

FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

THIS IS THE BEGINNING OF MUR # 3637

DATE FILMED 3-17-57 CAMERA NO. 4

CAMERAMAN JM A

NO

MUR 3637

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92 0CT -2 PH 3: 4

To the General Counsel:

This sworn complaint, filed pursuant to 2 USC 437g(a)(1), alleges that the Kentucky State Democratic Central Executive Committee (the "Federal Account") and/or the Kentucky Democratic Party (the "Non-Federal Account") (together hereafter referred to as "Respondent") have in several ways violated the financing and reporting requirements of the federal election laws and applicable regulations.

 Respondent has totally ignored the new federal election financing and reporting requirements that went into effect on January 1, 1991.

Respondent raised only \$6,000 in federal funds during the entire year 1991. Incredibly, they then transfered into the Federal Account \$153,190 from the Non-Federal Account on January 23, 1992 (after the end of the 1991 reporting period, but it was reported as a 1991 transaction anyway), and then promply (same day) transferred the same amount back to the Non-Federal Account. 2 Clearly, they did not do what the FEC requires, namely that they "pay all overhead from the Federal Account," and then reimburse the Federal Account from the Non-Federal Account each month during 1991 only the amount representing the non-federal allocation percentage (66.67%) - all in violation of 11 CFR 106.5. Respondents clearly funded all FEDERAL activities (as well as non-Federal activities) in 1991 from their Non-Federal Account. Even if it were an otherwise proper transaction, there is considerable doubt whether on January 23, 1992, Respondent's Non-Federal Account contained enough to cover the check they wrote to their Federal Account. 5

¹ Exhibit B, Detailed Summary Page, line 10, column B

Exhibit B, copies of four checks dated 1-23-92

Respondent calculated this percentage incorrectly on Schedule #1: 66-2/36 is of course the non-federal portion, not the federal portion.

⁴ See Exhibits E, F, and G showing the massive activity in Respondent's Mon-Federal Account.

⁵ See Exhibit G, report of the Non-Federal Account for this period.

There is no indication from the reports filed to date covering the 1991-92 two-year Federal election cycle that Respondents have followed the FEC regulations at all. They should be raising funds pursuant to federal rules, and then paying everything through their Federal Account, reimbursing from the Non-Federal Account each month per the allocation formula. Instead, they apparently have raised almost exclusively NON-federal money, and then simply have paid non-federal funds for everything, in violation of 11 CFR 102.5, 106.5, and 104.10(b).

Specifically, as shown in the Exhibits, and as summarized on the "Schedule of Exhibits" attached, during the first 75% of this federal election cycle, Respondents show receipts of federal funds of only \$6,166.00 (most of which is still on hand), while reporting receipts of \$773,900.99 in non-federal funds.

II. Schedule H1 Incorrectly Filed (Method of Allocation for shared Federal and Non-Federal Administrative Expenses and Generic Voter Drive Costs)

11 CFR 106.5 (d) (1) states that "all administrative and generic voter drive cost incurred during the two-year cycle must be allocated according to this ratio."

Because Kentucky is one of five states that holds a non-federal election in odd-numbered calendar years, two Schedules H1 need to be filed, a Schedule H1 for Administrative Expenses and one for Generic Vote Drives. 11 CFR 106.5(d)(2).

Respondent has not filed the Schedule H1 form for Generic Vote Drives. Refer to Respondent's December 31, 1991 FEC Year End Report (dated 1-23-91 (sic)) attached hereto as Exhibit B.

The schedule H1 form for Administrative Expenses is technically incorrect. It states that the Federal Allocation share for the two year cycle is 66.66%, but the computation on Schedule H1 actually results in 33.33% rather than 66.66%. Despite this error, Respondent has apparently used the correct figure (33.33%) in their computations. See, for example, the Summary Page, where their Federal share is shown to be \$51,060 out of \$153,181, which is of course 33.33% of the administrative cost.

SUMMARY

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In 1992 in Kentucky, we are engaged in a very active Federal Election year. We have a Presidential, a U.S. Senatorial, and 6 Congressional races on the ballot and the Respondents have not yet begun playing by the rules.

It appears that ALL of their 1991-92 cycle activities to date have

been financed out of NON-FEDERAL funds. They have had virtually NO RECEIPTS OF FEDERAL FUNDS. Since Respondents have no federal funds, and have not had any federal funds to speak of during this entire election cycle, they should not be permitted to participate in this federal election. We respectfully urge the Commission to (1) promptly prohibit Respondents from ANY FURTHER PARTICIPATION WHATSOEVER, DIRECTLY OR INDIRECTLY, IN THE 1992 FEDERAL ELECTIONS, (2) determine the amount of federal funds which should have been expended so far by Respondents during this cycle, and require that Respondents reimburse their Non-Federal Account to that extent using funds hereafter to be received by the Federal Account, (3) bar Respondents from participating in ANY federal election(s) until the reimbursement required in (2) above is paid, and all other expenditures in the meantime are allocated properly, and (4) pay a substantial fine, using funds raised under federal rules.

Indeed, we urge the Commission to review its files and note all the other recent instances where the Respondent has ignored the Federal Election Laws. 6 Then the FEC should "throw the book at them."

CERTIFICATION

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I hereby certify that the facts set forth herein are correct to the best of my knowledge and belief.

Robert E. Gable

Chairman

Republican Party of Kentucky

Signed and sworn to before me this ___ day of ______, 1992.

lotary Public, State at Large

Mycary Fubric, State at In

My commission expires: 9-23-1995

⁶ Special attention is invited to FEC's case: MUR 3145, describing Respondent's illegal use of approximately \$350,000 of non-federal funds in 1990 to assist their federal candidates, especially Harvey Sloane for U.S. Senate. Inexplicably, the FEC has not yet ruled in that matter. Also see MUR's: 2530, 2702, 2710, 2812, and 3163.

SCHEDULE OF EXHIBITS

	EXCERPTS FROM RESPONDENTS'	REPORT COVERS	FEDERAL
EXHIBIT	REPORT DATED	THESE DATES	RECEIPTS
A	FEC 7/26/91	1/1/91 through 6/30/91	\$1,000.00
В	FEC 1/23/91(sic)	7/1/91 through 12/31/91	5,000.00
C-1	FEC 4/15/92	1/1/92 through 3/31/92	0.00
C-2	FEC 6/17/92 (???)	1/1/92 through 3/31/92	158.50
D	FEC 7/15/92	4/1/92 through 6/30/92	7.50
		FEDERAL SUB-TOTAL:	\$6,166.00
			NON-FEDERAL RECEIPTS
E	KREF ⁷ 6/10/91	12/1/90 through 5/31/91	\$125,091.76
F	KREF 12/9/91	6/1/91 through 11/30/91	242,133.40
G	KREF 6/26/92	12/1/91 through 5/31/92	406,675.83
		MON-FEDERAL SUB-TOTAL:	\$773,900.99

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⁷ KREF: Kentucky Registry of Election Finance - the State regulatory and enforcement agency, where filings are made regarding the Non-Federal Account

V

RECEIPTS AND DISBURS

For Other Than An Authorized Committee (Summary Page)



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Kentucky State Democratic Central Executive Committee ADDRESS incomber and street)

Check if different than previously reported

4. TYPE OF REPORT

Democrat Dr. Millville Rd. P.O. Box 694

CITY STATE and ZIP CODE

Frankfort, Kentucky 40602

FEC	IDENT	IFICATION	NUMBER

C 000111 97

This committee qualified as a multicandidate committee DuRiteG TruS Reporting Period 3rt

	la. April 15 Quarterly Report	Monthly Report Due On	2
		Fabruary 20 Ju	# 20 Orober 20
	July 15 Quarterly Report	March 20 Jul	y 20 November 20
	October 15 Quarterly Report		gust 20 December 20 December 20 January 31
	January 31 Year End Report	Twelfth day report preceding	a line Til
		.wenth day report preceding	(Type of Election)
	▼July 31 Mid Year Report (Non-election Year Only)	election on	_ in the State of
		Thirtieth day report tollow	ving the General Election of
		and any report follow	my the General Election C
	Termination Report	in the St	ate of
	is this Report an Amendment? YES XNO		
	SUMMARY	GOLUMN A	COLUMN B
5	Covering Period 1-1-91 through 6-30-91	This Period	Calendar Yezr-to-Date
6	(a) Cash on Hand January 1, 19 91		\$ 1,478.92
	(b) Cash on Hand at Beginning of Reporting Period	5 1,478.92	
	(c) Total Receipts (from Line 19)	\$ 1,000.00	\$ 1,000,00
	(0) Subtotal (add Lines 6(b) and 6(c) for Column A and		1,000,00
	Lines 6(a) and 6(c) for Column B)	\$ 2,478.92	\$ 2,478.92
7	Total Disbursements (from Line 30)	\$ 2,406.81	\$ 2,406.81
8	Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 6(d))	\$ 72.11	5 72.11
9	Debts and Obligations Owed TO the Committee (Itemize all on Schedule C and/or Schedule D)	\$ -0-	For turmer information contact
10	Debts and Obligations Owed BY the Committee		Federal Election Commission 999 E Street, NW
	(Itemize all on Schedule C and/or Schedule D) entity that I have examined this Report and to the best of my knowledge	2,990.25	Washington, DC 20463 Toli Free 800-424-9530
	d complete.	e and belief it is true, correc	Local 202-376-3120
190	e or Firm Name of Treasurer illiam G. Johnson	in the	
	nature of Treasurer		Date
	Who & Johnson CAA TEE assumes		7-26-91

DETAILED SUMMARY PAGE OF RECEIPTS AND DISBURSEMENTS

PAGE 2, FEC FORM 3X

(fev sea 1 1 9" NAME OF COMMITTEE REPORT COVERING PERIOD Kentucky State Democratic Central Executive Committee FROM 1-1-91 10 6-30-91 COLUMN A COLUMN 8 Total This Period Calendar Year I. Receipts 11. Contributions (other than loans) From: a Individual Persons Other Than Political Committees Itemized (use Schedule A) 1,000,00 1,000.00 ii. Uniternized b Political Party Committees c Other Political Committees (such as PACs) - Total Contributions 1,000.00 12. Transfers From Affiliated Other Party Committees 13 All Loans Received 14 Loan Repayments Received 15 Offsets To Operating Expenditures (Fefunds, Rebates, etc.) 17. Other Federal Receipts (Dividends, Interest, etc.) 18. Transfers from Nonfederal Account for Joint Activity 1.000.00 1,000.00 20 Total Federal Receipts (subtract line 18 from line 19) ➤ 1,000,00 1.000.00 II. Disbursements 21 Operating Expenditures. a Shared Federal Non-Federal Activity (from Schedule H4) Federa Snare Non-Federal Share b Other Federal Operating Expenditures 22 Transfers to Affiliated/Other Party Committees 2,406,81 2, 406, 81 23 Contributions to Federal Candidates Committees and Other Political Committees 24 Independent Expenditures (use Schedule E) 25. Coordinated Expenditures Made by Party Committees (2 U.S.C. 441a(d)) (use Schedule F) ... 26 Loan Repayments Made 27. Loans Made 28 Refunds of Contributions To: a individuals/Persons Other Than Political Committees...... b Political Party Committees c. Other Political Committees (such as PACs) Total Contribution Refunds (Add a, b and c) 29 Other Disbursements 2,406.81 2 406.81 2,406,81 2,401.81 III. Net Contributions Operating Expenditures 32 Total Contributions (other than loans)tfrom line 11d) 1,000.00 1.000.00 33 Total Contribution Refunds (from line 28d) 1,000,00 36. Offsets to Operating Expenditures (from line 15)

Stubtract line 36 from 35; tel

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USE FEC MAILMUTON OR TYPE OR PRINT

V

REPORT OF RECEIPTS AND DISBURSEMENTS

(Summary Page)





1. NAME OF COMMITTEE (in full)

Kentucky State Democratic Party Central Executive ADDRESS (number and street) Check if different than previously reported

Committee

2. FEC IDENTIFICATION NUMBER

P.O. Box 694 (Democrat Drive)

CITY, STATE and ZIP CODE

Frankfort, Kentucky

C00011197

This committee qualified as a multicandidate committee DURING THIS Reporting Period on

4. TYPE OF REPORT

(a) April 15 Quarterly Report	Monthly Report Due On:	
July 15 Quarterly Report	March 20 July	e 20 October 20 20 November 20
October 15 Quarterly Report	April 20 Aug May 20 Sep	ust 20 December 20 tember 20 January 31
X January 31 Year End Report	Twelfth day report preceding	
July 31 Mid Year Report (Non-election Year Only)	election on	(Type of Election) in the State of
	Thirtieth day report follow	
Termination Report	in the Sta	te of
	En white	
(b) Is this Report an Amendment? YES X NO		PH 3:
SUMMARY	COLUMN A	COLUMNB
5. Covering Period 7/1/91 through 12/31/91	This Period	Calendar Year-to-Date
8. (a) Cash on Hand January 1, 19		\$ 1,479
(b) Cash on Hand at Beginning of Reporting Period	\$ 72	
(c) Total Receipts (from Line 19)	\$ 158,181	:\$ 159,181
(d) Subtotal (add Lines 6(b) and 6(c) for Column A and Lines 6(a) and 6(c) for Column 8)		\$ 160,560
7. Total Disbursements (from Line 30)	\$ 153,180	\$ 155,587
Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 6(d))	\$ 5,072	\$ 5,072
Debts and Obligations Owed TO the Committee (Itemize all on Schedule C and/or Schedule D)	\$ -O-	For further information contact: Federal Election Commission
Debts and Obligations Owed BY the Committee (Itemize all on Schedule C and/or Schedule D)	\$ 2,990	999 E Street, NW Washington, DC 20463
I certify that I have examined this Report and to the best of my knowled and complete.	ige and belief it is true, correc	Tall Free 800-424-9530 Local 202-376-3120
Type or Print Name of Treasurer Ular, G. Joneson		
Signature of Treasurer Um. 4. Johnson CPA		Date //23/7/
NOTE: Submission of false, erroneous, or incomplete information may subject the	person signing this Report to the	ne penalties of 2 U.S.C. §437g.
		FEC FORM 3X (ravised 1/1/01

_	PAGE 2, FEC FORM 3X		(revised 1/1
NA	ME OF COMMITTEE	REPORT COVERING PERIOD	
-	Kentucky State Democratic Party Centerl Executive	FROM 7/1/91	vo: 6/30/91
	Committee L Receipts	Total This Period	Calendar Year
1.	Contributions (other than loans) From:		
	Individual/Persons Other Than Political Committees		
	i. Itemized (use Schedule A)	18	1,000
	i. Uniternized		11000
	ii. Total (add i and ii) >		
	b. Political Party Committees		
	c. Other Political Committees (such as PACs) .DocumentationAttached	5,000	5,000
	d. Total Contributions	5,000	6,000
)	Transfers From Affiliated/Other Party Committees		0.000
	All Loans Received		1
	Loan Repayments Received		
	Offsets To Operating Expenditures (Refunds, Rebates, etc.)		+
5.	Refunds of Contributions Made to Federal Candidates and Other Political Committees		
	Other Federal Receipts (Dividends, Interest, etc.)	12 4	
	Transfers from Nonfederal Account for Joint Activity	153,181	153,181
).	Total Receipts	158.181	159,181
).	Total Federal Receipts(subtract line 18 from line 19) ➤	5.000	6,000
	II. Disbursements		10-4
+	Operating Expenditures: a. Shared Federal/Non-Federal Activity (from Schedule H4)		
	i. Federal Share	51,060	51,060
	ii. Non-Federal Share	102,120	102,120
	b. Other Federal Operating Expenditures	- Martin	102,120
	c. Total Operating Expenditures	153,180	153,180
	Transfers to Affiliated/Other Party Committees	144 100	
3.	Contributions to Federal Candidates/Committees and Other Political Committees	-	2,407
	Independent Expenditures (use Schedule E)		
5.	Coordinated Expenditures Made by Party Committees (2 U.S.C. 441a(d)) (use Schedule F)		-
	Loan Repayments Made	-	+
,	Loans Made		-
•	Retunds of Contributions To:		
	a. Individuals/Persons Other Than Political Committees		1 2 1
	b. Political Party Committees		
	c. Other Political Committees (such as PACs)	A STATE OF THE STA	
	d. Total Contribution Refunds		1
	Other Disbursements (Add a, b and c)	•	+
	Total Disbursements	152 100	100 100
	Total Federal Disbursements	153,180	155,187
	III. Net Contributions/Operating Expenditures		2,407
	Total Contributions (other than loans)(from line 11d)	5,000	6,000
	Total Contribution Refunds (from line 28d)		
	Net Contributions (other than loans)(subtract line 33 from 32)	5,000	6,000
	Total Federal Operating Expenditures	51,060	51,060
	Offsets to Operating Expenditures (from line 15)	-	-
).		51,060	51,060

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SCHEDULE H1 (effective 1/1/91)

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METHOD OF ALLOCATION FOR SHARED PEDERAL AND NON-FEDERAL ADMINISTRATIVE EXPENSES AND GENERIC VOTER DRIVE COSTS

FIXED FEDERAL PERCENTAGE (CHECK THE APPROPRIATE LINE AND E PRESIDENTIAL YEAR (65%) ALL OTHER YEARS (60%)	ENTER % IN BOX TO RI	GHT)
HOUSE AND SENATE PARTY CAMPAIGN COMMITTEES		
MINIMUM FEDERAL PERCENTAGE (65%) (IF CHECKED, ENTER 65% II	N BOX TO BIGHT	
OR		***************************************
_ FUNDS EXPENDED:		
ESTIMATED DIRECT CANDIDATE SUPPORT — FEDERAL		
ESTIMATED DIRECT CANDIDATE SUPPORT — NON-FEDERAL		
10 in the course to a manufacturate.		
ADJUSTMENTS TO FUNDS EXPENDED:		
ACTUAL DIRECT CANDIDATE SUPPORT — FEDERAL	-1	
ACTUAL DIRECT CANDIDATE SUFFORT - NOITE DEPARE		
NOTE: FUNDS EXPENDED MUST BE USED IF THE FEDERAL PROPORTIO	ON IS GREATIER THAN	REAC IN ANY VE ACI
		SOM INTANT I LANC.
SEPARATE SEGREGATED FUNDS AND NON-CONNECTED COMMITTEES	9	
FUNDS EXPENDED:		
ESTIMATED DIRECT CANDIDATE SUPPORT — FEDERAL		
• ESTIMATED DIRECT CANDIDATE SUPPORT — NON-FEDERAL	- %	
AN HAMMAN FOR THAIR PHARMACA.		
ADJUSTMENTS TO FUNDS EXPENDED:		
ACTUAL DIRECT CANDIDATE SUPPORT — FEDERAL		
ACTUAL DIRECT CANDIDATE SUFFORT - NON-FEDERAL	i-	
STATE AND LOCAL PARTY COMMITTEES		
BALLOT COMPOSITION	and the same	
	NIBALLOT:	
CHECK ALL OFFICES APPEARING ON THE NEXT GENERAL ELECTION		
CHECK ALL OFFICES APPEARING ON THE NEXT GENERAL ELECTION	NUMBER OF	
	POINTS	
1. PRESIDENT (1 POINT)	POINTS	Y.
1. PRESIDENT (1 POINT) 2. U.S. SENATE (1 POINT)	PONTS	
1. PRESIDENT (1 POINT)	POINTS	2 (Jan
1. PRESIDENT (1 POINT) 2. U.S. SENATE: (1 POINT) 3. U.S. CONGRESS (1 POINT)	PONTS	
1. PRESIDENT (1 POINT) (1 POINT)	PONTS	
1. PRESIDENT (1 POINT) 2. U.S. SENATE: (1 POINT) 3. U.S. CONGRESS (1 POINT) 4. SUBTOTAL — FEDERAL (ADD 1, 2, AND 3)	PONTS 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
1. PRESIDENT (1 POINT) 2. U.S. SENATE: (1 POINT) 3. U.S. CONGRESS (1 POINT) 4. SUBTOTAL — FEDERAL (ADD 1, 2, AND 3) 5. GOVERNOR (1 POINT)	PONTS 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
1. PRESIDENT	PONTS 1 1 1 - 1 2 - 2	
1. PRESIDENT	PONTS 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
1. PRESIDENT	PONTS 1 1 1 - 1 2 - 2	
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1. PRESIDENT	PONTS	
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1. PRESIDENT	PONTS	

Charles F. Mitchell Company

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Are 20 1 2 " .?

CTM

April 15, 1992

Federal Election Commission 999 E Street, NW Washingto, DC 20463

Dear Sir:

NO

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Please find enclosed following information.

Report of Receipts and Disbursements.

Kentucky Democratic Party Exe Committe .

Please initial one copy of the letter and return it in the enclosed envelope. Power of attorney on hand.

Thank you.

Charles T. Mitchell Co.

. Charles T. Mitchell Company

92 OCT -2 PH 3: 4

TYPE OR PREST

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REPORT OF RECEIPTS AND DL BURSEMENTE CENER FEDERAL ELECTION FOR Other Than An Authorized Trailing COMMISS OF STREET

(Summary Fage)

NAME OF COMMITTEE (IN SUI)

Kentucky Democratic Party Central Eme Committee

P 0 Box 694 Democrat Drive

Frankfort KY 40601

In 20 9 12 2 12

2 FEC IDENTIFICATION NUMBER

C 000 11197

committee DURING THIS Reporting Penal an

4. TYPE OF REPORT

(a) x April 15 Quarterly Report	Monthly Report Due O	n
	February 20	June 20 October 20
July 15 Quarterly Report	March 20	July 20 November 20
	April 20	August 20 December 20
October 15 Quarterly Report	May 20	September 20 January 31
January 31 Year End Report	Twelfth day report pred	coding)(Type of Elector,
July 31 Mid Year Report (Non-election Year Only)	election on	in the State of
	Thirtieth day report	following the General Election on
Termination Report		he State of
(b) Is this Report on Amendment? YES NO		
SUMMARY	COLUMN A	COLUMN B
Covering Period 1/1/92 through 3/31/92	This Period	Colondar Year-to-Date
(a) Cash on Hand January 1, 19 92		s 5,07 ²
(b) Cash on Hand at Beginning of Reporting Pariod	\$ 5,072	
Total Receipts tham Line 19).	\$ 84,460	\$ 84,460
id: Subtotal radd Lines 6ibl and fire I for Column & and		
Lines 6(a) and 6(c) for Column H)	\$ 89532	87532
Toral Disbursements (from Einer 30)	\$ 88623	\$ 88622
Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 61d)	\$ 910	\$ 910
Debts and Obligations Owed TO the Committee illiemize all on Schedule C and or Schedule Di	\$	For further Intermetion contact: Federal Bioton Commence
Debts and Obligations Owed (BY the Committee DFST Fort FEEL strenge all on Schedule C and/or Schedule D) Seened 2\$153	\$ 2,990.0	and all all the same
Contify that I have examined this Report and to the best of my knowledge and complete	e and belief it is true.	COTTRCT Tell Free 800-424-9630 Local 202-376-3120
Type or Print Name of Treasurer		- 44° 6460°
WILLIAM G. JOHNSON, C.P.A., TREASURER		
Signature of Treasurer		Date
11/ 9/1/		4/15/92

NOTE Submission of false, empresses, or incomplete information may subject the person arguing this Report to the penalties of 2 U.S.C. §437g.

DÉTAILED SUMMARY PAGE

OF RECEIPTS AND DISSUMBENIENTS

Kentucky Dem Party Central Execut. COMMETTEE	100 0'/01/92 1	03/31/92
	COLUMN A Total This Period	COLUMNIA
Continuous (other loans) From:		
a Individual Persons Cipher Than Political Committees		
Sement has Schools Al		
a Underwood	! !	
1 100	1	·
b Political Party Committees		-
C Other Professi Committees (such as PACs):	-	-
d Total Coretadors(add a.d. bandc) >		
Transfers From Affiguad Other Party Committees		
All Loans Received		-
Loan Repayments Received	2000	
Offerts To Operating Expenditures (Refunds, Rebette, etc.)	100	- 17-07-18
Refunds of Constitutions Made to Federal Candidates and Other Political Committees		-
Other Federal Receipts (Dividends, letterest, etc.)		
	84,460	84,450
		84,460
Total Federal Receipts(add 114, 12, 13, 14, 15, 18, 17, and 18) ➤ Total Federal Receipts(additional line 18 trum line 18 >>	-0-	-0-
Total Federal Receipts(subtract time 16 from time 16) >		
I. Subrymath		
	14.	
Operating Expenditures:		
Shared Federal Rose 84 , 460 X 33X	28,153	28,153
Non-Federal Share 84 , 460 X 67X	56,307	
	30,307	56,307
b Other Federal Operating Expenditures		
c Total Operating Expenditures(Add a L a A and bij) >>		
Transfers to Afficient/Other Party Committees		
	4,000	4,000
Independent Expenditures luse Schedule E)		
Coordinated Expenditures Made by Party Committees (2 U.S.C. 441a)(8) (use Schedule F)		
Loan Repayments Made		
Loans Made	1 4	
Refunds of Contributions To:	A. (
Individuals Persons Other Than Political Committees.		
b Polecal Party Committees		
C Other Potnical Committees (such as PACs)		
d Total Controvacon Refunds	22	
One Debutement BANK CHARGES & ADJUSTMENTS	162	162
Total Debursements (add 21c. 22. 21. 24, 25. 26. 27, 28d, and 28) >		
Total Federal Debursements(publicat line 21 a a from line 30) ≥	88,622	88,622
III. Not Contributions Operating Expanditures		
Total Controunous jother than leans/from line 11d)		
Total Contribution Refunds (from line 28d)		
	1 17 12	
Net Corethwore (other then toere)(subtrect line 33 from 32)		
5 Total Federal Operating Expenditures		
Offers to Operating Expenditures (from line 15)	Minimum and the state of the st	
1. 1 Character Services		

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(revised 1/1/91)

FRECEIPTS AND DISBURSEMENT PAGE 2, FEC FORM 3X

	ME OF COMMITTEE Kentucky State Democratic Central Executive Committee	REPORT COVERING PERIOD FROM 1-1-92	D: 3_31_92
	L Receipts	COLUMN A Total This Period	COLUMN 3 Calendar Year
11.	Contributions (other than loans) From:		
	Individual/Persons Other Than Political Committees L terrized (use Schedule A)		
	L Uniternized		
	iii. Total(add and ii) >-		
	b. Political Party Committees		
	c. Other Political Committees (such as PACs)		
	d. Total Contributions	/	
	Translers From Affiliated/Other Party Committees		
	All Loans Received		
	Loan Repayments Received		
	Refunds of Contributions Made to Federal Candidates and Other Political Committees		
16.		159 50	150.50
	Transfers from Nonfederal Account for Joint Activity	67, 190, 49	67, 190, 49
	Total Receipts(add 11d, 12, 13, 14, 15, 16, 17, and 18) ➤		67.348,99
	Total Federal Receipts(subtract line 18 from line 19) >	158.50	158,50
	II. Disbursements		
21.	Operating Expenditures:		17.0
	Shared Federal/Non-Federal Activity (from Schedule H4) Shared Federal/Non-Federal Activity (from Schedule H4)	22 002 12	20 000 00
	L Federal Share	33.983.12	33.983.12
	Non-Federal Share Other Federal Operating Expenditures	67.966.25	67.966,25
		101,949.37	101.949.37
22	c. Total Operating Expenditures	101.949.37	101.949.37
23	Contributions to Federal Candidates/Committees and Other Political Committees	4,000.00	4,000,00
	Independent Expenditures (use Schedule E)		4.000.00
25	Coordinated Expenditures Made by Party Committees (2 U.S.C. 441a(d)) (use Schedule F)		
	Loan Repayments Made	612.48	612,48
	Loans Made	A STATE OF THE STATE OF	
28.	Refunds of Contributions To:		
	a. Individuals/Persons Other Than Political Committees	2 12 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
	b. Political Party Committees		
	c. Other Political Committees (such as PACs)		
~~	d. Total Contribution Refunds		
	Other Disbursements	104 F/1 85	10/ 5/1-85
30.	Total Disbursements	106,561,85	38, 595, 60
	III. Net Contributions/Operating Expenditures		
32.	Total Contributions (other than loans)(from line 11d)	0	
33.	Total Contribution Refunds (from line 28d)		
34.	Net Contributions (other than loans)/subtract line 33 from 32)	0	file.
35.	Total Federal Operating Expenditures	33.983.12	33,983,12
36.	Offsets to Operating Expenditures (from line 15)		

THE UNIT OF HELENTIS AND DISBURSEMENT

For Otherway	Am Austh	sortend C	Committee
(St	mmany	Panal	



(revised tation)

tucky State Democratic Central Executive Co	omnittee	R	ECEIVED
ORESS (number and street) Check if different than previously crat Drive, Millville Rd., P.O. Box 694	reported 2	C 00011197	20° 12 03 PH '92
TY, STATE and ZIP CODE	13	This commit	tee qualified as a multicandidus
nkfort, Kentucky 40602		committee	make This Reporting Period or
4. TYPE OF RE	PORT		
April 15 Quarterly Report		Report Due On:	
XJuly 15 Quarterly Report	☐ Mar	rch 20 🔲 Jul	ne 20 Cotober 20 November 20 pust 20 December 20
October 15 Ouarterly Report			optember 20 January 31
January 31 Year End Report	Twelfth o	day report preceding	
July 31 Mid Year Report (Non-election Year Only)	election	on	(Type of Election) in the State of
	Thirtieth	day report follow	wing the General Election on
Termination Report			
A THE PERSON NAMED AND ADDRESS OF THE PERSON NAMED AND ADDRESS			
	-		tate of
ts this Report an Amendment?YES		COLUMN A This Period	COLUMN B Calendar Year-to-Date
s this Report an Amendment? YES XIMO SUMMARY Covering Period 4/1/92 through 6/30/92		COLUMN A	COLUMN B
is this Report an Amendment? VES X NO SUMMARY Covering Period 4/1/92 through 6/30/92 M) Cash on Hand January 1, 1992	\$ 32	COLUMN A	COLUMN B Calendar Year-to-Date
s this Report an Amendment? VES XIMO SUMMARY Covering Period 4/1/92 through 6/30/92 This Report an Amendment? VES XIMO SUMMARY Covering Period 4/1/92 through 6/30/92 This Cash on Hand January 1, 1992 This Cash on Hand at Beginning of Reporting Period		COLUMN A This Period	COLUMN B Calendar Year-to-Date
SUMMARY Covering Period 4/1/92 through 6/30/92 (b) Cash on Hand at Beginning of Reporting Period	\$151	COLUMN A This Period	COLUMN B Calendar Year-to-Date \$ 71,306.75
SUMMARY SUMMARY Covering Period 4/1/92 through 6/30/92 Total Receipts (from Line 19) Subtotal (add Lines 6(b) and 6(c) for Column A and Lines 6(a) and 6(c) for Column 8)	\$151 \$183	COLUMN A This Period	COLUMN B Calendar Year-to-Date \$ 71,306.75 \$218,408.91
SUMMARY SUMMARY Covering Period 4/1/92 through 6/30/92 (a) Cash on Hand January 1, 1992 (b) Cash on Hand at Beginning of Reporting Period (c) Total Receipts (from Line 19) (d) Subtotal (add Lines 6(b) and 6(c) for Column A and Lines 6(a) and 6(c) for Column B)	\$151 \$183 \$177	COLUMN A This Period 2,093.89 ,059.92	COLUMN B Calendar Year-to-Date \$ 71,306.75 \$218,408.91 \$289,715.66
SUMMARY Sovering Period 4/1/92 through 6/30/92 a) Cash on Hand January 1, 1992 (c) Total Receipts (from Line 19) (d) Subtotal (add Lines 6(b) and 6(c) for Column A and Lines 6(a) and 6(c) for Column B) Cosh on Hand at Close of Reporting Period (subtract Line 7 from Line 6) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 6) Cosh on Hand at Close of Reporting Period (subtract Line 7 from Line 6) Cosh on Hand at Close of Reporting Period (subtract Line 7 from Line 6)	\$151 \$183 \$177	COLUMN A This Period 2,093.89 ,059.92 3,153.81 2,495.14	\$ 71,306.75 \$ 71,306.75 \$218,408.91 \$289,715.66 \$284,056.99 \$ 5,658.67 For further information contact:
SUMMARY Covering Period 4/1/92 through 6/30/92 a) Cash on Hand January 1, 1992 (Cash on Hand at Beginning of Reporting Period Cash on Hand at Beginning of Reporting Period Cash on Hand at Close 6(b) and 6(c) for Column A and Lines 6(a) and 6(c) for Column B) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line Coets and Obligations Owed TO the Committee Remize all on Schedule C and/or Schedule D) Debts and Obligations Owed BY the Committee	\$151 \$183 \$177 6(d)) \$ 5	COLUMN A This Period 2,093.89 ,059.92 3,153.81 2,495.14	\$ 71,306.75 \$ 71,306.75 \$218,408.91 \$289,715.66 \$284,056.99 \$ 5,658.67
SUMMARY Covering Period 4/1/92 through 6/30/92 (a) Cash on Hand January 1, 1992 (b) Cash on Hand at Beginning of Reporting Period (c) Total Receipts (from Line 19) (d) Subtotal (add Lines 6(b) and 6(c) for Column A and Lines 6(a) and 6(c) for Column B)	\$151 \$183 \$177 6(d)) \$ 5	COLUMN A This Period 2,093.89 ,059.92 3,153.81 2,495.14 3,658.67	COLUMN B Calendar Year-to-Date \$ 71,306.75 \$218,408.91 \$289,715.66 \$284,056.99 \$ 5,658.67 For further information contact: Federal Election Commission 999 E Street, NW Washington, DC 20463
SUMMARY Covering Period 4/1/92 shrough 6/30/92 a) Cash on Hand January 1, 1992 (Cash on Hand at Beginning of Reporting Period Subtotal (add Lines 6(b) and 6(c) for Column A and Lines 6(a) and 6(c) for Column B) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 19)	\$151 \$183 \$177 6(d)) \$ 5	COLUMN A This Period 2,093.89 ,059.92 3,153.81 2,495.14 3,658.67	COLUMN B Calendar Year-to-Date \$ 71,306.75 \$218,408.91 \$289,715.66 \$284,056.99 \$ 5,658.67 For further information contact: Federal Election Commission 999 E Street, NW Washington, DC 20463 Toll Free 800-424-9530
SUMMARY Covering Period 4/1/92 through 6/30/92 (a) Cash on Hand January 1, 1992 (b) Cash on Hand at Beginning of Reporting Period (c) Total Receipts (from Line 19) (d) Subtotal (add Lines 6(b) and 6(c) for Column A and Lines 6(a) and 6(c) for Column B) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 10 Debts and Obligations Owed TO the Committee (Remize all on Schedule C and/or Schedule D) Debts and Obligations Owed BY the Committee (Remize all on Schedule C and/or Schedule D)	\$151 \$183 \$177 6(d)) \$ 5	COLUMN A This Period 2,093.89 ,059.92 3,153.81 2,495.14 3,658.67	COLUMN B Calendar Year-to-Date \$ 71,306.75 \$218,408.91 \$289,715.66 \$284,056.99 \$ 5,658.67 For further information contact: Federal Election Commission 999 E Street, NW Washington, DC 20463 Toll Free 800-424-9530
SUMMARY Covering Period 4/1/92 shough 6/30/92 (b) Cash on Hand January 1, 1992 (c) Total Receipts (from Line 19) (d) Subtotal (add Lines 6(b)) and 6(c) for Column A and Lines 6(a) and 6(c) for Column B) Control Disbursements (from Line 30) Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 6) Coebts and Obligations Owed TO the Committee (Remize all on Schedule C and/or Schedule D) Debts and Obligations Owed BY the Committee (Remize all on Schedule C and/or Schedule D) Coebts and Obligations Owed BY the Committee (Remize all on Schedule C and/or Schedule D) Coebts and Obligations Owed BY the Committee (Remize all on Schedule C and/or Schedule D) Coebts and Obligations Owed BY the Committee (Remize all on Schedule C and/or Schedule D) Complete. Or Print Name of Treasurer Liam G. Johnson. CPA	\$151 \$183 \$177 6(d)) \$ 5	COLUMN A This Period 2,093.89 ,059.92 3,153.81 2,495.14 3,658.67	COLUMN B Calendar Year-to-Date \$ 71,306.75 \$218,408.91 \$289,715.66 \$284,056.99 \$ 5,658.67 For further information contact: Federal Election Commission 999 E Street, NW Washington, DC 20463 Toll Free 800-424-9530 Local 202-376-3120

(revised 1/1/91,

ME OF COMMITTEE Personnel Central Executive Committee	REPORT COVERING PERIOD FROM 4/1/92	10: 6/30/92
1 Benefits	COLUMN A Total This Period	COLUMN B Calendar Year
Linecopa		Calainte Less
Contributions (attack then beaut) From:		l .
		1
L. Itemized (use Schedule A)		
ii. Uniternized		
b. Political Party Committees		
c. Other Political Committees (such as PACs)		
d. Total Contributions		
		1
		-
Orisets to Operating Expenditures (Helunos, Neoales, etc.)		
	7 50	122.00
		166.00
	797 898 88	218,242.91
Total Receipts(add 11d, 12, 13, 14, 15, 16, 17, and 18) ➤		218,408.91
Total Federal Receipts(subtract line 18 from line 19) ➤	7.50	166.00
II. Disbursements		Att.
		A 22 MILLS
Operating Expenditures:		
Shared Federal/Non-Federal Activity (from Schedule H4)		1.0
	58,294.22	92,277.34
	116,588,44	184,554.69
	5.00	
	174 882 66	276,832.03
c. Total Operating Expenditures	174,002.00	270,032.03
	3 000 00	6 (99) 79
	2,000.00	6,000.00
Coordinated Expenditures Made by Party Committees (2 U.S.C. 441a(d)) (use Schedule F)		
Loan Repayments Made	612.48	1,224.96
	17 Hart 18 18 18 18 18 18 18 18 18 18 18 18 18	
		-
		-
		-
	133 705 17	707 707
		284,056.99
Total Federal Disbursements(subtract line 21 a ii from line 30) ➤	60,906.70	99,502.30
		1 40
III. Net Contributions/Operating Expenditures		
an test eating agreement after annual Tribet outnings.		
Total Contributions (other than be selftern for 44.4)		A control of
The construction of the part of particular and part		1
Total Contribution Refunds (from line 28d)		
		B
Net Contributions (other than loans)(subtract line 33 from 32)		
		92,277.34
Total Federal Operating Expenditures		92,277.34
		92,277.34
	Contributions (other than loans) From: a. Individual/Persons Other Than Political Committees i. Itemized Guse Schedule A)	Contributions (other than loans) From: a. Individual/Persons Other Than Political Committees i. Itemized (use Schedule A) ii. Unitemized iii. Total iii. Total iii. Total iii. Total iii. Total Contributions iii. Total Contributions (Refunds, Rebates, etc.) Refunds of Contributions Made to Federal Candidates and Other Political Committees Other Federal Receipts (Bridged, Interest, etc.) Refunds of Contributions Made to Federal Candidates and Other Political Committees Other Federal Receipts (Bridged, Interest, etc.) II. Disbursements Coperating Expenditures (Subded of Federal Candidates and Other Political Committees and Total Receipts iii. Disbursements Coperating Expenditures iii. Disbursements Coperating Expenditures iii. Non-Federal Receipts (subded of Federal Candidates and Other Political Committees and Total Federal Receipts (subded of Federal Candidates) iii. Disbursements Coperating Expenditures iii. Non-Federal Share iii. Non-Federal Candidates Committees Contributions to Federal Candidates Committees Contributions to Federal Candidates Committees Contributions to Federal Candidates Committees iii. Non-Federal Share iii. Non-Federal Sh

Kentucky Registry of Election Finance 1604 Louisville Road Frankfort, Kentucky 40801 (802) 564-2226

ELECTION FINANCE STATEMENT

1 Cm	ndidate	Name	14		8	0	7	9	7
		ght/Dis	t. No.						
		Reside							
Pol	Itical Pa	irty							
2. Co	mmitte	Name		0 - 6				lan i	٦

RECEIVED YUNEL.

OFFICE USE ONLY

3. Candidate/Committee Mailing Address	Office Sought/Dist. No. 4. Treasurer's Name and Mailing Address	5. This Statement Covers	
Kentucky Democratic Party P.O. Box 694 Frankfort, Kentucky 40602 Area Code/Phone 502-695-4828	Asst. Treasurer Pat Goins P.O. Box 694, Frankfort, Kentucky 40602 Area Code/Phone 502-695-4828	From: 12 1 90 Ma bay W. To 5 31 91 Ma Day W.	
TYPE OF STATEMENT			
Pre-election (Quarterly Preceding) Pre-election (32nd day preceding)	Pre-election, Post Election or Supplemental statement relates to:	Date of Election	91
a. Pre-election (?2th day preceding)	Primary General Speci	Mex Day	
d. Post Election (30th day following)	•		
Post Election Supplemental (60th day following)	ng)		- 10
f. Quarterly (Permanent Committee)			100
g. Semi-annual Supplemental (Opposed candidate	e in last election)		11
h. Annual Supplemental (Unopposed candidate in	n last election)		1111
I. Termination Ma. Day Yr.			W
} ☐ Amendment - check one of the items above to	o indicate which statement is being amended.		
7. Verification: Certify that all reasonable diligence was used in	no the preparation of this Statement and attached schedule (if anyl) and to the best of	mylour knowledge and belief the contents are true, accu	rate and complet
			2.5
	A A	9	
	Pat In	ino) 6 11	1 91
Type or Print Name	Signature	Mo. Day	W

9 7 0 4 3 8 9 3 1 1 SUMMARY PAGE

Candidate/Committee Kentucky Democratic Party	Period From 12-1-90	. 10
RECEIPTS	COLUMN I THIS PERIOD	COLUMN IF CUMULATIVE THIS ELECTION
1. CONTRIBUTIONS:		
a. Itemized by check or written instrument (Schedule 1, Item 7a)	+ 118,680.23	
b. Other receipts (Schedule 1, Item 7b)	+5	
c. Receipts in currency (Number of people)	+1	
Individual cash contribution limit is \$100 d. Unitemized contributions (Number of people124)	+\$ 6,411.53	
Contributions by check of \$300 or less. 2. TOTAL RECEIPTS	=\$ 125,091.76	•
DISBURSEMENTS		
3. TOTAL DISBURSEMENTS (Schedule 2, Item 7)	\$ 144,478.69	\$ <u></u>
BALANCE STATEMENT		
4. Ending balance of last report (Enter (-0-) if no report has been filed) 5. Amount received during reporting period (Line 2, Column 1)	19,732.98 + # 591.17 Stale chs.ac +241.33 Clerical gerro	dded back.reflected on ba
4. Ending balance of last report (Enter (-0-) if no report has been filed)	19,732.98 + * * * * * * * * * * * * * * * * * * *	ded back-reflected on ba
4. Ending balance of last report (Enter (-0-) if no report has been filed) 5. Amount received during reporting period (Line 2, Column 1)	+\$ +241.33 Clerical Per 10	dded back.reflected on ba
 4. Ending balance of last report (Enter (-0-) if no report has been filed) 5. Amount received during reporting period (Line 2, Column 1) 6. Sub-Total (Add Lines 4 and 5) 	+\$\frac{+241.53 \text{Clerical weight }}{125.091.76} =\$\frac{145.657.24}{}	ded back-reflected on ba
 4. Ending balance of last report (Enter (-0-) if no report has been filed) 5. Amount received during reporting period (Line 2, Column 1) 6. Sub-Total (Add Lines 4 and 5) 7. Amount disbursed during reporting period (Line 3, Column 1) 	+\$ +241.53 Clerical Per 176 +241.53 Clerica	ded back reflected on ba
4. Ending balance of last report (Enter (-0-) if no report has been filed) 5. Amount received during reporting period (Line 2, Column 1) 6. Sub-Total (Add Lines 4 and 5) 7. Amount disbursed during reporting period (Line 3, Column 1) 8. ENDING BALANCE (Subtract Line 7 from Line 6)	+\$\frac{+241.53}{125,091.76} =\$\frac{145.657.24}{144.478.69} =\$\frac{144.478.69}{1.178.55}	ded back-reflected on ba
 Ending balance of last report (Enter (-0-) if no report has been filed) Amount received during reporting period (Line 2, Column 1) Sub-Total (Add Lines 4 and 5) Amount disbursed during reporting period (Line 3, Column 1) ENDING BALANCE (Subtract Line 7 from Line 6) Debts and Obligations owed BY: (Schedule 5, Item 11) 	+\$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	CUMULATIVE
 Ending balance of last report (Enter (-0-) if no report has been filed) Amount received during reporting period (Line 2, Column 1) Sub-Total (Add Lines 4 and 5) Amount disbursed during reporting period (Line 3, Column 1) ENDING BALANCE (Subtract Line 7 from Line 6) Debts and Obligations owed BY: (Schedule 5, Item 11) 	+ \$ \frac{125,001.76}{125,001.76} = \$ \frac{145.657.24}{144.478.69} = \$ \frac{1.178.55}{46,400.28} \$ \frac{-0-}{145.657.26}	CUMULATIVE



Zentucky Registry of Election Finance 1804 Laulaville Road Franklori, Kentucky 40801 (802) 884-2228

ELECTION FINANCE STATEMENT

COVER PAGE

		7	-0	0	7	0	0
1.	Candidate Name		7		0	100	4
	Office Sought/Dist. No.						
	County of Residence						
	Political Party				25%		
2	Committee Name				- 4	A. S. W.	

Supporting



	Office Sought/Dist. No.			_	
3. Candidate-Committee Mailing Address Kentucky Democratic Party P.O. Box 694 Frankfort, Kentucky 40602 Area CodePhone	William G P.O. Box	, Kentucky 40602	From_	1 1 30 Ma. (Pay	91 %. 91
TYPE OF STATEMENT de.	idate in fact election) to in fact election)	Pre-election, Post Election or S. statement relates Primary General	5.5	Data of Bacaton	
7. Varification: Cartify that all reasonable diligence was us Cartify that all reasonable diligence was us Cartify that that Cartify the cartify that that	ed in the preparation of this Statem	Clin Li John a	d to the best of implour brown		2 9 - 91

9 7 0 4 SUMMARY PAGE

Candidate/Committee Kentucky Democratic Party	Period From June 1, 1991	November 30, 1991
RECEIPTS	COLUMN I THIS PERIOD	COLUMN II CUMULATIVE THIS ELECTION
1. CONTRIBUTIONS:		
a. Itemized by check or written instrument (Schedule 1, Item 7a)	+0 184,031.18	
b. Other receipts (Schedule 1, Item 7b)	+ \$	
c. Receipts in currency (Number of people89)	+ \$ _8,570.00	
Individual cash contribution limit is \$100 d. Uniternized contributions (Number of people 423)	+ \$ 49,532.22	
Contributions by check of \$300 or less. 2. TOTAL RECEIPTS	242,133.40	
ISBURSEMENTS		
3. TOTAL DISBURSEMENTS (Schedule 2, Item 7)	And the Control of th	
ALANCE STATEMENT		
4. Ending balance of last report (Enter (-0-) if no report has been filed)	+\$ 1,178.55	
5. Amount received during reporting period (Line 2, Column 1)	+\$ 242,133.40	
6. Sub-Total (Add Lines 4 and 5)	243,311.95	
7. Amount disbursed during reporting period (Line 3, Column 1)	_\$221,181.39	
8. ENDING BALANCE (Subtract Line 7 from Line 6)	22,130.56	
9. Debts and Obligations owed BY: (Schedule 5, Item 11)	• 40,001.49	
O. Debts and Obligations owed TO: (Schedule 5, Item 11)	•	
	THIS PERIOD	CUMULATIVE THIS ELECTION
1. In-Kind Contributions Received (Schedule 3, Item 7)	3,108.20	•
2. Fund Raisers (Schedule 4, Item 10)	79,205.00	



P.O. Box 694

Area Code/Phone, No.

Kentucky Registry of Election Finance 1604 Louisville Read Frankfort, Kentucky 40901 (502) 564-2226 FAX & (502) 564-5622

1. C	andidate Name	
S	locial Security No.	
0	Office Sought/Dist. No.	
C	county of Residence	
P	olitical Party	
2. C	ommittee Name	

RECEIVED
IN 29 7 39 M '92
K.R.E.F.

ELECTION FINANCE STATEMENT COVER PAGE

3. Candidate/Committee Mailing Address

Kentucky Democratic Party

Frankfort, Kentucky 40602

4. Tressurer's Name and Mailing Address
William G. Johnson
P.O. Box 698
Frankfort, Kentucky 40602

Office Sought/Dist. No.

Supporting

From	12	1	1991
	Mandh	Sec	Year
The	5	31	1992
-	Maria	-	-

5. This Statement Covers

TYPE OF STATEMENT					
6a. Pre-election (Quarterly Preceeding - Future Year)					
b. Pre-election (32nd day preceeding)	Supplemental Statement re	plates to:			
c. Pre-election (12th day preceeding)	☐ Primary ☐ General	☐ Special (Month	Deş		
d. Post Election (30th day following)			E USE ONLY THOSE PAGE		
e. Post Election Supplemental (60th day following)		Arra	THE TOWN INDIVIDUAL CO	uer rugne,	
f. Semi-annual Supplemental (Opposed candidate in previo	Semi-annual Supplemental (Opposed candidate in previous election)				
g. Annual Supplemental (Unopposed candidate in previous	Annual Supplemental (Unopposed candidate in previous election)				
h. Executive Committees of Political Parties		G dittire	s and ending balance from i	set report	
i. Quarterly (Permanent Committees)		1 7			
j. Termination					
k. Amendment- Check one of the items above to indicate to	which statement is being amended			4.73	
7. Verification: I certify that this Election Finance Statement is prepare	ed writh all ressonable diligence and to	the best of my knowledge the o	contents are true accurate an	d complete.	
	1	i en		Jesus Version	
Candidate/		-4		-	
Tressurer William G. Johnson	751	XDeno 14	Dete 6-26-92	100	
Type or Print Name	Authorized :	Signature	Month Day	Moor	



SUMMARY PAGE

Kentucky Demogratic Party	Period From December 1, 1992	To May 31, 1992
Candidate/Committee Kentucky Democratic Party	Period From December 1, 1992	10 (B) 31, 1992
RECEIPTS	COWMN I THIS PERIOD	COLUMNI R CUMULATIVE THIS ELECTION
1. CONTRIBUTIONS: a. Itemized by check or written instrument (Schedule 1, Item 7a) b. Other receipts (Schedule 1, Item 7b) c. Receipts in currency (Number of people	\$ 398.948:38 + \$	
2. TOTAL RECEIPTS	= # 406,675.83	125
DISBURSEMENTS		
3. TOTAL DISBURSEMENTS (Schedule 2, Item 7)	378;021.74	•
4. Ending balance of last report (Enter -0- if no previous report) 5. Amount received during reporting period (Line 2, Column 1) 6. Sub-Total (Add lines 4 and 5) 7. Amount disbursed during reporting period (Line 3, Column 1) 8. ENDING BALANCE (Subtract Line 7 from Line 6)	22,130.56 + \$ 406,675.83 = \$ 428,806.39 - \$ 378,021.74 50,784.65	
9. Unpaid Bills or Other Obligations owed BY: (Schedule 5, Item 11) 10. Debts and Obligations owed TO: (Schedule 5, Item 11)	\$ 38,502.03 • O	
	PERIOD	CUMULATIVE THIS ELECTION
19. In-kind Contributions Received (Schedule 3, Item 7) 12. Fund Raisers (Schedule 4, Item 8)	11,700.00	



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

October 7, 1992

Robert E. Gable, Chairman Republican Party of Kentucky P.O. Box 1068 Prankfort, KY 40602

RE:

MUR 3637

Dear Mr. Gable:

NY

00

This letter acknowledges receipt on October 2, 1992, of your complaint alleging possible violations of the Federal Election Campaign Act of 1971, as amended ("the Act"), by the Kentucky State Democratic Central Executive Committee, William Johnson, as treasurer, and the Kentucky Democratic Party (Non-Federal). The respondents will be notified of this complaint within five days.

You will be notified as soon as the Federal Election
Commission takes final action on your complaint. Should you
receive any additional information in this matter, please
forward it to the Office of the General Counsel. Such
information must be sworn to in the same manner as the original
complaint. We have numbered this matter MUR 3637. Please refer
to this number in all future correspondence. For your
information, we have attached a brief description of the
Commission's procedures for handling complaints.

Sincerely,

fine Decambion

Anne Weissenborn Acting Assistant General Counsel

Enclosure Procedures



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

October 7, 1992

William Johnson, Treasurer Kentucky State Democratic Central Executive Committee P.O. Box 694 Frankfort, KY 40602

RE: MUR 3637

Dear Mr. Johnson:

00

The Federal Election Commission received a complaint which indicates that the Kentucky State Democratic Central Executive Committee ("Committee") and you, as treasurer, may have violated the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint is enclosed. We have numbered this matter MUR 3637. Please refer to this number in all future correspondence.

Under the Act, you have the opportunity to demonstrate in writing that no action should be taken against the Committee and you, as treasurer, in this matter. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath. Your response, which should be addressed to the General Counsel's Office, must be submitted within 15 days of receipt of this letter. If no response is received within 15 days, the Commission may take further action based on the available information.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B) and § 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public. If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

William Johnson, Treasurer Kentucky State Democratic Central Executive Committee If you have any questions, please contact Jaffrey Long, the staff member assigned to this matter, at (202) 219-3690. For your information, we have enclosed a brief description of the Commission's procedures for handling complaints. Sincerely, home Berauton Anne Weissenborn Acting Assistant General Counsel Enclosures 1. Complaint 2. Procedures 3. Designation of Counsel Statement



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

October 7, 1992

Kentucky Democratic Party (Non-Federal) P.O. Box 694 Frankfort, NY 40602

RE: MUR 3637

Dear Gentlemen:

00

The Federal Election Commission received a complaint which indicates that the Kentucky Democratic Party (Non-Federal) may have violated the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint is enclosed. We have numbered this matter MUR 3637. Please refer to this number in all future correspondence.

Under the Act, you have the opportunity to demonstrate in writing that no action should be taken against the Kentucky Democratic Party (Non-Federal) in this matter. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath. Your response, which should be addressed to the General Counsel's Office, must be submitted within 15 days of receipt of this letter. If no response is received within 15 days, the Commission may take further action based on the available information.

This matter will remain confidential in accordance with 2 U.S.C. \$ 437g(a)(4)(B) and \$ 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public. If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

Kentucky Democratic Party (Non-Federal) Page 2 If you have any questions, please contact Jeffrey Long, the staff member assigned to this matter, at (202) 219-3690. For your information, we have enclosed a brief description of the Commission's procedures for handling complaints. Sincerely, Inne Wiesendon Anne Weissenborn Acting Assistant General Counsel Enclosures 1. Complaint 2. Procedures 3. Designation of Counsel Statement 0 00



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

February 11, 1993

CERTIFIED MAIL RETURN RECEIPT REQUESTED

William Johnson, Treasurer Kentucky State Democratic Central Executive Committee P.O. Box 694 Frankfort, Kentucky 40602

RE: MUR 3637

Dear Mr. Johnson:

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The Federal Election Commission received a complaint that alleges that the Kentucky State Democratic Central Executive Committee ("Committee") and you, as treasurer, may have violated the Federal Election Campaign Act of 1971, as amended ("the Act"). On October 7, 1992, the Commission mailed copies of the complaint to the above address. You have not responded to the complaint; therefore, another copy is enclosed. We have numbered this matter MUR 3637. Please refer to this number in all future correspondence.

Under the Act, you have the opportunity to demonstrate in writing that no action should be taken against the Committee and you, as treasurer, in this matter. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath. Your response, which should be addressed to the General Counsel's Office, must be submitted within 15 days of receipt of this letter. If no response is received within 15 days, the Commission may take further action based on the available information.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B) and § 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public. If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

William Johnson, Treasurer Kentucky State Democratic Central Executive Committee Page 2 If you have any questions, please contact me in the Office of the General Counsel at (202) 219-3690. For your information, we have attached a brief description of the Commission's procedures for handling complaints. Sincerely, Jeffrey D. Long Paralegal Specialist Enclosures 1. Complaint 2. Procedures 3. Designation of Counsel Statement 7



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

February 11, 1993

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Kentucky Democratic Party (Non-Federal)
P.O. Box 694
Democrat Drive
Frankfort, Kentucky 40602

RE: MUR 3637

Dear Gentlemen:

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The Federal Election Commission received a complaint that alleges that the Kentucky Democratic Party (Non-Federal) ("Committee") may have violated the Federal Election Campaign Act of 1971, as amended ("the Act"). On October 7, 1992, the Commission mailed copies of the complaint to the above address. You have not responded to the complaint; therefore, another copy is enclosed. We have numbered this matter MUR 3637. Please refer to this number in all future correspondence.

Under the Act, you have the opportunity to demonstrate in writing that no action should be taken against the Committee in this matter. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath. Your response, which should be addressed to the General Counsel's Office, must be submitted within 15 days of receipt of this letter. If no response is received within 15 days, the Commission may take further action based on the available information.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B) and § 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public. If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

Kentucky Democratic Party (Non-Federal) Page 2 If you have any questions, please contact me in the Office of the General Counsel at (202) 219-3690. For your information, we have attached a brief description of the Commission's procedures for handling complaints. Sincerely, leffuy's Long Jeffrey D. Long Paralegal Specialist Enclosures 1. Complaint 2. Procedures 3. Designation of Counsel Statement 0

FEDERAL ELECTION COMMISSION MUR 3637

RESPONSE TO MUR 3637

KENTUCKY DEMOCRATIC PARTY (Non-Federal)
AND WILLIAM JOHNSON, AS TREASURER

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RESPONDENTS

This Response to MUR 3637 is filed on behalf of the Kentucky Democratic Party and William Johnson, as Treasurer.

The complaint filed by the Republican Party of Kentucky refers to several elements of the Report of Receipts and Distributions for a quarterly period as originally filed with the FEC by the Kentucky State Democratic Party State Central Executive Committee. It would appear that the complainant may not have had the benefit of the amendment filed May 20, 1992 and accompanied by a letter of transmittal from William Johnson, Treasurer. Additionally, there was filed with Mr. David J. Weidman, a reports analyst with the FEC, under date of September 3, 1992, an amended report wherein additional detail is provided regarding the transfer of funds including the financial spread sheet. Mr. Weidman was apparently satisfied with this amendment and response.

The only other issue which was raised in the complaint is complainant's reference in footnote 3 to an apparent miscalculation of a percentage. However, complainant resolves this issue on page 2 of the complaint wherein complainant indicates that "Respondent has

Morney at Law

apparently used the correct figure ... in their computations". A typing error resulted in the wrong number being identified as the percentage; however, the correct percentage number was actually used to figure the percentage spoken of.

In summary, there appears to be no issue remaining with regard to the matters raised in the complaint initiating MUR 3637.

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ON

Michael T. McKinney 2922 Washington Square

P.O. Box 688

Burlington, Kentucky 41005

(606) 586-9955

General Counsel Kentucky Democratic Party Charles F. Mitchell Company

Certified Public Accountants
201 WEST MAIN, P.O. BON 198
FRANKFORT, KENTUCKY 40022 4003
FRANKFORT - 15021 227-1749
TELECOPIER - 15021 227-4035

I C TM

CHARLES T. NETCHELE, C.P.A.

BON C. GILES, C.P.A.

WILLIAM G. JOHNSON, JR., C.P.A.

GARY I. HARBIN, C.P.A.

LARRY T. WILLIAMS, C.P.A.

JAMES E. CLOUSE, C.P.A.

CHARLES F. WHELAN, C.P.A.

September 3, 1992

Mr. David J. Weidman, Reports Analyst Federal Election Commission 999 E Street NW Washington, DC 20463

Reference: Amended April Quarterly Report (1/1/92-3/31/92), dated 6/17/92

Dear Dave:

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I apologize for not getting back to you sooner with my response. As in my previous letter, I will attempt to answer your questions in the order they were stated in your letter dated 6/29/92.

The entry of \$612.48 on Line 26 of the Detail Summary Page represents 1/3 of the total loan payments made during the period, \$1,837.44. The loan is a combined Federal/non-federal loan which I began reporting in the 1991 mid-year report. It seemed only logical to report the Federal share only on the Detailed Summary Page.

The line totals on the Summary and Detailed Summary Pages of the amended report and the original report differ significantly primarily because the original report was not right. It did not include all the accounts or activity. I think that the true activities and balances can be explained by a working paper I have labeled "Combined Cash Revenues and Expenses" (enclosed). I believe the amounts on this working paper can easily be traced to the Summary and Detailed Summary Fages. As shown in the working paper also, approximately 2/3s of the administrative expenses were paid from the non-federal bank accounts. There were never any actual transfers between bank accounts. The \$67,190.49 is merely a forced number which makes the ending cash in the Federal bank accounts correct. Perhaps the following will demonstrate:

Beginning Federal Cash	\$71,306.75
Federal Receipts	158.50
Non-federal Requirement	67,190.49
Total	138,655.74
Total Disbursements	106,561.85
Ending Federal Cash	\$32,093.89

If I understand the intent of the law, there must be adequate Federal resources to cover Federal expenditures. Although the Committee's staff did not follow the proper administrative procedures and make actual bank account transfers, I do not think the intent of the law was violated, and may be demonstrated thusly:

Beginning Federal Cash	\$71,306.75
Federal Receipts	158.50
Total Federal Resources	71,465.25
Federal Expenditures/Report	38,595.60
Excess of Resources over Exp.	\$32,869.65

(The excess of resources over expenditures does not equal cash because expenditures/report do not equal actual bank disbursements. The bank balance is slightly lower, indicating that the Federal "account" actually paid more than its required share of the administrative expenses.) If we reported only the activity that occurred in the Federal bank accounts, actual administrative expenses would be wildly distorted. I believe that the amended report is an accurate reflection of what actually happened as is possible, given the facts that the FEC's forms leave much to be desired, and the Committee's staff do not have adequate accounting procedures.

The checks which were attached to the original Year End Report represented sham transactions. A worthless check was written form one account and deposited into a second account to cover two checks written on the second account and deposited into the first account (bank statements enclosed). I think the original logic behind doing this was to show the required non-federal transfer into the Federal "account" and repayment to the non-federal "account" for 1/3 of the total administrative expenses for the period ended 12/31/91. In any event, the transactions did not reflect any economic reality, so I eliminated them in my analyses of the bank accounts (working papers enclosed).

I hope this letter helps clarify what was done and why. Please call if you have questions.

Sincerely,

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Andy Naff, CPA

Enclosures: Working Papers (3)
Bank Statements (2)

Summary Page of Original 12/31/91 Report

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FARMERS BANK & CAPITAL TRUST CO

P. O. BOX 309, FRANKFORT, KENTUCKY 40602 (502) 227-1600

KENTUCKY DEMOCRATIC PARTY VICTORY *91 NON-FEDERAT ACCOUNT PO 80X 694 FRANKFORT KY 40602-0694 730-0 0 4

REGULAR ACCOUNT:

12/31/91 THRU 01/31/92 DOCUMENT COUNT: 4

PAGE

MEMBER FOIC

227-1601 - THAT'S THE PHONE NUMBER TO CALL IF YOU HAVE ANY BANKING GUESTIONS.

OUR FACT (FRIENDLY-ASSISTANCE-CUSTOMER-TEAM)
WILL BE HAPPY TO HELP YOU!

THANKS FOR CARING

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KENTUCKY DEMOCRATIC PARTY FEDERAL ACCOUNT PO 80% 594

FRANKFORT KY 40602-0694

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12/31/91 THRU C1/31/92 DOCUMENT COUNT: 3

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MEMBER FDIC

CHERAL DEPOSIT INSURANCE CORP

227-1601 - THAT'S THE PHONE NUMBER TO CALL IF YOU HAVE ANY BANKING QUESTIONS.

OUR FACT (FRIENDLY-ASSISTANCE-CUSTOMER-TEAM)
WILL BE HAPPY TO HELP YOU!

THANKS FOR CARING

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Other Than An Authorized Committee

(Summary Page)

1. NAME OF COMMITTEE (IN WILL) TYPE OH PRINT Kentucky State Democratic Party Central Executive
ADDRESS (number and street) Check if different than previously reported 2. FEC IDEN' F CATION NUMBER Committee P.O. Box 694 (Democrat Drive) C00011197 CITY, STATE and ZIP CODE This committee qualified as a multicandidate committee DURING THIS Reporting Period on Frankfort, Kentucky 4. TYPE OF REPORT (a): April 15 Quarterly Report July 15 Quarterly Report

Original

October 15 Quarterly Report

July 31 Mid Year Report (Non-election Year Cnly)

X January 31 Year End Report

NO

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February 20 March 20 April 20 May 20	June 20 October 20 July 20 November 20 August 20 December 20 September 20 X January 31
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	(b)	Is this Report an Amendment? YES X NO					
		SUMMARY		COLUMN A This Period		COLUMN B Calendar Year-to-Date	
5.	Cov	ening Period 7/1/91 through 12/31/91					
ŝ.	(a)	Cash on Hand January 1, 19			S	1,479	
	(b)	Cash on Hand at Beginning of Reporting Period	5	72	3		
	(c)	Total Receipts (from Line 19)	. 5	158,181	S	159,181	
	(d)	Subtotal (add Lines 6(b) and 6(c) for Column A and Lines 6(a) and 6(c) for Column B)	5	158,253	5	160,660	
7.	Tota	Il Disbursements (from Line 30)	15	153,180	S	155,587	
8.	Cas	h on Hand at Close of Reporting Period (subtract Line 7 from Line 6(d))	S	5,072	S	5,072	
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10.	Deb (Iten	ts and Obligations Owed BY the Committee nize all on Schedule C and/or Schedule D)	S	2,990	99	99 E Street, NW Jestungian, DC 20463	
		that I have examined this Report and to the best of my knowledge inplete.	and	belief it is true, com	PC.1	ct Free 800-424-9530 oca: 212-376-3120	
Ty	pe or f	Print Name of Treasurer					
Se	gnature	e of Treasurer			Da	ie .	

NOTE: Submission of false, erroneous, or incomplete information may subject the person signing this Report to the penaltes of 2 U.S.C. \$4376.

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Kentucky Democratic Party

P.O. Box 694 • Frankfort, Kentucky 40602 • 695-4828

Grady Stumbo Chairman

00

Gayle R. Rogers

May 18, 1992

Federal Election Commission 999 E Street, NW Washington, DC 20463

Dear Sirs:

This letter is an addendum to and an explanation of Schedule A (Itemized Receipts) for FEC Form 3X (Report of Receipts and Disbursements) for the period covering 7/1/92 - 12/31/92.

Kentucky has a political party "Tax Check-Off" law whereby taxpayers may designate on their state tax returns that \$2.00 be given to the party of their choice. These funds are considered to be contributions for federal election administrative/generic voter drive expenses in accordance with Advisory Opinion 1991-14.

Of each designated \$2.00, \$1.50 goes to the state political party organization and \$0.50 goes to the county party organization of the taxpayer's residence. Because of the small dollar amounts and legalities involved, some county organizations choose to donate their "Check-Off" funds to the state party organization. Receipts on Schedule A from county parties represent these funds. These monies are actually contributions from individuals and are permissible under the Federal Election Campaign Act.

Yours very truly,

Um & Johnson CPA TREASURER

William G. Johnson Treasurer

REPORTS ANALYSIS REFERRAL

TO

OFFICE OF GENERAL COUNSEL

DATE: February 18, 1994

ANALYST: AMY SUZANNE REYNOLDS

I. COMMITTEE:

Kentucky State Democratic Central Executive Committee (C00011197) William Johnson, Treasurer (July 26, 1991 - Present) 1/ Richard Rankin, Treasurer (March 15, 1988 - July 26, 1991) P.O. Box 694 Frankfort, KY 40602

II. RELEVANT STATUTE:

A. 2 U.S.C. \$434(b) & 11 CFR \$104.3(a)(1) B. 11 CFR \$106.5

III. BACKGROUND:

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A. Failure to Reconcile Cash-on-Hand Figures

The Kentucky State Democratic Central Executive Committee ("the Committee") filed its 1991 Mid-Year Report on July 31, 1991 disclosing its cash-on-hand as of January 1, 1991 to be \$1,478.92 (Attachment 2). This figure matched the closing cash-on-hand figure disclosed on the 1990 Year End Report (Attachment 3).

On May 13, 1992, the Committee filed an Amended 1991 Mid-Year Report which disclosed the January 1, 1991 cash-on-hand figure to be \$28,297.44 and added over \$330,000 in receipts and disbursements. A letter from the treasurer was

The 1991 Mid-Year Report filed on July 31, 1991, is the first report signed by William Johnson. The Commission never received any written notification of his appointment as treasurer. Mr. Johnson resigned in September of 1992; however, the Committee has not apprised the Commission of his replacement. The assistant treasurer of the Committee, Pat Goins, has signed the reports in the interim. Furthermore, Clayton Patrick signed the 1993 Year End Report; however, the Committee has yet to file an amended Statement of Organization or letter naming him as treasurer.

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attached to the amendment explaining that the addition of receipts and cash-on-hand was caused by the inclusion of the funds in a "Check-Off" account which had to be reported per Advisory Opinion 1991-14 (Attachment 4).

The Reports Analysis Division ("RAD") analyst sent a Request for Additional Information ("RFAI") to the Committee on July 29, 1992 asking for supporting documentation to reconcile the difference in cash-on-hand figures between the 1990 Year End and the Amended 1991 Mid-Year Reports (Attachment 5).

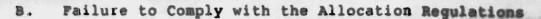
A Second Notice was mailed to the Committee on August 20, 1992 for failure to respond to the RFAI (Attachment 6).

The Commission received a written response regarding the cash discrepancy on the Amended 1991 Mid-Year Report on August 24, 1992. In this letter, an accountant working on the Committee's reports, Mr. Andy Maff, stated the cash discrepancy existed because "the 1990 year end report did not include all the bank accounts" and that the original 1991 Mid-Year Report omitted the "General Fund" and the "Check-Off" accounts (Attachment 7).

While the Committee's August 24th response gave the reason for the greater cash-on-hand figure disclosed on the Amended 1991 Mid-Year Report, the letter failed to reconcile the \$26,818.52 difference between the 1990 Year End and Amended 1991 Mid-Year cash-on-hand figures in report form. Thus on October 28, 1992, the Committee was sent another RFAI regarding the Amended 1991 Mid-Year Report (Attachment 8). This letter asked the Committee to clarify the cash discrepancy and provide amendments for any previous report which might have omitted additional federal funds.

A Second Notice was sent to the Committee on November 19, 1992 for failure to respond to the RFAI (Attachment 9).

On December 15, 1992, the Commission received a written response filed by the assistant treasurer of the Committee which basically restated that the cash discrepancy in question resulted from the newly included "Dollar Check-Off" funds which had not been previously considered as reportable federal funds (Attachment 10). The response included the written responses filed in May and August discussing the addition of "check-off" funds as per Advisory Opinion 1991-14. Copies of the Summary Pages were filed for each reporting period between 11/20/90 and 11/23/92; however, none of this information provided a reconciliation of the cash discrepancy. To date, the Committee has not filed any comprehensive amendments to rectify this situation.



The Committee filed its 1991 Mid-Year Report on July 31, 1991 but disclosed no administrative expenses among its \$2,406.81 of disbursements (Attachment 11).

The analyst sent an RFAI to the Committee on December 18, 1991 regarding the lack of administrative expenditures recorded on the 1991 Mid-Year Report and informing the Committee that the federal account should repay the non-federal account if any administrative expenses were paid with non-federal funds (Attachment 12).

As no amendment was received by the Commission, a Second Notice was mailed to the Committee on January 9, 1992 for failure to respond to the RFAI (Attachment 13).

The treasurer of the Committee, Mr. Bill Johnson, called the analyst on January 22, 1992 and stated that the Committee would be responding to the RFAI soon (Attachment 14).

February 3, 1992, the Committee filed its 1991 Year End Report which disclosed \$153,180.00 in shared federal/nonfederal expenditures. Even though the non-federal share was disclosed to be \$102,120.00, the Committee disclosed a single transfer-in from the non-federal account of \$153,181.00. The Committee failed to provide a date of receipt for this transfer which was described as a "booked transfer" on The Committee also provided photocopies of Schedule H3. three (3) checks totalling \$153,181.00 drawn on the federal account to the non-federal account and a single check drawn on the non- federal account to the federal account in the amount of \$153,181.00 "To Provide For All Shared Expenses Thru Fedl. Account." All checks were dated January 23, 1992. The treasurer included a letter with the report explaining the transfer for allocable activity disclosed on Schedule H3 was made outside the window for such transactions. The letter also assured the Commission that all "proper cash transfers have been made" and that the Committee intends to comply with the allocation regulations in the future (Attachment 15).

On March 16, 1992, the analyst and Mr. Johnson discussed the Committee's administrative expenses with regards to the 1991 Mid-Year Report RFAI. The treasurer informed the analyst that while the Committee did pay all of its expenses from the non-federal account and then ran all funds into the federal account and back out, all funds used were permissible under federal laws (Attachment 14).

The analyst sent an RFAI to the Committee on April 8, 1992 regarding the 1991 Year End Report to inquire about the \$153,181.00 transfer-in from the non-federal account and to

urge the Committee to take steps to insure that the federal account paid its share of allocable expenses (Attachment 16).

On April 20, 1992, the Committee filed its 1992 April Quarterly Report. This report disclosed \$84,460.00 in shared expenses on Schedule H4 and a single \$84,460.00 transfer-in from the non-federal account. Again, no date of receipt was provided for the "booked" transfer which covered the full amount of the shared expenditures during the period rather than only the non-federal portion. The Schedule H4 provided only one lump sum for the total of all allocable expenses with the notation that details would follow (Attachment 17).

On April 29, 1992, an accountant for the Committee, Mr. Andy Naff, and the analyst discussed the RFAIs regarding the Committee's 1991 Reports over the telephone. Mr. Naff stated that the Committee had transferred non-federal funds into the federal account and then back out to pay for its administrative expenses; however, he felt that the addition of federal accounts previously excluded from FEC reports would illustrate that there was sufficient federal money to cover the federal share of allocated expenditures (Attachment 18).

A Second Notice was sent to the Committee on April 30, 1992 for failure to respond to the RFAI referencing the 1991 Year End Report (Attachment 19).

The Committee filed an Amended 1991 Mid-Year Report on May 13, 1992 disclosing a much greater amount of financial activity than previously disclosed. Whereas the original Mid-Year Report disclosed no shared disbursements and only \$2,406.81 in total disbursements, the amended report disclosed \$178,696.98 in joint expenditures on Schedule H4. In addition, Schedule H3 disclosed a \$99,905.74 transfer-in from the non-federal account occurring on June 30, 1991 (Attachment 20). Because this transfer covered the full nonfederal share for disbursements occurring in the first six months of 1991, it appeared impossible that the full amount of this transfer could fall within the appropriate forty day transfer window.

On May 26, 1992, the Committee filed an Amended 1991 Year End Report which again disclosed a much greater amount of financial activity than reported on the original report. Schedule H4 disclosed a total of \$225,119.43 in shared expenses. While the non-federal share of these expenditures was only \$150,079.62, Schedule H3 disclosed a transfer-in of \$206,138.98 occurring on December 31, 1991 (Attachment 21). Once again, it seemed clear that the Committee's federal account had received transfers-in outside the allocation window and that these transfers were now in excess of permissible amounts.

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An RFAI was mailed to the Committee on May 27, 1992 requesting clarification regarding the \$84,460 transfer-in from the non-federal account found on the 1992 April Quarterly Report and reminding the Committee of the importance of correcting any non-compliance with the allocation regulations (Attachment 22).

Upon receiving no amendment to the 1992 April Quarterly Report, a Second Notice was sent to the Committee on June 18, 1992 for failure to respond to the RFAI (Attachment 23).

The Committee filed an Amended 1992 April Quarterly Report on June 22, 1992. The receipts and disbursements again were radically different from those found on the original report. The amendment disclosed \$101,949.37 in shared expenses on Schedule H4 for which a \$67,190.49 transfer—in from the non-federal account was received on March 31, 1992 according to Schedule H3 (Attachment 24). Although it appeared that the total amount transferred from the non-federal account nearly equaled the non-federal share of expenses, subsequent information provided by the Committee suggested that the report did not accurately reflect the financial activity of the Committee during this reporting period.

On June 25, 1992, the treasurer, Mr. Johnson, and the analyst had a telephone discussion regarding the transfers reported on the 1991 and 1992 amendments. Mr. Johnson confirmed that the transfers were assigned dates of receipt for the 1991 reports even though most transfers were made in January 1992 and therefore had been made outside the transfer windows. While Mr. Johnson acknowledged the improper allocation and indeed the misrepresentation of the Committee's financial activity, he stated that he did not want to talk about correct or incorrect activity because the process was just a game (Attachment 25).

In a phone conversation on June 30, 1992, the analyst and Mr. Naff, the accountant, discussed the Committee's reporting errors. Mr. Naff stated that the depiction of shared expenses and transfers-in disclosed on the H Schedules were made up to show in part how allocation should have occurred. Mr. Naff contended that even though the Committee did not pay their administrative expenses properly, it still had sufficient federal funds to cover its share of joint expenditures with the true amount of federal receipts fully disclosed on its amended reports (Attachment 25).

On July 15, 1992, the analyst and Mr. Naff discussed the 1992 July Quarterly reporting period. Mr. Naff explained that the Committee had made transfers-in from the non-federal account because the federal account had insufficient funds to cover its expenses during the second quarter of the year. He stated that the federal account would declare a debt to the

non-federal account for the amount of underpayment by the federal account (Attachment 26).

Also on July 15, 1992, the Committee filed the Summary and the Detailed Summary Pages of the 1992 July Quarterly Report with the intent of timely filing the Report. The accompanying cover letter alluded to the fact that the Committee's accounting methods were unsatisfactory (Attachment 27).

A complete 1992 July Quarterly Report was filed on July 23, 1992 disclosing \$174,882.66 in shared expenses. Schedule H3 disclosed \$151,052.42 in transfers-in from the non-federal account, while the non-federal share of joint expenditures for the period was only \$116,588.44. In addition, the report disclosed a \$33,854.22 debt owed to the non-federal account. A ledger sheet was attached to illustrate the derivation of the debt (Attachment 28). It appears that the Committee continued to transfer-in impermissible amounts of non-federal funds, and that the declared debt does not represent the full amount of money owed back to the non-federal account.

July 29, 1992, the Committee was sent RFAIs referencing the Amended 1991 Mid-Year and Amended 1991 Year End Report and the Amended 1992 April Quarterly Report. The RFAI regarding the Amended 1991 Mid-Year Report requested further clarification concerning the vast cash differences between the original and amended reports for the period and the procedure used by the Committee to pay its administrative The RFAI also stated that the Committee must expenses. explain the adequacy of federal funds to cover the joint expenditures and file reports to reflect the true financial activity of the period (Attachment 29). The RFAI concerning Amended 1991 Year End Report requested this same information for the end of 1991 (Attachment 30). The Amended April Quarterly Report's RFAI likewise requested clarification of the procedures for payment of administrative expenses and of the source of additional funds. It also questioned the omission of checks dated January 23, 1992 from this report which were included with the Amended 1991 Year End Report (Attachment 31).

As no amendments were received, a Second Notice was mailed to the Committee on August 20, 1992 for failure to respond to the RFAIs (Attachment 32).

On August 24, 1992, the Commission received amendments to the 1991 Mid-Year and Year End Reports in response to the RFAIs. The letter regarding the 1991 Mid-Year Report addressed the discrepancies in the shared expenditures. The Committee stated that administrative expenses were handled improperly. The response provided an elaborate explanation (with a supporting ledger sheet) to justify the additional receipts and disbursements and thus adequacy of federal funds.

KENTUCKY STATE DEMOCRATIC CENTRAL EXECUTION MITTEE REPORTS ANALYSIS OGC REFERRAL PAGE 7

to cover its share of the joint expenditures. In doing so, the Committee stated that the transfer reported on the May 13th amendment "was purely fictitious" and that the Committee basically "paid their bills out of whichever account had money in it" (Attachment 33).

The August 24th response to the questions regarding the 1991 Year End Report further describes the reason for the Committee's inflated receipts and disbursements and justification of the adequacy of federal funds to pay for their expenses (again supported by a ledger sheet of figures). Once again, the Committee confirmed that their reports did not represent actual activity in the way it occurred and further that the reported transfers "were not made between the accounts" (Attachment 34).

On September 8, 1992, the analyst and Mr. Naff discussed over the telephone the non-federal transfers disclosed on the Committee's reports. Mr. Naff admitted the transfers were not an accurate portrayal of their financial activity but still contended that the Committee had sufficient funds to cover the federal share of joint expenditures (Attachment 35).

Also on September 8, 1992, the Commission received another piece of written correspondence serving as the Amended 1992 April Quarterly Report and providing further information regarding the 1991 Year End Report (Attachment This letter explained further the discrepancy between the original and amended reports' financial activity. Committee again made it clear that there were never any actual transfers between bank accounts; however, they still failed to provide a report to remove the transfers, disclose the appropriate activity and then take any corrective action meeded. The portion of the letter dedicated to the 1991 Year Report revealed that the photocopies of checks attached to the original 1991 Year End Report represented "sham transactions". The accountant preparing the letter noted this in explaining how he arrived at the figures disclosed in the Amended 1991 Year End Report; yet, the Committee provided no new report to disclose the actual activity for the period.

On September 21, 1992, the assistant treasurer of the Committee, Ms. Pat Goins, and the analyst had a telephone conversation regarding future compliance with the allocation regulations. Ms. Goins stated that the Committee was aware of the need to pay off the debt to the non-federal account as soon as possible (Attachment 37).

An RFAI regarding the 1992 July Quarterly Report was sent to the Committee on October 14, 1992. It recommended that the Committee immediately repay the debt declared to its non-federal account and rectify any non-compliance with the allocation regulations (Attachment 38).

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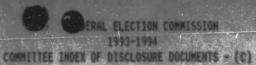
The Committee filed its 1992 October Quarterly Report on October 15, 1992. The report disclosed \$247,149.56 in shared expenditures. While the total of all transfers-in from the non-federal account is less than the non-federal share during the period, the year-to-date figures disclosed that there was still overpayment of joint expenses by the non-federal account. The Committee disclosed the full payment of the debt owed to the non-federal account but omitted this debt activity from its Schedule D (Attachment 39).

A Second Notice was sent to the Committee on November 5, 1992 for failure to provide a response to the RFAI referencing the 1992 July Quarterly Report (Attachment 40).

The Committee filed an Amended 1992 July Quarterly Report on November 23, 1992 which stated that the debt to the non-federal account had been repaid and disclosed on the 1992 October Quarterly Report in order to compensate for transfer miscalculations (Attachment 41). The Committee did not indicate that additional action would be taken in the future; yet, it still appears that the full amount of impermissible activity has not been taken into account.

On April 21, 1993, the analyst sent an RFAI regarding the 1992 October Quarterly Report to the Committee for omission of the debt owed to the non-federal account from Schedule D (Attachment 42).

The Commission received an Amended 1992 October Quarterly Report on May 12, 1993 which disclosed the payment of the debt owed to the non-federal account on the appropriate Schedule D (Attachment 43). The Committee, however, made no reference to further attempts to rectify previous non-compliance with the allocation regulations in 1991 and 1992, nor have they done so to date.



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RECEIPTS

DISBURSEMENTS

OF HICROFILM

COVERAGE DATES PAGES LOCATION

TYPE OF FILER

KENTUCKY STATE DEMOCRATIC CENTRAL EXECUTIVE CONNITTEE CONNECTED ORGANIZATION: CAMPBELL CO DEN CLUB (AFFL)			ID #COODILI97 PARTY QUALIFIED			
1993 HID-YEAR REPORT REQUEST FOR ADDITIONAL INFORMATION	149,171		174,885	1JAN93 -30JUN9 1JAN93 -30JUN9		
YEAR-END	251,568		245,071	1JUL93 -310EC9		
TOTAL	400,739	0	419,956	0	116 TOTAL PAGES	

The 1993 Year End Report has not been reviewed. Ending Cash on Hand as of 12/31/93: Debts and Obligations owed by the Committee: \$8727.85 Debts and Obligations owed to the Committee: \$ 0.00

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COMMITTEE INDEX OF DISCLOSURE DOCUMENTS - (C)

PAGE 1

COMMITTEE DOCUMENT

RECEIPTS DISBURSEMENTS

OVERAGE DATES PAGES LOCATION

TYPE OF FILER

	KENTUCKY STATE DEMOCRATIC CENTRAL EXECUTIV			ID 8000011197 PART	Y QUALIFIED
CONN	ECTED ORGANIZATION: CAMPBELL CO DEN CLUB				
	1991 MID-YEAR REPORT	1,000	2,406	1JAN91 -30JUN91	10 91FEC/705/2613
	MID-YEAR REPORT - AMENDA	ENT 156,440	184,267	1JAN91 -30JUN91	37 92FEC/754/3572
	MID-YEAR REPORT - AMENDA	ENT -		1JAN91 -30JUN91	10 92FEC/776/4702
	MID-YEAR REPORT - AMENDS	ENT -	•	1JAN91 -30JUN91	3 92FEC/816/0813
	MID-YEAR REPORT - AMENDA	ENT 156,440	184,267	1JAN91 -30JUN91	2 92FEC/816/0820
	NID-YEAR REPORT - AMENDO		2,406	1JAN91 -30JUN91	2 92FEC/816/0818
	REQUEST FOR ADDITIONAL INFORMATION			1JAN91 -30JUN91	2 91FEC/723/3307
	REQUEST FOR ADDITIONAL INFORMATION			1JAN91 -30JUN91	3 92FEC/726/3078
	REQUEST FOR ADDITIONAL INFORMATION			1JAN91 -30Jum91	3 92FEC/771/4372
	REQUEST FOR ADDITIONAL INFORMATION			1JAN91 -30JUN91	4 92FEC/776/0127
	REQUEST FOR ADDITIONAL INFORMATION			1JAN91 -30JUN91	1 92FEC/800/1439
	REQUEST FOR ADDITIONAL INFORMATION				
	YEAR-END	State of the state	153,180	1JAN91 -30JUN91	2 92FEC/803/1816
0		150,101	-	1JUL91 -31DEC91	63 92FEC/736/0261
UT.	YEAR-END - AMENDA		201,632	1JUL91 -310EC91	64 92FEC/756/4710
744	YEAR-END - AMENDO			1JUL91 -31DEC91	12 92FEC/776/3747
M)	YEAR-END - AMENDO		153,180	1JUL91 -31DEC91	4 92FEC/777/4254
	YEAR-END - AMENDO		153,180	1JUL91 -31DEC91	2 92FEC/816/0824
0	YEAR-END - AMENDO		281,632	1JUL91 -310EC91	2 92FEC/816/0822
	REQUEST FOR ADDITIONAL INFORMATION			1JUL91 -310EC91	2 92FEC/746/1371
00	REQUEST FOR ADDITIONAL INFORMATION	2110		1JUL91 -31DEC91	3 92FEC/753/3866
	REQUEST FOR ADDITIONAL INFORMATION			1JUL91 -31DEC91	2 92FEC/771/4369
	REQUEST FOR ADDITIONAL INFORMATION	210		1JUL91 -31DEC91	3 92FEC/776/0124
NO	1992 STATEMENT OF ORGANIZATION - AMENDS	ENT		1900792	2 92FEC/798/1507
, ,	APRIL QUARTERLY	84,460	88,622	1JAN92 -31MAR92	8 92FEC/750/3227
4	APRIL QUARTERLY - AMENDS	ENT 67,348	106,561	1JAN92 -31MAR92	36 92FEC/761/2208
	APRIL QUARTERLY - AMENDA	ENT -		1JAN92 -31MAR92	5 92FEC/777/4249
0	APRIL QUARTERLY - AMENDA		106,561	1JAN92 -31MAR92	2 92FEC/816/0826
	REQUEST FOR ADDITIONAL INFORMATION	The state of the s		1JAN92 -31MAR92	2 92FEC/757/1483
/	REQUEST FOR ADDITIONAL INFORMATION			1JAN92 -31MAR92	3 92FEC/761/2666
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0	REQUEST FOR ADDITIONAL INFORMATION			1JAN92 -31MAR92	3 92FEC/776/0121
	JULY QUARTERLY	151,059	177,495	1APR92 -30JUN92	4 92FEC/770/2527
	JULY QUARTERLY - AMENDA		177,495	1APR92 -30JUN92	54 92FEC/771/0134
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	JULY QUARTERLY - AMENDO		177,495	1APR92 -30JUN92	2 92FEC/816/0828
	REQUEST FOR ADDITIONAL INFORMATION			1APR92 -30JUN92	2 92FEC/785/2593
	REQUEST FOR ADDITIONAL INFORMATION			1APR92 -30JUN92	3 92FEC/802/0893
	OCTOBER QUARTERLY	406,223	327,736	1JUL92 -30SEP92	80 92FEC/786/0570
	OCTOBER QUARTERLY - AMENDO		327,736	1JUL92 -30SEP92	2 92FEC/816/0830
	OCTOBER QUARTERLY - AMENDO		*	1JUL92 -305EP92	4 93FEC/838/3774
	REQUEST FOR ADDITIONAL INFORMATION			1JUL92 -30SEP92	4 93FEC/836/1312
	PRE-GENERAL	158,574	58,457	10CT92 -140CT92	75 92FEC/795/1967
	PRE-GENERAL - AMENDA	ENT 158,574	58,457	10CT92 -140CT92	2 92FEC/816/0832

SERAL ELECTION COMMISSION

1991-1992 COMMITTEE INDEX OF DISCLOSURE DOCUMENTS - (C)

PAGE 2

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PRE-GENERAL	- AMENDMENT			10CT92 -140CT92	1 93FEC/838/3771
REQUEST FOR ADDITIONAL	INFORMATION			10CT92 -140CT92	5 93FEC/836/1306
POST-GENERAL		370,413	507,793	150CT92 -23MOV92	110 92FEC/806/2943
POST-GENERAL	- AMENDMENT	370,413	507.793	150CT92 -23NOV92	2 92FEC/816/0834
POST-GENERAL	- AHENDHENT			150CT92 -23NOV92	2 93FEC/838/3772
REQUEST FOR ADDITIONAL	INFORMATION			150CT92 -23NOV92	4 93FEC/836/1301
YEAR-END		45,009	64,418	24NOV92 -310EC92	86 93FEC/823/2379
YEAR-END	- AMENDMENT			24NOV92 -318EC92	3 93FEC/838/3768
YEAR-END	- AMENDMENT	1000		24NOV92 -310EC92	7 93FEC/841/5245
REQUEST FOR ADDITIONAL	INFORMATION			24NOV92 -31DEC92	3 93FEC/836/1297
REQUEST FOR ADDITIONAL	INFORMATION 2ND			24MOV92 -31DEC92	1 93FEC/841/9538
TOTAL		1,552,094	0 1,526,498	0	765 TOTAL PAGES

All reports listed have been reviewed.

Ending Cash on Hand as of 12/31/92: \$27473.55

Debts and obligations owed by the Committee:\$14852.65

Debts and obligations owed to the Committee:\$ 0.00

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1989-1990 COMMITTEE INDEX OF DISCLOSURE DOCUMENTS - (C)

PAGE 1

COMMITTEE DOCUMENT

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RECEIPTS

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TYPE OF FILER

	CTED ORGANIZATION: CAMPBELL CO DEM CLUB (AFFL 1989 STATEMENT OF ORGANIZATION - AMENDMENT			17JAN69	1 89FEC/578/0599
	MID-YEAR REPORT	36,867	40,816	1JAN89 -30JUN89	13 89FEC/602/1825
	YEAR-END	0	744	1JUL89 -31DEC89	8 90FEC/622/4255
	1990 APRIL QUARTERLY	0	0	1JAN90 -31MAR90	8 90FEC/632/2495
	JULY QUARTERLY	0	0	1APR90 -30JUN90	8 90FEC/644/5221
	OCTOBER QUARTERLY	48,100	38,850	1JUL90 -305EP90	30 90FEC/660/3111
	OCTOBER QUARTERLY - AMENDMENT	48,100	38,850	1JUL90 -30SEP90	10 90FEC/668/2597
	OCTOBER QUARTERLY - AMENDMENT			1JUL90 -30SEP90	2 91FEC/682/2474
	REQUEST FOR ADDITIONAL INFORMATION			1JUL90 -30SEP90	2 91FEC/679/3913
	PRE-GENERAL	20,000	26,458	10CT90 -170CT90	9 90FEC/668/2608
	POST-GENERAL	75,000	71,217	180CT90 -30NOV90	12 90FEC/674/0352
	POST-GENERAL - AMENDMENT		•	180CT90 -30NOV90	6 91FEC/691/2474
00	REQUEST FOR ADDITIONAL INFORMATION			180CT90 -30NOV90	3 91FEC/689/3690
	YEAR-END	140	5,305	20NOV90 -31DEC90	8 91FEC/684/2370
U	YEAR-END - AMENDMENT	140	5,305	20NOV90 -31DEC90	2 92FEC/816/0816
M	TOTAL	180,107	0 183,390	0	122 TOTAL PAGES

All reports listed, with the exception of the Amended 1990 Year End Report, have been reviewed.

Ending Cash on Hand as of 12/31/90: \$1478.92 Debts and obligations owed by the Committee:\$2990.25

Debts and obligations owed to the Committee:\$ 0.00

REPORT OF RECEIPTS AND DISBURSEMENT FAIR DELIVERED

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July 15 Quarterly Report	March 20	July 20	November :	10000
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	May 20	September 20	January 31	
January 31 Year End Report	Twelfir day report pro		e of Electron	
2 July 31 Mid Year Report (Non-election Year Only)	elector or	in the Sta	te of	
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Covering Percet 11-20-90 through 33-31-90 Cash on Hand at Beginning of Reporting Floridal Cash on Hand at Beginning Floridal Cash on H	\$ 140.00 \$ 6 784.87 \$ 5.305.95	\$ 143,240. \$ 143,312. \$ 141,813. \$ 1,478.
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Attachment 4
Page 1 of 3
Amnd 1991 Mid-Year

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Kentucky Democratic Party

P.O. Box 694 * Frankfort, Kentucky 40602 * 695-4828

Greek Street

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Gayle R. Rogers

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May 8, 1992

Pederal Election Counission 999 E Street, NW Washington, DC 20463

Dear Sires

This lotter is an addendum to and an explanation of Schodule & (Itamised Receipts) for FMC Perm 38 (Report of Receipts and Disburgements) for the pariod (povering 1/4/92 - 5/30/92.

Ecotocky has a political party "the Check-Off" law whereby temperate my designate in their state tem natures that \$2.50 he given to the party of their checks, these fraction are considered to be contributions for federal election administrative/poweric value trive expenses in accordance with Advisory Opinion 1991-14.

Of each designated \$2.00, \$1.50 goes to the state political party organization and \$0.50 goes to the county party organization of the tampeyer's residence. Because of the small dollar amounts and legalities involved, some county organizations choose to donate their "Check-Off" funds to the state party organization. Because on Schedule & from county parties represent these funds. These somise are actually contributions from individuals and are permissible under the Federal Flooties Campaign &ct.

Yours very trally,

Uh. I Lohn en Trasuna

William G. Johnson Treasurer



FEDERAL ELECTION COMMISSION MASSIMULTER DE POI

RQ-2

William G. Johnson, Treasurer Mentucky State Democratic Central Executive Committee P.O. Box 694 Frankfort, EY 40602

JL 29 1992

Identification Number: C00011197

Reference: Amended Hid-Year Report (1/1/91-6/30/91), dated Hay 1, 1992

Dear Mr. Johnson:

This letter is prompted by the Commission's preliminary review of the report(s) referenced above. The review raised questions concerning certain information contained in the .-port(s). An itemisation follows:

(-The beginning cash balance of this report should equal) the ending belance of your 1990 Year End report. Please clarify this discrepancy and smend any subsequent report(s) that may be affected by this correction.

- -Please provide the total for Line 11(a)(iii), Columns A and B of the Detailed Sunmary Page.
- -Please provide a Schedule A to support the entry reported on Line 13 of the Detailed Sunnery Page. All loans and loan repayments received by your conmittee must be itemised on Schedule A, regardless of the amount loaned or repaid. 2 U.S.C. \$434(b)(3)(E)
- -Your report discloses a \$4,000 lean repayment received on Line 13 of the Detailed Dunnary Page. The original assunt of the loan, as well as any loan repayments, must be reflected on Schedule C. 2 U.S.C. \$434(b)(3)(B)
- -Schedule C discloses leans from Powell County Bank and Farmers Bank and Trust in the amounts of \$4,135 and \$14,821. In instances where loans have endorsers or guarantors, the following information must be supplied: (1) the identification of each endorser or quaranter; and (2) the amount of endorsement or quarantee outstanding at the close of the reporting period. The individual, his or her full mane, mailing address,

occupation, and name of employer; and (b) in the case of any other person, the person's full name and address. 11 CPR \$\$100.7(a)(1)(i)(C) and 104.3(a)(4)(iv)

-Schodule C of your report indicates a cumulative payment to date of \$92 to Fermers Bank and Trust on an outstanding loan. Schodule 84 of your report discloses \$5,836 in loan repayments to Farmers Bank and Trust this period. Please clarify this discrepancy.

-Your original 1991 Mid-Year Report discloses \$2,406 in transfers to your non-federal account. Your amended 1991 Mid-Year Report, however, omits these transactions. Please clarify this discrepancy.

-Line 26 of the Detailed Sunnary Page of your report discloses a total of \$5,570 in losn repayments made. The sum of the entries itemized on Schedule #4, however, indicates the total to be \$16,712 Please amend your report to clarify this discrepancy.

-The loans from Powell County Bank and Farmers Bank and Trust, incurred on December 22, 1988 and Pebruary 9, 1990, have not been disclosed previously. Please amend all affected reports from the dates the loans were incurred and include any loan repayments on Schedule B.

-The Summary and Detailed Summary Pages of this report disclose line number totals which differ substantially from the totals disclosed on the committee's original 1991 Mid-Year Report. The amended report discloses receipt and disbursement totals which are \$155,440 and \$182,332 more, respectively, than originally disclosed on the committee's initial report. The committee also disclosed \$178,696 in allocable disbursements made for administrative expenses during this reporting period, while the original report failed to show any administrative expenses.

Additionally, the cash flow, as reported, indicates that the federal account would not have had adequate funds to pay disbursements totalling \$184,267. Since the \$99,905 non-federal transfer-in was received on the last day of the reporting period and ever \$49,000 of the check-off funds were received during the last two menths of the reporting period, the committee must explain how these expenses were paid.

The committee must immediately describe the sources of the figures disclosed on the 1991 Amended Rid-Teer Report, clarify the accounting procedures used to pay the committee's administrative expenses for this period, and provide clarifying information for the apparent discrepancies in the financial transactions between the original and amended reports. If the activity listed in this report did not actually occur in the federal account, the committee must file an amended report to accurately reflect only the activity that was transacted through the federal account.

A written response or an amendment to your original report(s) correcting the above problem(s) should be filed with the Pederal Election Commission within fifteen (15) days of the date of this letter. If you need assistance, please feel free to contact me on our tell-free number, (800) 424-9530. By local number is (202) 219-3580.

Sincerely,

David of Avidan

Reports Analyst Reports Analysis Division



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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 2003

20-1

August 20, 1992

William 6. Johnson, Treasurer Kentucky State Democratic Control Executive Committee P.O. Box 694 Frankfort, EY 40602

Identification Busher: C00011197

Deference: Amended Nid-Tear (1/1/01-6/30/01, dated 5/0/92), Amended Year End (7/1/91-12/31/91, dated 5/26/92) and Amended April Quarterly (1/1/92-3/31/92, dated 6/17/92) Deports

Dear Mr. Johnson:

This letter is to inform you that as of August 19, 1992, the Commission has not received your response to our requests for additional information dated July 39, 1992. Those notices requested information essential to full public disclosure of your federal election financial activity and to ensure compliance with provisions of the Federal Election Campaign Act (the Act). Copies of our original requests are enclosed.

If no response is received within fifteen (15) days from the data of this notice, the Commission may choose to initiate audit or legal enforcement action.

If you should have any questions related to this matter, please contact bavid Weidman on our tell-free number (800) 424-9530 or our local number (202) 219-3580.

17

John D. Gibson

Assistant Staff Director Reports Analysis Division

Enclosures

Attachment Page 1 of 4 Amnd. 1991 Mid-Year SEEF TOWN **一旦大学工程** TI BANGE FFA COMMENT SETTINGS. C.P.A. August 18, 1992 Mr. Bovid J. Voidnen, Reports Analyst Poderal Election Counterion 999 E Street III Washington, DG 20463 Beer Bove: There is no easy way to approach this, so I will try to reply in the chronological order of the reports and in the order of paragraphs in your lotters: manded Mid-Year Resert (1/1/91-4/30/91) The beginning each belonce on the amended report (38,197.44) does not equal the 1990 unding each (1,476.92) because the 1990 year and report did not include all the best accounts. Please refer to the attached working paper, "Turnery of Receipts, Disburyements, & Best Relances," which I have labeled Behible 1. We number texted in yellow one the case wood for the 1990 Year Bed report. Then I smeaded the report, I included the beginning belonce in the "Thesh-Off" account, which may be designated as Pederal money under the Poderal Election Compaign Act." α Line 11(a)(111) of the Dotail Dumary Page should have contained the number, "1,000.00". I apologise for this 0 typographical error. N I have enclosed Schedule A for Line 13 of the Detail Sunnery Page. At the time, I simply was not aware that it was necessary to file Schedule A for loans received. 0 The total amount of the loss was 12,000.00. It was a short tern loom for the purpose of paying administrative expenses, so my reasoning was that one-third of the loan should be

reported as the Poderal share. The loss was fully repaid during this reporting period. The repayment is reflected on Line 26 of the Botail Sunnary Page which is supported by

Schodule 34.

The 4,000.00 was not a loss repayment received, but a loss incurred by the Counittee. I originally did not report it to School of became it had a sare belance on 6/20/91. on Schodule C, because it had a sero belance on 6/3 However, I have enclosed an additional page for Schedule 6 to comply with your request.

0

The Loons from Povell County Bank and Farmers Bank reported on Schodule 6 do not have any endorsers or guaranters. I have enclosed exples of the notes for your Inspection.

The cumulative payment of \$92 to Farmers Bank and Trust reported on Schodule G is correct. Of the \$5,036 payments to Farmers Bank, only \$1,012 applied to this lean, which theludes principal and interest. \$4,016 was the repayment of the \$4,000 Federal share of the short term lean discussed above. The \$92 principal repayment may seem low, but this is a ten year note. For any note that long, the first payments are almost all interest. The outstanding belonce of the lean was figured using an assounting technique known as "Fresent Valve Theory." I have enclosed my working paper, "Leans/Lean Payments" for your exemination.

The \$2,406 in transfers to the non-foderal account represent checks written from two accounts which were designated as Poderal to the non-foderal (General Pund) account. On Enhibit 1 I have circled these numbers in groon. Since both Poderal and non-foderal administrative expenses were paid out of the General Pund account, these transfers were meaningless. I will discuss this situation in more detail in a following paragraph.

On Line 26 of the Betailed Summary Page, \$5,570 represents one-third of the total payments made toward combined Pederal/hon-federal looms. Total loom repayments were \$15,712. I was not sure how to report this, but it seemed legical to report only the Federal share on Line 26. If this not the proper way to report, please advise me.

I am sure you are correct that the loans form Powell County Bank and Farmers Bank have not previously been reported, but I have never seen any previous reports, and I cannot verify that they exist. Also, I doubt that records exist from which these previous reports could be constructed. I will investigate this, but it may not be physically possible to comply with your request to smend previous reports.

The wast differences in receipt and disbursement totals between the original and amended 1991 Mid-Year reports are, I think, very easily explained. The original report simply did not include the activity in all of the accounts. As shown in Exhibit 1, the transactions in the General Fund and Check-Off accounts were omitted. All administrative expenses were paid from these two accounts. Hence, the original report failed to show them.

You are correct that the Federal account did not have adequate fund to pay disbursements totalling \$184,267. 'In reality this is not what happened. Both Federal and non-federal administrative expenses were paid from both the Pederal and non-federal accounts. That I have tried to do is demonstrate that Pederal resources were adequate to pay for Pederal expenses. As I think I mentioned to you, I think like an accountant, and if the each sin't right, it aim't right. If you will notice on the Summary Page, beginning and ending each are traceable to Enhibit I, which is traceable to the benk statements of those bank accounts that I believe to be Pederal hank accounts. I den't know of any other way to make the thing auditable. The \$99,905 transfer was purely fictitious. It represents the amount that would have had to have transferred from the mon-faderal account in order to pay total expenses of \$184,267, and make the ending each in the Pederal hank accounts norrect. Forhape the following will demonstrate:

Beginning Federal Cash Federal Receipts Sen-federal Requirement Setal Fetal Disbursements Unding Federal Cash (164.267.77)

Another way of looking at the thing is that the Pederal "account" used \$27,827.83 of available each (beginning each less ending each from the Summary Page) and had \$56,535.00 of receipts (Detail Summary Page, Line 30) for a total of \$84,362.82. Federal disbursements were only \$65,136.45 (Detail Summary Page, Line 31). Obviously, Pederal resources were more than adequate to cover Pederal disbursements, regardless of the fact that actual transfers between bank accounts were not made.

I hope this letter helps explain the sources of the figures disclosed in the 1991 Amended Mid-Year Report. I counct elerify the committee's accounting procedures, because they didn't have any. They paid their bills out of whichever account had money in it. To prepare the report, I had to start from scratch and perform a quasi-audit, and use my best judgement.

Floase call if you have questions shout the contents of this letter, as you surely will have. I will get responses on the other reports in the mail shortly.

Sinceroly,

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Andy MEE, CTA

Enclosures: Working Papers(2) Senk Botes(2) Schedules A and C



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PEDERAL ELECTION COMMISSION

20-2

William Johnson, Treasurer Sentucky State Democratic Control Executive Committee P.O. Dem 694 Frankfort, Ex. 40602

OCT 2 8 /992

Identification Number: C00011197

Reference: Amended Hid-Year Report (1/1/91-6/30/91), deted May 13, 1992

Dear Mr. Johnson:

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This letter is prompted by the Commission's preliminary review of the report(s) referenced above. The review raised questions concerning cortain information contained in the report(s). An itemisation follows:

-The beginning cash belance of this report should equal the ending belance of your 1990 Year End Report. Please clarify this discrepancy and smend any subsequent report(s) that may be affected by this correction.

If the cash discrepancy resulted from the committee's emission of additional federal accounts not previously included in the committee's cash totals, comprehensive amendments for those years affected by these emissions must be filed.

A written response or an amendment to your original report(s) correcting the above problem(s) should be filled with the Federal Election Commission within fifteen (15) days of the date of this letter. If you need assistance, please feel free to contact me on our tell-free number, (800) 424-9530. By local number is (202) 219-3500.

Sincerely.

David J. Woldman Repolits Analyst

Reports Analysis Division



FEDERAL ELECTION COMMISSION

WASHINGTON D.C. 20063

RO-3

Hoveaber 19, 1992

William Johnson, Treasurer Kentucky State Democratic Central Executive Committee P.O. Bez 694 Frankfort, EY 40602

Identification Number: C00011197

Reference: Amended Mid-Year Report (1/1/91-6/30/91), dated Ray 13, 1992

Dear Mr. Johnson:

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This letter is to imform you that as of November 18, 1992, the Commission has not received your response to our request for additional information, dated October 28, 1992. That notice requested information essential to full public disclosure of your federal election financial activity and to ensure compliance with provisions of the Federal Election Campaign Act (the Act). A copy of our original request is enclosed.

If no response is received within fifteen (15) days from the date of this notice, the Commission may choose to initiate sudit or legal enforcement action.

If you should have any questions related to this matter, please contact David Weldman on our toll-free number (800) 424-9530 or our local number (202) 219-3580.

Sincerely,

John D. Gibson

Assistant Staff Director Reports Analysis Division

Enclosure



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Kentucky Democratic Party ...

P.O. Box 694 · Frankfort, Kentucky 40602 · 695-4828

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Gayle St. Rossers For-Char

December 14, 1992

r. John D. Gibeen seistant Staff Director sports Analysis Division searal Election Commission ington BC 20463

Reference Hid-Year Report (1/1/91-6/30/92) Dated Way 13, 1992

Dear Mr. Cibeen:

In response to your letter deted Hovember 19, 1892 requesting information concerning the ending belance of the 180 very end report and referenced to manhant of the 180 very end report and referenced to manhant of the 180. I have reviewed the response of the 180 at that the end the corresponding reports and find that the above was amended due to emission of additional federal account and the reason for the emission was that we did not realise until early in the year that "Beller Cheek off" money was considered federal monion. That only being the FE for a reling as to whether or not this account was to be considered federal money. As the FEC rules it was to be considered federal money. As the FEC rules it was federal money, the CPA had to mend the resports to getlest this additional belance of accounts.

I have attached a copy of each "Report of Receipts and Disbursements" of each report that was filled starting with 11/20/90 - 12/31/90 thru 10/15/92 - 11/23/92 reflecting this. Also a copy of a letter dated July 15, 1992 (addendum) explaining the bollar Check Off progress and a copy of a letter dated August 18, 1992 addressing the same subject in the first paragraph. Both of these letters were answered by the CPA.

If I can be of further help, please do not hesitate to contact ma.

Sincerely.

Put Goins

Assistant Treasurer

To the Secretary Control of the Secretary Cont

Amnd. 1991 MY (Orig 1990 YE) Eentucky State Bonetratic Central Executive Committee R RECEIVED TO THE NOOMESS (number and street) C 000111 97 Millville Bood, P.O. Box 694 The committee question as a multiple of CITY, STATE and 20 CODE Prankfort, Eentucky 40602 4. TYPE OF REPORT 660 April 3 Quarterly Report Monthly Report Due On identity 20 1 June 20 - November 20 July 15 Country Report March 20 July 20 _ December 20 A-qual 20 Ü ---Ochoger 15 Quarterly (Name) Sestember 20 ... January 31 I January 31 Year End Report Twellth day report proceeding __ (Type of Electron) 11 Ady 31 Med Year Report (Non-election Year Only) in the State of ___ Thirtieth day report following the Convert Election on 50 00 Terrorian Report In the State of

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Amnd. 1991 MY

(Orig. MY)

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PEPORT OF RECEIPTS AND DISQUESEMENTS

Amnd. 1991 MY (Amnd. MY)

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For Chair Name And Appealant Committee

page 5 of 11 Amnd. 1991 MY (Orig. 1991 YE)

Attachment 10

FREE HER STREET STREET Committee P.O. Don 694 (Desecrat Drive) C00011197 CATY, STATE and 30 COS --committee Building Thes Papering Pared on Frankfort, Kentucky A TYPE OF REPORT Mary 16 Charles Rept Mandaly Report Due On: C Patricy 20 C Are 20 C May 20 C April 20 C April 20 C April 20 Septemb "My 15 Captally Reset -December 20 Cotaber 16 Quetaty Report September 20 3 January 311 I January 31 Year End Report ____ Twelfit day report preceding _ (Type of Basses) July 31 Mad Your Played (Plan-sh in the State of __ Original - Thirtieth day report following the General Boston on 0 Terrorito famili In the State of M 0 0 COLUMN A COLUMNIA 00 This Ported Country Peres 7/1/91 12/31/91 0 Cost on Hand Jacksy 1, 19, 1,479 P) Cook on Hand at Buginning of Reporting Forled 72 47 \$ 158,181 Total Receipts (from Line 19) ... 159,181 ON Subtestel (add Lines 6(b) and 6(c) for Octure: A and \$ 158,253 Lance Gist and Gist for Column Sh 160,560 153,180 Total Disbursoments (from Line 39) 155,587 5,072 Cash on Hand at Close of Reporting Period (bulerast Line 7 from Line 6'd)) ... 5,072 Order and Colourous Owed TO the Committee (forming all on Echebale C ander Schools D) For further information and Federal Poster Communication -0-Dates and Collectors Const ST the Committee (Remitte of on Schools) C and of Schools D) ME See M ' \$ 2,990 Mastergan, DC 204 Tell Free 800-40-40 Tours) that I have evening the Papor and to the best of my laterage and taleft it ince, of Land 200 175-3120 and complete. Type or Print Higher of Treasurer Property of Treasures MOTE: Submession of false, emphasise, or mosting on may autical the person princip the Papert to the paraties of EV S.G. §450)

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Attachment 10 page 6 of 11 Amnd. 1991 MY

FEC FORM SM

(Amnd. 1991 YE) E PERSONNEL VICTORIO Personne Drive, Millville Md. P.O. Box 694 C00011197 II. Hill columbes qualitat as a implementation committee During Trial Reporting Paint on NY STATE OF MY SHOW Problect, Rentudy 40500 4 TYPE OF REPORT MC And 16 Grandy Report Morthly Report Due On: C Contract - Telescoy 20 - D Acre 20 My 16 Controly Paper - March 20 O 444 20 O Appel -Catalor 15 September Pagest D September 20 D January 31 Classry 31 Year Bod Report Treath day report proceds -Ady 24 MM Year Report (Man-shallon Visor Golg) to the Date of __ Trades day report believing the Served Strates of Termination Report . In the Date of __ 9 to the Record on Assessment Clines Class 0 Columbia Supra-Sup COLUMN A 12/31/91 O 7/1/31 ing Planted \$ 28,297.44 Cost on Hard Jamesy 1, 10, 01 0 8 470.41 Cosh on Hand at Bughning all Reporting Paried. 8 352,468.48 8 508,900.22 . 7 \$ 352,938.89 8 537,206.66 Lines 194 and 194 for Orlune 19 ... 465,899,91 8 281,632.14 7. Total Olchurpements (from Line 36) 71,306.75 Cosh on Hand at Close of Reporting Paried (subtract Line 7 how Line App) 71,306.75 For holler interesting of Federal Strates County 8 -\$ 16,237.37 M Pay CO I comby that I have described this Prepart and is the best of the provincing and held I is true, on and compress. William C. Johnson, CM CPA TRESPORES on digriding this Players in the part Me divis pur in my added the per-

Attachment 10 page 7 of 11 Amnd. 1991 MY (Orig. 1992 QI)

GITY, STATE and 3P CODE	C 00013197	galler to a making
reakfort, Toetucky 40662 4. TYPE OF REP		
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Contro 15 Controly Paper		12 C person
Chrony 31 Year Shell Report		
Day 31 May New Physic (Plan albeides Your Grig)	-	(Figor of Bracket)
		to Seems Date.
☐ Permination Regard	in the Stat	
80 h Sh Reput on Assessment (2) 100 (2) (2)		
SUMMARY	COLUMNA	COLUMNS
Covering Parked 3-31-92 (trough: 3-31-92)	The Period	State Toronto
H Cod on Hard James V. 10_10		\$ 71,306.75
M Cost on Hand of Boginning of Reporting Ported.	8 71,306.75	
	\$ 67,348.99	67.348
10 Your Receipts (from Une 10)	8 1138 LEE 74	138,653
14 Total Receipts (from the 19)	120,000	106,561
16 Substant (and) Union 40% and 4000 for Column A and	106,561,55	
Make the cold of the Column to Column A and Unes the column to Col	- 106,561.55	32,093
M Belanted (and Ulean Off and Opin for Column A and Ulean Opin and Opin for Column S) Total Chilesen and a from Line SS)	- 106,561.55	32,093
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M Belanted (and Ulean Off and Opin for Column A and Ulean Opin and Opin for Column S) Total Chilesen and a from Line SS)	\$ 106,561,85 \$ 32,093.89	32.093
M Belanted (and Ulean Off and Opin for Column A and Ulean Opin and Opin for Column S) Total Chilesen and a from Line SS)	* 106,561,85 * 32,093.89 * 15,986.92	32.093

Attachment 10 page 8 of 11 Amnd. 1991 My (Orig. 1992 Q2)

resident, Sectucity 40602	7	o qualified as a multiple States Trais Property Par
4. TYPE OF REP	ORT	
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Condo to Country Report		put 30 _ December parties 30 _ december
Chrony 24 Year Bed Report		
Cycle to the plant benefitted and gold	charles on	— po gam q —— (Libe a gament
	-	ing the General Street
Chambada Report		
60 b 600 Report on Annual Crists (Crist)		
SURMARY Strong Print 4/1/92 Strong 5/20/92	COLUMN A Web Parked	COLUMN 8
On Contract Among 5, 1052		8 71,306.73
(4) Cook on Need of Department of Partment	\$ 32,093.89	
	\$151,059.92	\$18,408.91
00 Total Resolute (Non Une 10) 00 Subtract (not Unes 00) and 0(a) for Octores A and	\$183,153.81	\$69,715.66
	\$177,495,14	9284,056,99
That Distriction to (from Lose 50)		\$ 5,658.67
Cash on Hand di Clobe of Reporting Period (prétent Line 7 from Line 6 Seite and Calipations Cred TO the Commisse (familie all qui Estadule C andre Sahadule 1)	3,030.07	For bother intermedian
Bullo and Chilestony Cored BY the Committee	18 40 502 00	Federal Bandon Canada CO E Brook CO
(Control of an Edwards Condrol Streets (C)	\$ 49,583.90 ladge and belief # 2 frus, com	The Park Control
Carrier (1994) (1995) (
		Commo

UD DISBUSSMENTS Page 9 of 11 Amnd. 1991 MY

(Orig. 1992 Q3)

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Kentucky State Democratic Central Executive Counittee

Democrat Drive, Millville M., P. O. Box 694 CITY, STATE OF EP CODE

Frankfort, Kentucky 40602

C00011197

The comment qualities of 8 Authorstone committee DATES Their Reporting Period on

A 1984	MARKS .	-		
4. 11			·•	. 1 I

April 20 Au	(Type of States) in the State of and the Garanti braction
COLUMN A The Period	Column S Calendar Veer-to-Oce
	8 71,306.75
5.658,67	
\$ 406,223.11	8 424,632.02
\$ 411,881.78	\$ 695,938.77
\$ 327,736.58	\$ 611,793.57
\$ 84,145.20	\$ 84,145.20
	For harder information part Feeling States Communication
\$ 15,465.13	Waterpan CC (1949)
po and ballet I'm true, dame	Lead 200-PT-0-00
	and Williams
	PEC PORM
	COLUMN A This Period \$ 406,223.11 \$ 411,881,78 \$ 327,736.58 \$ 84,145,20

REPORT OF RECEPTS AND DISBURSEMENTS

Attachment 10 THE PERSON NAMED IN page 10 of 11 Amnd. 1991 MY (Orig. 1992 12G) Kentucky State Denocratic Central Executive Committee Check of different than proviously ADDAESS (number and street) EMPERIORIVINGATION NUMBER Democrat Drive, Hillville Rd., P. O. Box 694 C00011197 The committee quested as a multicand CITY, STATE and 20 CODE committee DURBIG THE Reporting Parent on Frankfort, Kentucky 40602 4. TYPE OF REPORT (a) April 15 Quarterly Report Monthly Report Due On February 20 June 20 July 15 Quarterly Report March 20 Nevember 20 July 20 April 30 Aveust 20 October 15 Quarterly Report May 20 January 31 September 20 January 31 Year End Report Twelth day report preceding _ (Type of Champs) ly 31 MM Year Report (Nan-classics Year Circle) in the State of _ Threet day report following the General Election an Termination Report ... In the State of SUSSMARY COLUMN A COLUMN B Calendar Year-to-Date This Period Covering Pared 10-01-92 10-14-92 71, 306, 75 Cash on Hand January 1, 1892 . 2 \$ 84,145,20 Cosh on Hand at Beginning of Reporting Period g783, 206, 38 158,574.36 3 Total Researce (from Lune 19) Subtotal (add Lines B(b) and B(c) for Column A and ni \$242.719.56 \$854.513.13 Lines 6(a) and 6(c) for Column 8) \$ 58,457.58 \$670.251.15 Total Disbursements (from Line 38) \$194,261.98 \$184,261.98 For further information as -0-Federal Election Common Debte and Obligations Over 817 the Committee (female of on Schedule C angle: Schedule 0) ... 101 E Street, NW \$ 15,465.13 Washington, (3C 2048) Tell Free 888-184-9630 I could be the property of the paper and to the best of my knowledge and balled a server, comme Local 31 376-3120 stat Trasque 10-20-92 NOTE: Submission of false, promotor, or incomplete information may subject the person signing this Report to the penalties of 2 U.S.C. 9437g. **FEC FORM 3X**

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(Summary Page)

NAME OF COMMUNICATIONS

Kentucky State Desocratic Central Executive Committee ADDA(38 (number and street) Chock if different than previously reported

Democratic Drive, Millville Rd. P.O. Box 694 CITY, STATE AND ZIP CODE

Frankfort, Kentucky 40602

Attachment 10 page 11 of 11 Amnd. 1991 MY (Orig. 1992 30G)

2 FEC IDENTIFICATION NUMBER

rinnil tto"

This committee qualified as a muri-card-date committee DURING THIS Reporting Period on dates

4. TYPE OF REPURT

(8) April 15 Quarterly Report	Monthly Report Due	On	
July 15 Quarterly Report	February 20 March 20	June 20 July 20	October 20 November 20
October 15 Quarterly Report	April 20 May 20	August 20 September 20	January 31
Jeruary 31 Year End Report	Twelfth day eport pr		e or Election.
July 31 Wid Year Report (Non-election Year Only)	election on		50 of
	Thirtieth day repor	t following the Ge	neral Election or
Termination Report		the State of	

5	SUMMARY Covering Period 10-15-92 through 11-23-92	COLUMN A This Paried	COLUMN B Calendar Year-to-Date
4.	(a) Cash on Hand January 1, 1992		\$ 71,306,75
	(b) Cash on Hand at Beginning of Reporting Ported	\$184,261.98	
	(c) Total Receipts (from Line 19)	\$370,413.75	\$ 1,153,620.13
_	(d) Subtotal (add Lines 6(b) and 6(c) for Column A and Lines 6(a) and 6(c) for Column 8)	\$554,675.73	\$ 1,224,926.88
7	Total Debursements (from Line 30)	\$507.793.41	\$ 1,178,044.56
8	Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 6(d))	\$46,582.32	\$ 45,982.12
9	Debts and Obligations Owed TO the Committee iffemize all on Schedule C and/or Schedule D)	\$ ===	For further information contact Federal Election Commission
10	Debts and Obligations Oved BY the Committee (Itemze all on Schedule C andrer Schedule D)	\$ 10, 56,91	999 E Street, NW Washington, OC 20483
10	erify that I have examined this Report and to the best of my knowledge of complete.	and benefit is true, correct	* 7all Free (ICO-434-953) Local 202-376-3126
Tyl	pe or Print Name of Traceurer		•

Pat Goins, Assistant Treasurer orgnature of Treat 11-30-92

NOTE. Submission of false, promedue, or incomplete information may subject the person signing this Report to the penantes of 2 U.S.C. \$437g.

FEC FORM 3X

(revised 1 1.91)

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REPORT OF RECEIPTS AND DISBURSEMENT AND

For Other Then An Authorized Committee (Summary Page) MIGHT DELIVERE

THE R. COMMITTEE IN CO.

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Sentucky State Susscratic Control Executive Committee

NOTE Submissor of task erroneous or nipropere information may superching and the

Democrat Br. Millvillo Bd. P.O. Box 604 CIV. STATE and BP COSE President, Bestude 40802 91 JUL 31 AM ID: 13

FEC IDENTIFICATION NUMBER

C 000111 97

3 This committee qualified as a multicandidate committee SURING THIS Reporting Period on Management

4. TYPE OF REPORT

April 15 Quarterly Report Monthly Report Due On February 20 June 20 October 20 July 15 Quarterly Report March 20 July 20 November 20 April 20 August 20 December 20 October 15 Quarterly Report January 31 May 20 September 20 January 31 Year End Report Twelfth day report preceding Type of Elector 2 July 31 Med Year Report (Non-election View Only) election on in the State of Thirtieth day report following the General Election on **Termination Report** in the State of INO WES is this Report an Amendment? SUMMARY COLUMN A COLUMN : This Period Calendar Wear-to-Date Covering Period 1-1-91 6-30-91 Cash or Hand January 1 19 91 1,478.92 ⁵ 1.478.92 Carr or Hand at Beginning of Reporting Period S 1,000.00 Tota Receipts from Line 19 1,000.00 Subtotal add Lines 6 billiand 6-c for Column Aland 5 2,478.92 Lines 6 a and 6 c for Column B 2.478.92 \$ 2,406,81 Tota Disbursements from Line 30. 2,406.81 Cash on Hand at Close of Reporting Period, subtract Line Tifrom Line 6 d. 72.11 72.11 Debts and Obligations Owed TO the Committee For further information contact 5 hemize all or Schedule Cland or Schedule D. -0---> 1 to *... Lebts and Obligations Owed BY the Committee \$ 2,990,25 tem ze a lon Schedule Cland or Schedule D. I cert ty that I have examined this Report and to the best of my knowledge and belief it is true yorle. · . - + 6 . . and complete Type or Print Name of Treasurer William G. Johnson " 3" 1" are of " reas , rar 7-26-91 Tagginga

	PAGE 1, PEC FORM BE		(fevised 1.19
	Best still State Semeratic Coursel Secretary Courters	HAPORT COVERING PERIOD	10 4 20 01
		Total Tels Period	COLUMN 9 Calendar Year
	Commissions pather than based Prints Individual Parama Committee Political Commissions Individual Apple Schools A) Uncommissions Total	1,000.00	1,000.00
13	b Political Party Committees c Other Political Committees (buth as PACs) d Total Combinators Transfers From Afficiant Other Party Committees Afficiant Received Learn Received	1,000,00	1,000,00
. 9	S Offices To Operating Expanditures (Refunds Rebates etc.) Refunds of Contributors Made to Federal Conditions and Other Publical Committees Total Federal Recogns (Dividends Interior etc.) Transfers from Nonfederal Recount for Joint Activity Total Recogns Total Recogns (2011-116. 12. 13. 14. 15. 16. 17. and 18)		1,000.00 1,000.00
2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	Control/cors to Federal Candidates Committees and Other Polisical Committees Independent Expendeures use Schedule E Coordinated Expendeures Made by Party Committees (2 U.S.C. 441aidi) (use Schedule F) Loan Repayments Made	2,40 6,481	2.406.B1 }2.5C
25	Refunds of Contributions To a. Individuals Pleasons Other Than Political Committees b. Political Party Committees c. Omer Protocal Committees (such as PACs) c. Total Contribution Refunds c. Total Contribution Refunds d. Total Disbursements Total Disbursements Total Federal Disbursements (auditact time 21 ± in from sine 30)	2,406.81	2,406.81 2,401.81
37	W. Het Contributions Operating Expenditures 2 Total Contributions other than loans/from the 11dt	1,000,00	1,000,00
	Total Commoution Refunds, from line 28d Net Controlltions, other than loans, subtractivine 33 from 32	1,000.00	1,000,00
	5 Total Federal Operating Expenditures 48dd 21 all and 21,5 ➤		
	6 Offsets to Operating Expenditures from the 15 7 Not Operating Expenditures (authorise) (authorise) (authorise) (authorise)		1



REDERAL ELECTION COMMISSION

Michaed Spakin, Tresourer Spatusky State Seasoratic Control Executive Counittoe P.O. See 604 Prenkfort, EY 60603

DEC I S Mal

Identification Number: C00011197

Beforence: Rid-Year Report (1/1/91-6/30/91)

Door Mr. Bookin:

This letter is prempted by the Commission's preliminary review of the seport(s) referenced above. The review raised questions concerning certain information contained in the report(s). An itemisation follows:

-Your report discloses no payments for administrative expenses. Such dessittee utilities separate for administrative expenses. Such as a figure to the expenses to the the seconds in proportion to the Millor comparison action derived from the Schools st. Two little statistics.

(by checking the appropriate homes on the Method of Allocation Schodule Mi, committees calculate & federal allocation personness based on the ratio of federal offices expected on the ballot to total federal and non-federal effices expected on the ballot in the next general election. The Schodule Mi must be filed with the first FSC FORM 3X submitted each year.)

In addition, Schodules III and B4 must be filed to properly allocate administrative costs between accounts on reports diled during the year. Please refer to 11 Crn \$\$106.5 and \$104.10(5)(1).

Notes If the non-federal account has paid for the federal account's share of administrative expenses, then the federal account should make a transfer of funds to the non-federal account as seen as possible.

-Piesse provide the total for Line 11(a)(iii), Columns A and B of the Detailed Dunnary Page.

-Your report does not include a Schedule M1 to blocate administrative expenses/generic voter drive costs.

offe

State and local party committees that allocate their administrative and generic voter drive costs according to the ballot composition method. This ratio is the partied at the balloning of the two-year federal creating evels. All administrative and generic voter articles costs indured during the two-year cycle must be allocated according to this ratio. 11 CFR \$106.5(4)(1)

Note: In states that held federal and non-federal elections in different years, committees must complete an additional Schodule RI to calculate the allocation ratio for generic veter drive costs. While the beliet composition remains the same for administrative expenses throughout the two year election cycle, the generic veter drive allocation would be different from year to year; therefore, two Schodule RIs are necessary to account for this difference.

A written response or an amendment to your original report(s) correcting the above problem(s) should be filed with the Pederal Election Commission within fifteen (15) days of the date of this letter. If you need assistance, please feel free to contact me on our tell-free number, (800) 424-9530. My local number is (202) 219-3500.

Sincerely,

David J Walnu

Boyard J. Weidman Reports Analyst Reports Analysis Division



FEDERAL ELECTION COMMISSION

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Bannary 8, 1991

Richard Rankin, Treasurer Bentucky State Democratic Control Exectuive Committee P.O. Dex 694 Frankfort, EY 40602

Identification Number: C00011197

Reference: Mid-Year Report (1/1/91-6/30/91)

Dear Mr. Rankin:

This letter is to inform you that as of January 8, 1992, the Commission has not received your response to our request for additional information, dated December 18, 1991. That notice requested information essential to full public disclosure of your federal election financial activity and to ensure compliance with provisions of the Federal Election Campaign Act (the Act). A copy of our original request is enclosed.

If no response is received within fifteen (15) days from the date of this notice, the Commission may choose to initiate audit or legal enforcement action.

If you should have any questions related to this matter, please contact David Weidman on our toll-free number (890) 424-9530 or our local number (202) 219-3580.

Sincerely,

John D. Gibson

Assistant Staff Director Reports Analysis Division

Enclosure



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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

ANALYST: Dawid J. Weidman

CONVERSATION WITH: Bill Johnson, Treasurer

COMMITTEE: Kentucky State Democratic Central Executive Committee

DATE: January 22, 1992

SUBJECT(S): RFAI regarding the 1991 Mid-Year Report

The treasurer stated that the Committee would be complying soon with the issues raised in the letter.

ANALYST: David J. Weidman

CONVERSATION WITH: Bill Johnson, Treasurer

COMMITTEE: Kentucky State Democratic Central Executive Committee

DATE: March 16, 1992

SUBJECT(S): Payment of Administrative Expenses

The analyst and the treasurer discussed the payment of administrative expenses by the Committee. Mr. Johnson stated that the Committee's non-federal account paid everything first and then the Committee ran the expenses through the federal account and back out again. He also informed the analyst that while he was not saying what the Committee did was correct, he did want to note that Kentuckians care about state candidates and not the federal process. Mr. Johnson also stressed that no corporate or union money was involved and that all money was permissible under the FECA.

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THE ALLOCATION WEINGS CHARLY INVIATES THE STATES ASSESSED TO THE PENERAL PORTION OF SHARLD ACTIVITIES. HE PAGE, THESE SHOPED HE HE EXPLINES ASSESSED TO PENERAL ACTIVITY, SINCE THESE WAS NO PENERAL ACTIVITY.

I AN AFFAID THE VILHOUT FOR CASH TRANSFER TRANSACTIONS STREET AND HOM FEMERAL ACCORDED TO THE CINE I THE COME THE TRANSFER TO THE FEMERAL ACCORDED TO THE TRANSFER TO THE FEMERAL ACCORDED TO BE CHARGE BY THE FEEL. HOUSEN, THE TRANSFER TO THE CHECKS AND EMPLOYED, THE TRANSFER THAN THE THE CHECKS AND EMPLOYED, THE TRANSFER THAN THE POINT PORMAND HALD TRANSFER THE TRANSFER THAN AND RELIGIOUS. THE PROPERTY THAN THE WARREN TO THE PROPERTY ACCORDED TO THE PROPERTY THAN THE WARREN THE WARREN THE WARREN THE WARREN TO THE PROPERTY THE WARREN THE WARREN THE WARREN THE WARREN THE WARREN THE WARRENT THAN THE WARRE

ALTHOUGH THE VINDOW WAS CLOSED WE HAVE CIVEN CONTINUE ACCOUNTS TO THE CONSIDERATE OF ALL EXPENSES REQUIRED TO BE REPORTED THAT THE CONSIDERATION OF ALL EXPENSES REQUIRED TO BE REPORTED THAT THE CONSIDERATION OF ALL EXPENSES REQUIREMENTS, AND PROPER CASH TRANSFERS HAVE BEEN MADE.

ALL ACMINISTRATIVE ACTIVITY HAS BEEN REPORTED AND RETAILSD IN THIS REPORT. WE ARE PRESENTLY REVISING OUR 1-1-91 THAGEN 6-30-92, AND CORRESPONDENCE IS BEING MADE THROUGH MR. DAVID J. VEINNE.

I BELIEVE THAT THE REPORT FILED BY THIS CONNITTEE EXPRESELT POINTS TO THE EMPORITY DETAILED BY THE DEMOCRATIC CHAIRS IN THEIR PORTESSE STATEMENTS. WE INTEND TO COMPLY WITH THE PEC WHILE CONTINUES TO ARGUE FOR WORE EQUITABLE ALLOCATIONS OF REPORTABLE ACTIVITY.

RESPECTFULLY SUBMITTED

Who. It Johnson CAN

VM. G. JOHNSON GPA TREASURER, RENTUCKY DEMOCRATIC PARTY

Officers (Contract Street, St

92 FEB -3 MID: 17

scrat Drive)

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C00011197

4 TYPE OF REPORT

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		March 20	July 20 Hovember 20 August 20 December 20
	Constant 16 Constanty Report	C May 20	September 20 X January 21
	(X "January 31 Year Brid Report	Twelli day report pro	ceding
		efection on	(Type of Electron) In this State of
		Thirseth day report	tollowing the General Election or
	Tomoston Report	n	Pe State of
	to the Report on Amendment? YES OO		
	- annuary	COLUMN /	COLUMNIA
	Covering Pures 2/1/91 trough 12/31/91	This Period	Colondor Year-to-Bate
	(a) Cash on Hand January 1, 19	- 82000000	8 1,479
	(b) Cash on Hand at Beginning of Reporting Period	. 8 _ 72	
	(c) Total Recepts (from Line 19)	7 158,181	\$ 159,181
	(d) Subtotal (add Lines 6(b) and 6(c) for Column A and	-07	
	Lines 6(a) and 6(c) for Column 8)	158,253	160,660
	Total Debursoments (from Line 30)	€ 153,180	\$ 155,587
	Cash on Hand at Close (if Reporting Period (subtract Line 7 from Line 6(d))	\$ 5.072	\$ 5,072
1.	Debts and Obligations Owed 10 the Committee (Names all on Schedule C and/or Schedule D)	\$ -0-	For faither information contact.
•	Debts and Obligations Owed BY the Committee (Itemze all on Schedule C and/or Schedule D)	\$ 2,990	900 E Street, NAT Westvegen DC 200(())
To	certily that I have examined this Report and to the best of my knowledge and complete.	and balled it is here.	Tall From 800 -424 mins Least 300 376 313()
	pe or Print Harre of Treasurer Ulia, G. Jappesport		
5	grature of Treasurer	The same	Date

Um. A. Johnson CPA

1/23/71

FEC FORM

-	AND AND REAL PROPERTY.	2.5	Standard 1/1/01)
	PAGE OF COMMITTEE	NEPOM GOVERNO PERSON	- 6/20/61
-	- Kontucky State Democratic Party Contail Executive	THE REAL PROPERTY.	07.307.5
	Countities	Total This Ported	Coloniar Year
. 11	Combutous (after than bound) Prairie		
	B. Individual Pursons Cities Then Publish Controllers (Instituted (non-Bulletith A)		1
			1,000
			+
	A. Politad Pady Committees		
	t. One Patted Committee (such as PROS Bocumentation Attached	5,000	5,000
	4. Total Combatters	5,000	6,000
12	Translers Peen Afficial Other Party Committees		
	M Leave Posshed		
14	Last Reported Resolved		
15	Offices To Operating Exponethurus (Raturals, Ratiotes, etc.)	, married	
16	Relands of Contributions Made to Federal Conditions and Other Patricul Committees		-
L 17	Other Federal Reseipts (Dividends, Interest, etc.)		
	Transfers from Hardedoral Account for Juint Antify	153,181	153,181
	Total Records (and 11d, 12, 13, 14, 15, 16, 17, and 18) >	158,181	159,181
20	Total Federal Receipts(môtrest line 16 from line 19) >	5.000	6,000
	R market and a second		
21	Operating Expenditures:		
	Shared Federal Mon-Federal Activity (from Schedule HII)		
	Federal State	51,060	51.060 2.85
	i. Non-Federal Share	102,120	102,120
	b Other Federal Operating Expenditures		
	c Total Operating Expenditures (Add a i, a ii, and bij) >	153,180	153,180
	Transfers to Afficiant Other Party Committees		2.407
	Contributions to Federal Candidates/Committees and Other Political Committees		1
24	Independent Expanditures (use Schedule E)		1
25	Coordinated Expenditures Made by Party Committees (2 U.S.C. 461a(d)) (uso Schedulo F)		
	Loan Repayments Made		
	Loans Made	•	
a	Refunds of Contributions To		
	Individuals/Persons Other Than Political Committees Political Party Committees		1
	c. Other Political Committees (such as PACs)		
	4. Total Contribution Relunds (Add a, b and c) >		
25	Other Disbursements		
	Total Debursements	153,180	155,187
	Total Federal Debursements(subtract line 21 a il from line 38) >		2,407
	III. Not Contributions Operating Expenditures		7
3.	7 Total Contributions (other than loans)(from line 11d)	5,000	6,000
3	3 Total Contribution Refunds (from line 28d)		
15			6 000
3	4 Net Contributions rather than learns/substact line 33 from 32)	5,000	6,000
	S. Lee Committee	51,060	51,060
3	Total Federal Operating Expenditures		
	C Offsets to Operating Expanditures (from tine 15)		
	And a change change of -	61 060	51,060
1	. He Corners Countries	51,060	The same of the sa

State Control Someretic E			MECEP!	Booked Transfe
	THE RESERVE AND ADDRESS OF THE PERSON NAMED IN	CHALC'S TRANSPER F		William 2
	DRIVE AMOUNT	BARBOT PURD- MANUAR AMOUNT	ACTIVITY DIRECT	
Total Administrative Voter Dive	153,181		CANDIDATE SUPPORT	
Drug Parketing (Am Borth-Americk's God)				
of York Amount Yorkshind For Chied Fundaming				
Everyt Ashis, Chest Condition Support				
Sat Supp Amount For Early	-			
		Complete Committee	4	
(I) Total Amount Transferred For Energy Activity/Orect				
C) Total Amount Transferred For Energy Activity/Orect Condition Second			F RECEIPT	
Condition Support				s
Cardida Buseri		DATE O	F RECEIPT	s
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Coulded Suppl	ADMIN /VOTER	DATE OF TRANSFER	RECEIVED EXEMPT	\$
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FEDERAL ELECTION COMMISSION

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Bishard Bankin, Tressurer Bontucky State Desceratic Control Executive Cosmittee P.O. Box 694 Frankfort, EY 40603

Edentification Number: C00011197

Beforence: Year End Report (7/1/91-12/31/91)

Poor Mr. Bookin:

This letter is prempted by the Commission's preliminary review of the report(s) referenced above. The review raised questions concerning certain information contained in the report(s). An itemisation follows:

-Schodule III of your report discloses a 66.66t federal allocation ratio, FRC delculations disclose this ratio to be 33.326. Please subsit an accorded Schodule III to correct this discrepancy. In the event that it is accessary to adjust your allocation ratio, be advised that all disbursements for administrative costs/generic voter drives and associated transfers in from your non-federal account will be affected.

-On Schedule H4 supporting Line 31(e) of the Detailed Summary Page, you have failed to include the dates of payment made to vendors. Please smend your report to include these missing dates.

-On Schedule 34 supporting Line 21(a) of the Detailed Summary Page, you have failed to include aggregate gover-to-date totals for administrative expenses. Please include your report to include the missing year-to-date totals.

-Your condition's report includes computerized supporting schedules. Fursuant to il CFR \$104.0(d), computer produced schedules may be used contingent upon prior approval of the Conmission. Flores submit a separate request (including an example of the proposed format) for consideration. Until your format has been approved, FCC supporting schedules should be used.

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federal account covers 100% of the Committee's federal share of allocable administrative expenses. Please be advised that as of January 1, 1991, now regulations governing federal and non-federal accounts changed significantly the memor in which party committees pay for administrative expenses and other shared federal and non-federal activities.

The Commission recommends that the federal account immediately repay its allocable share of administrative expenses by transferring-out the appropriate amount to its non-federal account. Alternatively, if the Committee is unable to make such a transfer at this time, the Committee must show the allocable federal share as an outstanding debt on Schedule D. The Commission recommends that the Committee establish procedures to comply with the provisions of the new allocation regulations and immediately take steps to correct any non-compliance.

A written response or an amendment to your original report(s) correcting the above problem(s) should be filed with the Federal Election Commission within fifteen (15; days of the date of this letter. If you need assistance, please feel free to contact me on our tell-free number, (80%) 424-9530. By local number is (202) 219-3500.

Sincerely,

David & Weidman

Reports Analyst
Reports Analysis Division

Attachment 17
Page 1 of 4
1992 April Otrly.

COMMIST OF MAIL

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Attachment 17
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Attachment 17 Page 4 of 4 1992 April Otrly.

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FEDERAL ELECTION COMMISSION

WASHINGTON DC 20463

ANALYST: David J. Weidman

CONVERSATION WITH: Andy Naff, Accountant

COMMITTEE: Kentucky State Democratic Central Executive Committee

DATE: April 29, 1992

SUBJECT(S): RFAI's sent on 1991 Reports

The analyst and Mr. Naff discussed the process for approval of computer schedules. Then Mr. Naff explained that the treasurer for the Committee had transferred non-federal money into the federal account and then back to the non-federal account. The two also discussed the existence of a general fund and a "check-off" fund which would now be reported on the 1991 reports and how these additional federal accounts would cover the federal share of the allocated expenses to be shown on the amendments.



FEDERAL ELECTION COMMISSION

MASSIS 1116 DE BES.

80-1

April 30, 1993

Richard Bankin, Treasurer Rentucky State Desocratic Contral Executive Counittee P.O. Don 694 Prankfort, RY 40602

Identification Number: C00011197

Beference: Year End Report (7/1/91-12/31/91)

Dear Mr. Bankin:

This letter is to inform you that as of April 25, 1993, the Commission has not received your response to our request for additional information, dated April 8, 1993. That notice requested information essential to full public disclosure of your federal election financial activity and to ensure compliance with provisions of the Pederal Election Compaign Act (the Act). A copy of our original request is enclosed.

If no response is received within fifteen (15) days from the date of this notice, the Commission may choose to initiate audit or legal enforcement action.

If you should have any questions related to this matter, please contact David Meidman on our tell-free number (800) 424-9530 or our local number (202) 219-3580.

Sincerely.

John D. Gibson

Assistant Staff Director Reports Analysis Division

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Attachment 20
Page 1 of 3
Amnd. 1991 Mid-Year

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Attachment 20 Page 3 of 3 Amnd. 1991 MX

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Attachment 21
Page 1 of 3
Amnd. 1991 Year End

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PEDERAL ELECTION COMMISSION

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HW 27 WE

William Johnson, Treasurer Hentucky State Bemocratic Control Enecutive Counittee P.O. Don 694 Frankfort, EY 40602

Identification Busher: C00011197

Reference: April Quarterly Report (1/2/92-3/31/92)

Bear Mr. Johnson:

This letter is prespted by the Consission's preliminary seview of the report(s) referenced above. The review raised questions concerning certain information contained in the report(s). An itemisation follows:

-Places provide a Schedule C or D, as appropriate, to support the entry of \$3,990 reported on Line 10 of the Summary Page. Looks and debts must be continuously reported until they are either repaid or settled. If CF2 (\$104.3(d))

-Please provide the totals for Lines 20, 21(c), and 30, Columns A and B of the Detailed Summary Page.

-Please provide a Schedule B to support the entry reported on Line 23 of the Detailed Summary Page. Each contribution made to a federal candidate or committee must be itemised on Schedule B, regardless of the amount contributed. 11 CPR \$100.3(b)(3)(v)

-Line 21 of the Sotalled Sunnery Page discloses operating expenditures during the reporting period. If this figure includes any disbursements to payors, that appropria greater than \$200 in the calendar year, please smead your report(s) by itemizing the expenditures on Schedules B or S4, as appropriate. 11 CFR \$104.3(b)(3)

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-On Schedule EB of your report, it appears that the \$84,460 transfer-in from the non-federal account to the federal account covers 1901 of the committee's federal sharp of allocable administrative expenses. Please be advised that: as of January 1, 1901, new regulations governing federal and non-federal accounts changed significantly the measur in which party committees pay

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a written response or an amendment to your original report(s) correcting the above problem(s) should be filed with the Pederal Sloction Commission within fifthern (15) days of the date of this letter. If you need desistance, places faci free to contact so on the tall-free number, (300) 424-5530. By local number is (202) 200, page 219-3500.

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FEDERAL FLECTION COMMISSION 1. 19 Mary 193

Sanda.

June 18, 1992

Allian Johnson, Measurer Restory State Describe Control Enocative Consiste 7.0. Sta 004 Frankfort, ET 40002

Richtification Number: 600011197

Deference: April Quarterly Report (1/1/93-1/31/92)

Boor Br. Johnson:

This letter is to inform you that as of June 17, 1992, the Sadelibles has but received your response to our request for additional Enformation, dated may 27, 1992. That metics requested information resourced by Sall public disclosure of your federal election fluorestal activity and to ensure compliance with provipions of the reserval flootion Compaign Act (the Act). A copy of our original Repeat is smallered.

of our original formest is employed.

If no response is received within fifteen (15) days from the date of this notion, the Commission may choose to initiate sudit or legal enforcement action.

If you should have any questions related to this matter, please contact David Weidman on our toll-free number (800) 424-9530 or our local number (202) 219-3500.

Discovely,

RADES

John D. Gibson Assistant Staff Director Reports Analysis Division

Enclosure

Attachment 24 Page 1 of 3 Amnd. 1992 April Otrly.

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

ANALYST: David J. Weidman

CONVERSATION WITH: Bill Johnson, Treasurer

COMMITTEE: Kentucky State Democratic Central Executive Committee

DATE: June 25, 1992

SUBJECT(S): Procedures for Payment of Administrative Expenses

The analyst and the tresurer discussed the origin of the numbers in the amended 1991 Mid-Year, Year End, and 1992 April Quarterly Reports as well as the discrepancies on the dates of disbursements versus transfers—in from the non-federal account. Mr. Johnson acknowledged that the reported transfers were not made within the forty-day window period. The "booked" transfers disclosed in the reports have made up dates (the end of each reporting period) but they really occurred in January. When the analyst began to discuss the submission of incorrect information, Mr. Johnson replied that it was silly to talk about whether the activity was incorrect or correct because it was all a game.

ANALYST: David J. Weidman

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CONVERSATION WITH: Andy Naff, Accountant

COMMITTEE: Kentucky State Democratic Central Executive Committee

DATE: June 30, 1992

SUBJECT(S): Administrative Expenses disclosed on the 1991-1992 Amendments

The analyst and Mr. Naff discussed the "plugged" figures, and dates for the transfers-in from the non-federal account and the sources of the additional receipts and disbursements. Mr. Naff also acknowledged that "plugged" information was made up but stated that he could trace every receipt and disbursement back to the bank statements and check numbers to reconstruct the actual activity. Mr. Naff stated that the Committee had had seven bank accounts (five federal) from which the Committee would pay its expenses. The Committee would use up one and go on to the next one. Currently the Committee had enough federal money from the DNC and "checkoff" fund to cover the federal share of expenses on the 1991 Year End. Mr. Naff also confirmed that the receipts shown on the amended 1991 Year End Report (5/26/92) reflects the receipts as they really occurred. He did not know what the treasurer had done on the original Year End Report; however, he thought that the discrepancy stemmed from not considering the "checkoff" fund a federal account until after the 1991 AO was finished.



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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

ANALYST: David J. Weidman

CONVERSATION WITH: Andy Naff, Accountant

COMMITTEE: Kentucky State Democratic Central Executive Committee

DATE: July 15, 1992

SUBJECT(S): Preparation of July Quarterly Report (1992) and Debt to

Non-Federal Account

Mr. Naff stated that the Committee was making transfers from the non-federal account because the checkoff fund had dried up. He stated that the federal account does not have enough money to cover its expenses now and that the federal account will have to declare a debt on Schedule D. Mr. Naff said that he would only submit the Summary and Detailed Summary Page of the 1992 July Quarterly Report in the interest of getting the report filed in a timely fashion.

Attachr 27 page 1 of 3 1992 July Qtrly.

Dave, The completed report will follow in a few days. We would have been on time except for technical problems - Ky Princerate con't keep books worth a damn Andy Noff P.S. - Please send copies of Letters to: Charles T. Mitchell Co. P.O. Box 698 Frankfort, KY 40602

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Page 1 of 4 DEFA; E:E: 1992 July Otrly. COMMISS.JA MAL - LIM 1 9 ca i... d entucky State Descratts Central ergt Brive, Miliville M., P.C. Box C 00011107 Frankfort, Routucky 40902 & TYPE OF REPORT DE AND 16 CORNEY PARENT Monthly Report Due On: [] **** May 16 Grandy Report - April 10 Country 16 Country Research - W-W Carriedy St. Very Bad Regard Treats day report proced They 34 Mile Your Report (Non-shellon Your Gold) be to be d. Thicke day report belowing the Ground Station on State Person has been d_ 0 City Eng **Star** COLUMN S by Pales 4/1/92 denum 6/30/92 Cost on Hard January 1, 1972 71,306,75 \$ 32,093.89 Cosh on Hand at Engineering of Reporting Parled... 7 \$151,059,92 Total Procipts (from Line 19) .. 218,408.91 Substituted (state Companies (SSA) and (SSA) for Column A and \$183,153.81 Lines Ope) and Ope for Onlysto () 713.66 \$177,495.14 Total Debuttoments (from Line 55) ... 284,056.99 Cash on Mard of Class of Reporting Period (subsect Line 7 from Line Option and Collegious Class 70 for Consultar (Santa) of an Introduce Consultar Collegious (Santa) \$ 5,658.67 \$ 5,638.67 Order and Chilysters Const BY the Co-\$ 49,583.90 DESCRIPTION OF THE PROPERTY OF THE PERSON OF the subject the person reprint the filters to the person m #1986 M

Attachment 28

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Attachment 28 Page 3 of 4 1992 July Otrly.

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FEDERAL ELECTION COMMISSION

BO-2

William G. Johnson, Treasurer Ecatucky State Democratic Central Executive Committee P.O. Box 694 Frankfort, EY 40602

JL 29 1992

Identification Number: C00011197

Reference: Amended Mid-Year Report (1/1/91-6/30/91), dated May 8, 1992

Dear Mr. Johnson:

This letter is prompted by the Commission's preliminary review of the report(s) referenced above. The review raised questions concerning certain information contained in the ..port(s). An itemisation follows:

-The beginning cash balance of this report should equal the ending balance of your 1990 Year End report. Please clarify this discrepancy and smend any subsequent report(s) that may be affected by this correction.

-Please provide the total for Line 11(a)(iii), Columns A and B of the Detailed Summary Page.

-Please provide a Schedule A to support the entry reported on Line 13 of the Detailed Summary Page. All loans and loan repayments received by your consittee must be itemized on Schedule A, regardless of the amount loaned or repaid. 2 U.S.C. \$434(b)(3)(E)

-Your report discloses a \$4,000 lean repayment received on Line 13 of the Detailed Summary Page. The original amount of the loan, as well as any loan repayments, must be reflected on Schedule C. 2 U.S.C. \$434(b)(3)(E)

-Schedule C discloses loans from Powell County Bank and Farmers Bank and Trust in the amounts of \$4,135 and \$14,821. In instances where loans have endersors or quaranters, the following information must be supplied: (1) the identification of each endersor or quaranter; and (2) the amount of endersonent or quarantee outstanding at the close of the reporting period. The term "identification" means (a) in the case of an individual, his or her full name, mailing address,

occupation, and name of employer; and (b) in the case of any other person, the person's full name and address. 11 CFR \$\$100.7(a)(1)(i)(C) and 104.3(a)(4)(iv)

-Schedule C of your report indicates a cumulative payment to date of \$92 to Farmers Bank and Trust on an outstanding loan. Schedule M4 of your report discloses \$5,036 in loan repayments to Farmers Bank and Trust this period. Please clarify this discrepancy.

-Your original 1991 Mid-Year Report discloses \$2,406 in transfers to your non-federal account. Your amended 1991 Mid-Year Report, however, omits these transactions. Please clarify this discrepancy.

-Line 26 of the Detailed Summary Page of your report discloses a total of \$5,570 in loan repayments made. The sum of the entries itemised on Schedule #4, however, indicates the total to be \$16,712 Please amend your report to clarify this discrepancy.

-The loans from Powell County Bank and Farmers Bank and Trust, incurred on December 22, 1988 and February 9, 1990, have not been disclosed previously. Please amend all affected reports from the dates the loans were incurred and include any loan repayments on Schedule B.

-The Summary and Detailed Summary Pages of this report disclose line number totals which differ substantially from the totals disclosed on the committee's original 1991 Mid-Year Report. The amended report discloses receipt and disbursement totals which are \$155,440 and \$182,332 more, respectively, than originally disclosed on the committee's initial report. The committee also disclosed \$178,696 in allocable disbursements made for administrative expenses during this reporting period, while the original report failed to show any administrative expenses.

Additionally, the cash flow, as reported, indicates that the federal account would not have had adequate funds to pay disbursements totalling \$184,247. Since the \$99,905 non-federal transfer-in was received on the last day of the reporting period and over \$49,000 of the check-off funds were received during the last two months of the reporting period, the committee must explain how these expenses were paid.

The committee must immediately describe the sources of the figures disclosed on the 1991 Amended Rid-Year Report, clarify the accounting procedures used to pay the committee's administrative expenses for this period, and provide clarifying information for the apparent

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discrepancies in the financial transactions between the original and amended reports. If the activity listed in this report did not actually occur in the federal account, the committee must file an amended report to accurately reflect only the activity that was transacted through the federal account.

A written response or an amendment to your original report(s) correcting the above problem(s) should be filed with the Federal Election Commission within fifteen (15) days of the date of this letter. If you need assistance, please feel free to contact me on our tell-free number, (800) 424-9530. By local number is (263) 219-3500.

Sincerely,

David of Avelue.

Devid J. Weidman Reports Analyst Reports Analysis Division



FEDERAL ELECTION COMMISSION WASHINGTON DC 20061

BQ-2

William G. Johnson, Treasurer Rentucky State Democratic Central Executive Committee P.O. Box 694 Prankfort, RY 40602

JL 29 1992

Identification Number: C00011197

Reference: Amended Year End Report (7/1/91-12/31/91), dated May 26, 1992

Dear Mr. Johnson:

This letter is prompted by the Commission's preliminary review of the report(s) referenced above. The review raised questions concerning certain information contained in the :port(s). An itemisation follows:

-The totals listed on Lines 11(a)(iii), 11(b), and 11(c) appear to be incorrect due to misplacement. Please check the entries and provide a total for Line 11(d).

-Your previous filing, the 1991 Amended Rid-Year Report, disclosed a \$1,014 loan from Powell County Sank. This report, however, does not include a Schedule C to disclose the status of the lean, nor are there any loan repayments on Schedule C. Please provide a Schedule C to show the status of the loan and/or a Schedule B to show loan repayments. Leans must be continuously reported until they are repaid. 11 CFR \$104.3(4)

-Schedule 7 of your report discloses coordinated expenditures made on behalf of a candidate(s). Please be advised that your committee must be authorised to make such expenditures by the national committee of the political party. If your committee has been designated to make such expenditures, please provide the name of the designating committee. If your committee has not been designated to make coordinated expenditures, they must be considered as "in-kind" contributions to the candidate(s) and be subject to the limitations of 2 U.S.C. \$441a. Please amond your report with the clarifying information. 2 U.S.C. \$441a(d)

-Line 26 of the Detailed Summary Page of your report discloses a total of \$2,512 in lean repayments made.

The sum of the entries itemised on Schedule H4, however, indicates the total to be \$7,536. Please amend your report to clarify the discrepancy.

-The Summary and Detailed Summary Pages of this report disclose line number totals which differ substantially from the totals disclosed on the committee's original 1991 Year End Report. The amended report discloses receipt and disbursement totals which are \$194,287 and \$128,452 more, respectively, than originally disclosed on the committee's initial report.

Additionally, the cash flow, as reported, indicates that the federal account would not have had adequate funds to pay disbursements totalling \$281,632. Since the \$206,138 transfer-in was received on the last day of the reporting period, the committee must explain how these expenses were paid. The committee must further explain the large cash discrepancy between the non-federal account's share of administrative expenses, \$150,879, and the corresponding transfer-in from the non-federal account for \$206,138.

The committee must immediately describe the sources of the figures disclosed on the 1991 Amended Year End Report, clarify the accounting procedures used to pay the committee's administrative expenses for this peried, and provide clarifying information for the apparent discrepancies in the financial transactions between the original and amended reports. If the activity listed in this report did not actually occur in the federal account, the committee must file an amended report to accurately reflect only the activity that was transacted through the federal account.

A written response or an amendment to your original report(s) correcting the above problem(s) should be filed with the Federal Election Commission within fifteen (15) days of the date of this letter. If you need assistance, please feel free to contact me on our toll-free number, (800) 424-9530. My local number is (202) 219-3580.

Sincerely,

David J. Weidman Reports Analyst

Reports Analysis Division

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FEDERAL ELECTION COMMISSION WASHINGTON D.C. 2001

BQ-2

JL 29 1982

William Johnson, Treasurer Rentucky State Democratic Central Executive Committee P.O. Box 694 Frankfort, EY 40602

Identification Number: C00011197

Reference: Amended April Quarterly Report (1/1/92-3/31/92), dated 6/17/92

Dear Mr. Johnson:

This letter is prompted by the Commission's preliminary review of the report(s) referenced above. The review raised questions concerning certain information contained in the report(s). An itemisation follows:

-Line 26 of the Detailed Summary Page of your report discloses a total of \$612.48 in loan repayments. The sum of the entries itemised on Schedule 24, however, indicates the total to be \$1,837.44. Please amend your report to clarify the discrepancy.

-The Summary and Detailed Summary Pages of this report disclose line number totals which differ substantially from the totals disclosed on the conmittee's original 1992 April Quarterly Report. Additionally, the cash flow, as reported, indicates that the federal account would not have had adequate funds to pay disburgements totalling \$106,561. Since the \$67,190 transfer-in was received on the last day of the reporting period, the committee must explain how these expenses were paid.

The committee must immediately describe the sources of the figures disclosed on the 1992 Amended April Quarterly Report, clarify the accounting procedures used to pay the committee's administrative expenses for this period, and provide clarifying information for the apparent discrepancies in the financial transactions between the original and amended reports. If the activity listed in this report did not actually occur in the federal account, the committee must file an amended report to accurately reflect only the activity that was transacted through the federal account.

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-Copies of checks attached to the original Year End Report indicate that the menfederal account wrote a check for \$153,181 on January 23, 1992 "to provide for all shared expenses thru federal account". On the same date, checks were written back to the menfederal account: \$51,060 ("Reimbursement for federal admin. expenses share"), \$182,821 ("Reimb. Mon-Fedl. Share"), and \$180 ("to provide for all shared expenses thru fedl. account"). Movever, none of these transactions appear in either the original or amended 1992 April Quarterly Reports. In fact, the above-mentioned transactions exceed the amounts reported as being received and expended. Please clarify these discrepancies.

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A written response or an amendment to your original report(a) correcting the above problem(s) should be filed with the Federal Election Commission within fifteen (15) days of the date of this letter. If you need assistance, please feel free to contact me on our tell-free number, (800) 424-9530. Hy local number is (202) 219-3580.

Sincerely,

David of Miles

David J. Weidman Reports Analyst Reports Analysis Division



FEDERAL ELECTION COMMISSION WASHINGTON, DC 2003

no-1

August 20, 1992

William 6. Johnson, Treasurer
Kentucky State Democratic Central
Executive Committee
P.O. Box 694
Frankfort, RY 40602

Identification Number: coooiii97 40

Reference: Amended Hid-Year (1/1/91-6/86/81, dated 5/8/92), Amended Year End (7/1/91-12/81/91; deted 5/26/93) and Amended April Quarterly (1/1/92-3/31/92, dated 6/17/92) Reports

Dear Mr. Johnson:

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This letter is to inform you that as of August 19, 1992, the Commission has not received your response to our requests for additional information dated July 19, 1992. Those natices requested information essential to full public disclosure of your federal election financial activity and to ensure compliance with provisions of the Federal Election Campaign Act (the Act). Copies of our original requests are enclosed.

If no response is received within fifteen (15) days from the date of this notice, the Commission may choose to initiate audit or legal enforcement action.

If you should have any questions related to this matter, please contact David Weidman on our toll-free number (800) 424-9530 or our local number (202) 219-3580.

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Assistant Staff Director Reports Assignis Division

Inclosures.

Anguet 16, 1992

Anguet 16 of anguette dealyst Point State of the reports and in the order of paragraphs is paragraphs in the derivational state of the reports and in the order of paragraphs is paragraphs in the order of paragraphs in paragraphs in the order of paragraphs in paragraphs in the order of paragraphs.

Annaled Mid-Tour Benert (1/1/91-6/30/91)

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The beginning each belonce on the smeaded report (\$8,297.44) does not equal the 1990 eaching such (1,470.52) because the 1990 year and report did not include all the best accounts. Places sufer to the attended weeking paper, "Thermany of Benelote, Disturguesses, & Benk Belonces," which I have labeled Madditt 1. The numbers suched in yellow one the ones used for the 1990 Weer Bed tepter. Then I seemed the report, I included the beginning belonce in the "Desch-Off" account, which may be designated as Pederal seemey under the Poderal Election Compaign Act.

Line 11(a)(111) of the Detail Summary Page should have contained the number, "1,000.00". I apologise for this typographical error.

I have enclosed Schedule: A for Line 19 of the Dettil Summary Page. At the time, I simply was not evere that it was necessary to file Schedule A for loans received. The total amount of the loan was 12,000.00. It was a short term loan for the purpose of paying edministrative expenses, so my beasoning was that one-third of the loan should be reported as the Pederal share. The loan was fully repaid during this reporting period. The repayment is reflected on Line 26 of the Detail Summary Page which is supported by Schedule BA.

The 4,000.00 was not a loss repayment meetived, but a loss incurred by the Counittee. I originally did not report it on Schedule C, because it had a new belonce on 6/35/91. However, I have enclosed on additional page for Schedule C to couply with your request.

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The loans from Powell County Bank and Farmers Bank reported on Ochodule 6 do not have any endorsers or guaranters. I have enclosed explose of the notes for your impostion.

The oussistive payment of \$92 to Farners Bank and Trust reported on Schodule S is correct. Of the \$5,026 payments to Permare Sank, only \$1,012 applied to this lean, which includes principal and interest. \$4,016 was the repayment of the \$4,000 Pederal share of the short term lean discussed above. The \$92 principal repayment may seem low, but this is a ten year mote. For any note that long, the first payments are almost all interest. The outstanding balance of the lean was figured using an assounting technique incomes "Trooms Value Theory." I have enclosed my verking paper, "Leane/Lean Reymonts" for your examination.

The \$2,406 in transfers to the non-fodoral sessunt represent checks written from two accounts which were designated as Podoral to the non-fodoral (Owners) Fund) account. On Dubible 1 I have sireled those numbers in green. Since both Podoral and non-fodoral administrative expenses were paid out of the General Fund account, those transfers were meaningless. I will discuss this situation in more detail in a following paragraph.

On Line 26 of the Detailed Summary Page, \$5,570 represents one-third of the total payments made toward combined Pederal/hon-federal looms. Total loom repayments were \$16,712. I was not sure how to report this, but it seemed legical to report only the Pederal share on Line 26. If this not the proper way to report, please advise me.

I am sure you are correct that the loans form Fouell County Bank and Farmers Bank have not previously been reported, but I have never seen any previous reports, and I cannot varify that they exist. Also, I doubt that records exist from which these previous reports could be constructed. I will investigate this, but it may not be physically possible to comply with your request to smend previous reports.

The vast differences in receipt and disbursement totals between the original and emended 1991 Mid-Tear reports are. I think, very easily explained. The original report simply did not include the activity in all of the accounts. As shown in Exhibit 1, the transactions in the General Fund and Check-Off accounts were outted. All administrative expenses were paid from these two accounts. Hence, the original report failed to show them.

You are correct that the Federal account did not have adequate fund to pay disbursements totalling \$184,267. In reality this is not what happened. Both Federal and non-federal administrative expenses were paid from both the all

Pederal and non-federal accounts. That I have tried to do is demandrate that Pederal resources were adequate to pay for Pederal expenses. As I think I mentioned to you, I think like an accountant, and if the each aim't right, it aim't right. If you will notice on the Summery Page, beginning and ending each are traceable to Enhibit 1, which is traceable to the bank statements of those bank accounts that I believe to be Pederal hank accounts. I don't have a cay other way to make the thing saditable. The 909,905 transfer was purely fictitions. It represents the amount that would have had to have transferred from the non-federal account in order to pay total expenses of \$184,267, and make secount in order to pay total expenses of \$184,267, and make the ending each in the Pederal hank accounts correct. Perhaps the following will demonstrate:

> Beginning Federal Cash Federal Receipts 828,297.44 56,535.0 Hon-fodoral Requirement Total Total Misbursoments Inding Poderal Gash (184, 267, 77)

Another way of looking at the thing is that the Federal "account" used \$27,827.03 of available each (beginning each lase ending each from the Summary Page) and had \$36,535.00 of receipts (Detail Summary Page, Line 30) for a total of \$64,362.02. Federal disbursements were only \$65,136.45 (Detail Summary Page, Line 31). Obviously, Federal resources were more than adequate to cover Federal disbursements, regardless of the fact that estual transfers between bank accounts were not made.

I hope this letter helps explain the sources of the figures disclosed in the 1991 Amended Hid-Year Report. I cannot elarify the committee's accounting procedures, because they didn't have any. They paid their bills out of whichever account had money in it. To propers the report, I had to start from scratch and perform a quasi-sudit, and use my best judgement.

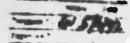
Please call if you have questions about the contents of this letter, as you surely will have. I will get responses on the other reports in the mail shortly.

Sincerely,

Andy Miff, CPA

Enclosures: Working Papers(2) Benk Hotes (2) Schodules A and C

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ADDRESS 10, 1002 FRENCH BLOTTON CONDITION TON 900 E CONDER OF FRENCHSON, NO 2044)

NE: AMERICO TEAS DED REPORT (7/1/91 THROUGH 12/31/915ATED HAT 26,1992

MR DAVID J. WEISHAW, REPORTS AMALTST

WE ARE IN RECEIPT OF THE LETTER PERTAINING TO THE CORRESPOND FRACTIONAL REVIEW OF THE AMERICAN 7-1-91 THROUGH 12-31-91 REPORT, SEPTEMBERS AROVE. WE ARE EXCLASION A COST OF THIS LETTER AND RESERVE CORRESPONDED IN THE LETT COLUMN TO CROSS REFERENCE THE QUESTIONS IN THE LETTER TO THE RESPONDED SELOW.

PRINCIPAL DESCRIPTIONS ON LINE 114 AND 75,000 AND CONSIST OF 70,000 PAGE THE SHADOWAY SERVICE SERVICES, AND 5,000 PAGE THE TWO SHADOWS 3, THE V GAS POLITICAL ANTIQUE CONSCIPES. THE 70,000 THE SERVICES ON LINE 115 AND THE \$,000 THE SUPPORTING SOMEWHALL OF THE SERVICES AND AND THE SUPPORTING SOMEWHALL WILLIAM PRINCIPAL AND THE SUPPORTING SOMEWHALL WILLIAM PRINCIPAL AND THE SUPPORTING SOMEWHALLS WILLIAM SOMEWHALLS WILL

LINE 2 THIS LOAD WAS RETAID AND THE MEPATRIST WAS SHOWN OF THE LAST PARK OF SCHOOLS BY. THE OCCUPANT AMOUNT OF THE LAST WAS 12,140.47. THE LAST WAS RESIDED 12-22-00 AND WAS REPAID WITH MARKET WAS REPAID WITH MARKET OF THE MERITAIN OF THE MERITAIN OF THE MERITAIN WAS READ WAS READ OF THE MERITAIN ALLOCATION ALLOCATION OF THE LAST WAS RECLOSED AN ACCUPANT OF THE MOTE, AND A COPY OF OUR WORLPAPER TO SUFFICIE THESE TRANSPORTION. IF ADDITIONAL IMPORTANTION IS DESIRED, FLEASE DO NOT EXSTRAITE TO ADVIDE.

THE S THE SOA OF COORDINATED REPRINCIPURES ENTERED ON SCE F WAS FOR MR. CLIPTON TO ADDRESS A JULY 1991, FUND RAINER ON SENALY OF KY CANDIDATES ONLY. SINCE THERE WERE SO FEMALE CAMBINATES INVOLVED WITH THE FUND RAISING EVENT IT IS ONE OFTNION THAT THIS EXPENSE OF AS AN EXPENDITURE ON BETALLY OF A CANDIDATE FOR FEMALE UPFICE. WE RELIEVE THAT THIS EXPENSE SHOULD HAVE SHEEF PAID ST NOW FEMALE WHICH AND NOT INCLUDED IN THIS REPORT. THIS WAS ONE SHARE AND WE ARE ASSESSED TOWN ADVISE AS TO NOW TO AMERICA ON REPORT. WE WILL AMERICA THE REPORT IN THE CORRECT MARKET AS TOT ADVISE.

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RESPECTFULLY SUBMITTED,

THE G JOHNSON

COPY: GRADY STUNBO, CHAIRMAN KENTUCKY DEMOCRATIC PARTY

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

ANALYST: David J. Weidman

CONVERSATION WITH: Andy Naff, Accountant

COMMITTEE: Kentucky State Democratic Central Executive Committee

DATE: September 8, 1992

SUBJECT(S): Non-Federal Transfers-In for 1991 Mid-Year, 1991 Year End,

and 1992 April Quarterly Reports

The analyst and Mr. Naff discussed the transfers recorded on the reports in question. Mr. Naff stated again that the Committee did have enough funds to cover federal expenses even if the reported figures were not an accurate representation of their financial activity. Mr. Naff also mentioned that he was trying to get the Committee to correct its procedures for the payment of allocable expenditures.

Attachment 36 Page 1 of 5 Amnd. 1992 Q1 & 1991 YE

and F. Michael Vongery

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September 3, 1992

Mr. Bevid J. Veidnen, Reports Analyst Pederal Election Commission 999 E Street IV Vachington, BC 20463

Reference: Amended April Quarterly Report (1/1/92-3/31/92), dated 6/17/92

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I applogize for not getting back to you scener with my response. As in my provious letter, I will attempt to ensure your questions in the order they were stated in your letter deted 6/29/92.

The entry of \$612.48 on Line 26 of the Detail Summary Page represents 1/3 of the total loss payments made during the period, \$1,837.44. The loss is a combined Federal/non-federal loss which I began reporting in the 1991 mid-year report. It seemed only legical to report the Federal share only on the Detailed Summary Rage.

The line totals on the Summary and Botalied Summary Pages of the assemble report and the original report differ: significantly primarily because the original report was not right. It did not include all the accounts or activity. I think that the true activities and belances can be explained by a working paper I' have labeled "Combined Sum Revenues and Expenses" (enclosed). I believe the assemts on this working paper can easily be traced to the Summary and Detailed Summary Pages. As shown in the working paper also, approximately 2/3s of the administrative expenses were paid from the non-federal bank accounts. There were never any actual transfers between high accounts. The \$67,190.40 is marely a forced number which makes the ending cash in the Poderal bank accounts correct. Pethaps the following will demonstrate:

Beginning Federal Cash \$71,306.79
Foderal Beceipts \$130.50
Hon-federal Requirement 67,190.49
Total Pisbursements 106,361.85
Ending Federal Cash \$32,003.89

If I understand the intent of the law, there must be adopted Pederal resources to cover Pederal expenditures. Although the Counittee's staff did not follow the proper administrative procedures and make actual heat account transfers, I do not think the intent of the law was wieleted, and may be demonstrated thusly:

Beginning Pederal Cash
Federal Receipts
Total Federal Resources
Federal Expenditures/Report
Excess of Resources over Exp. \$32,869.65

(The excess of resources over expenditures does not equal cash because expenditures/report do not equal setual bank disbursements. The bank belance is slightly lover, indicating that the Federal "account" actually paid more than its required there of the schministrative expenses.) If we reported only the activity that occurred in the Federal bank accounts, actual administrative expenses would be wildly distorted. I believe that the amended report is an accurate reflection of what actually happened as is possible, given the facts that the FEG's forms leave such to be desired, and the Committee's staff do not have adequate accounting procedures.

The checks which were attached to the original Year End Report represented shan transactions. A worthless check was written form one account and deposited fints a second account to cover two checks written on the second account and deposited into the first account (bank statements enclosed). I think the original logic behind doing this was to show the required non-federal transfer into the Federal "account" and repayment to the non-federal "account" for 1/3 of the total administrative expenses for the period ended 12/31/91. In any event, the transactions did not reflect any economic reality, so I eliminated them in my analyses of the bank accounts (working papers enclosed).

I hope this letter helps clarify what was done and why. Please call if you have questions.

Sincerely.

Andy Baff, CPA

Enclosures: Forking Papers (3)
Bank Statements (2)
Summary Page of Original 12/31/91 Emport

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

ANALYST: David J. Weidman

CONVERSATION WITH: Pat Goins, Assistant Treasurer

COMMITTEE: Kentucky State Democratic Central Executive Committee

DATE: September 21, 1992

SUBJECT(S): General Discussion about Allocation Procedures and Payment

Non-Federal Debt

Ms. Goins informed the analyst that Mr. Johnson, the Committee's treasurer, had resigned from the Committee. The analyst and Ms. Goins spent some time discussing the allocation regulations so as to comply in the future. Ms. Goins noted that the Committee intended to pay back the non-federal account for the debt incurred when the non-federal account paid for the federal share of allocable activity.



FEDERAL ELECTION COMMISSION INMINISTER DE 2014

80-1

William Johnson, Treasurer Bentucky State Democratic Control Executive Conmittee P.O. P-z 604 Prank/ort, E7 40603

WT 14 WE

Identification Dunber: C00011197

Reference: July Quarterly Report (4/1/92-6/30/92)

Door Br. Johnson:

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This letter is prespect by the Consission's proliminary review of the report(s) referenced above. The review raised questions descerning cortain information contained in the report(s). In itemisetion Selicut:

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A written response or he implient to year original report(s) correcting the above problem(s) should be filled with the redoral flortion Commission within fifture (15) days of the date of this letter. If you need assistance, places fool free to contact so on

cur tell-free number, (800) 426-9530. By less! number is (202)

Sincerely.

Daily Alie

Devid J. Weldman Deports Analyst Deports Analysis Division

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Attachment 39 Page 1 of 3 1992 Oct. Otrly.

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per compliance with FEC 44la(d)



PEDERAL ELECTION COMMISSION WARMINGTON D.C. 2003

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November 5, 1992

Pat Goins, Asst. Processor Restucky State Democratic Control Executive Committee P.O. Dem 694 Frankfort, RY 40602

Identification Number: C00011197

Reference: July Quarterly Report (4/1/92-6/30/92)

Dear Ms. Coins:

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This letter is to inform you that as of Wovember 4, 1992, the Commission has not received your response to our request for additional information, dated October 14, 1992. That notice requested information essential to full public disclosure of your federal election financial activity and to ensure compliance with provisions of the Pederal Election Campaign Act (the Act). A copy of our original request is enclosed.

If no response is received within fifteen (15) days from the date of this metice, the Commission may choose to initiate audit or legal enforcement action.

If you should have any questions related to this matter, please contact David Weidman on our tell-free number (800) 424-9530 or our local number (202) 219-3580.

Sincerely,

John D. Gibson

Assistant Staff Director Reports Analysis Division

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Kentucky Democratic Party Person Electron

P.O. Box 694 • Prunkfort, Kentucky 40602 • 695-4828 22

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Gayte S. Bagara Fire Chair

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30 Penters 000011307 Dos July Quarterly Report (4-3-00 to 6-30-00)

Stor Br. Otherse

In suspense to your letter of Surather S, 1982 covering the chose separt, I have likeled below the information you requested.

the date to the Don-Potenti Account one paid to full and to choose on time of the expect filled for 7/1/70 - 9/30/70. The account on the expect to \$50,000.70 in order to compensate for my provide terminal microbalantes.

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- (1) Devices County Executive Consistes executed the Jefferson/Jackson Day Planer held in Greathers and was reinforcement for the advertisement.
- (2) SMMM Retional Convention of was for a letter in the Program unjoining the Deservation Venne's Mational Convention participants to our state and wishes for a great convention. It was signed by the Chairman and Wise Chair of the Restacky Deservatio Party.
- (3) Nestucky Control Television was incorrectly listed as advertising, but was in fact a cost-charing expense of a production with the Chamber of Commerce for a program of general interest to all voters.

Home of the above espenditures were on behalf of a federal candidate, seither directly or indirectly, nor the Coordinated Campaign.

If you have any questions or I can be of further assistance, please contact as at (902)895-4428.

Sincerely.

Pet Goins

Restacky Desceratio Porty



FEDERAL ELECTION COMMISSION

WASHINGTON, DC 2003

80-2

Pat Goins, Treasurer Kentucky State Democratic Central Executive Counittee P.O. Dem 694 Frankfort, NY 40603

APR 2 | 1993

Identification Number: C00011197

Reference: October Quarterly Report (7/1/92-9/30/92)

Dear Trescurer:

This letter is prespeed by the Consission's preliminary review of the report(s) referenced above. The review raised questions concerning certain information contained in the report(s). An itemisation follows:

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-On Schedule D of your provises report, you disclosed a debt(s) eved to the Kentucky State Democratic Hon-Pederal Account. This obligation(s), however, has been emitted from this report. Please amend your report to include this debt(s) on Schedule D. All debts and obligations must be disclosed until extinguished. 11 CFR \$104.11

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-Line 29 of the Detailed Sunnary Page of your report discloses a total of \$23,700 in contributions to non-federal candidates. The sum of the entries itemised on Schedule B, however, indicates the total to be \$15,450. Please amend your report to clarify the discrepancy.

-Schedule A of your report (pertinent portion(s) attached) discloses a contribution(s) from an organization(s) which is not a political counittee registered with the Counissien. Under 11 CFR \$102.5(b), organizations which are not political counittees under the Act must either: 1) establish a separate account which contains only those funds permitted under the Act, or 2) demonstrate through a reasonable accounting method that the organization has received sufficient funds subject to the limitations and prohibitions is order to make the contribution.

If your committee does not finance non-federal activity, the receipt of the referenced contribution(s) may violate the limitations and prohibitions of the Art. (2 U.S.G. 35441a(f) and 441b) If your committee engages to

both foderal and non-foderal activity, either through a separate non-foderal account, or one account that finances activity in connection with both foderal and non-foderal elections, your committee may be in violation of 11 CFR \$102.5(a).

Please clarify whether the contribution(s) received from the referenced organisation(s) is permissible. To the extent that your committee has received funds which are not permissible, the Commission recommends that you refund the impermissible amount(s) to the donor(s) in accordance with 11 CFR \$103.3(b). Alternatively, if you choose to transfer the funds to an account not used to influence federal elections, the Commission advises that you inform the contributor in writing and provide the contributor with the option of receiving a refund, you may wish to seek a written authorisation (either before or after the transfer—out) from the donor for any transfer—out to protect the donor's interests.

Please inform the Commission immediately in writing and provide a photocopy of your check for the refund or transfer-out. Should you choose to refund or transfer-out the funds, the Commission will presume the funds were impermissible, absent a statement from your committee to the contrary. Befunds and transfers-out should be disclosed on a supporting Schedule B for Line 28 or 22 of the report covering the period during which they are made.

If the contribution(s) in question was incompletely or incorrectly disclosed, you should amend your original report with the clarifying information.

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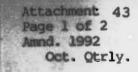
Although the Commission may take further legal steps concerning the acceptance of prohibited contributions, prompt action by your committee in refunding or transferring-out the amounts will be taken into consideration.

A written response or an amendment to your original report(s) correcting the above problem(s) should be filed with the Federal Election Commission within fifteen (15) days of the date of this letter. If you need assistance, please feel free to contact me on our toll-free number, (800) 624-9530. By local number is (202) 219-3500.

Sincerely,

Bovid J. Weidnes Reports Analyst

Reports Analysis Division





Kentucky Democratic Partyll 5

P.O. Dox 694 . Prankfort, Kantucky 40602 . 695-4828

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May 7, 1993

Goyle R. Regare Vice-Chair

Mr. David Weidman Reports Analyst Reports Analysis Division Pederal Election Commission Washington, D. C. 20463

Reference Report: 7-1-92 to 9-30-92

Dear Mr. Weidman:

In response to your inquires, I have itemized each below for your information.

A. Schedule D, debts - You are correct that I did leave off the debt since it was repaid on this report. Enclosed is a copy of the corrected Schedule D. I will correct future reports.

B. Difference on Line 29 of the Detailed Summary page is a total of \$0,250.00. I have attached page 3 of 4 pages of Schedule B. I think the PSC was missing this page when calculating these figures.

C. The contributions listed on Schodule A for Line \$1(b) - All monies received on Schodule A for Line \$1(b) have been determined to be permissible under the Federal Election Campaign Act and consist of contributions from individuals and not from any unions or corporations and is in compliance with acceptable accounting practices.

If you have any questions concerning the above, please do not hesitate to contact me.

Sincerely,

Pet Coins

Assistant Tressurer

Attachments



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FEDERAL ELECTION COMMISSION SEGRETARIAT

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PEDERAL ELECTION COMMISSION 999 E Street, N.W. Washington, D.C.

SENSITIVE

FIRST GENERAL COUNSEL'S REPORT

RAD Referral 94L-10 / MUR 3637
Date RAD Referral Activated: 4/26/94
Date Complaint Received by OGC: 10/2/92
Date of Notification to
Respondents: 10/7/92
Date MUR 3637 Activated: 4/26/94
Staff Member: Mary Ann Bumgarner

COMPLAINANT: Republican Party of Kentucky

RESPONDENTS: Kentucky State Democratic
Central Executive Committee and
Clay Patrick, as treasurer

RELEVANT STATUTES:

2 U.S.C. § 433
2 U.S.C. § 434
2 U.S.C. § 441a
2 U.S.C. § 441b(a)
11 C.F.R. § 102.5
11 C.F.R. § 104.3(a)(1)
11 C.F.R. § 104.10
11 C.F.R. § 106.5

INTERNAL REPORTS CHECKED: Disclosure Reports; FEC Indices
FEDERAL AGENCIES CHECKED: None

I. GENERATION OF MATTER

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The Office of the General Counsel received a referral from the Reports Analysis Division ("RAD") on February 18, 1994.

Attachment 1. The attached referral is based on the failure by the Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer, ("Respondents" or "Kentucky Democrats") to comply with the allocation regulations during the 1991-92 election cycle and their failure to reconcile a

MUR 3637 was generated by a complaint (Attachment 2) filed by the Republican Party of Kentucky ("Complainant") on October 2, 1992, alleging that Respondents had "totally ignored the new federal election financing and reporting requirements that went into effect on January 1, 1991." Specifically, Complainant alleges that during the 1991-92 election cycle, Respondents "raised almost exclusively NON-federal money, and then simply have paid non-federal funds for everything, in violation 11 C.F.R. §§ 102.5, 106.5 and 104.10(b)."

Complainant also alleges that Respondents incorrectly reported the allocation ratio on their Schedule H1 form for Administrative Expenses and completely failed to file their Schedule H1 form for Generic Voter Drives. The Kentucky

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^{1.} For the purpose of reporting allocable expenses, several new schedules were added to FEC Form 3X, Report of Receipts and Disbursements. The new schedules include: (1) a Schedule H1 to show the method of allocation for shared federal and non-federal administrative expenses and generic voter drive costs; (2) a Schedule H2 to show allocation ratios for fundraising events, exempt activities, and direct candidate support; (3) a Schedule H3 to show transfers from non-federal accounts; and (4) a Schedule H4 to show disbursements for joint federal and non-federal activity.

Democrats responded to the complaint in this matter on April 22, 1993. Attachment 3.

II. FACTUAL AND LEGAL ANALYSIS

A. Law

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The Federal Election Campaign Act of 1971, as amended, (the "Act") requires each treasurer of a political committee to file reports of receipts and disbursements with the Commission.

2 U.S.C. § 434(a). Further, each report must disclose for the reporting period and calendar year the total amount of receipts and disbursements by certain identified categories. 2 U.S.C.

§ 434(b)(2) and (b)(4). Pursuant to 2 U.S.C. § 434(b)(1), each report must also disclose the amount of cash-on-hand at the beginning of the reporting period. See also, 11 C.F.R.

§ 104.3(a)(1).

The Commission's regulations require that committees, such as the Kentucky Democrats, that have established separate federal and non-federal accounts must make all disbursements, contributions, expenditures and transfers in connection with any federal election from their federal accounts. 11 C.F.R. \$ 102.5(a)(1)(i). The Act prohibits corporations and labor organizations from making contributions in connection with

^{2.} The Kentucky Democrats are also respondents in open MUR 3182. The issues being addressed in MUR 3182 include, among other things, whether expenditures made by the Kentucky Democrats for 1990 TV ads and generic activities were properly allocated between its federal and non-federal accounts. Because the activity at issue in MUR 3182 is subject to the pre-1991 allocation regulations and because we are recommending an audit for the 1991-92 election cycle, we do not recommend merging this matter with MUR 3182.

federal elections, and prohibits political committees from knowingly accepting such contributions. 2 U.S.C. \$ 441b(a).

Moreover, the Act provides that no person shall make contributions to a state committee's federal account in any calendar year which in the aggregate exceed \$5,000. 2 U.S.C. \$ 441a(f). Accordingly, contributions, disbursements or transfers from non-federal accounts of registered committees that include corporate and labor organization contributions or excessive individual contributions are in violation of the Act. 2 U.S.C. §\$ 441b(a) and 441a.

In addition, state party committees that have established separate federal and non-federal accounts must pay the entire amount of an allocable expense from its federal account and shall transfer funds from its non-federal account to its federal account solely to cover the non-federal share of that allocable expense. 11 C.F.R. § 106.5(g)(1)(i). Further, for each transfer of funds from a committee's non-federal account to its federal account, the committee must itemize in its reports the allocable activities for which the transferred funds are intended to pay, as required by 11 C.F.R. § 104.10(b)(3). 11 C.F.R. § 106.5(g)(2)(ii)(A). Moreover, such funds cannot be transferred more than 10 days before or more than 30 days after the payment for which they are

^{3.} During the 1991-92 election cycle, Kentucky law prohibited corporate contributions, but permitted labor organization contributions and individual contributions of \$6,000 to the state party executive committee and their subdivisions and affiliates in any one year.

designated is made ("40 day window"). 11 C.F.R.

\$ 106.5(g)(2)(ii)(B). If the requirements of 11 C.F.R.

\$ 106.5(g)(2)(ii)(A) and (B) are not met, any portion of a transfer from a committee's non-federal account to its federal account shall be presumed to be a loan or contribution to the federal account, in violation of the Act. 11 C.F.R.

\$ 106.5(g)(2)(iii).

Further, state party committees with separate federal and non-federal accounts must allocate their administrative expenses between those accounts using the "ballot composition method." 11 C.F.R. § 106.5(d). In states such as Kentucky that hold federal and non-federal elections in different years, state and local party committees must allocate generic voter drive costs in a slightly different way. Those committees must apply the ballot composition ratio to the calendar year in which the election is held. 4 11 C.F.R. § 106.5(d)(2). Administrative expenses are described at 11 C.F.R. § 106.5(a)(2)(i) as "including rent, utilities, office supplies, and salaries, except for such expenses directly attributable to a clearly identified candidate." Generic voter drives are described at 11 C.F.R. § 106.5(a)(2)(iv) as "including voter identification, voter registration, and get-out-the-vote drives, or any other activities that urge the

^{4.} Rentucky is one of the five states that hold non-federal elections in odd-numbered calendar years. Administrative costs are still allocated according to the ballot composition ratio based on the two-year federal election cycle. 11 C.F.R. § 106.5(d)(2).

general public to register, vote, or support candidates of a particular party or associated with a particular issue, without mentioning a specific candidate."

Moreover, a political committee that pays allocable expenses in accordance with 11 C.F.R. § 106.5(g) must report each transfer of funds from its non-federal account to its federal account for the purpose of paying such expenses.

11 C.F.R. § 104.10(b)(3). The committee must explain in a memo entry the allocable expenses to which the transfer relates and the date on which the transfer was made. Id. Further, a political committee that pays allocable expenses in accordance with 11 C.F.R. § 106.5(g) must also report each disbursement from its federal account in payment for a joint federal and non-federal expense or activity. 11 C.F.R. § 104.10(b)(4). The committee must report to the Commission the date, the amount and purpose of each such disbursement, along with the full name and address of each person to whom the disbursement was made. Id.

In addition, the Act requires the signature of the designated treasurer on each report. 2 U.S.C. § 434(a). The Act also requires each political committee to file a statement of organization with the Commission within ten (10) days of becoming a political committee. 2 U.S.C. § 433(a). Included on this statement of organization, among other things, is the name and address of the current treasurer of the committee.

2 U.S.C. § 433(b)(4). If there is a change in the information previously submitted on a statement of organization, political

committees are required to report to the Commission such a change no later than 10 days after the date of the change.
2 U.S.C. § 433(c).

B. Analysis

1. Failure to Comply with Allocation Regulations

The complaint in this matter alleges that the Kentucky Democrats funded all federal activity from its non-federal account. Attachment 2. The focus of the complaint is on Respondents' original 1991 Year End Report and not the amended report. Specifically, Complainant questions a \$153,180 transfer from Respondents' non-federal account to the federal account reported on their 1991 Year End Report. Second, Complainant alleges that Respondents failed to file a Schedule H1 for Generic Voter Drives with their 1991 Year End Report. Third, Complainant asserts that the Schedule H1 form for Administrative Expenses filed by Respondents with their 1991 Year End Report was technically incorrect. According to Complainant, the federal allocation share for the 1992 cycle was 33.33%, but Respondents reported their share as 66.66% on their Schedule H1. Complainant concedes, however, that Respondents did, in fact, use the correct figure (33.33%) when they computed their disbursements for shared activity on their Schedule H4.

In response to the complaint, the Kentucky Democrats explain that these allegations stem from the original 1991 Year End Report and that Complainant "may have not have had the benefit of the amendment filed on May 20, 1992." Attachment 3.

Respondents also assert that on September 3, 1992, an additional amendment was filed to the 1991 Year End Report, which provided additional details regarding the "transfer of funds including the financial spread sheet." Id. According to Respondents, RAD was "satisfied with this amendment and response." Id. Respondents also attached to their amended 1991 Year End Report a Schedule H1 for generic voter drive expenses and corrected the Schedule H1 for administrative expenses to reflect the proper allocation ratio for the federal share. Their counsel states that "a typing error resulted in the wrong number being identified as the percentage." Id.

Respondents attempt to negate the allegations in the complaint by reference to the amended 1991 Year End Report. By doing so, however, Respondents ignore the most significant allegation in the complaint, which is that the Kentucky Democrats paid for shared expenses during the 1991-92 election cycle with funds from its non-federal account. Moreover, the RAD referral also focuses on the Kentucky Democrats' apparent disregard for compliance with the allocation regulations during the 1991-92 election. Specifically, it appears that Respondents not only paid for shared expenses with funds from its non-federal account, as Complainant alleges, they also filed reports disclosing financial activity which did not occur. By their own admission, Respondents reported fictitious transfers from their non-federal account to their federal account. See, e.g., Attachment 1 at 24. The reports at issue in the referral are the 1991 Mid-Year and Year End Reports and

the 1992 April, July and October Quarterly Reports and their amendments.

Based on a review of Respondents' disclosure reports, subsequent amendments and communications between RAD and the Committee's accountant and treasurer, the amended reports filed by Respondents during the 1991-92 election cycle are not an accurate depiction of the activity that actually took place during that time period. Instead, Respondents apparently amended the reports in order to show how allocation should have occurred.

According to the accountant for the Kentucky Democrats, while Respondents had enough funds to cover federal expenses, the reported figures were not an "accurate representation of their financial activity" and that he was "trying to get the Kentucky Democrats to correct its procedures for the payment of allocable expenditures." Attachment 1 at 95. The accountant further states that the Kentucky Democrats had seven bank accounts, five federal and two non-federal, from which it would pay expenses. Attachment 1 at 71. According to the accountant, the Kentucky Democrats would "use up one and go on to the next one." Id. In general, the accountant states that the "Ky Democrats don't keep books worth a damn." Attachment 1 at 73. The treasurer for the Kentucky Democrats also acknowledged the improper allocation and the misrepresentation of the Committee's financial activity, and informed RAD that "it was silly to talk about whether the activity was incorrect or correct because it was all a game." Attachment 1 at 71.

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Based on the evidence, it appears that Respondents used prohibited nou-federal funds to pay for shared expenses; reported "fictitious transfers" between the non-federal account and federal account; failed to properly report each disbursement from its federal account in payment for shared activity; failed to make the appropriate transfers within the required 40 day window; and failed to properly allocate the payments for administrative expenses. The specific disclosure reports at issue in this matter and the apparent violations by Respondents are set out in the following discussion.

a. 1991 Mid-Year Report

On July 31, 1991, Respondents filed their 1991 Mid-Year Report disclosing no administrative expenses and only \$2,406.81 in federal disbursements. Based on the lack of administrative expenditures, RAD sent a Request for Additional Information ("RFAI") to Respondents informing them that they should repay the non-federal account if any administrative expenses were paid with non-federal funds. Attachment 1 at 41-42.

In response to the RFAI, the Kentucky Democrats' treasurer informed RAD that Respondents' "non-federal account had paid everything first and then the Committee had ran the expenses through the federal account and back out again." Attachment 1 at 44. According to the treasurer, "while he was not saying what the Committee did was correct, he did want to note that Kentuckians care about state candidates and not the federal process." Id. The treasurer also asserted that "no corporate"

or union money was involved and that all money was permissible under the FECA." Id.

On May 13, 1992, Respondents filed an amended 1991
Mid-Year Report which disclosed a much greater amount of
financial activity than had been previously disclosed.
Attachment 1 at 59-61. The amended report disclosed
\$178,696.98 in joint expenditures (\$59,565.66 federal share and
\$119,131.32 non-federal share) and a \$99,905.74 transfer from
the non-federal account to the federal account. Because of the
vast cash discrepancies between the original and amended
reports, RAD sent another RFAI to Respondents requesting that
they file reports to reflect the true financial activity of the
period, provide an explanation as to the adequacy of federal
funds to cover the joint expenditures and clarify the procedure
used by the Kentucky Democrats to pay administrative expenses.
Attachment 1 at 81-82.

On August 24, 1992, Respondents filed a second amendment to the 1991 Mid-Year Report. Attached to this amendment was a letter from the Kentucky Democrats' accountant addressing the discrepancies between the original and amended Mid-Year Reports. Attachment 1 at 22-24. According to the accountant, "the \$99,905 transfer was purely fictitious. It represents the amount that would have had to have transferred from the non-federal account in order to pay total expenses of \$184,276." Attachment 1 at 24. The accountant further states that he was unable to "clarify the Committee's accounting procedures, because they don't have any" and that Respondents

"paid their bills out of whichever account had money in it."

Id. Last, the accountant states that in order to prepare the report, he had to "start from scratch and perform a quasi-audit, and use my best judgment." Id.

b. 1991 Year End Report

On February 3, 1992, the Kentucky Democrats filed its 1991 Year End Report disclosing \$153,180 in joint expenditures (\$51,060 federal share and \$102,120 non-federal share) and a \$153,181 transfer from the non-federal account to the federal account. Respondents provided a copy of a \$153,181 check dated January 23, 1992, drawn on the non-federal account and payable to the federal account. Attachment 1 at 49. Respondents also provided copies of three additional checks totaling \$153,181. Id. These checks were also dated January 23, 1992, were drawn on the federal account and made payable to the non-federal account. In a letter from the treasurer attached to the 1991 Year End Report, he states that "Although the window was closed we have given complete accounting to the Commission of all expenses required to be reported under the current requirements, and proper cash transfers have been made." Attachment 1 at 45.

Because the transfer from the non-federal account to the federal account covered 100% of the Kentucky Democrats' shared expenses, RAD sent an RFAI advising Respondents of the new allocation regulations. Attachment 1 at 52. The RFAI also recommended that the Kentucky Democrats' federal account immediately repay its allocable share of administrative

expenses by transferring out the appropriate amount to its non-federal account. <u>Id.</u> If Respondents were unable to do so, RAD stated that they must report the allocable federal share as an outstanding debt on its Schedule D. <u>Id.</u>

On May 26, 1992, the Kentucky Democrats filed an amended 1991 Year End Report disclosing a much greater amount of financial activity than was reported on the original report.

Attachment 1 at 62-64. The amended report disclosed \$225,119.43 in joint expenditures (\$75,039.81 federal share and \$150,079.62 non-federal share) and a \$206,138.98 transfer from the non-federal account to the federal account.

Based on the discrepancy between the non-federal share of administrative expenses, \$150,079.62, and the corresponding transfer-in from the non-federal account of \$206,138.98, RAD sent another RFAI to the Kentucky Democrats requesting further explanation. Attachment 1 at 84. The RFAI also requested additional information to clarify the vast discrepancies between the original and amended Year End Reports.

On August 24, 1992, the treasurer for the Kentucky Democrats responded to the RFAL by stating:

The Committee did not make the transfers between the federal and non federal accounts on a timely basis and accordingly the division of federal and non federal shared expenses was not accounted for in a proper manner during this period. The transfers were recorded in our reports as they should have occurred with federal expenses and federal receipts. We will report the federal expenses in any manner you desire but we can't change the fact that the

transfers were not made between the accounts. We have reconstructed the accounts to the exact balances which would have existed had the transfers been made.

Attachment 1 at 93. The treasurer concludes by stating that the Kentucky Democrats have conducted "no transactions which violate the intent of the FEC filing requirements and we invite continued scrutiny and indeed the complete audit of the FEC."

Id.

In a response dated September 8, 1992, the accountant for the Kentucky Democrats also attempted to explain the discrepancies between the 1991 Year End and amended Year End Reports. In his response, the accountant asserts that although Respondents did not follow "proper administrative procedures and make actual bank account transfers," he does not think that "the intent of the law was violated." Attachment 1 at 97. Despite the foregoing, the accountant goes on to say that the "checks which were attached to the original Year End Report represented sham transactions" and "did not reflect any economic reality." Attachment 1 at 97.

c. 1992 April Quarterly Report

On April 20, 1992, the Kentucky Democrats filed its 1992

April Quarterly Report disclosing \$84,460 in joint expenditures

(\$28,153 federal share and \$56,307 non-federal share) and a

\$84,460 transfer from the non-federal account to the federal

account. Because the transfer on the 1992 April Quarterly

covered 100% of the Kentucky Democrats' shared expenses, RAD

sent an RFAI once again advising Respondents of the new allocation regulations. Attachment 1 at 65-66.

On June 22, 1992, the Kentucky Democrats filed an amended 1992 April Quarterly Report, which again disclosed a much greater amount of financial activity than was reported on the original report. Attachment 1 at 68-70. The amended report disclosed \$101,949.37 in joint expenditures (\$33,983.12 federal share and \$67,966.25 non-federal share) and a \$67,190.49 transfer from the non-federal account to the federal account.

In response to an RFAI questioning the vast cash discrepancies between the original and amended reports (Attachment 1 at 85), on September 8, 1992, the accountant for the Kentucky Democrats filed a second amendment to the 1992 April Quarterly Report on September 8, 1992. Attachment 1 at 96. According to the accountant, the discrepancies existed between the original and amended reports "primarily because the original report was not right. It did not include all the accounts or activity." Id. Further, the accountant states that there "were never any actual transfers between bank accounts and the transfer of "\$67,190 is merely a forced number which makes the ending cash in the Federal bank accounts correct." Id.

d. 1992 July and October Quarterly Reports

On July 15, 1992, the accountant for the Kentucky

Democrats filed only the Summary and the Detailed Summary Pages

of the 1992 July Quarterly Report "in the interest of getting

the report filed in a timely fashion." Attachment 1 at 72. In

a telephone conversation with RAD concerning this report, the accountant stated that the "federal account does not have enough money to cover its expenses now and that the federal account will have to declare a debt on Schedule D." Id.

On July 23, 1992, the Kentucky Democrats filed a complete 1992 July Quarterly Report, which disclosed \$174,882.66 in joint expenditures (\$58,294.22 federal share and \$116,588.44 non-federal share) and a \$151,052.42 transfer from the non-federal account to the federal account. Attachment 1 at 76-79. In addition, this report disclosed a \$33,854.22 debt owed to the non-federal account. An RFAI was sent to the Kentucky Democrats recommending that the federal account immediately repay its non-federal account and rectify any non-compliance with the allocation regulations. Attachment 1 at 102.

On November 23, 1992, the Kentucky Democrats filed an amended 1992 July Quarterly Report which stated that the debt to the non-federal account had been repaid in full and was disclosed on the 1992 October Quarterly Report "in order to compensate for any possible transfer miscalculation."

Attachment 1 at 108.

The Kentucky Democrats filed its 1992 October Quarterly
Report on October 15, 1992, disclosing full payment of the debt
owed to the non-federal account, but omitted this debt activity
from its Schedule D. Attachment 1 at 104-106. In response to
an RFAI questioning Respondents' failure to disclose this debt
(Attachment 1 at 109), the Kentucky Democrats filed a corrected

Schedule D on May 12, 1993, disclosing the payment of the debt owed to the non-federal account. Attachment 1 at 112.

e. Conclusion

Based on the foregoing discussion, it is clear that Respondents failed to pay the entire amount of allocable expenses from their federal account and, instead, used non-federal funds to pay for shared expenses during the 1991-92 election cycle. 11 C.F.R. § 106.5(g)(1)(i). The amount at issue however remains unclear. Respondents concede that the reported figures were not an "accurate representation of their financial activity." Attachment 1 at 95. Respondents further concede that they reported "fictitious transfers" between the non-federal and federal accounts and that any transfers that did take place, did not occur within the required 40 day window. Accordingly, it is impossible to estimate the amount of non-federal funds at issue by simply reviewing Respondents' 1991-92 disclosure reports.

Respondents eventually declared a debt of \$33,854.22 as owed to the non-federal account. However, this debt was not reported by Respondents until their 1992 July Quarterly Report, nor does this debt represent the full amount of money owed to

^{5.} It is unclear whether Respondents did in fact make any actual transfers between the non-federal account and federal accounts. If any transfers did take place, it is highly unlikely that they occurred within the 40 day window. They were reported months later and the reported dates of transfers fell well beyond the 40 day period.

the non-federal account. As reported by Respondents on each of the reports at issue, the Kentucky Democrats consistently had insufficient funds to pay the entire amount of allocable expenses from its federal account, as required by 11 C.F.R. \$ 106.5(g)(1)(i). According to the accountant for the Kentucky Democrats, Respondents "paid their bills out of whichever account had money in it." Attachment 1 at 24. Thus, it appears that the debt owed to the non-federal account may be greater than the \$33,854.22 figure previously reported.

Although the amount in violation is uncertain, it does appear that Respondents violated 11 C.F.R. § 106.5(g)(1)(i) by failing to pay the entire amount of allocable expenses from their federal account. Further, it appears that Respondents violated 2 U.S.C. § 434(b) and 11 C.F.R. § 104.10(b)(3) and (4) by reporting fictitious transfers between the non-federal and federal accounts and by failing to properly report each disbursement from its federal account in payment for shared activity. It also appears that Respondents violated 11 C.F.R. § 106.5(g)(2)(ii)(B) by failing to make the appropriate transfers within the required 40 day window. Further, it appears that Respondents failed to properly allocate the payments for administrative expenses, in violation of 11 C.F.R. § 106.5(d)(1).

In addition to paying for allocable expenses from its non-federal account in violation of 11 C.F.R. § 102.5(a)(i), it

^{6.} This debt was reported as paid on Respondents' 1992 October Quarterly Report.

appears that the Kentucky Democrats' non-federal account may have contained prohibited funds under the Act. In their correspondence during the 1991-92 election cycle, Respondents consistently assert that "no corporate or union money was involved and that all money was permissible under the FECA." Attachment 1 at 44. However, during that time, Kentucky law permitted unlimited labor organization contributions and individual contributions of \$6,000 to the state party executive committee and their subdivisions and affiliates in any one year. Therefore, it appears that Respondents may have violated 2 U.S.C. \$\$ 441b and 441a(f) and 11 C.F.R. \$ 102.5(a)(1)(i) by paying for allocable expenses from its non-federal account which also may have contained impermissible funds.

In order to sort out these apparent violations and the extent of these violations, this Office recommends that the Commission authorize the Audit Division to perform an analysis of the financial activity of the Kentucky State Democratic Central Executive Committee during the 1991-92 election cycle. The activity reported by Respondents during that cycle represents only how they determined the allocation should have occurred, but do not reflect the activity that actually took place. Further, to date, Respondents have failed to rectify fully their previous non-compliance with the allocation

^{7.} The Commission previously voted not to audit the Kentucky Democrats when it was referred by RAD on July 30, 1993. According to RAD, that Audit referral did not provide a complete picture of the extent of the Kentucky Democrats' non-compliance with the Act and the Commission's regulations. Similar issues are presented in this matter.

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regulations. Thus, the full amount of impermissible activity cannot be assessed. In order to determine the actual financial activity that took place during the 1991-92 election cycle and the amount in violation, an audit of the Kentucky Democrats appears necessary.

Because the RAD referral and the complaint both address the same issue of allocation, this Office recommends that the Commission merge RAD referral 94L-10 into MUR 3637, and hereinafter refer to this matter as MUR 3637.

Based on foregoing, this Office also recommends that the Commission find reason to believe the Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer, violated 2 U.S.C. §§ 434(b), 441a(f) and 441b(a) and 11 C.F.R. §§ 102.5(a)(1)(i), 104.10(b)(3), 104.10(b)(4), 106.5(d)(1), 106.5(g)(1)(i) and 106.5(g)(2)(ii)(B).

2. Failure to Reconcile Cash Discrepancy

According to the attached referral, Respondents failed to reconcile a cash discrepancy between the 1990 Year End and the 1991 Mid-Year Reports. Attachment 1 at 1-2. Specifically, on their 1991 Mid-Year Report filed on July 31, 1991, Respondents disclosed a cash-on-hand balance of \$1,478.92. This figure matched the closing cash-on-hand figure disclosed on Respondents' 1990 Year End Report. On May 13, 1992,

^{8.} The evidence in this matter may give rise to findings by the Commission that the violations by Respondents were knowing and willful. If the Commission approves an audit in this matter, this Office would review the information obtained by the Audit Division before making any knowing and willful recommendations to the Commission.

Respondents filed an amended 1991 Mid-Year Report which disclosed a cash-on-hand balance of \$28,297.44 and included approximately \$330,000 in additional receipts and disbursements. The treasurer of the Rentucky Democrats attached a letter to the amended report explaining that the additional receipts and increased cash-on-hand total were caused by the inclusion of funds from a state tax "check-off" account, which was reported by Respondents pursuant to Advisory Opinion 1991-14.9

While Respondents provided an explanation for the modifications to the amended 1991 Mid-Year Report, they did not provide any documentation to reconcile the difference in cash-on-hand figures between the 1990 Year End and the amended 1991 Mid-Year Reports. Accordingly, RAD sent a RFAI to Respondents asking for supporting documents to reconcile the cash discrepancy. When Respondents failed to respond, RAD mailed a second notice.

Eventually, RAD received letters from both the accountant and assistant treasurer for the Kentucky Democrats stating that the cash discrepancy existed because Respondents did not include all of the bank accounts containing federal funds in the 1990 Year End and 1991 Mid-Year Reports. 10 Neither the

^{9.} According to Advisory Opinion 1991-14, the receipts from check-offs should be reported as miscellaneous receipts on disclosure reports filed with the Commission.

^{10.} Pat Goins signed the letter as the assistant treasurer of the Kentucky Democrats. As discussed at section 3 of this report, the Commission was never formally notified that Ms. Goins held that position.

accountant nor the assistant treasurer, however, provided any supporting documents to reconcile the cash discrepancy. In addition, to date, Respondents have not filed any comprehensive amendments to clarify this cash discrepancy.

Based on the foregoing, this Office recommends that the Commission find there is reason to believe that the Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer, violated 2 U.S.C. § 434(b) by failing to provide accurate information on their reports filed with the Commission.

3. Failure to Amend Statement of Organization

On March 15, 1988, the Kentucky Democrats amended its statement of organization to reflect Richard Rankin as the current treasurer. Mr. Rankin signed the disclosure reports for the Kentucky Democrats until January 30, 1989. Between 1989 and 1990, the Kentucky Democrats' disclosure reports were signed by Pat Goins. Based on a review of the statements of organization filed by the Kentucky Democrats since 1972, it does not appear that Ms. Goins was ever named as treasurer or assistant treasurer. On July 26, 1991, William Johnson signed the Kentucky Democrats' 1991 Mid-Year Report. Mr. Johnson signed the reports for the Kentucky Democrats through June 30, 1992. Despite the fact that the Commission was never formally notified that Mr. Johnson was treasurer of the Kentucky Democrats, on October 19, 1992, Respondents amended their statement of organization informing the Commission that William Johnson had resigned as treasurer. No new treasurer was

identified by Respondents, and Pat Goins once again began signing the reports for the Kentucky Democrats. It was not until February 21, 1994, that the Kentucky Democrats filed an amended statement of organization naming the new treasurer, Clay Patrick. 11 Mr. Patrick had signed the 1993 Year End Report prior to the Commission's notification that he was the new treasurer of the Kentucky Democrats.

Pursuant to 2 U.S.C. § 433(c), the Kentucky Democrats were required to report to the Commission any and all changes in treasurer within 10 days of the change. Based on the foregoing, it is clear that Respondents have failed to do so. In addition, 2 U.S.C. § 434(a)(1) requires the signature of the designated treasurer on all reports. During the time that Ms. Goins and Mr. Johnson were signing the reports for the Kentucky Democrats, neither was the designated treasurer. Further, Mr. Patrick was not the designated treasurer at the time he signed the Kentucky Democrats' 1993 Year End Report.

Accordingly, this Office recommends that the Commission find reason to believe that the Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer, violated 2 U.S.C. §§ 433(c) and 434(a)(1).

^{11.} Also on February 21, 1994, the Kentucky Democrats amended its statement of organization to name Pat Goins as the custodian of records. Her title or position was Executive Assistant to the Chairman.

RECOMMENDATIONS 1. Merge RAD referral 94L-10 into MUR 3637, and hereinafter refer to this matter as MUR 3637. 2. Find reason to believe that the Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer, violated 2 U.S.C. \$\$ 433(c), 434(a)(1), 434(b), 441a(f), 441b(a) and 11 C.F.R. \$5 102.5(a)(1)(i), 104.10(b)(3), 104.10(b)(4), 106.5(d)(1), 106.5(g)(1)(i) and 106.5(g)(2)(ii)(B). Authorize the Audit Division to perform an audit, pursuant to 2 U.S.C. § 437g(a), of the Kentucky State Democratic Central Executive Committee during the 1991-92 election cycle. 4. Approve the attached factual and legal analysis and appropriate letter. Toble (o Date General Counsel Attachments 1. RAD Referral 2. Complaint Response dated April 22, 1993 3. V Factual and legal analysis 4. 0



FEDERAL ELECTION COMMISSION

WASHINGTON DC 20463

MEMORANDUM

TO: LAWRENCE H. NOBLE

GENERAL COUNSEL

FROM: MARJORIE W. EMMONS/B. SHARON HUGHES

COMMISSION SECRETARY

DATE: SEPTEMBER 22,1994

SUBJECT: RAD REFERRAL #94-L-10/MUR 3637 - FIRST GEN'L COUNSEL'S

REPORT DTD SEPT. 16,1994

The above-captioned document was circulated to the Commission on MONDAY, SEPTEMBER 19, 1994 4:00 .

Commissioner(s) as indicated by the name(s) checked below:

Objection(s) have been received from the

Commissioner Aikens

Commissioner Elliott

Commissioner McDonald

Commissioner McGarry xxx

Commissioner Potter

This matter will be placed on the meeting agenda

for TURSDAY, SEPTEMBER 27, 1994

Commissioner Thomas

Please notify us who will represent your Division before the Commission on this matter.

BEFORE THE FEDERAL ELECTION COMMISSION In the Matter of | RAD Referral 94L-10 | RESECUTIVE COMMITTEE CENTRAL | AND MUR 3637 | RESECUTIVE COMMITTEE AND MUR 3637 | RESECUTIVE COMMITTEE AND MUR 3637 | RESECUTIVE AS TREASURER | RESECUTIVE AS TREASURER | RESECUTIVE AS TREASURER | RESECUTIVE SERSION ON SEPTEMBER 27, 1994, do hereby certify that the Commission decided by a vote of 6-0 to take the following actions with respect to RAD Referral #94L-10 and MUR 3637:

 Merge RAD Referral 94L-10 into MUR 3637, and hereinafter refer to this matter as MUR 3637.

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- 2. Find remson to believe that the Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer, violated 2 U.S.C. \$\$ 433(c) 434(a)(1), 434(b), 441a(f), 441b(a) and 11 C.F.R. \$\$ 102.5(a)(1)(i), 104.10(b)(3), 104.10 (b)4), 106.5(d)(1), 106.5(g)(1)(i) and 106.5(g)(2)(ii)(B).
- Authorize the Audit Division to perform an audit, pursuant to 2 U.S.C. § 437g(a), of the Kentucky State Democratic Central Executive Committee during the 1991-1992 election cycle.

(continued)

 Approve the factual and legal analysis and appropriate letter.

Commissioners Aikens, Elliott, McDonald, McGarry, Potter, and Thomas voted affirmatively for the decision.

Attest:

9-29-94 Date

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CA

Marjorie W. Emmons
Secretary of the Commission



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

October 2, 1994

Clay Patrick, Treasurer Rentucky State Democratic Central Executive Committee P.O. Box 694 Frankfort, RY 40602

RE: MUR 3637

Dear Mr. Patrick:

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On October 7, 1992, the Federal Election Commission notified the Rentucky State Democratic Central Executive Committee and its treasurer of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint was forwarded to the treasurer at that time.

Upon further review of the allegations contained in the complaint, information supplied by you, and information ascertained by this Office in the normal course of carrying out its supervisory responsibilities, on September 27, 1994, the Commission found reason to believe the Kentucky State Democratic Central Executive Committee and you, as treasurer, violated 2 U.S.C. \$\$ 433(c), 434(a)(1), 434(b), 441a(f), 441b(a) and 11 C.F.R. \$\$ 102.5(a)(1)(i), 104.10(b)(3), 104.10(b)(4), 106.5(d)(1), 106.5(g)(1)(i) and 106.5(g)(2)(ii)(B). In addition, the Commission authorized the Audit Division to perform an audit, pursuant to 2 U.S.C. \$ 437g(a), of the Kentucky State Democratic Central Executive Committee during the 1991-1992 election cycle. The Factual and Legal Analysis, which formed a basis for the Commission's findings, is attached for your information. The Audit Division will be contacting you to schedule the audit.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of your receipt of this letter. Where appropriate, statements should be submitted under oath. In the absence of additional imformation, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days.

Mr. Patrick Page 2 If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address, and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission. This matter will remain confidential in accordance with 2 U.S.C. \$\$ 437g(a)(4)(B) and 437g(a)(12)(A), unless you notify the Commission in writing that you wish the investigation to be made public. For your information, we have enclosed a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Mary Ann Bumgarner, the attorney assigned to this matter, at (202) 219-3400. For the Commission, Trevor Potter Chairman 0 00 Factual and Legal Analysis Procedures Designation of Counsel Form 0

FEDERAL RECTION COMMISSION FACTUAL AND LEGAL ANALYSIS

RESPONDENTS: Kentucky State Democratic MUR 3637
Central Executive Committee
and Clay Patrick, as treasurer

I. GENERATION OF MATTER

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This matter was generated by a complaint filed with the Federal Election Commission (the "Commission") against the Rentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer, ("Respondents") and information ascertained by the Commission in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. § 437g(a)(2).

In the complaint, the Republican Party of Kentucky

("Complainant") alleges that during the 1992 election cycle

Respondents "totally ignored the new federal election financing

and reporting requirements that went into effect on January 1,

1991." Specifically, Complainant alleges that during the 1991-92

election cycle, Respondents "raised almost exclusively NON-federal

money, and then simply have paid non-federal funds for everything,

in violation 11 C.F.R. §§ 102.5, 106.5 and 104.10(b)."

Complainant also alleges that Respondents incorrectly reported the

allocation ratio on their Schedule H1 form for Administrative

Expenses and completely failed to file their Schedule H1 form for

Generic Voter Drives. 1

^{1.} For the purpose of reporting allocable expenses, several new schedules were added to FEC Form 3X, Report of Receipts and Disbursements. The new schedules include: (1) a Schedule H1 to show the method of allocation for shared federal and non-federal administrative expenses and generic voter drive

II. FACTUAL AND LEGAL ANALYSIS

A. Law

The Federal Election Campaign Act of 1971, as amended, (the "Act") requires each treasurer of a political committee to file reports of receipts and disbursements with the Commission.

2 U.S.C. § 434(a). Further, each report must disclose for the reporting period and calendar year the total amount of receipts and disbursements by certain identified categories. 2 U.S.C.

§ 434(b)(2) and (b)(4). Pursuant to 2 U.S.C. § 434(b)(1), each report must also disclose the amount of cash-on-hand at the beginning of the reporting period. See also, 11 C.F.R.

§ 104.3(a)(1).

The Commission's regulations require that committees, such as the Mentucky Democrats, that have established separate federal and non-federal accounts must make all disbursements, contributions, expenditures and transfers in connection with any federal election from their federal accounts. 11 C.F.R. \$ 102.5(a)(1)(i). The Act prohibits corporations and labor organizations from making contributions in connection with federal elections, and prohibits political committees from knowingly accepting such contributions. 2 2 U.S.C. \$ 441b(a). Moreover, the

⁽Footnote 1 continued from previous page)
costs; (2) a Schedule H2 to show allocation ratios for
fundraising events, exempt activities, and direct candidate
support; (3) a Schedule H3 to show transfers from non-federal
accounts; and (4) a Schedule H4 to show disbursements for joint
federal and non-federal activity.

^{2.} During the 1991-92 election cycle, Kentucky law prohibited corporate contributions, but permitted labor organization contributions and individual contributions of \$6,000 to the

Act provides that no person shall make contributions to a state committee's federal account in any calendar year which in the aggregate exceed \$5,000. 2 U.S.C. § 441a(f). Accordingly, contributions, disbursements or transfers from non-federal accounts of registered committees that include corporate and labor organization contributions or excessive individual contributions are in violation of the Act. 2 U.S.C. §§ 441b(a) and 441a.

In addition, state party committees that have established separate federal and non-federal accounts must pay the entire amount of an allocable expense from its federal account and shall transfer funds from its non-federal account to its federal account solely to cover the non-federal share of that allocable expense. 11 C.F.R. § 106.5(g)(1)(i). Further, for each transfer of funds from a committee's non-federal account to its federal account, the committee must itemize in its reports the allocable activities for which the transferred funds are intended to pay, as required by 11 C.F.R. \$ 104.10(b)(3). 11 C.F.R. \$ 106.5(g)(2)(ii)(A). Moreover, such funds cannot be transferred more than 10 days before or more than 30 days after the payment for which they are designated is made ("40 day window"). 11 C.F.R. \$ 106.5(q)(2)(ii)(B). If the requirements of 11 C.F.R. \$ 106.5(g)(2)(ii)(A) and (B) are not met, any portion of a transfer from a committee's non-federal account to its federal account shall be presumed to be a loan or contribution to the

⁽Footnote 2 continued from previous page) state party executive committee and their subdivisions and affiliates in any one year.

federal account, in violation of the Act. 11 C.F.R.
s 106.5(g)(2)(iii).

Further, state party committees with separate federal and non-federal accounts must allocate their administrative expenses between those accounts using the "ballot composition method." 11 C.F.R. § 106.5(d). In states such as Kentucky that hold federal and non-federal elections in different years, state and local party committees must allocate generic voter drive costs in a slightly different way. Those committees must apply the ballot composition ratio to the calendar year in which the election is held. 3 11 C.F.R. § 106.5(d)(2). Administrative expenses are described at 11 C.F.R. § 106.5(a)(2)(i) as "including rent, utilities, office supplies, and salaries, except for such expenses directly attributable to a clearly identified candidate." Generic voter drives are described at 11 C.F.R. § 106.5(a)(2)(iv) as "including voter identification, voter registration, and get-out-the-vote drives, or any other activities that urge the general public to register, vote, or support candidates of a particular party or associated with a particular issue, without mentioning a specific candidate."

Moreover, a political committee that pays allocable expenses in accordance with 11 C.F.R. § 106.5(g) must report each transfer of funds from its non-federal account to its federal account for

^{3.} Kentucky is one of the five states that hold non-federal elections in odd-numbered calendar years. Administrative costs are still allocated according to the ballot composition ratio based on the two-year federal election cycle. 11 C.F.R. § 106.5(d)(2).

the purpose of paying such expenses. 11 C.F.R. \$ 104.10(b)(3). The committee must explain in a memo entry the allocable expenses to which the transfer relates and the date on which the transfer was made. Id. Further, a political committee that pays allocable expenses in accordance with 11 C.F.R. \$ 106.5(g) must also report each disbursement from its federal account in payment for a joint federal and non-federal expense or activity. 11 C.F.R. \$ 104.10(b)(4). The committee must report to the Commission the date, the amount and purpose of each such disbursement, along with the full name and address of each person to whom the disbursement was made. Id.

In addition, the Act requires the signature of the designated treasurer on each report. 2 U.S.C. § 434(a). The Act also requires each political committee to file a statement of organization with the Commission within ten (10) days of becoming a political committee. 2 U.S.C. § 433(a). Included on this statement of organization, among other things, is the name and address of the current treasurer of the committee. 2 U.S.C. § 433(b)(4). If there is a change in the information previously submitted on a statement of organization, political committees are required to report to the Commission such a change no later than 10 days after the date of the change. 2 U.S.C. § 433(c).

B. Analysis

1. Failure to Comply with Allocation Regulations

The complaint in this matter alleges that the Kentucky

Democrats funded all federal activity from its non-federal

account. The focus of the complaint is on Respondents' original

1991 Year End Report and not the amended report. Specifically, Complainant questions a \$153,180 transfer from Respondents' non-federal account to the federal account reported on their 1991 Year End Report. Second, Complainant alleges that Respondents failed to file a Schedule HI for Generic Voter Drives with their 1991 Year End Report. Third, Complainant asserts that the Schedule HI form for Administrative Expenses filed by Respondents with their 1991 Year End Report was technically incorrect.

According to Complainant, the federal allocation share for the 1992 cycle was 33.33%, but Respondents reported their share as 66.66% on their Schedule HI. Complainant concedes, however, that Respondents did, in fact, use the correct figure (33.33%) when they computed their disbursements for shared activity on their Schedule H4.

In response to the complaint, the Kentucky Democrats explain that these allegations stem from the original 1991 Year End Report and that Complainant "may have not have had the benefit of the amendment filed on May 20, 1992." Respondents also assert that on September 3, 1992, an additional amendment was filed to the 1991 Year End Report, which provided additional details regarding the "transfer of funds including the financial spread sheet."

According to Respondents, the Reports Analysis Division ("RAD") was "satisfied with this amendment and response." Respondents also attached to their amended 1991 Year End Report a Schedule H1 for generic voter drive expenses and corrected the Schedule H1 for administrative expenses to reflect the proper allocation ratio for

the federal share. Their counsel states that "a typing error resulted in the wrong number being identified as the percentage."

Respondents attempt to negate the allegations in the complaint by reference to the amended 1991 Year End Report. By doing so, however, Respondents ignore the most significant allegation in the complaint, which is that the Kentucky Democrats paid for shared expenses during the 1991-92 election cycle with funds from its non-federal account. Moreover, the information ascertained by the Commission in the normal course of carrying out its supervisory responsibilities also focuses on the Kentucky Democrats' apparent disregard for compliance with the allocation regulations during the 1991-92 election. Specifically, it appears that Respondents not only paid for shared expenses with funds from its non-federal account, as Complainant alleges, they also filed reports disclosing financial activity which did not occur. By their own admission, Respondents reported fictitious transfers from their non-federal account to their federal account. The reports at issue in this matter are the 1991 Mid-Year and Year End Reports and the 1992 April, July and October Quarterly Reports and their amendments.

Based on a review of Respondents' disclosure reports, subsequent amendments and communications between RAD and the Committee's accountant and treasurer, the amended reports filed by Respondents during the 1991-92 election cycle are not an accurate depiction of the activity that actually took place during that time period. Instead, Respondents apparently amended the reports in order to show how allocation should have occurred.

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According to the accountant for the Kentucky Democrats, while Respondents had enough funds to cover federal expenses, the reported figures were not an "accurate representation of their financial activity" and that he was "trying to get the Kentucky Democrats to correct its procedures for the payment of allocable expenditures." The accountant further states that the Kentucky Democrats had seven bank accounts, five federal and two non-federal, from which it would pay expenses. According to the accountant, the Kentucky Democrats would "use up one and go on to the next one." In general, the accountant states that the "Ky Democrats don't keep books worth a damn." The treasurer for the Kentucky Democrats also acknowledged the improper allocation and the misrepresentation of the Committee's financial activity, and informed RAD that "it was silly to talk about whether the activity was incorrect or correct because it was all a game."

Based on the evidence, it appears that Respondents used prohibited non-federal funds to pay for shared expenses; reported "fictitious transfers" between the non-federal account and federal account; failed to properly report each disbursement from its federal account in payment for shared activity; failed to make the appropriate transfers within the required 40 day window; and failed to properly allocate the payments for administrative expenses. The specific disclosure reports at issue in this matter and the apparent violations by Respondents are set out in the following discussion.

On July 31, 1991, Respondents filed their 1991 Mid-Year Report disclosing no administrative expenses and only \$2,406.81 in federal disbursements. Based on the lack of administrative expenditures, RAD sent a Request for Additional Information ("RFAI") to Respondents informing them that they should repay the non-federal account if any administrative expenses were paid with non-federal funds.

In response to the RFAI, the Kentucky Democrats' treasurer informed RAD that Respondents' "non-federal account had paid everything first and then the Committee had ran the expenses through the federal account and back out again." According to the treasurer, "while he was not saying what the Committee did was correct, he did want to note that Kentuckians care about state candidates and not the federal process." The treasurer also asserted that "no corporate or union money was involved and that all money was permissible under the FECA."

On May 13, 1992, Respondents filed an amended 1991 Mid-Year Report which disclosed a much greater amount of financial activity than had been previously disclosed. The amended report disclosed \$178,696.98 in joint expenditures (\$59,565.66 federal share and \$119,131.32 non-federal share) and a \$99,905.74 transfer from the non-federal account to the federal account. Because of the vast cash discrepancies between the original and amended reports, RAD sent another RPAI to Respondents requesting that they file reports to reflect the true financial activity of the period, provide an explanation as to the adequacy of federal funds to cover the joint

0 0 0 expenditures and clarify the procedure used by the Kentucky Democrats to pay administrative expenses.

On August 24, 1992, Respondents filed a second amendment to the 1991 Hid-Year Report. Attached to this amendment was a letter from the Kentucky Democrats' accountant addressing the discrepancies between the original and amended Mid-Year Reports. According to the accountant, "the \$99,905 transfer was purely fictitious. It represents the amount that would have had to have transferred from the non-federal account in order to pay total expenses of \$184,276." The accountant further states that he was unable to "clarify the Committee's accounting procedures, because they don't have any" and that Respondents "paid their bills out of whichever account had money in it." Last, the accountant states that in order to prepare the report, he had to "start from scratch and perform a quasi-audit, and use my best judgment."

b. 1991 Year End Report

On February 3, 1992, the Kentucky Democrats filed its 1991
Year End Report disclosing \$153,180 in joint expenditures (\$51,060
federal share and \$102,120 non-federal share) and a
\$153,181 transfer from the non-federal account to the federal
account. Respondents provided a copy of a \$153,181 check dated
January 23, 1992, drawn on the non-federal account and payable to
the federal account. Respondents also provided copies of three
additional checks totaling \$153,181. These checks were also dated
January 23, 1992, were drawn on the federal account and made
payable to the non-federal account. In a letter from the
treasurer attached to the 1991 Year End Report, he states that

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"Although the window was closed we have given complete accounting to the Commission of all expenses required to be reported under the current requirements, and proper cash transfers have been made."

Because the transfer from the non-federal account to the federal account covered 100% of the Kentucky Democrats' shared expenses, RAD sent an RFAI advising Respondents of the new allocation regulations. The RFAI also recommended that the Kentucky Democrats' federal account immediately repay its allocable share of administrative expenses by transferring out the appropriate amount to its non-federal account. If Respondents were unable to do so, RAD stated that they must report the allocable federal share as an outstanding debt on its Schedule D.

On May 26, 1992, the Kentucky Democrats filed an amended 1991 Year End Report disclosing a much greater amount of financial activity than was reported on the original report. The amended report disclosed \$225,119.43 in joint expenditures (\$75,039.81 federal share and \$150,079.62 non-federal share) and a \$206,138.98 transfer from the non-federal account to the federal account.

Based on the discrepancy between the non-federal share of administrative expenses, \$150,079.62, and the corresponding transfer-in from the non-federal account of \$206,138.98, RAD sent another RFAI to the Kentucky Democrats requesting further explanation. The RFAI also requested additional information to clarify the vast discrepancies between the original and amended Year End Reports.

On August 24, 1992, the treasurer for the Rentucky Democrats responded to the RFAI by stating:

The Committee did not make the transfers between the federal and non federal accounts on a timely basis and accordingly the division of federal and non federal shared expenses was not accounted for in a proper manner during this period. The transfers were recorded in our reports as they should have occurred with federal expenses and federal receipts. We will report the federal expenses in any manner you desire but we can't change the fact that the transfers were not made between the accounts. We have reconstructed the accounts to the exact balances which would have existed had the transfers been made.

The treasurer concludes by stating that the Kentucky Democrats
have conducted "no transactions which violate the intent of the
FEC filing requirements and we invite continued scrutiny and
indeed the complete audit of the FEC."

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In a response dated September 8, 1992, the accountant for the Kentucky Democrats also attempted to explain the discrepancies between the 1991 Year End and amended Year End Reports. In his response, the accountant asserts that although Respondents did not follow "proper administrative procedures and make actual bank account transfers," he does not think that "the intent of the law was violated." Despite the foregoing, the accountant goes on to say that the "checks which were attached to the original Year End Report represented sham transactions" and "did not reflect any economic reality."

c. 1992 April Quarterly Report

On April 20, 1992, the Kentucky Democrats filed its 1992

April Quarterly Report disclosing \$84,460 in joint expenditures

(\$28,153 federal share and \$56,307 non-federal share) and a \$84,460 transfer from the non-federal account to the federal account. Because the transfer on the 1992 April Quarterly covered 100% of the Kentucky Democrats' shared expenses, RAD sent an RFAI once again advising Respondents of the new allocation regulations.

On June 22, 1992, the Kentucky Democrats filed an amended 1992 April Quarterly Report, which again disclosed a much greater amount of financial activity than was reported on the original report. The amended report disclosed \$101,949.37 in joint expenditures (\$33,983.12 federal share and \$67,966.25 non-federal share) and a \$67,190.49 transfer from the non-federal account to the federal account.

In response to an RFAI questioning the vast cash discrepancies between the original and amended reports, on September 8, 1992, the accountant for the Kentucky Democrats filed a second amendment to the 1992 April Quarterly Report on September 8, 1992. According to the accountant, the discrepancies existed between the original and amended reports "primarily because the original report was not right. It did not include all the accounts or activity." Further, the accountant states that there "were never any actual transfers between bank accounts and the transfer of "\$67,190 is merely a forced number which makes the ending cash in the Federal bank accounts correct."

d. 1992 July and October Quarterly Reports

On July 15, 1992, the accountant for the Kentucky Democrats filed only the Summary and the Detailed Summary Pages of the 1992

July Quarterly Report "in the interest of getting the report filed

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in a timely fashion." In a telephone conversation with RAD concerning this report, the accountant stated that the "federal account does not have enough money to cover its expenses now and that the federal account will have to declare a debt on Schedule D."

on July 23, 1992, the Kentucky Democrats filed a complete
1992 July Quarterly Report, which disclosed \$174,882.66 in joint
expenditures (\$58,294.22 federal share and \$116,588.44 non-federal
share) and a \$151,052.42 transfer from the non-federal account to
the federal account. In addition, this report disclosed a
\$33,854.22 debt owed to the non-federal account. An RFAI was sent
to the Kentucky Democrats recommending that the federal account
immediately repay its non-federal account and rectify any
non-compliance with the allocation regulations.

On November 23, 1992, the Kentucky Democrats filed en amended 1992 July Quarterly Report which stated that the debt to the non-federal account had been repaid in full and was disclosed on the 1992 October Quarterly Report "in order to compensate for transfer miscalculations." The Kentucky Democrats filed its 1992 October Quarterly Report on October 15, 1992, disclosing full payment of the debt owed to the non-federal account, but omitted this debt activity from its Schedule D. In response to an RFAI questioning Respondents' failure to disclose this debt, the Kentucky Democrats filed a corrected Schedule D on May 12, 1993, disclosing the payment of the debt owed to the non-federal account.

. Conclusion

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Based on the foregoing discussion, it is clear that Respondents failed to pay the entire amount of allocable expenses from their federal account and, instead, used non-federal funds to pay for shared expenses during the 1991-92 election cycle. Therefore, there is reason to believe Respondents violated 11 C.F.R. § 106.5(g)(1)(i) by failing to pay the entire amount of allocable expenses from their federal account. Further, it appears that Respondents violated 2 U.S.C. § 434(b) and 11 C.F.R. § 104.10(b)(3) and (4) by reporting fictitious transfers between the non-federal and federal accounts and by failing to properly report each disbursement from its federal account in payment for shared activity. There is also reason to believe Respondents violated 11 C.F.R. § 106.5(q)(2)(ii)(B) by failing to make the appropriate transfers within the required 40 day window. Further, it appears that Respondents failed to properly allocate the payments for administrative expenses, in violation of 11 C.F.R. \$ 106.5(d)(1).

In addition to paying for allocable expenses from its non-federal account in apparent violation of 11 C.F.R.

\$ 102.5(a)(i), it appears that the Kentucky Democrats' non-federal account may have contained prohibited funds under the Act. In their correspondence during the 1991-92 election cycle,

Respondents consistently assert that "no corporate or union money was involved and that all money was permissible under the FECA."

However, during that time, Kentucky law permitted unlimited labor organization contributions and individual contributions of \$6,000

to the state party executive committee and their subdivisions and affiliates in any one year. Therefore, there is reason to believe Respondents violated 2 U.S.C. \$\$ 441b(a) and 441a(f) and 11 C.F.R. \$ 102.5(a)(1)(i) by paying for allocable expenses from its non-federal account which also may have contained impermissible funds.

Based on the foregoing, there is reason to believe the Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer, violated 2 U.S.C. \$\$ 434(b), 441a(f) and 441b(a) and 11 C.F.R. \$\$ 102.5(a)(1)(i), 104.10(b)(3), 104.10(b)(4), 106.5(d)(1), 106.5(g)(1)(i) and 106.5(g)(2)(ii)(B).

2. Failure to Reconcile Cash Discrepancy

According to the information ascertained by the Commission in the normal course of carrying out its supervisory responsibilities, Respondents failed to reconcile a cash discrepancy between the 1990 Year End and the 1991 Mid-Year Reports. Specifically, on their 1991 Mid-Year Report filed on July 31, 1991, Respondents disclosed a cash-on-hand balance of \$1,478.92. This figure matched the closing cash-on-hand figure disclosed on Respondents' 1990 Year End Report. On May 13, 1992, Respondents filed an amended 1991 Mid-Year Report which disclosed a cash-on-hand balance of \$28,297.44 and included approximately \$330,000 in additional receipts and disbursements. The treasurer of the Kentucky Democrats attached a letter to the amended report explaining that the additional receipts and increased cash-on-hand total were caused by the inclusion of funds from a state tax

"check-off" account, which was reported by Respondents pursuant to Advisory Opinion 1991-14.4

While Respondents provided an explanation for the modifications to the amended 1991 Mid-Year Report, they did not provide any documentation to reconcile the difference in cash-on-hand figures between the 1990 Year End and the amended 1991 Mid-Year Reports. Accordingly, RAD sent a RFAI to Respondents asking for supporting documents to reconcile the cash discrepancy. When Respondents failed to respond, RAD mailed a second notice.

Eventually, RAD received letters from both the accountant and assistant treasurer for the Rentucky Democrats stating that the cash discrepancy existed because Respondents did not include all of the bank accounts containing federal funds in the 1990 Year End and 1991 Mid-Year Reports. Neither the accountant nor the assistant treasurer, however, provided any supporting documents to reconcile the cash discrepancy. In addition, to date, Respondents have not filed any comprehensive amendments to clarify this cash discrepancy.

Based on the foregoing, there is reason to believe that the Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer, violated 2 U.S.C. § 434(b) by failing to

^{4.} According to Advisory Opinion 1991-14, the receipts from check-offs should be reported as miscellaneous receipts on disclosure reports filed with the Commission.

^{5.} Pat Goins signed the letter as the assistant treasurer of the Kentucky Democrats. As discussed at section 3 of this report, the Commission was never formally notified that Ms. Goins held that position.

provide accurate information on their reports filed with the Commission.

3. Failure to Amend Statement of Organization

On March 15, 1988, the Kentucky Democrats amended its statement of organization to reflect Richard Rankin as the current treasurer. Mr. Rankin signed the disclosure reports for the Kentucky Democrats until January 30, 1989. Between 1989 and 1990. the Kentucky Democrats' disclosure reports were signed by Pat Goins. Based on a review of the statements of organization filed by the Kentucky Democrats since 1972, it does not appear that Ms. Goins was ever named as treasurer or assistant treasurer. On July 26, 1991, William Johnson signed the Kentucky Democrats' 1991 Mid-Year Report. Mr. Johnson signed the reports for the Kentucky Democrats through June 30, 1992. Despite the fact that the Commission was never formally notified that Mr. Johnson was treasurer of the Kentucky Democrats, on October 19, 1992. Respondents amended their statement of organization informing the Commission that William Johnson had resigned as treasurer. No new treasurer was identified by Respondents, and Pat Goins once again began signing the reports for the Kentucky Democrats. It was not until February 21, 1994, that the Kentucky Democrats filed an amended statement of organization naming the new treasurer, Clay Patrick. 6 Mr. Patrick had signed the 1993 Year End Report prior

^{6.} Also on February 21, 1994, the Kentucky Democrats amended its statement of organization to name Pat Goins as the custodian of records. Her title or position was Executive Assistant to the Chairman.

to the Commission's notification that he was the new treasurer of the Kentucky Democrats.

Pursuant to 2 U.S.C. § 433(c), the Rentucky Democrats were required to report to the Commission any and all changes in treasurer within 10 days of the change. Based on the foregoing, it is clear that Respondents have failed to do so. In addition, 2 U.S.C. § 434(a)(1) requires the signature of the designated treasurer on all reports. During the time that

Ms. Goins and Mr. Johnson were signing the reports for the Kentucky Democrats, neither was the designated treasurer.

Further, Mr. Patrick was not the designated treasurer at the time he signed the Kentucky Democrats' 1993 Year End Report.

Accordingly, there is reason to believe that the Kentucky
State Democratic Central Executive Committee and Clay Patrick, as
treasurer, violated 2 U.S.C. \$\$ 433(c) and 434(a)(1).

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Grady Stumbo Chairman

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Kentucky Democratic Party

P.O. Box 694 • Frankfort, Kentucky 40602 • 695-4828

RECEIVED
FEDERAL ELECTION
COMMITTEN
ADMINISTRATION

Oct 18 9 19 AH '94

Jim Arnett
Executive Director

October 12, 1994

OFFICE OF CENERAL

Ms. Mary Ann Bumgarner Federal Election Commission 999 E Street, N-W Washington, D. C. 20463

Dear Ms. Bumgarner:

I want to thank you for taking time out of your busy schedule today to talk to Pat Goins, of my staff, concerning MUR 3637. We both appreciate the straight forward answers and the kind words that you had on Pat's Behalf.

We look forward to the audit division coming to Kentucky and reviewing our records. We feel sure that they will be able to help us in finalizing the report to be in full compliance with all regulations.

As Chairman of the Kentucky Democratic Party, allow me to say that we will be cooperative.

If you have any questions, or if I can be of assistance to you in any way, please do not hesitate to contact me.

Sincerely,

W. Grady Stumbo

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FEDERAL ELECTION COMMISSION MUR 3637

FEDERAL ELECTION
COMMISSION
ADMINISTOR

MOTION FOR ENLARGEMENT OF TIME

Oct 23 9 15 AH '94

KENTUCKY STATE DEMOCRATIC CENTRAL EXECUTIVE COMMITTEE and CLAY PATRICK, AS TREASURER

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RESPONDENTS

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Come the Respondents, by and through counsel, respectfully moving the Federal Election Commission for an enlargement of time up to, and including, November 14, 1994, within which to respond to the Complaint filed in the within MUR. As grounds, the undersigned represents that due to the volume of the Complaint, the length of time since the occurrence of the matters alleged, and the uncertain whereabouts of the necessary parties involved, a twenty (20) day enlargement is necessary to make a basic investigation of the matters alleged.

Respectfully submitted,

Michael T. McKinney 2922 Washington Square

P.O. Box 688

Burlington, Kentucky 41005

(606) 586-9955

General Counsel Kentucky Democratic Party

I hereby certify that a copy of the foregoing was served by ordinary mail this 19th day of October, 1994, on the following: Hon. Mary Ann Bumgarner, Pederal Election Commission, Washington, D.C. 20463. CERTIFICATE OF SERVICE C 5 0 00 0



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

October 25, 1994

Michael T. McKinney, General Counsel Kentucky State Democratic Central Executive Committee 2922 Washington Square P.O. Box 688 Burlington, Kentucky 41005

RE: MUR 3637

Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer

Dear Mr. McKinney:

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This is in response to your letter dated October 23, 1994, which we received on October 24, 1994, requesting an extension until November 14, 1994, to respond to the Commission's reason to believe findings in this matter. After considering the circumstances presented in your letter, the Office of the General Counsel has granted the requested extension. Accordingly, your response is due by the close of business on November 14, 1994.

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Mary Ann Bungarner

Attorney

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3637 Michael T. McKinney E OF COURSEL1 P.O. Box 688 ADDRESS: 2922 Washington Square Burlington, Kentucky 41005 (606) 586-9955 TRLEPHONE: The above-named individual is hereby designated as my counsel and is authorized to receive any notifications and other communications from the Commission and to act on my behalf before the Commission. rady Shulo Kentucky State Democratic Central Executive Committee and Clay Patrick, as Treasurer P.O. Box 694 ADDRESS: Frankfort, Kentucky 40602

PEDERAL ELECTION COMMISSION MUR 3637

RESPONSE TO MUR 3637

KENTUCKY STATE DEMOCRATIC CENTRAL EXECUTIVE COMMITTEE and CLAY PATRICK, AS TREASURER

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This Response to MUR 3637 is filed on behalf of the Kentucky
Democratic Party and Clay Patrick, as Treasurer.

The current Complaint filed in this matter sets forth serious charges regarding the bookkeeping practices of William Johnson during his tenure as Treasurer for the Kentucky State Democratic Central Executive Committee. The Complaint also indicates less serious violations, violations nonetheless, regarding the amendment of the Statement of Organization of the Kentucky Democratic Party.

Regarding the amendment of the Statement of Organization, the Respondent cannot deny these technical violations may have occurred. Clay Patrick apparently began his official duties as Treasurer prior to executing and filing the necessary FEC Form 1. Pat Goins, who has served as Assistant Treasurer subsequent to the tenure of Richard Rankin, also executed an FEC Form 1 and the same was forwarded at that time to the FEC by the undersigned counsel of record. The undersigned cannot account for its current whereabouts. The Kentucky Democratic Party, however, ratifies the acts of both Clay Patrick and Pat Goins in their respective capacities as Treasurer and Assistant Treasurer during the periods in question.

Both Mr. Patrick and Mrs. Goins have served the Party ably and have continuously demonstrated their desire to serve in an honest and forthright manner, cooperating with everyone with whom they have contact on behalf of the Kentucky Democratic Party.

The question regarding the amendment of the Statement of Organization on behalf of William Johnson poses a different matter. The beginning of his tenure as Treasurer also signalled the beginning of a period which can be best described as an administrative nightmare. Attached hereto as Exhibit "A" is a copy of the undersigned's 1992 letter to Mr. Johnson requesting his cooperation in executing and filing the FEC Form 1. Mr. Johnson never responded to this written request nor any subsequent requests. The Kentucky Democratic Party could not gain Mr. Johnson's cooperation with even this simple matter.

It would appear from the Complaint filed by the Federal Election that Mr. Johnson succeeded in alienating everyone with whom he had contact during his tenure as Treasurer, including the Kentucky Democratic Party and the Federal Election Commission. The Kentucky Democratic Party would take this opportunity to extend its sincerest apology to the FEC and its staff for any lack of courtesy and professionalism displayed by Mr. Johnson.

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A staff review of the actual files and records which are the subject of the Complaint indicates a serious question as to Mr.

Johnson's handling of these reports and his contact with the Federal Election Commission in connection therewith. The Kentucky Democratic Party hereby requests that the FEC send its audit team to review the records in question so that we may jointly determine the true and accurate status of the records involved and take every necessary step

in correcting any administrative errors in the accounts. The Complaint filed herein also would appear to raise questions regarding the professional responsibility of Mr. Johnson which may need to be addressed by the Kentucky Democratic Party in another forum.

The staff at Kentucky Democratic Headquarters has indicated to the undersigned that for the period in question in the Complaint there was no corporate nor union money involved and that there were no excessive individual contributions to the non-federal account.

The Kentucky Democratic Party trusts that the FEC understands its sincerity in striving to reach an appropriate disposition of this matter. It should be noted that since the occurrence of the matters comprising the Complaint that the administrative procedures of the Kentucky Democratic Party have been rectified and that administrative letters from the FEC have since indicated compliance with the allocation regulations.

The Kentucky Democratic Party is anxious and willing to resolve each of the matters set forth in the Complaint and looks forward to cooperating with your audit team in correcting any past errors which may have occurred.

Respectfully submitted,

Michael T. McKinney

2922 Washington Square

P.O. Box 688

Burlington, Kentucky 41005 (606) 586-9955

(000) 000 3350

General Counsel Kentucky Democratic Party

I hereby certify that a copy of the foregoing was served by fax and by ordinary mail this 14th day of November, 1994, on the following: Hon. Mary Ann Bumgarner, Federal Election Commission, Washington, D.C. 20463, Fax No. (202) 219-3923.

LAW OFFICES MICHAEL T. McKINNEY

TELEPHONE (606) 586-9955
FAX No. (606) 586-6937
2922 WASHINGTON SQUARE
BUPLINGTON, KENTUCKY 41005-0688

Attorney at Law

MICHAEL T. MCKINNEY

April 15, 1992

Mr. William G. Johnson Treasurer Kentucky Democratic Party P.O. Box 694 Frankfort, Kentucky 40602

IN RE: Federal Election Commission
Statement of Organization

Dear Bill:

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Enclosed herewith please find a Statement of Organization which you, as Treasurer, must sign indicating your capacity with the Party. It would be most helpful if you could have your secretary type in the proper information for Sections 7, 8 and 9 of this FEC Form One. When you have signed same please return it to me at your convenience so that 1 may file with the Federal Election Commission.

Thank you for your aniticipated cooperation in this regard.

Yours truly

Michael T. McKinney

MTM: trt

enclosure

EXHIBIT

MIL STATE LEGAL SUPPLY CO



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

May 19, 1995

MEMORANDUM

TO:

LAWRENCE M. NOBLE

GENERAL COUNSED

THROUGH:

JOHN C. SURINA

STAFF DIRECTOR

FROM:

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ROBERT J. COSTA

ASSISTANT STAFF DIRECTOR

AUDIT DIVISION

SUBJECT:

KENTUCKY STATE DEMOCRATIC CENTRAL EXECUTIVE COMMITTEE

MUR 3637

ALLOCATION OF DISBURSEMENTS

I. Background

On September 27, 1994, the Commission voted to undertake an audit of the Kentucky State Democratic Central Executive Committee (the Committee) based on reason to believe findings that the Committee had violated Sections 434 and 441b(a) of Title 2 of the United States Code and Section 106.5 of Title 11 of the Code of Federal Regulations.

On December 6, 1994 the Audit staff met with the Office of General Counsel to determine the objectives of the audit. It was decided during that conference that the auditors would (1) perform bank reconciliations of both federal and nonfederal accounts, (2) review disbursements from both the federal and nonfederal accounts to determine allocable expenses paid from each account and to identify reimbursement transfers between the accounts, and (3) review receipts into both the federal and nonfederal accounts to determine the permissible and impermissible content of all the accounts. The Office of General Counsel later requested the Audit staff to analyze a debt reported by the Committee as owed to the nonfederal accounts in 1992. The Audit would cover the period January 1, 1991 through December 31, 1992.

The audit commenced on January 30, 1995 and the Audit staff accomplished the objectives outlined above by the close of fieldwork on February 17, 1995. The results of the audit are discussed within the sections following.

II. Bank Activity

1. 1991 Federal and Nonfederal

The Committee maintained five accounts in 1991 that the Audit staff recognizes as federal, of which only one had material activity.1/ The total activity in these accounts2/included beginning cash on hand \$28,297, receipts totaling \$129,865, of which \$122,865 came from the state tax check off program, disbursements totaling \$92,206, and ending cash on hand \$65,956. The federal accounts made two transfers to the nonfederal accounts totaling \$1,407, and a loan for \$1,000.

Activity in the three nonfederal accounts included beginning cash on hand \$2,234, receipts totaling \$421,033, disbursements totaling \$394,306, and ending cash on hand \$28,961. In 1991 the nonfederal accounts repaid the \$1,000 loan and made no other transfers to the federal accounts.

1992 Federal and Nonfederal

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During 1992 two of the federal accounts were active. Total activity included beginning cash on hand \$65,956, receipts totaling \$956,886, of which \$112,807 came from the state tax check off program, disbursements totaling \$1,021,364, and ending cash on hand \$1,478.

Activity in the three nonfederal accounts included beginning cash on hand \$28,961, receipts totaling \$542,044, disbursements totaling \$545,541, and ending cash on hand \$25,464. The nonfederal accounts made transfers totaling \$354,084 to the federal during 1992.

III. Source and Use of Funds Disbursed for Allocable and Nonallocable Activity 3/

Attachments 1 and 2 are schedules of Funds Received, Funds Disbursed and Funds Transferred used to determine (1) if the Federal activity paid out of the nonfederal accounts could have

The Committee initially designated four accounts as federal. The Audit staff and Office of General Counsel agreed that a fifth account, funded by state income dollar check-offs, should also be designated federal.

^{2/} All amounts in this report have been rounded to the nearest dollar.

Nonallocable activity, as used within this report, means 100% federal activity when disbursed from federal accounts, and 100% nonfederal activity when disbursed from nonfederal accounts.

of the transfers from the nonfederal to the federal account not made within the allowable time frames could have been paid from permissible funds.

Attachment 1 presents the analysis of the nonfederal side of activity; Attachment 2 displays the results of the federal activity. The assumptions made and procedures used for this analysis are as follows:

Beginning Cash on Hand

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Beginning cash on hand January 1, 1991 was presumed impermissible for the nonfederal accounts and permissible for the federal accounts. Beginning cash on hand for each subsequent period was the carry-over permissible/impermissible balance of the prior period.

Determination of Permissible/Impermissible Funds Available

The Audit staff reviewed all receipts in 1991 and 1992 and summarized the permissible and impermissible amount of receipts for each period for both federal and nonfederal accounts. Receipts from nonfederal political action committees and nonfederal candidate committees are considered impermissible. Receipts for the period plus beginning cash on hand becomes funds available.

Funds available is a divided pool of funds (permissible and impermissible) for each period, determined without regard to the timing of receipts within that period. The nonfederal accounts had both permissible and impermissible amounts available. The federal accounts should have contained only permissible funds. However as discussed below, during the fourth quarter of 1992 the federal account received \$11,000 in impermissible contributions.

In 1991 the impermissible receipts in the nonfederal accounts were contributions from a corporation (\$1,000), nonfederal candidate committees (\$59,886), DNC nonfederal committees (\$70,000) and nonfederal political action committees (\$126,900). Impermissible receipts in the nonfederal accounts in 1992 included a DNC Corporate Account contribution (\$36,000), contributions from nonfederal political action committees (\$140,140) and nonfederal candidates (\$212,955). The impermissible funds within the federal accounts (1992 only) were from a corporation (\$500), nonfederal political action committees (\$8,500) and nonfederal candidate committees (\$2,000).

3. Application of Funds Disbursed

The Audit staff date-ordered the allocated amounts of all disbursements by two report periods during 1991 (Mid-year

and Year-end) and within four quarters during 1992. Attachments 1-4 to this report exhibit these expenditures by period and by allocation amounts (federal share, nonfederal share, 100% federal, 100% nonfederal) for disbursements from both federal

a. Nonfederal Accounts - Transfers to Federal Account

and nonfederal accounts.

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The amounts of the reimbursement transfers from the nonfederal account to the federal account which were in compliance with 11 CFR 106.5 6/ were deducted from the impermissible funds available for the period. All amounts transferred outside the compliance window were deducted from permissible funds. During the fourth quarter, when all the transfers were in compliance, the impermissible funds were exhausted and portions of the reimbursement transfers were made from permissible funds.

b. Nonfederal Accounts - Disbursements to Vendors

The Audit staff applied the federal share of allocable expenditures paid from the nonfederal accounts in each period against the permissible amount of funds available for that period. Likewise, the nonfederal share of expenditures was applied against the impermissible funds available.

The nonfederal accounts in both 1991 and 1992 maintained sufficient permissible funds so that: (1) the federal share of allocable disbursements could be paid from permissible funds; and (2) transfers to the federal accounts outside the compliance window could have been paid from permissible funds. Reimbursement transfers to the federal accounts made within the compliance window were deducted from impermissible funds and became permissible receipts to the federal accounts.

c. Federal Accounts - Transfers from Nonfederal Accounts

The nonfederal account transferred no funds to the federal side in 1991. During 1992 the nonfederal account transferred \$354,084 to the federal account, presumably for reimbursement of nonfederal activity; no documentation was available to show the derivation of these amounts.

The compliance window in effect during most of the audit period required transfers to be made not more than 10 days prior to, and 30 days subsequent to, disbursements. Effective June 18, 1992, the window was expanded to allow transfers to be made not more than 10 days prior to, and 60 days subsequent to, disbursements.

In the Audit staff's analysis, all transfers received from the nonfederal side were considered permissible receipts in the federal accounts. The amounts transferred from the nonfederal accounts either were within the compliance window or were deducted from available permissible funds. Federal Accounts - Disbursements to Vendors In 1991 only permissible funds were available. Therefore all disbursements were deducted from permissible funds. In 1992 only permissible funds were available through the first three quarters. Therefore all activity was deducted from permissible funds for these periods. During the fourth quarter the federal accounts contained impermissible funds (\$11,000); for this period the nonfederal share of allocable expenditures was deducted from impermissible funds first and then from permissible funds. In this analysis the Audit staff considers the portion deducted from impermissible funds (\$11,000) as non-reimbursable by the nonfederal side. To include these disbursements as reimbursable would inflate the permissible receipts. The fourth quarter 1992 federal account ending cash was only \$1,477; therefore regardless of how the impermissible funds in the federal account are treated, at least \$9,523 was expended from them. 4 . Summary 00 Allocable expenditures were made from the nonfederal accounts during both 1991 and 1992 in violation of 11 CFR 106.5. The Committee was in further violation of \$106.5 by making untimely transfers from the nonfederal accounts to the federal accounts for reimbursement of nonfederal activity. However, neither the federal share of disbursements made from the nonfederal accounts nor the untimely portions of the transfers were necessarily made from impermissible funds. All activity from the federal accounts was funded by permissible receipts through the third quarter of 1992. During the fourth quarter the analysis assumes that the impermissible funds were used to pay for some nonfederal activity disbursed from the federal accounts. Permissible funds would have been available for this activity if the Committee had made a reimbursement transfer in December 1992. IV. Allocation of Disbursements 1. Background The Audit staff reviewed invoices, canceled checks, contemporaneous memoranda, and other documentation to determine the correct allocation of disbursements from both the federal and nonfederal accounts during 1991 and 1992. Administrative

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expenses were allocated 30% federal/70% nonfederal for 1991 and 1992; Get-Out-the-Vote activity was allocated 100% nonfederal for 1991 and 43% federal/57% nonfederal for 1992.5/ The Audit staff treated the extra nonfederal point in the ballot composition allocation ratio that became effective June 18, 1992 as retroactive to January 1, 1991.

The auditors reviewed disbursements 100% for 1991. For 1992 we sampled the disbursements to verify the accuracy of the information recorded on Committee check registers. The sample results indicated that the descriptions and other data pertinent to each disbursement were accurate and reliable. We then allocated disbursements using the information recorded in the check registers. We reviewed supporting documentation for disbursements whose descriptions on the registers were not definitive.

2. 1991 Allocation of Disbursements

Name of the same and the same

nonfederal accounts

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Attachment 3 summarizes and categorizes the allocation of disbursements from both federal and nonfederal accounts in 1991.

The federal accounts in 1991 made allocable and 100% nonfederal expenditures totaling \$88,799, of which the federal share totaled \$26,199. The nonfederal share and 100% nonfederal portion of disbursements totaled \$62,600. The nonfederal accounts made no transfers to the federal accounts for reimbursement of these nonfederal expenses.

The nonfederal accounts in 1991 made allocable expenditures totaling \$238,485; the federal share totaled \$72,246. All of these expenditures should have been paid from the federal accounts. The nonfederal account could have then reimbursed the federal accounts for its allocable share. In 1991 the nonfederal accounts paid a larger amount of federal expenses than the federal paid for nonfederal expenses. The amount is calculated as shown below:

federal accounts and not reimbursed	\$62,600
Federal expenses paid by the nonfederal accounts	(72,246)
Net federal expenses paid by the	

S 9.646

^{5/} Kentucky holds federal and nonfederal elections in different years, and thus must allocate generic voter drive costs by the ballot composition method for each year separately, whereas the administrative expenses are based on the two year cycle.

However, as explained above, the nonfederal accounts had sufficient permissible funds to pay these expenses. 1992 Allocation of Disbursements Attachment 4 summarizes the allocation of disbursements from all accounts, both federal and nonfederal, for each quarter of 1992. In 1992 the federal accounts made allocable expenditures totaling \$527,098. The 100% nonfederal expenditures and the nonfederal portion of the 1992 allocable expenditures totaled \$458,098. The nonfederal accounts made allocable expenditures totaling \$176,960 of which the federal share was \$55,276. Thus the federal accounts paid, before reimbursement by the nonfederal, \$402,822 (\$458,908 less \$55,276) more for nonfederal activity than the nonfederal accounts paid for federal. calculation of this amount is shown below: Nonfederal expenses paid by the federal account \$458,098 Federal expenses paid by the 0 nonfederal account (55, 276)Net nonfederal expenses paid by the federal before reimbursement \$402.822 As discussed below, the nonfederal accounts reimbursed the federal accounts \$354,084 in 1992. This leaves \$48,738 (\$402,822 - \$354,084) that could have been reimbursed by the nonfederal account for 1992 expenses. This figure is further adjusted by \$11,000 in impermissible funds in the federal accounts that the audit staff has applied to nonfederal expenses in lieu of reimbursement and by \$9,646 in federal expenses paid 0 by the nonfederal accounts in 1991 and treated as an offset to allowable reimbursements. The net amount that could have been transferred from the nonfederal to the federal accounts for the two year cycle is calculated below: Under reimbursement by the nonfederal accounts for 1992 from above \$ 48,738 Impermissible funds received in the federal accounts applied to otherwise reimbursable nonfederal expenses paid by the federal account (11,000)

1991 net federal expenses paid by the nonfederal account from Section IV.2. above (9,646)Net unreimbursed nonfederal expenses paid by the federal account for the 1991-92 \$ 28.092 election cycle Transfers to the Federal from the Nonfederal v. The Audit staff date-ordered the allocations of all disbursements from the federal accounts in 1992 and summed the amount allocable to the nonfederal accounts for each date in order to determine if the nonfederal transfers to the federal account were in compliance with the 30-10 day window for reimbursement of nonfederal activity pursuant to 11 CFR 106.5. Attachment 5 summarizes the nonfederal activity from the federal accounts in 1992 and identifies the reimbursement transfers made within the window. The nonfederal made eight transfers totaling \$354,084 between April 23, 1992 and November 2, 1992. Of this total, \$294,900 represent amounts which were within the compliance window. The amount outside the window (\$59,185) was contained within two of the transfers. However, there was sufficient permissible funds in the nonfederal accounts to make the transfers that occurred outside the window. Debt Reported to Nonfederal by Federal 00 1. Background The Committee reported a debt owed to the nonfederal M committee of \$33,854 on its 1992 July 15th Quarterly Report. According to a Committee workpaper the debt was incurred between V 1/1/92-6/30/92 and represented total federal disbursements reported less total funds used from the federal accounts. The Audit staff did not verify the accuracy of all Committee figures used in their debt calculation. The Committee reported the debt repaid as of September 30, 1992. 0 The Audit staff reviewed all transfers between accounts and found no transfer of funds from the federal accounts to the nonfederal accounts during the period the debt was reported as repaid. The Audit staff surmises that the "repayment" may have consisted of nonfederal expenses paid by the federal accounts during this period. Determination of Debt The Audit staff used allocation workpapers developed from the review of the disbursements and calculated the following:

The federal share of expenses paid by the nonfederal accounts for the period 1/1/92-6/30/92. The nonfederal share of expenses paid by the federal accounts in excess of reimbursements from the nonfederal accounts. The amount owed by the federal to the nonfederal (a-b, above). 3. Results The federal share of disbursements made from the nonfederal accounts during the period 1/1/92-6/30/92 was S24.901. The nonfederal share paid from the federal accounts for this period (\$140,546) was \$15,546 in excess of the amount transferred to the federal accounts (\$125,000). The amount "owed" by the federal to the nonfederal account at 6/30/92 was \$9,355 (\$24,901 - \$15,546). Repayment of Debt 5 As of September 30, 1992, the date by which the 0 Committee stated that the federal accounts no longer owed the nonfederal accounts any funds, the nonfederal accounts had 00 disbursed \$48,826 for expenses attributable to federal activity, and the federal accounts had a surplus of unreimbursed nonfederal expenses of \$59,894. Therefore, by September 30, 1992, the federal accounts had compensated the nonfederal accounts for the amount "owed" as of June 30, 1992, and were in a surplus position of \$11,068 (\$59,894 - \$48,826). By December 31, 1992 the nonfederal accounts had expenses attributable to federal activity totaling \$55,276 for the year, and the federal accounts had paid nonfederal expenses ON totaling \$104,122 for which they were not reimbursed. Thus for the remainder of the Audit period, the federal did not owe the nonfederal. VII. Conclusion The nonfederal accounts paid allocable expenditures totaling \$238,485 for 1991, \$176,960 for 1992, and \$415,446 for the Audit period. These expenditures included amounts attributable to federal activity of \$72,246 (1991), \$55,276 (1992), and \$127,522 for the audit period. During 1992 the nonfederal accounts made untimely reimbursement transfers to the federal accounts totaling \$59,185. Also in 1992, the federal account received \$11,000 in impermissible contributions. Notwithstanding these violations of 11 CFR 106.5 and 2 U.S.C.

441a and 441b, the Audit staff determined that the federal portions of allocable expense paid from the federal and nonfederal accounts can be presumed to have been paid from available permissible funds, and that the untimely transfers from the nonfederal accounts could have been made from permissible funds. Further, the nonfederal accounts made no reimbursement transfers during 1991 and did not fully reimburse the federal accounts for nonfederal activity in 1992. If the Committee had deposited the permissible receipts into the federal accounts and if the nonfederal accounts had timely reimbursed the federal accounts for nonfederal activity, the federal accounts could have paid all allocable expenses during the Audit period. Finally, the Audit staff determined that a debt owed to the nonfederal accounts by the federal was not as large as reported by the Committee and was fully satisfied by September 30, 1992.

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Kentucky State Democratic Central Executive Consittee Source and Use of Funds 1991 and 1992 Monfederal Accounts

1								
		FUNDS R	ECRIARD	1		FUNDS DIS	BURSED	
Activity	Summary		Total	Padhara	NF-Share	Total	non Alloc	Total Disbursed
1						W1100	AIIGU	Discarses
BCOH-MY91	2233.91	0.00	2233.91					
Receipts	115438.06			1				
[Subtotal	117671.97							
Diebursements				133751.98	78754.62	112506.60	4947.53	117454.13
BCOH-MY91	217.04	217.04		1				
1 3COH-YES1	217.64	217.04	0.00	ì				
Receipte	305594.88	97109.20	208485.68	i				
Bubtotal	305812.72	and the second second	208485.68	f.				
Diebureemente	-276812.71	-68327.03	-208485.68	38493.64	87485.16	125978.80	150011.91	276812.71
ECON-YES1	29000.01	29000.01	0.00	1				
BCOH-Q192	29000.01	29000.01	0.00	1				
[Receipts	211715.45	11715.45	200000.00	l				
[Subtotal	240715.46	40715.46	200000.00	I				
Bisbursement	-67354.47	-16948.57	-90408.90	16948.37	39546.50	56495.23	10059.22	67354.47
ECOH-Q192	173360.99	23766.89	149594.10	1				
BCOH-6535	173360.99	23766.49	149594.10	1				
[Receipts	77625.46	68660.89	8964.57	1				
lasbtotal	250986.45	92427.74	150550.67					
Diebureements		-7952.60		7952.60	18556.10	26508.70	768.68	27277.38
Prfr to F	771111111	-30610.26		1				125000.00
BCOM-0383	98709.07	53856.92	44852.15					
BCOH-0385	98709.07	53056.92						
Receipts	112009.57							
Subtotal	211598.64		119482.43	133034 45		22460 22	1200 07	
Diebursemente		-23924.65	10 N	*****	44535,70	72460.35	3208.57	75668.92
Trfr to P	50929.72		-56433.69	D D				83000.00
ECON-6385				l				
1 8008-0483								
BCOH-0485	50929.72							
Receipts	140163.94		105500.00	l. E				
Subtotal	191093.66		116804.47				10.00	
Dieburgemente		Table Account to the second		90.06	15045.83	21495.89	10.00	21505.89
Trer to F	-144084.39							144084.19
ECOH-Q492	25503.38	25503.38	0.00					
		,	2 5 0	3 / 5	7 0	16		
		_	0 3 0	D 2	. 0	2 0		

Source and Use of Funds 1991 and 1992 Federal Accounts

		1331	and 1992 Fed	stal Accoun	8.3				
				1		FUNDS DIS			
		FUNDS RECEI	VBD	!		FONDS OIS	DUNGED		
1		Total	Total	1		Total	100%	100%	Total
Totals	Commerce	Permies	Impermies	P-Share	HF-Share	Allec	NF	FED	Disbursed
101010	Summary	. atmins	Impermion	r-anare	Mr-sugre	WIIGE	M.E		Disputsed
SCON-NY91	26616.52	26818.00	0.00	1					
Receipts	51535.00	51535.00							
Subtotal	78353.00	78353.00							
Disbursements	77955.22	-77955.22	Date of the second	21186.57	34360.63	77955.22	0.00	0,00	77955.22
BCOH-MY91	397.78	397.78		1	,,,,,,,,,,				
BCON-YE91	397.78	397.78		1					
Receipts	77329.50	77329.50	•						
Subtotal	77727.28	77727.28							
Disbursements	10843.61	-10843.61	The same and the s	2812.06	6561.53	9373.61	1470.00	0.00	10843.61
Loan	1000.00	-1000.00		1					1000.00
BCOB-YE91	65883.67	65863.67							
BCOR-Q192	65883.67	65003.67							
Receipts	158.50	158.50							
Subtotal	66042.17	66042.17							
Disbursements	-35371.36	-35371.36		9221.96	21517.85	30739.81	4631.55	0.00	35371.36
BCOE-Q192	30670.81	30670.81		1				10	
BCOH-0392	30670.81	30670.81							
Receipts	7.50	7.50							
Subtotal	30678.31	30678.31							
Disbursonents		-155442.72		35046.34	80907.91	115954.25	33466.47	6000.00	155442.72
Trir from Hy	125000.00	125000.00	0.00	1					125000.00
ECOH-0292	235.59	235.59	0.00	i					
BCOH-Q392	235.59	235.59	0.00	i					
Receipts	197855.21	197855.21	0.00	i					
Subtotal	198090.80	198090.80	0.00	i					
Diebureements	-219970.24	-219970.24	0.00	53791.92	95023.67	148815.59	34324.34	36830.31	219970.24
Trir tros HF	85000.00	85000.00	0.00	1					85000.00
ECOH-Q392	63120.56	63120.56	0.00	1					
BCOH-Q492	63120.56	63120.56		i					
Receipts	404982.45	393982.45		1					
Subtotal	468103.01	457103.01		1					
Disbursoments		-599710.15		92432.88	139155.75	231588.63	49048.25	330073.27	610710.15
Tefr from HF	144084.39	144084.39		l					144084.39
ECOH-Q492	1477.25	1477.25	• *************************************	t .					

ATTACHMENT 3

Kentucky State Democratic Central Executive Committee 1951 Disbursament Activity

PERIOD			FUNDA DISB	URSED			IARY	Total Activity
Accounts			Total	100%	Total	Total		Federal
***************************************	F-Share	NF-Share	Alloc	JH P	Disburged			
Mid-year	23386.57	54568.65	77955.22	0.00		23386.57		77955.22
onfederal accounts	33751.98		112506.60	4947.53	117454.13	Language States of the State of		
otal Mid-year	57138.55	133323.27	190461.82	4947.53		57138.55	and the state of t	1
Year-end								
ederal accounts	2812.08	6561.53	9373.61	1470.00	10843.61	2812.08	8031,53	1 10843.61
onfederal accounts	38493.64	87485.16	125978.80	150833,91	276812.71	38493.64	238319.07	276812.71
otal Year-end	41305.72		135352.41	152303.91	287656.32			
Calendar year 1991								Federal Nonfederal
ederal accounts	26198.65	61130.18 166239.78	67328.83	1470.00 155781.14	(C)	72245.62		88798.83

Rentucky State Democratic Central Executive Committee Allocation of Disbursements 1992

Cotal Q3 77718.57 143559.37 221275.84 36410.31 37832.91 298639.16 114546.88 191092.28											
Recounts Total 100% 100% 70 kg Total Total Pederal 100% 100	PERIOD							A PACT ABOUT			
P-Share NF-Share Allow P SF Disbursed P-Share NF-Share Horfederal 101 P P P P P P P P P	1							•			
### Caderal \$221.96 21517.83 30739.61 0.00 4631.53 35371.36 8221.96 20149.40 35371.36 35371.36 3221.96 20149.40 35371.36 35371.36 3221.96 20149.40 35371.36 35371.36 3221.96 20149.40 35371.36 35371.36 3221.96 20149.40 35371.36 35371.36 3221.96 20149.40 35371.36 35371.36 3221.96 20149.40 35371.36 32371.36 32370.32 3241.47 16848.47 3644.57 3640.39 67354.47 3640.27 3640.39 3640.47 3640.27 3640.28	A SAME THE PARTY OF THE PARTY O			7777	-						
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Nonfederal 7952.60 1856.10 28508.70 0.00 764.68 27277.38 7992.60 19324.78 27277.38 2002.67 2		35046.34	60807.91	115954.25	6000.00	33488 42	185442.72	1 41045 14	114196 10	1	155442.72
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Sample S											
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CALENDAR TRAR TOTALS Pederal 1021494.47 1021494.47 1004 Pederal 1005 Pederal 1005 Pederal 1006 P	federal	92432.60	139155.75	211500.63	330073.27	49048.25	610710.15	1422506.15	100204.00	1	610710.15
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CALENDAR TRAN TOTALS Referred to 1021494.47 Renfederal ** 191805.65 Rilecable expenditures paid by Paderal 527054.28 1804 Honfederal expenditures paid by Pederal 121492.51 1805 Pederal paid by Pederal 178960.19 1806 Honfederal expenditures paid by Monfederal 176960.19 1806 Pederal paid by Honfederal 0.00 Pederal paid by Honfederal 0.00 Pederal portions (allocable share and 100% Pederal) paid by Pederal 55275.84 Henfederal portions (allocable share and 100% nonfederal) paid by Paderal 458097.79 ***	total Q4	90002.94	154201.58				Company of the Compan				
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Paderal portions paid by Honfederal 55275.80	1									1	
	Feder	al portion	a (allocab	la share a	nd 100% Pad	orel) paid	by Federal		563396.68	1	
	l Feder	el portion	s paid by	Honfaderal					55275.80	1	
	1									1	
Honfoderal portions (allocable share and 100% nonfederal) paid by Honfoderal 136530.78	Honte	deral port	ions (allo	cable shar	s and soos	nonfederal	i) paid by I	ador41	458097.79		
	i Sonte	deral port	ions (allo	cable shar	s and 100%	nonfedera)) paid by t	longaderat	136530.78	1	

- . Amount differs from beak activity by reconciling items totaling \$130.50
- .. Amount differs from bank activity by reconciling items totaling -\$150.02
- and transfers to federal accounts totaling \$354,004.39.
- ***Attachment 5 total for mentederal portion * \$458,001.69, a difference of \$16.10.

Kentucky State Democratic Central Executive Committee ATTACHMENT 5
Application of Threshold Window to Nonfederal-to-Federal Transfers
1992

	Federal A	ccounts			Nonfed	eral to Ps	deral	
Date	Nonfederal	Sheres	Trir #'s		Threshold	Transfer	Non-Threshold	Notes
	Acct 4805	Acct 4916	Disb/Trf	r	Portion	Amount	Portion	
06-Jan-92		62.81						
08-Jan-92	10187.18							
22-Jan-92	5959.47							
05-Feb-92	9939.96							
15-Apr-92								
22-Apr-92		2562.08	1					
23-Apr-92			1	1	19361.74	50000.00	30518.26	
29-Apr-92		15619.66	1					
20-Apr-92		1200.00	1					
06-May-92		1050.00	2					
08-May-92		10770.98	2					
13-Hay-92		23998.08	2					
20-May-92		11875.50	2					
27-May-92		2305.44	2					Disbursement
27-May-92		18077.56	3					amounts spli
29-May-92				2	50000.00	50000.00	0.00	
02-Jun-92		2687.08	3					
10-Jun-92		4145.65	3					
17-Jun-92		88.71	3	3	25000.00	25000.00	0.00	Disbursement
17-Jun-92		8798.45	4					amounts spli
24-Jun-92		11216.28	4					
01-Jul-92		12413.83	4					
02-Jul-92				4	66433.69	75000.00	28566.31	
08-Jul-92		16005.13	4					
13-Jul-92		7759.07	5					
22-Jul-92		2240.93	5					Disbursement
22-Jul-92		1553.08	-					amounts spli
28-Jul-92	30238.90	6495.28						7.02.00.00
D1Jul-92		12022232		5	10000.00	10000.00	0.00	
05-Aug-92	9181.10			-				
06-Aug-92	2222	1093.75						
12-Aug-92	7591.20							
19-Aug-92	5516.47							
26-Aug-92	1895-84							
02-Sep-92	2559 62							
09-sep-92	168.26	1737.63						
		4 - 4 - 1 9 3						

Rentucky State Democratic Central Executive Committee ATTACHMENT 5
Application of Threshold Window to Nonfederal-to-Federal Transfers
1992

1	Federal A	ccounts		Monfed	eral to Fe	deral	
Date	Nonfederal	Shares	Trfr 8's	Threshold	Transfer	Non-Thrashol	d Notes
	Acct 4805	Acct 4916	Disb/Trfr	Portion	Amount	Portion	
16-Sep-92	5669.38	7574.32				*********	
	2003.10	518.21					
17-Sep-92	200.00	3170.13	6				
23-Sep-92 26-Sep-92	280.00	200.00	6				
30-8ep-92		6293.29	6				
02-0et-92		725.04	6				
03-0ct-92	4000.00	1471.11	6				
05-0ct-92	4000100	85.50	6				
06-0ct-92		2378.43	6				
07-0ct-92		875.85	6				
08-0ct-92		854.79	6				
15-0ct-92		8250.25	6				Disbursement
15-00t-92		17855.52	7				amounts spli
16-0gt-92		1502.51	7				
19-001-92		3982.67	7				
20-001-92		242.25	7				
21-00t-92	4506.47	5459.16	7				
22-0ct-92		24122.16	7 6	28584.39	28584.39	0.00	
33-00£-93		890.80	7				
26-0et-92		1035.10	7 7	62500.00	62500.00	-0.00	
28-006-93		2903.36	7				Disbursement
28-0et-92	570.00	12049.93	0				amounts split
29-001-92		1310.01					* 10
30-001-92		2232.01					
62-Hov-92		3633.05	0 0	\$3000.00	\$1000.00	-0.00	
03-Hov-92		991.26	0				
05-Hov-92	4127.00	761.40					
96-Hov-92		8708.13					
09-Hov-92		4633.99					
11-Nov-93	13961.66		0				Diebursement
11-Nov-92	651.06						amounts spli
20-Nov-92		5504.06					

	Federal Ad			70 200 200 200 200	eral to F		
Date	Nonfederal Acct 4805					Non-Threshold Portion	Notes
25-Nov-92		13518.66					
2-Dec-92		3297.11					
9-Dec-92	12766.40	2839.84					
13-Dec-92		306.38					
16-Dec-92		4957.50					
23-000-92	3088.13	7127.31					
	132879.58			294899.82	154084.19	59184.57	

	Summary						
	•••••••						
Total	Summery						
Total Total	Summery NF share	for NF share			458081,69		
Total Total	Summery DF share transferred	for NF shere			458081,69		
Total Total	Summery BF share transferred : Frfre within : Frfre outside	for NF share Chreshold Threshold		294899.82	458091,69 354084.39		
Total Total	Summery BF share transferred : Trfre within : Trfre outside	for NF share Chreshold Threshold	sbursement	294899.82	458091,69 354084.39		
Total Total Hotes	Summary BF share transferred if frfre within if frfre outside If only a portaged of only a portaged in the share in t	for NF share Threshold Threshold	abursement	294899.82 total by da	458091,69 354084.39	59184.57	
Total Total	Summery BF share transferred : Trfre within : Trfre outside	for NF share Threshold Threshold	abursement	294899.82 total by da	458091,69 354084.39	59184.57	
Total Total	Summary BF share transferred if frfre within if frfre outside If only a portaged of only a portaged in the share in t	for NF share Chroshold Threshold tion of a di particular t	sbursement ransfer, th	294899.82 total by da en the dish	458081,69 354084.39 sta was sursament	59184.57	

FEDERAL ELECTION COMMISSION

BEFORE THE PEDERAL ELECTION COMMISSIONCRETARIAT

APR 18 10 04 AM '96

In the Matter of

Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer MUR 3637

SENSITIVE

GENERAL COUNSEL'S REPORT

I. BACKGROUND

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This matter was generated by a complaint filed with the Federal Election Commission (the "Commission") against the Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer ("Kentucky Democrats" or "Respondents"), and by a referral from the Reports Analysis Division ("RAD"). The complaint and referral were based upon Respondents' failure to comply with the Commission's allocation regulations during the 1991-92 election cycle. The referral also concerned Respondents' failure to reconcile a cash discrepancy between their 1990 Year End and 1991 Mid-Year Reports and their repeated failures, since 1989, to amend the committee's statement of organization to reflect the names of successive treasurers.

On September 27, 1994, the Commission found reason to believe that the Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer, violated 2 U.S.C. §§ 433(c), 434(a)(1), 434(b), 441a(f), 441b(a) and 11 C.F.R. §§ 102.5(a)(1)(i), 104.10(b)(3), 104.10(b)(4), 106.5(d)(1), 106.5(g)(1)(i) and 106.5(g)(2)(ii)(B). In addition, the

Because the complaint and referral both address the same issue of allocation, on September 27, 1994, the Commission voted to merge RAD referral 94L-10 into MUR 3637.

Commission authorised the Audit Division to perform an audit, pursuant to 2 U.S.C. \$ 437g(a), of the Kentucky Democrats' financial activity during the 1991-92 election cycle.

On November 17, 1994, the Kentucky Democrats responded to the Commission's reason to believe findings. Attachment 1. In this response, the Kentucky Democrats questioned the actions taken by their treasurer during the time period (1991-92) in which they failed to comply with the allocation regulations. According to Respondents, the treasurer at the time of the violations "succeeded in alienating everyone with whom he had contact during his tenure as Treasurer, including the Kentucky Democratic Party and the Federal Election Commission." Attachment 1 at 2.

In this same response, the Kentucky Democrats conceded their repeated failures, since 1989, to amend the committee's statement of organization to reflect new treasurers. Id. at 1. Respondents also stated that, since the occurrence of the matters at issue, they have rectified their administrative procedures, and that "administrative letters from the FEC have since indicated compliance with the allocation regulations." Id. at 3. Pihally, Respondents asserted that they were anxious and willing to resolve each of the matters set forth in the complaint and that they looked forward to cooperating with the "audit team in correcting any past errors which may have occurred." Id.

On January 30, 1995, the Audit staff commenced its audit of the Kentucky Democrats. Attached are the results of that audit. Attachment 2. As discussed below, these results reveal serious violations of the Federal Election Campaign Act. in particular ones arising from the use of the committee's non-federal accounts to pay for joint federal and non-federal activity.

Throughout the course of this matter, Respondents have expressed a continuing interest in the prompt resolution of this matter, and, during telephone conversations, in conciliation. Therefore, in the interest of settling this matter and because there is no need for further discovery, this Office recommends that the Commission offer to enter into conciliation with Respondents at this time.

II. ANALYSIS

A. Law

The Federal Election Campaign Act of 1971, as amended, (the "Act") requires each treasurer of a political committee to file reports of receipts and disbursements with the Commission.

2 U.S.C. § 434(a). Each report must disclose for the reporting period and calendar year the total amount of receipts and disbursements by certain identified categories. 2 U.S.C.

§ 434(b)(2) and (b)(4). The Act also requires that each report disclose the amount and nature of all debts owed and all debts repaid. 2 U.S.C. § 434(b)(8). Pursuant to 2 U.S.C. § 434(b)(1), each report must also disclose the amount of cash-on-hand at the beginning of the reporting period. See also 11 C.F.R. § 104.3(a)(1).

The Commission's regulations require that committees, such as the Kentucky Democrats, that have established separate federal and non-federal accounts make all disbursements, contributions, expenditures and transfers in connection with any federal election from their federal accounts. 11 C.F.R. § 102.5(a)(1)(i). The Act

prohibits corporations and labor organizations from making contributions in connection with federal elections, and prohibits political committees from knowingly accepting such contributions into their federal accounts. 2 U.S.C. § 441b(a). Moreover, the Act provides that no person shall make contributions to a state party committee's federal accounts in any calendar year which in the aggregate exceed \$5,000, and that political committees may not accept contributions in excess of the statutory limitations.

2 U.S.C. § 441a(a) and (f). Accordingly, contributions, disbursements or transfers involving federal activity made from non-federal accounts are made in violation of the regulations, and, if the non-federal accounts contain corporate and labor organization contributions or excessive contributions, they are also made in violation of the Act.

when making expenditures which are allocable to both federal and non-federal activity, a state party committee that has established separate federal and non-federal accounts must pay "the entire amount of an allocable expense from its federal account and shall transfer funds from its non-federal account to its federal account solely to cover the non-federal share of that allocable expense." 11 C.F.R. \$ 106.5(g)(1)(i). Further, for each transfer of funds made from its non-federal account to its federal account, the committee must itemize in its reports the allocable activities for which the transferred funds are intended to pay, as required by 11 C.F.R. \$ 104.10(b)(3). 11 C.F.R. \$ 106.5(g)(2)(ii)(A).

Moreover, during the first half of 1992 such transfers could not have been made more than 10 days before or more than 30 days after

the making of the expenditure which they were intended to reimburse; as of June 18, 1992 this regulatory time frame increased to no more than 10 days before or 60 days after the relevant expenditures had been made from the federal account. Former and present 11 C.F.R. \$ 106.5(g)(2)(ii)(B). If the requirements of 11 C.F.R. \$ 106.5(g)(2)(ii)(A) and (B) were, or are, not met, any portion of a transfer from a committee's non-federal account to its federal account "shall be presumed to be a loan or contribution from the non-federal account to the federal account, in violation of the Act." 11 C.F.R. \$ 106.5(g)(2)(iii).

Generally, a state party committee using separate federal and non-federal accounts must allocate administrative expenses and the costs of generic voter drives between those accounts using the "ballot composition method." 11 C.F.R. § 106.5(d). In states such as Kentucky where federal and non-federal elections are held in different years, state and local party committees must allocate generic voter drive costs in a slightly different way; these committees must apply a ballot composition ratio calculated for the calendar year in which the election is held. 11 C.F.R. § 106.5(d)(2). Administrative costs are still allocated according to the ballot composition ratio based on the two-year Congressional election cycle. 11 C.F.R. § 106.5(d)(2). Administrative expenses are described at 11 C.F.R. § 106.5(a)(2)(i) as "including rent, utilities, office supplies, and salaries, except for such expenses directly attributable to a clearly identified candidate." Generic

^{2.} Kentucky is one of the five states that hold non-federal elections in odd-numbered calendar years.

voter drives are described at 11 C.F.R. § 106.5(a)(2)(iv) as "including voter identification, voter registration, and get-out-the-vote drives, or any other activities that urge the general public to register, vote, or support candidates of a particular party or associated with a particular issue, without mentioning a specific candidate."

As stated above, a political committee that pays allocable expenses in accordance with 11 C.F.R. § 106.5(g) must report each disbursement from its federal account in payment for a joint federal and non-federal expense or activity. 11 C.F.R. § 104.10(b)(4). The committee must report to the Commission the date, the amount and purpose of each such disbursement, along with the full name and address of each person to whom the disbursement was made. Id.

Such a political committee must also report each transfer of funds from its non-federal account to its federal account for the purpose of paying such expenses. 11 C.F.R. § 104.10(b)(3). The committee must explain in a memo entry the allocable expenses to which the transfer relates and the date on which the transfer was made. Id.

The Act requires each political committee to file a statement of organization with the Commission within ten (10) days of becoming a political committee. 2 U.S.C. § 433(a). Included on this statement of organization, among other things, are the name and address of the current treasurer of the committee. 2 U.S.C. § 433(b)(4). If there is a change in the information previously submitted on a statement of organization, such as a change in treasurers, political committees are required to report to the

Commission such a change no later than 10 days after the date it took place. 2 U.S.C. \$ 433(c). The Act also requires the signature of the designated treasurer on each filedreport. 2 U.S.C. \$ 434(a).

B. Reason to Believe Findings by the Commission

The Commission found reason to believe that Respondents failed to pay the entire amount of allocable expenses from their federal account, in violation of 11 C.F.R. \$\$ 102.5(a)(1)(i) and 106.5(g)(1)(i), and that they violated 2 U.S.C. \$\$ 441b(a) and 441a(f) and 11 C.F.R. § 102.5(a)(1)(i) by paying for federal shares of allocable expenses from non-federal accounts which contained impermissible funds. The Commission also found that Respondents violated 11 C.F.R. \$ 106.5(g)(2)(ii)(B) by failing to make otherwise appropriate transfers from their non-federal to their federal accounts within the required time period and 11 C.F.R. § 106.5(d)(1) by failing to properly allocate payments for administrative expenses. Further, the Commission found reason to believe Respondents violated 2 U.S.C. § 434(b) and 11 C.F.R. \$ 104.10(b)(3) and (4) by reporting fictitious transfers from the non-federal accounts to the federal accounts and by failing to properly report disbursements from their federal accounts in payment for joint activity.

Purther, the Commission found reason to believe the Kentucky
Democrats violated 2 U.S.C. §§ 433(c) and 434(a)(1) by failing to
amend their statement of organization to reflect successive
treasurers of the committee and by filing reports bearing
signatures of persons who were not the designated treasurers, and
reason to believe Respondents violated 2 U.S.C. § 434(b) by failing

to reconcile a cash discrepancy between their 1990 Year End and their 1991 Mid-Year Reports.

C. Results of the Audit of the Kentucky Democrats; Additional Issues Identified by this Office

Because it was impossible to estimate the amount of non-federal funds at issue in this matter by simply reviewing Respondents' 1991-92 disclosure reports, 3 the Commission authorized the Audit Division to perform an audit of the Kentucky Democrats in order to determine the committee's actual financial activity during the 1991-92 election cycle and the amounts involved in any violations of the Act or regulations. In summary, the Audit staff found that Respondents failed during the time period covered by the audit to pay the entire amount of allocable expenses from their federal accounts; rather, Respondents used non-federal funds to pay for a considerable portion of joint activity during the 1991-92 election cycle. 4 The Audit staff also found that Respondents failed to make certain, otherwise allowable transfers from the non-federal accounts to the federal accounts within the required time periods. Additionally, the audit revealed that during 1991-92 these non-federal accounts contained impermissible funds, 5 and that

^{3.} Respondents conceded in their response to the complaint that the reported figures were not an accurate representation of their financial activity.

^{4.} According to the Audit staff, during 1991 the Kentucky Democrats maintained five federal accounts and three non-federal accounts. Attachment 2 at 2. During 1992, two of the five federal accounts were active, as were all three non-federal accounts.

^{5.} During the 1991-92 election cycle, Kentucky law prohibited corporate contributions, but permitted labor organization contributions and individual contributions of \$6,000 to the state party executive committee and its subdivisions and affiliates in any one year.

these non-federal accounts contained impermissible funds, 5 and that during the last quarter of 1992, 6 one of the federal accounts also contained impermissible funds.

In addition, using information ascertained during the audit, this Office has confirmed the fictitious nature of certain transfers reported by the Kentucky Democrats as having been made between their non-federal accounts and their federal accounts during 1991-92. Further, it is the opinion of this Office that during this time period Respondents mis-reported disbursements made for joint activity and also mis-reported as debts portions of expenditures improperly made from non-federal accounts for joint activity.

 Violations of 11 C.F.R. \$\$ 102.5(a)(1)(i) and 106.5(g)(1)(i) - Disbursements for Allocable Expenses from Non-Federal Accounts

As stated above, 11 C.F.R. §§ 102.5(a)(1)(i) and 106.5(g)(1)(i) require respectively that political committees with separate federal and non-federal accounts make all disbursements in connection with federal elections from their federal accounts, and that all expenses allocable to both federal and non-federal activity be made from those federal accounts. During 1991-92,

^{5.} During the 1991-92 election cycle, Kentucky law prohibited corporate contributions, but permitted labor organization contributions and individual contributions of \$6,000 to the state party executive committee and its subdivisions and affiliates in any one year.

^{6.} The audit staff date-ordered the allocated amounts of all disbursements made within the two reporting periods during 1991 (Mid-Year and Year End Reports) and within all four quarters during 1992.

Respondents made a total of \$415,446 in disbursements for allocable expenses from their non-federal accounts.

In 1991, the non-federal accounts made disbursements for allocable expenses totaling \$238,485 which should have been paid from the federal accounts. Attachment 2 at 6 and 13. Of this amount, the federal share totaled \$72,246 and the non-federal share totaled \$166,240.

In 1992, the non-federal accounts made disbursements for allocable expenses totaling \$176,960. Attachment 2 at 7 and 14. Of this amount, the federal share totaled \$55,276 and the non-federal share totaled \$121,684. Id. 8

By making expenditures for allocable expenses totaling \$415,446 from their non-federal accounts, Kentucky Democrats violated 11 C.F.R. \$\$ 102.5(a)(1)(i) and 106.5(g)(1)(i).

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^{7.} During 1991, Respondents' federal accounts made disbursements for allocable expenses totaling \$87,329. Of this amount, the federal share totaled \$26,199 and the non-federal share totaled \$61,130. One of the federal accounts also made \$1,470 in disbursements for activity which was 100% non-federal. During 1991, the non-federal accounts paid \$9,646 more in federal expenses than the federal accounts paid for unreimbursed non-federal expenses. The non-federal accounts made no transfers to the federal accounts as reimbursements. Attachment 2 at 6. (See further discussion of transfers below.)

^{8.} The federal accounts made disbursements in 1992 for allocable expenses totaling \$527,098. Of this amount, the federal share totaled \$190,493 and the non-federal share totaled \$336,605. Unlike 1991, in 1992 the non-federal accounts made transfers to the federal accounts totaling \$354,084 for the reimbursement of non-federal expenses. Attachment 2 at 7. (See discussion of the timing of these transfers at Section C, 3 of this report.) The federal account also made \$121,493 in disbursements in 1992 for activity which was 100% non-federal.

 Violations of 2 U.S.C. \$\$ 441a(f) and 441b(a) and 11 C.F.R. \$ 102.5(a)(1)(i) - Use of Impermissible Funds to make Allocable Expenditures; Receipt by Federal Account of Impermissible Contributions

The Commission found reason to believe Respondents violated

2 U.S.C. \$ 441a(f), 2 U.S.C. \$ 441b(a) and 11 C.F.R.

\$ 102.5(a)(1)(i) by paying for the federal share of certain
allocable expenses from their non-federal accounts which contained
impermissible funds. The audit of the Rentucky Democrats' accounts
found that during 1991-1992 the non-federal accounts used to make
allocable expenditures contained impermissible funds. The
impermissible funds in the non-federal accounts consisted of an
excessive contribution from an individual received in October,
1992, and contributions from corporations, non-federal candidate
committees and non-federal political action committees.

In 1991 the non-federal accounts contained \$257,786 in impermissible funds; of this amount none represented excessive contributions. Attachment 2 at 3. Respondents made disbursements for federal activity from these accounts totaling \$72,246.

During 1992, Respondents' non-federal accounts contained \$389,095 in impermissible funds, \$6,000 of which was the excessive contribution from one individual cited above, while Respondents made disbursements for federal activity from these accounts totaling \$55,276. Id. In addition, during the fourth quarter of 1992, the Kentucky Democrats' federal accounts received \$11,000 in impermissible contributions. Attachment 2 at 5.

^{9.} The \$11,000 in impermissible funds within the federal accounts during the fourth quarter of 1992 were from a corporation (\$500), non-federal political action committees (\$8,500) and non-federal candidate committees (\$2,000). Attachment 2 at 3.

By making \$127,522 in disbursements allocable to federal activity from accounts containing impermissible funds, and by accepting \$11,000 into their federal accounts, Respondents violated 2 U.S.C. \$5 441b and 441a(f) and 11 C.F.R. \$ 102.5(a)(1)(i).

 Violation of 2 U.S.C. § 441b - Timelimits for Reimbursement Transfers from Non-Federal to Federal Accounts

As stated above, 11 C.F.R. § 106.5(g)(2)(ii) permits reimbursements by a non-federal account for expenditures made by a from a federal account for allocable activity, provided that such reimbursement transfers apply to specific expenditures and are made within a specified time frame. The regulatory time frames for reimbursements applicable in this matter were 10 days prior to and 30 days after an expenditure for those expenditures made before June 18, 1992, and 10 days prior to or 60 days after expenditures made on or after June 18.

In order to determine whether Respondents made timely reimbursement transfers from non-federal to federal accounts in 1992, the Audit staff date-ordered the non-federal allocations of all disbursements from the federal accounts and totaled the amounts allocable to the non-federal accounts for each date. Attachment 2 at 8 and 15-17. The non-federal accounts made eight transfers to the Kentucky Democrats' federal accounts totaling \$354,084 between April 23 and November 2, 1992. Id. Of this amount \$294,900 represents those transfers which were made either within the 10 day period prior to an expenditure from a federal account or within the 30 day period after such an expenditure; this statement holds true even for certain expenditures made after June 18.

However, the first four expenditures totaling \$26,149.42 listed on Attachment 2 at 15-17 were made more than 30 days before the first \$50,000 transfer dated April 22, 1992, with the result that \$30,618.26 of that \$50,000 transfer could not be applied to those four expenditures. Nor could it be applied to expenditures made more than 10 days after the transfer. A similar result applies to \$28,566.31 of the \$75,000 transfer from the non-federal account to the federal account on July 2, 1992. The \$28,566.31 came too early to be applicable to the expenditures dated after July 12, 1992.

Pursuant to 11 C.F.R. § 106.5(g)(2)(iii), any portion of a transfer from a non-federal account to a federal account which does not meet the requirements of § 106.5(g)(2)(ii) becomes a contribution or loan to the federal account in violation of the Act. In the present matter, the amount of the Respondents' transfers from the non-federal accounts which came outside the

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If one subtracts the amount which the non-federal accounts reimbursed the federal accounts (\$354,084) in 1992 from the net amount paid by the federal accounts for non-federal expenses (\$402,822 = \$458,098 in non-federal expenses paid by the federal accounts minus the \$55,276 in federal expenses paid by the non-federal accounts), a total of \$48,738 remains that could have been reimbursed by the non-federal accounts to the federal accounts for 1992 expenses, provided it was done within the required timeframes. The \$48,738 figure may be further adjusted by the \$11,000 in impermissible funds in the federal accounts that the Audit staff has applied to the non-federal expenses in lieu of reimbursement. (The \$48,738 figure should not be further adjusted by the \$9,646 in federal expenses paid by the non-federal accounts in 1991 because of the regulatory prohibition on the payment from non-federal accounts for the federal portions of joint activity.) Thus, the federal account made a net overpayment of \$37,738 in expenditures for shared activity which could have been timely reimbursed by the non-federal accounts for the 1991-92 election cycle, but wasn't. Attachment 2 at 7-8.

compliance window was \$59,185. Given the presence of impermissible monies in the non-federal accounts, the untimeliness of transfers in the amount of \$59,185 resulted in violations of 2 U.S.C. \$ 441b. 11 The one excessive contribution deposited into the non-federal accounts was received in early October, 1992, while the \$59,185 in untimely transfers occurred in April and July, 1992. Therefore, these transfers did not result in a violation of 2 U.S.C. \$ 441a(f).

4. Violations of 2 U.S.C. § 434(b) and 11 C.F.R. § 104.10(b)(4) - Hisreporting of Disbursements for Joint Activity

During 1991-92, Respondents also failed to report properly disbursements made from their non-federal accounts and federal accounts in payment for joint activity. Based on a review of Respondents' reports filed with the Commission, it appears that the Kentucky Democrats reported the disbursements for joint activity made not only from their federal accounts, but from their non-federal accounts as well. Thus, Respondents' reports make it appear that the disbursements made by the Kentucky Democrats in payment for joint activity were properly made from their federal accounts, which was not the case. For example, in 1991
Respondents' federal accounts reported a total of \$403,816 in disbursements for joint activity. According to Audit, however, during 1991 Respondents made only \$87,329 in disbursements for

^{11.} The Commission found reason to believe that Respondents had violated 11 C.F.R. § 106.5(g)(2)(ii)(B). This Office now believes that the more accurate approach would be that a failure to follow the requirements of this regulatory provision results in violations of the Act, not in violations of the regulation itself.

joint activity from their federal accounts, leaving \$316,487 in

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Similarly, in 1992 Respondents federal accounts reported \$1,055,187 in disbursements for joint activity. According to Audit, however, during 1992 Respondents made only \$527,098 in disbursements for joint activity from their federal accounts, leaving \$528,089 from their non-federal accounts. Thus, it appears that the Kentucky Democrats included in their federal reports disbursements for joint activity from both the federal and non-federal accounts, thereby violating 2 U.S.C. § 434(b) and 11 C.F.R. § 104.10(b)(4) by improperly reporting a total of \$844,576 (\$528,089 + \$316,487) in disbursements as having come from their federal accounts.

5. Violations of 2 U.S.C. § 434(b) and 11 C.F.R. \$ 104.10(b)(3) - Fictitious Transfers

This Office has found that in 1991 and 1992 Respondents reported several transfers between the non-federal and federal accounts which did not in fact occur. According to the Audit Division, in 1991 Respondents made no transfers between the non-federal and federal accounts. However, on the Kentucky Democrats' 1991 Year End Report they reported an aggregate total of \$306,044.72 in transfers from the non-federal accounts to the federal accounts for joint activity. Similarly, for 1992 the Audit staff determined that by September 30 Respondents had made transfers from their non-federal account to their federal accounts totaling \$210,000. Attachment 2 at 15-17. Respondents, however, reported on their 1992 October Quarterly Report an aggregate

 Violation of 2 U.S.C. 5 434(b) - Mis-Reporting of Debts Owed

As is discussed above, the Commission's regulations prohibit any expenditures for joint federal and non-federal activity to be made from a non-federal account. Rather, such expenditures are to be made by federal accounts, with any reimbursements by the non-federal account for the non-federal portion to be restricted to prescribed time limits. If payments for joint activity are initially made from a non-federal account, the payments do not result in a legitimate debt owed by the federal account for the federal portion because they should not have been made from the non-federal account in the first place. This latter, improper scenario is not rectifiable, including by the reporting of debts owed.

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On their 1992 July Quarterly Report, Respondents declared that the amount of \$33,854.22 was owed by their federal accounts to their non-federal accounts. On November 23, 1992, the Kentucky Democrats filed an amended 1992 July Quarterly Report which stated that the debt to the non-federal account had been repaid in full and was disclosed on the 1992 October Quarterly Report. By then the Kentucky Democrats had filed

their 1992 October Quarterly Report disclosing full payment of the debt assertedly owed to the non-federal account, but had omitted this debt activity from the Schedule D filed with that report. In response to a request for additional information ("RFAI") questioning Respondents' apparent failure to disclose this debt on a Schedule D, the Kentucky Democrats filed a corrected Schedule D on May 12, 1993, disclosing the payment of the debt which had been reported as owed to the non-federal account. 12

Given the regulatory requirement that all expenditures for joint activity originate with a federal account, all of the payments made directly from Respondents' non-federal accounts for joint activity were impermissible and thus did not create legitimate, reportable "debts" under the Act. By reporting debts of \$33,854.22 as "owed" the federal accounts when those debts did not legally exist, Respondents violated 2 U.S.C. \$434(b).

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^{12.} Because it was unclear from their reports whether the \$33,854.22 debt reported by Respondents was an accurate representation of expenditures and whether this amount had, in fact, been paid, this Office requested that the Audit Division staff analyze the Kentucky Democrats' records for purposes of clarification. According to the Audit staff, while there was no transfer of funds from the federal accounts to the non-federal accounts during the period in which the asserted debt was reported as repaid, the Kentucky Democrats had made a series of payments from the federal accounts for allocated non-federal expenses which in amount offset the amount reported as a debt owed the non-federal accounts. Attachment 2 at 8-9.

^{13.} The Audit staff also determined that the actual amount of debt owed by the federal accounts was less than the \$33,854.22 reported by the Kentucky Democrats. According to Audit, the federal share of expenses paid by the non-federal accounts for the period of 1/1/92-6/30/92 was \$24,901. Attachment 2 at 9. The non-federal share paid from the federal accounts for this

7. Administrative Expenses -- 11 C.F.R. \$ 106.5(d)(1)

In regard to the Commission's findings that Respondents violated 11 C.F.R. § 106.5(d)(1) by failing to properly allocate payments for administrative expenses, the Audit staff determined that, while Respondents applied the appropriate ballot composition method, they failed to allocate the correct proportions to the federal and non-federal shares. Respondents reported the federal share as 33.33% and the non-federal share as 66.66%. The Audit staff, however, calculated the federal share at 30% and the non-federal share at 70%. Because Respondents under-allocated their non-federal share and because the variation between Audit's calculations and the Kentucky

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⁽Footnote 13 continued from previous page)
period (\$140,546) was \$15,546 in excess of the amount
transferred to the federal accounts (\$125,000). Id. Thus, the
amount reported as "owed" by the federal accounts to the
non-federal accounts at 6/30/92 was in fact \$9,355 (\$24,901 \$15,546), not the \$33,854.22 reported by Respondents. Id.

This Office notes that the amount actually "owed" by the federal accounts to the non-federal accounts (\$9,355) had been compensated for as of September 30, 1992, the date Respondents assert the debt had been paid. Specifically, as of September 30, 1992, the non-federal accounts had disbursed \$48,826 for expenses attributable to federal activity. Further, the federal accounts had a surplus of \$59,894 in unreimbursed non-federal expenses. Therefore, by September 30, 1992, the federal accounts had compensated the non-federal accounts for the amount "owed" as of June 30, 1992 and were in a surplus position of \$11,068 (\$59,894 - 48,826). By December 31, 1992, the non-federal accounts had made expenditures attributable to federal activity totaling \$55,276 for the year and the federal accounts had paid non-federal expenses totaling \$104,122 for which they were not reimbursed. Thus, for the remainder of the Audit period, the federal accounts did not "owe" the non-federal accounts. Attachment 2 at 9.

Democrats' was slight, this Office does not recommend pursuit of a violation of 11 C.F.R. § 106.5(d)(1) in conciliation.

8. Summary

Based on the report from the Audit Division, the Kentucky Democrats failed to pay the entire amount of allocable expenses from their federal accounts. Instead, they used non-federal funds to pay for joint activity during the 1991-92 election cycle, in violation of 11 C.F.R. \$\$ 102.5(a)(1)(i) and 106.5(g)(1)(i). Specifically, during 1991-92 the Kentucky Democrats made \$415,446 in disbursements for allocable expenses from their non-federal accounts which should have been initially paid from the federal accounts.

Additionally, Respondents during 1991-92 made disbursements for federal activity totaling \$127,522 using monies from the non-federal accounts which contained impermissible funds. These disbursements resulted in violations of 2 U.S.C. \$\$ 441a(f) and 441b(a) and 11 C.F.R. \$ 102.5(a)(1)(i). Further, during the fourth quarter of 1992, the Kentucky Democrats accepted \$11,000 in impermissible contributions into a federal account, in violation of 2 U.S.C. \$ 441b(a).

In addition, during 1992 the Kentucky Democrats failed to make two transfers totaling \$59,185 from their non-federal accounts to their federal accounts within the required time frame. This untimeliness of transfers from the non-federal to the federal account resulted in additional violations of 2 U.S.C. \$ 441b.

Moreover, the Kentucky Democrats violated 2 U.S.C. \$ 434(b) and 11 C.F.R. \$ 104.10(b)(4) by improperly reporting a total of \$844,576 in disbursements for joint activity as having come from their federal accounts.

Further, Respondents reported fictitious transfers totaling \$458,756 between the non-federal and federal accounts during the 1991-92 election cycle, in violation of 2 U.S.C. \$434(b) and 11 C.F.R. \$ 104.10(b)(3), and reported as debts amounts which had been initially but improperly expended on allocable activities by Respondents' non-federal accounts, in violation of 2 U.S.C. \$434(b).

D. Other Issues

In addition to failing to comply with the allocation regulations, Respondents have not reconciled a discrepancy between closing cash-on-hand reported in their 1990 Year End and opening cash-on-hand reported on their amended 1991 Mid-Year Report. See First General Counsel's Report dated September 16, 1994. To date, Respondents have provided no documentation to reconcile this cash discrepancy, nor have they filed any comprehensive amendments to clarify it. Thus, no evidence has been supplied which is counter to the Commission's findings of reason to believe that Respondents violated 2 U.S.C. § 434(b) by failing to provide accurate information in this regard on reports filed with the Commission.

Finally, the Commission found reason to believe that
Respondents violated 2 U.S.C. § 433(c) by failing to report to
the Commission any and all changes in treasurer within 10 days

of the change, and 2 U.S.C. § 434(a)(1) by failing to have the signature of the designated treasurer on all reports. In their response to the reason to believe findings, Respondents have conceded these violations.

III. DISCUSSION OF CONCILIATION AND CIVIL PENALTY

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RECOMMENDATIONS

- 1. Enter into conciliation with the Kentucky State
 Democratic Central Executive Committee and Clay Patrick,
 as treasurer, prior to a finding of probable cause to believe.
- 2. Approve the attached proposed conciliation agreement and appropriate letter.

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Lawrence M. Noble General Counsel

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

MEMORANDUM

TO:

LAWRENCE ML NOBLE GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS/ LISA R. DAVIS

COMMISSION SECRETARY

DATE:

APRIL 23, 1996

SUBJECT:

MUR 3637 - GENERAL COUNSEL'S REPORT

DATED APRIL 17, 1996.

The above-captioned document was circulated to the Commission on: THURSDAY, APRIL 18, 1996 at 4:00 p.m.

Objection(s) have been received from the Commissioner(s) as indicated by the name(s) checked below:

Commissioner Aikens

Commissioner Elliott

Commissioner McDonald

Commissioner McGarry

Commissioner Potter

Commissioner Thomas

This matter will be placed on the meeting agenda for: TUESDAY, MAY 7, 1996

Please notify us who will represent your Division before the Commission on this matter. Thank You!

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

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MUR 3637

Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer

CERTIFICATION

- I, Marjorie W. Emmons, recording secretary for the Pederal Election Commission executive session on May 14, 1996, do hereby certify that the Commission decided by a vote of 5-0 to take the following actions in MUR 3637:
 - Enter into conciliation with the Kentucky State Democratic Central Executive Counittee and Clay Patrick, as treasurer, prior to a finding of probable cause to believe.
 - Approve the proposed conciliation agreement and appropriate letter recommended in the General Counsel's April 17, 1996 report

(continued)

Commissioners Aikens, Elliott, McDonald, McGarry, and Thomas voted affirmatively for the decision.

Attest:

5-14-96 Date

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0 1 0 Marjorie W. Emmons

Secretary of the Commission



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

May 17, 1996

Michael T. McKinney, General Counsel Kentucky State Democratic Central Executive Committee 2922 Washington Square P.O. Box 688 Burlington, Kentucky 41005

RE: MUR 3637

Kentucky State Democratic
Central Executive Committee and
Clay Patrick, as treasurer

Dear Mr. McKinney:

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On September 27, 1994, the Federal Election Commission found reason to believe that the Kentucky State Democratic Central Executive Committee ("the Committee") and Clay Patrick, as treasurer, violated 2 U.S.C. §§ 433(c), 434(a)(1), 434(b), 441a(f), and 441b(a) and 11 C.F.R. §§ 102.5(a)(1)(i), 104.10(b)(3), 104.10(b)(4), 106.5(d)(1), 106.5(g)(i)(i) and 106.5(g)(2)(ii)(B). On May 14, 1996, the Commission determined to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe.

Enclosed is a conciliation agreement that the Commission has approved in settlement of this matter. If the Committee and Mr. Patrick agree with the provisions of the enclosed agreement, please sign and return it, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

Michael T. McKinney Page 2 If you have any questions or suggestions for changes in the agreement, or if you wish to arrange a meeting in connection with a mutually satisfactory conciliation agreement, please contact me at (202) 219-3400 or (800) 424-9530. Enclosure **Conciliation Agreement**

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Sincerely,

- Une le Weissenhon

Anne A. Weissenborn Senior Attorney



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

May 30, 1995

SENT BY FACSIMILE AND FIRST CLASS MAIL

Michael T. McKinney, General Counsel
Kentucky State Democratic Central
Executive Committee
2922 Washington Square
P.O. Box 688
Burlington, Kentucky 41005

MUR 3637 Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer

Dear Mr. McKinney:

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I am writing in response to questions which you posed during our telephone conversation yesterday concerning results of the audit of the Kentucky State Democratic Central Executive Committee ("the Committee") which was conducted by the Commission in connection with MUR 3637.

According to the Audit Division, you are correct in your recollection that there was no audit letter sent to the Committee. Issues which arose during the audit were, however, discussed with Clay Patrick and Patricia Goins during an exit conference.

Among those issues discussed were the deposits of impermissible funds into the Committee's federal accounts. A listing of such apparently impermissible deposits totaling \$12,500 was presented at the exit conference. Since then this list has been reduced; it now consists of the following items:

Friends of Jerry Abramson PAC 10/09/92 1,000 Lawyers for Better Govt. PAC 10/13/92 5,000

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED

Michael T. McKinney, General Counsel Page 2

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Friends of Dave Armstrong	10/13/92	1,000
Salomon & Company	10/13/92	500
Ky State District Council of Carpenters	10/13/92	250
Ky State District Council of Carpenters	10/13/92	250
Kentucky Attorneys' Political Action Trust	10/26/92	2,000
Al Bennett Campaign Fund	12/11/92	1.000
		\$11,000

Sincerely,

Anne A. Weissenborn

Anne A. Weissent time

Senior Attorney

LAW OFFICES OF MICHAEL T. MCKINNEY P.O. BOX 688, 2922 WASHINGTON SQUARE BURLASTON, KENTUCKY 41005-0588 (606) 586-9955 FAX: (606) 586-6937 November 4, 1996 VIA: FAX NO. (202) 219-3923 Hon. Annc A. Weissenborn Senior Attorney Federal Election Commission Washington, D.C. 20463 5 RE: MUR 3637: Kentucky State Democratic Central Executive Committee and Clay Patrick, as Treasurer 5 Dear Ms. Weissenborn: 0 0 In accordance with my earlier representations to you, I am enclosing herewith a copy of the most recent Report of Receipts and Disbursements, including the Detailed Summary Page for the Kentucky State Democratic Central Executive Committee. You will recall that I indicated to you the lack of available funds for the immediate payment of the civil penalty, inasmuch as funds on hand were committed. It was for this reason that I negotiated the six month payment period. Thank you for your continued courtesy to me and your accommodations in this matter.

MICHAEL T. MCKINNEY

Attorney at Law

MTM Enclosure

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REPORT OF RECEIPTS AND DISBURSEMENTS

For Other Than An Authorized Committee (Summary Page) 1. NAME OF COMMITTEE IN 168)

ON PRINCIPAL SERVICE S ¥

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Kentucky State Democratic Central Executive Committee
ADDRESS (number and execut) Check & afferent than previously reported

P.O. Box 694.

CITY, STATE and ZIP CODE

Frankfort, Kentucky 40602

2. FEC IDENTIFICATION NUMBER

C 00011197

3. [] This committee has qualified as a multicardic committee, (see FEC FORM 1M)

4. TYPE OF REPORT

(a) April 15 Quarterly Report

July 15 Quarterly Report

October 15 Quarterly Report

January 31 Year End Report

July 31 Mid Year Report (Mon-stection Year Only)

Monthly Report Due On.

April 20

May 20

(*) February 20 | June 20 March 20 ☐ July 20/

August 20 ☐ December 2

September 20 January 31

October 20

☐ November 7

Y Twelfth day report preceding

(Type of Beatien) election on _ in the State of ___

Thirdeth day report following the General Election

in the State of ____

ts this Report on Amendment?

Termination Report

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COLUMN A SUMMARY COLUMNE Covering Period 10/1/96 through 10/16/96 This Pariod **Calendar Year-to-Day** 159,680.73 Cash on Hand January 1, 19 96 \$ 103,489.65 Cash on Hand at Beginning of Reporting Period \$ 402,832.41 2,430,226.35 Total Receipts (from Line 19) (c) Subtotal (add Lines 6(3) and 6(c) for Column A and \$ 506,322,06 2,589,907.08 Lines 8(a) and 8(c) for Column II) \$ 483,075.49 \$ 2,566,660.51 Total Disbursements (from Line 20) \$ 23.246.57 Cash on Hand at Close of Reporting Period (subtract Line 7 from Line 6(d)) ...
Debte and Obligations Owed TO the Committee
(flaming all on Schedule C and/or Schedule D) 23,246.57 For further information con-.00 Federal Election Commission Debts and Obligations Qwed BY the Committee (Hemize at on Schedule C andler Schedule O) ... 999 E Street, NW \$ 20,009.17 Washington, OC 20463 Toll Free 800-124-8530 I certify that I have examined this Report and to the best of my knowledge and belief it is true, correct Lecal 202-219-3420

Type or Print Name of Treasurer

Signature of Treat

Dete

ss, or incomplete information may subject the person signing this Report to the penalties of 2 U.S.C. §437:

FEC FORM

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DETAILED SUMMARY PAGE GF RECEIPTS AND DISBURSEMENT'S PAGE 2, FEC FORM 3X

(revised 1/1/01) MANE OF COMMITTEE REPORT COVERING PERIOD Kentucky State Democratic Central Executive Committee FROM 10/1/96 TO: 10/16/96 COLUMN A COLUMN B **Total This Park** Calendar Year 11. Contributions (other then leads) From: a. Individual/Persons Other Than Political Committees 194,300.00 738,706.50 i hemized (use Schedule A) D. Uniterrized 13,869,39 30,632.33 769,338,82 [add i and ii) ≫ 208, 169, 39 ii. Total b. Political Party Committees 22,100,00 3,350,00 c. Other Political Committees (such as PACs) 791,438.82 Total Centributions [add a ii], b and c] ➤ 211,519,39 11 12 Transfers From Affiliated/Other Party Conventees 71,969,00 .00 13 All Loanti Received 3.398.34 16. Loan Repayments Received ... 15. Offsets To Operating Expenditures (Retunds, Rebates, etc.) 160.00 119.07 16 Refunds of Contributions Made to Fuderal Candidates and Other Political Committees00 106.903.19 17. Other Federal Receipts (Dividends, Planes, etc.) 119,065,00 18. Transfers from Nordedoral Account for Joint Arthity 986.279.00 402.832.41 2.430.226.35 283.767.41 1.443.947.35 1. Disbursements 21. Operating Expenditures: a. Shared Federal/Non-Federal Activity (from Schedule H4) 168.732.55 1,053,029.76 i Federal Share 223,668,66 1.395.558.75 i. Non-Federal Share b. Other Federal Operating Expenditures 00 2,415.34 c. Total Operating Expenditures [acid a i, a ii, and b) > 22. Transfers to Afficialed Other Party Committees 2,451,003,85 392,401,21 2,500,00 2,500.00 ___00 23 Contributions to Federal Candidales/Committees and Other Political Committees 3.384.66 .00 24 Independent Expenditures (use Schedule E)00 25 Coordinated Expenditures Made by Party Committees (2 U.S.C. 441s(d)) (use: Schedula F) ... __00 .00 8.372.00 26 Loan Repayments Made 1.174.28 27. Loans Made 26. Refunds of Contributions To: a. Individuals/Persons Other Than Political Committees b. Political Party Committees c. Other Political Committees (such as PACs) 29 Other Disbursements 87,000.00 101,400,00 (add 24c, 22, 23, 14, 25, 28, 27, 28d, and 24) > 483, 075, 49 2.566,660.51 30. Total Disturpements 1.171.101.76 18. Net Contributions/Operating Expenditures 211.519.39 791.438.82 32. Total Contributions (after than issure)(from line 11gf 33. Total Contribution Refunds (from line 28d) .00 .00 34. Net Contributions (other than loans)(subtract line 33 from 32) 211.519.39 791,438,82 35. Total Federal Operating Expenditures: [add 21 a | and 21 b) ➤ 168, 732, 55 1.055.445.10 36 Offsets to Operating Expenditures (from line 15) 160.00 3, 398, 34 27 Not Consession Songarch age

168.572.55 1.052.046.76

LAW OFFICES OF MICHAEL T. MCKINNEY

P.O. BOX 888, 2922 WARHINGTON SQUARE BURLINGTON, KENTUCKY 41 005-0688(806) 586-9955 (808) 586-6937

December 5, 1996

Hon. Aune A. Weissenborn Senior Attorney Federal Election Commission Washington, D.C. 20463

VIA: Fax No. (202) 219-3923

RE: MUR 3637

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Kentucky State Democratic Central Executive Committee and Clay Patrick, as Treasurer

Dear Ms. Weissenborn:

In accordance with our earlier telephone communication, enclosed herewith please find copies of the actual bank statements for the various bank accounts of the Kentucky Democratic Parsy. I would remind you that each of the accounts is subject to additional checks written against each such account since the closing date of the bank statement(s).

Checking Account is a federal account containing monies from the "dollar check-off" source. The current balance on the 11-29-96 bank statement is \$901.39.

Checking Account "Victory 96 Transfer Account" is a federal account containing "hard" monies and is designated for administrative use only. The current balance on the 11-29-96 bank statement is \$3,645.27.

Checking Account is a non-federal "soft" money account. The current balance on the 11-29-96 bank statement is \$69,746.04. Again, I would advise that there will be outstanding checks against this balance.

Checking Account is a non-federal "soft" money account designated for administrative purposes. The current balance on the 11-29-96 hank statement is \$12,680.70.

Checking Account is the main federal account. The current balance on the 11-29-96 bank statement is \$6,817.45.

Checking Account is the Building Fund account for the corporation known as Kentucky Democratic Headquarters, Inc. and is utilized solely for the operation and maintenance of the State Party headquarters.

Thank you for your courtesy to me during the course of this matter.

Der 5 3 55 PH '96

DELICE (LOSTON

Hon. Anne A. Weissenborn December 5, 1996 Attorney at Law MTM Enclosures (6) ∞ 4 0

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FARMERS BK & CAPIT P C BOX 309 FRANKFORT, KY 40602

PHCNE: 502-227-1600

"Building Fund" Ancay fundo

PC BCX 694

FRANKFORT KY 40682-C694

- MEMBER FOIC PERSONAL OFFICE WIREMAKE CO.

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INTEREST CHKING ACCOUNT:

> 11/01/96 THRU 11/29/95 DOCUMENT COUNT:

> > PAGE 1

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DESCRI	PTION		DEBITS	CREDITS	DATE	EALANCE
LANCE LAST STAT	TENENT				10/31/96	50,370.02
POSIT	150				11/01/96	55,370.03
POSIT				500.00	11/25/96	55.870.02
TEREST					11/29/96	55.978.87
MANCE THIS STA	TEPENT		• • • • • • • • • • • • • • • • • • • •	•••••	11/29/96	55,978.87
CTAL CREDITS	(3)	5,608-85	PINIMUM	EALANCE		55,370.02
TOTAL BEBITS	(0)	-CC	AVE AVA	ILABLE BAL	ANCE	54,749.33
			AVERAGE	BALANCE		55,456.22

AVERAGE LEDGER BALANCE: AVERAGE AVAILABLE BALANCE: INTEREST PAID THIS PERIOD: INTEREST PAID 1996: TAX IDENTIFICATION NUMBER:

55,456.22 INTEREST EARNED: 54,749.31 DAYS IN PERIOD:

102.85

29 ANNUAL PERCENTAGE YIELD EARNED: 2-53%

526-41

RUST CO.

FARMERS BK & CAPITA P C BOX 309 FRANKFORT, KY 40602

FRANKFORT KY 40602-0694

PHCNE: 502-227-1600

KENTUCKY DEMCCRATIC PARTY PO BOX 694

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INTEREST CHKING ACCOUNT:

> 11/01/96 THRU 11/29/96 DOCUMENT COUNT: 579

PAGE 16

		IN	TEREST CHKING	ACCOUNT			
	DESCRI	TION		211830	CREDITS	DATE	BALANCE
	CHECK # 4067			75.00		11/25/96	19,736.19
	CHECK # 4220		1,	117.76		11/25/96	18,618,43
	CHECK # 4221		1,	130.23		11/25/96	17,488,20
_	CHECK # 3787			20.00		11/26/96	17.468.20
	CHECK # 3788			20.00		11/26/96	17.448.20
\	CHECK # 4025			25.00		11/26/96	17.423.20
	CHECK # 3974			50.00		11/26/96	17.373.20
U	CHECK # 3315			179.40		11/26/96	17,193.80
	CHECK # 4225			575.88		11/26/96	16-617-92
>	CHECK # 4218			712.77		11/26/96	15,905.15
Ω	CHECK # 4224			720.77		11/26/96	15,184,38
	CHECK # 3237			757.17		11/26/96	14-427-21
\	CHECK # 3316		1,	586.69		11/26/96	12.840.52
	CHECK # 4222		3,	C28_86		11/26/96	9.811.66
2	CHECK # 2698			20.00		11/27/96	9,791.66
	CHECK # 1964			25.00		11/27/96	9,766.66
4	CHECK # 4076			25.00		11/27/96	9.741.66
0	CHECK # 4006			50.00		11/27/96	9,691.66
)	CHECK # 4091			50.00		11/27/96	9,641,66
	CHECK # 4092			75.00		11/27/96	9,566.66
	CHECK # 4227			553.33		11/27/96	9,013.33
_	CHECK # 4223			360.00		11/27/96	8,453,33
	CHECK # 4155			2.95		11/29/96	8-450.38
	CHECK # 3840			20.00		11/29/96	8.430.38
	CHECK # 1981			25.00		11/29/96	
	CHECK # 2997			195.00		11/29/96	8-210-38
	CHECK # 4233			375.00		11/29/96	7.835.38
	CHECK # 3295			500.00		11/29/96	
	CHECK # 4236			640-00		11/29/96	
	INTEREST				122.07	11/29/96	6.817.45
	BALANCE THIS STA	TEMENT				11/29/96	6.817.45
	TOTAL CREDITS	(15)	232.843.60		BALANCE		6,695,38
	TOTAL DEBITS	(582)	265,770.32		ILABLE BAL	ANCE	61-385-85
			7		BALANCE		66-104-18
			AAFRINT	8 M H E			

CONTINUED

FRANKFORT, KY 404

A-PHONE: 502-227-1600

KENTUCKY DEMOCRATIC PARTY PG BGX 694 40602-C694 FRANKFORT KY

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INTEREST CHKING ACCOUNT:

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11/01/96 THRU 11/29/96 DOCUMENT COUNT:

INTEREST CHKING ACCOUNT

		MEST CHIMANS				
***********	******	*********		*******	********	*********
DESCRIPTIO	N		DEBITS	CREBITS	DATE	EALANCE
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PHCNE: 332-227-1600

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CENTRAL EXECUTIVE COMMITTEE
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FRANKFORT KY 40602-C694

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- MEMBER FOIC

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FEDERAL ELECTION COMMISSION SECRETARIAT

BEFORE THE FEDERAL ELECTION COMMISSION

FEB 7 4 01 PH 197

In the Matter of)	SENSITIVE
Kentucky State Democratic Central	,	MUR 3637
Executive Committee)	
Clav Patrick, as treasurer)	

GENERAL COUNSEL'S REPORT

I. BACKGROUND

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Attached is a conciliation agreement submitted by the Kentucky State Democratic

Central Executive Committee and Clay Patrick, as treasurer, ("Respondents") and signed by

Robert A. Babbage, Jr., Chairman. (Attachment 1).

II. RECOMMENDATIONS

- Accept the attached conciliation agreement with the Kentucky State
 Democratic Central Executive Committee and Clayton Patrick, as treasurer.
- 2. Close the file.
- 3. Approve the appropriate letter.

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Im Noble (42)
Lawrence M. Noble
General Counsel

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Attachments

- 1. Conciliation Agreement
- 2. Bank statements
- 3. Summary Pages, 1996 Year End Report
- 4. Schedule C

Staff Assigned: Anne Weissenborn

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of Kentucky State Democratic Central MUR 3637 Executive Committee and Clay Patrick, as treasurer.

CERTIFICATION

I, Marjorie W. Emmons, Secretary of the Federal Election Commission, do hereby certify that on February 13, 1997, the Commission decided by a vote of 5-0 to take the following actions in MUR 3637:

- Accept the conciliation agreement with the 1. Kentucky State Democratic Central Executive Committee and Clayton Patrick as treasurer, as recommended in the General Counsel's Report dated February 7, 1997.
- 2. Close the file.
- 3. Approve the appropriate letter, as recommended in the General Counsel's Report dated February 7, 1997.

Commissioners Aikens, Elliott, McDonald, McGarry, and Thomas voted affirmatively for the decision.

Attest:

2-14-97

Marjorie W. Emmons Secretary of the Commission

Received in the Secretariat: Fri., Feb. 07, 1997 4:01 p.m. Circulated to the Commission: Mon., Feb. 10, 1997 11:00 a.m. Thurs., Feb. 13, 1997 4:00 p.m. Deadline for vote:

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

February 19, 1997

Michael T. McKinney, Esquire P.O Box 688 2922 Washington Square Burlington, Kentucky 41005-0688

RE: MUR 3637

Kentucky State Democratic

Central Executive Committee

Clay Patrick, as treasurer

Dear Mr. McKinney:

On February 13, 1997, the Federal Election Commission ("the Commission") accepted the signed conciliation agreement and civil penalty submitted on your clients' behalf in settlement of violations of 2 U.S.C. §§ 433(c), 434(a)(1), 434(b), 441a(f), and 441b(a), and of 11 C.F.R. §§ 102.5(a)(1)(i), 104.10(b)(3), 104.10(b)(4), 106.5(d)(1), 106.5(g)(1)(i) and 106.5(g)(2)(ii)(B), provisions of the Federal Election Campaign Act of 1971, as amended, ("the Act"), and of the Commission's regulations. Accordingly, the file has been closed in this matter.

The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

Information derived in connection with any conciliation attempt will not become public without the written consent of the respondent and the Commission. See 2 U.S.C. § 437g(a)(4)(B). The enclosed conciliation agreement, however, will become a part of the public record.

Enclosed you will find a copy of the fully executed conciliation agreement for your files. We remind your clients that the first payment on the civil penalty is due on May 30, 1997, and

Michael T. McKinney, Esquire Page 2 that the refunds of impermissible funds and untimely transfers for which the agreement provides should be made as soon as possible. If you have any questions, please contact me at (202) 219-3400. Sincerely, fred, Minsulian Anne A. Weissenborn Senior Attorney Enclosure Conciliation Agreement V

FEB 3 10 45 AM 97

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)		
)		
Kentucky State Democratic Central)	MUR	3637
Executive Committee and Clay Patrick,)		
as treasurer)		

CONCILIATION AGREEMENT

This matter was initiated by the Federal Election

Commission ("Commission"), pursuant to information ascertained in the normal course of carrying out its supervisory responsibilities and to a signed, sworn, and notarized complaint by the Republican Party of Kentucky. The Commission found reason to believe that the Kentucky State Democratic Central Executive Committee and Clay Patrick, as treasurer ("Respondents"), violated 2 U.S.C. §§ 433(c), 434(a)(1), 434(b), 441a(f), 441b(a) and 11 C.F.R. §§ 102.5(a)(1)(i), 104.10(b)(3), 104.10(b)(4), 106.5(d)(1), 106.5(g)(1)(i) and 106.5(g)(2)(ii)(B).

NOW, THEREFORE, the Commission and Respondents, having participated in informal methods of conciliation, prior to a finding of probable cause to believe, do hereby agree as follows:

I. The Commission has jurisdiction over Respondents and the subject matter of this proceeding, and this agreement has the effect of an agreement entered pursuant to 2 U.S.C. § 437g(a)(4)(A)(i).

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- II. Respondents have had a reasonable opportunity to demonstrate that no action should be taken in this matter.
- III. Respondents enter voluntarily into this agreement with the Commission.
 - IV. The pertinent facts in this matter are as follows:
- Kentucky State Democratic Central Executive
 Committee ("Kentucky Democrats") is a political committee within the meaning of 2 U.S.C. § 431(4).
- 2. Clay Patrick is the current treasurer of the Kentucky Democrats. Bill Johnson is the previous treasurer of the Kentucky Democrats and the acts complained of and which are the subject of this Conciliation Agreement occurred largely during the tenure of Bill Johnson as treasurer from approximately July, 1991 through September, 1992.
- 3. The Federal Election Campaign Act of 1971, as amended, (the "Act") requires each treasurer of a political committee to file reports of receipts and disbursements with the Commission. 2 U.S.C. § 434(a).
- 4. The Act requires that each report disclose for the reporting period and calendar year the total amount of receipts and disbursements by certain identified categories. 2 U.S.C. § 434(b)(2) and (b)(4). The Act also requires that each report disclose the amount and nature of all debts owed and all debts repaid. 2 U.S.C. § 434(b)(8). Pursuant to 2 U.S.C. § 434(b)(1), each report must disclose the amount of cash-on-hand at the beginning of the reporting period. See also 11 C.F.R. § 104.2(a)(1).

- 5. The Commission's regulations require that committees, such as the Kentucky Democrats, that have established separate federal and non-federal accounts make all disbursements, contributions, expenditures and transfers in connection with any federal election from their federal accounts. 11 C.F.R. § 102.5(a)(1)(i).
- 6. The Act prohibits corporations and labor organizations from making contributions in connection with federal elections and prohibits political committees from knowingly accepting such contributions. 2 U.S.C. § 441b(a).
- 7. The Act also provides that no person shall make contributions to a party committee's federal account in any calendar year which in the aggregate exceed \$5,000, and that political committees shall not accept contributions in excess of the statutory limitations. 2 U.S.C. §§ 441a(a) and (f).
- 8. In addition, a party committee that has established separate federal and non-federal accounts must pay the entire amount of an allocable expense from its federal account and shall transfer funds from its non-federal account to its federal account solely to cover the non-federal share of that allocable expense. 11 C.F.R. § 106.5(g)(1)(i).
- 9. For each transfer of funds from a committee's non-federal account to its federal account, the committee must itemize in its reports the allocable activities for which the transferred funds are intended to pay, as required by 11 C.F.R. § 104.10(b)(3). 11 C.F.R. § 106.5(g)(2)(ii)(A). Prior to June 18, 1992, such funds could not be transferred more than

10 days before or more than 30 days after the payment for which

they are designated was made; beginning on June 18, 1992, the
latter time period was extended to 60 days. Former and present
11 C.F.R. § 106.5(g)(2)(ii)(B). When the requirements of
11 C.F.R. § 106.5(g)(2)(ii)(A) and (B) were, and are, not met,
any portion of a transfer from a committee's non-federal account
to its federal account is presumed to be a loan or contribution
to the federal account, in violation of the Act. 11 C.F.R.
§ 106.5(g)(2)(iii).

10. A political committee that pays allocable

- expenses in accordance with 11 C.F.R. § 106.5(g) must report each disbursement from its federal account in payment for a joint federal and non-federal expense or activity. 11 C.F.R. § 104.10(b)(4). The committee must report to the Commission the date, the amount and purpose of each such disbursement, along with the full name and address of each person to whom the disbursement was made. Id.
- expenses in accordance with 11 C.F.R. § 106.5(g) must also report each transfer of funds from its non-federal account to its federal account for the purpose of paying such expenses.

 11 C.F.R. § 104.10(b)(3). The committee must explain in a memo entry the allocable expenses to which the transfer relates and the date on which the transfer was made. Id.
- 12. In addition, the Act requires the signature of the designated treasurer on each report filed with the Commission. 2 U.S.C. § 434(a). The Act also requires each

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political committee to file a statement of organization with the Commission within ten (10) days of becoming a political committee. 2 U.S.C. § 433(a). Included on this statement of organization are the name and address of the current treasurer of the committee. 2 U.S.C. § 433(b)(4). If there is a change in the information previously submitted on a statement of organization, political committees are required to report to the Commission such a change no later than 10 days after the date it took place. 2 U.S.C. § 433(c).

- 13. Respondents failed to pay the entire amount of allocable expenses from their federal accounts and, instead, used non-federal funds to pay for joint activity during the 1991-92 election cycle.
- 14. Specifically, Respondents made \$415,446 in disbursements from their non-federal accounts for allocable expenses which should have been initially paid from the federal accounts.
- 15. During 1991, Respondents made disbursements for federal activity totaling \$72,246 from their non-federal accounts which contained impermissible funds. In 1992, Respondents made disbursements for federal activity totaling \$55,276 from their non-federal accounts which contained impermissible funds.
- 16. During 1992, Respondents accepted \$11,000 in impermissible contributions into a federal account.

- 17. During 1992, Respondents did not make two transfers totaling \$59,185 from their non-federal accounts to their federal accounts as reimbursements for joint activity within the time periods established at 11 C.F.R. \$ 106.5(g)(2)(ii)(B).
- during 1991-92 Respondents reported disbursements for joint activity made not only from federal accounts, but also from other accounts as well. Thus, it appeared that disbursements for joint activity were properly made from their federal accounts. Accordingly, Respondents incorrectly reported \$844,576 in disbursements for joint activity as coming from their federal accounts.
- 19. During 1991-92, Respondents reported several transfers between the non-federal accounts and the federal accounts in the aggregate amount of \$458,756. These reported transfers did not, in fact, occur.
- 20. Respondents failed to reconcile a cash-on-hand discrepancy between their 1990 Year End and their amended 1991 Mid-Year Reports. On their 1990 Year End Report, Respondents disclosed a closing cash-on-hand balance of \$1,478.92. On their 1991 Mid-Year Report filed on July 31, 1991, Respondents disclosed an opening cash-on-hand balance of \$1,478.92. However, on their amended 1991 Mid-Year Report filed on December 16, 1992, Respondents disclosed an opening cash-on-hand balance of \$28,297.44 without ever reconciling the latter figure with the 1990 Year End Report.

- 21. Respondents contend that Treasurer Bill Johnson failed and refused, during his tenure from approximately July, 1991 through September, 1992 to file the necessary amended statement of organization signifying his appointment as treasurer.
- 22. Subsequent thereto, Respondents did not timely file an amended statement of organization reflecting the change in treasurer from Bill Johnson within 10 days of the change as per 2 U.S.C. § 433(c), and failed to have the signature of the designated treasurer on all reports as per 2 U.S.C §434(a)(1).
- V. During the 1991-92 election cycle, Respondents made \$415,446 in disbursements for allocable expenses from their non-federal accounts, in violation of 11 C.F.R. \$§ 102.5(a)(1)(i) and 106.5(g)(1)(i).
- VI. During the 1991-92 election cycle, Respondents made disbursements for federal activity totaling \$127,522 from their non-federal accounts which contained impermissible funds, in violation of 2 U.S.C. §§ 441a(f) and 441b(a) and of 11 C.F.R. § 102.5(a)(1)(i).
- VII. In 1992 Respondents accepted \$11,000 in impermissible contributions into a federal account, in violation of 2 U.S.C. \$ 441b(a).
- VIII. In 1992 Respondents made two transfers totaling \$59,185 to their federal accounts from their non-federal accounts which did not comply with the time limits established at 11 C.F.R. § 106.5(g)(2)(ii)(B). The non-federal accounts

--8-used to make these transfers contained impermissible funds, resulting in violations of 2 U.S.C. § 441b(a). IX. During the 1991-92 election cycle, Respondents improperly reported a total of \$844,576 in disbursements made for joint activity as coming from their federal accounts, in violation of 2 U.S.C. § 434(b) and 11 C.F.R. § 104.10(b)(4). X. During the 1991-92 election cycle, Respondents reported fictitious transfers totaling \$458,756 from their non-federal to their federal accounts, in violation of 2 U.S.C. § 434(b) and 11 C.F.R. § 104.10(b)(3). 00 0 XI. Respondents failed to reconcile a cash-on-hand 5 discrepancy between their 1990 Year End Report and their amended 0 1991 Mid-Year Report, thereby failing to provide accurate 8 information on their reports, in violation of 2 U.S.C. § 434(b). XII. Respondents failed to report to the Commission any and all changes in treasurer within 10 days of the change, in 4 violation of 2 U.S.C. § 433(c), and failed to have the signature 0 of the designated treasurer on all reports, in violation of 0 2 U.S.C. § 434(a)(1). XIII. Respondents will refund the \$11,000 in impermissible funds received by their federal accounts during the fourth quarter of 1992. XIV. Respondents will refund from their federal accounts to their non-federal accounts the \$59,185 in untimely transfers made by the non-federal accounts in 1992.

- XV. Respondents will pay a civil penalty to the Federal Election Commission in the amount of seventy-five thousand dollars (\$75,000), pursuant to 2 U.S.C § 437g(a)(5)(A), such penalty to be paid as follows:
 - One initial payment of \$25,000 due on May 30, 1997;
 - 2. Thereafter, beginning on June 30, 1997, five consecutive monthly installment payments of \$8,333 each plus one installment final payment of \$8,335;
 - 3. Each of the six installment payments shall be paid no later than the last business day of the month in which it becomes due;
 - 4. In the event that any installment payment is not received by the Commission by the fifth day of the month following the month in which it becomes due, the Commission may, at its discretion, accelerate the remaining payments and cause the entire amount to become due upon ten days written notice to Respondents. Failure by the Commission to accelerate the payments with regard to any overdue installment shall not be construed as a waiver of its right to do so with regard to future overdue installments.

XVI. The Commission, on request of anyone filing a complaint under 2 U.S.C. § 437g(a)(1) concerning the matters at issue herein or on its own motion, may review compliance with

this agreement. If the Commission believes that this agreement or any requirement thereof has been violated, it may institute a civil action for relief in the United States District Court for the District of Columbia.

XVII. This agreement shall become effective as of the date that all parties hereto have executed same and the Commission has approved the entire agreement.

XVIII. This Conciliation Agreement constitutes the entire agreement between the parties on the matters raised herein, and no other statement, promise, or agreement, either written or oral, made by either party or by agents of either party, that is not contained in this written agreement shall be enforceable.

FOR THE COMMISSION:

Lawrence M. Noble
General Counsel

2/18/97

FOR THE RESPONDENTS:

Name

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Position

1-24-97



FEDERAL ELECTION COMMISSION Washington, DC 20463

February 20, 1997

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Robert E. Gable, Chairman Republican Party of Kentucky P.O. Box 1068 Frankfort, KY 40602

RE: MUR 3637

Dear Mr. Gable:

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This is in reference to the complaint you filed with the Federal Election Commission ("the Commission") on October 2, 1992, concerning the Kentucky State Democratic Central Executive Committee (Federal and Non-Federal) and William Johnson, as treasurer.

The Commission found that there was reason to believe the Kentucky State
Democratic Central Executive Committee and Clay Patrick, as treasurer, violated
2 U.S.C. §§ 433(c), 434(a)(1), 434(b), 441a(f), 441b(a) and 11 C.F.R. §§ 102.5(a)(1)(i),
104.10(b)(3), 104.10(b)(4), 106.5(d)(1), 106.5(g)(1)(i) and 106.5(g)(2)(ii)(B), provisions
of the Federal Election Campaign Act of 1971, as amended, and of the Commission's
Regulations. In addition, the Commission authorized the Audit Division to perform an
audit, pursuant to 2 U.S.C. § 437g(a), of the activities of the Kentucky State Democratic
Central Executive Committee during the 1991-1992 election cycle. On February 13,
1997, a conciliation agreement signed by the respondents was accepted by the
Commission.

Mr. Gable, Chairm Page 2 Accordingly, the Commission closed the file in this matter on February 13, 1997. A copy of the conciliation agreement is enclosed for your information. If you have any questions, please contact me at (202) 219-3690. Sincerely, fine beisserton Anne Weissenborn Senior Attorney Enclosure Conciliation Agreement 00 0



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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

THIS IS THE END OF MUR # 3637

DATE FILMED 3-18-97 CAMERA NO. 4

CAMERAMAN JANA



WASHINGTON, D.C. 20463

Date: 5/19/97

√ Microfilm

Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED MUR 3637



May 8, 1997

CLOSED

Ms. Ann Weissenborn Federal Election Commission 999 E. Street NW Washington, DC 40463

Regarding: MUR 3637

Dear Ms. Weissenborn:

Pursuant to our phone conversation on May 7, 1997, this is to confirm the following: The eight (8) contributors amounting to the \$11,000.00 to be refunded from the federal account are listed below

1	Salomon & Company	\$ 500.00
1.	Lawyers for Better Government PAC	5,000.00
2.	Friends of David Armstrong	1,000.00
3.	KY State District Council/ Carpenters	250.00
4.	KY State District Council /Carpenters	250.00
5.	KY Attorneys Political Action Trust	2,000.00
6.	Al Bennett Campaign Fund	1,000.00
7.	Friends of Jerry Abramson PAC	1,000.00
0.	Lifeting of Jerry	

That the \$11,000 refunds will either be paid to the above contributors or made payable to the federal treasurer or another agency that the FEC will designate to use.

The matter of the \$59,185.00 to be transferred to the non-federal account from the federal account and the \$11,000.00 refunds can be made at any time and in any amounts as long as paid by the end of the six month deadline of the agreement on paying the fine, which will be October 30, 1997.

Also that the payment of the \$75,000.00 fine can be paid from any account of the Kentucky Democratic Party including the non-federal account.

The Kentucky Democratic Party will also send notification to the FEC each time a payment is made.

Thank you for your guidance in this matter. If you have any questions or I may be of assistance, please do not hesitate to confact me.

Please confirm if the above information is correct.

Pat Goins

Kentucky Democratic Party



WASHINGTON, D.C. 20463

Date: 6/5/97

√ Microfilm

Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED MUR 3637



May 8, 1997

Ms. Ann Weissenhorn Federal Election Commission 999 B. Street NW Washington, DC 40463

Regarding: MUR 3637

Dear Ma. Weissenborn:

Pursuant to our phone conversation on May 7, 1997, this is to confirm the following:

The eight (8) contributors amounting to the \$11,000.00 to be refunded from the federal account are listed below.

A.	Salomon & Company	\$ 500.00
2.	Lawyers for Better Government PAC	5,000.00
3.	Priends of David Azenstrong	1,000.00
4.	KY State District Council/ Carpenters	250,00
3.	KY State District Council /Carpenters	250,00
6.	KY Attorneys Political Action Trust	2,000.00
	Al Bennett Campaign Fund	1,000.00
	Friends of Jerry Abramson PAC	1,000,00

That the \$11,000 refunds will either be paid to the above contributors or made payable to the federal treasurer or another agency that the FEC will designate to use.

The matter of the \$39,185,00 to be transferred to the non-federal account from the federal account and the \$11,000.00 refunds can be made at any time and in any amounts as long as paid by the end of the six month dendline of the agreement on paying the fine, which will be October 30, 1997.

Also that the payment of the \$75,000.00 fine can be paid from any account of the Kentucky Democratic Party including the non-federal account.

The Kentucky Democratic Party will also send notification to the FEC each time a payment is made.

Thank you for your guidance in this matter. If you have any questions or I may be of assistance, please do not heritate to contact me.

Please confirm if the above information is correct.

1

Pat Goins

Kentucky Democratic Party



WASHINGTON, D.C. 20463

Pat Goins
Kentucky Democratic Party
P.O. Box 694
Frankfort, Kentucky 40602

May 21, 1997

RE: MUR 3637

Dear Ms. Goins:

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This letter is in response to your facsimilie of May 13, 1997 in which you asked for confirmation of several procedures related to compliance by the Kentucky Democratic Party ("the Party") with the conciliation agreement entered into by the Party and the Federal Election Commission ("the Commission") in February, 1997.

It is correct that the \$11,000 in contributions to be refunded should either be returned to the contributors or disgorged to the U.S. Government, the latter procedure being necessary if the contributors no longer exist or cannot be located. Any such check for the government should be made payable to the U.S. Treasury, but sent to our Office for forwarding. These payments may be made any time between now and the October 30, 1997 deadline for payment of the civil penalty in this matter.

The \$59,185 transfer from the Party's federal account to its non-federal account should also be completed by the deadline for payment of the civil penalty. Checks for civil penalties should be made payable to the Federal Election Commission.

If you have any additional questions, please feel free to contact me.

Sincerely,

Anne A. Weissenborn

Senior Attorney



WASHINGTON, D.C. 20463

Date: 8/18/97

_____ Microfilm

Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED NUR 3637

9704333130/

KENTUCKY DEMOCRATIC PARTY 12-91 FEDERAL ACCOUNT P.O. BOX 694

FRANKFORT, KY 40002

FARMERS BANK & CAPITAL TRUST COMPANY FRANKFORT, KY 40801 73-61/839

5079

6/30/97

PAY TO THE ORDER OF

Federal Election Commission

**8,333.00

DOLLARS

Federal Election Commission

999 E. Street NW Washington, D.C. 40463

1st Installment

MEMO.

#005079# #083900619# 25 3491 Gm

KENTUCKY DEMOCRATIC PARTY/FEDERAL ACCOUNT

Federal Election Commission

6/30/97

5079

8,333.00

1 st Installment

8,333.00



WASHINGTON, D.C. 20463

July 2, 1997

JUL 3 12 55 PH '9'

TWO WAY MEMORANDUM

TO:

OGC Docket

FROM:

Leslie D. Brown &

Disbursing Technician

SUBJECT: Account Determination for Funds Received

We recently received a check from **Kentucky Democratic Party**, check number **5079**, dated **June 30**, **1997**, for the amount of **\$8,333.00**. A copy of the check and any correspondence is being forwarded. Please indicate below which account the funds should be deposited and give the MUR/Case number and name associated with the deposit.

TO:

Rosa E. Swinton

Accounting Technician

Leslie D. Brown

Disbursing Technician

FROM:

OGC Docket

SUBJECT: Disposition of Funds Received

In reference to the above check in the amount of \$1.333.00, the MUR/Case number is 16.337 and in the name of Kentucky

Nemcente Party

Place this deposit in the account indicated below:

~	Budget Clearing Account (OGC), 95F3875.16
_	Civil Penalties Account, 95-1099.160
	Other:

Frankin Hangler Signature

7-8.97 Date



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

Date: 9/23/97

Microfilm

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED NUR 3637



Robert A. Babbage, Jr. Chairman SEP 5 9 50 AH '97

CLOSED

September 4, 1997

Ms. Anne A. Weissenborn Federal Election Commission 999 . Street NW Washington, DC 40463

Re: MUR 3637

Dear Ms. Weissenborn:

Enclosed please find a copy of check #5203 in the amount of \$20,185.00 made payable to the Kentucky Democratic Party General Fund (Non-Federal account). This is a payment on original amount of \$59,185.00 in untimely transfers. With one payment of \$5,000.00 that was made on May 27,1997 this payment will bring the balance down to \$34,000.00 being owed to the non-federal account for untimely transfers.

If you have any questions, or I may be of assistance, please do not hesitate to contact me.

Sincerely,

Pat Goins

Kentucky Democratic Party

KENTUCKY DEMOCRATIC PARTY 12-91 FEDERAL ACCOUNT P.O. BOX 694 FRANKFORT, KY 40602

FARMERS BANK & CAPITAL TRUST COMPANY FRANKFORT, KY 40601 73-61/839 5203

9/4/97

PAY TO THE ORDER OF

Kentucky Democratic Party - General

**20,185.00

DOLLARS

Kentucky Democratic Party - General

General Fund

PO Box 694

Frankfort, K.Y

40602

Transfer for Refund for MUR 3637

Ack Ratte

"005203" ::083900619: 25 3491 Bm



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FEDERAL ELECTION COMMISSION

WASHINGTON D.C. 20463

Date:	5 4 98	5-7-Yr
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		Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED NUR 3637



Robert A. Babbage Jr.

Janh (3B), 18997

Ms. Anne A. Weissenborn Federal Election Commission 999 E. Street NW Washington, DC 40463

Re: MUR 3637

3

K

Dear Ms. Weissenborn:

Enclosed please find a check in the amount of \$3,333.00 for our second modificant for civil penalty

If you have any questions, or I may be of assistance, places the resultinesses accomments me.

Sincertly.

Photosia

Montación Democratic Party

KENTUCKY DEMOCRATIC PARTY 12-01 FEDERAL ACCOUNT

PO BOX 694 FRANKFORT KY 40602 FARMERS BANK & CAPITAL TRUST COMPANY FRANKFORT, KY 40801 73-61/839

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7 30 97

PAY TO THE ORDER OF

Federal Election Commission

••8 333 00

DOLLA

Security Manager

Federal Election Commission

999 E. Street NW Washington, D.C. 40463

TWO SIGNATURES REQUIRED

MEMO.

05 01 97

HC Fine - Payment two of six MUL

25 3491 61

KENTUCKY DEMOCRATIC PARTY FEDERAL ACCOUNT

Federal Flection Commission

Bill =

"005116" :: 083900619:

7 30 97

5116

8,333700

Federal

FEC Fine - Payment two of six

8,333.00



WASHINGTON DC 20463

August 4, 1997

TWO WAY MEMORANDUM

TO:

OGC Docket

FROM.

Leslie D. Brown

Disbursing Technician

SUBJECT: Account Determination for Funds Received

We recently received a check from Kentucky Democratic Party, check number 5116, dated July 30, 1997, for the amount of \$8,233.00. A copy of the check and any correspondence is being forwarded. Please indicate below which account the funds should be deposited and give the MUR/Case number and name associated with the deposit.

TO:

Rosa E. Swinton

Accounting Technician

Leslie D. Brown

Disbursing Technician

FROM:

OGC Docket

BUBJECT: Disposition of Funds Received

MLR	In reference to the above check in the amount of \$1.33.00 the Case number is 3687 and in the name of Kenducks. Place this deposit in the
-	mt indicated below:
	✓ Budget Clearing Account (OGC), 95F3875.16
	Civil Penalties Account, 95-1099.160
	Other:

Frankie Hampken

aut 5,1997



FEDERAL ELECTION CONDISSION OFFIC OF TENERAL

Aug 21 11 52 AM '97

August 19, 1997

Ms. Ann Weissenborn Federal Election Commission 999 E. Street NW Washington, DC 20463

Regarding: MUR 3637

Dear Ms. Wesseenborn:

Please find enclosed copies of refund checks reads to contributors lesect under MUR 3637.

Solomon & Company \$590.00

Ky State District Council/Carporners \$90.00

Also enclosed are three(3) checks for refunds that this PAC or commettee no longer exist. As per our agreement these checks are made populate to this LX (Government and Lam sending them to you to forward to the proper area. These checks are from the following:

Friends of David Armstrong \$1,000,000
Friends of Jerry Abramaon PAC 1,000,000
Al Bennett Campaign Pond 1,000,000

If you have any questions, or I may be of assistance, place of the siste to contact me.

Sincoothy

Black Cining

Kentucky Democratic Party

KENTUCKY DEMOCRATIC PARTY 12-91 PO BOX 694

FRANKFORT, KY 40602

FARMERS BANK & CAPITAL TRUST COMPANY FRANKFORT BY 40601 (2.61/839)

5196

8 19 97

PAY TO THE ORDER OF

US Treasury

00.000,100

DOLLARS

US Treasury 999 E Street NW Washington D C

20463

MEMO

Refund For MUR 3637 - Friends of Dave Armstrong

25 3491 61

KENTUCKY DEMOCRATIC PARTY/FEDERAL ACCOUNT

US Treasury

08 08 97

Bill #

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1,000.00

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Refund For MUR 3637 - Friends of Dave Armstron

1,000.00

KENTUCKY DEMOCRATIC PARTY 12-01 FEDERAL ACCOUNT

PO BOX 694 FRANKFORT KY 40602 FARMERS BANK & CAPITAL TRUST COMPANY FRANKFORT KY 40801 73 61/839 5197

8 19 97

PAY TO THE ORDER OF

US Treasury

00 000,100

One Thousand and (0) 100

DOLLARS

US Treasury 999 E Street NW

Washington D.C.

20463

THE MONATURES REQUIRED

MEMO

Refund For MUR 3637 - Friends of Jerry Abramson - PAC

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KENTUCKY DEMOCRATIC PARTY/FEDERAL ACCOUNT

US Treasury

08 08 97

Bill #

00519? ::083900619:

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Refund For MUR 3637 - Friends of Jerry Abramson - PAC

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KENTUCKY DEMOGRATIC PARTY 12:91

PIO BOX 694 FRANKFORT, KY 40802

FARMERS BANK

& CAPITAL TRUST COMPANY
FRANKFORT KY 40601
73-61/639

5195

DOLLARS

8 19 97

PAY TO THE ORDER OF

US Treasury

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One Thousand and (00.710)

US Treasury

999 E Shoot NW

Washington D.C.

20463

MEMO

Refund For MUR 3637 Al Housett Company Hand

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KENTUCKY DEMOCRATIC PARTY/FEDERAL ACCOUNT

US Treasury

08/08/97

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8 1997

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1,000.00

KENTUCKY DEMOCRATIC PARTY 12-01 PO BOX 694 FRANKFORT, KY 40602

5179

2/14/97

PAY TO THE ORDER OF

Kentucky State District Council Carpenter

**500.00

Five Hundred and 00 100

DOLLARS

Kentucky State District Council Carpenter

632 Commanche Trail.

Frankfort, KY 40601

MEMO.

Refund For MUR 3637

#005179# 1:0839006191 25 3496 60

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KENTUCKY DEMOCRATIC PARTY FEDERAL ACCOUNT

Kentucky State District Council Carpenter 08 08 97

Bill =

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560.00

Federal

Refund For MUR 3637

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KENTUCKY DEMOCRATIC PARTY/FEDERAL ACCOUNT

Kentucky State Dutrict Council Carpenter

08/08/97

Bil .

5179

500.00

'KENTUCKY DEMOCRATIC PARTY 12-01 FEDERAL ACCOUNT P O BOX 694 FRANKFORT, KY 40602

FRANKFORT KY 40801
73-61/836

5185

81497

PAY TO THE ORDER OF

Solomon & Company

**500 00

Five Hundred and 00/100

DOLLARS

Solomon & Company 1005 Ruchmond Road Lexington, KY 40502

MEMO.

Refund For MUR 3637

DD5185 :083900619:

25 3496 610

KENTUCKY DEMOCRATIC PARTY FEDERAL ACCOUNT

5185

Solomon & Company

08/08/97

Bill =

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500.00

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Refund For MUR 3637

500.00

KENTUCKY BEMOCRATIC PARTY/FEDERAL ACCOUNT

Salamon & Company

08/08/97

Bil .

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Aus Zi 11 52 mi '97

August 21, 1997

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		THE REAL PROPERTY OF THE PARTY

TO:

OGC Downlett

FROM:

Lestie D. Brown

Disbursing Technician

SUBJECT. Account Determination for Funds Received

We recently received a client from Mantucky Democratic Party/Priends of David Armstrong, client numiner 5096, dated August 19, 1997, for the amount of \$1,000.001. A compy of the check and any correspondence is being forwarded. Please indicate below which account the funds should be deposited and give the MUR. Case numiner and name associated with the deposit.

TO: Ros

Rosa E. Swinton

Leslie D. Brown Dishursing Technician

Accounting Technicsen

FROM: OGC Dordier

SUBJECT: Disposition of Fundis Reserved

 are manher is 355 and in the amount of \$ 1000 the are manher is 355 and in the name of 524 of the finding of th
Birtiget Clearing Account (OSC), 95F3875.16
Civil Pennitties Account, 95-1099.160
Other:

Frankie Hothington

August 10,1967



Aug 21 11 52 All '97

WASHINGTON D.C. 20463

August 21, 1997

Leslie D. Brown

Disbursing Technician

TWO	WAY	MEMO	RA	NDUM
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TO:

TO:

FROM:

Signature

OGC Docket

FROM:

Leslie D. Brown

Disbursing Technician

Rosa E. Swinton

OGC Docket

trankiz Hampton

Accounting Technician

SUBJECT: Account Determination for Funds Received

We recently received a check from **Kentucky Democratic Party/Friends** of Jerry Abramson-PAC, check number 5197, dated **August 19, 1997**, for the amount of \$1,000.00. A copy of the check and any correspondence is being forwarded. Please indicate below which account the funds should be deposited and give the MUR/Case number and name associated with the deposit.

SUBJECT:	Disposition of Funds Received
In rei	remove to the above check in the amount of \$/\(\frac{10.00}{10.00}\) the number is 3037 and in the name of \(\frac{10.00}{10.00}\) and in the name of \(\frac{10.00}{10.00}\) licated below:
	Budget Clearing Account (OGC), 95F3875.16
	Civil Penalties Account, 95-1099.160
	Other:



Aug Zi il 52 AM '97

August 21, 1997

TWO WAY MEMORANDUM

TO:

OGC Docket

FROM:

Leslie D. Brown

Disbursing Technician

SUBJECT: Account Determination for Funds Received

We recently received a check from **Kentucky Democratic Party**, **Al Bennett Campaign Fund**, check number **5195**, dated **August 19**, **1997**, for the amount of **\$1,000.00**. A copy of the check and any correspondence is being forwarded. Please indicate below which account the funds should be deposited and give the MUR/Case number and name associated with the deposit.

TO:	Rosa E. Swinton Accounting Technician	Leslie D. Brown Disbursing Technician
FROM:	OGC Docket	
SUBJECT:	Disposition of Funds Recei	ved
account nx	Budget Clearing Accou	nt (OGC), 95 F387 5.16
		nt (OGC), 95F3875.16
		ACCOMPANY TO A CONTRACT OF A STATE OF A STAT
	Civil Penalties Account	
0 (.	Civil Penalties Account	



COMMISSION

10' Na 85 M 85 and

August 27, 1997

Ms. Aune A. Wessenhorn
Federal Election Commission
1900 E. Sircet AU
Vashington M. 444463

Re. WUR 63"

Dear Ws. Versserment

Enclosed please final activets in the amount of \$8,333.00 for agreed payment.

If you have any questions of many he of assistance, please do not hesitate to contact me.

Suncerely

Pat Goins

Kentucky Democratic Busto

KENTUCKY DEMOCRATIC PARTY GENERAL FUND PO BOX 694 FRANKFORT, KY 40602

FRANKFORT KY 1001

11004

MUTHER

PAY TO THE ORDER OF

MEMO.

Federal Election Commission

Fight Thousand Three Hundred Thirty-Three and 00/100

DOLLARS

Federal Election Commission

999 E. Street NW Washington, D.C.

40463

For Civil Penalty - For MUR 3637 4th Installment of 7

#011004# ::083900619:

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KENTUCKY DEMOCRATIC PARTY/GENERAL FUND

Federal Election Commission

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General

For Civil Penalty - For MUR 3637 4th Installment of 7

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

August 29, 1997

OFFICE OF STORY OF THE STORY OF

TWO WAY MEMORANDUM

TO:

OGC Docket

FROM:

Leslie D. Brown

Disbursing Technician

SUBJECT: Account Determination for Funds Received

We recently received a check from Kentucky Democratic Party, check number 11004, dated August 27, 1997, for the amount of \$8,333.00. A copy of the check and any correspondence is being forwarded. Please indicate below which account the funds should be deposited and give the MUR/Case number and name associated with the deposit.

TO:

Rosa E. Swinton

Accounting Technician

Leslie D. Brown

Disbursing Technician

FROM:

OGC Docket

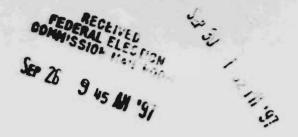
SUBJECT: Disposition of Funds Received

1	Budget Clearing Account (OGC), 95F3875.16
	Civil Penalties Account, 95-1099.160
	Other:

Frenkri Hampho

Soderbee 2,1997





ocen A Sabas: . .

September 23, 1997

Wis Anne A Wessenborn
Hectional Election Commission
HID E Street NW
Washington DC 40463

Re WILR 3637

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ON

Dear Wis Wessenborn

Emittaneti planae find a check in the amount of \$8,333.00 for our fifth installment of severi installments for our civil penalty.

If your insecurity questions, or I may be of assistance, please do not besitate to contact me.

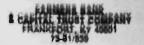
Singerely

Pat Goine

Kentucky Demogratic Party

RENTUCKY DEMOCRATIC PARTY GENERAL FUND

P.O. BOX 894 FRANKFORT KY 40802



11000

9/22/97

PAY TO THE ORDER OF

Federal Election Commission

6-8,333.00

Federal Election Commission 999 E. Street NW Washington, D.C.

40463

TWO SIGNATURES REQUIRED

MEMO

For Civil Penalty - For MUR 3637 5th Installment of 7

#01100E# ::083900619:

17 1473 210

KENTUCKY DEMOCRATIC PARTY/GENERAL FUND

Federal Flection Commission

05 01 97

Bill #

9 22/97

11006

8,333.00



Frankie harohn Signature

FEDERAL ELECTION COMMISSION

WASHINGTON D.C. 20463

September 30, 1997

File Sallis

MEMORANDUM
OGC Docket
Leslie D. Brown
Account Determination for Funds Received
ecently received a check from Kentucky Democratic Party , check 1006, dated September 22 , 1997, for the amount of \$8,333.00. It check and any correspondence is being forwarded. Please indicate the account the funds should be deposited and give the MUR/Case and name associated with the deposit.
Rosa E. Swinton Leslie D. Brown Accounting Technician Disbursing Technician
OGC Docket
Disposition of Funds Received
ference to the above check in the amount of \$ 1333.4 , the number is 3637 and in the name of Linkwely Place this deposit in the dicated below: Budget Clearing Account (OGC), 95F3875.16 Civil Penalties Account, 95-1099.160
Other:

Celebrating the Commission's 20th Anniversary

YESTERDAY, TO/DAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED



PEDERAL ELECTION
COMMISSION HAIL ROOM

m 4 || a # 3

October 29, 1997

Ms. Adms 4: Wessenthorn
Federal Election Commission
999 E. Street, NAW
Washington, DC 48463

RE: WUR THET

Dear Wis Westernburg

Enclosed gleans find a supp of check # 5312 representing the final transfer to the non-federal account for untimely transfers. Thus brings the total of transfers to \$59, 185.00, which is the amount the MUR instructed to be about

Also enclosed please fine check # 11010 for \$8,333.00 and check #11011 for \$8,335.00 payable to the Federal Elections Commission for the final payments of the fine under MUR 3637.

According to our recentle all fines, tunneless and aclaude have been made according to your instruction.

Thank you discuss the matter with this matter. If you have any questions, or I may be of assistance in any work please discuss the interior assistance in

Sincerely.

Put Goins

Kentucky Democratic Pasty

KENTUCKY DEMOCRATIC PARTY GENERAL FUND P O BOX 694

FRANKFORT, KY 40802

FARMERS BANK & GAPITAL TRUST COMPANY FRANKFORT KY 40601 73 41/839

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PAY TO THE ORDER OF

Federal Election Commission

*** 133 (N) \$...

DOLLARS

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Federal Flection Commission

999 F. Street NW Washington, DC

40463

FEC Fine - MUR 3637

MEMO.

#011010# ::083900619:

17 1473 210

KENTUCKY DEMOCRATIC PARTY

GENERAL FUND PO BOX 694 FRANKFORT, KY 40602

FARMERS BANK & CAPITAL TRUST COMPANY FRANKFORT KY 40601 73-61/639

THOUS.

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PAY TO THE ORDER OF

Federal Election Commission

**8.335.00

DELLARS

Federal Election Commission

999 E. Street NW Washington, D.C.

40463

FEC Fac - MUR 3637

17 1473 2m

*011011 :083900619C



WASHINGTON DC 20463

November 4, 1997

		<u> </u>	-		
TWO WAY	MEMORANDUM		5		
TO:	OGC Docket		٥		
FROM	Leslie D. Brown Disbursing Technician				
SUBJECT:	Leslie D. Brown Disbursing Technician Account Determination for Funds Received				
number 11 copy of the below which	010, dated October 29, 19 check and any corresponde	n Kentucky Democratic Party, cke 97, for the amount of \$8,333.00. A nce is being forwarded. Please indic ld be deposited and give the MUR/Ca deposit.	ate		
TO :	Rosa E. Swinton Accounting Technician	Leslie D. Brown Disbursing Technician	-==		
FROM:	OGC Docket				
SUBJECT:	Disposition of Funds Recei	ved			
Damoces	ference to the above check is number is 3637 as dicated below.	the amount of \$8,333.00, the nd in the name of <u>VE Ninc Ly</u> . Place this deposit in the			
	Budget Clearing Accou	int (OGC), 95F3875.16			
	Civil Penalties Accoun	t, 95-1099.160			
Fruk	Hanpton	November 5,1997			



WASHINGTON D.C. 20463

November 4, 11997

TWO	WAY	MEMO	RAN	DUM

TO:

0

OGC Docket

FROM:

Leslie D. Brown

Disbursing Technician

SUBJECT: Account Determination for Funds Removed

We recently received a check from Montardly Dominatic Party, check number 11011, dated October 29, 1997, for the amount of \$1,2500. A copy of the check and any correspondence is being flowerised. Please indicate below which a account the funds should be deposited and give the MIR/Case number and name associated with the deposit. -----Rosa E. Swinton Lessie ID. Brown TO: Accounting Technician Dishurang Technician OGC Docket FROM: SUBJECT: Disposition of Funds Received In reference to the above check in the amount of \$ \\ \text{MUR/Case number is 36.37} and in the name of \\ \text{Dense fair Case} \\ \text{Dense fa ccount indicated below: Budget Clearing Account (OGC), 958 3875 16 Civil Penalties Account: 95-171999 1760

Signature

North Sulfaft