

FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

THIS IS THE BEGINNING OF MUR # 4356

DATE FILMED 5:27-97 CAMERA NO. 4

CAMERAMAN JM N

Office of the General Counsel Federal Election Commission Washington D.C. 20463

Dear General Counsel:

FEDERAL ELECTRON Ember 4,1995 COMMISSION SECRETARIAT

SENSITUE 286



On or about July 11,1995, while employed as Senior Vice-President of General Cigar Co., Inc., I was handed a slip of paper by Austin T. McNamara, President of General Cigar Co., Inc., which instructed me to write a personal check in the amount of \$1,000.00 to the "Bob Dole For President" campaign fund. This requirement was made at a staff meeting of General Cigar Co., Inc. which was being held at the Avon Old Farms Hotel in Avon, CT. Mr. McNamara had previously indicated that he was active in the Republican party.

Later that same day, I complained to Robert Loftus. Vice-President and CFO of General Cigar Co., Inc., about the campaign contribution requirement. Mr. Loftus advised me that this was not the first time that Mr. McNamara had directed employees to contribute to Federal election campaigns, and that he had previously required employees to contribute to the Newt Gingrich Congressional Re-Election campaign of 1994. Mr. Loftus then advised me that it would be in my best interests to comply with Mr. McNamara's wishes. Please note that I have no personal knowledge of such alleged contributions to the Newt Gingrich campaign, in that my knowledge of that activity is based solely on information provided to me by Mr. Loftus on or about July 11,1995.

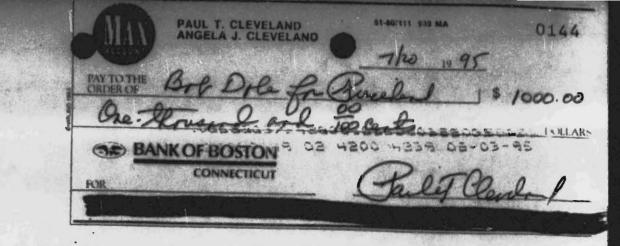
During the period from July 12,1995 through July 20,1995, I was pressured on multiple occasions to provide my personal check to the "Bob Dole For President" campaign by both Mr. McNamara. and Barbara Sambrook, Mr. McNamara's Executive Assistant. On July 20,1995, I finally wrote a check in the amount of \$1,000.00 made payable to "Bob Dole For President". At Mr. McNamara's direction, this check was given to Ms. Sambrook. (A copy of my cancelled check, front and back, is attached.)

I do not have personal knowledge of how my personal check was transmitted to the "Bob Dole For President" campaign. However, based on information I subsequently received, it is my belief that my personal check was bundled with the personal checks of Mr. McNamara, and two other employees of General Cigar Co., Inc., and that all 4 checks were sent together to the Dole campaign office by Mr. McNamara. The 2 other employees who wrote a check to the Dole campaign were John Geoghegan and Brent Currier, both of whom are Vice-Presidents of General Cigar Co., Inc.

On August 3,1995, Robert Loftus sent on F-Mail at my place of employment to myself, Mr.McNamara, Mr. Geoghegan, and Mr. Currier, advising us that we would be reimbursed by General Cigar Co., Inc. on August 3,1995 for our personal contributions to the Dole campaign. (A copy of this E-Mail is attached.)

On August 7,1995. I had a conversation with Mr. Loftus about the subject of the solicitation, requirement, and corporate reimbursement of Federal election campaign contributions. Mr. Loftus indicated that he was concerned about the legality of the corporation's actions. I told him that I was not certain of the law, but common sense would seem to say that the solicitation, requirement, and reimbursement of campaign funds for Federal elections by our employer violated the intent of the law prohibiting corporate campaign contributions, and therefore seemed likely to be illegal. Mr. Loftus stated to me that he would bury (hide) the reimbursements of the campaign contributions in an expense account of the corporation that could not be traced. On August 8,1995, I received a check from General Cigar Co., Inc. in the amount of \$1,000.00 in accordance with the E-Mail of August 3,1995. as reimbursement for the personal contribution which I was forced to make to the Bob Dole campaign. Since I believed that this reimbursement was illegal, I have never cashed this check, which remains in my possession. (A copy of this check is attached.) Since August 8,1995 the following events have occurred in connection with this matter: > On August 31,1995, I was suspended by General Cigar Co., Inc. from my position as Senior Vice-President of Operations. As of this date, it appears that General Cigar Co., Inc. official position as to my employment status is uncertain. > On October 25,1995, I filed a civil lawsuit against General Cigar Co., Inc., and Austin T. McNamara. The First Count of this lawsuit alleges that I was wrongfully discharged in violation of public policy based on my stated intention to disclose alleged Illegal and improper activities at 3 General Cigar Co., Inc., among them illegal political campaign 7 contributions. (A copy of this civil lawsuit is attached.) Copies of this lawsuit have also been supplied to the SEC Regional Office in Boston, Ma., to the U.S. attorney in the state of Connecticut, and to an Assistant U.S. attorney in Montgomery, Al. > On November 15,1995, I was interviewed by telephone by the Enforcement Division of the SEC regarding the allegations contained in my civil lawsuit against General Cigar Co., Inc. and Austin T. McNamara. Among the Items discussed was the Dole campaign contributions. The other participants in this interview were my attorney, David M. Somers, and 2 members of the SEC Enforcement Division, Don Griffith and Debra Heiliezer. > On November 25,1995 I received an unsolicited check directly from the Dole campaign mailed to my home address in the amount of \$1,000.00. The check stub listed the payment as originating on November 17,1995, and is referenced as a "contribution refund". However, I have had no contact whatsoever with the Dole campaign office about my contribution, and the Dole campaign office provided no other explanation for the check. (A copy of the check, check stub, and envelope are attached.) This original check also remains in my possession.

Please advise as to whether any further information or documentation is required from me in order for the Federal Election Commission to pursue this formal complaint. Please advise me what I should do with the contribution refund checks received from both General Cigar Co., Inc. and the Dole campaign. Sincerely, let Cleuland Paul T. Cleveland cc: David M. Somers, Esq. Subscribed and Sworn to before me, a Notary and State of Connecticut this I depos 00 0 . Notary Public 0 0 4 3 7 7



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020252249 08-03-95 KS

011100805 004 82880147 308100522/00 08/03/95-94-9-0 mm (7 Tus %/03/95 mm)

0843555187

Author: Robert Loftus at CHARTFORD Date: 8/3/95 1:17 PM Priority: Normal TO: Paul Cleveland

TO: Brent Currier TO: John Geoghegan TO: Austin McNamara Subject DOLE

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---- Mossage Contents --

YOU WILL RECEIVE YOUR CHECK AUG. 8. IT WILL BE TREATED AS AN ADVANCE UNTIL YOU GIVE ME BACKUP.

- VENDOR NO CHECK DATE BANK CHECK General Cigar Co., Inc. Cultro Corporation 08/08/95 M-057874 INVOICE NO. INVOICE DATE BATCH NO. GROSS AMOUNT DISCOUNT AMOUNT NET AMOUNT 08 03 95 8/95-ADV 08004-24028 1,000.00 .00 1,000.00 1,000.00 -00 1,000.00 TOTAL GROSS AMOUNT TOTAL DISCOUNT PLEASE DETACH BEFORE DEPOSITING TOTAL NET General Cigar Co., Inc. 320 West Newberry Rd. 0.07.09 a company of Culbro Corporation Bloomfield, CT 06002-1398 G 057874 ***********1,000,00* 08/08/95 1M-0578. DOLLARS CENTS CHECK DATE BANK CHECK

\$1,000.00

AMOUNTS IN EXCESS OF \$5000 00 MUST BE COUNTERSIGNED

CHEMICAL BANK DELAWARE

S

PAUL CLEVELAND

1201 Market Street Wilmington Delaware 19801

#057874# #031100267# 6301402677 509#

01247

aul Cleveland 3 Pine Glenn Road imsbury, CT 06070

DATE

11/17/95 CHECK NUMBER

00001247

INVOICE NO.

CONTREF111795

11/17

AMOUNT

DISCOUNT

1000.00

0.00

1000.00

TOTAL=

\$1,000.00

SIGNEY BANK NA WASHINGTON, DC 20000

00001247

01247

DOLE FOR PRESIDENT CONTRIBUTION REFUNDS ACCOUNT P.O. BOX 77658

WASHINGTON, DC 20013

15-807/540 3842

HAY

2

**** ONE THOUSAND & 00/100 DOLLARS

DATE

AMOUNT

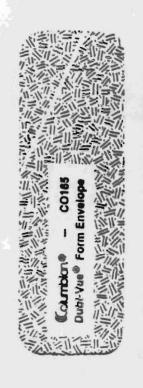
TO THE Paul Cleveland

> 33 Pine Glenn Road Simsbury, CT 06070

11/17/95 *****\$1,000.00

#000001247# #054000807# #667#0176392#







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SUMMONS SUPERIOR COURT X" ONE OF THE FOLLOWING: CIVIL (except family actions) Amount, legal interest or prop-erry in demand, exclusive of in-terest and costs is JD-CV-1 Rev. 3-91 GEN. STAT. \$1-346, 51-347, 51-349, 51-350, 52-45a. less than \$2,500 PR. BK. 49, 63, 66 Prepare on typewriter son original summons (top sheet) and conform copies of the summons (sheets 3 and 4). If there is more than one defendant, prepare or photocopy confirmed summons for each additional defendant. Attach the original summons, with computer sheet attached (sage 2), to the original complaint, and attach a copy of the summons to each copy of the complaint. Also, if there are more than 2 plaintiffs or 4 defendants prepare form JD-CV-2 and attach it to the original and all copies of the complaint. After service has been made by officer, file original papers and officer's return with the clerk of the court. The party recognized to pay costs must appear personally before the authority taking the recognizance. Do not use this form for actions in which an attachment, garnishment or replayy is being sought. See Practice Book Section 49 for other expentions. b. 32,500 through \$14,999.99 c. X \$15,000 or more d. Claiming other relief in addition to of in lieu of money damages. TO: Any proper officer; BY AUTHORITY OF THE STATE OF CONNECTICUT, you are hereby commanded to make due and legal service of this Summons and attached Complaint. AT (Town in which writ is returnable) (Gen. Stat. 51-346, 51-349) RETURN DATE (Mo., day, yr.) TUDICIAL DISTRICT Hartford November 21, 1995 ☐ HOUSING SESSION ☐ G.A. ADDRESS OF CLERK OF COURT WHERE WRIT AND OTHER PAPERS SHALL BE FILED (Gen. Stat. 51:347, 51:350) Major C Minor 95 Washington Street, Hartford, CT 06106 00 NOTE: Individual's Names: Form JD-CV-2 NAME AND ADDRESS OF EACH PARTY PARTIES Last, First, Middle Initial attached FIRST NAMED Cleveland, Paul T., 33 Pine Glen Road, Simsbury, CT 06070 PLAINTIFF Additional Plaintiff FIRST NAMED DEFENDANT > General Cigar Co., Inc. 320 West Newberry Road, Bloomfield, CT 06002 Additional Austin T. McNamara 12 Aspenwood, Simsbury, CT 06089 Defendant Additional Defendant Additional Defendant NOTICE to each DEFENDANT 6. The "Appearance" form may be obtained at the above Court 1. You are being sued. 2. This paper is a Summons in a lawsuit. address. 3. The Complaint attached to these papers states the claims that 7. If you believe that you have insurance that may cover the claim each Plaintiff is making against you in this lawsuit. 4. To respond to this summons, or to be informed of further proceedthat is being made against you in this lawsuit, you should ings, you or your attorney must file a form called an "Appearance" immediately take the Summons and Complaint to your less with the Clerk of the above named Court at the above Court surance representative. address on or before the second day after the above Return 8. If you have questions about the Summons and Complaint, you Date 5. If you or your attorney do not file a written "Appearance" form should consult an attorney promptly. The Clerk of Court is not permitted to give advice on legal questions. on time, a judgment may be entered against you by default. DATE TYPE IN NAME OF PERSON SIGNING AT LEFT Commissioner of Superior Court October 25, 1995 David M. Somers Assistant Clerk FOR THE PLAINTIFF(S) ENTER THE APPEARANCE NAME AND ADDRESS OF ATTO ELEPHONE NO. EY, LAW FIRM OR PLAINTIFF IF PRO JURIS NO. (If arry, or law firm David M. Somers & Associates, P.C. P.O. Box 515, Avon, CT 676-1669 106184 NAME AND ADDRESS OF PERSON RECOGNIZED TO PROSECUTE IN THE AMOUNT OF \$250 SIGNATURE OF PLAINTIFF IF PRO SE 06001 Alison R. Drevline, 101 Fairview Ave., Torrington, CT 06790 NO PLES | NO DEFS. NO. CHTS. SIGNED Commissioner of Superior Court Par Court Use RECEIPT NO. Assistant Clerk No -IF THIS SUMMONS IS SIGNED by a CLERK: FILE DATE The signing has been done so that the Plainadvice in connection with any lawsuit. tiff(s) will not be denied access to the courts. d. The Clerk signing this Summons at the reb. It is the responsibility of the Plaintiff(s) to quest of the Plaintiff(s) is not responsible see that service is made in the manner proin any way for any errors or omissions in vided by law. the Summons, any allegations contained in the Complaint, or the service thereof. c. The Clerk is not permitted to give any legal I hereby certify I have read SIGNED (Pro se plaintiff) DATE SIGNED DOCKET NO.

and understand the above:

DAVID M. SOMERS & ASSOCIATES, P.C.

RETURN DATE: NOVEMBER 21, 1995

SUPERIOR COURT

PAUL T. CLEVELAND

: JUDICIAL DISTRICT OF HARTFORD/NEW BRITAIN

VS.

AT HARTFORD

GENERAL CIGAR CO., INC.

: OCTOBER 25, 1995

AUSTIN T. MCNAMARA

COMPLAINT

FIRST COUNT (Wrongful Discharge In Violation Of Public Policy)

- 1. The Plaintiff, Paul T. Cleveland, hereinafter referred to as Plaintiff Cleveland, is an individual residing at 33 Pine Glen Road, Simsbury, Connecticut.
- 2. The Defendant, General Cigar Co., Inc., hereinafter referred to as Defendant General Cigar, is a corporation organized under the laws of the State of Delaware, with its principal place of business located at 320 West Newberry Road, Bloomfield, Connecticut, engaged in the business of making, distributing and selling cigars of various types. It also has facilities at Dothan, Alabama, Kingston, Jamaica and Santiago, Dominican Republic. It is a company of the Culbro Corporation.
- 3. The Defendant, Austin T. McNamara, is an individual residing at 12 Aspenwood, Simsbury, Connecticut who has been the President of Defendant General Cigar at all times material herein since January 1, 1994.
- 4. On or about September 3, 1984, Plaintiff Cleveland was employed by written contract in New York by Defendant General Cigar as Director of Special Projects, and thereafter received subsequent merit promotions.
- 5. On an unknown but certain date in May, 1992, Plaintiff
 Cleveland was promoted by Defendant General Cigar to Vice-President
 of Operations and remained officed in New York.
- 6. On or about September 28, 1992, Defendant General Cigar relocated Plaintiff Cleveland's office to Bloomfield, Connecticut.

In or about January, 1995, Plaintiff Cleveland was informed by Robert Loftus, Vice-President of Finance for Defendant General Cigar, about corporate payments of \$10,000. monthly to Richard Gold, a personal friend of Defendant McNamara even though there was no contract, no services rendered by Gold, and no invoices for services provided to Defendant General Cigar. Loftus also told Plaintiff Cleveland that Frank Pringle, a Jamaican politician, was paid about \$15,000. quarterly by Defendant General Cigar on direct orders from Defendant McNamara even though Pringle had no contract. and provided no services or invoices to Defendant General Cigar. During the period of time from on or about September 1, 1993, through November 30, 1993, Defendant General Cigar conspired to cover up excessive marketing expenses by secreting them until subsequent fiscal year 1994, thereby intentionally defrauding Price Waterhouse, the certified public accountants which audited Defendant General Cigar, in order to create the appearance of better job performance by Defendant McNamara who was then seeking corporate advancement to his current position of President. From 1990 to date, Defendant General Cigar has sought competitive advantage by secretly giving certain of its favored wholesale customers kickbacks of money and merchandise in order to improve the market share of Defendant General Cigar and such favored customers. Such conduct violates the Robinson-Patman Act. 0 Title 15 United States Code, Section 13, et seg. Commencing in or about early 1993, and continuing to date, 20 Defendant General Cigar has actively sought and secured a share of the drug-related (marijuana) cigar blunting market by offering marketing incentives on existing products, as well as offering new products to wholesale distributors at substantially lower profit margins for Defendant General Cigar. Approximately twenty percent (20%) of Defendant General Cigar's current sales of domestically manufactured products are drug-related, being marketed under the White Owl and Garcia y Vega brand names. (Exhibit C) 24. On or about July 11, 1995, Plaintiff Cleveland complained to Defendant General Cigar regarding the illegalities and improprieties described above after Plaintiff Cleveland was provoked by Defendant General Cigar's "campaign" contribution

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- 52. Defendant General Cigar should have realized that its conduct exposed Plaintiff Cleveland to an unreasonable risk of emotional distress, embarrassment, anxiety, humiliation and mental suffering which might result in illness or bodily harm to him.
- 53. The conduct of Defendant General Cigar has caused, and will continue to cause, Plaintiff Cleveland substantial emotional distress.

SEVENTH COUNT (Breach Of The Implied Covenant of Good Faith And Fair Dealing)

- 1.-32. The allegations of Paragraphs 1 through 32 of the FIRST COUNT are repeated and realleged as Paragraphs 1 through 32 of the SEVENTH COUNT.
- 33.-42. The allegations of Paragraphs 33 through 42 of the SECOND COUNT are repeated and realleged as Paragraphs 33 through 42 of the SEVENTH COUNT.
- 43.-49. The allegations of Paragraphs 43 through 49 of the THIRD COUNT are repeated and realleged as Paragraphs 43 through 49 of the SEVENTH COUNT.
- 50.-53. The allegations of Paragraphs 50 through 53 of the FOURTH COUNT are repeated and realleged as Paragraphs 50 through 53 of the SEVENTH COUNT.
- 54.-57. The allegations of Paragraphs 43 through 46 of the FIFTH COUNT are repeated and realleged as Paragraphs 54 through 57 of the SEVENTH COUNT.
- 58.-61. The allegations of Paragraphs 50 through 53 of the SIXTH COUNT are repeated and realleged as Paragraphs 58 through 61 of the SEVENTH COUNT.
- 62. Defendant General Cigar breached the implied covenant of good faith and fair dealing which it owed to Plaintiff Cleveland by its wrongful constructive discharge of Plaintiff Cleveland in contravention of public policy.

63. As a result of Defendant General Cigar's conduct described above, Plaintiff Cleveland has suffered, and will continue to suffer, substantial economic and other loss.

EIGHTH COUNT (C.U.T.P.A.)

- 1.-32. The allegations of Paragraphs 1 through 32 of the FIRST COUNT are repeated and realleged as Paragraphs 1 through 32 of the EIGHTH COUNT.
- 33.-42. The allegations of Paragraphs 33 through 42 of the SECOND COUNT are repeated and realleged as Paragraphs 33 through 42 of the EIGHTH COUNT.
- 43.-49. The allegations of Paragraphs 43 and 49 of the THIRD COUNT are repeated and realleged as Faragraphs 43 and 49 of the EIGHTH COUNT.
- 50.-53. The allegations of Paragraphs 50 through 53 of the FOURTH COUNT are repeated and realleged as Paragraphs 50 through 53 of the EIGHTH COUNT.
- 54.-57. The allegations of Paragraphs 43 through 46 of the FIFTH COUNT are repeated and realleged as Paragraphs 54 through 57 of the EIGHTH COUNT.
- 58.-61. The allegations of Paragraphs 50 through 53 of the SIXTH COUNT are repeated and realleged as Paragraphs 58 through 61 of the EIGHTH COUNT.
- 62.-63. The allegations of Paragraphs 62 and 63 of the SEVENTH COUNT are hereby repeated and realleged as Paragraphs 62 and 63 of the EIGHTH COUNT.
- 64. Defendant General Cigar, at all times material herein, has been engaged in trade or business.
- 65. Defendant General Cigar has engaged in a pattern and practice of public policy violations which have caused substantial injury to Plaintiff Cleveland and other consumers.

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- 66. The foregoing unconscionable conduct of Defendant General Cigar constitutes unfair and/or deceptive act(s) or practice(s) in trade or commerce in violation of Connecticut General Statutes (C.G.S.), Section 42-110b, et seg.
- 67. As a result of the foregoing, Plaintiff Cleveland has suffered an ascertainable loss.

NINTH COUNT (Tortious Interference With Contract By Defendant McNamara)

- 1.-32. The allegations of Paragraphs 1 through 32 of the FIRST COUNT are repeated and realleged as Paragraphs 1 through 32 of the NINTH COUNT.
- 33.-42. The allegations of Paragraphs 33 through 42 of the SECOND COUNT are repeated and realleged as Paragraphs 33 through 42 of the NINTH COUNT.
- 43.-49. The allegations of Paragraphs 43 through 49 of the THIRD COUNT are repeated and realleged as Paragraphs 43 through 49 of the NINTH COUNT.
- 50.-53. The allegations of Paragraphs 50 through 53 of the FOURTH COUNT are repeated and realleged as Paragraphs 50 through 53 of the NINTH COUNT.
- 54.-57. The allegations of Paragraphs 43 through 46 of the FIFTH COUNT are repeated and realleged as Paragraphs 54 through 57 of the NINTH COUNT.
- 58. Defendant McNamara, by the conduct described above, interfered with the contractual relationship between Plaintiff Cleveland and Defendant General Cigar, acting outside the scope of his duties using his corporate power improperly for his own personal benefit and to satisfy his own personal feelings against Plaintiff Cleveland in order to induce and effectuate the wrongful constructive discharge of Plaintiff Cleveland.

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- 59. The conduct of Defendant McNamara described above was intentional and knowingly done with bad motive and reckless indifference to the interests of Plaintiff Cleveland with the intent to cause wanton and malicious injury to Plaintiff Cleveland.
- 60. As a direct result of Defendant McNamara's intentional conduct described above, Plaintiff Cleveland has suffered, and will continue to suffer, substantial economic loss.

WHEREFORE, Plaintiff Paul T. Cleveland demands:

- 1. Reinstatement;
- 2. Money damages;
- Noneconomic damages;
- 4. Punitive damages;
- 5. Attorney's fees and costs pursuant to C.G.S., Sections 42-110b and 42-110g(d), et seq.; and
- 6. Such other relief as the courts deem equitable and proper.

Notice is hereby given to the Defendants that the Plaintiff intends to seek satisfaction of any judgment rendered in his favor in this action out of the debt occurring to the Defendants by reason of the Defendants' personal service.

PLAINTIFF, PAUL T. CLEVELAND

BY

David M. Somers, Esq.

David M. Somers & Associates, P.C.

Sava M. Somen

56 East Main Street

P.O. Box 515

Avon, CT 06001

Juris No. 106184

(860) 676-1669

DAVID M. SOMERS & ASSOCIATES, P.C.

Alison R. Drevline, of Torrington, Connecticut is hereby recognized in the sufficient sum of \$250.00 to prosecute, etc.

aben Poli

Please enter the Appearance of David M. Somers & Associates, P.C., 56 East Main Street, P.O. Box 515, Avon, Connecticut 06001 for the Plaintiff.

David M. Somers, Esq.

David M. Somers & Associates, P.C.

56 East Main Street

P.O. Box 515

Avon, CT 06001

Juris No. 106184

(860) 676-1669

RETURN DATE: NOVEMBER 21, 1995

: SUPERIOR COURT

PAUL T. CLEVELAND

: JUDICIAL DISTRICT OF HARTFORD/NEW BRITAIN

VS.

: AT HARTFORD

GENERAL CIGAR CO., INC.

: OCTOBER 25, 1995

AUSTIN T. MCNAMARA

STATEMENT OF AMOUNT IN DEMAND

The Plaintiff prays for relief, the amount of which exceeds \$15,000.00, exclusive of interest and costs.

PLAINTIFF, PAUL T. CLEVELAND

David M. Somers, Esq.

David M. Somers & Associates, P.C.

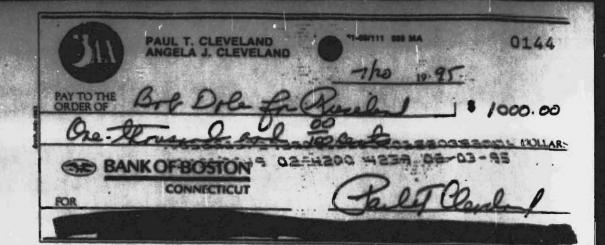
56 East Main Street

P.O. Box 515

Avon, CT 06001

Juris No. 106184

(860) 676-1669



Cigar Co., Inc. Culbro Corporatio

CHECK DATE BANK CHECK

INVOICE DATE	INVOICE NO.	BATCH NO.	GROSS AMOUNT	DISCOUNT AMOUNT	NET AMOUNT
08 03 95	8/95-ADV	08004-24028	1,000.00	•00	1,000.00
. 1					
			*		
					*
PLEASE DETACH BEFORE DEPOSITING			1,000-00	•00	1,000.00
			TOTAL GROSS AMOUNT	TOTAL DISCOUNT	TOTAL NET



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General Cigar Co., Inc.

320 West Newberry Rd. Bloomfield, CT 06002-1398

***********1,000.00*

PAUL CLEVELAND

a company of Cultura Corporation

0267-09

G 057874

08/08/95 1H-0578

CHECK DATE BANK CHECK

CHECK AMOUNT

\$1,000.00

AMOUNTS IN EXCESS OF \$5000 00 MUST BE COUNTERSIGNED

CHEMICAL BANK DELAWARE

DOLLARS

1201 Market Street Wilmington, Delaware 19801

#057874# #031100267# 6301402677

Attention Retailers!

Do you sell a lot of Phillies Blunts? If so, you might like to know, the latest craze with some Phillies Blunt users is the White Owl Invincible.

As you probably know, supplies of Phillies Blunts have been limited to small weekly allotments. As a result, we now carry a supply of White Owl Invincible box that is more readily available.

Introductory Offer!

List Price: \$11.90

Less - 1.40 Promotional Allowance

Unit Cost: \$10.50 50 ct box

Cost each: \$ 21 Sug Retail \$.70 Returns: \$35.00

White Owl. INVINCIBLE



Also available:

White Owl Blunt 50 ct. Box

Cost/Unit \$8.55

Cost each \$ 17

Sug Retail \$.50

Returns \$25.00 White Owl Blunt 2/for

Cost/Unit \$8.15

Cost each \$ 1.63

Sug. Retail \$1.99 (5/unit)

Returns \$ 9.95

If you have any questions about these or any other General Cigar Company products, please contact your local Rep.:

Scott Sayder

(609) 728-6811

Rick Bolienek

(\$00) \$88-3310 Ext. #4429



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320 West Newberry Road Biocrafield, CT 05002-1396 203/769-3600 Teles: \$25896 Cable: CULBROCORP NYK a company of Culbro Corporation

Culbro

Austin T. McNamara President (TL) 203/76/3601 (TA) 203/76/3678

September 1, 1985

CONFIDENTIAL

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Resulting from the investigation conducted regarding the manipuana found in Dothan, it has been determined that fraudulent invoices for trucking services have been submitted to General Cigar for payment. Payment was made on these invoices causing the company to lose at least \$200,000.

Paul Cleveland, General Cigar's Senior Vice President-Operations, processed these invoices in a way which was an unacceptable deviation from the company's business practices. Effective today, Mr. Cleveland has been suspended from General Cigar, pending results of our ongoing investigation. At this time, we have no evidence that the fraudulent bills are connected in any way with the drugs.

Austin T. McNamera will immediately assume responsibility for the Company's Operation functions, and the following changes will be implemented.

Roland Morin will be appointed Director of Operations, and assumes full responsibility for both Dothan and Jamaican operations. Roland will report to Austin McNamara.

Tony Cipolloni will be appointed Plant Manager-Dothan and will be responsible for Dothan's manufacturing operations. All Individuals in the current organization not specified in the following will continue to report to Tony. Tony will report to Roland Morin.

Peter Brown will be appointed Plant Manager-Jamaica. Feter will be responsible for the manufacturing of premium cigars in Jamaica. He will report to Roland Morin. Of note, Donovan Owen, Controller-Jamaica, will report to Robert Loftus. Vice President-Finance. He will continue to have a dotted line reporting responsibility to Mr. Brown.

Patrick Harker, Garfield McGhie, and Keith Evans will all now report to Peter Brown. Patrick Harker will continue in his role as Manufacturing Manager. Garfield McGhie, Operations Manager, will now be responsible for both Tobacco House and the box plant. Keith Evans, Consultant, will handle the materials management function.

COMPLAINT COUNT CO

-against-

M

A

CR CARRIERS, INC.,

CU-95-A-/167-6

Defendant by and through its attorney; JAMES D. HARMON, JR., and local counsel, DAVID B. BYRNE, JR., alleges as follows:

PARTIES

- 1. Plaintiff General Cigar Co., Inc., (hereimefter "General Cigar") is a corporation organized under the laws of the State of Delaware, having its principal place of business located at 320 West Newberry Road, Bloomfield, CT 06002-1398, engaged in the business of making, distributing and selling cigars of various types.
- 2. Upon information and belief, at all times hereinafter mentioned, Defendant CR Carriers, Inc. ("hereinafter "CR Carriers") was and is a corporation organized under the laws of the State of Alabama, having its principal place of business located at 1404 Enterprise Street, Dothan, AL 36303-5130, engaged in the business of providing interstate trucking services.
- 3. Thomas B. Ross, resides at 103 Hickory Road, Dothan, AL 36301 and, upon information and belief, was and continues to be an owner, officer and agent of CR Carriers.

97.04377543.

- 4. C. Michael Cody, resides at 1200 Dartmouth Drive, Dothan, AL 36301 and, upon information and belief, was and continues to be an owner, officer and agent of CR Carriers.
- 5. Upon information and belief, at all times hereinafter mentioned, Amsouth Bank was a financial institution licensed to provide banking services in the State of Alabama, having its principal business at 720 39th Street North, Birmingham, AL.

JURISDICTION .

6. Original jurisdiction of this Court is founded upon 28 U.S.C. 1331 in that this is a civil action wherein the matter in controversy arises under the laws of the United States, that is, 18 U.S.C. \$1962(c) (Racketeer Influenced Corrupt Organizations/RICO) Original jurisdiction of this Court is also founded upon 28 U.S.C. 1332, based upon the diversity of the parties and the fact that the amount in controversy exceeds \$50,000.

NATURE OF THE ACTION

7. Plaintiff General Cigar contracted with CR Carriers to transport cigars, tobacco leaf and waste materials from General Cigar's plant in Dothan, AL for delivery to various General Cigar customers and facilities, primarily located in States northeast of Dothan, AL. CR Carriers defrauded General Cigar through a pattern of racketeering activity by submitting, and causing to be paid, invoices for trucking services never rendered, known at present to have caused damages to General Cigar exceeding the sum of one hundred thousand dollars (\$125,000).

THE SCHOOL TO DEFRAUD

- s. Beginning on or about September 12, 1994 and continuing to on or about July 18, 1995, both dates being approximate, in the Middle District of Alabama and elsewhere, Defendant CR Carriers contracted with General Cigar to transport various cigars from General Cigar's Dothan plant to various customers located in the States of North Carolina, New Jersey and elsewhere.
- Carriers would thereafter submit an invoice for payment directly to Paul Cleveland, General Cigar's senior vice president/operations whose office was located in Bloomfield, CT. Mr. Cleveland would then approve each such invoice for payment resulting in the issuance of a General Cigar check payable to CR Carriers which was then mailed to CR Carriers at P.O. Box 2233, Dothan, AL. Upon information and belief, such checks were then deposited in the CR Carriers general account at the Dothan, AL branch of the Amsouth Bank. As a matter of general practice, such checks contained a stamped endorsement reading "CR Carriers Inc." and "FOR DEPOSIT" ONLY".

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Cigar submitted invoices for trucking services to an independent freight audit company for review, except for the invoices of defendant CR Carriers which Mr. Cleveland directed be routed to him personally, thus avoiding review by the freight forwarding company.

Nonetheless, all General Cigar checks in excess of five thousand

9/043775439

dollars (\$5,000) required the signatures of two authorised persons before any such corporate check could be issued.

- 11. CR Carriers also transported tobacco leaf and scrap and waste material from Dothan, AL to Lancaster, PA and picked up tobacco and other material for transport to Dothan, AL. During the approximate period September 12, 1994 through July 18, 1995; Defendant CR Carriers submitted one hundred twenty-nine (129) fraudulent invoices to General Cigar for transportation of leaf and scrap and leaf materials never performed. Mr. Cleveland approved each such invoice, none of which exceeded the five thousand dollar (\$5000) dual signature requirement. His sole approval caused plaintiff General Cigar to issue twenty eight (28) checks exceeding. the total sum of one hundred twenty five thousand dollars (\$125,000) payable to CR Carriers for fictitious trucking of tobacco leaf, scrap tobacco, and packaging materials. Mr. Cleveland's sole approval of the fraudulent CR Carriers invoices also caused such checks to sent from General Cigar's Bloomfield, CT offices to CR Carriers at P.O. Box 2233, Dothan, AL 36302 by means of the United States mails.
 - 12. Each such check procured by fraud upon fictitious invoices was then cashed, upon information and belief, at the Amsouth Bank branch in Dothan, AL in which CR Carriers maintained its general account. Each such fraudulent check bears the handwritten endorsement "CR Carriers" or "CR Carriers Inc", and "C. Michael Cody".

B RACKETEERING ENTERPRIS

that term is defined in 18 U.S.C. \$ 1961(4) consisted of a group of individuals associated in fact, including Defendant CR Carriers, Inc., Thomas Ross, Paul Cleveland, C. Michael Cody, Amsouth Bank, and others as yet unknown, the affairs of which affected interstate commerce between the States of Alabama, North Carolina, New Jersey, Pennsylvania, Connecticut and other states.

THE PATTERN OF RACKETEERING ACTIVITY

- is defined in 18 U.S.C. \$ 1961(1), consisted of mail fraud and money laundering offenses in violation of 18 U.S.C. \$1341 and 18 U.S.C \$1956 in that defendant CR Carriers did devise and intend to devise a scheme and artifice to defraud, and for obtaining money and property, and did use, and cause to be used, the United States mails for the purpose of executing such scheme and artifice to defraud, and for the purpose of obtaining money and property.
- offenses by sending fraudulent invoices through the United States mail and causing them to be delivered by the United States Postal Service and by causing General Cigar to have checks in payment for such fraudulent invoices sent and delivered by the United States Postal Service on or about the date of each check as follows:

Part Village Control of the Control		THE CHARLES WITH SHARE SELECTION OF THE PARTY OF THE PART	S - 400 500 MINE	1175 - 128 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
. CHECK	CHECK	CHECK	INVOICE	INVOICE
DATE	NO.	AMOUNT	NO.	AMOUNT
07-18-95	23452	and a series of the series of	22417	\$975.00
07-18-95	23452	See See	22416	\$1,510:26
C 07-18-95	23452		22410	\$975.00
07-18-95	23452	\$4,435.28	22409	\$975.00
07-18-95	23376		22408	\$975.00
07-18-95	23376	J 33 .	22404	\$975.00
07-18-95	23376		22401	\$525.00
07-18-95	23376		22400	\$975.00
07-18-95	23376	\$4,425.00	22399	\$975.00
07-13-95	23377		22437	\$1,384.75
07-13-95	23377	,	22436	\$975.00
07-13-95	23377	18 P	22432	\$975.00
07-13-95	23377	\$4,309.75	22428	\$975.00
07-06-95	23146	•))	22427	\$1,510.28
07-06-95	23146	• •	22426	\$9.75.00
07-06-95	23146		22425	\$975.00
07-06-95	23146		22421	\$400.00
07-06-95	23146	\$4,385.28	22420	\$525.00
06-08-95	22503	* NOO 1	22388	\$975.00
06-08-95	22503	·	22387	\$1,323.80
06-08-95	22503		22385	\$975.00
06-08-95	22503	\$4,548.80	22383	\$975.00
06-15-95	22488		22377	\$1,384.75
06-15-95	22488	*	22372	\$975.00.
06-15-95	22488	a .	22371	. \$975.00
06-15-95	22488		22343	\$975.00
06-15-95	22488	\$4,709.75	22342	\$400.00
06-13-95	22487		22382	\$975.00
06-13-95	22487		22381	\$975.00
	*			100

CHECK	CHECK	CHECK	INVOICE	INVOICE
DAVE	10.	AMOUNT	10.	MODE
06-13-95	22487		22380	\$525.00
06-13-95	22487		22379	\$1,510.28
₩ 6 106-13-95	22487	\$4,960.28	22378 . :	\$975.00
06-06-95	22399		22397	\$525.00
06-06-95	22399		22396	\$975.00
06-06-95	22399		22394	\$975.00
06-06-95	22399	*	22392	\$1,384.75
06-06-95	22399	\$4,834.75	22390	\$975.00
05-09-95	21737		22357	\$975.00
05-09-95	21737	.*	22351	\$1,287.26
05-09-95	21737		22347	\$975.00
05-09-95	21737	\$4,212.26	22346	\$975.00
05-04-95	21736	6.7	22370	\$1,686.56
05-04-95	21736		22366	\$975.00
05-04-95	21736		22365	\$975.00
05-04-95	21736	\$4,611.56	22364	\$975,00
05-11-95	21735		22339	\$975.00
05-11-95	21735	* * *	22338	\$1,161.26
05-11-95	21735	÷ .	22331	\$975.00
05-11-95	21735		22330	\$525.00
05-11-95	21735	\$4,036.26	22327	\$400.00
05-16-95	21734		22317	\$975.00
05-16-95	21734	2	22313	\$525.00
05-16-95	21734	•	22312	\$400.00
05-16-95	21734		22309	\$1,384.75
05-16-95	21734	\$4,259.75	22308	\$975.00
03-14-95	20614	-	22356	\$975.00
03-14-95	20614		22350	\$975.00
03-14-95	20614	. *	22345	\$975.00
		15 SF		

			- PORT - ARREST 197 (12.500
CHECK	CHECK	CHECK	INVOICE .	INVOICE
DATE	NO.	AMOUNT	NO.	MOUNT
03-14-95	20614	\$4,216.04	22344	\$975.00
03-16-95	20613	Mary Control	22341	\$1,026.00
° 6 703-16-95	20613		22337	\$975.00
03-16-95	20613		22336	\$1,384.78
03-16-95	20613	\$4,360.75	22332	\$975.00
03-21-95	20612		22326	\$975.00
03-21-95	20612	21	22325	\$975.00
03-21-95	20612	*	22322	\$525.00
03-21-95	20612		22321	\$1,510.28
03-21-95	20612	\$4,385.28	22318	\$400.00
03-23-95	20611	0.00	22311	\$975.00
03-23-95	20611		22307	\$975.00
03-23-95	20611	* *	22302	\$975.00
03-23-95	20611		22301	\$1,384.75
03-23-95	20611	\$4,709.75	22300	\$400.00
02-21-95	20164	*	22355	\$525.00
02-21-95	20184		22354	\$975.00
02-21-95	20184		22353	\$975.00
02-21-95	20184		22352	\$400.00
02-21-95	20184	- 3	22549	\$975.00
02-21-95	20184	\$4,825.00	22345	\$975.00
02-09-95	19997		22376	\$975.00
02-09-95	19997		22375	\$975.00
02-09-95	19997	Y*1	22374	\$975.00
02-09-95	19997	\$4,585.36	22373	\$1,660.36
02-14-95	19996		22369	\$975.00
02-14-95	19996		22368	\$1,467.78
02-14-95	19996		22367	\$975.00
02-14-95	19996	\$4,392.78	22363	\$975.00
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CHECK	CHECK	CHECK	INVOICE	INVOICE
DATE	NO.	ANOUNT	NO.	AMOUNT
02-16-95	19995		22362	\$1,161.26
02-16-95	19995		22361	\$975.00
F 102-16-95	19995		22360	\$400.00
02-16-95	19995		22359	. \$975.00
02-16-95	19995	\$4,486.26	22358	\$975.00
02-07-95	19967	• .	22340	\$1,384.75
02-07-95	19967		22335	\$975.00
02-07-95	19967	* .	22334	\$975.00
02-07-95	19967	\$4,309.75	22333	\$975.00
01-31-95	19858	4	22329	\$975.00
01-31-95	19658	18. A.S.	22328	\$975.00
01-31-95	19858		22324	\$1,323.80
01-31-95	19858	\$4,248.80	22323	\$975.00
01-24-95	19765		22320	\$525.00
01-24-95	19765	F 4	22319	\$975.00
01-24-95	19765	4 10	22316	\$975.00
01-24-95	19765		22315	\$400.00
01-24-95	19765	\$4,385.28	22314	\$1,510.28
01-24-95	19747		22310	\$975.00
01-24-95	19747		22306	\$975.00
01-24-95	19747		22305	\$975.00
01-24-95	19747		22304	\$525.00
01-24-95	19747	\$4,834.75	22299	\$1,384.75
01-12-95	19515	*	22689	\$975.00
01-12-95	19515	2 2*	22683	\$975.00
01-12-95	19515	*	22682	\$975.00
01-12-95	19515		22681	\$525.00
01-12-95	19515	\$4,425.00	22573	\$975.00
01-17-95	19514		22598	\$975.00

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CHECK	CHECK	CHECK	INVOICE	TMAOIGE
DATE	NO.	AMOUNT	NO.	AMOUNT
01-17-95	19514	The state of the s	22697	\$1,384:75
01-17-95	19514	Short Salt and	22696	\$975.00
- C'01-17-95	19514	\$4,309.75	22691	\$975.00
01-10-95	19411		22663	\$975.00
01-10-95	19411		22598	\$975.00
01-10-95	19411		22597	\$400.00
01-10-95	19411		22596	\$1,384.75
01-10-95	19411	\$4,709.75	22591	\$975.00
12-20-94	19213		22590	\$1,634.36
12-20-94	19213		22589	\$975.00
12-20-94	19213	* *	22508	\$975.00
12-20-94	19213		22583	\$400.00
12-20-94	19213	\$4,509.36	22581	\$525.00

each said mailing consisting of a separate act of racketeering activity as that term is defined in 18 U.S.C. \$ 1961(1).

laundering offenses by conducting and attempting to conduct financial transactions, to wit, cashing, and causing to be cashed, at the Amsouth Bank, the branch located in Dothan, AL, each check enumerated in the preceding paragraph, involving the proceeds of specified unlawful activity, knowing that the property involved in each such financial transaction represented the proceeds of some form of unlawful activity, to wit, mail fraud in violation of 18 U.S.C. § 1341, and with the intent to promote the carrying on of said specified unlawful activity, for example, as follows:

Date of Deposit		Ch	ck No.	Amount
01-17-95	4,1	. G	052450	. 1 .4.709.75
01-24-95		G	053062	 \$ 4,309.78
ميد وو-13-95		G	056057	 \$ 4,246.60

each such transaction consisting of a separate act of racketeering activity as that term is defined in 18 U.S.C \$ 1961(1), all in violation of 18 U.S.C. \$1956(a)(1)(A)(i).

AS AND FOR A FIRST CLAIM FOR RELIEF AGRINST DEFENDANT OR CARRIERS INC.

17. Plaintiff General Cigar repeats and restates paragraphs "1" through "16 " and incorporates them by reference as if fully restated herein.

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- 18. Defendant CR Carriers, directly and indirectly, conducted and participated in the conduct of the affairs of the Enterprise through a pattern of racketeering activity consisting of violations of 18 U.S.C. \$1341 (mail fraud) and 18 U.S.C. \$1956(a)(1)(A)(i) (money laundering), all in violation of 18 U.S.C. \$1962(c) (RICO).
- 19. By reason of the aforementioned violation of 18 U.S.C. § 1862(c), Defendant CR Carriers injured Plaintiff General Cigar in its business and property causing damages in an amount not less than one hundred twenty five thousand dollars (\$125,000).

WHEREFORE, Plaintiff General Cigar demands judgment as against Defendant CR Carriers in favor of plaintiff General Cigar in the sum of one hundred thousand dollars (\$125,000) trebled, the precise amount to be determined at trial, reasonable attorneys fees, such

interest as may brmitted by law, and sud other further and additional relief as to this Court seems just and proper.

New York, New York September 5, 1995

James D. Harmon, JDH 9965

The Harmon Firm

Attorney for Plaintiff General Cigar Co., Inc.

730 Fifth Avenue New York, NY 10019

(212) 333-8690

David B. Byrne, Jr. Local Counsel for Plaintif

General Cigar Co., Inc. Robison & Belser, P.A.

210 Commerce Street, Second Floor

Post Office Drawer 1470 Montgomery, AL 36102

(334) 834-7000

PLAINTIFF DEMANDS A TRIAL BY JURY AS TO ALL ISSUES SO TRIABLE.



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FEDERAL ELECTION COMMISSION Washington, DC 20463

December 12, 1995

Paul T. Cleveland 33 Pine Glen Road Simsbury, CT 06070

RE:

MUR 4286

Dear Mr. Cleveland:

This letter acknowledges receipt on December 6, 1995, of your complaint alleging possible violations of the Federal Election Campaign Act of 1971, as amended ("the Act"). The respondent(3) will be notified of this complaint within five days.

Please be advised that this Office is not in the position to offer advice regarding what you should do with the contribution refund checks. You may wish to seek the advice of your counsel or inquire whether the question you raise can be addressed through the Commission's advisory opinion processes. For guidance on Advisory Opinion Request, please call 1-800-424-9530.

At this time, the information you have submitted regarding your complaint is sufficient. You will be notified as soon as the Federal Election Commission takes final action on your complaint. Should you receive any additional information in this matter, please forward it to the Office of the General Counsel. Such information must be sworn to in the same manner as the original complaint. We have numbered this matter MUR 4286. Please refer to this number in all future communications. For your information, we have attached a brief description of the Commission's procedures for handling complaints.

Sincerely,

many S. Talon.

Mary L. Taksar, Attorney Central Enforcement Docket

Enclosure Procedures



FEDERAL ELECTION COMMISSION Washington, DC 20463

December 12, 1995

Registered Agent CT Corporation Systems 1 Commercial Plaza Hartfort, CT 06103

RE:

MUR 4286

Dear Sir or Madam:

The Federal Election Commission received a complaint which indicates that General Cigar Company, Inc. may have violated the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint is enclosed. We have numbered this matter MUR 4286. Please refer to this number in all future correspondence.

Under the Act, you have the opportunity to demonstrate in writing that no action should be taken against General Cigar Company, Inc., in this matter. Please submitt any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath. Your response, which should be addressed to the General Counsel's Office, must be submitted within 15 days of receipt of this letter. If no response is received within 15 days, the Commission may take further action based on the available information.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B) and § 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public. If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

If you have any questions, please contact Alva E. Smith at (202) 219-3400. For your information, we have enclosed a brief description of the Commission's procedures for handling complaints. Sincerely, mary J. Takson Mary L. Taksar, Attorney Central Enforcement Docket Enclosures 1. Complaint 2. Procedures 3. Designation of Counsel Statement 2 10 4 0 0



FEDERAL ELECTION COMMISSION Washington, DC 20463

December 12, 1995

Austin T. McNamara 12 Aspenwood Simsbury, CT 06089

RE:

MUR 4286

Dear Mr. McNamara:

The Federal Election Commission received a complaint which indicates that you may have violated the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint is enclosed. We have numbered this matter MUR 4286. Please refer to this number in all future correspondence.

Under the Act, you have the opportunity to demonstrate in writing that no action should be taken against you in this matter. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath. Your response, which should be addressed to the General Counsel's Office, must be submitted within 15 days of receipt of this letter. If no response is received within 15 days, the Commission may take further action based on the available information.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B) and § 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public. If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

If you have any questions, please contact Alva E. Smith at (202) 219-3400. For your information, we have enclosed a brief description of the Commission's procedures for handling complaints.

Sincerely,

"MGNG & TOROGO.

Mary L. Taksar, Attorney
Central Enforcement Docket

Enclosures
1. Complaint
2. Procedures
3. Designation of Counsel Statement

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FEDERAL ELECTION COMMISSION Washington, DC 20463

December 12, 1995

Barbara Sambrook, Executive Assistant General Cigar Co., Inc. 320 West Newberry Road Bloomfield, CT 06002

RE:

MUR 4286

Dear Ms. Sambrook:

The Federal Election Commission received a complaint which indicates that you may have violated the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint is enclosed. We have numbered this matter MUR 4286. Please refer to this number in all future correspondence.

Under the Act, you have the opportunity to demonstrate in writing that no action should be taken against you in this matter. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath. Your response, which should be addressed to the General Counsel's Office, must be submitted within 15 days of receipt of this letter. If no response is received within 15 days, the Commission may take further action based on the available information.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B) and § 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public. If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

If you have any questions, please contact Alva E. Smith at (202) 219-3400. For your information, we have enclosed a brief description of the Commission's procedures for handling complaints. Sincerely, mary &. Telson Mary L. Taksar, Attorney Central Enforcement Docket Enclosures 1. Complaint 2. Procedures 3. Designation of Counsel Statement 5 U.



FEDERAL ELECTION COMMISSION Washington, DC 20463

December 12, 1995

Robert Loftus, Vice President General Cigar Co., Inc. 320 West Newberry Road Bloomfield, CT 06002

RE:

MUR 4286

Dear Mr. Loftus:

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The Federal Election Commission received a complaint which indicates that you may have violated the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint is enclosed. We have numbered this matter MUR 4286. Please refer to this number in all future correspondence.

Under the Act, you have the opportunity to demonstrate in writing that no action should be taken against you in this matter. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath. Your response, which should be addressed to the General Counsel's Office, must be submitted within 15 days of receipt of this letter. If no response is received within 15 days, the Commission may take further action based on the available information.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B) and § 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public. If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

If you have any questions, please contact Alva E. Smith at (202) 219-3400. For your information, we have enclosed a brief description of the Commission's procedures for handling complaints. Sincerely, omary of Talloon Mary L. Taksar, Attorney Central Enforcement Docket Enclosures 1. Complaint 2. Procedures 3. Designation of Counsel Statement 5 In 4 0 0

Culbro Corporation

387 Park Avenue South New York, NY 10016-8899 212/561-8700

Telex: 325896

Cable: CULBROCORP NYK



A. Ross Wollen Senior Vice President General Counsel 212/561-8714 FAX: 212/561-8791

December 27, 1995

Mary L. Taskar, Esq. Central Enforcement Docket Federal Elections Commission Washington, DC 20463

Re: General Cigar Co., Inc. - MUR 4286

Dear Ms. Taskar:

'0

I am the General Counsel of Culbro Corporation. General Cigar Co., Inc. is one of our subsidiary companies. Your letter dated December 12, 1995 to General Cigar in which you advise that the Federal Election Commission has received a complaint which indicates that General Cigar may have violated the Federal Election Campaign Act of 1971 has been referred to me for response.

Enclosed you will find a duly completed Statement of Designation of Counsel, authorizing me to represent General Cigar and to receive any notifications and other communications from the Commission.

Given the timing of our receipt of your letter (Friday, December 15, 1995) and the holidays, it will be impossible to complete the internal investigation that is necessary before a response to the allegations can be prepared and submitted within the fifteen days set forth in your letter. Therefore, I respectfully request that the Commission grant an additional thirty (30) days beyond the fifteen allowed for our response to be submitted (i.e., to January 29, 1996). I assure you that the allegations are being taken seriously and will be addressed in the appropriate manner without further delay.

AKOSSKOllen

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STATEMENT OF DESIGNATION OF COUNSEL

	OUNSEL: A. Ross Wollen, Esq.
G	General Counsel
The state of the s	General Cigar Co., Inc. c/o Culbro Corporation
DDRESS:_	387 Park Avenue South
	New York, NY 10016-8899
TELEPHON	E:(_212)561-8700
AX:(212	561-8791
chalf before	the Commission. General Cigar Co. Inc.
Date	Signature
RESPONDE	NTS NAME: Jamet A. Krajewski Vice President
ADDRESS:	c/o Culbro Corporation
	387 Park Avenue South
	387 Park Avenue South New York, NY 10016-8899
TELEPHON	New York, NY 10016-8899

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

December 28, 1995

A. Ross Wollen, General Counsel Culbro Corporation 387 Park Avenue South New York, NY 10016-8899

RE: MUR 4286

General Cigar Co., Inc.

Dear Mr. Wollen:

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This is in response to your letter dated, December 27,1995, requesting an extension until January 29, 1996, to respond to the complaint filed in the above-noted matter. After considering the circumstances presented in your letter, the Office of the General Counsel has granted the requested extension. Accordingly, your response is due by the close of business on January 29, 1996.

If you have any questions, please contact me at (202) 219-3400.

Sincerely,

Alva E. Smith, Paralegal Central Enforcement Docket

GARRISON, PHELAN, LEVIN-EPSTEIN & PENZEL, PC.

ATTORNEYS AT LAW
405 ORANGE STREET

NEW HAVEN, CONNECTICUT 0658

TEL. 203-777-4425

FAX. 203-77/6-3965

LEGAL ASSISTANTS CHERYL MATURO KAREN A. DETMERS MARIE CHIAPPETTA

JOSEPH D. GARRISON MARKUS L. PENZEL[†] GARY PHELAN^{*} ETHAN A. LEVIN-EPSTEIN^{*†} POBERT A. RICHARDSON LEWIS CHIMES^{*†} DEBORAH J. KRAUSS^{*} MICHELE LANG PALTER^{*}

* ALSO ADMITTED TO NEW YORK BAR

T ALSO ADMITTED TO MASSACHUSETTS BAR

ALSO ADMITTED TO TEXAS BAR

December 29, 1995



VIA FACSIMILE TO 1-202-219-3923 AND CERTIFIED MAIL

Mary L. Taksar, Attorney Central Enforcement Docket Federal Elections Commission Washington, D.C. 20463

> Re: Austin McNamara Robert Loftus Barbara Sambrook MUR 4286

Dear Ms. Taksar:

I have been retained and designated as counsel to respond to the above referenced complaint. Your letters dated December 12, 1995, addressed to each party, were received December 15th.

Enclosed you will find a duly completed Statement of Designation of Counsel, authorizing me to represent the respondents and to receive any notifications and other communications from the Commission.

Given the timing of my clients' receipt of your letters, and the intervening holidays, it will be impossible to complete the internal investigation that is necessary before a response to the allegations can be prepared and submitted within the fifteen days described in your letters. Our inability to respond in a timely fashion is further complicated by a sudden illness that has kept me at home and away from the office for the last seven days. (In fact, I am dictating this letter from my bed at home.)

GARRISON, PHELAN, LEVIN-EPSTEIN & PENZEL, P.C.

Therefore, I respectfully request that the Commission grant an additional thirty (30) days beyond the fifteen allowed for our response to be submitted. My clients and I will be most grateful for the Commission's consideration of this request and will address the allegations by January 29, 1996.

Very truly yours,

Ethan Levin-Epstein/Kad

Ethan Levin-Epstein

ELE/kad

Enclosure

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STATEMENT OF DESIGNATION OF ATTORNEY

We, the undersigned employees of General Cigar Co., Inc., hereby designate Ethan Levin-Epstein, Mag. of Garrison, Photos, Levis-Epstein & Pessel, Inc., to represent each of us in connection with the inquiry by the Federal Elections Commission in case MUR. 4286.

Date AWAS AUSTIN MCNAMARA

| 12/22/95 | AUSTIN MCNAMARA

| 12/22/95 | ROBERT LOFTUS

| 12/22/95 | BARBARA SAMBROOK



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

January 3, 1996

Ethan Levin-Epstein, Esq.
GARRISON, PHELAN, LEVIN-EPSTEIN & PENZEL, P.C.
405 Orange Street
New Haven, CT 05511

RE: MUR 4286

Austin McNamara Robert Loftus Barbara Sambrook

Dear Mr. Epstein:

This is in response to your letter dated December 29, 1995, requesting an extension until January 29, 1996, to respond to the complaint filed in the above-noted matter. After considering the circumstances presented in your letter, the Office of the General Counsel has granted the requested extension. Accordingly, your response is due by the close of business on January 29, 1996.

If you have any questions, please contact me at (202) 219-3400.

Sincerely,

Alva E. Smith, Paralegal Central Enforcement Docket



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

January 24, 1996

Briggs Goggans, Treasurer Friends of Newt Gingrich 1085 Holcomb Bridge, Suite 190A Roswell, GA 30077

R.E: MUR 4286

Dear Mr. Goggans:

The Federal Election Commission received a complaint which indicates that Friends of Newt Gingrich ("Committee") and you, as treasurer, may have violated the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint is enclosed. We have numbered this matter MUR 4286. Please refer to this number in all future correspondence.

The complaint was not sent to you earlier due to administrative oversight. Under the Act, you have the opportunity to demonstrate in writing that no action should be taken against the Committee and you, as treasurer, in this matter. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath. Your response, which should be addressed to the General Counsel's Office, must be submitted within 15 days of receipt of this letter. If no response is received within 15 days, the Commission may take further action based on the available information.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B) and § 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public. If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

Friends of Newt Gingrich Page 2 If you have any questions, please contact Alva E. Smith at (202) 219-3400. For your information, we have enclosed a brief description of the Commission's procedures for handling complaints. Sincerely, Turson mary of Mary L. Taksar, Attorney Central Enforcement Docket 5 O Enclosures 1. Complaint 2. Procedures '10 3. Designation of Counsel Statement cc: The Honorable Newton Leroy Gingrich



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

January 24, 1996

Robert E. Lighthizer, Treasurer Dole for President, Inc. P.O. Box 77658 Washington, D.C. 20013

RE: MUR 4286

Dear Mr. Lighthizer:

The Federal Election Commission received a complaint which indicates that Dole for President, Inc., ("Committee") and you, as treasurer, may have violated the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint is enclosed. We have numbered this matter MUR 4286. Please refer to this number in all future correspondence.

The complaint was not sent to you earlier due to administrative oversight. Under the Act, you have the opportunity to demonstrate in writing that no action should be taken against the Committee and you, as treasurer, in this matter. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath. Your response, which should be addressed to the General Counsel's Office, must be submitted within 15 days of receipt of this letter. If no response is received within 15 days, the Commission may take further action based on the available information.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B) and § 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public. If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

Dole for President, Inc. Page 2 If you have any questions, please contact Alva E. Smith at (202) 219-3400. For your information, we have enclosed a brief description of the Commission's procedures for handling complaints. Sincerely, mary d. Talson Mary L. Taksar, Attorney Central Enforcement Docket Enclosures 1. Complaint 2. Procedures 3. Designation of Counsel Statement 's cc: The Honorable Robert J. Dole 4

SKADDEN, ARPS, SLATE, MEAGHER & FLOM 1440 NEW YORK AVENUE, N.W. WASHINGTON, D.C. 20005-2111 (202) 371-7000 FAX: (202) 393-5760 DIRECT DIAL January 26, 1996 PARIS RAGUE Via Facsimile Mary Taksar, Esq. Federal Elections Commission 999 E Street, N.W. Washington, D.C. 20467 Re: MER 4286 General Cigar Dear Mary: This request is pursuant to our telephone conversation today. As you know, I was just designated 152 counsel for General Cigar in the above-referenced case. The inside counsel for General Cigar has already obtained a thirty day extension which makes the response due on Monday, January 29, 1996. Due to my newness to the case and the fact I am scheduled to be out of town on Monday, it would be extremely helpful if you would grant us a 48 hour extension until close of business Wednesday, January 31, 1996. We really could use the two additional days to make sure all the information is in order, but even a 24 hour extension would be useful. Please call me this afternoon if you will extend the time for response one or two days. Thanks for your consideration. Sincerely, cc: Alva Smith

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MESSAGE:

Telephone No.: (202) 371-7000 Facsimile No.: (202) 393-5760 Direct Facsimile No.: (202) 371-7956

FACSIMILE TRANSMITTAL SHEET

Please	deliver the following pages to:	
Name :	Alva E. Smith. Esq.	
Firm:	FEC	Date: Jan 25. 1996
City:		
Phone:		-
Fax:	(202) 219-3880	-
From:	Kenneth A. Gross	Flr/Rm.: 8
		Ext.: 7007
	(6)	
rotal :	numer of pages including this cover:	2
information distribution notify us t	nile is intended only for use of the addressee named above and may con. If you are not the intended recipient of this facultalle, you are no recepying of this facultalle is strictly prohibited. If you have received by telephone and return the original facultalle to us at the address about you incur in notifying us and returning the facultalle to us.	hereby notified that any dissemination, this facsimile in error, please immediately

PEDERAL ELECTION
COMMISSION
OFFICE OF GENERAL

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STATEMENT OF DESIGNATION OF COUNSEL

NAME OF COUNSEL: Kenneth Gross, Esq. FIRM: Skedden Arps Slate Meagher & Flom	S mt
ADDRESS: 1440 New York Avenue NW Washington, DC 20005	3 31 PH 98
TELEPHONE:002) 371-2500	.
FAX: 202) 393-5760	
The above-named individual is bearby designated as my countractive any nonfications and other communications from the Commission. 1/22/96 A. Ross Wollen Signature A. Ross Wollen Signature	
RESPONDENTS NAME: General Cigar Co., ISSC.	_
ADDRESS: 387 Wark Avenue South New York, NY 10016	_
	- 1 p
TELEPHONE: HOME(212) 561-8700	•
BUSINESS(212) 561-8791	



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

January 26, 1996

Kenneth A. Gross, Esq. Skadden, Arps, Slate, Meagher & Flom 1440 New York Avenue, NW Washington, DC 20005-2111

RE: MUR 4286

Dear Mr. Gross:

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This letter is in response to your letter dated January 26, 1996, indicating that you have just been designated counsel for General Cigar. Your letter states that in-house counsel for General Cigar has already obtained a 30-day extension until Monday, January 29, 1996 for responding to the complaint filed in the above-noted matter. Your letter requests an additional 2-day extension because you were just designated counsel and will be out of town on Monday, January 29, 1996.

After considering the circumstances presented in your letter, the Office of the General Counsel has granted the requested extension. Accordingly, your response is due by the close of business on Wednesday, January 31, 1996. We will be unable to grant any further extensions for responding to the complaint.

If you have any questions, please contact Alva E. Smith at (202) 219-3400.

Sincerely,

Him & Takes

Mary L. Taksar, Attorney Central Enforcement Docket

GARRISON, PHELAN, LEVIN-EPSTEIN & PENZEL, P.C.

ATTORNEYS AT LAW
405 ORANGE STREET
NEW HAVEN, CONNECTICUT 06511
TEL 203-777-4425
FAX. 203-776-3965

LEGAL ASSISTANTS CHERYL MATURO KAREN A. DETMERS MARIE CHIAPPETTA

JOSEPH D. GARRISON
MARKUS L. PENZEL[†]
GARY PHELAN^{*}
ETHAN A. LEVIN-EPSTEIN^{*†}
ROBERT A. RICHARDSON
LEWIS CHIMES^{*†}
DEBORAH J. KRAUSS^{*}
MICHELE LANG PALTER^{*}

* ALSO ADMITTED TO NEW YORK BAR

ALSO ADMITTED TO MASSACHUSETTS BAR

* ALSO ADMITTED TO TEXAS BAR

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January 29, 1996

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OFFICE OF GENERAL PLANTS OF THE PARTY OF THE

VIA FACSIMILE (1-207-219-3923) A CERTIFIED MAIL

Mary L. Taksar, Esq. Central Enforcement Docket Federal Elections Commission Washington, D.C. 20463

> Re: Austin T. McNamara Robert Lottus Berbara Sambrook MUR 4286

Dear Ms. Taksar:

Please accept this letter as the listed respondents' response to the referenced MUR. On their behalf, I respectfully reserve the opportunity to supplement this response.

Mr. McNamara is the President of General Cigar Co., Inc. Mr. Loftus is General Cigar's Chief Financial Officer. Ms. Sambrook is Mr. McNamara's secretary. General Cigar is a subsidiary of Culbro Corporation.

Paul Cleveland's complaint to the FEC, which initiated the instant MUR, was made in conjunction with a wrongful termination suit that Mr. Cleveland brought in Connecticut in October, 1995. Mr. Cleveland was suspended by General Cigar in September, 1995. Mr. Cleveland was suspended for breaching company policy. It is believed that he is responsible for almost \$1,900,000 in fraudulent invoices. The

GARRISON, PHELAN, LEVIN-EPSTEIN & PENZEL, P.C. Mary L. Taksar, Esq. -2-January 29, 1996 Company has filed suit against him and a trucking business in Alabama and a federal grand jury is investigating the matter. An extensive internal investigation by General Cigar and its parent. Culbro Corporation, has identified three instances of campaign contributions which were inappropriate in that certain of them were reimbursed by the Company. The first involved \$5,000 contributed to the Newt Gingrich campaign in 1994. The second concerned a \$1,000 contribution to Congressman Sam Gibbons' campaign Committee in 1995. The third and final instance involved \$5,000 contributed Senator Dole's campaign for the Presidency in 1995. Each of the campaign organizations has been asked to return the contributions. All have been returned, with the exception of those to the Gingrich campaign, which are expected momentarily. To the extent that the contributors were reimbursed by General Cigar, the Company has been paid back. Mr. Cleveland's complaint suggests that it was he and his civil complaint that precipitated the Company's investigation into the campaign contributions. That is incorrect. In fact, Mr. Loftus expressed discomfort with the requests for reimbursement to Mr. McNamara long before that. Messrs. McNamara and Loftus and Ms. Sambrook fully cooperated with every aspect of the General Cigar/Culbro investigation. The investigation disclosed that the contributions may have been made in a way that could constitute technical violations of the Federal Elections Campaign Act. None were made with the knowledge that the Act was being violated and certainly none were made with an intent to break the law. The manner in which they were made and the Company's documentation relating to them supports the view that an illicit purpose was never intended. 3 The respondents, with the Company's concurrence, wish to enter into a preprobable cause conciliation agreement with the Federal Elections Commission. Very truly yours, Ethan Leven- E. Ethan Levin-Enstein ELE/dmc

SKADDEN, ARPS, SLATE, MEAGHER & FLOMPUBLIC DISOLGSURE

1440 NEW YORK AVIENUE, N.W.

WASHINGTON, D.C. 20005-2111

(202) 371-7000

FEDERAL ELECTION
COMMISSION
DIVISION

JUL 31 5 23 PM 1

January 31, 1996

BELJING BRUSSELS BUDAPEST

LONDON

PRAGUE

VIA HAND DELIVERY

FAX: (202) 393-5760

DIREGIOSAL

(202) 371-

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Mary Taksar, Esq. Federal Election Commission 999 E Street, N.W. Washington, D.C. 20463

Attn: Alva Smith

Re: MUR 4286 - General Cigar Co., Inc.

Dear Ms. Taksar:

By letter dated December 12, 1995, the Federal Election Commission ("Commission" or "FEC") notified General Cigar Co., Inc. ("General Cigar") of a complaint filed by Paul Cleveland. Mr. Cleveland's complaint claims that General Cigar reimbursed Mr. Cleveland and three other officers, Austin McNamara, Brent Currier, and John Geoghegan, for contributions made to Dole for President knowing that it was illegal and that General Cigar intentionally attempted to hide those reimbursements. This is General Cigar's response.

This is a case of a disgruntled employee who was suspended for improper and possibly illegal conduct. Mr. Cleveland was suspended from his position at General Cigar on September 1, 1995. Indeed, he is the defendant in a complaint filed in the Middle District of Alabama by General Cigar and its parent, Culbro Corporation ("Culbro"), alleging fraud, embezzlement, and violation of the Racketeer Influence Corrupt Organizations Statute. Please note that Mr. Cleveland was suspended and the General Cigar lawsuit filed well before any complaint was made by Mr. Cleveland to the Commission.

Page 3 complaint. 50 M

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Mary Taksar, Esq. January 31, 1996

from the Dole campaign before Mr. Cleveland filed his

Note that Culbro and General Cigar have corporate policies prohibiting the reimbursement of political contributions. Moreover, the scope of Culbro's internal investigation and the resulting corrective actions have been broader than the allegations contained in Mr. Cleveland's complaint. The Chairman of Culbro has admonished Mr. McNamara for his violation of company policy.

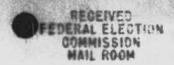
Therefore, although it appears that certain contributions may have been reimbursed in violation of the Federal Election Campaign Act of 1971, as amended, ("FECA"), none were made with the knowledge that the FECA was being violated or with the intent to violate such law. Indeed, the manner in which they were made and General Cigar's documentation relating to them make it apparent that there was never an illicit purpose or intent. Culbro and General Cigar will redouble their efforts to insure that their policies on contributions are understood and followed.

Therefore, in light of these mitigating circumstances, General Cigar requests the opportunity to enter into a pre-probable cause conciliation agreement with the Commission.

Respectfully submitted,

Kenneth A. Gross





Fem 2 3 20 PM '96

January 31, 1996

Lawrence M. Noble, Esq. General Counsel Federal Election Commission 999 E Street, N.W. Washington, D.C. 20463

Re: MUR 4286

PEDERAL ELECTION
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OFFICE OF SERENAL

Dear Mr. Noble:

This letter responds to your January 24, 1995, letter in the above referenced MUR regarding a complaint against General Cigar Co., Inc.

On August 1, 1995, DFP deposited five personal checks, each in the amount of one thousand dollars, into its designated campaign checking account. These checks were drawn on the accounts of Paul T. Cleveland and Angela J. Cleveland, Austin T. McNamara and Lucy B. McNamara, Margaret M. Fina and Frank G. Fina, Suzanne L. Currier and William B. Currier, and John M. Rano. According to DFP records, none of these contributions was in violation of individual contribution limits. Between October 10 and 13, 1995, DFP obtained authorizations to divide the one thousand dollar joint contributions from Austin and Lucy McNamara, Margaret and Frank Fina, and Suzanne and William Currier and to attribute five hundred dollars to each respective spouse.

DFP received notice on November 16, 1995, that each of the contributors named above may have been improperly reimbursed for their contributions to DFP. Accordingly, on November 16, 1995, DFP mailed a refund check in the amount of one thousand dollars to John Rano. On November 17, 1995, DFP also mailed a refund check in the amount of one thousand dollars to Paul and Angela Cleveland, and mailed refund checks in the amount of five hundred dollars each to Austin McNamara, Lucy McNamara, Margaret Fina, Frank Fina, Suzanne Currier, and William Currier.

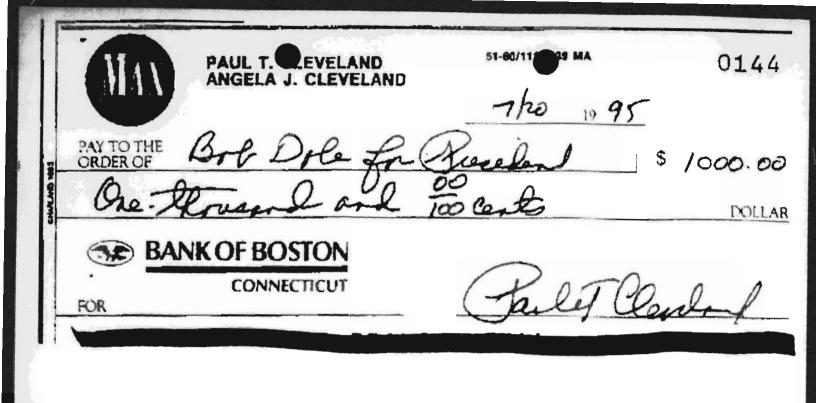
I have enclosed copies of five contribution checks received by DFP, three authorizations to divide joint contributions and attribute five hundred dollars to each contributor, and eight contribution refund checks drawn on DFP's contribution refunds checking account. Please advise me of any further information you need.

Sincerely,

Allen Haywood

Comptroller

Enclosures



CONTRIBUTION REPUNDS ACCOUNT INVOICE NO. DATE DISCOUNT HET AMT. AMOUNT Paul Cleveland 33 Pine Glenn Road Simsbury, CT CONTREF111795 11/17 1000.00 0.00 1000.00 06070 \$1,000.00 DATE TOTAL= 11/17/95 CHECK MUMBER 00001247 01247 00001247 DOLE FOR PRESIDENT CONTRIBUTION REFUNDS ACCOUNT P.O. BOX 77658 WASHINGTON, IDC 20013 **** ONE THOUSAND & 00/100 DOLLARS DATE 11/17/95 ******1,000.00 TO THE ORDER Paul Cleveland 33 Pine Glenn Road Simsbury, CT 06070 #000001247# GD54000807G #667#0176392#

AUSTIN T. MCNAMARA

LUCY B. MCNAMARA

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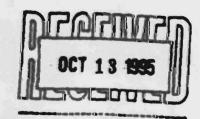
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Mr. Austin T. Mc Namara

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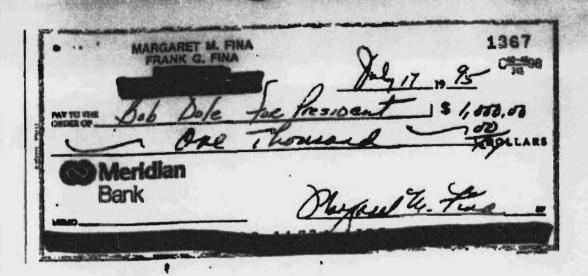
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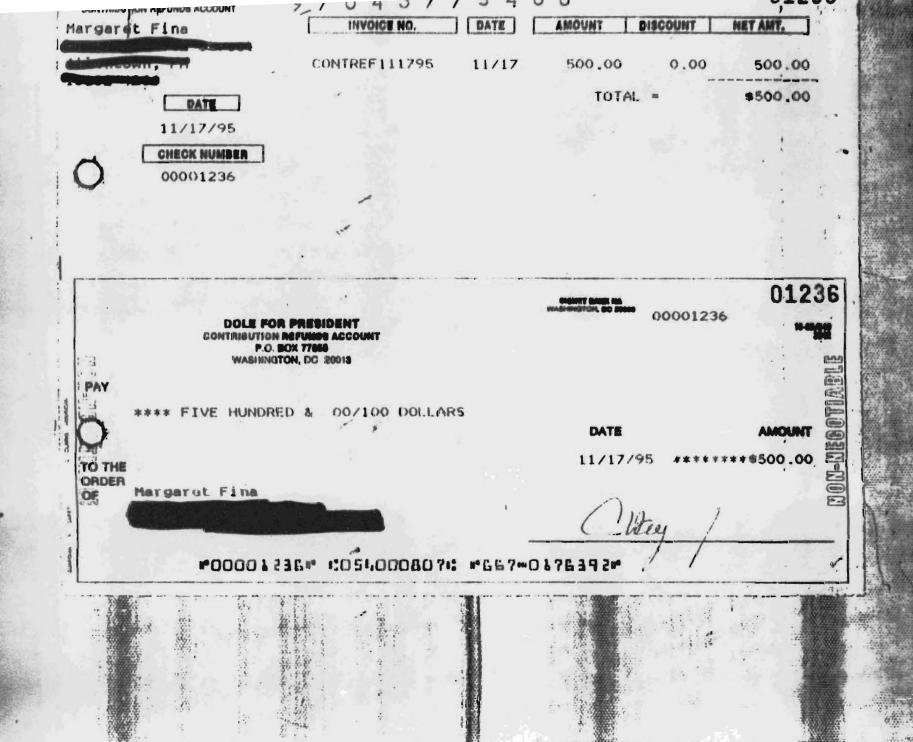
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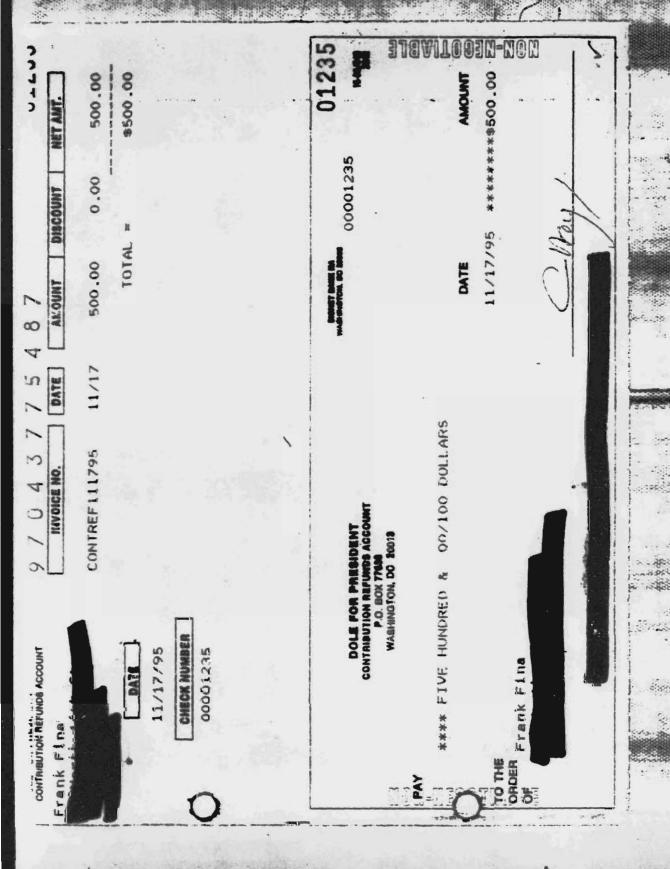
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SUZANNE L. CURRIER

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DOLE FOR PRESIDENT Fax:1-703-827-5743

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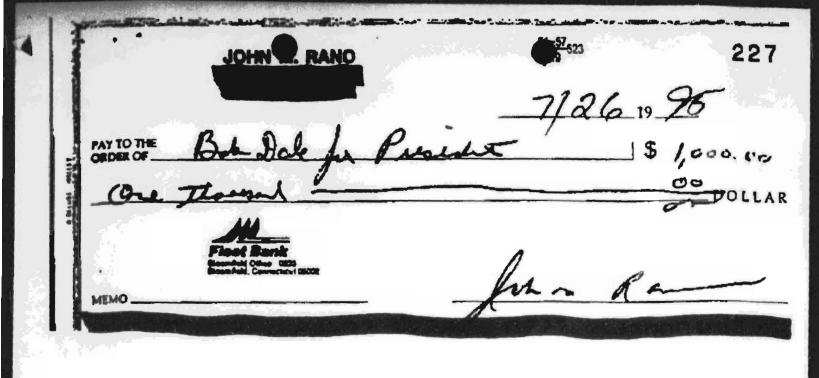
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10738339 10799374

Our contribution (displayed above) is drawn on a joint account that contains our personal funds and the account is not funded for our use on an ourrelmbursed basis by an incorporated entity. The contribution should be attributed in the following manner: Mr. William B. Currier SUZANUE L. CURLIST Spouse: Amount Contributed \$500.00 Amount Contributed \$500.00 Address Address T Address / Address Address Address City__ City T State State Zip Zip Date 8-28-45 8 28 - 15 Date Signature Signature Employer Google Cical Employer Harry Occupation UP SALES Occupation Mr. William B. Currier 9508010035 31

CONTRIBUTION REFUNDS ACCOUNT NET AMT. INVOICE NO. AMOUNT DISCOUNT Suzanne Currier **CONTREF 111795** 11/17 500.00 0.00 500.00 TOTAL = \$500.00 DATE 11/17/95 CHECK NUMBER 00001233 01233 00001233 DOLE FOR PRESIDENT CONTRIBUTION REPURDS ACCOUNT P.O. BOX 77658 WASHINGTON, DC 20013 PAY **** FIVE HUNDRED & 00/100 DOLLARS DATE 11/17/95 ********500.00 TO THE ORDER Suzanne Currier

CONTRIBUTION REFUNDS ACCOUNT INVOICE NO. DATE AMOUNT DISCOUNT HET AMT. William Currier CONTREF111795 11/17 500.00 0.00 500.00 TOTAL = \$500.00 DATE 11/17/95 **CHECK NUMBER** 00001232 01232 00001232 DOLE FOR PRESIDENT CONTINUENCE REPUBLIS ACCOUNT P.O. (BOX 77606 WASHINGTON, DC (20013 **** FIVE HUNDRED & 00/100 DOLLARS DATE 11/17/95 ********500.00 TO THE ORDER William Currier OF





CONTRIBUTION REFUNDS ACCOUNT
P.O. BOX 77658
WASHINGTON, DC 20013

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John M. Rano

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AMOUNT 000.000. ******* 11/16/95 DATE

FEB 7 3 15 PM '96 WILEY, REIN & FIELDING 1776 K STREET, N. W. WASHINGTON, D. C. 20006 (202) 429-7000 JAN WITOLD BARAN FACSIMILE February 6, 1996 (202) 429-7040 (202) 429-7330 Lawrence M. Noble, Esq. General Counsel Federal Election Commission 999 E Street, N.W. Washington, D.C. 20463 ATTN: Mary L. Taksar, Esq. Re: MUR 4286 Dear Mr. Noble: This office has been retained to represent Friends of Newt Gingrich ("FONG") before the Federal Election Commission ("FEC") in regards to FEC MUR 4286. Enclosed please find a copy of FONG's Statement of Designation of Counsel for submission. On December 4, 1995, the FEC received a complaint alleging that FONG violated federal election laws. Due to administrative oversight, that complaint was not transmitted) to FONG until January 24, 1996. FONG received this complaint accompanying MUR 4286 on January 27, 1996. FONG's response is therefore due on February 12, 1996. FONG is presently in the process of ascertaining facts relevant to MUR 4286. All relevant information will not be determined prior to the February 12, 1996 response deadline, however, so this office hereby requests a 20-day extension of time in which to respond to MUR 4286. Your favorable reply would be appreciated. Sincerely, Jan Witold Baran Encl.

MUR 4286	
NAME OF C	OUNSEL: Jan Witold Baren
FIRM:	Wiley, Rein & Fielding
ADDRESS:_	1776 K Street, N.W.
-	Washington, D.C. 20006
TELEPHONE	E:(202) 429-7330
FAX:(202)	429-7207
receive any no	bove-named individual is hereby designated as my counsel and is authorized to offications and other communications from the Commission and to act on my the Commission. Signature
RESPONDEN	TS NAME: Briggs A. Goggans, Treasurer Priends of Newt Gingich
ADDRESS:_	
TELEPHONE	: HOME()

BUSINESS(_



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

February 8, 1996

Jan Witold Baran, Esquire WILEY, REIN & FIELDING 1776 K Street, N.W. Washington, D.C. 20006

RE: MUR 4286

Friends of Newt Gingich Briggs A. Goggans, Treasurer

Dear Mr. Baran:

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This is in response to your letter dated February 6, 1996, requesting a 20-day extension to respond to the complaint filed in the above-noted matter. After considering the circumstances presented in your letter, the Office of the General Counsel has granted the requested extension. Accordingly, your response is due by the close of business on March 4, 1996.

If you have any questions, please contact me at (202) 219-3400.

Sincerely,

Alva E. Smith, Paralegal Central Enforcement Docket

SKADDEN, ARPS, SLATE, MEAGHER & FLOM 1440 NEW YORK AVENUE, N.W. WASHINGTON, D.C. 20005-2111 FAX (202) 393-5760 (202) 371-7000 DIRECT DIAL (202) 371-7007 BRUSSELS BUDAPEST HOND RONG February 16, 1996 LONDON MOSCOW PRAGUE VIA HAND DELIVERY SYDNEY TORONTO Mary Taksar, Esq. Federal Election Commission 999 E Street, N.W. Washington, D.C. 20463 Re: MUR 4286 - General Cigar Co., Inc. Dear Ms. Taksar: On January 31, 1996, I filed on behalf of General Cigar Co., Inc. ("General Cigar") a response to the above referenced MUR. I pointed out in that response 'n that the complaint was filed with the Commission by a disgruntled employee, Paul Cleveland, who was suspected of criminal activity directed against General Cigar. In connection with a civil proceeding by General Cigar against that employee in Alabama, the Chief of the Criminal Division of the United States Attorney's Office has recently executed the attached affidavit. That affidavit states that he expects the federal grand jury to which he is presenting evidence to return an indictment against Mr. Cleveland for criminal conduct involving fraud against General Cigar. This information is relevant to the Commission's consideration of General Cigar's request to enter into a conciliation agreement. Also, we received confirmation today that the Gingrich campaign has sent out its refunds of the contributions in question in this MUR. We will send you copies of the refund checks when we receive them. Please let me know if there is any information which would be helpful to you in considering General Cigar's request. Kenneth A. Gross Attachment

UNITED STATES DISTRICT COURT MIDDLE DISTRICT OF ALARAMA GENERAL CIGAR CO., INC.,

Plaintiff.

-against-

ATTEMPTED

CR CARRIERS, INC., THOMAS B. ROSS, C. MICHAEL CODY and PAUL CLEVELAND,

CV-35-A-1169-5

Defendants.

CHARLES R. MIVER, an attorney duly admitted to practice in the courts of the State of Alabama and this Court, bereby affirms, subject to the penalties of perjury, that the following statements are true, except as to those made upon information and belief, and as to those I believe them to be true:

- 1. I am Chief of the Criminal Division of the United States Attorney's Office for the Middle District of Alabama.
- 2. I submit this affirmation in support of the motion of plaintiff General Cigar Co., Inc. ("General Cigar") for a stay of proceedings in the case of Saul T. Claveland v. General Cigar Co., Inc. et al., docket no. CV-98-885091 pending in the Superior Court, Judicial District of Martford/New Britain in Martford, Connecticut and in support of the motion of defendant CR Carriere, Inc., Thomas B. Ross and C. Michael Cody for a stay of precedings in this action. This affirmation is also submitted for the purpose of seeking this Court's paraission for the government to intervese in this action for the limited and sole purpose of seeking the aforementioned stay.

3. A grand jury in this district is investigating possible violations of federal criminal law incident to fraud against deneral Cigar in the assume of approximately \$869,000 as alleged in the amended complaint filed in this action. Both the subject matter of the Commecticut action and the civil RICO action pending before this Court concern matters which the grand jury has under investigation in this district, i.e., fraud against General Cigar. Throughout the government's investigation, General Cigar has been examplary in its active assistance in and valuable support of the investigation and a related investigation of marijuana sauggling. The grand jury has already returned an indictment charging two former General Cigar employees with sarijuana possession and distribution offenses. This indictment is pending in this court under the case of <u>United Statum v. Courty et al.</u>, CR NO. 95-240-8.

- 4. I have been informed that defendant Faul T. Cleveland has commenced an action in state court in the State of Connecticut entitled Faul T. Cleveland v. General Ciner Co. Inc. et al., decket me, CV-95-585091. I have reviewed the complaint in that action and defendant Cleveland's request for document discovery in the Connecticut action.
- 5. I understand that defendant Cleveland has linked the Connecticut action with this civil RICO action, in part, by attaching the civil RICO complaint to the complaint in the Connecticut action. I also understand that in his complaint in the Connecticut action, defendant Cleveland claims that the allegations of "criminal activity in a sebuse to defraud Defendant General

digare is this civil RICO action are false. In addition I understand that, in the Connecticut action, defendant Cleveland socks discovery of documents relevant to the capting grand jury investigation of froud directed against General Cigar. Perthernary, I understand that defendant Cleveland socks discovery is his Connecticut action of correspondence and communications between the United States Attorney's Office, the United States Customs Service and representatives of General Cigar.

- e. As a result, the astensive and liberal discovery available in both this action and the Connecticut action would interfere with the proper functioning of the grand jury including the secrecy of its proceedings and the confidentiality of criminal investigations, and would also interfere with the anticipated criminal indictment of defendants in this action.
- 7. I have been informed that a scheduling conference in this action was conducted by telephone on January 23, 1996. I have been further informed that, during this telephone conference, David Somers, defendant Cleveland's attorney, represented to this Court that he had been teld either that defendant Cleveland was not a target of the gread jusy's investigation, or that Mr. Somers had not been teld that Mr. Cleveland was such a target.
- 8. Open consideration of the lew and the evidence, I reasonably espect the grand jury to return as indictment against defendants named in this civil RICO action, including defendant Paul Cleveland, for eximinal conduct arising from fraud against General Cigar as alleged in the amended complaint filled in this

civil \$200 action. The grand jury should take action within the point sixty to ninety days.

PREMISTORE, the government requests that the motion of plaintiff General Cigar Co., Inc. to stay the case of Equili-Cleveland v. General Cigar Co., Inc. et al., doctost no. CV-95-555091 and the motion of defendant CR Carriers, Inc., Thems B. Ross and C. Nichael Cody to stay this action, be granted in all respects, together with such other relief as this Court may does just and proper.

Dated: New York, New York Vebruary 6, 1996

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WILEY, REIN & FIELDING 1770 K STWEET, N. W. WASHINGTON, D. C. 20006 (202) 429-7000 February 23, 1996 JAN WITOLD BARAN FACSIMILE (202) 429-7330 (202) 429-7049 Mary L. Taksar, Esq. Federal Election Commission 999 Eye Street, N.W. Washington, D.C. 20463 MUR 4286 Re: Dear Ms. Taksar: This office represents Friends of Newt Gingrich ("the Committee") and its Treasurer, Brian Goggans, in this matter. Upon being notified that General Cigar Co. may have reimbursed certain campaign contributions, the Committee reviewed its records and confirmed that five General Cigar employees each contributed \$1,000 to Congressman Gingrich's 1994 reelection campaign. At the request of counsel for General Cigar, the Committee on February 14, 1996, refunded all five of those contributions. Copies of General Cigar's request for refunds, the refund checks, and letters accompanying the refunds are enclosed with this letter. Thus, regardless of whether General Cigar may have reimbursed those contributions, the Committee is not currently in possession of any corporate contributions. Further, until notification of your investigation and notice from counsel for General Cigar, the Committee did not know, and had no reason to suspect, that the contributions may have been reimbursed. In fact, the Committee denies any prior knowledge that these contributions may have been reimbursed. The Committee receives a large number of contributions and, absent some indication of a problem, must rely upon the honesty of contributors as to the ultimate source of funds. Because all five of these contributions were on personal checks, the Committee naturally assumed that they were personal contributions. Indeed, in its brief treatment of the contributions to the Committee, the complaint against General Cigar makes no allegations even suggesting that the Committee could have known of possible reimbursements.

Mary L. Taksar, Esq. February 23, 1996 Page 2 My clients have acted promptly to investigate this matter and to ensure that they are in full compliance with law. Because they had no reason to know of possible corporate reimbursements at the time the five contributions were received, the FEC should find no reason to believe that my clients violated the Act. Should you have any further questions, please do not hesitate to call me at the above number. Sincerely, Jan Witold Baran Enclosures 0

NEWT GINGRICH

February 14, 1996

Mr. William Currier

Dear Mr. Currier:

Counsel for General Cigar Co. has requested on your behalf a refund of the \$1000 contribution you made to Priends of Newt Gingrich in 1994. Accordingly, enclosed is a \$1000 check which will serve as a full refund.

If you have any questions on this matter please do not hesitate to phone me at (770) 587-2330.

Sincerely,

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Christy Cothern Finance Manager

enclosure

P.O. Box 1399, Roswell, Georgia 30077 770/587-2330 Pax: 770/587-2339

E-mail:fong@mindspring.com Web site http://www.newt.org

FAX NO.

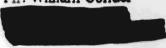
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P. 03/1

NEWT GINGRICH

February 14, 1996

Mr. William Conder



FONG

Dear Mr. Conder:

Counsel for General Cigar Co. has requested on your behalf a refund of the \$1000 contribution you made to Friends of Newt Gingrich in 1994. Accordingly, enclosed is a \$1000 check which will serve as a full refund.

If you have any questions on this matter please do not hesitate to phone me at (770) 587-2330.

Sincerely,

Christy Cothern Finance Manager

enclosure

P.O. Box 1399, Roswell, Georgia 30077 770/587-2330 Fax: 770/587-2339

FRIENDS OF NEWT GINGRICH P 0 BOX 1300 770-667-75300 ROSWELL, GA 36977	3648 ************************************
FAYTHE ORDERICE William Conder Ene thousand and no/100	2/15 196 \$ 1000 00 :
Milton National Baink Cooper	SIGNATURES REQUIRED
FOR #003648# #061104741: 01 02 72 30	•

P. 05/1

NEWT GINGRICH

February 14, 1996

Mr. Austin McNamara



Dear Mr. McNamara:

Counsel for General Cigar Co. has requested on your behalf a refund of the \$1000 contribution you made to Friends of Newt Gingrich in 1994. Accordingly, enclosed is a \$1000 check which will serve as a full refund.

If you have any questions on this matter please do not hesitate to phone me at (770) 587-2330.

Sincerely,

Christy Cothern Finance Manager

enclosure

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NEWT GINGRICH

February 14, 1996

FONG

Mr. John M. Rano

Dear Mr. Rano:

Counsel for General Cigar Co. has requested on your behalf a refund of the \$1000 contribution you made to Friends of Newt Gingrich in 1994. Accordingly, enclosed is a \$1000 check which will serve as a full refund.

If you have any questions on this matter please do not hesitate to phone me at (770) 587-2330.

Sincerely,

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Christy Cothern Finance Manager

enclosure

P.O. Box 1399, Roswell, Georgia 30077 770/587-2330 Fax: 770/587-2339

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---- Friends Of -

NEWT GINGRICH

February 14, 1996

Mr. David Burgh

Dear Mr. Burgh:

Counsel for General Cigar Co. has requested on your behalf a refund of the \$1000 contribution you made to Priends of Newt Gingrich in 1994. Accordingly, enclosed is a \$1000 check which will serve as a full refund.

If you have any questions on this matter please do not hesitate to phone me at (770) 587-2330.

Sincerely.

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Christy Cothern

Finance Manager

enclosure

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SKADDEN, ARPS, SLATE, MEAGHER & FLOM

M40 NEW YORK AVENUE, N.W. WASHINGTON, D.C. 20005-2111

(802) 371-7000

BIREST BIAL

PAK (202) 203-5760

January 25, 1996

BY PAR

Mr. Dave Ryan Friends of Newt Gingrich Atlanta, GA

Re: General Cigar Co.

Doar Dave:

Per our conversation, the contributions listed below were made to the Gingrich campaign and were inadvertently reimbursed by General Cigar, a corporate entity. Thus, as counsel for General Cigar, we are seeking refunds of the following contributions.

1.	John Rand	August 1994	\$1,000
2.	Austin McNamara	August 1994	\$1,000
3.	William B. Currier	August 1994	\$1,000
4.	David Burgh	August 1994	\$1,000
5.	Mike Conder	September 1994	\$1,000

Thank you for your attention to this matter.

Sincerely,

Kenneth A. Gross

Murphy & Willcutts FRICE OF GENERAL MURPHY

APR 22 10 32 AM "96

Advocates for People" . Trial Lawyers

21 Oak Street • Suite 602 Hartford, CT 06106-8002 Fax (860) 524-7766 (860) 727-1900

April 16, 1996

Mary L. Taksar, Esq. Central Enforcement Docket Federal Election Commission Washington, DC 20463

Re: MUR 4286

Dear Attorney Taksar:

Enclosed please find a designation of attorney for Robert Loftus. This designation is in lieu of any previous attorneys who have been designated for Mr. Loftus. Please direct all future communications regarding this matter to my attention.

Thank you.

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Cordially,

CC:

Ron Murphy

Lonmurphy

Ethan Levin-Epstein

STATEMENT OF DESIGNATION OF COUNSEL

MUR_4286	
NAME OF COU	INSEL: Ron Murphy
FIRM: Murphy	% Willcutts
ADDRESS: 21	Oak Street, Suite 602
Har	rtford, CT 06106
TELEPHONE:(8	860) 727-1900
FAX:(_860_)_=	
	re-named individual is hereby designated as my counsel and is authorized to actions and other communications from the Commission and to act on my Commission.
4/16/96	- AA
Date	Signature
RESPONDENT:	S NAME: Robert Loftus
ADDRESS:	8 Newbury Court
	Simsbury, CT 06070
TEI EDUANE N	HOME(860) 658-6925
A SHADAL SEVENIES TO	000 000

BUSINESS(860) 769-3642

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SANTOS & SEELEY, P.C. ATTORNEYS AT LAW 51 RUSS STREET HARTFORD, CONNECTICUT 06106-1566 **HUBERT J. SANTOS** HOPE C. SEELEY Via Telefax 1-202-219-3923 June 4, 1996 Mary L. Taksar, Esq. Central Enforcement Docket Federal Elections Commission Washington, D.C. 20463 S Re: Barbara Sambrook MUR 4286

Sownission on SELECTION SELECTION OF SENERAL

TELEPHONE

(860) 249-6548 TELECOPIER (860) 724-5533

Dear Ms. Taksar:

I am enclosing a Statement Of Designation Of Counsel on behalf of Barbara Sambrook. My designation is in lieu of the designation previously submitted identifying Ethan Levin-Epstein.

Please do not hesitate to contact me if you have any questions.

Very truly yours,

HOPE C. SEELEY

HCS/etm encl.

cc: Ethan Levin-Epstein, Esq.

STATEMENT OF DESIGNATION OF COUNSEL

MUR_ 4286	
NAME OF COUNSEL: Hope C. Seeley	A STATE OF THE STA
FIRM: Santos & Seeley, P.C.	
ADDRESS: 51 Russ Street	E
Hartford, CT 06106	6 PROPERTY.
	ST SECTION OF THE PARTY OF THE
TELEPHONE: (860) 249-6548	A S
FAX:(860) 724-5533	
behalf before the Commission. This designation of Ethan Levin-Epstein as my counsel. 5/8/94 Date Signature	rosk
RESPONDENTS NAME: Barbara Sambrook	
ADDRESS: c/o General Cigar Co., Inc.	
320 West Newbury Road	
Bloomfield, CT 06002-1398	
TELEPHONE: HOME(860) 749-2476	
BUSINESS(860) 769-3601	

M

33 Pine Glen Road @ Simsbury, Ct. 06070 @ 860-658-4326 July 23, 1996 Mr. Tom Anderson Esq. Office of the General Counsel Federal Election Commission 999 E Street, N.W. Washington, D.C. 20463 **REF: MUR 4286** Dear Mr. Anderson: Pursuant to our telephone conversation of July 17, 1996, for your information I am enclosing the article which claims that my complaint against General Cigar Co., Inc. as referenced above has been "settled quickly and out of court." This article appeared in the July/August 1996 edition of Distribution Channels, which is published by the AWMA. The AWMA is a tobacco industry distribution trade group based in Washington D.C. The association is headed by David Strachan and their telephone number is 202-463-2124. Sincerely, Saul T Clente PAULT, CLEVELAND

HEADLINERS

(continued from page 10)

The plan also calls for the industry spend \$250 million on implementation and enforcement costs. It was not clear what segments within the industry will be responsible for the funding.—RM

Plant Nearly Over

A DIFFICULT EPISODE FOR GENERAL Cigar Co. that began last year is nearing an end. At a time when its fortunes were rising as a result of the resurgence in premium cigars, the maker of Macanudos and White Owl was hit with a string of negative incidents centering on its domestic cigar plant in Alabama.

Executives at General Cigar learned in the spring of 1995 that packages of marijuana were being shipped to its Dothan, AL, facility from the company's plant in Kingston, Jamaica. U.S. Customs was immediately notified by the company and an investigation was conducted by two outside firms. Two nonmanagement employees were indicted and are awaiting trial on the charges.

Equally important, the investigation of the marijuana shipments uncovered nearly \$1 million of fraudulent trucking invoices. This led to the dismissal of Paul Cleveland, General Cigar's senior vice president of operations. Cleveland then alleged that the company dismissed him for threatening to reveal how General Cigar sought and secured a share of the marijuana cigar blunting market and filed a wrongful termination suit against the company and its president, Austin McNamara. (Blunting involves encasing marijuana in with the tobacco of the cigar.) Cleveland also charged that the company has made illegal payments to foreign government officials and wiolated laws covering election contributions by refunding an executive's individual donation. This last charge was settled quickly and out of court.

Edgar Cullman Jr., president and CEO

of Culbro Corp., General Cigar's corporate parent, said the incidents are the "extreme reption" to the way the company has opd during the past 40 years.

The good news, a source close to the company said, is that General Cigar will soon be cleared of any wrong-doing in connection with the allegations over blunting.—RM

Healthy Business

(continued from page 10)

Most recently, Philip Morris introduced Player's Navy Cut cigarettes in New York, Seattle and Pittsburgh.

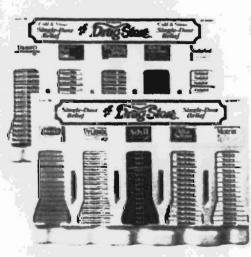
The successful marriage of the Kraft and General Foods lines helped Philip Morris increase income in its North American food business by 7.5 percent last year, according to the annual report.

Hershey Foods Corp. of Hershey, PA, reported record sales in 1995, attributable primarily to growth in the North American

(continued on page 24)

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FEDERAL ELECTION COMMISSION Washington, DC 20463

MEMORANDUM

TO:

Office of the Commission Secretary

FROM:

Office of General Counsel V A

DATE:

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July 17, 1996

SUBJECT:

MUR 4286-First General Counsel's Report

Closed Session

The attached is submitted as an Agenda document for the Commission Meeting of _______

Open Session ______

	-		
CIRCULATIONS		DISTRIBUTION	
72 Hour Tally Vote Sensitive	[X]	Compliance	[X]
Non-Sensitive	Ü	Audit Matters	[]
24 Hour Tally Vote Sensitive	[]	Litigation	[]
Non-Sensitive	ដ	Closed Letters MUR DSP	
24 Hour No Objection Sensitive	[]		
Non-Sensitive	[]	Status Sheets	[]
Information Sensitive Non-Sensitive	[]	Advisory Opinions	[]
Other	[]	Other (See Distribution belo	w)

FEDERAL ELECTION COMMISSION

999 E Street, N.W. Washington, D.C. 20463

FIRST GENERAL COUNSEL'S REPORT

MUR 4286

DATE COMPLAINT FILED:

DATE OF NOTIFICATION TO RESPONDENTS:

DATE ACTIVATED:

STAFF MEMBER:

Paul T. Cleveland

COMPLAINANT:

RESPONDENTS: General Cigar Co., Inc.

Austin T. McNamara

Robert Loftus

Barbara Sambrook

Friends of Newt Gingrich and Briggs Goggans, as treasurer Dole for President, inc. and

Robert E. Lighthizer, as treasurer

William B. Currier

John M. Rano

David Burgh

William Conder

Frank G. Fina

RELEVANT STATUTES:

2 U.S.C. § 437g(a)(5)(B)

2 U.S.C. § 441a(a)(1)(A)

2 U.S.C. § 441a(f)

2 U.S.C. § 441b(a)

2 U.S.C. § 441f

11 C.F.R. § 103.3(b)

11 C.F.R. § 110.4(b)

INTERNAL REPORTS CHECKED:

FEC Indices

Disclosure Reports

FEDERAL AGENCIES CHECKED:

None

RECEIVED FEDERAL ELECTION COMMISSION SECRETARIAT

11 23 AM '96

SENSITIVE

December 6, 1995 December 12, 1995 and January 24, 1996

April 25, 1996 Thomas J. Andersen

I. GENERATION OF MATTER

This matter arises from a complaint filed with the Federal Election Commission

(the "Commission") by Paul T. Cleveland, formerly Senior Vice-President at General Cigar Co.,

Inc. ("GCC"). Mr. Cleveland alleges that GCC may have violated the Federal Election

Campaign Act of 1971, as amended (the "Act"), by reimbursing several employees for their

contributions to Dole for President, Inc. ("Dole Committee") and Friends of Newt Gingrich

("Gingrich Committee"). Austin T. McNamara, President of GCC, Barbara Sambrook,

Mr. McNamara's Executive Assistant, and Robert Loftus, Vice-President and Chief Financial

Officer of GCC, each allegedly assisted in the reimbursement scheme.

Responses have been received from these respondents.

II. FACTUAL AND LEGAL ANALYSIS

A. Applicable Law

Pursuant to 2 U.S.C. § 441b(a), corporations are prohibited from making contributions or expenditures from their general treasury funds in connection with any election of any candidate for federal office. Section 441b(a) also makes it unlawful for any candidate, political committee, or other person knowingly to accept or receive a contribution prohibited by section 441b(a). In addition, section 441b(a) prohibits any officer or director of any corporation from consenting to any contribution or expenditure by the corporation.

2 U.S.C. § 441a(a)(1)(A) limits contributions by an individual to a federal candidate and the candidate's authorized political committees to \$1,000 per election. Pursuant to 2 U.S.C. § 441a(f), candidates and political committees are prohibited from accepting any contributions in excess of the Act's limitations. 2 U.S.C. § 441f makes it unlawful for any person to make a

contribution in the name of another, or fot any person to knowingly permit his or her name to be used to make such a contribution. The statute also prohibits any person from knowingly accepting a contribution made by one person in the name of another. Such a violation may occur if a person gives funds to a straw donor for the purpose of having the person or entity pass funds on to a federal candidate as his, her or its own donation. In addition, no person may knowingly help or assist any person in making a contribution in the name of another. 11 C.F.R. § 110.4(b)(1)(iii).

B. Factual Background

Complainant alleges that, on or about July 11, 1995, Austin McNamara handed him a slip of paper instructing him to write a personal check for \$1,000 to the Dole Committee.

Complainant later spoke to Robert Loftus, who informed him that Mr. McNamara had previously required employees to contribute to federal election campaigns, citing the reelection campaign of Congressman Newt Gingrich in 1994. Mr. Loftus then allegedly advised Complainant that it would be in his "best interests" to comply with Mr. McNamara's wishes.

Complainant claims that, between July 12 and July 20, 1995, he was "pressured on multiple occasions" by Mr. McNamara and Barbara Sambrook to make the contribution. On July 20, he wrote out a \$1,000 check to the Dole Committee and, at Mr. McNamara's direction, he gave it to Ms. Sambrook. Complainant believes that his check was bundled together with checks from Mr. McNamara and two GCC vice-presidents, John Geoghegan and Brent Currier, and then sent to the Dole Committee. Complainant states that, on August 3, 1995, Mr. Loftus

Since Mr. Geoghegan is not mentioned as a contributor in any of the responses or in Commission indices, this Office assumes that he did not make a contribution to the Dole Committee during the relevant times.

 On August 31, 1995, Complainant was suspended with pay by GCC, changed to suspension without pay on October 1, 1995.

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- On September 7, 1995, GCC filed a federal civil fraud and racketeering action against an Alabama trucking company in connection with an alleged marijuana smuggling ring and fraudulent trucking scheme. GCC alleged in that action that Complainant was criminally involved in such activity (GCC's response indicates that Complainant was joined as a defendant sometime after the complaint was received by the Commission).
- On October 25, 1995, Complainant filed a civil lawsuit against GCC, alleging in the First Count that he was discharged in violation of public policy based on his stated intention to disclose, inter alia, the illegal campaign contributions.
- On November 15, 1995, Complainant was interviewed by staff from the SEC Enforcement Division regarding allegations in his lawsuit against GCC. Among the items discussed were the contributions to the Dole Committee.
- On November 25, 1995, Complainant received an unsolicited check from the Dole Committee in the amount of \$1,000, referenced as a "contribution refund."

GCC characterizes the complaint as "a case of a disgruntled employee who was suspended for improper and possibly illegal conduct." GCC contends that it conducted a full investigation of the facts and circumstances alleged in the complaint. Its investigation has revealed that, in total, contributions of \$11,000 by individual employees to three federal candidate committees have been reimbursed by the company as follows:

Contributor	Recipient Committee	Amount	Date of Contribution
Austin T. McNamara	Gingrich Committee	\$1,000	9/27/94
William B. Currier ³	Gingrich Committee	\$1,000	9/27/94
John M. Rano	Gingrich Committee	\$1,000	9/27/94
David Burgh	Gingrich Committee	\$1,000	9/27/94
William Conder ⁴	Gingrich Committee	\$1,000	9/27/94
Austin T. McNamara	Dole Committee	\$1,000	8/01/95
Paul T. Cleveland	Dole Committee	\$1,000	8/01/95
William B. Currier	Dole Committee	\$1,000	8/01/95

GCC later supplemented its response with an affidavit from Charles R. Niven, Chief of the Criminal Division of the United States Attorney's Office for the Middle District of Alabama, in support of GCC's motion to stay the proceedings in Complainant's civil case against GCC. Mr. Niven notes that a grand jury in his district is investigating possible violations of federal criminal law incident to fraud against GCC, and has already returned an indictment charging two former GCC employees with marijuana possession and distribution offenses. According to our Westlaw news search, Complainant was indicted in May 1996 of defrauding GCC.

This individual is actually listed as "Brent Currier" in the complaint and in GCC's response. This Office assumes that "Brent Currier" is the same person listed as "William B. Currier" in the recipient committees' responses and in FEC indices.

This individual is actually listed as "Mike Condor" in GCC's response. This Office assumes this is the same person listed as "William Conder" in the Gingrich Committee's response and in FEC indices.

John M. Rano	Dole Committee	\$1,000	8/01/95
Frank G. Fina ⁵	Dole Committee	\$1,000	8/01/95
Austin T. McNamara	Committee For Sam Gibbons ("Gibbons Committee")	\$1,000	4/21/95

Commission indices confirm that the above contributions were reportedly made by the listed individuals, and that no other contributions were made by GCC employees during the 1993-94 and 1995-96 election cycles. GCC has admitted that all of the reimbursements were authorized by its president, Austin McNamara. GCC's parent, Culbro Corporation ("Culbro"), requested that the recipient committees refund the contributions. Commission indices indicate that the Dole Committee refunded contributions to the listed individuals on November 16 and 17, 1995; the Gibbons Committee refunded \$1,000 to Mr. McNamara on January 17, 1996; and the Gingrich Committee refunded the five contributions listed above on February 15, 1996. GCC's response notes that GCC and Culbro have corporate policies prohibiting the reimbursement of political contributions, and that Mr. McNamara has been admonished for his violation of these

Mr. Fina's contribution was reported by the Dole Committee as being received from "Margaret M. Fina," apparently Mr. Fina's spouse.

Other than the contributions listed here and two contributions from David Burgh to the Gibbons Committee in 1992 and 1993, no other contributions from GCC employees can be found in Commission indices.

Mr. McNamara's \$1,000 contribution to the Gibbons Committee was not mentioned in the Complaint, but rather was first referred to in GCC's response. Since it appears that the Gibbons Committee did not become aware of the actual source of the contribution until it was notified by GCC, and then promptly refunded the full amount, this Office has not named it as a respondent in this matter.

policies. GCC claims that none of the reimbursements were made with the knowledge that the

Act was violated or with the intent to violate the Act.

The response from Austin McNamara, Robert Loftus and Barbara Sambrook⁸ states that such contributions "may have been made in a way that could constitute technical violations" of the Act, but were not made "with the knowledge that the Act was being violated" or "with an intent to break the law." The Dole and Gingrich Committees confirm that they received the contributions but deny that they knew the actual source of the funds until notified by GCC, at which time they promptly refunded them to the individual contributors. 9

C. Analysis

Based on the allegations in the complaint, a review of Commission indices, and GCC's admission that it reimbursed seven employees for contributions to three federal candidate committees totaling \$11,000, it appears that GCC violated 2 U.S.C. §§ 441b(a) and 441f. GCC argues, however, that none of the reimbursements were made with the knowledge that the Act was violated or with the intent to violate the Act. It claims that the manner in which the contributions were made and GCC's documentation relating to them supports the view that there was never an illicit purpose or intent.

Mr. Loftus and Ms. Sambrook each retained separate counsel after submitting this response.

In the case of three contributions, the Dole Committee actually made six refunds of \$500 apiece, which were returned to the contributors and their spouses. This was done because approximately two months after the three contributions were made, the Dole Committee obtained authorizations to divide the \$1,000 contributions and attribute \$500 to the contributors' spouses. For the purposes of the section 441f analysis, this Office will consider the employee spouse as the sole contributor.

97043775529

The knowing and willful standard requires knowledge that one is violating the law.

Federal Election Commission v. John A. Dramesi for Congress Committee, 640 F. Supp. 985,

987 (D. N.J. 1986). A knowing and willful violation may be established "by proof that the

defendant acted deliberately and with knowledge that the representation was false." United

States v. Hopkins, 916 F.2d 207, 214 (5th Cir. 1990). In Hopkins, the court found that the

defendant officers "knew that corporations could not make political contributions" and that an

inference of a knowing and willful violation could be drawn "from the defendants' elaborate

scheme for disguising their corporate political contributions" as individual contributions, and that
they "deliberately conveyed information they knew to be false to the . . . Commission." Id. at
214-15. The court also found that the evidence did not have to show that a defendant "had
specific knowledge of the regulations" or "conclusively demonstrate" a defendant "state of
mind," if there were "facts and circumstances from which the jury reasonably could infer that
[the defendant] knew her conduct was unauthorized and illegal," Id. at 213 (quoting United

States v. Bordelon, 871 F.2d 491, 494 (5th Cir.), cert. denied, 439 U.S. 838 (1989)).

GCC does not provide any details of its internal investigation in its response, except to say that the "reimbursements were authorized by General Cigar's President, Austin McNamara."

Nor does GCC challenge Complainant's description of events leading up to the reimbursements; for example, that Austin McNamara requested that Complainant write a \$1,000 check to the Dole Committee and deliver it to Mr. McNamara's assistant, Barbara Sambrook; and that CFO Robert Loftus expressed concern about the legality of the reimbursements and stated that he would "bury" them in an expense account of the corporation that could not be traced. The evidence suggests an intent by GCC to circumvent the Act's prohibitions against corporate

GCC's flat denial that it acted knowingly and willfully. Accordingly, this Office recommends that the Commission find that GCC knowingly and willfully violated 2 U.S.C. §§ 441b(a) and 441f by knowingly making corporate contributions in the name of others.

Austin McNamara made three \$1,000 contributions to three separate campaign committees, and was fully reimbursed for each contribution by GCC. By permitting his name to be used to effect these contributions, he appears to have violated 2 U.S.C. § 441f. He also appears to have violated 2 U.S.C. § 441b(a) in his capacity as an officer of GCC by consenting to eleven corporate contributions totaling \$11,000. Mr. McNamara appears to have initiated the scheme by requesting contributions to certain campaign committees from his employees, and directing his assistant, Barbara Sambrook, to collect the checks. He authorized all of the reimbursements, including the reimbursements to himself for his three \$1,000 contributions. In light of the foregoing, this Office recommends that the Commission find reason to believe that Austin T. McNamara knowingly and willfully violated 2 U.S.C. §§ 441b(a) and 441f by knowingly assisting in the making of contributions in the name of others, by consenting to corporate contributions and by permitting his name to be used to effect such contributions.

Robert Loftus appears to have assisted in the making of the contributions by reimbursing the personal contributions of the employees with corporate funds. He appears to have acted in a knowing and willful manner by attempting to conceal the reimbursements in an expense account of the corporation that could not be traced. He also consented to the reimbursements in his capacity as an officer of GCC. This Office therefore recommends that the Commission find

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reason to believe that Robert Loftus knowingly and willfully violated 2 U.S.C. §§ 441b(a) and 441f.

Barbara Sambrook served as Mr. McNamara's Executive Assistant and appears to have assisted him in this matter by pressuring Complainant to make a contribution and by collecting the contribution checks from GCC employees. Therefore, this Office recommends that the Commission find reason to believe that Barbara Sambrook violated 2 U.S.C. § 441f by knowingly assisting in the making of contributions in the name of others.

The Gingrich Committee does not appear to have had any knowledge or reason to suspect that the contributions it received from five GCC employees had been reimbursed by GCC, until GCC faxed it such notification on January 25, 1996. After reviewing its records, the Gingrich Committee refunded all five of these contributions to the individual contributors on February 15, 1996. Pursuant to 11 C.F.R. § 103.3(b)(1), political committees must make best efforts to examine all contributions for evidence of illegality. If a committee later discovers a contribution to be illegal based on evidence not available at the time of the contribution, it must return the contribution within thirty (30) days of the discovery. 11 C.F.R. § 103.3(b)(2). Since the Committee appears to have complied with these requirements, this Office recommends that the Commission find no reason to believe that the Gingrich Committee and Briggs Goggans, as treasurer, violated any provision of the Act in this matter and close the file as it pertains to these respondents.

The Dole Committee does not appear to have had any knowledge or reason to suspect that the contributions it received from five GCC employees had been reimbursed by GCC, until it received such notification from GCC on November 16, 1995. The Dole Committee refunded

one of the contributions on the same day, and refunded the remaining four contributions on November 17. Since the Committee appears to have complied with the requirements of 11 C.F.R. § 103.3(b), this Office recommends that the Commission find no reason to believe that the Dole Committee and Robert E. Lighthizer, as treasurer, violated any provision of the Act in this matter and close the file as it pertains to these respondents. ¹⁰

William B. Currier and John M. Rano each made a \$1,000 contribution to the Gingrich Committee and a \$1,000 contribution to the Dole Committee. They each appear to have been fully reimbursed for these contributions by GCC. David Burgh and William Conder each made a \$1,000 contribution to the Gingrich Committee and appear to have been reimbursed for their contributions by GCC. Frank G. Fina contributed \$1,000 to the Dole Committee and appears to have been fully reimbursed by GCC. Accordingly, this Office recommends that the Commission find reason to believe that William B. Currier, John M. Rano, David Burgh, William Conder and Frank G. Fina each violated 2 U.S.C. § 441f by knowingly permitting their names to be used to effect contributions.

III. DISCUSSION OF CONCILIATION PROVISIONS AND CIVIL PENALTIES

This Office has notified the Audit Division of the possibility of matching fund repayments to be made by the Dole Committee with regard these contributions so that appropriate action may be taken.

IV. RECOMMENDATIONS

- Find reason to believe that General Cigar Co., Inc. knowingly and willfully violated 2 U.S.C. §§ 441b(a) and 441f, and grant this respondent's request to enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that Austin T. McNamara knowingly and willfully violated 2 U.S.C. §§ 441b(a) and 441f, and grant this respondent's request to enter into conciliation prior to a finding of probable cause to believe.

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- Find reason to believe that Robert Loftus knowingly and willfully violated
 U.S.C. §§ 441b(a) and 441f, and grant this respondent's request to enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that Barbara Sambrook violated 2 U.S.C. § 441f, and grant
 this respondent's request to enter into conciliation prior to a finding of probable
 cause to believe.
- Find no reason to believe that Friends of Newt Gingrich and Briggs Goggans, as treasurer, violated any provision of the Act in this matter and close the file as it pertains to these respondents.
- Find no reason to believe that Dole for President, Inc. and Robert E. Lighthizer, as treasurer, violated any provision of the Act in this matter and close the file as it pertains to these respondents.
- Find reason to believe that William B. Currier violated 2 U.S.C. § 441f, and enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that John M. Rano violated 2 U.S.C. § 441f, and enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that David Burgh violated 2 U.S.C. § 441f, and enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that William Conder violated 2 U.S.C. § 441f, and enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that Frank G. Fina violated 2 U.S.C. § 441f, and enter into conciliation prior to a finding of probable cause to believe.

 Approve the attached Factual and Legal Analyses (9), proposed conciliation agreements (9), and the appropriate letters.

> Lawrence M. Noble General Counsel

7/16/96 Date

BY:

Lois G. Lerner

Associate General Counsel

Attachments:

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- Hard copy of GCC internal "e-mail" sent to four GCC employees on August 3, 1995
- 2. Photocopy of \$1,000 check from GCC to Paul T. Cleveland, dated August 8, 1995
- 3. Factual and Legal Analyses (9)
- Proposed conciliation agreements (9)



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

MEMORANDUM

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LAWRENCE M. NOBLE

GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS/BOWNIE J. ROSS

COMMISSION SECRETARY

DATE:

JULY 19, 1996

SUBJECT:

MUR 4286 - FIRST GENERAL COUNSEL'S REPORT

DATED JULY 16, 1996.

The above-captioned document was circulated to the Commission on: Wednesday, July 17, 1996 at 4:00

Objection(s) have been received from the Commissioner(s) as indicated by the name(s) checked below:

Commissioner Aikens	
Commissioner Elliott	XXX
Commissioner McDonald	
Commissioner McGarry	
Commissioner Potter	
Commissioner Thomas	XXX

This matter will be placed on the meeting agenda for:
Tuesday, July 30, 1996.

Please notify us who will represent your Division before the Commission on this matter. Thank You!



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

MEMORANDUM

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LAWRENCE M. NOBLE GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS/ LISA R. DAVIS

COMMISSION SECRETARY

DATE:

JULY 22, 1996

SUBJECT:

MUR 4286 - FIRST GENERAL COUNSEL'S REPORT

DATED JULY 16, 1996.

The above-captioned document was circulated to the Commission on: wednesday, July 17, 1996 at 4:00 p.m.

Objection(s) have been received from the Commissioner(s) as indicated by the name(s) checked below:

Commissioner Aikens	XXX
Commissioner Elliott	XXX
Commissioner McDonald	
Commissioner McGarry	
Commissioner Potter	
Commissioner Thomas	xxx

This matter will be placed on the meeting agenda for:
TUESDAY, JULY 30, 1996

Please notify us who will represent your Division before the Commission on this matter. Thank You!

BEFORE THE PEDERAL ELECTION COMMISSION

In the Matter of MUR 4286 General Cigar Co., Inc.; Austin T. McNamara; Robert Loftus; Barbara Sambrook; Friends of Newt Gingrich and Briggs Goggans, as treasurer; Dole for President, Inc. and Robert E. Lighthiser, as treasurer; William B. Currier; John M. Rano: David Burgh; William Conder; Frank G. Fina

CERTIFICATION

I, Marjorie W. Emmons, recording secretary for the Federal Election Commission executive session on July 30, 1996, do hereby certify that the Commission took the following actions in NUR 4286:

1. Decided by a vote of 4-1 to

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a. Find reason to believe that General Cigar Co., Inc. knowingly and willfully violated 2 U.S.C. \$5 441b(a) and 441f, and grant this respondent's request to enter into conciliation prior to a finding of probable cause to believe.

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- b. Find reason to believe that Austin T.
 McNamara knowingly and willfully
 violated 2 U.S.C. \$5 441b(a) and
 441f, and grant this respondent's
 request to enter into conciliation
 prior to a finding of probable cause
 to believe.
- c. Find reason to believe that Robert
 Loftus knowingly and willfully
 violated 2 U.S.C. \$\$ 441b(a) and 441f,
 and grant this respondent's request
 to enter into conciliation prior to a
 finding of probable cause to believe.
- d. Find reason to believe that Barbara Sambrook violated 2 U.S.C. § 441f, and grant this respondent's request to enter into conciliation prior to a finding of probable cause to believe.
- e. Find no reason to believe that Friends of Newt Gingrich and Briggs Goggans, as treasurer, violated any provision of the Act in this matter and close the file as it pertains to these respondents.
- f. Find no reason to believe that Dole for President, Inc. and Robert E. Lighthizer, as treasurer, violated any provision of the Act in this matter and close the file as it pertains to these respondents.

Federal Election Commission Certification for MUR 4286 July 30, 1996 Page 3

- g. Find reason to believe that William B. Currier violated 2 U.S.C. \$ 441f, and enter into conciliation prior to a finding of probable cause to believe.
- h. Find reason to believe that John M.
 Rano violated 2 U.S.C. \$ 441f, and
 enter into conciliation prior to a
 finding of probable cause to believe.
- i. Find reason to believe that David Burgh violated 2 U.S.C. § 441f, and enter into conciliation prior to a finding of probable cause to believe.
- j. Find reason to believe that William Condor violated 2 U.S.C. § 441f, and enter into conciliation prior to a finding of probable cause to believe.
- k. Find reason to believe that Frank G. Fina violated 2 U.S.C. § 441f, and enter into conciliation prior to a finding of probable cause to believe.

Commissioners Aikens, McDonald, McGarry, and Thomas voted affirmatively for the decision; Commissioner Elliott dissented.

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2. Decided by a vote of 4-1 to approve the Factual and Legal Analyses, proposed conciliation agreements, and the appropriate letters as recommended in the General Counsel's July 16, 1996 report

Commissioners Aikens, McDonald, McGarry, and Thomas voted affirmatively for the decision; Commissioner Elliott dissented.

 Decided by a vote of 4-0 to reconsider the vote just taken in MUR 4286.

Commissioners Aikens, Elliott, McGarry, and Thomas voted affirmatively for the decision; Commissioner McDonald was not present.

4. Decided by a vote of 4-1 to approve the Factual and Legal Analyses, proposed conciliation agreements, and the appropriate letters as recommended in the General Counsel's July 16, 1996 report

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of MUR 4286 General Cigar Co., Inc.; Austin T. McNamara; Robert Loftus; Barbara Sambrook; Friends of Newt Gingrich and Briggs Goggans, as treasurer; Dole for President, Inc. and Robert E. Lighthizer, as treasurer; William B. Currier; John M. Rano; David Burgh; William Conder; Frank G. Fina

CORRECTED CERTIFICATION

I, Marjorie W. Emmons, recording secretary for the Federal Election Commission executive session on July 30, 1996, do hereby certify that the Commission took the following actions in MUR 4286:

1. Decided by a vote of 4-1 to

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a. Find reason to believe that General Cigar Co., Inc. knowingly and willfully violated 2 U.S.C. \$\$ 441b(a) and 441f, and grant this respondent's request to enter into conciliation prior to a finding of probable cause to believe.

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- prior to a finding of probable cause to believe.
- Find reason to believe that Robert C. Loftus knowingly and willfully violated 2 U.S.C. \$5 441b(a) and 441f, and grant this respondent's request to enter into conciliation prior to a finding of probable cause to believe.
- d. Find reason to believe that Barbara Sambrook violated 2 U.S.C. \$ 441f. and grant this respondent's request to enter into conciliation prior to a finding of probable cause to believe.
- Find no reason to believe that Friends of Newt Gingrich and Briggs Goggans, as treasurer, violated any provision of the Act in this matter and close the file as it pertains to these respondents.
- Find no reason to believe that Dole for President, Inc. and Robert E. Lighthizer, as treasurer, violated any provision of the Act in this matter and close the file as it pertains to these respondents.

Commissioners Aikens, McDonald, McGarry and Thomas voted affirmatively for the decision; Commissioner Elliott dissented.

Attest:

Marjorie W. Emmons Secretary of the Commission



FEDERAL ELECTION COMMISSION Washington, DC 20463

August 9, 1996

Mr. William B. Currier 26 Woodmont Avon, CT 06001

RE: MUR 4286

William B. Currier

Dear Mr. Currier:

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On July 30, 1996, the Federal Election Commission found that there is reason to believe you violated 2 U.S.C. § 441f, a provision of the Federal Flection Campaign Act of 1971, as amended ("the Act"). The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of your receipt of this letter. Where appropriate, statements should be submitted under oath. In the absence of additional information, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

In order to expedite the resolution of this matter, the Commission has also decided to offer to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe. Enclosed is a conciliation agreement that the Commission has approved.

If you are interested in expediting the resolution of this matter by pursuing preprobable cause conciliation and if you agree with the provisions of the enclosed agreement, please sign and return the agreement, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days.

If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address, and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

This matter will remain confidential in accordance with 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A), unless you notify the Commission in writing that you wish the investigation to be made public.

For your information, we have attached a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Thomas J. Andersen, the attorney assigned to this matter, at (202) 219-3400.

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ohn Warren McGarry

Vice Chairman

Enclosures

Factual and Legal Analysis Procedures Designation Counsel Form

Conciliation Agreement

FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENT: William B. Currier

MUR 4286

This matter was generated based on information ascertained by the Federal Election

Commission ("the Commission") in the normal course of carrying out its supervisory

responsibilities. See 2 U.S.C. § 437g(a)(2).

Pursuant to 2 U.S.C. § 441f of the Federal Election Campaign Act of 1971, as amended ("the Act"), it is unlawful for any person (1) to make a contribution in the name of another, (2) to knowingly permit his or her name to be used to effect such a contribution, or (3) to knowingly accept such a contribution. See also 11 C.F.R. § 110.4(b).

According to Commission indices, William B. Currier, Vice-President of General Cigar Co., Inc. ("GCC"), made two contributions to federal candidate committees during the 1993-94 and 1995-96 election cycles. The first contribution, in the amount of \$1,000, was received by Friends of Newt Gingrich on September 27, 1994. The second contribution, also for \$1,000, was received by Dole for President, Inc., on August 1, 1995. According to information in the Commission's possession, Mr. Currier accepted reimbursements for these contributions from GCC. Commission indices indicate that Mr. Currier has since received refunds for these contributions from the two candidate committees. By making the contributions and accepting reimbursements for them from GCC, Mr. Currier appears to have knowingly permitted his name to be used to effect contributions totaling \$2,000.

Therefore, there is reason to believe that William B. Currier violated 2 U.S.C. § 441f.



August 9, 1996

Jan Witold Baran, Esq. Wiley, Rein & Fielding 1776 K St., N.W. Washington, D.C. 20006

RE MUR 4286
Friends of Newt Gingrich and
Briggs Goggans, as treasurer

Dear Mr. Baran:

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On January 24, 1996, the Federal Election Commission notified Friends of Newt Gingrich (the "Committee") and Briggs Goggans, as treasurer, your clients, of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act").

On July 30, 1996, the Commission found, on the basis of the information in the complaint, and information provided by you on behalf of your clients, that there is no reason to believe that Friends of Newt Gingrich and Briggs Goggans, as treasurer, violated any provision of the Act in this matter. Accordingly, the Commission has closed the file in this matter as it pertains to the Committee and Briggs Goggans, as treasurer.

This matter will become part of the public record within 30 days after it has been closed with respect to all other respondents involved. The Commission reminds you that the confidentiality provisions of 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A) remain in effect until the entire matter is closed. The Commission will notify you when the entire file has been closed.

Sincerely,

Lawrence M. Noble General Counsel

BY:

Lois G. Lerner Associate General Counsel



August 9, 1996

Kenneth A. Gross, Esq. Douglas C. Wurth, Esq. Skadden, Arps, Slate, Meagher & Flom 1440 New York Ave., N.W. Washington, DC 20005

RE MUR 4286

Dole for President, Inc., and

Robert E. Lighthizer, as treasurer

Dear Messrs. Gross and Wurth:

On January 24, 1996, the Federal Election Commission notified Dole for President, Inc., ("Committee") and Robert E. Lighthizer, as treasurer, your clients, of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act").

On July 30, 1996, the Commission found, on the basis of the information in the complaint, and information provided by your clients, that there is no reason to believe that Dole for President, Inc., and Robert E. Lighthizer, as treasurer, violated any provision of the Act in this matter. Accordingly, the Commission has closed the file in this matter as it pertains to the Committee and Robert E. Lighthizer, as treasurer.

This matter will become part of the public record within 30 days after it has been closed with respect to all other respondents involved. The Commission reminds you that the confidentiality provisions of 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A) remain in effect until the entire matter is closed. The Commission will notify you when the entire file has been closed.

Sincerely,

Lawrence M. Noble General Counsel

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Lois G. Lerner

Associate General Counsel



August 9, 1996

John M. Rano 25 Rushford Meade Ave. Granby, CT 06035-2324

> RE: MUR 4286 John M. Rano

Dear Mr. Rano:

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On July 30, 1996, the Federal Election Commission found that there is reason to believe you violated 2 U.S.C. § 441f, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of your receipt of this letter. Where appropriate, statements should be submitted under oath. In the absence of additional information, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

In order to expedite the resolution of this matter, the Commission has also decided to offer to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe. Enclosed is a conciliation agreement that the Commission has approved.

If you are interested in expediting the resolution of this matter by pursuing preprobable cause conciliation and if you agree with the provisions of the enclosed agreement, please sign and return the agreement, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsell ordinarily will not give extensions beyond 20 days.

If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address, and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

This matter will remain confidential in accordance with 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A), unless you notify the Commission in writing that you wish the investigation to be made public.

For your information, we have attached a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Thomas J. Andersen, the attorney assigned to this matter, at (202) 219-3400.

Sincerely

Joan Warren McGarry

Vice Chairman

Enclosures

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Factual and Legal Analysis Procedures

Designation Counsel Form

Conciliation Agreement

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FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENT: John M. Rano

MUR 4286

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. § 437g(a)(2).

Pursuant to 2 U.S.C. § 441f of the Federal Election Campaign Act of 1971, as amended ("the Act"), it is unlawful for any person (1) to make a contribution in the name of another, (2) to knowingly permit his or her name to be used to effect such a contribution, or (3) to knowingly accept such a contribution. See also 11 C.F.R. § 110.4(b).

According to Commission indices, John M. Rano, Vice-President of General Clgar Co.,

Inc. ("GCC"), made two contributions to federal candidate committees during the 1993-94 and
1995-96 election cycles. The first contribution, in the amount of \$1,000, was received by

Friends of Newt Gingrich on September 27, 1994. The second contribution, also for \$1,000, was
received by Dole for President, Inc., on August 1, 1995. According to information in the

Commission's possession, Mr. Rano accepted reimbursements for these contributions from GCC.

Commission indices indicate that Mr. Rano has since received refunds for these contributions
from the two candidate committees. By making the contributions and accepting reimbursements
for them from GCC, Mr. Rano appears to have knowingly permitted his name to be used to affect
contributions totaling \$2,000.

Therefore, there is reason to believe that John M. Rano violated 2 U.S.C. § 441f.



August 9, 1996

Mr. David Burgh 31 Foxeroft Run Avon, CT 06001-2509

> RE: MUR 4286 David Burgh

Dear Mr. Burgh:

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On July 30, 1996, the Federal Election Commission found that there is reason to believe you violated 2 U.S.C. § 441f, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of your receipt of this letter. Where appropriate, statements should be submitted under oath. In the absence of additional information, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

In order to expedite the resolution of this matter, the Commission has also decided to offer to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe. Enclosed is a conciliation agreement that the Commission has approved.

If you are interested in expediting the resolution of this matter by pursuing preprobable cause conciliation and if you agree with the provisions of the enclosed agreement, please sign and return the agreement, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days.

If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address, and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

For your information, we have attached a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Thomas J. Andersen, the attorney assigned to this matter, at (202) 219-3400.

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John Warren McGarry

Vice Chairman

Enclosures

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Factual and Legal Analysis Procedures

Designation Counsel Form

Conciliation Agreement

FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENT: David Burgh

MUR 4286

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. § 437g(a)(2).

Pursuant to 2 U.S.C. § 441f of the Federal Election Campaign Act of 1971, as amended ("the Act"), it is unlawful for any person (1) to make a contribution in the name of another, (2) to knowingly permit his or her name to be used to effect such a contribution, or (3) to knowingly accept such a contribution. See also 11 C.F.R. § 110.4(b).

According to Commission indices, David Burgh, an employee of General Cigar Co., Inc. ("GCC"), made a \$1,000 contribution to Friends of Newt Gingrich ("the Committee"), which was received by the Committee on September 27, 1994. According to information in the Commission's possession, Mr. Burgh accepted reimbursement for this contribution from GCC. Commission indices indicate that Mr. Burgh has since received a refund for this contribution from the Committee. By making the contribution and accepting reimbursement for it from GCC, Mr. Burgh appears to have knowingly permitted his name to be used to effect a contribution in the amount of \$1,000.

Therefore, there is reason to believe that David Burgh violated 2 U.S.C. § 441f.



Mr. Frank G. Fina 26 N. 16th St. Allentown, PA 18102 August 9, 1996

RE: MUR 4286 Frank G. Fina

Dear Mr. Fina:

On July 30, 1996, the Federal Election Commission found that there is reason to believe you violated 2 U.S.C. § 441f, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of your receipt of this letter. Where appropriate, statements should be submitted under oath. In the absence of additional information, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

In order to expedite the resolution of this matter, the Commission has also decided to offer to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe. Enclosed is a conciliation agreement that the Commission has approved.

If you are interested in expediting the resolution of this matter by pursuing preprobable cause conciliation and if you agree with the provisions of the enclosed agreement, please sign and return the agreement, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days.

If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address, and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

For your information, we have attached a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Thomas J. Andersen, the attorney assigned to this matter, at (202) 219-3400.

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John Warren McGarry

Vice Chairman

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FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENT: Frank G. Fina

MUR 4286

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. § 437g(a)(2).

Pursuant to 2 U.S.C. § 441f of the Federal Election Campaign Act of 1971, as amended ("the Act"), it is unlawful for any person (1) to make a contribution in the name of another, (2) to knowingly permit his or her name to be used to effect such a contribution, or (3) to knowingly accept such a contribution. See also 11 C.F.R. § 110.4(b).

According to information in the Commission's possession, Frank G. Fina, Senior VicePresident of General Cigar Co., Inc. ("GCC"), made a \$1,000 contribution to Dole for President,
Inc. ("the Committee"), during the 1995-96 election cycle, and accepted reimbursement for this
contribution from GCC. Commission indices indicate that Mr. Fina has since received a refund
for this contribution from the Committee. By making the contribution and accepting
reimbursement for it from GCC, Mr. Fina appears to have knowingly permitted his name to be
used to effect a contribution in the amount of \$1,000.

Therefore, there is reason to believe that Frank G. Fina violated 2 U.S.C. § 441 f.



FEDERAL ELECTION COMMISSION

Washington, DC 20463

August 9, 1996

Mr. William Conder 17517 Tally Ho Ct. Odessa, FL 33556-1816

> RE: MUR. 4286 William Conder

Dear Mr. Conder:

On July 30, 1996, the Federal Election Commission found that there is reason to believe you violated 2 U.S.C. § 441f, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of your receipt of this letter. Where appropriate, statements should be submitted under oath. In the absence of additional information, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

In order to expedite the resolution of this matter, the Commission has also decided to offer to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe. Enclosed is a conciliation agreement that the Commission has approved.

If you are interested in expediting the resolution of this matter by pursuing preprobable cause conciliation and if you agree with the provisions of the enclosed agreement, please sign and return the agreement, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days.

If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address, and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

This matter will remain confidential in accordance with 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A), unless you notify the Commission in writing that you wish the investigation to be made public.

For your information, we have attached a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Thomas J. Andersen, the attorney assigned to this matter, at (202) 219-3400.

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John Warren McGarry

Vice Chairman

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FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENT: William Conder

MUR 4286

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. § 437g(a)(2).

Pursuant to 2 U.S.C. § 441f of the Federal Election Campaign Act of 1971, as amended ("the Act"), it is unlawful for any person (1) to make a contribution in the name of another, (2) to knowingly permit his or her name to be used to effect such a contribution, or (3) to knowingly accept such a contribution. See also 11 C.F.R. § 110.4(b).

According to Commission indices, William Conder, an employee of General Cigar Co., Inc. ("GCC"), made a \$1,000 contribution to Friends of Newt Gingrich ("the Committee"), which was received by the Committee on September 27, 1994. According to information in the Commission's possession, Mr. Conder accepted reimbursement for this contribution from GCC. Commission indices indicate that Mr. Conder has since received a refund for this contribution from the Committee. By making the contribution and accepting reimbursement for it from GCC, Mr. Conder appears to have knowingly permitted his name to be used to effect a contribution in the amount of \$1,000.

Therefore, there is reason to believe that William Conder violated 2 U.S.C. § 441f.



August 9, 1996

Hope C. Seeley, Esq. Santos & Seeley, P.C. 51 Russ Street Hartford, CT 06106-1566

RE: MUR 4286

Barbara Sambrook

Dear Ms. Seeley:

On December 12, 1995, the Federal Election Commission notified Barbara Sambrook, your client, of a comptaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint was forwarded to your client at that time.

Upon further review of the allegations contained in the complaint, and information supplied by your client's former counsel, the Commission, on July 30, 1996, found that there is reason to believe that Barbara Sambrook violated 2 U.S.C. § 441f, and granted your client's request to enter into conciliation prior to a finding of probable cause to believe. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of receipt of this letter. Where appropriate, statements should be submitted under oath.

As noted above, the Commission has also decided to offer to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe. Enclosed is a conciliation agreement that the Commission has approved.

If you agree with the provisions of the enclosed agreement, please sign and return the agreement, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

This matter will remain confidential in accordance with 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public.

If you have any questions, please contact Thomas J. Andersen, the attorney assigned to this matter, at (202) 219-3400.

John Warren McGarry

Vice Chairman

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FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENT: Barbara Sambrook

MUR 4286

This matter was generated by a complaint filed with the Federal Election Commission (the "Commission") by Paul T. Cleveland ("Complainant") concerning allegations of violations by Barbara Sambrook, of the Federal Election Campaign Act of 1971, as amended (the "Act").

See 2 U.S.C. § 437g(a)(2).

Pursuant to 2 U.S.C. § 441b(a), corporations are prohibited from making contributions or expenditures from their general treasury funds in connection with any election of any candidate for federal office. In addition, section 441b(a) prohibits any officer or director of any corporation from consenting to any contribution or expenditure by the corporation. 2 U.S.C. § 441a(a)(1)(A) limits contributions by an individual to a federal candidate and the candidate's authorized political committees to \$1,000 per election. 2 U.S.C. § 441f makes it unlawful for any person to make a contribution in the name of another, or for any person to knowingly permit his or her name to be used to make such a contribution. Such a violation may occur if a person gives funds to a straw donor for the purpose of having the person or entity pass funds on to a federal candidate as his, her or its own donation. In addition, no person may knowingly help or assist any person in making a contribution in the name of another. 11 C.F.R. § 110.4(b)(1)(iii).

Complainant alleges that, on or about July 11, 1995, Austin T. McNamara, President of General Cigar Co., Inc. ("GCC"), handed him a slip of paper instructing him to write a personal check for \$1,000 to Dole for President, Inc. ("Dole Committee"). Complainant later spoke to Robert Loftus, Vice-President and Chief Financial Officer of GCC, who informed him that Mr. McNamara had previously required employees to contribute to federal election campaigns, citing

the reelection campaign of Congressman Newt Gingrich in 1994. Mr. Loftus then allegedly advised Complainant that it would be in his "best interests" to comply with Mr. McNamara's wishes.

Complainant claims that, between July 12 and July 20, 1995, he was "pressured on multiple occasions" by Mr. McNamara and his Executive Assistant, Barbara Sambrook, to make the contribution. On July 20, he wrote out a \$1,000 check to the Dole Committee and, at Mr. McNamara's direction, he gave it to Ms. Sambrook. Complainant believes that his check was bundled together with checks from Mr. McNamara and two GCC vice-presidents, John Geoghegan and Brent Currier, and then sent to the Dole Committee. Complainant states that, on August 3, 1995, Mr. Loftus notified him and the three other alleged contributors though office "e-mail" at GCC that they would be reimbursed on August 8, 1995 for their personal contributions to the Dole Committee.

On August 7, 1995, when Complainant voiced his concern to Robert Loftus that the contributions were probably illegal, Mr. Loftus allegedly concurred and replied that he would "bury" the reimbursements of the contributions in an expense account of the corporation that could not be traced. The following day, Complainant received a check from GCC in the amount of \$1,000 as reimbursement for his personal contribution to the Dole Committee. The check remains uncashed in Complainant's possession.

According to the complaint, the following events have taken place since the reimbursement:

 On August 31, 1995, Complainant was suspended with pay by GCC, changed to suspension without pay on October 1, 1995.

- On September 7, 1995, GCC filed a federal civil fraud and racketeering action against an Alabama trucking company in connection with an alleged marijuana smuggling ring and fraudulent trucking scheme. GCC alleged in that action that Complainant was criminally involved in such activity.
- On October 25, 1995, Complainant filed a civil lawsuit against GCC, alleging in the First Count that he was discharged in violation of public policy based on his stated intention to disclose, inter alia, the illegal campaign contributions.
- On November 15, 1995, Complainant was interviewed by staff from the SEC Enforcement Division regarding allegations in his lawsuit against GCC. Among the items discussed were the contributions to the Dole Committee.
- On November 25, 1995, Complainant received an unsolicited check from the Dole Committee in the amount of \$1,000, referenced as a "contribution refund."

Ms. Sambrook's response indicates that GCC has filed suit against Complainant and a trucking business in Alabama and that a federal grand jury is investigating the matter. The response notes that GCC has conducted an extensive internal investigation of the reimbursements, which has revealed that, in total, contributions of \$11,000 by individual employees to three federal candidate committees have been reimbursed by the company. The response does not dispute Complainant's claim that Ms. Sambrook assisted Mr. McNamara in this matter by pressuring Complainant to make a contribution and then collecting his contribution check. Based on the allegations in the complaint and Ms. Sambrook's admission that violations of the Act may have occurred regarding contributions to three federal candidate committees totaling \$11,000, it appears that she violated 2 U.S.C. § 441f by knowingly assisting in the making of contributions in the name of others.

Therefore, there is reason to believe that Barbara Sambrook violated 2 U.S.C. § 441f.

News reports indicate that Complainant was indicted in May 1996 of defrauding GCC.



August 9, 1996

Kenneth Gross, Esq.
Skadden, Arps, Slate, Meagher & Flom
1440 New York Avenue, N.W.
Washington, D.C. 20005-2111

RE: MUR 4286

General Cigar Co., Inc.

Dear Mr. Gross:

On December 12, 1995, the Federal Election Commission notified General Cigar Co., Inc., your client, of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint was forwarded to your client at that time.

Upon further review of the allegations contained in the complaint, and information supplied by you, the Commission, on July 30, 1996, found that there is reason to believe that General Cigar Co., Inc. knowingly and willfully violated 2 U.S.C. §§ 441b(a) and 441f, and granted your client's request to enter into conciliation prior to a finding of probable cause to believe. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of receipt of this letter. Where appropriate, statements should be submitted under oath.

As noted above, the Commission has also decided to offer to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe. Enclosed is a conciliation agreement that the Commission has approved.

If you agree with the provisions of the enclosed agreement, please sign and return the agreement, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days.

This matter will remain confidential in accordance with 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public.

If you have any questions, please contact Thomas J. Andersen, the attorney assigned to this matter, at (202) 219-3400.

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John Warren McGarry

Vice Chairman

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FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENT: General Cigar Co., Inc.

MUR 4286

This matter was generated by a complaint filed with the Federal Election Commission (the "Commission") by Paul T. Cleveland ("Complainant") concerning allegations of violations by General Cigar Co., Inc. ("GCC"), of the Federal Election Campaign Act of 1971, as amended (the "Act"). Sec 2 U.S.C. § 437g(a)(2).

Pursuant to 2 U.S.C. § 441b(a), corporations are prohibited from making contributions or expenditures from their general treasury funds in connection with any election of any candidate for federal office. In addition, section 441b(a) prohibits any officer or director of any corporation from consenting to any contribution or expenditure by the corporation. 2 U.S.C. § 441a(a)(1)(A) limits contributions by an individual to a federal candidate and the candidate's authorized political committees to \$1,000 per election. 2 U.S.C. § 441f makes it unlawful for any person to make a contribution in the name of another, or for any person to knowingly permit his or her name to be used to make such a contribution. Such a violation may occur if a person gives funds to a straw donor for the purpose of having the person or entity pass funds on to a federal candidate as his, her or its own donation. In addition, no person may knowingly help or assist any person in making a contribution in the name of another. 11 C.F.R. § 110.4(b)(1)(iii).

Complainant alleges that, on or about July 11, 1995, Austin T. McNamara, President of GCC, handed him a slip of paper instructing him to write a personal check for \$1,000 to Dole for President, Inc. ("Dole Committee"). Complainant later spoke to Robert Loftus, Vice-President and Chief Financial Officer of GCC, who informed him that Mr. McNamara had previously required employees to contribute to federal election campaigns, citing the reelection campaign of

Congressman Newt Gingrich in 1994 ("Gingrich Committee"). Mr. Loftus then allegedly advised Complainant that it would be in his "best interests" to comply with Mr. McNamara's wishes.

Complainant claims that, between July 12 and July 20, 1995, he was "pressured on multiple occasions" by Mr. McNamara and his Executive Assistant, Barbara Sambrook, to make the contribution. On July 20, he wrote out a \$1,000 check to the Dole Committee and, at Mr. McNamara's direction, he gave it to Ms. Sambrook. Complainant believes that his check was bundled together with checks from Mr. McNamara and two GCC vice-presidents, John Geoghegan and Brent Currier, and then sent to the Dole Committee. Complainant states that, on August 3, 1995, Mr. Loftus notified him and the three other alleged contributors though office "e-mail" at GCC that they would be reimbursed on August 8, 1995 for their personal contributions to the Dole Committee.

On August 7, 1995, when Complainant voiced his concern to Robert Loftus that the contributions were probably illegal, Mr. Loftus allegedly concurred and replied that he would "bury" the reimbursements of the contributions in an expense account of the corporation that could not be traced. The following day, Complainant received a check from GCC in the amount of \$1,000 as reimbursement for his personal contribution to the Dole Committee. The check remains uncashed in Complainant's possession.

According to the complaint, the following events have taken place since the reimbursement:

 On August 31, 1995, Complainant was suspended with pay by GCC, changed to suspension without pay on October 1, 1995.

- On September 7, 1995, GCC filed a federal civil fraud and racketeering action against an Alabama trucking company in connection with an alleged marijuana smuggling ring and fraudulent trucking scheme. GCC alleged in that action that Complainant was criminally involved in such activity (GCC's response indicates that Complainant was joined as a defendant sometime after the complaint was received by the Commission).
- On October 25, 1995, Complainant filed a civil lawsuit against GCC, alleging in the First
 Count that he was discharged in violation of public policy based on his stated intention to
 disclose, inter alia, the illegal campaign contributions.
- On November 15, 1995, Complainant was interviewed by staff from the SEC Enforcement Division regarding allegations in his lawsuit against GCC. Among the items discussed were the contributions to the Dole Committee.
- On November 25, 1995, Complainant received an unsolicited check from the Dole Committee in the amount of \$1,000, referenced as a "contribution refund."

GCC characterizes the complaint as "a case of a disgruntled employee who was suspended for improper and possibly illegal conduct." GCC contends that it conducted a full investigation of the facts and circumstances alleged in the complaint. Its investigation has revealed that, in total, contributions of \$11,000 by individual employees to three federal candidate committees have been reimbursed by the company as follows:

Contributor	Recipient Committee	Amount	Date of Contribution
Austin T. McNamara	Gingrich Committee	\$1,000	9/27/94
William B. Currier ²	Gingrich Committee	\$1,000	9/27/94

GCC later supplemented its response with an affidavit from Charles R. Niven, Chief of the Criminal Division of the United States Attorney's Office for the Middle District of Alabama, in support of GCC's motion to stay the proceedings in Complainant's civil case against GCC. Mr. Niven notes that a grand jury in his district is investigating possible violations of federal criminal law incident to fraud against GCC, and has already returned an indictment charging two former GCC employees with marijuana possession and distribution offenses. News reports indicate that Complainant was indicted in May 1996 of defrauding GCC.

This individual is actually listed as "Brent Currier" in the complaint and in GCC's response.

John M. Rano	Gingrich Committee	\$1,000	9/27/94
David Burgh	Gingrich Committee	\$1,000	9/27/94
William Conder ³	Gingrich Committee	\$1,000	9/27/94
Austin T. McNamara	Dole Committee	\$1,000	8/01/95
Paul T. Cleveland	Dole Committee	\$1,000	8/01/95
William B. Currier	Dole Committee	\$1,000	8/0195
John M. Rano	Dole Committee	\$1,000	8/01/95
Frank G. Fina	Dole Committee	\$1,000	8/01/95
Austin T. McNamara	Committee For Sam Gibbons	\$1,000	4/21/95

Commission indices confirm that the above contributions were reportedly made by the listed individuals, and that no other contributions were made by GCC employees during the 1993-94 and 1995-96 election cycles. GCC has admitted that all of the reimbursements were authorized by its president, Austin McNamara. GCC's parent, Culbro Corporation ("Culbro"), requested that the recipient committees refund the contributions. Commission indices indicate that the Dole Committee refunded contributions to the listed individuals on November 16 and 17, 1995; the Gibbons Committee refunded \$1,000 to Mr. McNamara on January 17, 1996; and the Gingrich Committee refunded the five contributions listed above on February 15, 1996. GCC's response notes that GCC and Culbro have corporate policies prohibiting the reimbursement of political contributions, and that Mr. McNamara has been admonished for his violation of these

This individual is actually listed as "Mike Condor" in GCC's response.

policies. GCC claims that none of the reimbursements were made with the knowledge that the Act was violated or with the intent to violate the Act.

Based on the allegations in the complaint, a review of Commission indices, and GCC's admission that it reimbursed seven employees for contributions to three federal candidate committees totaling \$11,000, it appears that GCC violated 2 U.S.C. §§ 441b(a) and 441f. GCC argues, however, that none of the reimbursements were made with the knowledge that the Act was violated or with the intent to violate the Act. It claims that the manner in which the contributions were made and GCC's documentation relating to them supports the view that there was never an illicit purpose or intent.

The knowing and willful standard requires knowledge that one is violating the law.

Federal Election Commission v. John A. Dramesi for Congress Committee, 640 F. Supp. 985,

987 (D. N.J. 1986). A knowing and willful violation may be established "by proof that the defendant acted deliberately and with knowledge that the representation was false." United States v. Hopkins, 916 F.2d 207, 214 (5th Cir. 1990). In Hopkins, the court found that the defendant officers "knew that corporations could not make political contributions" and that an inference of a knowing and willful violation could be drawn "from the defendants' elaborate scheme for disguising their corporate political contributions" as individual contributions, and that they "deliberately conveyed information they knew to be false to the . . . Commission." Id. at 214-15. The court also found that the evidence did not have to show that a defendant "had specific knowledge of the regulations" or "conclusively demonstrate" a defendant's "state of mind," if there were "facts and circumstances from which the jury reasonably could infer that

[the defendant] knew her conduct was unauthorized and illegal," Id. at 213 (quoting United States v. Bordelon, 871 F.2d 491, 494 (5th Cir.), cert, denied, 439 U.S. 838 (1989)).

GCC does not provide any details of its internal investigation in its response, except to say that the "reimbursements were authorized by General Cigar's President, Austin McNamara."

Nor does GCC challenge Complainant's description of events leading up to the reimbursements; for example, that Austin McNamara requested that Complainant write a \$1,000 check to the Dole Committee and deliver it to Mr. McNamara's assistant, Barbara Sambrook; and that CFO Robert Loftus expressed concern about the legality of the reimbursements and stated that he would "bury" them in an expense account of the corporation that could not be traced. The evidence suggests an intent by GCC to circumvent the Act's prohibitions against corporate contributions and contributions made in the name of others, and is not adequately refuted by GCC's flat denial that it acted knowingly and willfully.

Therefore, there is reason to believe that General Cigar Co., Inc., knowingly and willfully violated 2 U.S.C. §§ 441b(a) and 441f.



August 9, 1996

Ethan A. Levin-Epstein, Esq.
Garrison, Phelan, Levin-Epstein & Penzel, P.C.
405 Orange St.
New Haven, CT 06511

RE: MUR 4286

Austin T. McNamara

Dear Mr. Levin-Epstein:

On December 12, 1995, the Federal Election Commission notified Austin T. McNamara, your client, of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint was forwarded to your client at that time.

Upon further review of the allegations contained in the complaint, and information supplied by you, the Commission, on July 30, 1996, found that there is reason to believe that Austin T. McNamara knowingly and willfully violated 2 U.S.C. §§ 441b(a) and 441f, and granted your client's request to enter into conciliation prior to a finding of probable cause to believe. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of receipt of this letter. Where appropriate, statements should be submitted under oath.

As noted above, the Commission has also decided to offer to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe. Enclosed is a conciliation agreement that the Commission has approved.

If you agree with the provisions of the enclosed agreement, please sign and return the agreement, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

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This matter will remain confidential in accordance with 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public.

If you have any questions, please contact Thomas J. Andersen, the attorney assigned to this matter, at (202) 219-3400.

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John Warren McGarry Vice Chairman

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FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENT: Austin T. McNamara

MUR 4286

This matter was generated by a complaint filed with the Federal Election Commission

(the "Commission") by Paul T. Cleveland ("Complainant") concerning allegations of violations

by Austin T. McNamara, of the Federal Election Campaign Act of 1971, as amended (the "Act").

See 2 U.S.C. § 437g(a)(2).

Pursuant to 2 U.S.C. § 441b(a), corporations are prohibited from making contributions or expenditures from their general treasury funds in connection with any election of any candidate for federal office. In addition, section 441b(a) prohibits any officer or director of any corporation from consenting to any contribution or expenditure by the corporation. 2 U.S.C. § 441a(a)(1)(A) limits contributions by an individual to a federal candidate and the candidate's authorized political committees to \$1,000 per election. 2 U.S.C. § 441f makes it unlawful for any person to make a contribution in the name of another, or for any person to knowingly permit his or her name to be used to make such a contribution. Such a violation may occur if a person gives funds to a straw donor for the purpose of having the person or entity pass funds on to a federal candidate as his, her or its own donation. In addition, no person may knowingly help or assist any person in making a contribution in the name of another. 11 C.F.R. § 110.4(b)(1)(iii).

Complainant alleges that, on or about July 11, 1995, Austin T. McNamara, President of General Cigar Co., Inc. ("GCC"), handed him a slip of paper instructing him to write a personal check for \$1,000 to Dole for President, Inc. ("Dole Committee"). Complainant later spoke to Robert Loftus, Vice-President and Chief Financial Officer of GCC, who informed him that Mr. McNamara had previously required employees to contribute to federal election campaigns, citing

the reelection campaign of Congressman Newt Gingrich in 1994. Mr. Loftus then allegedly advised Complainant that it would be in his "best interests" to comply with Mr. McNamara's wishes.

Complainant claims that, between July 12 and July 20, 1995, he was "pressured on multiple occasions" by Mr. McNamara and his Executive Assistant, Barbara Sambrook, to make the contribution. On July 20, he wrote out a \$1,000 check to the Dole Committee and, at Mr. McNamara's direction, he gave it to Ms. Sambrook. Complainant believes that his check was bundled together with checks from Mr. McNamara and two GCC vice-presidents, John Geoghegan and Brent Currier, and then sent to the Dole Committee. Complainant states that, on August 3, 1995, Mr. Loftus notified him and the three other alleged contributors though office "e-mail" at GCC that they would be reimbursed on August 8, 1995 for their personal contributions to the Dole Committee.

On August 7, 1995, when Complainant voiced his concern to Robert Loftus that the contributions were probably illegal, Mr. Loftus allegedly concurred and replied that he would "bury" the reimbursements of the contributions in an expense account of the corporation that could not be traced. The following day, Complainant received a check from GCC in the amount of \$1,000 as reimbursement for his personal contribution to the Dole Committee. The check remains uncashed in Complainant's possession.

According to the complaint, the following events have taken place since the reimbursement:

 On August 31, 1995, Complainant was suspended with pay by GCC, changed to suspension without pay on October 1, 1995.

- On September 7, 1995, GCC filed a federal civil fraud and racketeering action against an Alabama trucking company in connection with an alleged marijuana smuggling ring and fraudulent trucking scheme. GCC alleged in that action that Complainant was criminally involved in such activity.
- On October 25, 1995, Complainant filed a civil lawsuit against GCC, alleging in the First Count that he was discharged in violation of public policy based on his stated intention to disclose, inter alia, the illegal campaign contributions.
- On November 15, 1995, Complainant was interviewed by staff from the SEC Enforcement Division regarding allegations in his lawsuit against GCC. Among the items discussed were the contributions to the Dole Committee.
- On November 25, 1995, Complainant received an unsolicited check from the Dole Committee in the amount of \$1,000, referenced as a "contribution refund."

Mr. McNamara's response indicates that GCC has filed suit against Complainant and a trucking business in Alabama and that a federal grand jury is investigating the matter. The response notes that GCC has conducted an extensive internal investigation of the reimbursements, which has revealed that, in total, contributions of \$11,000 by individual employees to three federal candidate committees have been reimbursed by the company. The response states that such contributions "may have been made in a way that could constitute technical violations" of the Act, but were not made "with the knowledge that the Act was being violated" or "with an intent to break the law."

Based on the allegations in the complaint and Mr. McNamara's admission that violations of the Act may have occurred regarding contributions to three federal candidate committees totaling \$11,000, it appears that he violated 2 U.S.C. §§ 441b(a) and 441f by consenting to corporate contributions and by knowingly assisting in the making of contributions in the name of

News reports indicate that Complainant was indicted in May 1996 of defrauding GCC.

others. Commission indices indicate that these contributions consisted of eleven \$1,000 contributions made by seven GCC employees. Austin McNamara is listed as the individual contributor of three of these contributions, and thus he also appears to have violated 2 U.S.C. \$441f by permitting his name to be used to effect contributions totaling \$3,000.

Mr. McNamara asserts, however, that the manner in which the contributions were made and GCC's documentation relating to them supports the view that there was never an illicit purpose or intent. The knowing and willful standard requires knowledge that one is violating the law. Federal Election Commission v. John A. Dramesi for Congress Committee, 640 F. Supp. 985, 987 (D. N.J. 1986). A knowing and willful violation may be established "by proof that the defendant acted deliberately and with knowledge that the representation was false." United States v. Hopkins, 916 F.2d 207, 214 (5th Cir. 1990). In Hopkins, the court found that the defendant officers "knew that corporations could not make political contributions" and that an inference of a knowing and willful violation could be drawn "from the defendants' elaborate scheme for disguising their corporate political contributions" as individual contributions, and that they "deliberately conveyed information they knew to be false to the . . . Commission." Id. at 214-15. The court also found that the evidence did not have to show that a defendant "had specific knowledge of the regulations" or "conclusively demonstrate" a defendant's "state of mind," if there were "facts and circumstances from which the jury reasonably could infer that [the defendant] knew her conduct was unauthorized and illegal," Id, at 213 (quoting United States v. Bordelon, 871 F.2d 491, 494 (5th Cir.), cert. denied, 439 U.S. 838 (1989)).

Mr. McNamara does not provide any details of GCC's internal investigation in his response, except to list the recipient candidate committees and the amounts received by them.

Nor does he challenge Complainant's description of events leading up to the reimbursements; for example, that he requested that Complainant write a \$1,000 check to the Dole Committee and deliver it to Barbara Sambrook; and that CFO Robert Loftus expressed concern about the legality of the reimbursements and stated that he would "bury" them in an expense account of the corporation that could not be traced. Mr. McNamara appears to have initiated the scheme by requesting contributions to certain campaign committees from his employees, and directing his assistant, Ms. Sambrook, to collect the contribution checks. He appears to have authorized all of the reimbursements, including the reimbursements to himself for his three \$1,000 contributions. The evidence suggests an intent by Mr. McNamara to circumvent the Act's prohibitions against corporate contributions and contributions made in the name of others, and is not adequately refuted by his flat denial that he acted knowingly and willfully.

Therefore, there is reason to believe that Austin T. McNamara knowingly and willfully violated 2 U.S.C. §§ 441b(a) and 441f.

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FEDERAL ELECTION COMMISSION Washington, DC 20463

August 9, 1998

Ron Murphy, Esq.
Murphy & Willcutts
21 Oak St.
Suite 602
Hartford, CT 06106-8002

RE: MUR 4286 Robert Loftus

Dear Mr. Murphy:

On December 12, 1995, the Federal Election Commission notified Robert Loftus, your client, of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint was forwarded to your client at that time.

Upon further review of the allegations contained in the complaint, and information supplied by your client's former counsel, the Commission, on July 30, 1996, found that there is reason to believe that Robert Loftus knowingly and willfully violated 2 U.S.C. §§ 441b(a) and 441f, and granted your client's request to enter into conciliation prior to a finding of probable cause to believe. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of receipt of this letter. Where appropriate, statements should be submitted under oath.

As noted above, the Commission has also decided to offer to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe. Enclosed is a conciliation agreement that the Commission has approved.

If you agree with the provisions of the enclosed agreement, please sign and return the agreement, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days.

This matter will remain confidential in accordance with 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public.

If you have any questions, please contact Thomas J. Andersen, the attorney assigned to this matter, at (202) 219-3400.

Sincerel

John Warren McGarry Vice Chairman

Enclosures

Factual and Legal Analysis Conciliation Agreement

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FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENT: Robert Loftus

MUR 4286

This matter was generated by a complaint filed with the Federal Election Commission (the "Commission") by Paul T. Cleveland ("Complainant") concerning allegations of violations by Robert Loftus, of the Federal Election Campaign Act of 1971, as amended (the "Act"). See 2 U.S.C. § 437g(a)(2).

Pursuant to 2 U.S.C. § 441b(a), corporations are prohibited from making contributions or expenditures from their general treasury funds in connection with any election of any candidate for federal office. In addition, section 441b(a) prohibits any officer or director of any corporation from consenting to any contribution or expenditure by the corporation. 2 U.S.C. § 441a(a)(1)(A) limits contributions by an individual to a federal candidate and the candidate's authorized political committees to \$1,000 per election. 2 U.S.C. § 441f makes it unlawful for any person to make a contribution in the name of another, or for any person to knowingly permit his or her name to be used to make such a contribution. Such a violation may occur if a person gives funds to a straw donor for the purpose of having the person or entity pass funds on to a federal candidate as his, her or its own donation. In addition, no person may knowingly help or assist any person in making a contribution in the name of another. 11 C.F.R. § 110.4(b)(1)(iii).

Complainant alleges that, on or about July 11, 1995, Austin T. McNamara, President of General Cigar Co., Inc. ("GCC"), handed him a slip of paper instructing him to write a personal check for \$1,000 to Dole for President, Inc. ("Dole Committee"). Complainant later spoke to Robert Loftus, Vice-President and Chief Financial Officer of GCC, who informed him that Mr. McNamara had previously required employees to contribute to federal election campaigns, citing

the reelection campaign of Congressman Newt Gingrich in 1994. Mr. Loftus then allegedly advised Complainant that it would be in his "best interests" to comply with Mr. McNamara's wishes.

Complainant claims that, between July 12 and July 20, 1995, he was "pressured on multiple occasions" by Mr. McNamara and his Executive Assistant, Barbara Sambrook, to make the contribution. On July 20, he wrote out a \$1,000 check to the Dole Committee and, at Mr. McNamara's direction, he gave it to Ms. Sambrook. Complainant believes that his check was bundled together with checks from Mr. McNamara and two GCC vice-presidents, John Geoghegan and Brent Currier, and then sent to the Dole Committee. Complainant states that, on August 3, 1995, Mr. Loftus notified him and the three other alleged contributors though office "e-mail" at GCC that they would be reimbursed on August 8, 1995 for their personal contributions to the Dole Committee.

On August 7, 1995, when Complainant voiced his concern to Robert Loftus that the contributions were probably illegal, Mr. Loftus allegedly concurred and replied that he would "bury" the reimbursements of the contributions in an expense account of the corporation that could not be traced. The following day, Complainant received a check from GCC in the amount of \$1,000 as reimbursement for his personal contribution to the Dole Committee. The check remains uncashed in Complainant's possession.

According to the complaint, the following events have taken place since the reimbursement:

On August 31, 1995, Complainant was suspended with pay by GCC, changed to suspension without pay on October 1, 1995.

- On September 7, 1995, GCC filed a federal civil fraud and racketeering action against an Alabama trucking company in connection with an alleged marijuana smuggling ring and fraudulent trucking scheme. GCC alleged in that action that Complainant was criminally involved in such activity.
- On October 25, 1995, Complainant filed a civil lawsuit against GCC, alleging in the First Count that he was discharged in violation of public policy based on his stated intention to disclose, inter alia, the illegal campaign contributions.
- On November 15, 1995, Complainant was interviewed by staff from the SEC
 Enforcement Division regarding allegations in his lawsuit against GCC. Among the items discussed were the contributions to the Dole Committee.
- On November 25, 1995, Complainant received an unsolicited check from the Dole Committee in the amount of \$1,000, referenced as a "contribution refund."

Mr. Loftus's response indicates that GCC has filed suit against Complainant and a trucking business in Alabama and that a federal grand jury is investigating the matter. The response notes that GCC has conducted an extensive internal investigation of the reimbursements, which has revealed that, in total, contributions of \$11,000 by individual employees to three federal candidate committees have been reimbursed by the company. The response states that such contributions "may have been made in a way that could constitute technical violations" of the Act, but were not made "with the knowledge that the Act was being violated" or "with an intent to break the law."

Based on the allegations in the complaint and Mr. Loftus's admission that violations of the Act may have occurred regarding contributions to three federal candidate committees totaling. \$11,000, it appears that he violated 2 U.S.C. §§ 441b(a) and 441f by consenting to corporate contributions and by knowingly assisting in the making of contributions in the name of others.

News reports indicate that Complainant was indicated in May 1996 of defrauding GCC.

Mr. Loftus asserts, however, that the manner in which the contributions were made and GCC's documentation relating to them supports the view that there was never an illicit purpose or intent.

The knowing and willful standard requires knowledge that one is violating the law.

Federal Flection Commission v. John A. Dramesi for Congress Committee, 640 F. Supp. 985, 987 (D. N.J. 1986). A knowing and willful violation may be established "by proof that the defendant acted deliberately and with knowledge that the representation was false." United States v. Hopkins, 916 F.2d 207, 214 (5th Cir. 1990). In Hopkins, the court found that the defendant officers "knew that corporations could not make political contributions" and that an inference of a knowing and willful violation could be drawn "from the defendants' elaborate scheme for disguising their corporate political contributions" as individual contributions, and that they "deliberately conveyed information they knew to be false to the ... Commission." Id. at 214-15. The court also found that the evidence did not have to show that a defendant "had specific knowledge of the regulations" or "conclusively demonstrate" a defendant "state of mind," if there were "facts and circumstances from which the jury reasonably could infer that [the defendant] knew her conduct was unauthorized and illegal," Id. at 213 (quoting United States v. Bordelon, 871 F.2d 491, 494 (5th Cir.), cert. denied, 439 U.S. 838 (1989)).

Mr. Loftus does not provide any details of GCC's internal investigation in his response, except to list the recipient candidate committees and the amounts received by them. Nor does he challenge Complainant's description of events leading up to the reimbursements; for example, that Mr. McNamara requested that Complainant write a \$1,000 check to the Dole Committee and deliver it to Barbara Sambrook; and that Mr. Loftus expressed concern about the legality of the reimbursements and stated that he would "bury" them in an expense account of the corporation

that could not be traced. The evidence suggests an intent by Mr. Loftus to circumvent the Act's prohibitions against corporate contributions and contributions made in the name of others, and is not adequately refuted by his flat denial that he acted knowingly and willfully.

Therefore, there is reason to believe that Robert Loftus knowingly and willfully violated 2 U.S.C. §§ 441b(a) and 441f.



FEDERAL ELECTION COMMISSION Washington, DC 20463

August 9, 1996

Jan Witold Baran, Esq. Wiley, Rein & Fielding 1776 K St., N.W. Washington, D.C. 20006

RE MUR 4286
Friends of Newt Gingrich and
Briggs Goggans, as treasurer

Dear Mr. Baran:

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On January 24, 1996, the Federal Election Commission notified Friends of Newt Gingrich (the "Committee") and Briggs Goggans, as treasurer, your clients, of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act").

On July 30, 1996, the Commission found, on the basis of the information in the complaint, and information provided by you on behalf of your clients, that there is no reason to believe that Friends of Newt Gingrich and Briggs Goggans, as treasurer, violated any provision of the Act in this matter. Accordingly, the Commission has closed the file in this matter as it pertains to the Committee and Briggs Goggans, as treasurer.

This matter will become part of the public record within 30 days after it has been closed with respect to all other respondents involved. The Commission reminds you that the confidentiality provisions of 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A) remain in effect until the entire matter is closed. The Commission will notify you when the entire file has been closed.

Sincerely,

Lawrence M. Noble General Counsel

BY:

Lois G. Lerner Associate General Counsel



FEDERAL ELECTION COMMISSION Washington, DC 20463

August 9, 1996

Kenneth A. Gross, Esq.
Douglas C. Wurth, Esq.
Skadden, Arps, Slate, Meagher & Flom
1440 New York Ave., N.W.
Washington, DC 20005

RE MUR 4286

Dole for President, Inc., and

Robert E. Lighthizer, as treasurer

Dear Messrs. Gross and Wurth:

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On January 24, 1996, the Federal Election Commission notified Dole for President, Inc., ("Committee") and Robert E. Lighthizer, as treasurer, your clients, of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act").

On July 30, 1996, the Commission found, on the basis of the information in the complaint, and information provided by your clients, that there is no reason to believe that Dole for President, Inc., and Robert E. Lighthizer, as treasurer, violated any provision of the Act in this matter. Accordingly, the Commission has closed the file in this matter as it pertains to the Committee and Robert E. Lighthizer, as treasurer.

This matter will become part of the public record within 30 days after it has been closed with respect to all other respondents involved. The Commission reminds you that the confidentiality provisions of 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A) remain in effect until the entire matter is closed. The Commission will notify you when the entire file has been closed.

Sincerely,

Lawrence M. Nobie General Counsel

RV.

Lois G. Lerner

Associate General Counsel

Murphy Law Firm

Advocates for People Injured or Accused

21 Oak Street • Suite 602 Hartford, CT 06106-8002 Fax 860-524-7708 Bristol 260-665-1490

Bristol 360-665-1400 Farmington 960-678-1600 Hartford 860-727-1600

October 1, 1996

Atty. Thomas Andersen
Office of General Counsel
Federal Election Commission
Washington, DC 20463

Re: MUR 4286 Robert Loftus

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J.

Dear Attorney Andersen:

OFFICE OF SEHERAL

Cleveland's complaint marks the first time that anyone has ever accused Bob Loftus of misconduct. Bob denies the accusations and he will not participate in any conciliation agreement that states he knowingly or willfully violated any federal election laws because it is simply not true. As far as Cleveland's complaint pertains to Bob Loftus, it is noticing but distorted accusations from a desperate man soon to become a convicted felon for stealing \$889,000 from his former employer. The FEC should dismiss the complaint against Bob Loftus.

Bob has been a licensed Certified Public Accountant since 1981. He has always enjoyed a sterling reputation for integrity and honesty and he would never knowingly or intentionally engage in illegal activity.

Except for a two year period from 1986 to 1988, Bob has worked for General Cigar (GC) or one of its sister companies since 1977. He started as an assistant manager in the cost accounting department, worked his way through night school, got his CPA license, and was promoted to Director of Accounting. In 1988, he became GC's controller and in 1993 its Vice President of Finance and Chief Financial Officer (CFO), a position he holds today.

His responsibilities as CFO include overseeing the day-to-day budgeting and financial operations of GC, the major subsidiary of Culbro Corporation, with cash flows in the millions of dollars each month. And beginning in July of 1995, his responsibilities also included: 1) putting together a general business plan for the company; 2) responding to the many due diligence requests of a potential buyer of GC; 3) analyzing the financials of yet another potential buyer of GC in case the deal with the first potential buyer fell through; 4) participating in the investigation of Cleveland's embezzlement of almost \$900,000 from the company; and 5) evaluating and implementing new controls to prevent other embezzlements from GC in the future.

Marphy Law Phra

October 1, 1995 - Page 2

In December 1995, when Cleveland filed his FEC complaint, he was in deep trouble. He had been suspended from GC without pay and was involved in a wrongful termination dispute with it. Cleveland also knew he was the subject of a federal criminal investigation, in part, because of Bob as Bob had initiated the embezzlement investigation and participated in it. Cleveland knew he would soon be indicted and the FEC complaint was an attempt to divert attention from himself to others. On 4/30/96, Cleveland was indeed indicted on 25 counts of mail fraud for embezzling \$889,000 from GC. He goes on trial in October.

In response to the specifics of Cleveland's accusations, Bob could not have told Cleveland on 7/11/95 about any contributions to the Gingrich re-election campaign because Bob did not even know about them then. Bob had nothing to do with the Gingrich contributions or their reimbursements.

With regard to the 8/3/95 e-mail, Bob sent it, but Cleveland takes it out of context and puts an unwarranted spin on it. The true facts are simple. The executives who made the Dole contributions had submitted requests for reimbursements. Each request was in writing and openly referred to the Dole contributions. One executive (Bob is not certain who) raised the issue of whether it was proper for a corporation to reimburse employees for political contributions. Bob did not know the answer as he had no prior experience with such issues. The mere possibility, however, that reimbursement could be improper caused Bob to want to delay any reimbursement until he could resolve the issue. But this placed Bob in a dilemma because company executives were requesting reimbursement, but he now also had a concern about whether the company could properly make such reimbursements.

To temporarily respond to the executives' requests, he sent the 8/3/95 e-mail and advised the executives that any checks would be treated as advances. From an accounting standpoint, advances would create accounts receivable on the company books and would be subject to being reclassified by Bob after he could resolve the propriety of reimbursement. The advances were then paid and within a month Bob thought the issues surrounding these Dole contributions were resolved as Austin McNamara had reimbursed the company for the advances.

There was nothing sinister about recording these transactions as advances. It certainly did not "bury" them. Moreover, it subjected them to greater scrutiny as advances are audited monthly at GC. They were and still are there for all to see. If Bob had wanted to circumvent the law and bury the transactions, he presumably could have done so; certainly, he would not have created the paper trail that exists to this day.

I hope this voluntary submission persuades the FEC to dismiss the complaint as far as Bob Loftus is concerned. Bob never knowingly or intentionally attempted to circumvent any federal election law. In fact, he did everything he could to make sure the company did not violate the law. When faced with just the possibility that reimbursement might be

Murphy Law Firm

October 1, 1996 + Page 3

improper, he booked the payments as advances and then persisted in exploring his concerns about whether the company could reimburse the executives. That persistence eventually lead GC's President to pay back the company for the advances.

If there is anything else you need in order to fully evaluate Bob's position, please let me know and I will try to accommodate any reasonable request.

Thank you for your consideration.

Cordially,

Ron Murphy

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SKADDEN, ARPS, SLATE, MEAGHER & FLOM 1440 NEW YORK AVENUE, N.W. WASHINGTON, D.C. 20005-2111 FAX: (202) 393-5760 (202) 371-7000 DIRECT DIAL (202) 371- 7007 October 2, 1996 VIA HAND DELIVERY TOKYO Lisa Klein, Esq. Tom Andersen, Esq. Office of the General Counsel Federal Election Commission 999 E Street, N.W. Washington, D.C. 20463 MUR 4285 - General Cigar Co., et al. Re: Dear Lisa and Tom: 5 Through recent correspondence, the Federal 10 Election Commission ("Commission" or "FEC") has notified the General Cigar Company, Inc. ("General Cigar" or the "Company"), its employees Austin T. McNamara, Robert Loftus, John Rano, Frank Fina, William B. ("Brent") Currier, and Michael Conder, 2 and former General Cigar employee David Burgh, that it has found reason to believe they violated certain provisions of the Federal Election 4 Campaign Act of 1971, as amended ("FECA"). Enclosed as Enclosure 1 are Designations of Counsel for John Rano. 0 Frank Fina, Brent Currier, and David Burgh. Also, Barbara Sambrook, Austin McNamara's secretary, has been noticed in a reason to believe finding. 3 Manufacturer of cigar brands such as Macanudos and Partegas. While Mr. Conder has not received notification of a reason to believe finding, we understand that he was included in the findings against the other General Cigar employees. We are in the process of receiving a Designation of Counsel from him so that we can 10 accept service on his behalf.

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Lisa Klein, Esq. Tom Andersen, Esq. October 2, 1996 Page 2

After our recent meeting in response to the Commission's offer of conciliation, you invited General Cigar to submit a response that might assist the Commission in resolving this matter. We also discussed the possibility of the counsel for Austin McNamara and Robert Loftus submitting separate responses. In particular, this letter addresses our grave concern over the Commission's initial characterization of the conduct in this case as "knowing and willful." Any violation that may have occurred in this case was unwitting and certainly not knowing and willful under any interpretation. This response is on behalf of General Cigar. Please note that to the extent these proceedings involve Messrs. Fina, Currier, Burgh, Rano and Conder, and Ms. Sambrook, those actions, per our agreement, are to be held in abeyance until we attempt to settle this matter with the other respondents.

I. Factual Background

There are three occasions in which General Cigar executives made campaign contributions that were reimbursed by the Company. These contributions were made to Representative Newt Gingrich's and Representative Sam Gibbon's campaign for re-election and Senator Robert Dole's Presidential campaign.

A. 1994 Contributions to Friends of Newt Gingrich

In August 1994, Robert Franzblau, the Chief Executive Officer of Thompson and Company, a retail mail order company that carries General Cigar products, invited Austin T. McNamara to a fundraiser for Representative Newt Gingrich that he was hosting. The suggested contribution was \$1,000. Mr. Franzblau also asked Mr. McNamara if he would solicit contributions from other General Cigar employees.

Mr. McNamara subsequently asked General Cigar executives to make contributions to the Gingrich campaign. Mr. McNamara approached David Burgh, Chairman of General Cigar (the former company president who had recently retired), John Rano, Senior Vice-President for Marketing, Brent Currier, Vice-President for Sales, and Michael Conder, Southeastern Sales Manager. Mr. McNamara told the individuals that the Company would reimburse them for their contributions. Consequently, beginning at the end of August 1994 and through the middle of September 1994, these individuals and Mr. McNamara contributed \$1,000 each to Friends of Newt Gingrich.

During the last part of September 1994, Messrs. Rano, Conder, Currier, Burgh and McNamara each submitted check requisition vouchers to General Cigar's accounting department, together with a copy of the check each had written, for purposes of reimbursement. The checks were made payable to the "Friends of Newt Gingrich." The vouchers stated either that the reimbursements were for a "charity contribution" or a "donation to Friends of Newt Gingrich." Copies of the checks and vouchers are enclosed as Enclosure 2. The vouchers referred to "charity contributions" or "donations" because under General Cigar's accounting procedures, that is the name of the account, i.e., Account # 9-9810-910 ("Donations/Contributions"), where the Company books such charges. As demonstrated by the enclosed invoices for the reimbursement checks, the Company classified and recorded the reimbursements as reimbursements for donations. See Enclosure 2. Shortly after the vouchers were submitted, each of the contributors received a company check, each in the amount of \$1,000.

As reflected in the above accounting records, in response to Mr. Franzblau's request, Mr. McNamara sought and obtained five \$1,000 personal contributions from himself and the four other executives. Although Mr. McNamara was aware generally of the \$1,000 contribution limit, he and the other contributors were unaware that the reimbursement of those contributions was prohibited.

B. 1995 Contribution to Committee for Sam Gibbons

In late February 1995, Edgar M. Cullman, Sr., the Chairman of the Board of Culbro, General Cigar's parent company, received a letter from Representative Sam M. Gibbons inviting Mr. Cullman to a Gibbons fundraiser and suggesting a contribution of \$1,000. Mr. Cullman, Sr. forwarded a copy of this letter to Mr. McNamara.

On April 5, 1995, Mr. McNamara sent Congressman Gibbon's campaign a personal contribution of \$1,000. Mr. McNamara, still not knowing that reimbursements are prohibited, sent a copy of this contribution check and the cover letter that accompanied the check to the Company's accounting department for purposes of reimbursement. On or about April 11, 1995, Mr. McNamara received from the Company a check payable to him for \$1,000. See Enclosure 3. As with the Gingrich contributions, this reimbursement was recorded in the books of General Cigar as a donation.

C. 1995 Contributions to Dole for President

In or around July 1995, Mr. McNamara had a conversation with Mr. Franzblau about the cigar business. During the course of the conversation, Mr. Franzblau discussed with Mr. McNamara the importance of getting involved with the Dole Presidential campaign. Consequently, Mr. McNamara again asked several executives to make personal contributions to Senator Dole's Presidential campaign. Specifically, Mr. McNamara approached Messrs. Rano, Currier, Fina and Mr. Paul Cleveland, and asked them to contribute. Mr. McNamara indicated that the executives would be reimbursed as had been the case with the Gingrich contributions. During July 1995, Mr. McNamara and these individuals each made a personal contribution of \$1,000 to "Bob Dole for President."

On July 25 or 26, 1995, Mr. Currier submitted an expense report requesting reimbursement for his contribution to the Dole campaign. The report specifically stated that the requested reimbursement was for a "Donation To Bob Dole For President." See Enclosure 4. At some point, the request was approved and a General Cigar check dated July 27, 1995 for \$1,000 payable to Mr. Currier was then generated, forwarded to Mr. Currier and deposited into his bank account. There is no evidence that any of the other Dole contributors received such straight out reimbursement checks.

Rather, sometime during the last week of July, some of the contributors asked Mr. Robert Loftus, Vice-President of Finance, about the status of the reimbursement checks for the Dole contributions. This was the first time Mr. Loftus became aware of any actual or requested reimbursements for political contributions. After being made aware of these requests for reimbursements, Mr. Loftus told Mr. Robert Wright, an employee in the Company's financial department, that the forms seeking reimbursement should be forwarded to him for approval.

Shortly before August 2, 1995, Mr. Loftus spoke with some of the contributors and as a result of these conversations, Mr. Loftus became concerned that there may be a violation of corporate policy or even a violation of law. Although Mr. Loftus himself does not recall specifically which contributor, it appears that Mr. Fina indicated to Mr. Loftus that he was not sure that reimbursement of political contributions was proper. Mr. Loftus immediately thereafter told Mr. McNamara that he thought that the reimbursements might be improper and proposed that the reimbursement checks be converted to advances by booking the charges to an account named "Advances, " i.e., Account # 9-1764-099. By treating the checks in this way, Mr. Loftus understood that the monies were no longer a corporate obligation on the books of General Cigar and that the employees would be obligated to repay the advances if the contributions were found to be unlawful or

violative of corporate policy. It was a way to escrow the payments as an accounting matter.

After speaking to Mr. McNamara, Mr. Loftus instructed Mr. Wright to reclassify the checks as advances and not to book them as expenses. Since Mr. Wright soon ascertained that the original checks had not yet been entered into the general ledger as expenses, Mr. Loftus had new paperwork prepared treating the payments as advances.

On August 3, 1995, Mr. Wright filled out new voucher forms which explicitly noted that the payment of Company funds to the contributors were "advances." These payment vouchers were authorized by both Mr. Wright and Mr. McNamara. Also on August 3, Mr. Loftus sent an email message to Messrs. McNamara, Currier, Cleveland and Geoghegan, informing them that they would receive their checks on August 8 and the checks would be treated as advances. The accounting department then generated company checks dated August 8, 1995, for \$1,000 each payable to Messrs. McNamara, Cleveland, Currier, Rano and Fina. The stubs attached to each of the checks reflected that they were for advances, not reimbursements.

Mr. Loftus sent the e-mail to Mr. Geoghegan by mistake.

Mr. Cleveland has never deposited his check, and a stop payment was placed on it on November 30, 1995.

Since Mr. Currier had already received and deposited his reimbursement check dated July 27, his check dated August 8 was voided. In addition, the July 27 payment was reclassified as an advance. Accordingly, the Company's donation account was credited \$1,000 and its advance account was debited \$1,000.

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Lisa Klein, Esq. Tom Andersen, Esq. October 2, 1996 Page 7

II. The Conduct at Issue Was Not "Knowing and Willful"

In order to proceed under Section 437g(a)(5)(B), the Commission must conclude that the subject violations were "knowing and willful." The facts refute this conclusion. Generally, the Commission has found that the "knowing and willful" standard requires that the wrongdoer has knowledge of the law and with that knowledge, still undertakes actions which constitute a violation of that law.

Here, the facts show that neither the Company nor any of its employees understood the legal ramifications of their actions. With respect to the Gingrich and Gibbons contributions, neither the Company nor its employees understood that the Company's reimbursement of its employees' personal contributions was prohibited. In fact, given that the vouchers stated that the reimbursements were for charity contributions or donations, it seemed perfectly logical and appropriate to charge those reimbursements to the Company's expense account that covers such contributions and donations. As for the Dole contributions, the Company, as soon as it suspected that reimbursements might be improper, acted promptly and reasonably to prevent any further legal implications.

The fact that the participants engaged in the subject conduct openly -- without any attempt to conceal or disguise the payments or the reimbursements -- is further compelling evidence that the contributions were undertaken without a knowledge of, or intent to violate, the law. Mr. McNamara did not make his requests to the individual contributors in secret and never suggested that the contributors should conceal the reimbursements.

The check vouchers for the Gingrich contributions sent to the accounting department for the reimbursements were completely forthright on their face; there were no efforts to hide the purpose of the requests. The forms explicitly stated that the reimbursements were for contributions to the Friends of Newt

Gingrich campaign and attached copies of the contributors' personal checks payable to "Friends of Newt Gingrich." There is also no indication that the Company intentionally tried to violate FECA. It is apparent from the invoices for the reimbursement checks that the Company categorized these contributions with other charitable donations. See Enclosures 2. None of the individual employees made even the slightest effort to disquise or conceal the payments in any way, a fact clearly demonstrative of an innocent state of mind. Similarly, in connection with the Gibbons contribution, Mr. McNamara submitted a copy of the check he made payable to "Committee for Sam Gibbons" to the accounting department when he sought reimbursement. Mr. McNamara again acted in an open and notorious manner. He made no effort to conceal his contribution to the Gibbons campaign or his reimbursement for such contribution. The circumstances regarding the contributions to the Dole campaign are also consistent with an inmocent, unintentional violation. It was not until late July or early August 1995 that Mr. Loftus became aware of and concerned that the reimbursements might be improper or in contravention of corporate policy. Mr. Loftus immediately conveyed these concerns to Mr. McNamara. At that point, the individuals had made their contributions to the Dole campaign, and the Company had distributed only one of the reimbursement checks which was distributed before Mr. Loftus became aware of the reimbursement requests. In this context, Mr. Loftus, after consulting with Mr. McNamara, instructed Mr. Wright to prepare new paperwork and checks treating the payments as advances. Seeking to restore the status quo ante, Mr. McNamara reimbursed the Company \$5,000 on September 1, 1995 from his personal funds. Thereafter and prior to the filling of complaint in this matter, General Cigar requested refunds of all contributions which resulted in reimbursements, with the exception of Mr. Paul Cleveland.

Lisa Klein, Esq. Tom Andersen, Esq. October 2, 1996

Page 8

Although in hindsight, it is evident that this strategy was an imperfect solution, the reclassification of the checks from reimbursements to advances did accomplish one important thing: it altered the fundamental character of the company's payments to the employees. Once the payments were reclassified as advances, they were no longer an expense or obligation of the company. At that point, they became the personal obligations of the individuals who received the advances. Rather than receiving reimbursements, the employees were effectively the beneficiaries of a corporate advance which would have to be repaid in due course.

This strategy was also intended only as a temporary solution. If it turned out that the contributions were unlawful, the individual employees would pay back the advance and no corporate monies would have been contributed. If, on the other hand, the contributions were determined to be legal, the advances could be converted to reimbursements.

This case is without any of the indicia which typically accompany a knowing and intentional violation. There were no surreptitious means employed here to conceal conduct; no use of "dummies" or intermediaries through which to pass contributions, no efforts to disguise the reimbursements or to make payments through a cash slush fund. Indeed, rather than burying the contributions, the contributions were booked in the Company's advance account which is subject to monthly review by the Company's controller. Every step was conducted openly, plainly and in light of day, a fact entirely inconsistent with a deliberate, intentional violation.

Finally, it bears noting that the amounts involved were relatively small. Although this fact alone is not a defense, it is further evidence that the violations were unintentional and a mitigating factor. Had the individual employees deliberately intended to funnel money to these campaigns in violation of federal law, one must question why they would have taken this risk when the amounts involved were so small. Indeed, the contri-

Enclosure 1

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STATEMENT OF DESIGNATION OF COUNSEL

KUR 4286	
MANE OF COUNCEL!	Ronneth A. Gross
ADDRESS:	Skadden, Arps
	1440 New York Avenue, N.M.
	Washington, D.C. 20003
TELEPHONE:	(202) 371 7007

The above-named individual is hereby designated as my counsel and is authorized to receive any netifications and other communications from the Commission and to act on my behalf before the Commission.

9/20/26	fall.
Date	Signature

westonekt, a ware:	STITLING BURGE CONTRACTOR
ACCRES!	320 Heat Madarry Red
	Elconfield, CT 06002
NOS PROME;	
BUSINESS PROME:	(302) 769-3613

STATEMENT OF DESIGNATION OF COUNSEL

4286 ·	
MANR OF COUNSEL:	Kenneth A. Gross
ADDRESS:	Skedden, Arps
	1440 New York Sweens, M.W.
	Hushington, D.C. 20005
TELEPHONE:	(202) 371-7007

The above-named individual is hereby designated as my counsel and is authorized to receive any notifications and other communications from the Commission and to act on my behalf before the Commission.

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ADDRESS: January Road
Bloomfield, CT 06002

(302) 769-3600

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STATEMENT OF DESIGNATION OF COUNSEL

HCR	
HAME OF COUNSEL:	Berneth A. Gross
ADDRESS:	Skadden, Arps
	1440 New York Averus, N.W.
_	Mahitetten, D.C. 20005
TELEPHONE:	(202) 371-7007

The above-named individual is hereby designated as my counsel and is authorised to receive any notifications and other communications from the Commission and to act on my behalf before the Commission.

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BUSINESS PRONE:	(203) 769-3600

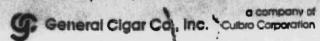
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Enclosure 2

01-049709



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9/26/94	DONATION		\$1,000.00		\$1,000.00
		E 10	TOTAL GROSS AMOUNT	TOTAL DISCOUNT	\$1,000.00 TOTAL NET



General Cigar Co., Inc.

CENTS

320 West Newberry Rd. Bloomfield, CT 06002-1398

***ONE THOUSAND DOLLARS AND 00/XXX

Culbro Corporation

0267-09

@ 050794

09/26/94 050794 CHECK DATE BANK CHECK NO.

AUSTIBIONCNAMARA

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NON NEGOTIABLE

CHEMICAL BANK DELAWARE

DOLLARS

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General Cigar Co., inc.

CENTS

320 West Newberry Rd. Bloomfield, CT 06002-1398 Culbro Corporation

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DAVID 4 BURGH

CHECK AMOUNT

\$1,000.00

AMOUNTS IN EXCESS OF \$5000.00
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General Cigar Co., Inc. Cultiro Corporation



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General Cigar Co., Inc.

320 West Newberry Rd. Bloomfield, CT 06002-1398

Cultro Corporation

0267-09

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09/27/94 1H-051112 CHECK DATE BANK CHECK NO.

WILLIAM B. CURRIER

***********1,000.D0*

CHECK AMOUNT \$1,000.00

AMOUNTS IN EXCESS OF \$5000.00 MUST BE COUNTERSIGNED

NON NEGOTIABLE

CHEMICAL BANK DELAWARE

DOLLARS

1201 Market Street Wilmington, Delaware 19801

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General Cigar Co., Inc. Cultro Corporation



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General Cigar Co., Inc.

320 West Newberry Rd. Bloomfield, CT 06002-1398

Cultiro Corporation

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09-20-94 050787 CHECK DATE BANK CHECK NO.

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CHEMICAL BANK DELAWARE

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1201 Market Street nington. Delaware 19801

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General Cigar Co., Inc. Culbio Corporation

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CHECK DATE BANK CHECK NO. 09/26/94 050793

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CENTS

320 West Newberry Rd. Bloomfield, CT 06002-1398

ONE THOUSAND DOLLARS AND DO/XXX

a company of Culbro Carparation

Culbro

0267-09

G 050793

09/26/93 050793 CHECK DATE BANK CHECK NO

MICHAEL CONDER

CHEMICAL BANK DELAWARE

2:201 Market Street Wilmington, Delaware 19801

DOLLARS

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AMOUNTS IN EXCESS OF \$5000.00 MUST BE COUNTERS

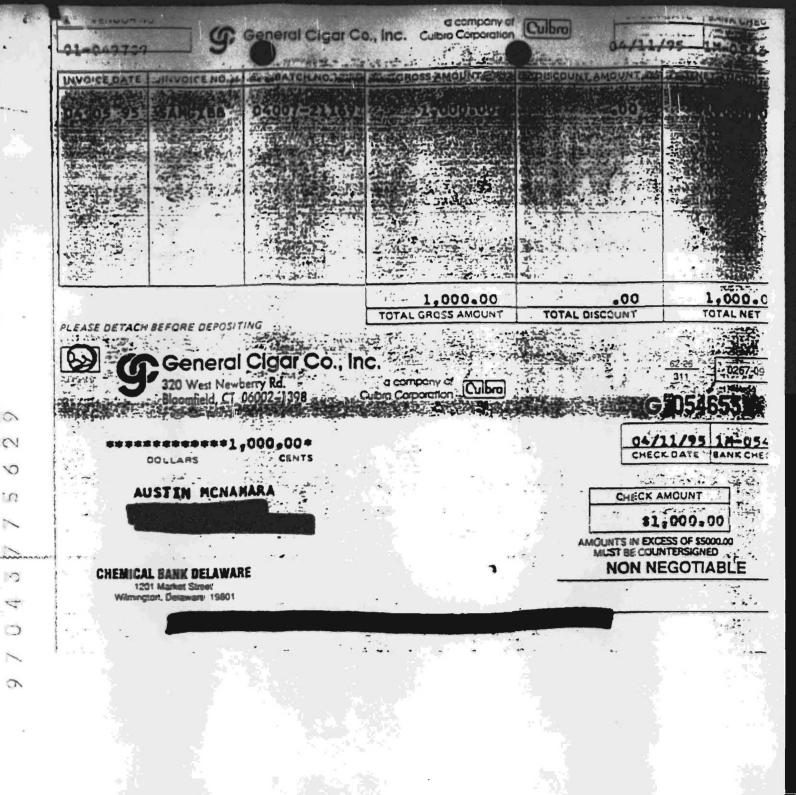
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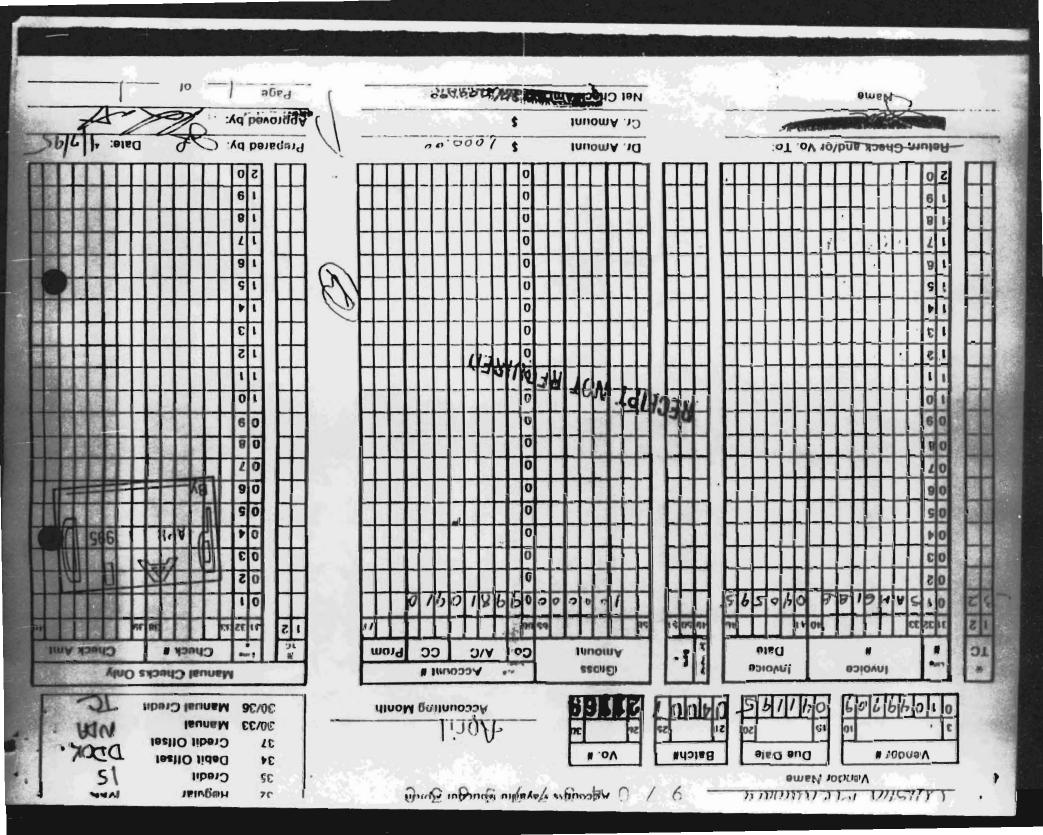
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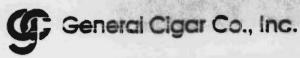
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Enclosure 3







320 West Newberry Road Bloomfield, CT 26002-1398 203/769-3600 Telex: 325396

Cable CULBROCCRP NYK

a company of Culbro Corporation



Austin T. McNamara Pressent CEL) 203/769-3601 CFAID 203/769-3675

April 5, 1995

Sam M. Gibbons
Member of Congress
U.S. House of Representatives
P.O. Box 2884
Washington, D.C. 20013

Dear Representative Gibbons:

I am pleased to enclose a personal contribution to the Committee for Sam Gibbons. The challenges facing the cigar industry are formidable, and I would like to support you as a leader in understanding the personal freedoms and personal pleasures that cigar smoking represents.

We are hoping that a balanced, reasonable perspective can be maintained as it relates to cigar smoking. We encourage you to continue to fight against unreasonable encroachment on citizein's individual rights. As always, if I can be of any help either personally or professionally, please don't hesitate to call.

Sincerely.

Austin T. McNamara

ATM/b

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Enclosure

bcc: E. Cullman

E. Cullman, Jr.

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Enclosure 4

General Cigar Co., Inc. Travel and Entertainment Report



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VENDOR NO 01-026697



General Cigar Co., Inc. Cutbio Corporation

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320 West Newberry Rd. Bloomfield, CT 06002-1398

a company of Culbro Corporation



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CHECK AMOUNT \$1,000.00

AMOUNTS IN EXCESS OF \$5000 00 MUST BE COUNTERSIGNED

DOLLARS

FRANK FINA JR

1201 Market Streut Witnington, Delaware 19801



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TO Frank Fing Jr.

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FOR Advance & Code No. 09-1764-099

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General Cigar Co., Inc. Cubro Corporation

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a company of Cultire Corporation

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PAUL CLEVELAND

CHEMICAL BANK DELAWARE 1201 Markel Street Wilmington, Delaware 19801

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General Cigar Co., Inc. Culbio Corporation

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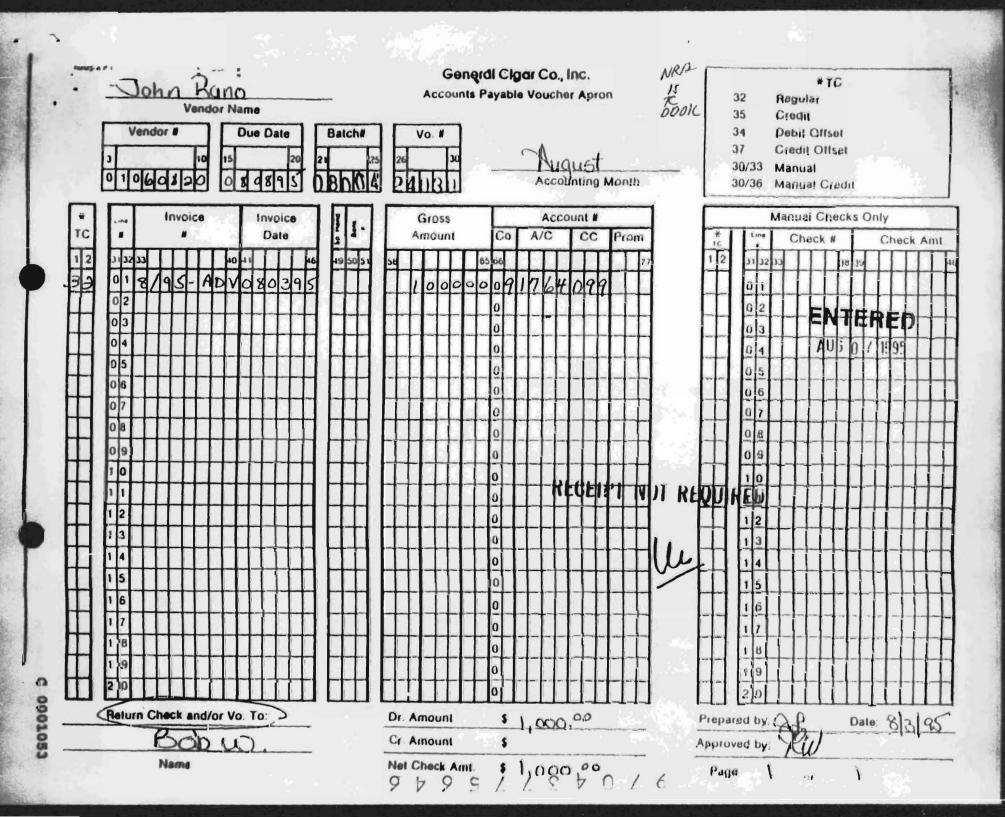
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General Cigar Co., Inc.

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320 West Newberry Rd. Bloomlield, CT 06002-1398

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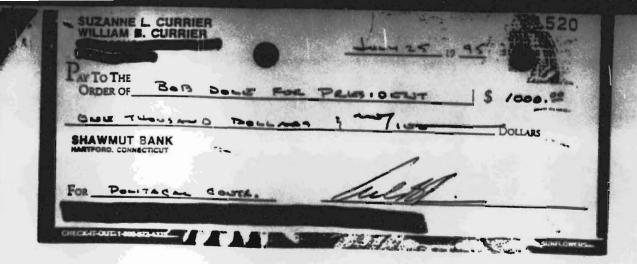
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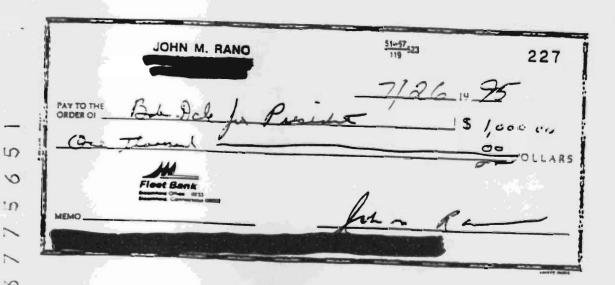
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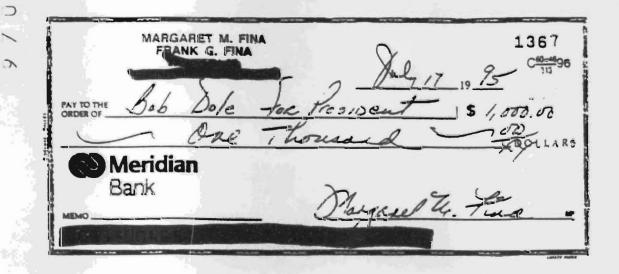
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GARRISON, PHELAN, LEVIN-EPSTEIN & PENZEL, P.C. ATTORNEYS AT LAW 405 ORANGE STREET JOSEPH D. GARRISON NEW HAVEN, CONNECTICUT 06511 LEGAL ASSISTANTS MARKUS L. PENZELT CHERYL MATURO TEL. 203-777-4425 GARY PHELAN KAREN A. DETMERIS FAX. 203-776-3965 ETHAN A. LEVIN-EPSTEIN* MARIE! CHIAPPETTA ROBERT A. RICHARDSON LEWIS CHIMES* DEBORAH J. KRAUSS* MICHELE LANG PALTER' * ALSO ADMITTED TO NEW YORK BAR T ALSO ADMITTED TO MASSACHUSETTS BAR ALSO ADMITTED TO TEXAS BAR October 2, 1996 BY FACSIMILE [(202) 219-3923] & OVERNIGHT COURTER Thomas J. Andersen, Esq. Associate Counsel Office of General Counsel Federal Election Commission Washington, D.C. 20463 Re: Austin T. McNamara MUR 4286 Dear Mr. Andersen: Please accept this letter as the submission on behalf of Austin T. McNamara in response to your conversations with Kenneth Gross about an expeditious resolution of the referenced MUR. Mr. McNamara has previously communicated with the Commission through me. This submission supplements our previous letters. As you know, contributions were made to the Dole for President Campaign in 1995 and to the Newt Gingrich election effort in 1994. It has also been determined that there was another contribution, unmentioned by Paul Cleveland in his complaint to the FEC - to Congressman Sam Gibbons' campaign -- in February, 1995. Although it is now apparent that the contributions were not made in the appropriate way and constituted technical violations of the Federal Election Campaign Act, none were made with the knowledge that the Act was being violated or with an intent to break any law. The manner in which they were made and the internal company documentation relating to them strongly supports the conclusion that there was never an illicit purpose intended. In short, any violations of the law were not knowing and willful.

In late August, 1994, the employees and Mr. McNamara made the contributions. All the checks were payable to "Friends of Newt Gingrich." (Attached as Exhibit 1 are photocopies of the checks.)

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Shortly thereafter, each of the five executives prepared and submitted expense vouchers requesting to be reimbursed for the donations. Each of the vouchers and the supporting documentation explicitly identified the expense as a campaign contribution to "Friends of Newt Gingrich." Each was clearly reflected as a "donation" on the books of account of the company and there was no effort to conceal or disguise the true nature of the expense. Inconsistent with an intent to camouflage the payments or to circumvent the campaign contribution law, Mr. McNamara, the executives and the company handled the transactions in a straightforward and overt manner, openly exposed to scrutiny. There were no efforts to conceal the nature of the transactions and there were no indicia of unlawful intent or knowledge.

Attached as Exhibit 2 are photocopies of the five sets of backup documents reflecting the reimbursements. As you can see, each set of backup materials consists of three documents: (1) a voucher; (2) an Accounts Payable Voucher Apron; and (3) a check to the employee and the attached stub. To be reimbursed, each of the employees was required to prepare and submit a voucher, with a copy of the check he contributed. The

Thomas J. Andersen, Esq.

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October 2, 1996

accounting department then prepared the Accounts Payable Voucher Apron, listing what the expense was for and identifying the expense account to be billed. The check was then cut and given to the employee.¹

Each voucher (with the exception of Mr. Rano's²) made it clear that the employee was seeking reimbursement from the company for a "Donation to Friends of Newt Gingrich." Each employee, including Mr. Rano, attached a copy of his check, payable to "Friends of Newt Gingrich", to the voucher. There was no effort to conceal the recipient of the funds or their purpose.

Each of the Accounts Payable Voucher Aprons clearly identified the expense as being for a "Donation" and charged it against the General Cigar expense account designated for "Donations/Contributions" (Account No. 99810-910). Again, no attempt to conceal the nature of the expense was made.

The check stubs bore the same notation - "Donation."

If Mr. McNamara had known that it was improper for the company to reimburse these contributions, it goes without saying that he would never have left as obvious a "paper trail" of his misconduct as he did. The truth is that Mr. McNamara never believed that what he was doing was illegal and, therefore, treated the requests for reimbursement as he would any other such request – openly and available for anyone to see. Thereafter, Mr. McNamara acted in conformity with his belief that the contributions could be reimbursed.

It is noteworthy that the requests for reimbursement were processed in precisely the same manner as any other such request (e.g. a request by an employee to be reimbursed for a charitable contribution). The same paperwork was prepared; the same people handled the requests (and this included personnel in several different parts of the financial department); and numerous record entries were made. This strongly supports the absence of a knowing and willful violation. If Mr. McNamara knew and intended to violate the law, it is illogical, to say the least, that he would have permitted so many people to become potential witnesses to his wrongdoing.

²Mr. Rano's voucher was prepared by a secretary who mistakenly thought it was for a charitable contribution.

Thomas J. Andersen, Esq.

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1. Andersen, Esq.

1. The Gibbons Contribution

In February, 1995, Edgar Cullman, Sr., the Chairman and Chief Executive Officer of Culbro Corporation, the parent company of General Cigar, received a letter from Representative Sam Gibbons, asking him to contribute to his campaign effort. Mr. Cullman forwarded the solicitation to Mr. McNamara and they conferred. Mr. Cullman advised Mr. McNamara that Congressman Gibbons had been a supporter of the tobacco industry and said he could make a contribution if he wished. Mr. Cullman did not instruct Mr. McNamara to make the contribution nor did he tell him that he should submit

Mr. McNamara, continuing to believe that there was nothing untoward about it, contributed \$1,000 to the Gibbons campaign organization and submitted the appropriate documentation to the company for reimbursement. (Attached as Exhibit 3 is a photocopy of Mr. McNamara's check. Attached as Exhibit 4 are photocopies of the Apron and check stub.)

Once again, the documentation clearly reflects that the request for reimbursement is for a campaign contribution to the "Committee for Sam Gibbons" and that it was described exactly that way on the books of account of the company. There was no effort to conceal or disguise the true nature of the transactions and no indication of any effort to hide anything.

The Dole Contributions

the contribution to the company for reimbursement.

In July, 1995, Mr. McNamara received another call from Mr. Franzblau. Among other things, they discussed the Dole campaign for the Presidency. As a result, Mr. McNamara decided to proceed as he had in 1994.

He asked Messrs. Currier, Fina, Rano and Cleveland to contribute \$1,000 to the Dole effort, and made a similar contribution himself. Each of the checks was made payable to "Bob Dole for President." Once again, Mr. McNamara told each of the executives to submit the \$1,000 contribution for reimbursement.

Toward the end of July the executives submitted their vouchers for reimbursement as instructed by Mr. McNamara and, once again, the nature of the expenses was explicitly described. For example, Mr. Currier's voucher requested that he be reimbursed \$1,000 for "Bloomfield – Donation to Bob Dole For President." (Attached as Exhibit 5 is a

Thomas J. Andersen, Esq.

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October 2, 1996

photocopy of the backup documentation for the Currier request for reimbursement.³) The other executives submitted similar requests for reimbursement (as did Mr. McNamara), all of which clearly identified the expenses as contributions to the Dole for President campaign effort. (Attached as Exhibit 6 are photocopies of the executives' checks, payable to "Bob Dole for President.")

Unlike the Gingrich contributions in 1994, however, these requests for reimbursement came to the personal attention of Mr. Robert Loftus, General Cigar's Chief Financial Officer, because it was taking a long time for the requests to be processed and the executives were anxious to get their money back. Unsure how to book the transactions, he sent an e-mail message to four executives – Messrs. McNamara, Cleveland, Geoghegan⁴ and Currier – advising them that they would receive checks as requested, but that the payments would be treated as advances. The e-mail clearly identified its subject matter as "DOLE", it was sent with "Normal" priority and with no special treatment or confidentiality. It demonstrates no effort to hide or conceal the fact of the contributions or to cover them up. (Attached as Exhibit 7 is a photocopy of the e-mail message sent by Mr. Loftus.) The advances were duly issued and distributed on August 8, 1995. (Attached as Exhibit 8 are photocopies of the checks issued to the executives.) They were advances, not reimbursements.

In early September, 1995, in deference to Mr. Loftus' concern that reimbursements were not proper, Mr. McNamara gave the company his personal check for \$5,000 to repay the advances. Mr. McNamara rectified the situation personally and immediately. Rather than suggesting to the executives that they return the money, he recognized that it was solely his responsibility and voluntarily paid the company back himself.

Conclusion

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The overall picture is not one of deception and illegality. Although it is clearly not one of a sophistication and awareness of the campaign contribution laws, it is not one of venality or an intent to corrupt. Mr. McNamara conducted himself in a way that reflected an ignorance and naivete about the law in the good faith belief that he was acting

³The reference to "Bloomfield" on the voucher refers to the location of General Cigar's home office. It was there that Mr. Currier made the contribution for which he was seeking reimbursement.

⁴Mr. Geogehegan was copied by mistake when Mr. Loftus hit the wrong address code on the e-mail system. His copy was intended for Mr. Rano. Mr. Geoghegan made no contribution.

GARRISON, PHELAN, LEVIN-EPSTEIN & PENZEL, P.C.

Thomas J. Andersen, Esq.

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October 2, 1996

properly. He did not exhibit the hallmarks of one who is intentionally violating the law or attempting to evade detection.

In short, he did not act knowingly and willfully.

Very truly yours,

Ethan Levin-Epstein

ELE/lrl Attachments⁵

In the interest of promptness, this letter has been faxed. The original, with the original exhibits, follows by overnight couriest.

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SHIRLEY A. BURGH

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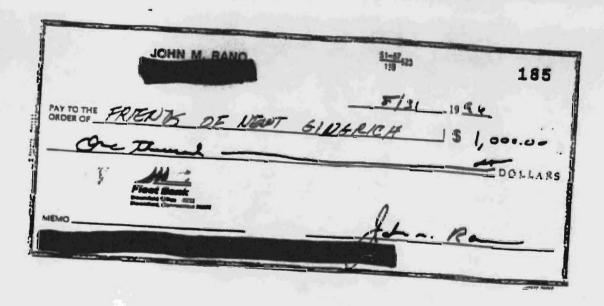
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General Cigar Co., Inc.

320 West Newberry Rd. Bloomfield, CT 06002-1398

a company of Culbro Corporation



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CHEMICAL BANK DELAWARE

1201 Market Street Wilmington, Delaware 19801

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General Cigar Co., Inc. Culbro Corporation

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General Cigar Co., Inc.

320 West Newberry Rd. Bloomfield, CT 06002-1398

a company of Culbro Corporation



0267-09

+********1,000.00* DOLLARS

WILLIAM &. CURRIER

G 051112

09/27/94 14-051112 CHECK DATE | BANK CHECK NO.

CHECK AMOUNT

\$1,000.00

AMOUNTS IN EXCESS OF \$5000.00
MUST BE COUNTERSIGNED

NON NEGOTIABLE

CHEMICAL BANK DELAWARE

1201 Market Street Wilmington, Delaware 19801

**O51112* #031100267# 6301402677 509#

. General Cigar Co., Inc. #TC WILLIAM B. CURRIER Accounts Payable Voucher Apron 32 Regular **Vendor Name** 35 Credit 34 **Debit Offset Due Date** Vendor # Batch# Vo. # 37 Credit Offset SEPT 94 30/33 Manual **Accounting Month** 30/36 Manual Credit Manual Checks Only Account # Invoice Gross Invoice Co A/C CC Prom Date Amount Check # Check Amt. 49 50 51 31 32 33 PPSCPOUDITANO 01 0 2 03 0 3 04 0 5 06 0 6 017 0 8 0 9 1 2 ol 0 0 0 0 1 9 Prepared by Dr. Amount Return Check and/or Vo To \$ ea.eaa1 Date: O- Xogy Approved by: Cr. Amount Net Check Aut Name 100000 K Page

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VENDOR NO.

210 60820

General Cigar Co., Inc. Culbro Corporation

CHECK DATE BANK CHECK . 09-20-94 050787

NVOICE DATE	INVOICE NO.	BATCH NO.	GROSS AMOUNT	DISCOUNT AMOUNT	NET AMOUNT
09-19-94	091994		\$1,000.00		\$1,000,00
					\$1,000,00



General Cigar Co., Inc.

320 West Newberry Rd. Bloomfield, CT 06002-1398

One Thousand Dollars and OO/xxx

a company of Culbro Corporation

0267-09

G 050787

09-20-94	050787
CHECK DATE	BANK CHECK NO.

John Rano

\$1,000.00*

AMOUNTS IN EXCESS OF \$5000.00

CHECK AMOUNT

NON NEGOTIABLE

CHEMICAL BANK DELAWARE

DOLLARS

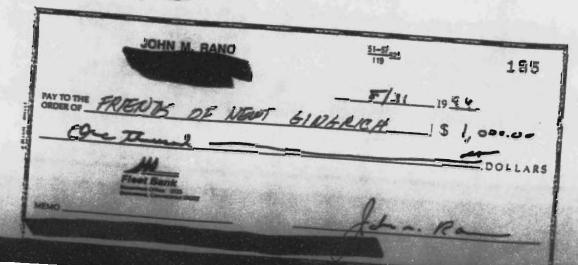
1201 Market Street Wilmington, Delaware 19801

**O50787# #031100267# 63014026?? 509#

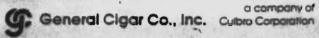
Golin Pano Vendor Name	. General Cigar Co., Inc. Accounts Payable Voucher Apron	*TC 32 Regular 35 Credit
Vendor (* Due Date Batch(*) 3	Vo. # 26 30 September 1994 Accounting Month	34 Debit Offset 37 Credit Offset 30/33 Manual 30/36 Manual Credit
TC # Invoice Invoice Date	Gross Account # Co. A/C CC Prom	Manual Checks Only * Line Check # Check Amt.
313233	58	1 2 31 32 33 38 38 38 38 38 38 38 38 38 38 38 38
Name)	Net Sheck Amt = \$ //, 000.00 / 6	Page / of /

VOUCHER NO. PLEASE FORWARD CHECK FOR \$ 1, 000.00 TO John (Kano ADDRESS. FOR Charity contribution To who? CHARGE CODE NO._ AUTHORIZED BY

CONE, ON 9/20



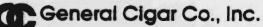
VENDOR NO. 01-016130



a company of Culbro

CHECK DATE	BANK CHECK	NO.
09/26/94	050793	

NVOICE DATE	INVOICE NO.	BATCH NO.	GROSS AMOUNT	DISCOUNT AMOUNT	NET AMOUNT
09/26/94	DONATION		1,000.000		\$1,000.00
			NE 32 194		\$1,000.00
	BEFORE DEPOSITIN		TOTAL GROSS AMOUNT	TOTAL DISCOUNT	TOTAL NET



320 West Newberry Rd. Bloomfield, CT 06002-1398

ONE THOUSAND DOLLARS AND DO/XXX

Culbro Corporation

0267-09

G 050793

09/26/93	050793
CHECK DATE	BANK CHECK NO.

CHECK AMOUNT *\$1,000.00*****

AMOUNTS IN EXCESS OF \$5000.00 MUST BE COUNTERSIGNED

NON NEGOTIABLE

MICHAEL CONDER

CHEMICAL BANK DELAWARE

DOLLARS

1201 Market Street

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VENDOR-NO. 01-049708

General Cigar Co., Inc. Culbro Corporation

CHECK DATE | BANK CHECK NO. 09/26/84 050794

9/26/94	DONATION	\$1,000.00		\$1,000.00
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	1			
		TOTAL GROSS AMOUNT	TOTAL DISCOUNT	\$1,000.00



General Cigar Co., Inc.

CENTS

320 West Newberry Rd. Bloomfield, CT 06002-1398

***ONE THOUSAND DOLLARS AND OO/XXX

DOLLARS

Culbra Corporation

52-26

0267-09

G 050794

09/26/94 050794 CHECK DATE BANK CHECK NO.

AUSTIEMICNAMARA

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\$1,000.00**

CHECK AMOUNT

AMOUNTS IN EXCESS OF \$5000.00 MUST BE COUNTERSIGNED

NON NEGOTIABLE

CHEMICAL BANK DELAWARE

1201 Market Street Wilmington, Delaware 19801

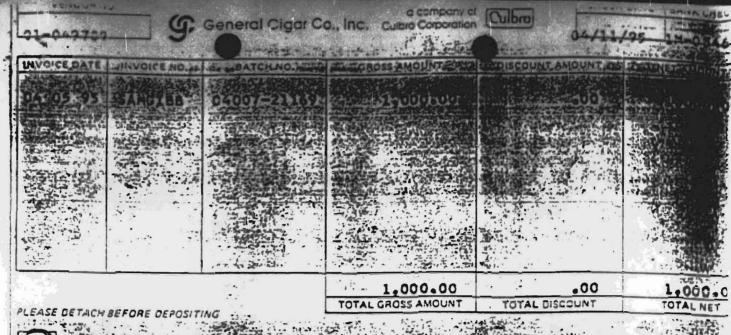
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General Cigar Co., Inc.
320 West Newberry Rd.
Bloomfield, CT 06002-1398 Cubio Concord

a company of Culoro

***1,000,00*

CHEMICAL BANK DELAWARE

1201 Market Street Withington, Delaware 19801

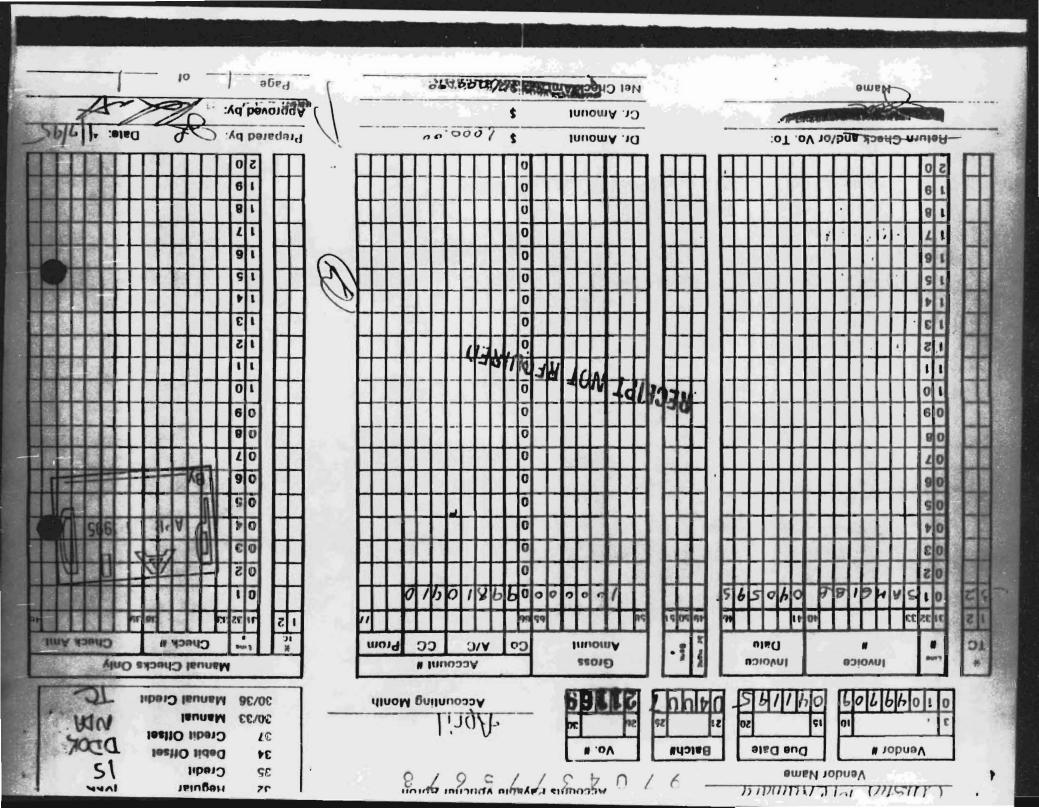
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\$1,000,00

AMOUNTS IN EXCESS OF \$5000.00 MUST BE COUNTERSIGNED

NON NEGOTIABLE

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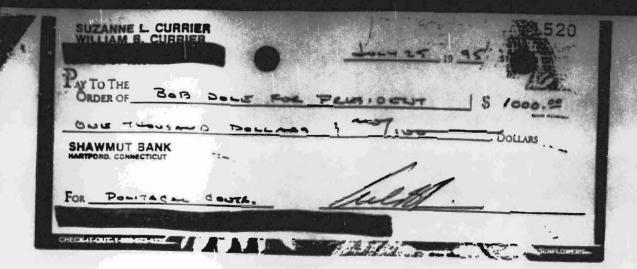
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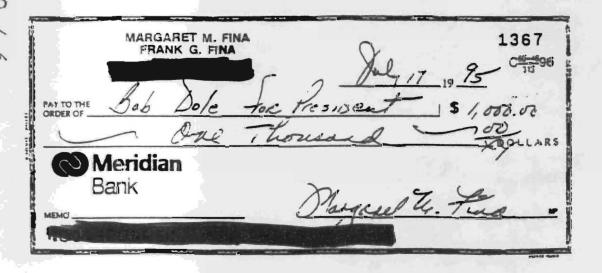
General Cigar Co., Inc. Travel and Entertainment Report

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Note: Space is provided on back for additional information and/or comments relating to (A) & (B) above.







1836 AUSTIN T. MCNAMARA LUCY B. MCNAMARA 51-44/119 Bob Pale for President PAY TO THE Shawmut Bank Haritora, Connecticui MEMO 0 51-80/111 939 MA 0144 PAUL T. CLEVELAND ANGELA J. CLEVELAND 7/20 19 95 \$ /000.00 DOLLARS BANK OF BOSTON El J Carl CONNECTICUT

Author: Robert Loftus at GC_HARTFORD
_Date: 8/3/95 1:17 PM
Priority: Normal
TO: Paul Cleveland

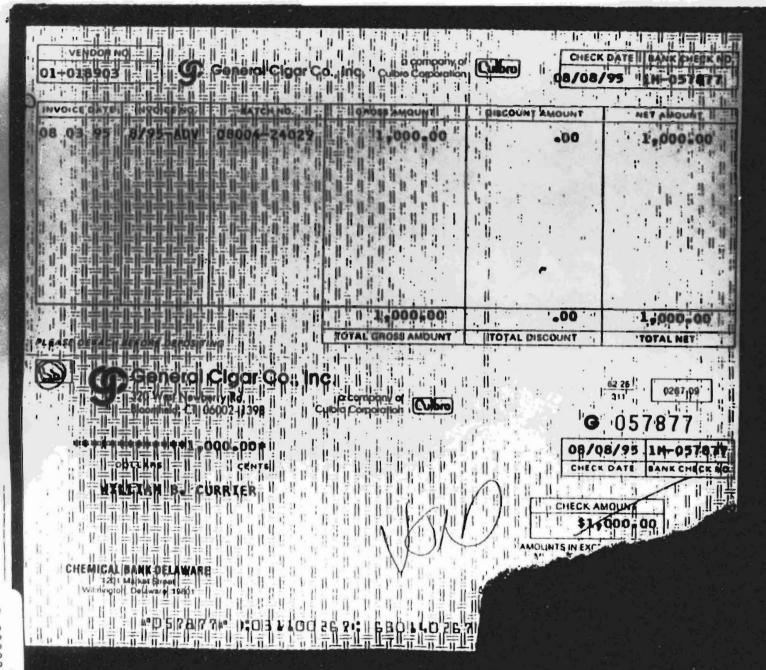
TO: Brent Currier
TO: John Geoghegan
TO: Austin McNamara
Subject: DOLE

Message Contents -----

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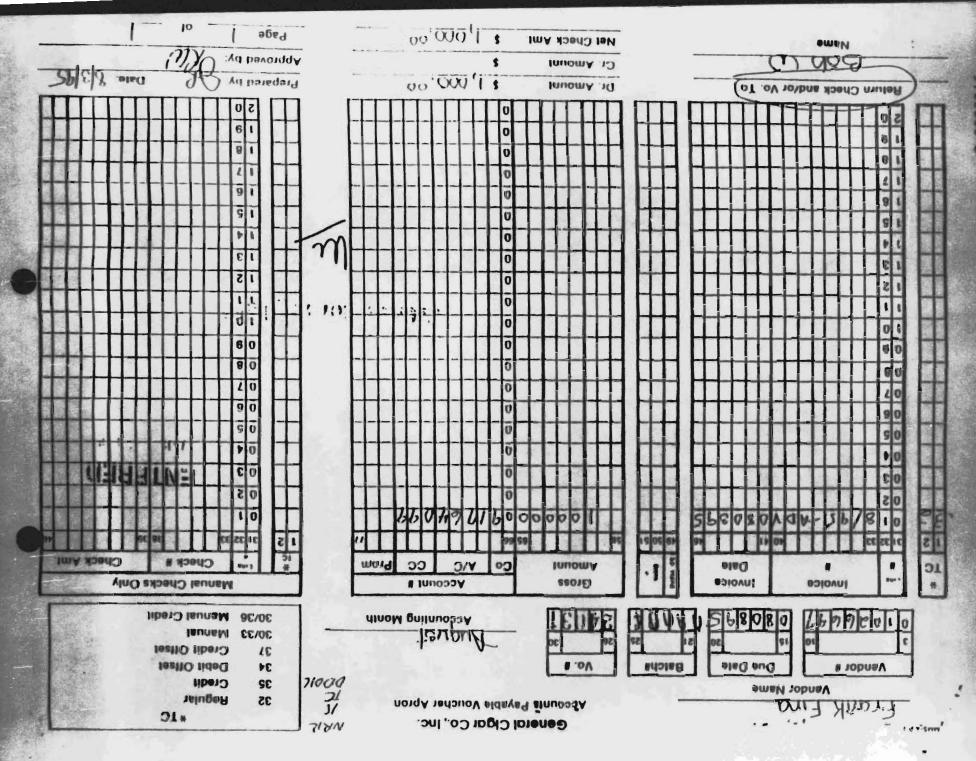
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CHECK DATE BANK CHECK NO. CHECK DATE | BANK CHECK ND 04/16/40 121-3173TV @Tufe: - > 391.03/10 1,000.00 00.0.0 311 0267 09 NET AMOUNT G 057879 TOTAL MET AMOUNTS IN EXCESS OF \$5000 00 MUST BE COUNTERSIGNED 11,306.00 CHECK AMBUNT 11年 41年 4月 DISCOUNT AMOUNT 0. TOTAL DISCOUNT "257879" (031109267) 6301002677 561" General Cigar Co., Inc. Cutho Copyation Culting TOTAL GROSS AMOUNT Culting Corporation (Culting 1,50 3,60 1,000.00 GHOUS AMOUNT 320 Weil Newberry Rd.
Bloombeld, CT 86002-1398 Cubic 08064-24331 BATCH NO. CENTS *ung. mrg. [..... Cu. PLEASE DE ITACH BEFORE DIENOSI TING. CHEMICAL BANK DELAWARE FRANK FINA JR 4/45-AUV Withington Delaware 1980 INVOICE NO. VOLC Narkon Street DOLLARS 169975-10 VENDOR NO INVOICE DATE OH 03 95 3



PLEASE FORWARD CHECK !	DAT	013195
PLEASE FORWARD CHECK	FOR \$ 1,000.	0
Frank Fina Jr.		
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VENDOR NO. 01-014652

General Cigar Co., Inc. Sulbre Corporation

CHECK DATE BANK CHECK NO. LH-057874 48/08/95

INVOICE DATE	INVOICE NO.	BATCH NO.	GROSS AMOUNT	DISCOUNT AMOUNT	NET AMOUNT
08 03 95	8/95-ADV	08004-24028	1,000.00	•00	1.000.00
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General Cigar Co., inc.

CENTS

320 West Newberry Rd. Bloomfield, CT 06002-1398

Cultira Corporation



@ 057874

08/08/95 1H-057874 CHECK DATE BANK CHECK N

PAUL CLEVELAND

DOLLARS.

**********1,000.00*

CHECK AMOUNT \$1,000.00

AMOUNT S IN EXICES OF \$5000 00 MIUST BE COUNTERSIGNED

CHEMICAL BANK DELAWARE
17201 Market Street NON-NEGOTIABLE Wilmington, Delevare 19801

#057874# ::031100267: 6301402677 509#





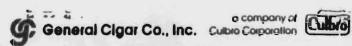


Paul Clareland Vendor Name MRR General Cigar Co., Inc. #TC FOOK. Accounts Payable Voucher Apron Regular 32 35 Credit Due Date Vendor # 34 Debit Offset Batch# Vo. I 37 **Credit Offset** 30/33 Manual Accounting Month 30/35 Manual Credit Manual Checks Only Account # Invoice Invoice Gross CC Date Amount Prom Check . Check Amt 0 6 0 9 1 0 10 NOT 0001056 Date: 8 3 95 Return Check and/or Vo. To. Prepared by: Cal Dr. Amount \$ 1,000.00 Fool w Approved by: Cr. Amount HI Church Buch Name

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VOUCHER NO	DATE 8/3/95
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ADDRESS	
FOR Advance	
CHARGE CODE NO. 09-176	4-099
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VENDOR NO. 01-060820





CHECK DATE	BANK CHECK NO.
8/03/95	H-057899

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PLEASE DETACH BEFORE DEPOSITING



General Cigar Co., Inc. 320 West Newberry Rd. Bloomfield, CT 06002-1398

Cultro Corporation

0267-09

G 057899

08/08/95 1H-057899 CHECK DATE BANK CHECK NO.

*********1,000.00*

DOLLARS

CENTS

JOHN RAND

CHECK AMOUNT

\$1,000.00

AMOUNTS IN EXCESS OF #5000 90 MUST BE COUNTERSIGNED

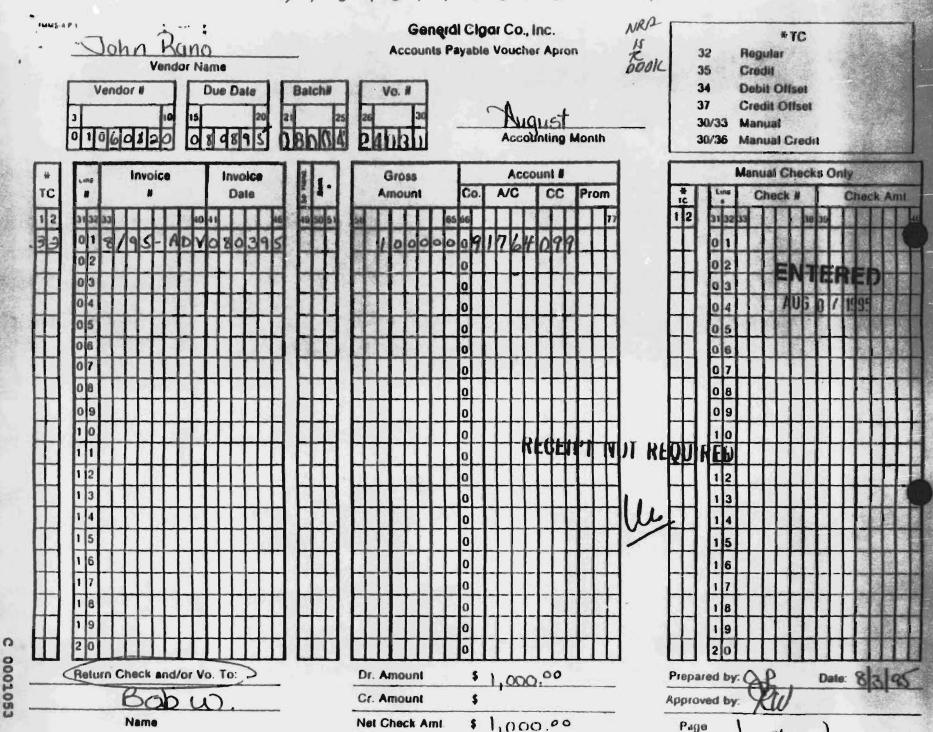
CHEMICAL BANK DELAWARE

1201 Market Street Wilmington, Delawars 19801

the marking comments had a

#057899# #031100267# 6301402677 509#





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PLEASE FORWARD CHECK FOR	s1,000.00
ADDRESS	
FOR Advance	
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VENDOR NO.

01-049709

General Cigar Co., Inc. Cultino Corporation

CHECK DATE BANK CHECK NO. 08/08/95 1M-057892

INVOICE DATE	INVOICE NO.	BATCH NO.	GROSS AMOUNT	DISCOUNT AMOUNT	NET AMOUNT
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General Cigar Co., Inc.

320 West Newberry Rd. Bloomfield, CT 06002-1398

*******1.000.00*

Cultiro Corporation



0267-09

G 057892

08/08/95 1H-057892 CHECK DATE BANK CHECK NO.

DOLLARIS

JUSTIN HCHAMARA

CHECK AMOUNT \$1,000.00

AMOUNTS IN EXCESS OF \$5000 00 MUST BE COUNTERSIGNED

CHEMICAL BANK DELAWARE 1201 Market Street Wilmington, Delaware 19801

NON-NEGUTABLE

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FEDERAL ELECTION COMMISSION Washington, DC 20463

William "Mike" Conder c/o General Cigar Co., Inc. 320 W. Newberry Rd. Bloomfield, CT 06002 October 18, 1996

Re: MUR 4286

William Conder

Dear Mr. Conder:

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Enclosed are materials pertaining to the above-referenced matter, which we attempted to mail to you on August 9, 1996. The materials were returned to us on August 20 as "undeliverable." On October 17, 1996, your secretary Lynn Wood recommended that I send the materials to you at General Cigar's Bloomfield headquarters. If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Thomas J. Andersen
Staff Attorney

Murphy Law Firm

Advocates for People Injured or Accused

21 Oak Street + Suite 602 Hartford, CT 06106-8002 Fax (860) 524-7766 Bristol (860) 585-1400 Farmington (860) 678-1900 Hartford (860) 727-1900

October 22, 1996

Thomas Andersen Office of General Counsel Federal Election Committee Washington, DC 20463

Re: MUR 4286 Robert Loftus

Dear Attorney Andersen:

As a follow up to my letter to you dated 10/1/96 and for your information, today Paul Cleveland was convicted of all 25 counts of mail fraud by the federal jury in Alabama. I hope the Commission will take this information into consideration when deciding whether to dismiss the complaint against Robert Loftus.

Thank you.

Cordially,

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Ron Murphy Y. Trial Lawyer

Kon Murph

OCT 28 11 10 M - 90

Murphy Law Firm

Advocates for People Injured or Accused

21 Oak Street • Suite 602 Hartlord, CT 06106 Fax 860-524-7766

Bristol 860-585-1400 Farmington 860-678-1900 Hartford 860-727-1900

23 October 1996

Atty. Thomas Andersen Federal Election Commission Washington, DC 20463

Re: MUR 4286 - My client: Robert Loftus

Dear Atty. Andersen:

Enclosed for your records is a copy of the press release issued by the U.S. Attorney's Office of Middle Alabama regarding the conviction of the complainant in the above matter.

Please note that part of the release, which states: "General Cigar Company also cooperated fully during the investigation providing documentation and accounting assistance." That accounting assistance took place under the supervision of Bob Loftus, GC's Chief Financial Officer.

With Cleveland's conviction, the third sentence of the first paragraph of my earlier letter should be changed, to now read: "As far as Cleveland's complaint pertains to Bob Loftus, it is nothing but distorted accusations from a desperate man who IS a convicted felon for stealing \$889,000 from his former employer."

I repeat my request that the FEC dismiss the complaint against Bob Loftus.

As always, if you need additional information, please let me know.

Thank you for your consideration.

Cordially,

Ron Murphy

Hon Murph

Enclosure cc: Robert Loftus OCT 28 | 1 11 MM 1

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PRESS RELEASE

Office of the United States Attorney Middle District of Alabama Redding Pitt

O. Box 197 Montgomery, Alabama 36101 334/223-7200

October 22, 1996

Contact Retta Goss Press Officer

Redding Pitt, United States Attorney for the Middle District of Alabama, announced that Paul Thomas Cleveland, age 41. of Simsbury, Connecticut, former Senior Vice President of General Cigar Company, was convicted by a jury, after a three-day trial, of theaty-five counts of Mail Frand. The maximum possible punishment for each count is five years imprisonment and a \$250,000 fine.

United States Attorney Pitt stated, "This is an excellent example of comperation between federal, state and local law enforcement and the business community. We will continue to v.gorously prosecute these who abuse their trusted positions to b mefit themselves personally."

According to testimony at the trial, Cleveland devised tie scheme to defraud and suggested to Thomas Ross, one of the o more of C.R. Carriage, that C.R. Carriers submit fraudulent freight invoices to General Cigar Company for payment. Carriers, a Dethan trucking company, hauled freight to and from General Cigar's facility in Dothan. Cleveland then approved the invoices for payment and checks were mailed to C.R. Carriers.

mi shoul Cody, co-owner of C.R. Cerriors, then cashed the checks for the fraudulent invesices. Rose and Cody then solit the proceeds from the fraudulent invelous with Claveland.

Cody and hose both entered pleas of quilty to one count on Jume 18, 1996, and are eweiting sentence before Judge W. Karold Albritton. Both testified at Cleveland's trial about their roles ir the scheme.

This case was investigated by agents of the United States Cistoms Service, Alabama Department of Public Safety, Houston County Sheriff's Department, and Dothan Police Department, General Gigar Company also cooperated fully during the investigation providing dogumentation and accounting assistance.

Judge Albritton has set December 20, 1896, as the date for Cleveland's sentencing. Cleveland remains on bond until his statuscing date.

This case was prosecuted by Assistant United States Attorney Charles R. Miven.

snare other for Mag is on a rejected four days later. res Friday.

ts say other possible bidude Largo, Fia.-based Mcktonsocket, R.L.-based Maloperates the CVS chain of \$82 stores and about \$800 I sales, some analys is bebe too small to-me ntain a of continued growth in thes, which like to payotiate discount prescription prices in return for business

Revoo, which has 2,208 drugstores in 14 states, owned 1.8 million shares, or 5.4 percent, of Big B's 38 million shares at the time of the offer. Since then, 3,688 shares of outstanding common stock has been tendered to Revoo under terms of the deal, Revoo said.

Big B has adopted a taksover defense which allows shareholders to buy shares of the company at helf price if an unsolicited bidder acquired 10 percent of Big B stock. friend a.m. to 5 p.s. Tuesday. The fair committee will hold an employer reception. Monday evening. The registration fee for participating employers is \$150. Job accious will be admitted free. For information, contact Rod Payne at (\$96) \$60-\$685 or John Harris at Maxwell Air Force Base, (\$84) \$68-868.

From staff reports

Businessman convicted in fraud case

By Malcomb Dani da ADVERTISER STAFF WRITER

A federal jury is Montgomery has convicted a former Connecticut i islnessmen accused of participating in a scheme to lefraud a Dothen clear company.

After a three-day trial, a jury found Paul Thomas Cleveland, a former senior vibe president of General Cigar Co. in Simplury, Comm., guilty on 25 counts of mail fraud in connection with false involces submitted to the General Ligar.Co. facility in Dothan.

Cleveland could be fined up to \$350,000 and sentenced to up to five years in federal prison on each count. U.S. District Judge Harold Albritton will sentence Cleveland or Dec. 20.

Cleveland was is dicted in April, along with Thomas.
Bridges Ross and Carl Michael Cody, the owners of C.R. Carriers of Dothan, a trucking company that shipped products and materials for General Class of Dothan. The three men were accused of submitting 2009,163 in false i svoices to the Dothan facility from 1989 until 1995. Ross and Cody in June entered into plea agreements that called for them to plead guilty and testify against Cleveland.

Assistant U.S. A troppey Charles Niven said Ross tentified this week that Cleveland, whose job was to approve the invoiced, devised the scheme. Ross said Cleveland told him and Cody to submit the false invoices, Mr. Niven said.

V.S. Attorney Fedding Pitt said, "We will continue

to vigorously prosecute those who abuse their trusted positions to benefit themselves personally."

General Cigar Co. has facilities in the Dominiosa Republic and Jamaica, where cigars are hand-rolled, Mr. Niven said.

The company machine rolls eigers at the Dothan facility, which also serves as a distribution point for the Dominican Republic and Jamaica operations.

Cleveland was responsible for General Cigar Co. operations in Dothen, the Dominican Republic and Jamaics, Mr. Niven said.

Cleveland, Cody, and Ross are accused of submitting bills to General Cigar in Dothan for shipping work that was never performed, and then splitting the \$899,163 gained through the billing. Ross and Cody got half of the money and Cleveland received the other half prosecutors said.

Mr. Niven said the false billing schame was discovered during an investigation into merijuana shipments being received at the Dothan cigar facility. Johnny Allen Causey and K.T. Whitlock, two former employees of the Dothan rigar company, pleaded guilty to receiving 60 pounds of marijuana through a shipment to the Dothan company.

The marijuana was shipped in cigar boxes, authorities said. Authorities announced in May that a discovery of a 2,000-pound marijuana shipment to General Cigar Co. in Dothan was being investigated.

Mr. Niven said Tuesday that the case is still under investigation.

IGHLIGHTS

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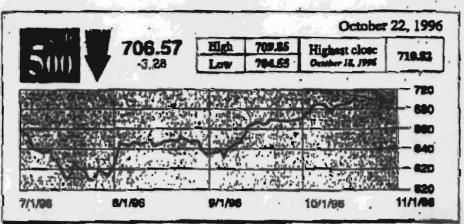
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ASSOCIATED MESS

SANTOS & SEELEY, P.C.

51 RUSS STREET

HARTFORD, CONNECTICUT 06106-1566

HUBERT J. SANTOS HOPE C. SEELEY

TELEPHONE (860) 249-6548 TELECOPIER (860) 724-5533

Via Telefax (202-219-3923) & Federal Express

January 23, 1997

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Thomas J. Andersen, Esq. Associate Counsel Office of the General Counsel Federal Election Commission 999 E. Street, N.W. Washington, D.C. 20463

Re: MUR 4286 - Barbara Sambrook

Dear Mr. Andersen:

As you know, I represent Barbara Sambrook in connection with the above-referenced matter. In a recent discussion with Kenneth Gross, he informed me about the status of the discussions that he has been engaged in with you in connection with this matter. Please accept this letter as the submission on behalf of Barbara Sambrook in response to your conversations with Mr. Gross.

Ms. Sambrook, who is 54 years old, has been employed as a secretary to Austin McNamara, the President of General Cigar Co., Inc., since February of 1994. Prior to working at General Cigar, she was employed as a secretary at United Technologies Corporation for seventeen years. Ms. Sambrook always has been a devoted and well-respected employee.

Mr. Cleveland's complaint marks the first time that Ms. Sambrook has ever been accused of engaging in misconduct. However, his complaint fails to provide any factual information which could lead a reasonable person to determine that Ms. Sambrook knowingly assisted in the making of contributions in the name of others in violation of 2 U.S.C. § 441f. It is my understanding that Cleveland -- who was convicted last fall of stealing \$899,000 from his former employer -- claimed that between July 12 and July 20, 1995, he was "pressured on multiple occasions to provide [a] personal check to the 'Bob Dole For President' campaign" by Ms. Sambrook. He further claims that on July 20, 1995, he wrote a check and "[a]t Mr. McNamara's direction," he gave it to Ms. Sambrook. Thus, it is clear from Mr. Cleveland's allegations that Ms. Sambrook was merely carrying out a request of her boss by reminding Cleveland that he had stated to Mr. McNamara that he would contribute to the Dole campaign. It is interesting to note that Cleveland's complaint lacks any specific details as to how Ms. Sambrook supposedly "pressured" him, nor are there any specific allegations that Ms. Sambrook did anything to assist McNamara. She simply asked Cleveland if he had his check and he later provided her with it "at Mr. McNamara's direction." Cleveland alleged that it was Mr. McNamara who sent the check to the Dole campaign office. I respectfully submit that Ms. Sambrook's alleged conduct does not meet the statutory requirements for a violation of 2 U.S.C. § 441f. Since there is no evidence that Ms. Sambrook knew that the company would be reimbursing Cleveland for his contribution to the Dole campaign, she did not "knowingly assist in the making of contributions in the name of others." Mr. McNamara's request of her to remind Cleveland that he had agreed to contribute to the Dole campaign appeared to be an innocent request and it is unreasonable to charge Ms. Sambrook with misconduct for carrying out her duties. Accordingly, I urge the FEC to dismiss the complaint as it relates to Ms. Sambrook. Thank you for your consideration in this matter. If there is anything else you need in order to fully evaluate Ms. Sambrook's position, please do not hesitate to contact me. Very truly yours, HOPE C. SEELEY HCS/etm

AMERICA OF DESCRIPTION OF COURSE

MARK OF COUNTY: EMBERS A. Shoot America.

Annual Statement America. H.W. Machington, D.G. 20008

THE MARK OF COUNTY AMERICA. M.W. Machington, D.G. 20008

The above-named individual is horeby designated at my equated and is authorized to receive any notifications and other communications from the Commission and to act on my behalf before the Commission.

2/25/97

JULY

ASSECTIONS 'S MARK!

MIKE CONDER

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Bloomfield CT 06002

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Advocates for People Injured or Accused

195 Farmington Ave * Suite 205
Farmington, CT 06032-1700
Farmington 860-678-1900
Hartford 860-727-1900
Bristol 860-585-1400
Fax 860-409-0500
advocates.murphy@snet.net

14 March 1997

Atty. Thomas Anderson Federal Election Comm. - General Counsel's Office Washington, DC 20463

Re: MUR 4286 General Cigar et al. Change of Address

Dear Tom:

Please note that effective 3/10/97, we have moved our main office to Farmington. Our new mailing address is:

195 Farmington Avenue - Suite 205 Farmington, CT 06032-1700.

Our new FAX number is: 860-409-0500. Our phone numbers have NOT changed. Our e-mail address remains the same: advocates.murphy@snet.net.

We still have our office in Hartford, but it is now a branch office and not our main office. So please send all mail and faxes to the Farmington office. We also still have a branch office in Bristol.

Thanks and we look forward to hearing from you.

Cordially,

Zon murphy (200)

Atty. Ron Murphy



SHINGTON DC 20463

RENORANDUN															
TO: Of	fice of	the Co	maission Secretary												
PRON: Of	office of General Counsel														
DATE:	April	pril 2, 1997													
SUBJECT:	MUR 42	286 - 3	General Counsel's Repor	t											
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BEFORE THE FEDERAL ELECTION COMMISSION

FEDERAL ELECTION COMMISSION SECRETARIAT

APR 2 11 28 AM '97

n the Matter of)	
)	MUR 4286
Jeneral Cigar et al		

GENERAL COUNSEL'S REPORT

SENSITIVE

I. BACKGROUND

This matter involves the reimbursement by General Cigar Co., Inc. ("GCC") of a total of \$11,000 in contributions made by seven of its employees to federal candidate committees. On July 30, 1996, the Commission found reason to believe that GCC, its President Austin McNamara and its Chief Financial Officer Robert Loftus each knowingly and willfully violated 2 U.S.C. §§ 441b(a) and 441f. The Commission also found reason to believe that Mr. McNamara's secretary Barbara Sambrook and five other GCC employees each violated 2 U.S.C. § 441f.

II. RESPONSES

As explained in the First General Counsel's Report, there appear to have been three occasions on which GCC employees made campaign contributions that were reimbursed by the company: In 1994, five \$1,000 contributions were made to Friends of Newt Gingrich ("Gingrich Committee"); in April 1995, one \$1,000 contribution was made to the Committee for Sam Gibbons ("Gibbons Committee"); and in August 1995, five \$1,000 contributions were made to Dole for President, Inc. ("Dole Committee").²
The responses provide new information and supporting documents regarding the company's investigation results, including the role of each respondent in the making and reimbursement of the contributions.

GCC claims that in August 1994, Mr. McNamara asked four GCC employees to make contributions to the Gingrich Committee and told them that GCC would reimburse them for their contributions. Shortly thereafter, these individuals and Mr. McNamara each contributed \$1,000 to the Gingrich Committee. See Attachment 1 at 3. After the contributions were made, the contributors submitted check requisition vouchers to GCC's accounting department in order to receive their reimbursements. Id. at 14, 17, 20, 23, 26. The vouchers stated that the reimbursements were for a "donation to Friends of Newt Gingrich," except for one that referred to a "charity contribution." Id. at 23. GCC then recorded them in their "Donations/Contributions" account and fully reimbursed each

Three respondents made contributions to more than one committee.

individual contributor. Id. at 12, 13, 15, 16, 18, 19, 21, 22, 24, 25. GCC claims that "[a]lthough Mr. McNamara was aware generally of the \$1,000 contribution limit, he and the other contributors were unaware that the reimbursement of those contributions was prohibited." Id. at 3.

Mr. McNamara contributed \$1,000 to the Gibbons Committee in April 1995 and then sent a copy of the check and cover letter to GCC's accounting department for purposes of reimbursement. See Attachment 1 at 30-31. GCC reimbursed him in full and recorded the reimbursement as a donation. *Id.* at 28-29. GCC claims that Mr. McNamara was still unaware at the time that such reimbursements were unlawful. *Id.* at 4.

In or around July 1995, Mr. McNamara approached four GCC executives and asked them to contribute to the Dole Committee, indicating that they would be reimbursed as had been the case with the Gingrich Committee contributions.

See Attachment 1 at 4. Mr. McNamara and the four executives then each contributed \$1,000 to the Dole Committee. GCC states that the first contributor, William B. Currier, submitted an expense report requesting reimbursement for a "Donation to Bob Dole for President," and that Mr. Currier received a \$1,000 reimbursement check from GCC on July 27, 1995. Id. at 5.

GCC claims that Robert Loftus first became aware of the reimbursements when the remaining contributors requested them during the last week of July 1995. Attachment 1 at 5. At that time, he asked an employee in GCC's financial department to forward the reimbursement forms for his approval. GCC states that as a result of his discussions with the contributors, Loftus "became concerned that there might be a violation of corporate

policy or even a violation of law." Id. Mr. Loftus supposedly then informed

Mr. McNamara "that he thought that the reimbursements might be improper and

proposed that the reimbursement checks be converted to advances" By treating the

checks in this fashion, "Mr. Loftus understood that the monies were no longer a corporate

obligation on the books of General Cigar and that the employees would be obligated to

repay the advances if the contributions were found to be unlawful" Id. Ultimately,

Mr. McNamara reimbursed the company for the full amount of the Dole Committee

contributions. Id. at 50-51. GCC has provided copies of checks, payment vouchers and

voucher aprons to support its contentions. Id. at 35-49.

GCC claims that while Mr. Loftus' actions may have been "an imperfect solution," they do not evidence a willful intent to violate the law: "Every step was conducted openly, plainly and in light of day, a fact entirely inconsistent with a deliberate, intentional violation." See Attachment 1 at 9. As for Mr. McNamara, GCC asserts that he "did not make his requests to the individual contributors in secret and never suggested that the contributors should conceal the reimbursements." *Id.* at 7. The responses submitted by Messrs. McNamara and Loftus also highlight the open manner in which the reimbursements occurred. See Attachment 2 at 3; Attachment 3 at 2.

The response from Barbara Sambrook, Attachment 4, denies Complainant's assertion that she "pressured [him] on multiple occasions" to provide a contribution check to the Dole Committee. She was "merely carrying out a request of her boss [Mr. McNamara] by reminding" Complainant that he had told Mr. McNamara that he would make a contribution. *Id.* at 2. The response concludes that no violation of 2 U.S.C.

§ 441f occurred because "there is no evidence that Ms. Sambrook knew that the company would be reimbursing [Complainant] for his contribution to the Dole campaign." Id.

III. DISCUSSION OF CONCILIATION AGREEMENT

III. CONCLUSION

This Office believes that the attached conciliation agreement accurately describes the violations that occurred and holds the major players accountable for their actions, while allowing the Commission to conclude this matter and devote resources that otherwise would be dedicated to the next stage of the enforcement process to more current matters.

Accordingly, this Office recommends that the Commission take no further action against Robert Loftus, Barbara Sambrook and the following individual contributors:

William B. Currier, John M. Rano, David Burgh, William Conder and Frank G. Fina.

We recommend that appropriate admonishment letters be sent to each of these respondents. This Office further recommends that the Commission accept the attached proposed conciliation agreement with GCC and Austin McNamara, and that it approve the appropriate letters and close the file.

IV. RECOMMENDATIONS

- Approve the attached proposed joint conciliation agreement with General Cigar Co., Inc. and Austin McNamara.
- Take no further action against Robert Loftus, Barbara Sambrook, William B. Currier, John M. Rano, David Burgh, William Conder and Frank G. Fina.
- Approve the appropriate letters.
- Close the file.

Lawrence M. Noble General Counsel

4/1/97 Date

BY:

Associate General Counsel

Attachments:

C

- 1. Response from GCC
- 2. Response from Austin McNamara
- 3. Response from Robert Loftus
- 4. Response from Barbara Sambrook
- 5. Proposed joint conciliation agreement

Staff Assigned: Thomas J. Andersen

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)
General Cigar, et al.) MUR 4286

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CERTIFICATION

- I, Marjorie W. Emmons, Secretary of the Federal Election Commission, do hereby certify that on April 7, 1997, the Commission decided by a vote of 5-0 to take the following actions in MUR 4286:
 - Approve the proposed joint conciliation agreement with General Cigar Co., Inc. and Austin McNamara, as recommended in the General Counsel's Report dated April 1, 1997.
 - Take no further action against Robert Loftus, Barbara Sambrook, William B. Currier, John M. Rano, David Burgh, William Conder, and Frank G. Fina.

(continued)

- Approve the appropriate letters, as recommended in the General Counsel's Report dated April 1, 1997.
- 4. Close the file.

Commissioners Aikens, Elliott, McDonald, McGarry, and Thomas voted affirmatively for the decision.

Attest:

#-7-97

Mayorie W. Emmons
Secretary of the Commission

Received in the Secretariat: Wed., Apr. 02, 1997 11:28 a.m. Circulated to the Commission: Wed., Apr. 02, 1997 4:00 p.m. Deadline for vote: Mon., Apr. 07, 1997 4:00 p.m.

bjr

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

April 16, 1997

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Paul T. Cleveland 33 Pine Glen Road Simsbury, CT 06070

RE: MUR 4286

General Cigar, et al.

Dear Mr. Cleveland:

This is in reference to the complaint you filed with the Federal Election Commission on December 6, 1995, concerning corporate reimbursements of contributions made by employees of General Cigar Co., Inc.

The Commission found that there was reason to believe that General Cigar Co., Inc. and Austin McNamara each violated 2 U.S.C. §§ 441b(a) and 441f, provisions of the Federal Election Campaign Act of 1971, as amended ("the Act"), and conducted a limited investigation in this matter. On April 7, 1997, a conciliation agreement signed by these respondents was accepted by the Commission. Accordingly, the Commission closed the file in this matter on April 7, 1997. A copy of this agreement is enclosed for your information.

The Commission also found reason to believe that Robert Loftus violated 2 U.S.C. §§ 441b(a) and 441f, and that Barbara Sambrook, William B. Currier, John M. Rano, David Burgh, William Conder and Frank G. Fina each violated 2 U.S.C. § 441f. The Commission took no further action against these respondents and sent admonishments to them. The Commission found no reason to believe that Friends of Newt Gingrich and Briggs Goggans, as treasurer, on Dole for President, Inc., and Robert E. Lighthizer, as treasurer, violated any provision of the Act in this matter.

Paul T. Cleveland MUR 4286 Page 2 Enclosure

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Thomas J. Andersen

Attorney

Conciliation Agreement



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

April 16, 1997

Kenneth Gross, Esq.
Skadden, Arps, Slate, Meagher & Flom
1440 New York Ave., N.W.
Washington, D.C. 20005-2111

RE: MUR 4286
General Cigar Co., Inc.
William B. Currier
John M. Rano
David Burgh
William Conder
Frank G. Fina

Dear Mr. Gross:

On April 7, 1997, the Federal Election Commission accepted the signed conciliation agreement submitted on behalf of General Cigar Co., Inc., your client, in settlement of violations of 2 U.S.C. §§ 441b(a) and 441f, provisions of the Federal Election Campaign Act of 1971, as amended. On the same date, the Commission determined to take no further action against William B. Currier, John M. Rano, David Burgh, William Conder and Frank G. Fina, your clients. Accordingly, the file has been closed in this matter.

The Commission reminds you that permitting one's name to be used to effect contributions is a violation of 2 U.S.C. § 441f. Your clients should take steps to ensure that this activity does not occur in the future.

The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

Kenneth Gross, Esq **MUR 4286** Page 2

Information derived in connection with any conciliation attempt will not become public without the written consent of the respondents and the Commission. See 2 U.S.C. § 437g(a)(4)(B). The enclosed conciliation agreement, however, will become a part of the public record.

Enclosed you will find a copy of the fully executed conciliation agreement for your files. Please note that the civil penalty is due within 30 days of the conciliation agreement's effective date. If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Thomas J. Andersen

Attorney

Enclosure Conciliation Agreement

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BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)) MUR 4286 General Cigar Co., Inc., et al.)

BENT STEELS

CONCILIATION AGREEMENT

This matter was initiated by a signed, sworn, and notarized complaint by Paul T. Cleveland. The Federal Election Commission ("Commission") found reason to believe that General Cigar Co., Inc., Austin T. McNamara and Robert Loftus knowingly and willfully violated 2 U.S.C. §§ 441b(a) and 441f of the Federal Election campaign Act of 1971, as amended ("the Act"). The Commission also found reason to believe that Barbara Sambrook violated 2 U.S.C. § 441f. "Reason to believe" is a preliminary finding and a statutory prerequisite to an investigation as to whether there is probable cause to believe a violation occurred. In an effort to resolve this matter expeditiously, the Commission has foregone a full investigation, and accordingly, has neither considered nor made a finding as to whether there is probable cause to believe violations in this matter were knowing and willful.

NOW, THEREFORE, the Commission and General Cigar Co., Inc. ("GCC") and Austin McNamara ("Respondents"), having participated in informal methods of conciliation, prior to a finding of probable cause to believe, do hereby agree as follows: The Commission has jurisdiction over Respondents and the subject matter of this proceeding, and this agreement has the effect of an agreement entered pursuant to 2 U.S.C. § 437g(a)(4)(A)(i). ~) II. Respondents have had a reasonable opportunity N to demonstrate that no action should be taken in this matter. .0 III. Respondents enter voluntarily into this agreement with the Commission. 3 IV. The pertinent facts in this matter are as 7 follows: 0 Respondent GCC is a Delaware corporation 1. and a person within the meaning of 2 U.S.C. § 431(11). 2 2. Respondent Austin T. McNamara is President of GCC and an individual contributor. Robert Loftus is Vice-President and Chief Financial Officer of GCC. Barbara Sambrook is Mr. McNamara's secretary. 2

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- 5. William B. Currier, John M. Rano, William Conder, and Frank G. Fina are all employees of GCC and individual contributors. David Burgh is a former employee of GCC and an individual contributor.
- 6. Pursuant to 2 U.S.C. § 441b(a), corporations are prohibited from making contributions or expenditures from their general treasury funds in connection with any election of any candidate for federal office. In addition, section 441b(a) prohibits any officer or director of any corporation from consenting to any contribution or expenditure by the corporation.
- 7. 2 U.S.C. § 441a(a)(1)(A) limits contributions by an individual to a federal candidate and the candidate's authorized political committees to \$1,000 per election.
- 8. 2 U.S.C. § 441f makes it unlawful for any person to make a contribution in the name of another, or for any person to knowingly permit his or her name to be used to make such a contribution. Such a violation may occur if a person gives funds to a straw donor for the purpose of having the person or entity pass funds on to a federal candidate as his, her or its own donation. In addition, no person may knowingly help or assist any

person in making a contribution in the name of another.

II C.F.R. § 110.4(b)(1)(iii).

- 9. During the 1993-94 election cycle, Messrs.

 McNamara, Currier, Rano, Burgh and Conder each made a

 \$1,000 contribution to Friends of Newt Gingrich

 ("Gingrich Committee"). The five contributions were

 received by the Gingrich Committee on September 27, 1994.
- 10. During the 1995-96 election cycle, Mr.

 McNamara made a \$1,000 contribution to the Committee for

 Sam Gibbons ("Gibbons Committee"). The contribution was

 received by the Gibbons Committee on April 21, 1995.
- 11. During the 1995-96 election cycle, Messrs.

 McNamara, Cleveland, Currier, Rano, and Fina each made a
 \$1,000 contribution to Dole for President, Inc. ("Dole
 Committee"). The five contributions were received by the
 Dole Committee on August 1, 1995.
- 12. GCC reimbursed in full each employee who made the above contributions, totaling \$11,000. Mr.

 McNamara consented to each of the reimbursements.
- 13. Respondent McNamara assisted in the making of the contributions by soliciting the GCC employees to contribute to the Gingrich Committee and to the Dole Committee. Robert Loftus was requested by the individual contributors to authorize the reimbursements of the

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Dole contributions but contends that he did not know whether reimbursement would be proper and therefore treated the reimbursements as advances to create accounts receivable on GCC's books subject to being reclassified until the propriety of reimbursement could be resolved.

- of the contributions to the employees involved.
- V. 1. Respondent GCC violated 2 U.S.C. §§ 441b(a) and 441f by making \$11,000 in corporate contributions in the name of others.
- 2. Respondent Austin T. McNamara violated 2
 U.S.C. §§ 44lb(a) and 44lf by consenting to and by assisting in the making of corporate contributions in the names of others, and by permitting his name to be used to effect contributions.
- VI. 1. Respondents will pay a civil penalty to the Federal Election Commission in the amount of eighty thousand dollars (\$80,000), pursuant to 2 U.S.C. \$ 437g(a)(5).
- 2. Respondents shall provide the Commission with evidence of such demonstrating that all contributions refunded by the recipient committees have been disgorged to the U.S. Treasury or reimbursed to GCC.

VII. The Commission, on request of anyone filing a complaint under 2 U.S.C. § 437g(a)(l) concerning the matters at issue herein or on its own motion, may review compliance with this agreement. If the Commission believes that this agreement or any requirement thereof has been violated, it may institute a civil action for relief in the United States District Court for the District of Columbia.

VIII. This agreement shall become effective as of the date that all parties hereto have executed same and the Commission has approved the entire agreement.

- IX. Respondents shall have no more than 30 days from the date this agreement becomes effective to comply with and implement the requirements contained in this agreement and to so notify the Commission.
- X. This Conciliation Agreement constitutes the entire agreement between the parties on the matters raised herein, and no other statement, promise, or agreement, either written or oral, made by either party or by agents of either party, that is not contained in this written agreement shall be enforceable.

FOR THE COMMISSION: Lawrence M. Noble General Counsel

BY:

Lois G. Lerner Associate General Counsel

4/15/97 Date

FOR THE RESPONDENTS:

Attorney

Austin T. McNamara

Ethan Levin-Epstein 0

Attorney

3/6/97

Date



an ac associate Fo

WASHINGTON, D.C. 20463

April 16, 1997

Ethan A. Levin-Epstein, Esq.
Garrison, Phelan, Levin-Epstein & Penzel, P.C.
405 Orange St.
New Haven, CT 06511

RE: MUR 4286

Austin McNamara

Dear Mr. Levin-Epstein:

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On April 7, 1997, the Federal Election Commission accepted the signed conciliation agreement submitted on your client's behalf in settlement of violations of 2 U.S.C. §§ 441b(a) and 441f, provisions of the Federal Election Campaign Act of 1971, as amended. Accordingly, the file has been closed in this matter.

The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

Information derived in connection with any conciliation attempt will not become public without the written consent of the respondent and the Commission. See 2 U.S.C. § 437g(a)(4)(B). The enclosed conciliation agreement, however, will become a part of the public record.

Ethan Levin-Epstein, Esq. MUR 4286 Page 2

Enclosed you will find a copy of the fully executed conciliation agreement for your files. Please note that the civil penalty is due within 30 days of the conciliation agreement's effective date. If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Thomas J. Anderson

Attorney

Enclosure **Conciliation Agreement**

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FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

April 16, 1997

Kenneth Gross, Esq.
Douglas C. Wurth, Esq.
Skadden, Arps, Slate, Meagher & Flom
1440 New York Ave., N.W.
Washington, D.C. 20005-2111

RE: MUR 4286

Dole for President, Inc., and Robert E. Lighthizer, as treasurer

Dear Messrs. Gross and Wurth:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Thomas J. Andersen

Thomas J. andersen



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

April 16, 1997

Jan Witold Baran, Esq. Wiley, Rein & Fielding 1776 K St., N.W. Washington, D.C. 20006

> **MUR 4286** RE:

> > Friends of Newt Gingrich and Briggs Goggans, as treasurer

Dear Mr. Baran:

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This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days. this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Thomas J. Andersen



WASHINGTON, D.C. 20463

April 16, 1997

Hope C. Seeley, Esq. Santos & Seeley, P.C. 51 Russ Street Hartford, CT 06106-1566

RE: MUR 4286

Barbara Sambrook

Dear Ms. Seeley:

On August 9, 1996, you were notified that the Federal Election Commission had found reason to believe that Barbara Sambrook, your client, violated 2 U.S.C. § 441f, a provision of the Federal Election Campaign Act of 1971, as amended. On January 24, 1997, you submitted a response to the Commission's reason to believe findings. After considering the circumstances of the matter, the Commission determined on April 7, 1997, to take no further action against Barbara Sambrook and closed the file in this matter.

The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

The Commission reminds you that assisting in the making of contributions in the name of others is a violation of 2 U.S.C. § 441f. Your client should take steps to ensure that this activity does not occur in the future.

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Thomas J. Andersen

Thomas & anderser



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20163

April 16, 1997

Ron Murphy, Esq. Murphy Law Firm 195 Farmington Avenue Suite 205 Farmington, CT 06032-1700

> RE: MUR 4286 Robert Loftus

Dear Mr. Murphy:

On August 9, 1996, you were notified that the Federal Election Commission had found reason to believe that Robert Loftus, your client, violated 2 U.S.C. §§ 441b(a) and 441f, provisions of the Federal Election Campaign Act of 1971, as amended. On October 1, 1996, you submitted a response to the Commission's reason to believe finding. After considering the circumstances of the matter, the Commission determined on April 7, 1997, to take no further action against Robert Loftus and closed the file in this matter.

The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the:

Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

The Commission reminds you that consenting to corporate contributions and assisting in the making of contributions in the name of others are violations of 2 U.S.C. §§ 441b(a) and 441f, respectively. Your client should take steps to ensure that this activity does not occur in the future.

Ron Murphy, Esq. MUR 4286 Page 2

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If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Thomas J. Andersen

SKADDEN, ARPS, SLATE, MEAGHER & FLOM LLP M40 NEW YORK AVENUE, N.W. UNFFILIATE OFFICES WASHINGTON, D.C. 20005-2111 TEL: (202) 371-7000 FAX: (202) 393-5760 DIRECT DIAL (202) 371-7007 DIRECT FAX (202) 371-7956 HONG KONG MOSCOW PARIS April 24, 1997 SINGAPORE SYDNEY TORONTO BY HAND Tom Anderson, Esq. CLOSED Office of the General Counsel Federal Election Commission O 999 E Street, N.W. 0 Washington, D.C. 20463 Re: MUR 4286; General Cigar and Austin McNamara Dear Tom: Enclosed please find a Statement of Respondents for inclusion in the public record of MUR 4286. Thank you for your assistance in this matter. 7 Gross Enclosure

A Conciliation Agreement entered into between the Federal Election Commission (FEC), General Cigar Co., Inc., and its President, Austin T. McNamara, is the end result of "Matter Under Review" prompted by a claim filed by Paul Cleveland. The Conciliation Agreement became effective on April 15, 1997. Paul Cleveland is a disgruntled and dishonest former employee whose credibility has been destroyed by his conviction on twenty-five counts of federal mail fraud that he committed against General Cigar.

In 1994 and 1995 several contributions were made to the campaign effort of Senator Bob Dole and Congressmen Newt Gingrich and Sam Gibbons by various employees of General Cigar Co., Inc. Because of an innocent misunderstanding of the law, the contributions were mistakenly and inappropriately reimbursed by the Company. Among the employees making the contributions was Paul Cleveland, the then Vice President of Operations. The contributions totaled \$11,000.

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During the summer of 1995, an internal investigation was begun by General Cigar into unexplained irregularities in certain business transactions it had with a trucking company in Alabama over which Cleveland had exclusive control. During the course of the investigation it was determined that, for more than seven years, Cleveland had systematically embezzled company funds by authorizing the payment of phony invoices from the trucking company and splitting the proceeds with its owners. The thefts totaled almost \$1,000,000.

On August 31, 1995 Cleveland was suspended by Mr. McNamara for his disloyal and dishonest conduct. Shortly thereafter he was terminated. On March 29, 1997, the State of Connecticut upheld the termination, noting in the decision that Cleveland was discharged by General Cigar for conduct constituting larceny.

Cleveland responded to his termination by filing a lawsuit against General Cigar and Mr. McNamara in which he alleged that he was wrongfully fired because he had threatened to disclose a variety of illegal acts that he claimed had been going on at General Cigar.

Among those acts were the campaign contributions described above.

In an attempt to bolster his bogus lawsuit, Cleveland went to various government agencies to "inform" them of General Cigar's "illegal conduct." Among the agencies he contacted was the Federal Election Commission.

The FEC opened this Matter Under Review based on allegations in Cleveland's complaint and, relying exclusively on those completely uncorroborated allegations, the FEC invited General Cigar, McNamara and others to respond to Cleveland's claim that the reimbursements were intentional violations of the law.

General Cigar, McNamara and others wrongfully named by Cleveland cooperated fully with the FEC, and provided it with a full explanation of the circumstances surrounding the reimbursement of the contributions, as well as voluminous documents that made it absolutely clear that the reimbursements were simply an innocent mistake. The pre-existing business records of General Cigar that the Company and McNamara voluntarily provided to the FEC left no doubt that Mr. McNamara and others always believed that it was proper for the Company to reimburse its employees and that there was never any effort to conceal that reimbursements of political contributions had been made. Moreover, the contributions were reimbursed by the campaigns because General Cigar initiated the process of reversing the transaction prior to Cleveland's FEC complaint. After a careful review of the Company's and Mr. McNamara's responses, the FEC found that, although the law had been violated, it was a technical violation.

In late April 1996, Paul Cleveland and the owners of the trucking company were indicted by a federal grand jury in Montgomery, Alabama and charged with twenty-five counts of mail fraud for the embezzlement of General Cigar's funds. The truckers pleaded guilty and testified against Cleveland. On October 22, 1996, Cleveland was tried and found guilty of every count. He was sentenced to serve 46 months in a federal penitentiary and ordered to make full restitution of the monies he stole from the company.

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General Cigar and Austin McNamara have always maintained that the reimbursement of the campaign contributions was a mistake and a violation of company policy but one borne of ignorance not malice. In short, if they had known then what they know now, the contributions would never have been reimbursed.

Every one of Cleveland's allegations has been thoroughly investigated by no fewer than four separate federal government agencies, including a federal grand jury which concluded that no further action was warranted. General Cigar and Mr. McNamara cooperated fully with every investigation. Every one of Cleveland's accusations has been proven unfounded and his conviction on twenty-five felony counts completely discredits him and his false claims against General Cigar and Austin McNamara.

General Cigar Holdings, Inc.

387 Park Avenue South New York, N.Y. 10016 212/448-3800 FEDERAL ELECTION COMMISSION NAIL ROOM

Mar 15 9 14 AM '97

A. Ross Wollen

Senior Vice President General Counsel and Secretary 212/448-3820 FAX: 212/561-8791

May 12, 1997

Lawrence Noble
General Counsel
Federal Election Commission
Washington, DC 20463

Attention: Lois G. Lerner

Associate General Counsel

Ladies and Gentlemen:

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With reference to the Conciliation Agreement In the Matter of General Cigar Co., Inc. et. al. (MUR 4286), we enclose herewith our check in the amount of \$80,000 in accordance with ¶VI.1. of such Conciliation Agreement.

Very duly yours, Al OSSUBLLEN General Cigar Co., Inc.

320 West Newberry Rd.

Bloomfield, CT 06002-1398

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Eighty thousand dollars and 00/100*,

CENTS!

CENTS!

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CHEMICAL BANK DELAWARE

1201 Market Street

1201 Market Street

Wilmington, Delaware 19801

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WASHINGTON, D.C. 20463

May 16, 1997

OFFICE CO. AND

TWO WAY MEMORANDUM

TO:

OGC Docket

CLOSED

FROM:

Leslie D. Brown

Disbursing Technician

SUBJECT: Account Determination for Funds Received

We recently received a check from General Cigar Co, Inc, check number 76963, dated May 9, 1997, for the amount of \$80,000.00. A copy of the check and any correspondence is being forwarded. Please indicate below which account the funds should be deposited and give the MUR/Case number and name associated with the deposit.

TO: Rosa E. Swinton Leslie D. Brown Accounting Technician Disbursing Technician FROM: OGC Docket

SUBJECT: Disposition of Funds Received

In reference to the above check in the amount of \$80,000, the

MUE Case number is 1286 and in the name of

Place this deposit in the
account indicated below:

Budget Clearing Account (OGC), 95F3875.16

Civil Penalties Account, 95-1099.160
Other:

Retha L. Nepan Signature

5/19/97 Date



WASHINGTON, D.C. 20463

THIS IS THE END OF MUR # 4286

DATE FILMED 5-27-57 CAMERA NO. 4
CAMERAMAN JMIJ



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FEDERAL ELECTION COMMISSION

WASHINGTON D.C. 20463

Date: 12/16/97

_____ Microfilm

Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED NUR 4286

DIRECTOR/ CLOSED
ELBORAL ELECTION COMMISSION

MR 4286

I see you make FINED general Cisse Co
FOR CONTRIBUTIONS TO Cong gingrich & Ru
Republican Campagn of Sun Dole.
There has been susstantial Evidence of iccorpic
Contributions involving Ru Administration
Of the President, the STAFF, The Vice President &
The Democratic NATIONAL COMMITTEE. Please
Abuist what Actions the Federal Election
Commission has Taken Regarding thise publicly
& widely Documented Activities.

DEC 15 10 35 AL. '3!

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Thomas R. Lee Phouse

THOMAS LEITHAUSER, CLU 7314 NW SUMMITVIEW DR. PORTLAND, OR 97229-4253 503-297-9520