

## • Table of Contents

The Organization	
Mission, Vision, Goals	
Duties and responsibilities	
Organizational Chart	
Management	
Major Milestones, Highlights, and Plans	
Systemwide Management & Support Initiatives	
Strategic Action Planning	
Services to Victims	
Information Technology	7
Budget and Staffing	q
Budget and Starring	
KDOC Budget in Context of the State Budget	
Systemwide Expenditure Summary: All Funds	
Governor's Budget Recommendations FY 2003: All Funds	
Systemwide Expenditure Summary: State General Fund	
KDOC Budget, by Funding Source	
Per Capita Operating Costs: KDOC Facilities	
Highlights of the Governor's Budget Recommendations	
VOI/TIS (Violent Offender Incarceration/Truth-In-Sentencing Incentive Grant Program.	
Staffing.	
Authorized FTE in FY 2002	
KDOC Staffing Trends Since FY 1990	
Workforce Profile Vacancies in Uniformed Staff	
Turnover.	
Operational Staffing Levels	26
Issue Profiles	27
Population & Capacity	
Capacity vs. Inmate Population 1985-2002	
Kansas Sentencing Commission FY 2002 Inmate Population Projections	
FY 2002 Projections Compared to Existing Population	
Projections by Custody	
Capacity & Population Breakdowns, by Gender & Custody	
Capacity Compared to Projected Population: Male Inmates, by Custody	
Capacity Compared to Projected Population: Finales, by Custody	24
SB 323Summary of Changes in Substantive Law	. 34 25
Implementation by KDOC Average number of days that discharge date was advanced under SB 323	. 30
	77
by type of offender	. 37
Change in the inmate population, by custody level, since June 30, 2000	
Comparison Data	. 38
Incarceration Rates: Kansas vs. Other States	
Percentage Changes in State Inmate Populations: 1990-2000	
Kansas Compared to the National Average: Selected Indicators	
Management Information Systems	
Issue Paper Summary: Offender-Based MIS Systems	
Major Offender-Based MIS Systems—KDOC	
Work Group Recommendations	. 44

page i

## Table of Contents

Offender Accountability and Responsibility	
Total Hours and Estimated Value of Community Service Work	
Community Service Hours Worked, by Facility	
Offender Payments for Fees and Other Obligations	
Offender Payments, Breakdown by Type and Amount	49
Transfers to Crime Victims Compensation Fund	
Work Release Inmates: ADP and Gross Wages Earned	51
Payments by Work Release Inmates	52
Private Industry Inmates: Number Employed & Gross Wages Earned	
Payments by Private Industry Inmates	
Privileges and Incentives	
Distribution of Hygiene and Other Products to Inmates	
Offender Trends	57
Offender Population Under KDOC Management	
Total Inmate Population	
Change in Month-end Inmate Population	
Female Inmate Population and Average Daily Population	60
End-of-Month Female Inmate Population	61
	01
Components of the End-of-year Offender Population	<u> </u>
Under Post-incarceration Management	62
Components of End-of-Month Offender Population	<u> </u>
Under Post-incarceration Management	63
Inmate Population and Post-incarceration Population	~ .
Under In-State Supervision	64
Month-end Inmate Population and Post-incarceration Population	
Under In-State Supervision	
Yearly Admissions and Releases	66
Average Number of Admissions and Releases Per Month	
by Major Category	67
Parole Rate: Kansas Parole Board Decisions to Parole as a	
Proportion of Total Decisions	68
Yearly Return Admissions for Violation	
While on Post-incarceration Status	
Number of Return Admissions for Condition Violations by Month	70
Ratio of Condition Violation Returns to the Average Daily Population (ADP)	
of All Kansas Offenders on Supervised Release	71
Proportion of Total Inmate Population Whose Latest Admission	
Was as a Post-incarceration Supervision Condition Violator	72
Demographics	
Year-end Inmate Population by Custody Level	
Total Inmate Population by Type of Crime	75
Inmate Population by Gender and Type of Crime	76
Distribution of the Inmate Population by type of Sentencing Structure	77
Return Rate of Offenders Released from KDOC Facilities	78
	, ,
Offender Programs	81
Introduction	
Major Milestones, Highlights, and Plans	82
Allocation of FY 2002 Program Funds	
Contracts for facility-based programs & services	84
Contracts for community-based programs	
Number of program slots, by facility	
Number of community program slots, by parole region	
KDOC Program Capacity	
Program Expenditures	ø/

## Table of Contents

Academic & Special education       88         Vocational Education       89         Sex Offender Treatment       90         Substance Abuse Treatment       91         Other Facility Programs       92         Community-based Programs       93	9 0 1 2 3
Correctional Industries	
Introduction	
Traditional Industries	
Private Correctional Industries	
Major Milestones, Highlights, and Plans	
KCI Revenues & Earnings	2
Parole Services, Community Corrections & Conservation Camps	9
Parole Services	
Caseload Composition	
Major Milestones, Highlights, and Plans101	
Staffing	
Release Planning and Re-entry 103	3
Day Reporting Centers (DRCs) 104	
Community-based Programs & Services 106	
Community Corrections & Conservation Camps 107	
Introduction	
Community Corrections Programs in Kansas 108	3
Major Milestones, Highlights, and Plans 109	
Basic Community Corrections Grants	
Condition Violator Grants	
Community Corrections Services and Assistance by Agency	2
Discretionary Community Corrections Services, By Type of Services and Agency	1
Conservation Camps	
	J
Facilities	7
Management Responsibilities	
Major Milestones, Highlights, and Plans	9
KDOC Correctional Capacity	
KDOC Capacity Changes	
Net Change in Capacity 124	1
Major Capital Improvements Projects Currently Underway	
El Dorado Correctional Facility 126	5
Ellsworth Correctional Facility 128	
Hutchinson Correctional Facility130	
Lansing Correctional Facility	
Larned Correctional Mental Health Facility	
Norton Correctional Facility	
Topeka Correctional Facility	
Winfield Correctional Facility 140	J
Directories	3
Directory: Kansas Department of Corrections Contacts	
Directory: Community Corrections 146	

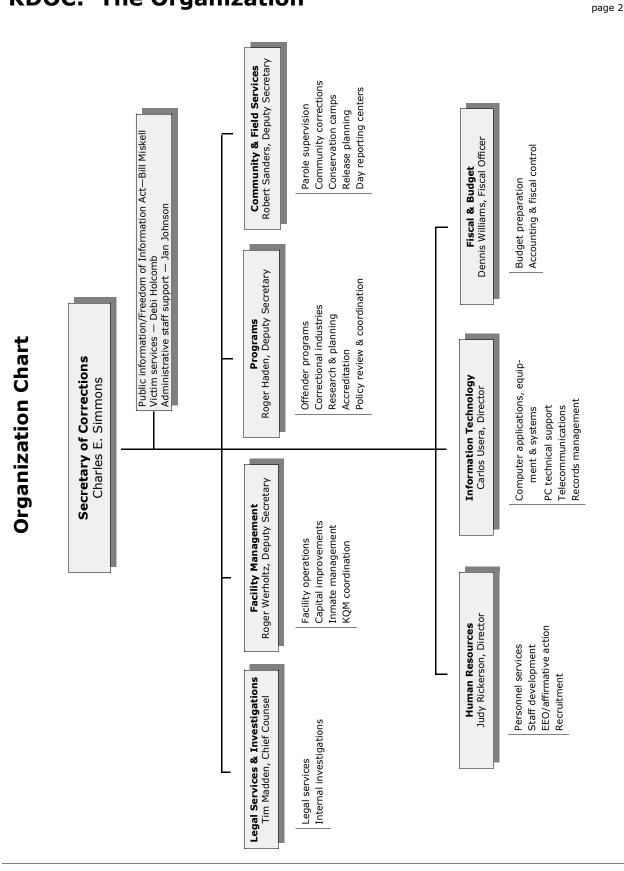
# **KDOC KDOC:** The Organization

## **KDOC:** The Organization

## Mission, Vision, Goals and Responsibilities

Vision	A safer Kansas through effective correctional services.
Mission	The Department of Corrections, as part of the criminal justice system, contributes to the public safety by exercising safe and effective control of inmates, by managing offenders in the community, and by actively encouraging and assisting offenders to become law-abiding citizens.
Strategic Goals	Increase offenders' abilities and motivation to practice responsible crime-free behavior. Operate safe and secure correctional facilities. Manage offenders commensurate with documented risks and needs during their term of community supervision. Acquire and maintain staff and resources needed to provide effective services. Become a Department in which we all function as a single team.
Duties & Responsibilities	<ul> <li>Manage accurate, timely and complete information.</li> <li>The Kansas Department of Corrections is a cabinet-level agency responsible for administering the state correctional system. The department: <ul> <li>Administers felony sentences of adult offenders committed to the custody of the Secretary of Corrections.</li> <li>Operates correctional facilities for incarceration of adult felony offenders.</li> <li>Provides community supervision of offenders released from prison.</li> <li>Provides program services to offenders to assist them in preparing for successful return to the community.</li> <li>Administers grants to local governments pursuant to the Community Corrections Act and for operation of a correctional conservation camp.</li> <li>Provides services to crime victims.</li> </ul> </li> <li>Statutory authority for the Department of Corrections is found in Chapter 75, Article 52 of the Kansas Statutes Annotated.</li> </ul>

page 1





corrections briefing report 2002

## **KDOC:** The Organization

### Management

The Secretary of Corrections is responsible for the overall management and supervision of departmental operations. The agency's central office is located in Topeka, and has three major divisions with line responsibility, including:

- Facility Management...oversees operations of 8 correctional facilities located in 12 communities;
- Community and Field Services...supervises parole field operations in 18 communities and administers grants to 32 local jurisdictions (31 community corrections programs and Labette County for the male conservation camp); and,
- Programs...manages and oversees all offender programs, most of which are contracted. This division also includes Kansas Correctional Industries.

Systemwide, the department has a FY 2002 budget of \$244.6 million, and has 3,132.5 staff positions, including 1,998 uniformed staff.

The department has two groups of managers that meet on a regular basis to coordinate systemwide operations—the Management Team, which includes central office personnel, and the System Management Team, which includes the central office Management Team plus the facility wardens, the regional parole directors, the director of research, the director of correctional industries, and the director of release planning.

CHARLES E. SIMMONS	SECRETARY OF CORRECTIONS

Management Team	Roger Werholtz Roger Haden Robert Sanders Tim Madden Judy Rickerson Carlos Usera Dennis Williams Debi Holcomb Bill Miskell Jan Johnson	Deputy Secretary of Facility Management Deputy Secretary of Programs & Staff Development Deputy Secretary of Community & Field Services Chief Legal Counsel Director of Human Resources Director of Information Technology Fiscal Officer Director of Victim Services Public Information Officer Staff Assistant to the Secretary	Management Team
System Manag	Mike Nelson Ray Roberts Louis Bruce David McKune Karen Rohling Jay Shelton Richard Koerner Emmalee Conover John Lamb Kent Sisson Patricia Biggs Rod Crawford Margie Phelps	El Dorado Correctional Facility Ellsworth Correctional Facility Hutchinson Correctional Facility Lansing Correctional Facility Larned Correctional Mental Health Facility Norton Correctional Facility Topeka Correctional Facility Winfield Correctional Facility Director, Northern Parole Region Director, Southern Parole Region Director of Research Director of Kansas Correctional Industries Director of Release Planning	

corrections briefing report 2002

page 3

## KDOC: The Organization —

FY 2001	The department completed a review of the 256 departmental regulations contained in Chapter 44 of the Kansas Administrative Regulations. The review resulted in recommendations to: eliminate 21 regulations; consolidate 55 regulations with provisions of other regulations or policies; amend 131 regulations; and, develop 7 new regulations.
	In conjunction with the transfer of the Reception and Diagnostic Unit to El Dorado, the RDU evaluation process was redesigned.
	The department piloted an employee development program at El Dorado and Ells- worth. The program was designed to help employees define their career goals within KDOC and the steps they might take in furtherance of meeting those goals.
	Document imaging was implemented in an effort to improve access to offender records and to improve records retention procedures.
	The department implemented revisions to the Open Records Act which were approved during the 2000 legislative session.
FY 2002	The KASPER system—the supervision repository component of the Criminal Justice In- formation System (CJIS) which is currently under development in the department—will be linked with external agencies. A public access version will also be made available through the internet.
	The FY 2002-2004 Strategic Action Plan was developed, including implementation plans. (See summary at the KDOC web site: http://docnet.dc.state.ks.us/)
	The department enhanced its victim services program and added two new grant- funded positions, including a Director of Victim Services.
	The Electronic Medical Records (EMR) application was fully fielded throughout the de- partment.
	A project was initiated to develop a user's manual for the Offender Management Infor- mation System (OMIS).
	The Total Offender Activity Documentation System (TOADS) application is being up- graded, which will improve service to TOADS users and facilitate linkage with other departmental applications. TOADS is the department's field services case manage- ment system.
FY 2003	Based on recommendations to be developed by multi-agency work groups in FY 2002, the department will modify various supervision and operational practices to incorporate use of the Level of Service Inventory Revised (LSI-R) assessment instrument.
	An information technology training program will be implemented.
	County information will be integrated into the KASPER application as part of the con- tinued development of this CJIS component.
	Parole supervision standards will be reviewed.
	Selected KDOC products and KCI services will be made available using web-based technology.

### **Systemwide Management & Support Initiatives**

#### STRATEGIC ACTION PLANNING

The Department of Corrections has utilized a formal strategic action planning process since 1996. The process is based on a three-year planning cycle, whereby the basic plan is re-visited and re-drawn every third year, with scheduled updates made in each of the intervening two years.

FY 2002 marks the first year of a new planning cycle, and the *FY 2002-2004 Strategic Action Plan* was published in July 2001. Development of the plan was coordinated by a 7-member planning team designated by the Secretary. More than 600 randomly selected employees from throughout the department provided input during the development process. Over a period of several months, the planning team also worked with focus groups and teams in identifying effective strategies.

The overall purpose of the strategic action planning process is to assess the current status of the department, to determine where the department should be three years into the future, and to identify what needs to be done to get there. The plan itself articulates goals, objectives and strategies, and also designates lead responsibility for each strategy. The designated lead coordinates implementation of the strategy, including identification of detailed tasks that must be completed. Implementation is monitored through a tracking database.

Strategic Action Plan Goal	# Objectives	# Strategies	# Tasks	# Tasks Complete
Increase offenders' abilities and motivation to practice responsible crime-free behavior.	6	26	178	63
Operate safe and secure correctional facilities.	6	15	154	28
Manage offenders commensurate with docu- mented risks and needs during their term of community supervision.	3	11	43	3
Acquire and maintain staff and resources needed to provide effective services.	5	20	246	22
Become a department in which we all function as a single team.	3	8	14	6
Manage accurate, timely and complete informa- tion.	8	20	110	1
Totals	31	100	745	123

Plan status as of January 2002 is presented in the table below.

The task due dates are targeted for completion as follows: FY 2002—466; FY 2003—140; and FY 2004—138. It should be noted, however, that at the task level, revisions may be made at any time, with additions being made as implementation details are developed and refined.

A summary of the department's Strategic Action Plan is posted on the department's web site at *http:// docnet.dc.state.ks.us/* 

## **KDOC:** The Organization

#### SERVICES TO VICTIMS

Over a year ago the department began an initiative to enhance victim services available through the department. This initiative was undertaken in part in response to specific requests from crime victims. A work group was formed that included department representatives, members of the Kansas Parole Board, and representatives from the volunteer, victim and mental health communities. Under the guidance of this work group, the department received a technical assistance grant from the Victims of Crimes Act Office in the Department of Justice. Four consultants from other jurisdictions came to Kansas and met with the work group, and a variety of victims and victim advocates in June 2001. This two-day work session resulted in a plan for developing and implementing additional victim services in the department.

To direct and coordinate expanded victim services, the department requested and obtained a Byrne (federal) grant to fund a full-time Director of Victim Services position. The director, Debi Holcomb, began employment on October 1, 2001. The department also received a Victims of Crimes Act (VOCA) grant to hire a Victim Services Volunteer Coordinator, which was filled December 31, 2001. The new positions are in addition to the department's two victim notification officers.

An update on existing and planned victim services is provided below.

#### Current Services

<u>Victim Notification</u>. The department currently maintains a confidential database of crime victim information which is used to provide notification to victims when certain changes occur in offender status. The circumstances under which these notifications are made – as mandated by state law and departmental policy – include, but are not limited to:

- Release to post-incarceration supervision
- Conditional release
- Expiration of sentence
- Impending public comment session
- Clemency applications
- Pre-parole and pre-furlough investigations
- Transfers to work release and community service work programs
- Death
- Escape

During FY 2001, the department's victim notification officers sent 8,755 written notices of changes in offender status. Our notification officers also received 1,456 telephone calls from crime victims and placed 880 telephone calls on behalf of victims at their request.

#### Developing Services

<u>Victim Services Advisory Council</u>. The department is committed to developing and implementing comprehensive services to crime victims. A Victim Services Advisory Council has been formed and will begin meeting in January 2002. Members of the council include crime victims and representatives from several state and victim assistance programs. Members will provide support and guidance to the department as policies and programs are developed, as well as serve as a liaison to Kansas crime victims and victim assistance programs.

<u>Department Training</u>. Training on victim issues, victim sensitivity and staff victimization for all employees will begin in Spring 2002.

page 7

## **KDOC:** The Organization

<u>Volunteer Advocate Program</u>. Volunteer advocates will be trained to assist crime victims before, during and after public comment sessions in order to provide support, information and referrals. Volunteer advocates will also be trained to assist crime victims who request a tour of a correctional facility.

#### Future Services

The department is currently exploring other needs of crime victims in order to identify other needed services. Focus groups will be conducted across the state throughout the next year to assist with this task. Victim impact panels and victim/offender dialogue are two of the future services being considered and researched.

#### INFORMATION TECHNOLOGY

The department's Information Technology division is responsible for coordinating all systemwide information technology, telecommunications, and records management functions—including services to correctional facilities and parole offices. The division also provides IT services to community corrections agencies.

The department's general strategy is to build an infrastructure that will allow its users to:

- Participate in the Criminal Justice Information System (CJIS) network
- Perform routine data input, storage, retrieval and manipulation functions
- Improve the services provided by productivity software and specialized applications
- Acquire the skills necessary to employ appropriate information systems services
- Properly secure the information network from unauthorized users
- Move towards a common interface for all users to employ in performing their daily duties and responsibilities
- Optimize the use of innovative techniques to enhance communications within the department.

In support of this general strategy, the department will continue to:

- Enhance its internet presence in making information available to the public and, in the case of Kansas Correctional Industries, in development of e-commerce capabilities
- Develop the intranet to improve internal communications
- Work to modernize and improve the Offender Management Information System, especially the interface between the user and the database system
- Protect network security and maintain compliance with CJIS security protocols
- Emphasize electronic storage for management and retention of records
- Meet its obligations for CJIS development, particularly through design and implementation of a supervision repository
- Improve contingency planning, training and testing for all major systems and sites.

In addition to initiatives already underway, the department also is developing plans for phased migration to an 800 MHz system for radio communications in KDOC facilities, and to implement internet-based videoconferencing.

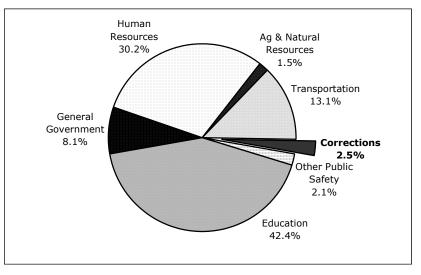
## **KDOC:** The Organization

Specific initiatives and applications are identified in the following table.

### INFORMATION TECHNOLOGY: MAJOR KDOC APPLICATIONS & INITIATIVES

Application	Description
Offender Management Information System (OMIS)	Offender tracking, sentence computation, custody classifica- tion, inmate banking, inmate payroll, inmate grievances.
Total Offender Activity Documentation Sys- tem (TOADS)	Field supervision case management system; data repository and user interface for parole and community corrections ser- vices.
KDOC Internet (DOCNET)	Internet sites for facilities and offices; includes general infor- mation as well as some offender-specific information, such as offenders under KDOC supervision in the community.
JOBTECH	Provides manufacturing information systems database storage and retrieval for Kansas Correctional Industries; estimates ma- terial requirements for manufacturing functions.
State Surplus Property	A business management, inventory control and customer ser- vice application for State Surplus Property. Creates invoices, manages property status and produces reports.
Photographic Image Management System	<i>Centralized photographic imaging system containing photo- graphs of inmates, staff and visitors.</i>
Kansas Adult Supervised Population Elec- tronic Repository (KASPER) (under development)	Electronic data repository that will store data relating to adult offenders supervised in the community. The ultimate objective is the seamless exchange of supervision information among all appropriate criminal justice and social service agencies.
Document Imaging	The department is increasing its use of and reliance on docu- ment imaging for storage of offender and other records, both as a long-term records management strategy and to improve accessibility of information.
KDOC Intranet (INDOCNET)	The department has developed and continues to enhance a browser-based intranet for internal KDOC communications.
Electronic Medical Records (EMR)	The EMR system is being developed through the department's medical services contractor, Prison Health Services. The purpose of the system is to provide for full automation of inmate medical records.
Training Reporting and Information Network (TRAIN)	This database system provides centralized storage and man- agement of staff training related information. The enterprise- wide system enables staff development personnel access to training records and other qualifications.





### KDOC in the Context of the State Budget

THE GOVERNOR'S FY 2003 BUDGET RECOMMENDATIONS—ALL FUNDS BY FUNCTION OF GOVERNMENT

The Governor's Budget Report includes total recommended expenditures of \$9.7 billion from all funding sources. Of the total:

\$441.7 million or 4.6% is recommended for public safety agencies.

\$239.1 million or 2.5% is recommended for the Department of Corrections.

Expenditures from the State General Fund (SGF) are recommended at \$4.3 billion or 44.3% of the total. Of the total SGF amount:

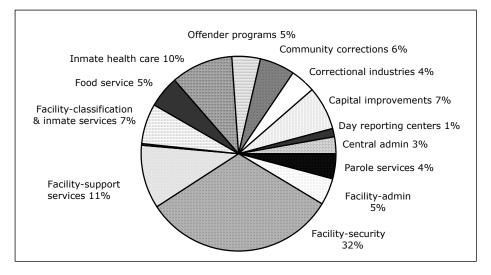
\$319.9 million or 7.4% is recommended for public safety agencies.

\$212.2 million or 4.9% is recommended for the Department of Corrections.

## Budget & Staffing

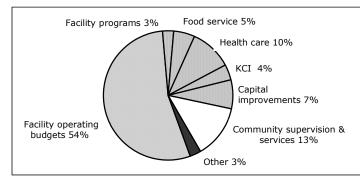
## Systemwide Expenditure Summary: All Funds

	Actual	Estimated	Requested	Governor's Rec
Program/Facility	FY 2001	FY 2002	FY 2003	FY 2003
OPERATING EXPENDITURES				
Department of Corrections				
Central Administration	4,069,445	4,429,674	4,354,957	4,404,419
Information Systems	1,486,655	1,547,453	3,031,468	1,617,097
Parole and Postrelease Supervision	11,432,397	9,842,796	10,169,206	9,980,551
Day Reporting Centers	259,315	1,218,000	3,360,000	3,360,000
Community Corrections	15,502,740	15,309,220	19,603,920	13,559,220
Correctional Conservation Camps	3,018,050	3,087,713	3,199,669	258,669
Offender Programs	10,854,804	11,854,890	12,636,503	11,303,165
Inmate Medical and Mental Health Care	22,835,080	24,178,412	25,095,269	24,739,772
Systemwide Projects	12,365,518	13,319,442	19,426,202	13,605,071
Kansas Correctional Industries	10,406,476	9,550,218	9,607,762	9,661,328
Debt Service	3,907,032	2,971,000	2,798,000	2,798,000
Subtotal - Department of Corrections	96,137,512	97,308,818	113,282,956	95,287,292
	0.267.210	0 227 070	10 001 101	
Ellsworth Correctional Facility	8,267,218	9,237,879	10,991,191	10,645,375
El Dorado Correctional Facility	18,059,697	20,497,912	22,192,713	20,392,365
Hutchinson Correctional Facility	23,381,130	24,170,607	25,128,871	24,961,588
Lansing Correctional Facility	31,243,268	32,646,279	33,830,525	32,894,772
Larned Correctional Mental Health Facility	7,381,328	7,671,912	7,922,607	7,991,051
Norton Correctional Facility	11,460,173	12,138,817	12,722,176	11,228,217
Topeka Correctional Facility	12,671,919	10,804,029	12,130,584	11,119,951
Winfield Correctional Facility	9,555,034	9,921,460	10,388,220	10,106,044
Subtotal - Facilities	122,019,767	127,088,895	135,306,887	129,339,363
Subtotal - Operating Expenditures	218,157,279	224,397,713	248,589,843	224,626,655
% Increase	-	2.9%	10.8%	0.1%
CAPITAL IMPROVEMENTS				
Department of Corrections	8,214,666	13,602,483	16,037,000	14,494,528
Ellsworth Correctional Facility	1,312,170	4,062,987	10,007,000	1,151,520
El Dorado Correctional Facility	20,283	103,756	0	C
Hutchinson Correctional Facility	674,938	580,372	748,152	(
Lansing Correctional Facility	1,400,297	543,812	631,948	(
5 ,				
Larned Correctional Mental Health Facility	222,775	177,790	339,677 1,229,706	0
Norton Correctional Facility	157,572	312,013	, ,	0
Topeka Correctional Facility	226,005	734,419	416,848	C
Winfield Correctional Facility	90,814	95,812	0	0
Subtotal - Capital Improvements	12,319,520	20,213,444	19,403,331	14,494,528
Total Budgeted Expenditures	\$ 230,476,799	\$ 244,611,157	\$ 267,993,174	\$ 239,121,183
Total - Positions	3,059.0	3,132.5	3,192.5	3,058.5



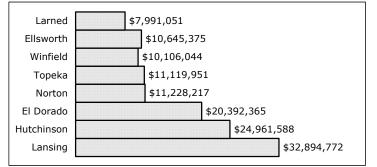
#### GOVERNOR'S BUDGET RECOMMENDATIONS FY 2003 - ALL FUNDS

Notes: Capital improvements includes debt service payments for principal & interest. Percentages do not add because of rounding and exclusion of small expenditure categories from the chart.



Facility-related vs. Other Categories of Expenditure

Individual facility operating budgets represent 54% of the total KDOC budget for FY 2003 as recommended by the Governor. However, significant expenditures are also made by KDOC on a systemwide basis in support of facility operations and infrastructure. When systemwide expenditures are taken into account, facilityrelated expenditures represent approximately 84% of the total departmental budget. Approximately 13% of the budget is for community-based offender supervision and services.



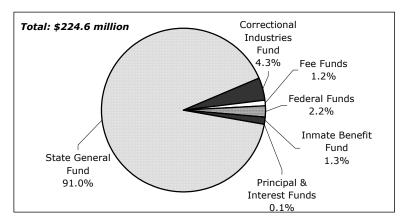
Facility Operating Budgets-FY 2003

Of the total \$129.3 million recommended by the Governor for appropriation to individual correctional facilities, \$78.2 million or 61% is the combined recommendation for the three largest facilities.

### Systemwide Expenditure Summary: State General Fund

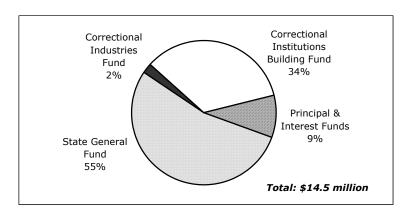
	Actual	Estimated	Requested	Governor's Rec
Program/Facility	FY 2001	FY 2002	FY 2003	FY 2003
OPERATING EXPENDITURES				
Department of Corrections				
Central Administration	3,906,173	4,235,190	4,206,746	4,254,676
Information Systems	1,483,656	1,497,007	2,965,468	1,551,097
Parole and Postrelease Supervision	10,896,311	9,192,221	9,558,544	9,366,940
Day Reporting Centers	25,932	121,800	336,000	336,000
Community Corrections	14,752,740	15,309,220	19,603,920	13,559,22
Correctional Conservation Camps	2,629,435	2,685,866	2,787,325	224,32
Offender Programs	6,898,434	6,496,711	8,514,466	7,181,12
Inmate Medical and Mental Health Care	22,803,080	23,828,635	25,052,269	24,096,77
Systemwide Projects	12,095,511	12,284,551	18,831,621	13,003,59
Debt Service	2,727,128	2,124,000	2,682,000	2,682,00
		i	· · · · ·	
Subtotal - Department of Corrections	78,218,400	77,775,201	94,538,359	76,255,759
Ellsworth Correctional Facility	8,222,371	9,188,269	10,953,257	10,607,44
El Dorado Correctional Facility	17,771,750	20,415,102	22,118,112	20,247,13
Hutchinson Correctional Facility	22,755,546	23,838,130	24,878,233	24,708,49
Lansing Correctional Facility	30,753,518	32,365,279	33,585,525	32,649,77
Larned Correctional Mental Health Facility	7,376,054	7,671,912	7,919,537	7,987,98
Norton Correctional Facility	11,223,060	11,856,762	12,437,983	10,942,40
Topeka Correctional Facility	12,565,503	10,591,123	11,986,966	10,974,03
Winfield Correctional Facility	9,370,254	9,782,779	10,246,515	9,961,66
Subtotal - Facilities	120,038,056	125,709,356	134,126,128	128,078,93
Subtotal - Operating Expenditures	198,256,456	203,484,557	228,664,487	204,334,689
	198,230,430	203,404,337	220,004,407	204,334,00
CAPITAL IMPROVEMENTS				
Department of Corrections	6,010,000	5,984,000	9,358,472	7,816,00
Ellsworth Correctional Facility	519,016	98,736	0	
Hutchinson Correctional Facility	0	0	748,152	
Larned Correctional Mental Health Facility	0	0	339,677	
Norton Correctional Facility	0	0	1,229,706	
Topeka Correctional Facility	20,708	0	416,848	
Subtotal - Capital Improvements	6,549,724	6,082,736	12,092,855	7,816,00
Total - Expenditures	\$204,806,180	\$209,567,293	\$240,757,342	\$212,150,689
% Increase	-	2.3%	14.9%	1.2%

### **KDOC Budget, by Funding Source**



#### THE OPERATING BUDGET

The principal funding source for the department's operating budget is, by far, the State General Fund, representing 91% of all operating expenditures.



#### **CAPITAL IMPROVEMENTS**

Major sources of funding for FY 2003 capital improvements expenditures include the Correctional Institutions Building Fund (financed with transfers from the Gaming Revenues Fund) and the State General Fund. Together, these two funding sources account for 89% of the budgeted capital improvements.

All of the State General Fund amount of \$7.8 million and \$1.5 million of the CIBF amount will be expended for the principal portion of debt service payments which, for budgeting purposes, are considered to be capital improvements expenditures. The chart does not include \$2.8 million in debt service payments for interest, which are budgeted as operating expenditures.

## Budget & Staffing-

FY 2002 Facility	ADP	Total Expenditures	Annual Per Capita	Daily Per Capita
Lansing Correctional Facility	2,434	\$32,646,279	\$13,413	\$36.75
Hutchinson Correctional Facility	1,789	24,170,607	13,511	37.02
El Dorado Correctional Facility	1,428	20,497,912	14,354	39.33
Topeka Correctional Facility	500	10,804,029	21,608	59.20
Norton Correctional Facility	770	12,138,817	15,765	43.19
Ellsworth Correctional Facility	625	9,237,879	14,781	40.50
Winfield Correctional Facility	686	9,921,460	14,463	39.62
Larned Correctional Mental Health Facility	273	7,671,912	28,102	76.99
Subtotal	8,505	\$127,088,895	\$14,943	\$40.94
Inmate Medical and Mental Health Care	8,505	24,178,412	2,843	7.79
Inmate Programs	8,505	7,522,327	884	2.42
Food Service	8,505	12,378,067	1,455	3.99
Total Expenditures	8,505	\$171,167,701	\$20,125	\$55.14

#### Per Capita Operating Costs: KDOC Facilities (based on Governor's budget recommendations)

FY 2003 Facility	ADP	Total Expenditures	Annual Per Capita	Daily Per Capita
Lansing Correctional Facility	2,430	\$32,894,772	\$13,537	\$37.09
Hutchinson Correctional Facility	1,717	24,961,588	14,538	39.83
El Dorado Correctional Facility	1,364	20,392,365	14,950	40.96
Topeka Correctional Facility	526	11,119,951	21,141	57.92
Norton Correctional Facility	773	11,228,217	14,526	39.80
Ellsworth Correctional Facility	825	10,645,375	12,903	35.35
Winfield Correctional Facility	692	10,106,044	14,604	40.01
Larned Correctional Mental Health Facility	275	7,991,051	29,058	79.61
Subtotal	8,602	\$129,339,363	\$15,036	\$41.19
Inmate Medical and Mental Health Care	8,602	24,739,772	2,876	7.88
Inmate Programs	8,602	6,891,568	801	2.19
Food Service	8,602	12,755,083	1,483	4.06
Total Expenditures	8,602	\$173,725,786	\$20,196	\$55.32

Systemwide annual per capita operating costs were computed by dividing the recommended expenditures for facility operations, health care, inmate programs, and food service by the systemwide average daily population (ADP) housed in KDOC facilities. Daily per capita operating costs were computed by dividing the annual cost by 365 days. Per capita costs do not include costs associated with central office administration, correctional industries, debt service, and capital improvements.

page 14

### Highlights of the Governor's Budget Recommendations

Budget Item	Recommendation
Operating Expenditures	<i>\$224.6 million systemwide in FY 2003, representing an increase of \$.2 million, or .1%, over the estimated expenditures of \$224.4 million for the current fiscal year.</i>
Positions	<i>3,058.5 FTE in FY 2003, a decrease of 74 positions from the 3,132.5 FTE authorized for FY 2002. The reduction reflects the potential closure of the Stockton, Osawatomie, and Toronto units.</i> <sup>1</sup>
Average Daily Population	An average daily population (ADP) of 8,600 systemwide in FY 2002, which is an increase of 118 from the actual FY 2001 ADP of 8,482 and an increase of 800 above the originally estimated ADP of 7,800 for FY 2002.
	<i>An ADP of 8,645 systemwide in FY 2003, which is an increase of 45 above the projected ADP for FY 2002.</i>
Facilities	Facility operating budgets totaling \$129.3 million, representing an in- crease of \$2.2 million, or 1.8%, over the recommendation of \$127.1 mil- lion for the current fiscal year. Includes reductions totaling \$3.1 million for potential closure of the Stockton, Osawatomie, and Toronto units. <sup>1</sup>
Labette Correctional Conservation Camp	\$2,247,250 in FY 2002 and \$187,250 in FY 2003 for the 191-bed conser- vation camp for male offenders. The FY 2003 amount reflects closure of the camp effective August 1, 2002. <sup>1</sup>
Labette Women's Correc- tional Camp	\$840,463 in FY 2002 and \$71,419 in FY 2003 for the privatized 32-bed conservation camp for female offenders. The FY 2003 amount reflects closure of the camp effective August 1, 2002. <sup>1</sup>
Food Service	\$12,378,067 in FY 2002 and \$12,755,083 in FY 2003 to finance the con- tract with Aramark Correctional Services for food service operations at KDOC facilities.
Local Jail Costs	\$1,950,000 in FY 2002 and FY 2003 to reimburse counties for costs in- curred for housing post-incarceration supervision condition violators.

#### continued on next page......

<sup>&</sup>lt;sup>1</sup>The Governor's Restoration and Enhancement Package for the FY 2003 Budget includes \$5.5 million to continue facility operations at Toronto, Stockton, Osawataomie, and Labette.

## Highlights of the Governor's Budget Recommendations

Budget Item		Recommend	lation			
Community Corrections	<i>\$15,309,220 in FY 2002 and \$13,559,220 in FY 2003 to support local community corrections programs. The reduction of \$1.75 million for FY 2003 reflects elimination of condition violator grants (\$750,000) and reduced funding of \$1.0 million for adult intensive supervision basic grants.</i>					
Offender Programs	\$11,303,165 in FY 2003, including: State General Fund expenditures of \$7,181,128; special revenue fund expenditures of \$1,298,188, and In- mate Benefit Fund expenditures of \$2,823,849. Total recommended funding is a \$.6 million reduction, or .5%, from the estimated expendi- tures for the current fiscal year and a reduction of \$1.0 million, or 8.4%, from the amount required to maintain current services. Recommended expenditures for offender programs are summarized in the table below.					
		FY 2002	FY 2003	+/(-)		
	State General Fund	\$6,416,711	\$7,181,128	\$764,417		
	DOC Inmate Benefit Fund	3,748,360	2,823,849	(924,511)		
	Other Funds	1,689,819	1,298,188	(391,631)		
	Total Expenditures	\$11,854,890	\$11,303,165	(\$551,725)		
Inmate Medical and Mental Health Care	\$24,178,412 in FY 2002 of contractual obligations sity Physicians, Inc. for t health care services to in	s with Prison He the delivery and	alth Services an	d Kansas Univer-		
Kansas Correctional Industries	\$9,550,218 in FY 2002 a Correctional Industries. tional Industries Fund. to finance facility operat. \$1,576,528 for FY 2002	These amounts Transfers from t ions, offender p	are financed fro he Correctional rograms, and de	om the Correc- Industries Fund		
Day Reporting Centers	\$1,218,000 in FY 2002 a tions of day reporting ce erations are financed wit TIS funds (90%). Recor Wichita centers will begin respectively.	nters at Topeka th a combination nmendations as	, Kansas City, an n of SGF (10%) sume that the K	nd Wichita. Op- and federal VOI/ ansas City and		

## Highlights of the Governor's Budget Recommendations

Budget Item	Budget Item Recommendation						
Debt Service	based on established debt service schedules.onal InstitutionsPercentage of state gaming revenues credited to the CIBF is maintain						
Correctional Institutions Building Fund (CIBF)							
		FY 2002	FY 2003				
Beginning balance		\$3,044,772	\$ 0				
Gaming revenues		5,000,000	5,000,000				
Resources Available		\$8,287,244	\$5,000,000				
Less:							
Rehabilitation and Repair Pro	jects—New	3,835,423	3,457,528				
Rehabilitation and Repair Pro	jects—Shifts	2,810,876	-				
Other projects		98,473	-				
Debt service		1,542,472	1,542,472				
Total Expenditures		\$8,287,244	\$5,000,000				

\$0

\$0

page 17

Ending Balance

## **Budget & Staffing**

Over the past six fiscal years, the state has received \$27.3 million in federal VOI/TIS funds, a grant program authorized under federal law for the purpose of expanding correctional capacity for violent offenders. VOI/TIS funds have been used or committed for several major projects in the state, including: a new medium security housing unit at Norton; a renovation project at Lansing; a 100-bed expansion of Labette Correctional Conservation Camp; a new 100-cell housing unit at Ellsworth Correctional Facility; a new female conservation camp; day reporting centers; JJA's maximum security facility for juveniles; and, a short-term contract for placement of up to 100 medium custody males in a private facility. Grant expenditure status is summarized below. Congress did not appropriate funds for the VOI/TIS program in federal fiscal year 2002.

Total Amount Awarded (FFY 96-01)		\$27,245,469	
Project	Expenditures		
Completed Projects			
NCF expansion	\$	4,190,379	
Labette expansion		718,889	
LCF-East 100-bed expansion		179,159	
Programming for drug testing		133,747	
Hair specimen testing		32,680	
Funds expended on completed projects	\$	5,254,854	
Ongoing Projects and/or Projects Committed But Not Yet Complete			
Maximum security juvenile facility	\$	5,500,000	
ECF maximum security housing unit		5,559,765	
Female conservation camp (through FY 2002)		1,002,590	
Day reporting centers (through FY 2002)		1,329,583	
Lease of male beds		720,000	
Funds expended and/or committed	\$	14,111,938	
Total Expended or Committed to Date	\$	19,366,792	
Planned Expenditures			
FY 2003-Governor's Budget Recommendations			
Day reporting centers	\$	3,024,000	
Female conservation camp		34,344	
After FY 2003			
Day reporting centers	\$	4,820,333	
Total Expended, Committed & Planned	\$	27,245,469	

#### Status of VOI/TIS Grant Award Expenditures in Kansas

*Note:* Total grant award amount does not include \$31,500 that was originally awarded but subsequently deobligated for preparation of environmental assessments of the ECF and JJA projects.

## **Budget & Staffing**

### Authorized FTE in FY 2002

By Location and Uniformed vs. Non-Uniformed

90% of the total authorized positions for the Department of Corrections are in correctional facilities.

Nearly two-thirds of the total systemwide FTE are uniformed security staff.

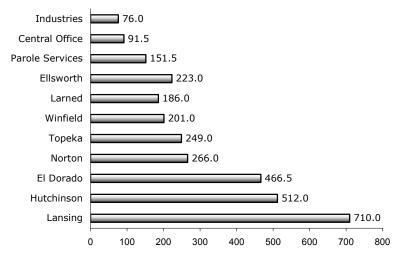
The department's FTE count does not include unclassified temporary positions or employees of contract providers who deliver services such as medical and mental health care, offender programs, and food service.

The Ellsworth FTE include positions which will be filled late in FY 2002 to staff the new 200-bed medium security cellhouse currently under construction. Also, the Topeka FTE include 29 positions that are authorized for staffing J Cellhouse (currently under renovation), but which will not be filled in the current fiscal year.

RDOC Authonized Stanning FT 2002								
Location	Total FTE	Uniformed	Non- Uniformed					
Facilities								
El Dorado	466.5	353.0	113.5					
Ellsworth	223.0	147.0	76.0					
Hutchinson	512.0	353.0	159.0					
Lansing	710.0	535.0	175.0					
Larned	186.0	132.0	54.0					
Norton	266.0	190.0	76.0					
Topeka	249.0	158.0	91.0					
Winfield	201.0	130.0	71.0					
Subtotal-Facilities	2813.5	1998.0	815.5					
Parole Services	151.5		151.5					
Correctional Industries	76.0		76.0					
Central Office	91.5		91.5					
Total	3132.5	1998.0	1134.5					
% of Total		63.8%	36.2%					

### **KDOC Authorized Staffing FY 2002**





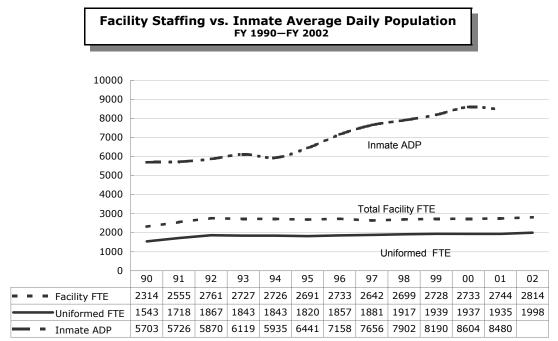
The three largest correctional facilities—Lansing, Hutchinson and El Dorado—have over 50% of the department's authorized staffing.

#### **Total Authorized FTE Systemwide** FY 1990-FY 2002 Total FTE fiscal year 2608 2851 3063 3046 3039 3002 3041 2950 3004 3030 3046 3059 3133 FTE

### **KDOC Staffing Trends Since FY 1990**

- Total authorized FTE systemwide increased in the early 90s when El Dorado Correctional Facility and Larned Correctional Mental Health Facility opened.
- Since FY 1992, total FTE have remained fairly stable.
- A slight dip occurred in FY 1997, reflecting the department's decision to privatize food service.

### KDOC Staffing Trends Since FY 1990 (cont)



Inmate ADP includes KDOC facility and non-KDOC facility placements. Fractional FTE have been rounded.

Correctional facility staffing trends are presented in the graph above, which includes data on total facility staffing and uniformed security staffing levels as compared to the average daily inmate population.

Between FY 1990 and FY 2001:

- -the inmate ADP increased by 48.7%
- -total facility staffing increased by 18.5%
- -total uniformed security staffing increased by 25.4%

page 21

### **Workforce Profile**

Based on the November 2001 KDOC Workforce

**Total KDOC Workforce** includes all filled positions, including temporary positions, in late November 2001.

Average Age	Female	Male	White	American	Hispanic	Asian/ Pacific	American	Other	Total Employees
42.0	853	2,167	2,696	151	69	9	50	45	3,020
	28.2%	71.8%	89.3%	5.0%	2.3%	0.3%	1.7%	1.5%	100.1%

#### **Uniformed Staff**

includes Corrections Officers I's and II's, and Corrections Specialist I's (sergeants), II's (lieutenants) and III's (captains).

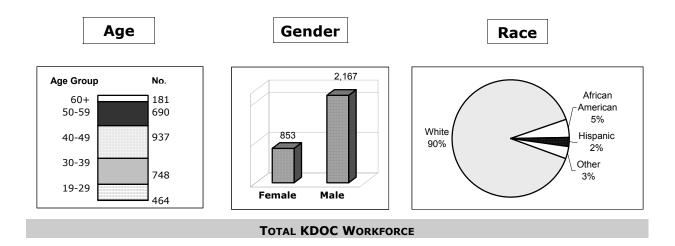
Average Age	Female	Male	White	African American	пізрапіс	Asian/ Pacific Islander	Native American	Other	Total Employees
40.9	369	1,538	1,675	103	48	6	33	42	1,907
	19.3%	80.7%	87.8%	5.4%				2.2%	

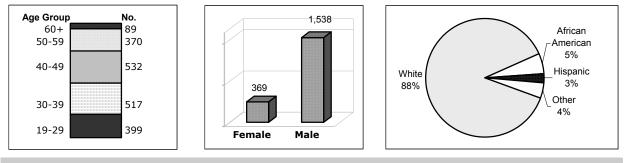
Of the total uniformed staff: 1,070 were Corrections Officer I's, 402 were Corrections Officer II's, and the balance were Corrections Specialists. CO I's represented 35% of all KDOC staff and all uniformed staff represented 63% of total KDOC employees. The CO I's included 286 employees who had less than 3 years of experience in the uniformed KDOC ranks, or about 14.5% of the uniformed staff total.

Average Age	Female	Male	White	African American	Hispanic	Asian/ Pacific Islander	Native	Other	Total Employees
41.0	52	68	101	13	3	-	3	-	120
	43.3%	56.7%		10.8%	2.5%			0.0%	100.0%

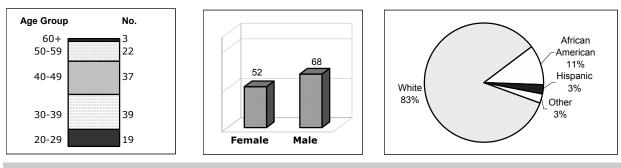
**Parole Officers and Supervisors** includes Parole Officer I's and II's and Parole Supervisors.

The total includes 77 Parole Officer I's, 29 Parole Officer II's and 14 Parole Supervisors.





**UNIFORMED STAFF** 



**PAROLE OFFICERS AND SUPERVISORS** 

page 23

#### Vacancies in Uniformed Staff As of December 31, 2001

Facility	FTE	Vacancies
Lansing	535	19
Norton	190	8
Hutchinson	353	6
El Dorado	353	5
Larned	132	4
Topeka	135	3
Winfield	130	1
Ellsworth	120	1
	1948	47

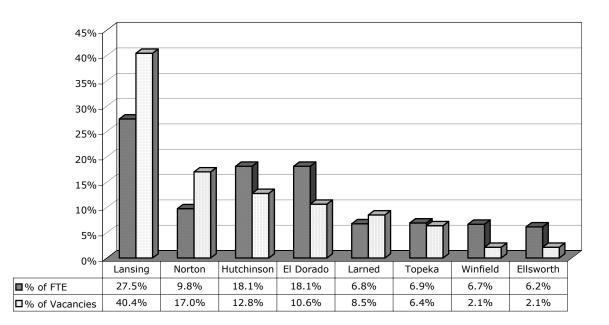
On December 31, 2001 there were 47 vacancies in uniformed staff positions, representing 2.4% of uniformed FTE.

This is a decline of 97 from the number of vacancies existing December 31, 2000. At that time, the systemwide uniformed staff vacancy total was 144.

At year-end 2001, the largest number of vacancies existed at Lansing. LCF has 27.5% of the department's uniformed staff FTE, but had 40.4% of the uniformed staff vacancies at the end of 2001.

The number of FTE reported for December 31, 2001 does not include the 27 additional positions authorized for Ellsworth Correctional Facility to staff the new cellhouse which is nearing completion. These positions will be filled in late FY 2002. Also excluded are 23 positions at TCF which are authorized for full staffing of J Cellhouse (currently under renovation) but which will not be utilized in the current fiscal year.

#### **KDOC FACILITIES:** % OF TOTAL UNIFORMED **FTE** vs. % OF TOTAL UNIFORMED VACANCIES December 2001



page 24

## Budget & Staffing

#### Turnover

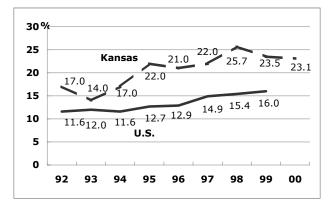
#### TURNOVER IN UNIFORMED STAFF POSITIONS BY FACILITY- FY 2001

	July 1 Filled Positions	FY 00 Separations	Turnover Rate
Topeka	197	67	34.0%
El Dorado	290	97	33.4%
Lansing	530	149	28.1%
Ellsworth	120	31	25.8%
Larned	132	31	23.5%
Winfield	129	28	21.7%
Hutchinson	349	72	20.6%
Norton	189	20	10.6%
	1936	495	25.6%

In fiscal year 2001, the turnover rate in KDOC uniformed staff positions was 25.6%. Stated another way, 25.6% of all uniformed positions which were filled at the beginning of the fiscal year were vacated at some point during the fiscal year. The turnover rate includes all employee exits from positions, *except* those occurring when an employee is promoted within the same KDOC facility.

The department's highest turnover rates in FY 2001 were experienced at Topeka, El Dorado and Lansing. The Topeka rate and the overall systemwide rate were influenced by the transfer of RDU from Topeka to El Dorado, which occurred in March 2001. Even so, 30% of all KDOC uniformed position separations occurred at Lansing.

#### TURNOVER IN CORRECTIONS OFFICER POSITIONS SINCE 1992 Kansas and the National Average



Over the past several years, corrections officer turnover rates in the KDOC system have consistently been higher than the national average. Since 1992, corrections officer turnover rates in Kansas have ranged from a low of 14.0% to a high of 25.7%, compared to the national range of 11.6-15.4%.

Since 1992, the Kansas turnover rate has averaged 20.6% compared to 13.4% nationally. The Kansas average rate has been higher in recent years, averaging 22.9% since 1995.

## Budget & Staffing

### **Operational Staffing Levels**

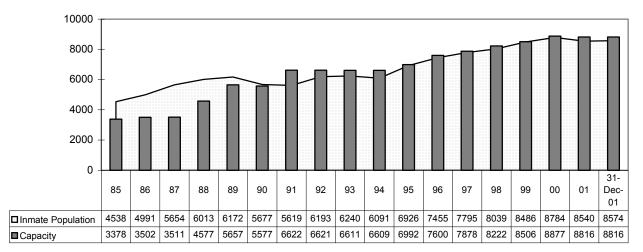
If a KDOC facility does not have sufficient staff in a given shift to fill all of the facility's posts (i.e. duty assignments), the facility implements its operational staffing plan—which identifies the posts that are to be left vacant during all or part of that shift. Operational staffing levels represent the minimum staffing required for safe facility operation *during the short term*. Operational staffing levels are not adequate for safe facility operation on a sustained basis.

The table below identifies the extent to which KDOC facilities operated at, above, or below the operational staffing level during FY 2001.

PERCENTAGE OF ALL SHIFTS WHICH OPERATED ABOVE, AT AND BELOW OPERATIONAL STAFFING LEVELS BY FACILITY — FY 2001									
Facility	% Above Operational Staffing	% At Operational Staffing	% Below Operational Staffing						
El Dorado	54.0	44.8	1.2						
Ellsworth	28.9	71.1	0						
Hutchinson	64.6	25.8	9.6						
Lansing									
Central & East	17.0	65.9	17.2						
South	31.5	48.5	20.0						
Larned	61.7	38.3	0						
Norton									
Central	46.5	35.7	17.8						
East	72.3	26.9	0.7						
Topeka	68.1	31.9	0						
Winfield									
Central	84.7	15.1	0.2						
Wichita Work Release	35.5	64.5	0						



page 27



#### Capacity vs. Inmate Population FY 1985— FY 2002 (through December 31, 2001)

Capacity numbers are not exactly comparable over the entire period. In the mid-1980s, the department used two capacity measurements—optimum management capacity and maximum capacity. The capacities given for 1985-1987 reflect the "optimum management capacities" for those years. Also, the capacities given for 1985-1992 are for varying dates. Capacities for 1993-2001 are as of June 30th each year. The inmate population given for each year is the June 30 population, except for the December 31, 2001 population.

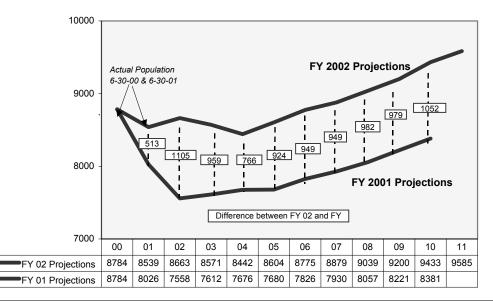
During much of the past 16 years, KDOC managers and state policymakers have had to address the issue of providing adequate correctional capacity for steady and prolonged growth in the inmate population. In the late 1980s, capacity did not keep pace with the population—which, along with related issues, resulted in a federal court order in 1989. The order was terminated in 1996 following numerous changes to the correctional system. During the last half of the 1990s, increases in the inmate population were matched by capacity increases, but capacity utilization rates remained consistently high.

- Since FY 1985, the inmate population has increased by 89% and capacity has increased by 161%.
- Of the 18 data points included in chart above, the June 30 inmate population represented 97% or more of capacity on 13 occasions.
- Since 1995, the average June 30 capacity utilization percentage has been 98.5%.

		fiscal year									Total	%	
ID Group	Actual 01	02	03	04	05	06	07	08	09	10	11	Change	% Change
Off Grid	599	626	651	682	710	743	775	806	843	872	900	301	50.3%
Non-Drug													
Level 1	618	668	738	799	849	899	936	973	1023	1070	1102	484	78.3%
Level 2	512	512	523	532	546	556	555	569	571	577	595	83	16.2%
Level 3	1247	1275	1289	1322	1360	1385	1404	1454	1473	1503	1554	307	24.6%
Level 4	276	275	277	272	278	280	274	274	275	277	276	0	0.0%
Level 5	894	842	865	881	881	876	899	917	949	1002	1031	137	15.3%
Level 6	167	142	130	124	126	123	123	117	121	132	107	-60	-35.9%
Level 7	764	722	697	697	735	739	763	792	793	793	790	26	3.4%
Level 8	242	257	256	270	244	255	247	249	249	261	267	25	10.3%
Level 9	295	258	211	161	153	144	158	146	159	163	168	-127	-43.1%
Level 10	48	54	47	47	54	62	55	57	59	68	54	6	12.5%
Drug													
Level D1	164	243	294	328	335	363	375	382	387	415	410	246	150.0%
Level D2	303	288	288	292	311	314	327	342	335	324	322	19	6.3%
Level D3	435	420	438	426	453	492	485	471	472	494	493	58	13.3%
Level D4	440	451	451	500	547	541	519	511	501	501	526	86	19.5%
Parole CVs	1535	1630	1416	1109	1022	1003	984	979	990	981	990	-545	-35.5%
Total	8539	8663	8571	8442	8604	8775	8879	9039	9200	9433	9585	1046	12.2%

#### Kansas Sentencing Commission FY 2002 Inmate Population Projections Population as of June 30 each year

As illustrated in the graph below, the FY 2002 population projections prepared by the Kansas Sentencing Commission represent a marked change from the FY 2001 projections. Annual variance between the two projection series ranges from 1,007 for the June 30, 2001 population to 1,833 for the June 30, 2009 population.

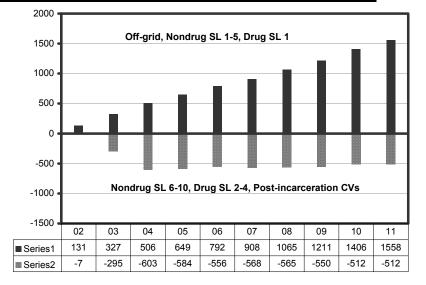


fiscal year										
ID Group	02	03	04	05	06	07	08	09	10	11
Off Grid	27	52	83	111	144	176	207	244	273	301
Non-Drug										
Level 1	50	120	181	231	281	318	355	405	452	484
Level 2	0	11	20	34	44	43	57	59	65	83
Level 3	28	42	75	113	138	157	207	226	256	307
Level 4	-1	1	-4	2	4	-2	-2	-1	1	0
Level 5	-52	-29	-13	-13	-18	5	23	55	108	137
Level 6	-25	-37	-43	-41	-44	-44	-50	-46	-35	-60
Level 7	-42	-67	-67	-29	-25	-1	28	29	29	26
Level 8	15	14	28	2	13	5	7	7	19	25
Level 9	-37	-84	-134	-142	-151	-137	-149	-136	-132	-127
Level 10	6	-1	-1	6	14	7	9	11	20	6
Drug										
Level D1	79	130	164	171	199	211	218	223	251	246
Level D2	-15	-15	-11	8	11	24	39	32	21	19
Level D3	-15	3	-9	18	57	50	36	37	59	58
Level D4	11	11	60	107	101	79	71	61	61	86
Parole CVs	95	-119	-426	-513	-532	-551	-556	-545	-554	-545
Total	124	32	-97	65	236	340	500	661	894	1046

#### **FY 2002 PROJECTIONS COMPARED TO EXISTING POPULATION** *Amount of Increase/Decrease from June 30, 2001 Population, by ID Group*

Increase is equal to or greater than 100 Decrease is equal to or greater than 100

### Aggregate Change: Higher Severity Levels vs. Other ID



As compared to the June 30, 2001 population—

- Inmates convicted of crimes in the higher severity levels are projected to increase significantly throughout the projection period, while
- The combined total in the other ID groups is expected to decline.

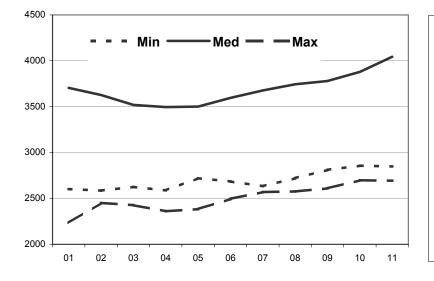
This is significant because inmates in higher severity levels generally require more secure bedspace.

page 29

### **Projections by Custody**

	Min	Med	Max	Spec Mng	Unc	Max+Spec Mng+Unc	Total
2001 actual	2601	3705	1542	540	152	2234	8540
2002	2585	3627	1758	517	176	2451	8663
2003	2625	3519	1735	523	169	2427	8571
2004	2586	3496	1735	488	137	2360	8442
2005	2720	3501	1753	501	129	2383	8604
2006	2684	3596	1829	511	155	2495	8775
2007	2633	3677	1855	539	175	2569	8879
2008	2720	3744	1888	550	137	2575	9039
2009	2811	3780	1944	522	143	2609	9200
2010	2856	3880	1988	544	165	2697	9433
2011	2848	4044	2016	529	148	2693	9585
		a	nd as perc	entage of tot	tal popula	tion	
2001 actual	30.5%	43.4%	18.1%	6.3%	1.8%	26.2%	100%
2002	29.8%	41.9%	20.3%	6.0%	2.0%	28.3%	100%
2003	30.6%	41.1%	20.2%	6.1%	2.0%	28.3%	100%
2004	30.6%	41.4%	20.6%	5.8%	1.6%	28.0%	100%
2005	31.6%	40.7%	20.4%	5.8%	1.5%	27.7%	100%
2006	30.6%	41.0%	20.8%	5.8%	1.8%	28.4%	100%
2007	29.7%	41.4%	20.9%	6.1%	2.0%	28.9%	100%
2008	30.1%	41.4%	20.9%	6.1%	1.5%	28.5%	100%
2009	30.6%	41.1%	21.1%	5.7%	1.6%	28.4%	100%
2010	30.3%	41.1%	21.1%	5.8%	1.7%	28.6%	100%
2011	29.7%	42.2%	21.0%	5.5%	1.5%	28.1%	100%

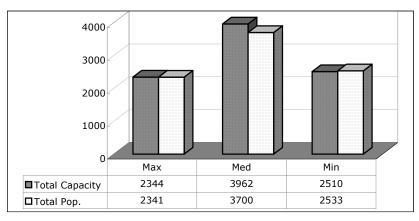
### Sentencing Commission Projections by Custody



Systemwide, growth is projected to occur in all custody levels, but is most pronounced in the higher custody levels.

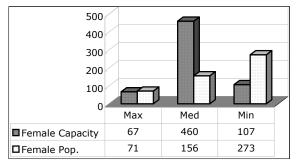
Compared to actual June 30,2001, the population at the end of the 10year projection period is expected to increase by:

- 247 minimum custody inmates.
- 339 medium custody inmates.
- 459 maximum custody inmates (including special management & unclassified.)

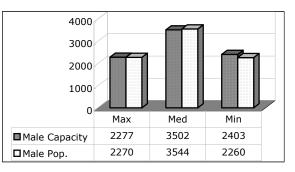


### Capacity & Population Breakdowns, by Gender & Custody December 31, 2001

CAPACITY VS. POPULATION - SYSTEMWIDE TOTAL



CAPACITY VS. POPULATION - FEMALES



CAPACITY VS. POPULATION - MALES

While systemwide totals provide general information regarding trends and correctional system status, analysis of capacity requirements cannot be based on systemwide totals, but must take into account both inmate gender and custody requirements. Inmates can be placed in higher security locations than their custody classification level would indicate (minimum custody inmates in medium security housing, for example) but the reverse cannot happen. Inmates with higher custody classifications cannot be placed in locations with a lower security designation. Moreover, capacity in an all male or all female facility is not available for housing inmates of the opposite gender. Finally, there are facility-specific considerations which come into play. As an example, the security designation of much of the female capacity at TCF's Central Unit is medium security. While this capacity is suitable for housing medium custody females, it would not be appropriate for housing medium custody males.

	Max	Med	Min	Total
Current Capacity	2277	3502	2403	8182
6-30-02 Capacity	2335	3586	2403	8324
Utilization Adjustments	-129	-93	112	-110
(Adjusted)	2206	3493	2515	8214
<b>Projected Male Population</b>				
June 30, 2002	2375	3459	2287	8121
June 30, 2003	2352	3353	2330	8035
June 30, 2004	2286	3332	2296	7914
June 30, 2005	2308	3334	2424	8066
June 30, 2006	2418	3426	2382	8226
June 30, 2007	2486	3499	2339	8324
June 30, 2008	2490	3563	2421	8474
June 30, 2009	2523	3596	2506	8625
June 30, 2010	2609	3691	2543	8843
June 30, 2011	2603	3852	2530	8985

### Capacity Compared to Projected Population: Male Inmates, by Custody

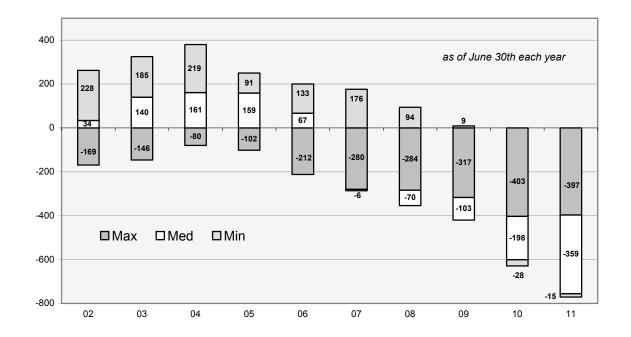
- The department's primary capacity concern continues to be the adequacy of maximum and medium security bedspace for male inmates.
- In some living units at El Dorado, as well as the new cellhouse at Ellsworth, there is flexibility in utilizing the space for either maximum custody inmates (single-celled) or medium custody inmates (double-celled).
- The projections indicate that, given current capacity, the department will operate either at the margin or in a deficit situation relative to higher security bedspace throughout the projection period.

Notes:

<sup>1.</sup> The projections prepared by the Sentencing Commission are systemwide and do not include a breakdown by gender. The department's estimates of the male inmate population assume the same gender distribution throughout the projection period as existed on June 30, 2001, i.e. 93.75% male.

<sup>2.</sup> June 30, 2002 capacity reflects completion of the new cellhouse at Ellsworth. This will result in 200 new medium security beds at ECF, and conversion of 116 medium beds at El Dorado to 58 maximum beds.

<sup>3.</sup> The adjusted baseline capacity reflects adjustments for utilization patterns in placements at non-KDOC facilities, plus operational considerations.



### Projected Bedspace Deficit/Surplus for Male Inmates, by Custody Level

Deficits in capacity for male inmates are projected:

- In all years for maximum security beds.
- In 5 of the 10 years for medium security beds.
- In all custody levels for 2 of the 10 years.

### **Profile**

	Max	Med	Min	Total
Current Capacity	67	460	107	634
6-30-02 Capacity	67	548	27	642
6-30-04 Capacity	67	636	27	730
Projected Female Population				
June 30, 2002	76	168	298	542
June 30, 2003	75	166	295	536
June 30, 2004	74	164	290	528
June 30, 2005	75	167	296	538
June 30, 2006	77	170	302	549
June 30, 2007	83	178	294	555
June 30, 2008	85	181	299	565
June 30, 2009	86	184	305	575
June 30, 2010	88	189	313	590
June 30, 2011	90	192	318	600

#### Capacity Compared to Projected Population: Female Inmates, by Custody

Notes:

- 1. The projections prepared by the Sentencing Commission are systemwide and do not include a breakdown by gender. The department's estimates of the female inmate population assume the same gender distribution throughout the projection period as existed on June 30, 2001, i.e. 6.25% female.
- 2. June 30, 2002 capacity reflects the following adjustments planned for April 1, 2002: subtraction of 80 minimum beds at TCF-West associated with terminating KDOC operations on the grounds of the former Topeka State Hospital; and, addition of 88 medium beds through partial occupancy of the renovated J Cellhouse at TCF-Central.
- 3. June 30, 2004 capacity reflects the planned July 1, 2003 addition of the remaining 88 beds at J Cellhouse.

The classification distribution of capacity for females is heavily weighted towards medium custody because medium and minimum custody inmates are housed together at Topeka Correctional Facility's Central Unit. All of the beds in these living units are classified as medium. (The I Cellhouse compound, which houses maximum custody females, is also part of TCF-Central, but it has its own perimeter and is physically separated from the rest of the facility.) Once the renovated J Cellhouse is fully operational with 176 medium beds, the department may review the classification of bedspace at the existing TCF-Central living units.

Although slow growth is projected for the female inmate population, an overall bed surplus is expected throughout the projection period. Because of the existing bed surplus for females, the department has entered into a contract with the federal Bureau of Prisons whereby state capacity will be used for placement of up to 25 female inmates from the federal system. The agreement became effective January 1, 2002. Under the terms of the agreement, the state will be reimbursed \$87.02 per day for each inmate.

### SB 323—Summary of Changes in Substantive Law

SB 323 was passed by the 2000 Kansas Legislature in response to the ongoing increases which were projected at that time to occur in the inmate population. The law made several policy changes impacting the number of offenders in all major segments of the Kansas criminal justice system, including probation, community corrections, correctional facilities, and post-incarceration supervision. Regarding direct impacts on the KDOC offender population, the more significant policy changes included in the legislation are summarized briefly below:

### ADJUSTMENTS IN POSTRELEASE SUPERVISION PERIODS

SB 323 reduced postrelease supervision periods for some groups of offenders, as indicated in the following table. The provisions applied retroactively to the existing offender population.

Severity Level (SL)	Prior Law	SB 323
SL 1-4; Drug SL 1 & 2	36 months, reducible to 24 months through good time earnings.	Unchanged.
SL 5-6; Drug SL 3	36 months, reducible to 24 months.	24 months, reducible to 12 months.
SL 7-10; Drug SL 4	24 months, reducible to 12 months.	12 months, reducible to 6 months.

#### **ELIMINATION OF POSTRELEASE SUPERVISION FOR CERTAIN PROBATION VIOLATORS**

SB 323 eliminated postrelease supervision for most offenders who are admitted to prison as probation condition violators. Some probation violators who are revoked and admitted to prison still have a postrelease supervision requirement, including: offenders convicted of sexually violent crimes; of-fenders convicted of crimes that do not have a presumption for probation (including offenses falling within a border box); and, offenders whose probation was revoked as a result of a new misdemeanor or felony conviction. The provisions applied retroactively to the existing offender population.

#### TARGET POPULATION FOR COMMUNITY CORRECTIONS

The new law establishes a target population for community corrections programs, including offenders who: have received a nonprison disposition as a departure to sentencing guidelines; fall within a "border box"; have been convicted of an offense requiring registration under KSA 22-4902 and have a severity level 7 or greater offense; have violated a condition of probation supervision; have been determined to be high risk or high needs under a standardized risk/needs assessment instrument; or, who have successfully completed a conservation camp program. The law also requires that probation violators must be sentenced to community corrections before being revoked and sent to prison unless the violation includes a new conviction or the court makes a finding that the public safety or the offender's welfare would not be served by doing so.

#### ADJUSTMENTS IN PROBATION PERIODS FOR CERTAIN OFFENDERS

The law reduces probationary periods as follows: nondrug SL 8 and drug SL 3 to not more than 18 months; nondrug SL 9 and 10, and drug SL 4 to not more than 12 months. These probationary periods will be in effect unless the court finds that the public safety or welfare of the offender would not be served by the probationary period. The provisions applied retroactively to the existing probation population.

#### JAIL SENTENCES

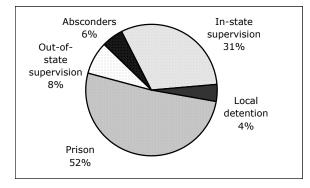
The law increases from 30 days to 60 days the length of a jail sentence which can be imposed as a condition of probation or suspended sentence; it also authorizes a jail sentence of up to 60 days for each revocation of a probation sentence.

### Profile

### SB 323 Implementation by KDOC

Of the changes made by SB 323, the Department of Corrections had responsibility for retroactive implementation of provisions in two major areas: reduced periods of postrelease supervision; and elimination of the requirement for postrelease supervision for certain offenders admitted to prison as probation condition violators. The law provided for a phased implementation of its retroactive provisions, with statutory deadlines ranging from September 1, 2000 to January 1, 2001—all of which were met by the department. Consistent with the deadlines imposed by statute, no KDOC conversions were done after December 31, 2000. The information below provides a brief summary of KDOC's implementation of its responsibilities under SB 323.

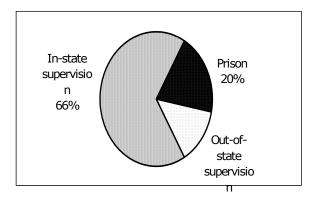
### TOTAL NUMBER OF SB 323 CONVERSIONS: 8,520



#### Offender location at time of SB 323 conversion

Prison	4,390
In-state supervision	2,646
Out-of-state supervision	673
Absconder or warrant outstanding	445
Local detention	366
Total	8,520

#### SB 323 CONVERSIONS RESULTING IN IMMEDIATE DISCHARGE FROM KDOC JURISDICTION: 2,916



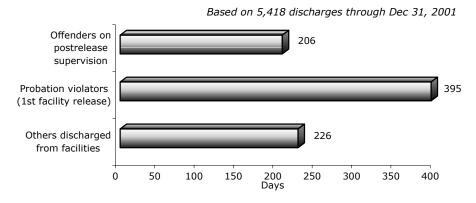
#### Offender location at time of immediate discharge

Prison	574
In-state supervision	1,942
Out-of-state supervision	400
Total	2,916

Additionally, 2,502 offenders who were not immediately eligible for discharge as a result of supervision length conversion have subsequently reached their discharge date. The total number of offenders discharged from KDOC jurisdiction through December 31, 2001 as a result of SB 323 is 5,418.

### SB 323 Implementation by KDOC (cont)

# Average number of days that discharge date was advanced under SB 323, by type of offender

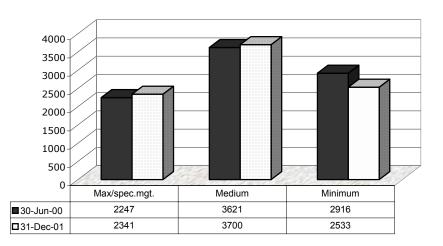


The greatest impact has been on the probation violators covered by SB 323 who have completed their prison sentence and are being released from prison for the first time. These offenders are no longer required to serve any postrelease supervision period.

### Change in the inmate population, by custody level, since June 30, 2000

	Max	Med	Min	Total
June 30,2000	2247	3621	2916	8784
Dec 31, 2001	2341	3700	2533	8574
Difference	+94	+79	-383	-210

The number of minimum custody inmates has declined, but maximum and medium custody inmates have increased.

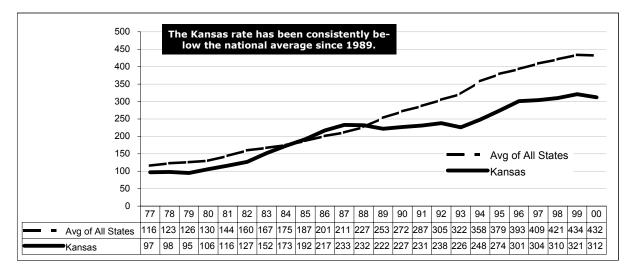


### **Profile: Comparison Data**

### **Incarceration Rates: Kansas vs. Other States**

(number incarcerated per 100,000 population)

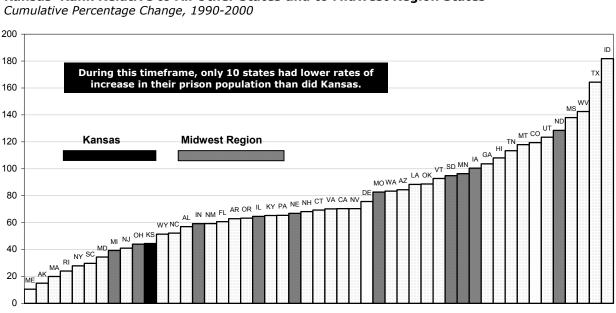
#### Kansas Rate vs. Average for All States: 1977-2000 (Dec 31st each year)



	Sta	ate Inc	arce	eration Rates:	Decem	ber 3	1, 2000	
Ranl	k		Ran	k		Rank		
1	Dist. of Columbia	971	18	Maryland	429	35	Oregon	316
2	Louisiana	801	19	Virginia	422	36	Kansas	312
3	Texas	730	20	Ohio	406	37	Pennsylvania	307
4	Mississippi	688	21	Colorado	403	38	Hawaii	302
5	Oklahoma	685	22	Tennessee	399	39	New Mexico	279
6	Georgia	550	23	Connecticut	398	40	lowa	276
7	Alabama	549	24	New York	383	41	Utah	254
8	South Carolina	532	25	Wisconsin	376	42	Massachusetts	252
9	Nevada	518	26	Kentucky	373	43	Washington	251
10	Arizona	515	27	Illinois	371	44	Nebraska	228
11	Delaware	513	28	New Jersey	362	45	Vermont	218
12	Missouri	494	29	South Dakota	353	46	West Virginia	211
13	Michigan	480	30	Wyoming	349	47	Rhode Island	197
14	California	474	31	Montana	348	48	New Hampshire	185
15	Florida	462	32	North Carolina	347	49	North Dakota	158
16	Arkansas	458	33	Alaska	341	50	Maine	129
17	Idaho	430	34	Indiana	335	51	Minnesota	128
			A	verage for all sta	tes: 432	2		

Notes: The following jurisdictions have integrated prison and jail systems: District of Columbia; Delaware; Connecticut; Alaska; Hawaii; Vermont; and, Rhode Island. Rates exclude federal prisoners.

Source: Bureau of Justice Statistics, U.S. Department of Justice.



Percentage Changes in State Inmate Populations: 1990-2000

# Kansas' Rank Relative to All Other States and to Midwest Region States

### Percentage Changes in State Inmate Populations

Cumulative and Average Annual Percentage Changes, by State, 1990-2000

Rank		Total % Change	Avg Annual	Rank		Total % Change	Avg Annual	Rank		Total % Chance	Avg Annual
1	Idaho	181.8	10.9	18	Arizona	84.4	6.3	35	Indiana	59.2	4.8
2	Texas	164.3	10.2	19	Washington	83.4	6.3	36	Alabama	57.0	4.6
3	West Virginia	142.5	9.3	20	Missouri	82.7	6.2	37	North Carolina	52.2	4.3
4	Mississippi	138.0	9.1	21	Delaware	75.7	5.8	38	Wyoming	51.4	4.2
5	North Dakota	128.5	8.6	22	California	70.4	5.5	39	Kansas	44.5	3.7
6	Utah	123.4	8.4	23	Nevada	70.4	5.5	40	Ohio	44.0	3.7
7	Colorado	119.4	8.2	24	Virginia	70.2	5.5	41	New Jersey	41.0	3.5
8	Montana	117.9	8.1	25	Connecticut	69.3	5.4	42	Michigan	39.3	3.4
9	Tennessee	113.4	7.9	26	New Hampshire	68.2	5.3	43	Maryland	34.4	3.0
10	Hawaii	108.0	7.6	27	Nebraska	66.9	5.3	44	South Carolina	29.7	2.6
11	Georgia	103.7	7.4	28	Pennsylvania	65.4	5.2	45	New York	27.9	2.5
12	Iowa	100.5	7.2	29	Kentucky	65.3	5.2	46	Rhode Island	24.0	2.2
13	Minnesota	96.4	7.0	30	Illinois	64.6	5.1	47	Massachusetts	20.0	1.8
14	South Dakota	94.9	6.9	31	Oregon	63.3	5.0	48	Alaska	15.0	1.4
15	Vermont	92.8	6.8	32	Arkansas	62.9	5.0	49	Maine	10.5	1.0
16	Oklahoma	88.7	6.6	33	Florida	60.7	4.9				
17	Louisiana	88.4	6.5	34	New Mexico	59.3	4.8		All States	71.7	5.6

Source: Prisoners in 2000, Bureau of Justice Statistics, U.S. Department of Justice. Note: Wisconsin data was not reported because of a change in state reporting procedures.

	Indicator	Kansas	Natl. Avg.
1.	State government expenditures for corrections in FY 1999 (These three indicators include both adult and juvenile corrections. All other indicators are adult corrections only.)		
	State expenditures per capita (expenditures for corrections divided by total state population)	\$101.29	\$120.67
	National rank- per capita expenditures (rank order high to low)	33rd	—
	State share of combined state & local expenditures for corrections	73.8%	67.5%
2.	Average cost per inmate per day in 1999	\$ 51.94	\$ 57.92
3.	As of January 1, 2000, percentage of inmates:		
	Assigned to work details or prison industry jobs	66.2%	59.2%
	Unassigned because of a lack of jobs	8.9%	11.6%
	In administrative segregation	4.7%	3.3%
	In disciplinary segregation	0.6%	2.8%
	In protective custody	0.3%	1.5%
4.	Percent of corrections systemwide staff (employees as of January 1, 20	00)	
	Assigned to correctional facilities	92.5%	86.5%
	Assigned to central office or regional office	2.5%	6.9%
	Assigned to other locations (such as parole offices)	5.0%	6.6%

Data sources: 2000 Corrections Yearbook: Adult Corrections, by Criminal Justice Institute, Inc.; State Government Finances 1999, and State and Local Government Finances 1998-1999, U.S. Census Bureau.

- Kansas is one of only eight states that have 100% of their adult correctional institutions accredited by the American Correctional Association. Parole services in Kansas is also ACAaccredited.
- All KDOC facilities are accredited by the National Commission on Correctional Health Care, making Kansas one of 18 states that have all or most of their adult correctional institutions accredited by NCCHC.

### **Issue Paper Summary: Offender-Based MIS Systems**

The Department of Corrections uses five major management information systems (MIS) in managing the offender population under its jurisdiction, including: Offender Management Information System (OMIS); Total Offender Activity Documentation System (TOADS); Photographic Imaging System (Picture Link); Document Imaging (InfoSys+); and Electronic Medical Records (EMR). A brief description of these applications is provided in the table on the next page.

In the spring of 2000, Secretary Simmons directed that an issue paper be developed on the status of the department's offender-based management information systems. The purpose was to identify problems and limitations which may exist, to identify options for addressing short-term and long-term problems, and to emphasize the importance of MIS improvements on data quality and public safety. A KDOC working group was established to examine MIS issues, and its report was issued in July 2001. A summary of the group's findings is presented below.

### MIS Issues and Problem Statements Identified by the MIS Work Group

Issue 1. Departmental managers have an important role related to information management and they must continually reinforce the importance of MIS systems as a critical correctional tool.

With increased automation, the role of managers—up to and including senior level managers in administering information management functions has become both less clear and more challenging because of the technical nature of automated systems. It is important that all staff understand the value of information in performing departmental functions, and particularly its significance to public safety. For this reason, managers at all levels must be familiar with and participate in decision-making relative to the MIS functions that support the processes for which they are responsible. Informed participation by the System Management Team is becoming especially crucial because of the importance of the MIS systems and the decision-making and leadership roles of SMT members.

#### Issue 2. The knowledge base of the department's MIS users must be improved.

In recent years, the number of MIS users has increased many times over, OMIS has been modified extensively, and new applications have been added. Yet, with the exception of training provided when the TOADS application was launched, the department has virtually no standardized procedure, curriculum or program for training users of the offender MIS applications. Moreover, the department does not have up-to-date user manuals or training manuals for these applications.

### Issue 3. Data is not readily accessible to users; applications—especially OMIS—are not user friendly.

OMIS—the department's oldest and largest application— has an outdated file structure, programming language, and user interface. Because it is antiquated, the process of modifying it which occurs constantly—is inefficient; it will become increasingly difficult to find programmers trained and skilled in the application's source code. Moreover, the application's tiered menu structure is cumbersome for users to navigate and its use of numeric and alpha codes make it difficult to interpret information. Users have virtually no ability to query or process information in the database. TOADS is much newer and more user friendly, but management

### Profile

Electronic Medical Records

Major Offender-Based MIS Systems-KDOC **Offender Management Information** OMIS is the department's oldest and largest automated System (OMIS) information system for management of the offender population. The application was developed in the late 1970s and has been in a state of almost constant revision ever since. The database includes information on all offenders sentenced to KDOC custody since the first automated system was implemented in the late 1970s. The application's data includes: demographics, sentencing and good time awards, custody classification, location and movement, work & program assignments, disciplinary record, parole decisions, inmate grievances, inmate administrative and banking accounts. **Total Offender Activity Documentation** TOADS is a field supervision case management system System (TOADS) that was developed in 1997 and fully implemented in 1999. It now is the primary MIS application for parole services and community corrections. The system includes data on: offenders on postincarceration supervision, offenders assigned to community corrections; compact parolees & probationers. The application's data includes: demographics, sentencing and good time awards, supervision levels, risk/needs, location and status, employment, parole decisions, condition violations, sanctions & interventions, substance abuse testing, supervision fees. Photographic Imaging (Picture Link) This application maintains digital photographic images of inmates and offenders on post-incarceration supervision. In addition to the digital image, the application contains data on offender demographics, physical characteristics and location. The application is used for production of inmate badges. PictureLink also is accessible to many local law enforcement agencies. **Document Imaging** This application has been developed but it still is in the process of being operationalized. The application involves scanning and digital storage of offender records generated in paper form, such as legal documents and correspondence. Eventually, all of these records for the active offender population will be available through the department's computer system.

> The purpose of this application is to automate all inmate medical and mental health records. The EMR system was developed through the department's contract with its health services provider, Prison Health Services (PHS).

page 43

### **Issue Paper Summary: Offender-Based MIS Systems**

reports are not yet available and users have only limited ability to process data. Limited resources have produced a significant backlog in programming projects, further impairing user access to data.

### Issue 4. Increased emphasis must be placed on setting and achieving high data quality standards.

KDOC has become increasingly reliant on its automated MIS applications as the source of data for making important decisions about managing individual offenders, as well as setting systemwide policies. Most major departmental processes are supported, at least to some extent, by the MIS applications. Much of the data in these systems has potential for a direct impact on public safety. For some data elements, the potential for adverse consequence of errors is very high—even if the overall error rate is low. The department does not have an systematic method of assessing and improving the quality of data in its MIS systems.

## Issue 5. Current IT staffing and funding levels are not sufficient to provide adequate support of departmental needs.

Although the department has made significant technological advances in recent years, demands for IT services greatly exceed the department's resources to respond to and meet those needs. There is a large backlog of programming projects, some of which have been on the list for years. There is a constant need to reassess and adjust programming priorities. Delays are encountered in implementing policy and operational changes, and in responding to external requests for information. The department has made virtually no progress in re-engineering and integrating its offender-based applications. Growth in the KDOC network and applications has exceeded growth in resources available to support them. The department does not appear to have fared as well as other state agencies in keeping pace with rapidly changing technology.

### MIS Goals Suggested by the Work Group

- To enhance understanding of the MIS role in the functioning of operational processes, to improve the ability of managers to make informed contributions to MIS decision-making, and to increase MIS literacy levels throughout the organization.
- To establish a systemwide policy for implementing, on an ongoing basis: (1) standardized training for MIS users; and (2) development of MIS system reference manuals.
- To modernize and re-engineer OMIS, to fully integrate the offender-based MIS applications into a single system with a web-based user interface, and to complete priority programming projects in reasonable timeframes.
- To achieve widespread recognition within the department that high quality data is essential to performing critical KDOC functions, and to institutionalize methods and procedures for assessing and improving data quality on an ongoing basis.
- To acquire sufficient staffing and other resources necessary to make reasonable and timely use of advances in available information technology for purposes of managing the offender population.

### Issue Paper Summary: Offender-Based MIS Systems

### Work Group Recommendations

The issue paper identified a number of options and recommendations for the five issues addressed. A few of these—such as development of an OMIS user manual—are being implemented within existing resources. However, the work group concluded that meeting its suggested goals would require significant staffing enhancements. A summary of the recommended enhancements, by issue, is presented in the table below.

Proposed MIS Enhancements, by Issue	Total Prop	osec	d Additions	Phase I	- FY	2003
	FTE		Budget	FTE		Budget
Improved Knowledge Base	7	\$	368,790	4	\$	215,310
Data Accessibility	16		849,397	11		558,491
Data Quality	7		454,410	2		121,260
Resource Capacity - Infrastructure	13		727,944	6		352,523
Total	43	\$	2,400,541	23	\$	1,247,584

The group recommended that the staffing enhancements be made incrementally, with Phase I consisting of 23 FTE and a total budget of \$1.2 million. The Phase I request was included in the department's FY 2003 enhanced services level budget. Although the state's current fiscal situation does not allow for MIS improvements in FY 2003, the need to do so will continue to be a major priority for the department well into the future.

- modernize the Offender Management Information System, integrate it with other departmental MIS applications, improve its user friendliness and accessibility of its data;
- provide training and reference manuals for MIS users; and,
- improve data quality.

Note: On a related topic, in November 2001, the Legislative Division of Post Audit completed an audit entitled *Department of Corrections: Reviewing the Adequacy of Its Controls Over Its Information Technology Systems.* Although the scope of the audit did not coincide exactly with that of the issue paper prepared by department staff, the issues reviewed were similar.

Many of the recommendations in the audit report mirror those in the department's issue paper, such as the need to:

### page 45

### Introduction

Over the past several years, the Department of Corrections has increased the emphasis placed on offender accountability and responsibility. A number of policies and operational practices have been implemented or revised with this goal in mind. In this section, information is provided on the results of several of these initiatives. These include:

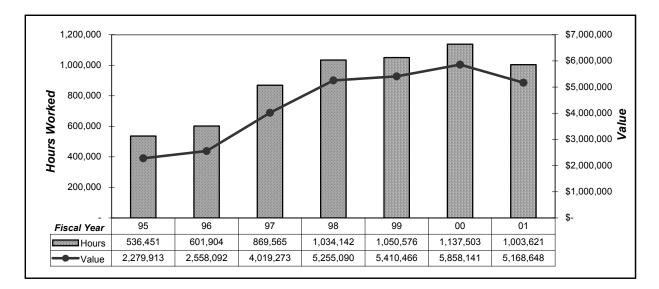
- community service work
- offender fees and payments

...by all inmates

...by work release inmates

...by inmates employed in private correctional industries

- the privileges and incentives system
- distribution of hygiene and other products to inmates



# Total Hours and Estimated Value of Community Service Work FY 1995–FY 2001

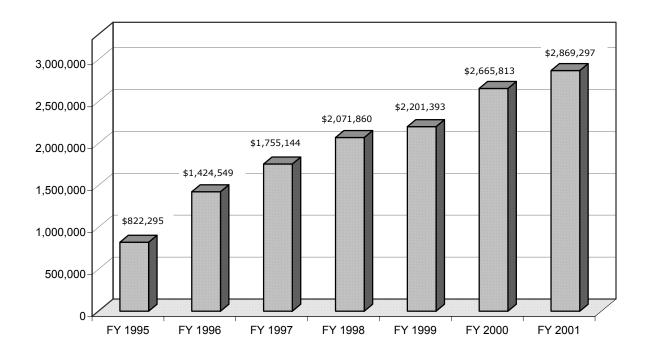
#### **COMMUNITY SERVICE WORK**

KDOC inmates are expected to participate in work and/or program assignments. One of the primary work venues for minimum custody inmates is community service work. Each year, numerous KDOC work details perform a wide variety of tasks for public and non-profit agencies that these agencies would not be able to accomplish otherwise.

- The number of hours worked in the each of the past four years is approximately double the FY 1995 level, and has exceeded one million hours annually for the past four fiscal years.
- If estimated at the minimum wage rate of \$5.15/hour, the total value of community service work performed by KDOC offenders was approximately \$5.2 million in FY 2001, or approximately 2.3 times the value estimated for hours worked in FY 1995.
- Most of the community service work performed by KDOC offenders is done by minimum custody inmates. However, offenders on post-incarceration supervision also are assigned to community service projects. In FY 2001, these offenders worked a total of 12,454 hours.

	Bars are stackeu	d in the same ord	Bars are stacked in the same order as the tabular data.	lata.	[		
1,000,000							
800,000							
600.000							
400,000							
0	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
🔳 Larned	0	3,218	58,421	96,200	116,980	178,435	131,188
Ellsworth	16,113	7,340	30,091	37,680	30,800	67,625	63,659
Norton	55,504	80,693	82,615	87,682	91,814	91,534	80,957
Topeka	66,657	90,177	99,263	131,429	114,269	82,270	60,063
🔲 W infield	66,712	84,726	159,923	246,958	275,454	279,310	256,255
Hutchinson	89,831	100,184	111,258	110,358	106,474	115,304	92,752
El Dorado	111,928	109,553	117,237	110,666	110,217	109,715	112,251

Community Service Hours Worked, by Facility FY 1995–FY 2001



# Offender Payments for Fees and Other Obligations FY 1995–FY 2001

In 1995 the department greatly expanded its use of fees as part of a larger initiative to increase offender accountability and responsibility. Between FY 1995 and FY 2001, total offender payments for KDOC fees and court-related payments more than tripled, increasing from \$822,295 to \$2,869,297. Cumulative payments by offenders over the seven-year period totaled \$13.8 million.

KDOC fees and assessments now include the following:

**Reimbursement for room, board and transportation.** Work release inmates and inmates employed by private correctional industries pay 25% of their gross wages in partial reimbursement for room and board. The reimbursement rate changed during FY 2001; previously, the rate was \$52.40 per week. Where applicable, these inmates also reimburse the state at \$.325/mile for costs incurred in transporting them to their work site.

**Administrative fee.** Inmates pay \$1 per month for administration of their inmate trust account. Proceeds are transferred to the Crime Victims Compensation Fund.

### **Offender Payments for Fees and Other Obligations (cont)** FY 1995–FY 2001

**Supervision fee.** Offenders on post-incarceration supervision pay a supervision fee of \$25 per month, except that offenders assigned to reduced supervision are not required to pay a fee. (*The fee policy was revised, effective January 1, 2002. Prior to this date, offenders paid either \$25 or \$15 per month, depending on incentive level.*) 25% of fee proceeds are transferred to the Crime Victims Compensation Fund; the balance is used to improve supervision services.

**Sick call fee.** Inmates are charged a fee of \$2 for each sick call visit initiated by the inmate (although no inmate is denied medical treatment because of an inability to pay).

**Drug test fee.** Inmates are charged \$5.35 for the cost of conducting a drug test if the drug test result is positive. Offenders on post-incarceration supervision are charged a fee of \$10 for a positive drug test and \$30 for a follow-up confirmation test.

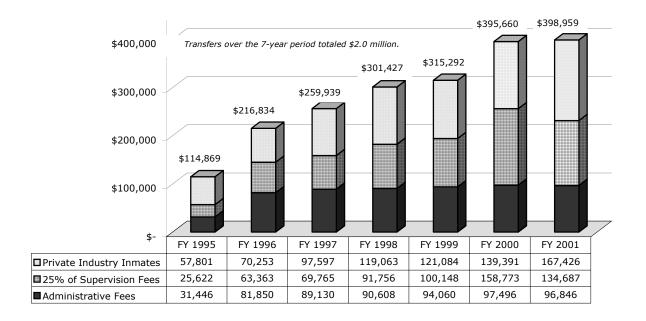
In addition to KDOC fees and charges, offenders pay court-ordered restitution, dependent support, court filing fees, attorney fees and other court-ordered payments. Private correctional industry inmates make payments to the Crime Victims Compensation Fund if they do not owe court-ordered restitution. Work release and private correctional industry inmates also pay federal and state taxes.

Type of Payment	FY 1995	FY	1996	FY 1997	FY 1998	FY 1999	FY 2000	FY 2001	Total
Room and Board	\$ 451,681	\$	749,561	\$ 907,604	\$ 1,079,142	\$ 1,147,969	\$ 1,330,076	\$ 1,592,046	\$ 7,258,079
Supervision Fees	102,488		253,450	279,058	367,024	400,590	635,093	538,769	2,576,472
Court-Ordered Restitution	108,096		121,407	209,459	249,042	239,599	257,811	295,331	1,480,745
Crime Victims (see note)	57,801		71,622	101,044	119,063	121,084	139,391	167,426	777,431
Administrative Fees	31,446		81,850	89,130	90,608	94,060	97,496	96,846	581,436
Transportation	11,229		17,709	41,176	49,381	66,334	73,967	73,264	333,060
Medical Payments	33,043		32,801	35,171	41,196	46,654	44,645	12,243	245,753
Sick Call Fees	13,990		31,397	30,189	31,730	32,384	34,644	37,384	211,718
Dependent Support	11,221		46,032	32,611	17,953	11,249	16,068	17,019	152,153
UA Fees	1,300		9,112	11,484	8,601	22,140	19,223	23,067	94,926
Attorney Fees Paid	-		8,201	10,109	5,708	10,875	8,617	3,166	46,675
Filing Fees			1,408	8,109	12,413	8,456	8,782	12,736	51,904
	\$ 822,295	\$ 1,	,424,549	\$ 1,755,144	\$ 2,071,860	\$ 2,201,393	\$ 2,665,813	\$ 2,869,297	\$ 13,810,351

### Offender Payments Breakdown by Type and Amount FY 1995–FY 2001

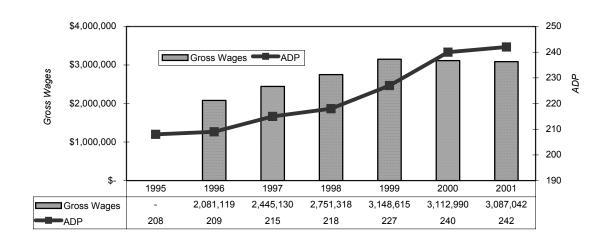
*Note:* To avoid double-counting, the amount shown for Crime Victims includes only those payments to the Crime Victims Compensation Fund which did not originate from Administrative Fees and Supervision Fees. Therefore, the table understates the total amount transferred from all KDOC offender-generated revenues to the Crime Victims Compensation Fund. During the seven-year period, the total was \$2.0 million.

### Transfers to Crime Victims Compensation Fund By source of revenue FY 1995–FY 2001



Since January 1, 1995, the Department of Corrections has transferred funds from various inmate revenue sources to the Crime Victims Compensation Fund. These transfers originate from:

- entire proceeds from a \$1 monthly fee paid by inmates for administration of their inmate trust accounts;
- 25% of the proceeds of the monthly supervision fee paid by offenders on post-incarceration supervision; and
- amounts deducted for this purpose from wages of inmates employed by private correctional industries.



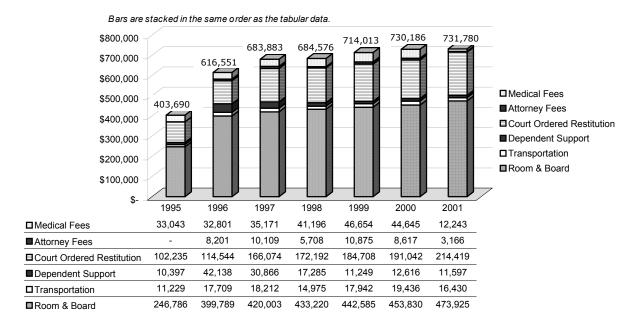
# Work Release Inmates: ADP and Gross Wages Earned FY 1995–FY 2001

KDOC has work release programs in Wichita and Hutchinson. Capacity at Wichita Work Release is 198 (including some permanent party inmates), while the work release capacity at Hutchinson Correctional Facility is 48.

The work release capacity at HCF was increased in 1999, which has resulted in an overall increase in the work release ADP. In FY 2001, the total work release ADP was 242, compared to 208 in FY 1995.

Gross wages earned by work release inmates totaled 3.1 million in FY 2001—an increase of 50% from FY 1996.

### Payments by Work Release Inmates Breakdown by Type and Amount FY 1995-FY 2001



Work release inmates pay:

Room and board reimbursement at a rate equal to 25% of their gross wages. This rate took effect July 1, 2001; previously, the reimbursement rate was \$52.40/week.

Reimbursement to the state (at \$.325 per mile) for transportation to and from work.

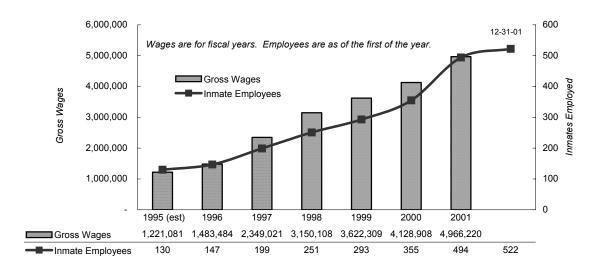
Medical expenses.

Court-ordered payments such as restitution, dependent support, and attorney fees.

State and federal taxes.

Payments made by work release inmates for these purposes (except taxes) totaled \$731,780 in FY 2001, including \$473,925 for room and board and \$214,419 for court-ordered restitution.

### Private Industry Inmates: Number Employed & Gross Wages Earned 1995–2001

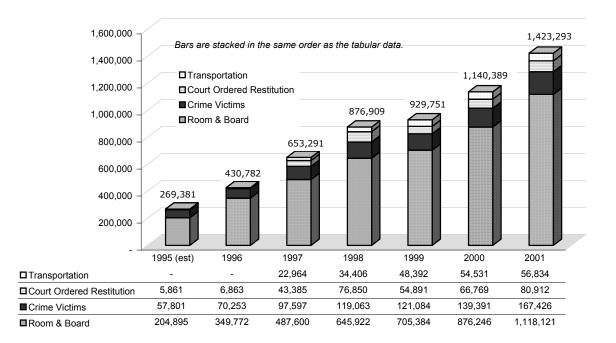


KDOC has significantly increased its emphasis on recruiting private correctional industry in the past several years. The department currently has 16 agreements with private companies for employment of inmates in or near KDOC facilities.

The number of inmates employed by private correctional industries on December 31, 2001 was four times the 1995 level.

Gross wages earned by these inmates totaled \$4.97 million in FY 2001—four times the estimated wages in FY 1995. Inmates employed by private correctional industries must earn at least minimum wage.

### **Payments by Private Industry Inmates** Breakdown by Type and Amount FY 1995–FY 2001



Inmates employed by private correctional industries pay:

Room and board reimbursement to the state at a rate equal to 25% of gross wages. This rate became effective February 1, 2001; previously, the reimbursement rate was \$52.40/ week.

Reimbursement to the state (at \$.31 per mile) for transportation to and from work, if located off prison grounds.

Either court-ordered restitution or payments to the Crime Victims Compensation Fund.

State and federal taxes.

Payments made by these inmates for these purposes (except taxes) totaled \$1,423,293 in FY 2001, including \$1,118,121 for room and board and \$248,338 for restitution and victim compensation.

### **Privileges and Incentives**

Incentive Type	Intake	Level 1	Level 2 L	evel 3.
TV/electronics ownership	no	no	yes	yes
Handicrafts	no	no	no	yes
Participate in organizations	no	limited	limited	yes
Canteen limit (per pay period)	5	20	80	140
Property	intake only	limited	max allowed b	y policy
Incentive pay eligibility	none	\$.60/day	max allowed b	y policy
Visitation	none	clergy, atty, immediate family	max allowed b	y policy

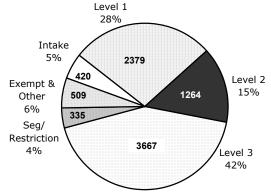
#### Inmate Privilege Levels

In January 1996, the Department of Corrections implemented a new system of privileges and incentives to increase offender accountability and responsibility. Offenders must earn privileges in several major incentive categories, including property, canteen purchase limits, visitation, and eligibility for higher pay rates/better jobs, including correctional industry jobs. Privileges must be earned, and they also can be lost. Offender behavior resulting in disciplinary convictions or loss of custody may result in a reduction in privilege level.

As summarized in the table above, there are four privilege levels for inmates—intake, plus three graduated incentive levels. Effective January 1, 2002, post-incarceration offenders are no longer assigned an incentive level.

The two largest incentive level groups for inmates are Level 3 and Level 1 representing 70% of the inmate population. A small percentage of inmates are exempt from the level system such as work release inmates, inmates participating in therapeutic treatment communities, and inmates housed at the central unit of Larned Correctional Mental Health Facility.

#### Inmate Population, by Privilege Level



Inmate population as of January 1, 2002

### Distribution of Hygiene and Other Products to Inmates

Products Affected by Policy Change							
Hygiene Items	Writing Supplies						
Toothbrush and toothpaste	Stationery						
Disposable razor	Postage for official and legal mail						
Comb or pick							
Soap							

In April 1998, KDOC implemented a new policy which requires that most inmates purchase certain hygiene products and correspondence items that previously had been supplied to them by the department at no charge. The policy change was prompted by recommendations made by a Kansas Quality Management team at El Dorado Correctional Facility.

The department still supplies these items at no cost to inmates determined to be indigent, i.e. those inmates whose cumulative spendable funds during the preceding month totaled less than \$12.

Items covered by the policy are sold by facility canteens at cost. There is no mark-up for these products.

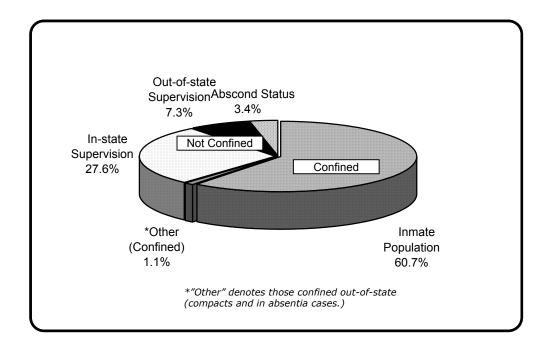
The department estimates that the change in policy resulted in savings of approximately \$210,000 in FY 1999, \$231,000 in FY 2000, and \$262,000 in FY 2001. The savings were calculated by: (1) estimating the department's average expenditures for items supplied to indigent inmates; and (2) applying the average expenditure amount to the non-indigent ADP.

KDOC expenditures to purchase these items for indigent inmates average \$30.83 per inmate in FY 1999, \$32.00 in FY 2000, and \$36.58 in FY 2001. The average daily population of non-indigent inmates was: 6,819 in FY 1999; 7,226 in FY 2000; and 7,158 in FY 2001.

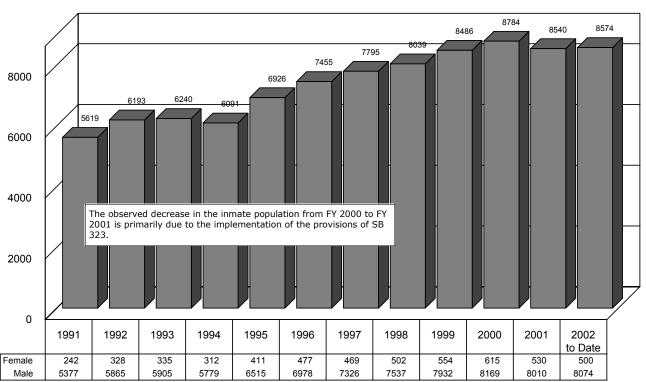


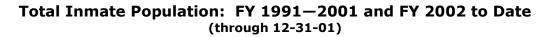
### Offender Population Under KDOC Management: December 31, 2001

Status of Offenders	Number	Percent of Total
Offenders Confined: Inmate Population	8,574	60.7%
*Other (Confined) <b>Subtotal</b>	151 8,725	1.1% 61.7%
Offenders Not Confined:		
In-state Supervision	3,904	27.6%
Out-of-state Supervision	1,029	7.3%
Abscond Status	475	3.4%
Subtotal	5,408	38.3%
Grand Total	14,133	100%



page 58



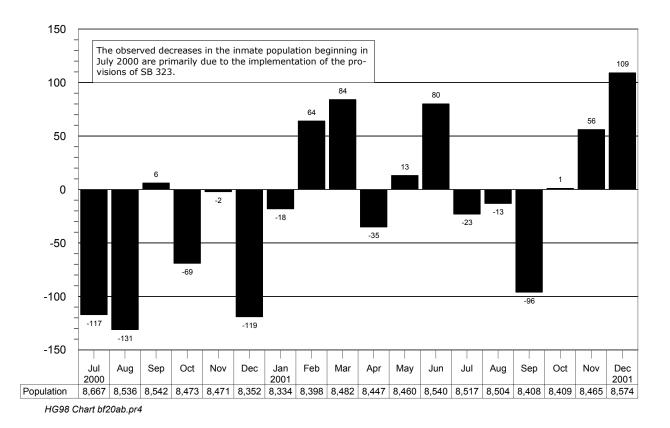


HG98 Chart bf8ab.pr4

- During the first six months of FY 2002, the inmate population increased by 34 (0.4%).
- The decrease in inmate population during the first half of FY 1994 resulted primarily from a large number of offenders being released under the retroactive provisions of the Kansas Sentencing Guidelines Act, which took effect July 1, 1993.

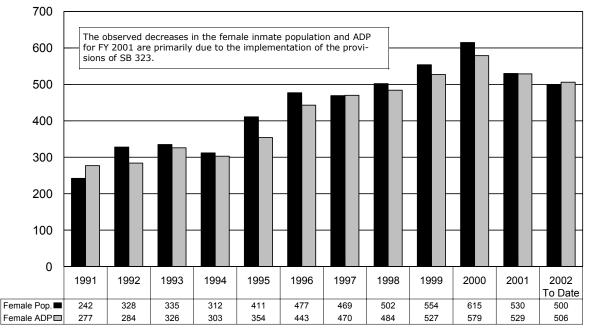
<sup>\*</sup>As of June 30 each year except FY 2002, which is as of 12-31-2001.

### Change in Month-end Inmate Population During 18-Month Period: July 2000 Through December 2001



 The inmate population fluctuated considerably during the 18-month period, with the monthly change ranging from +109 to -131. There were increases in 8 of the months and decreases in 10 of the months.

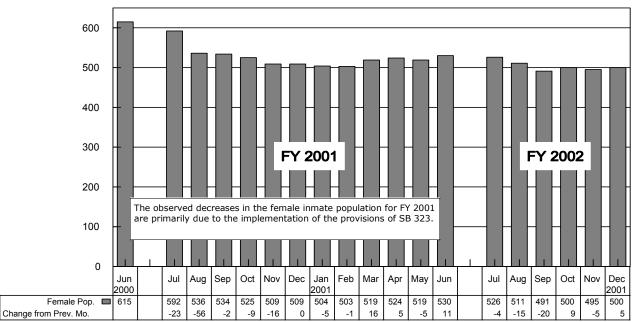
### Female Inmate Population and Average Daily Population: FY 1991-2001 and FY 2002 to Date (through 12-31-2002)



\*The population figures reflect the number of women as of June 30 each year except FY 2002 to Date. The average daily population (ADP) is the average daily count for the fiscal year (except for 2002 to date, which is for the first six months of the year). HG98 Chart bfpopfem.pr4

• The December 31, 2001 female population of 500 is smaller by 30 (5.7%) than at the end of FY 2001, but is still 106% greater than a decade ago (FY 1991).

(through 12-31-01)

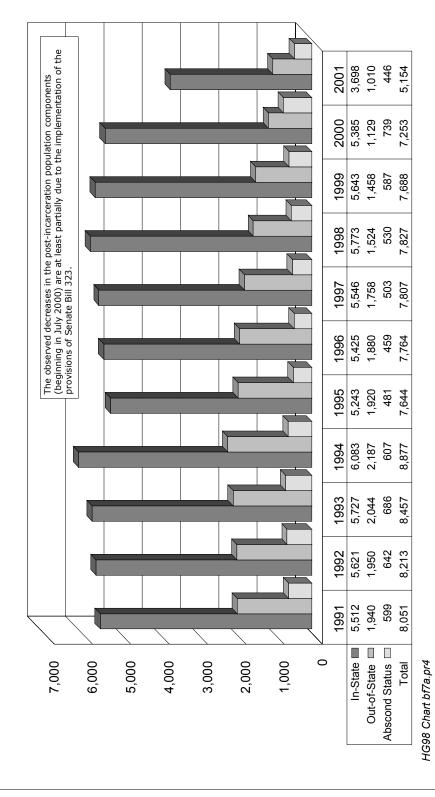


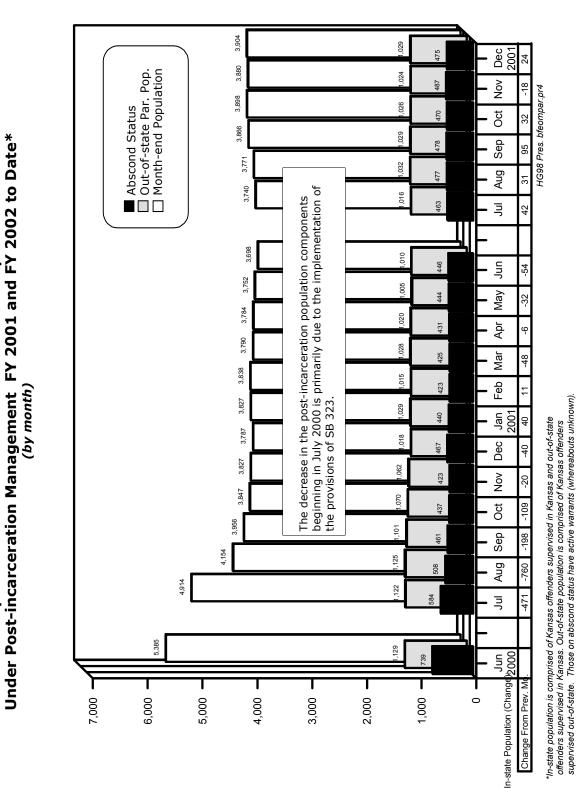
HG98 Chart bfmofem.pr4

• The number of females on December 31, 2001 (500) is smaller by 115 (18.7%) than 18 months before, on June 30, 2000.

### **Offender Trends**

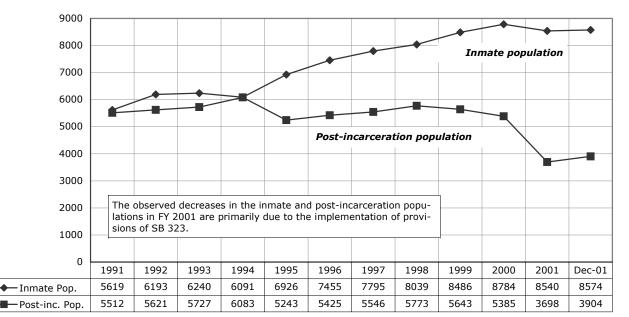
Components of the End-of-year Offender Population Under Post-incarceration Management: Fiscal Years 1991-2001





page 63

**Components of the End-of-Month Offender Population** 



#### Inmate Population and Post-incarceration Population Under In-State Supervision FY 1991-2001 and FY 2002 to Date (through 12-31-01)

\*All numbers are as of June 30 each year except FY 2002, which is December 31, 2001.

- The December 31, 2001 inmate population of 8,574 is about 53% greater than ten years previously (5,619 in 1991).
- The post-incarceration population of 3,904 is about 29% smaller than the 1991 population (5,512).
- Note that the term "post-incarceration population" is used to encompass the traditional "parole population" (Kansas offenders on parole/conditional release in Kansas and compact cases supervised in Kansas), as well as offenders released under the provisions of the Kansas Sentencing Guidelines Act who are serving a designated period of supervised release.

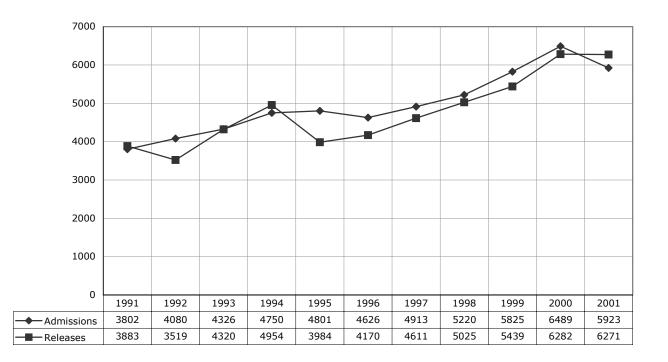
#### 9000 8000 Inmate population 7000 6000 5000 Post-incarceration population 4000 3000 The observed decreases in the inmate and post-incarceration 2000 populations beginning in July 2000 are primarily due to the implementation of the provisions of SB 323. 1000 0 Jul Jan Aug Sep Oct Nov Dec Feb Mar Apr May Jun Jul Aug Sep Oct Nov Dec 00 01 8536 8542 8473 8471 8352 8334 8398 8482 8447 8460 8540 8517 8504 8408 8409 8465 8574 8667 -Inmate Pop 4914 4154 3956 3847 3827 3787 3827 3838 3790 3784 3752 3698 3740 3771 3866 3898 3880 3904 - Post-Inc. Pop.

#### Month-end Inmate Population and Post-incarceration Population Under In-State Supervision FY 2001 and FY 2002 to Date (through 12-31-01)

Figures reflect end-of-month population. The June 30, 1999 figures are 8,486 (inmate) and 5,643 (post-incarceration).

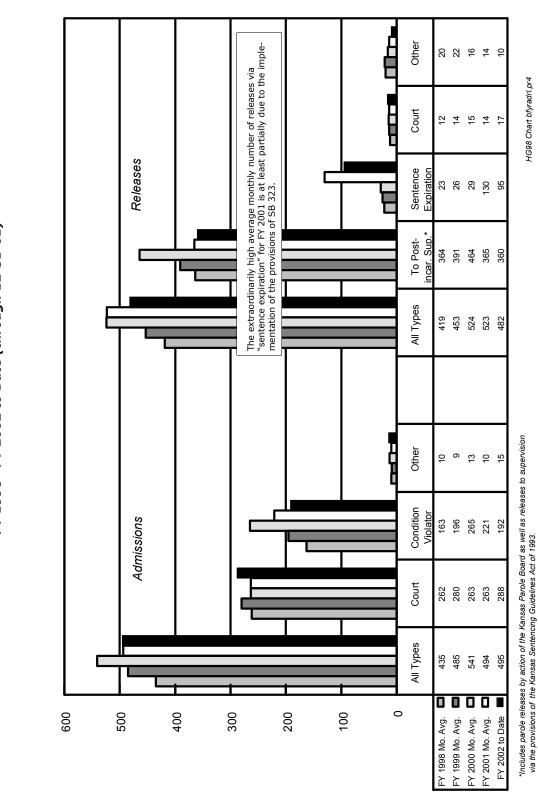
- During FY 2001, the inmate population decreased by 244 (an average of -20.3 per month), while the post-incarceration population under in-state supervision decreased by 1,687 (an average of -140.6).
- During the first six months of FY 2002, the inmate population increased by 34 (an average of 5.7 per month) while the post-incarceration population increased by 206 (an average of 34.3 per month).





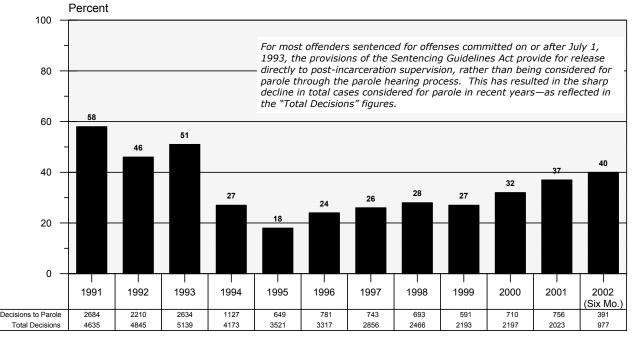
#### Yearly Admissions and Releases: Fiscal Years 1991-2001

- Admissions in FY 2001 numbered 5,923—down 566 (8.7%) from 6,489 in FY 2000.
- Releases in FY 2001 numbered 6,271—little change from 6,282 in FY 2000.



# Average Number of Admissions and Releases Per Month by Major Category: Comparison of Selected Years FY 1998–FY 2002 to Date (through 12-31-01)

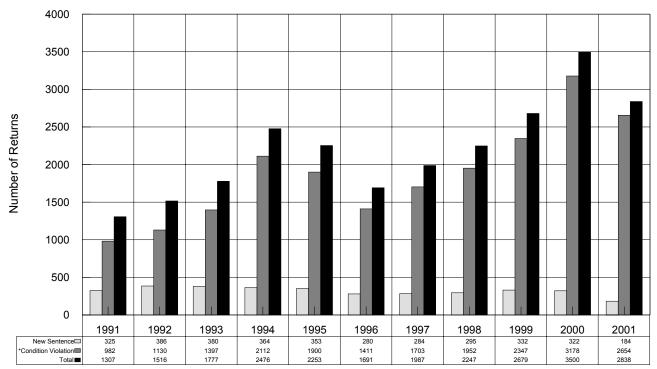
#### Parole Rate: Kansas Parole Board Decisions to Parole as a Proportion of Total Decisions Fiscal Years 1991-2002 to date (through 12-31-01)



\*Information pertains to decisions resulting from regular parole hearings. Excluded are decisions from parole violation hearings, one outcome of which is the decision to "reparole," which was used more frequently after FY 93, and in effect reduced the number of regular parole hearings. HG98 Chart bf9ab.pr4

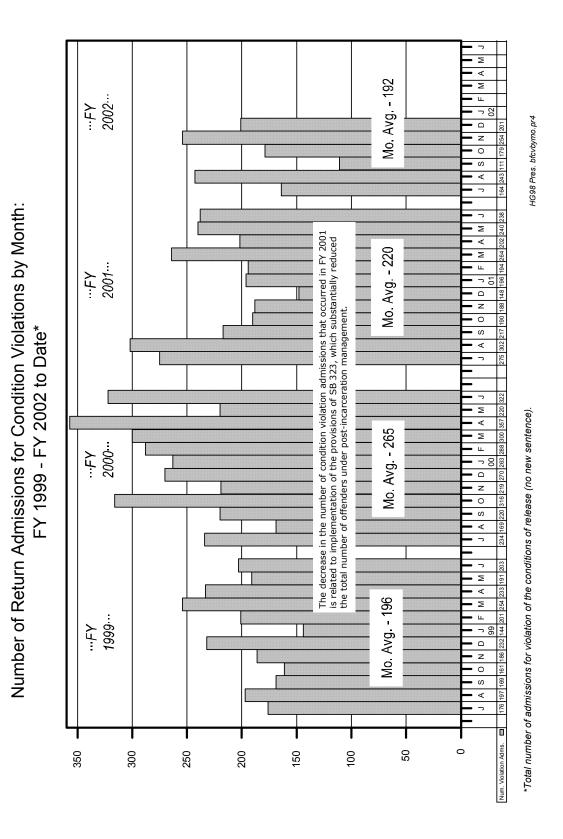
- Parole rate is defined as the proportion of regular hearing decisions that are grants of parole.
- The parole rate was 40.0% for the first six months of FY 2002—slightly higher than the 37.4% rate for FY 2001.



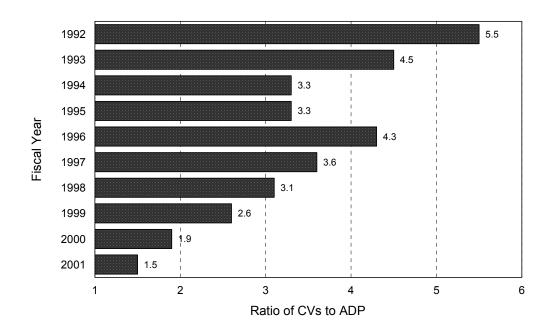


\*Condition violation" reflects the number of return admissions for violation of the conditions of release with no new felony offense involved. "New sentence" reflects the number of return admissions resulting from new felony convictions while on release status.

- For new sentence returns, the number in FY 2001 was 184, down sharply (-42.9%) from 332 in FY 2000.
- For condition violator returns, the number of returns in FY 2001 (2,654) was down 524 (-16.5%) from the record high level in FY 2000 (3,178).



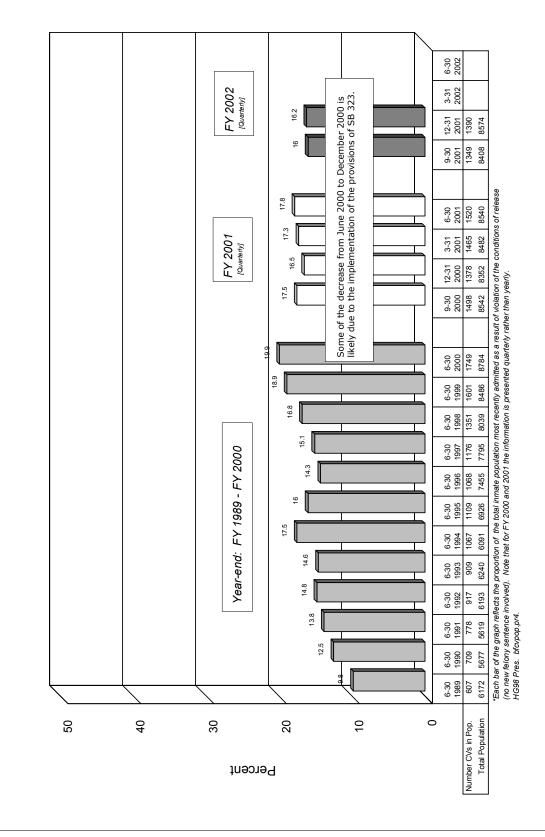
#### Ratio of Condition Violation Returns to the Average Daily Population (ADP) of All Kansas Offenders on Supervised Release Fiscal Years 1992–2001

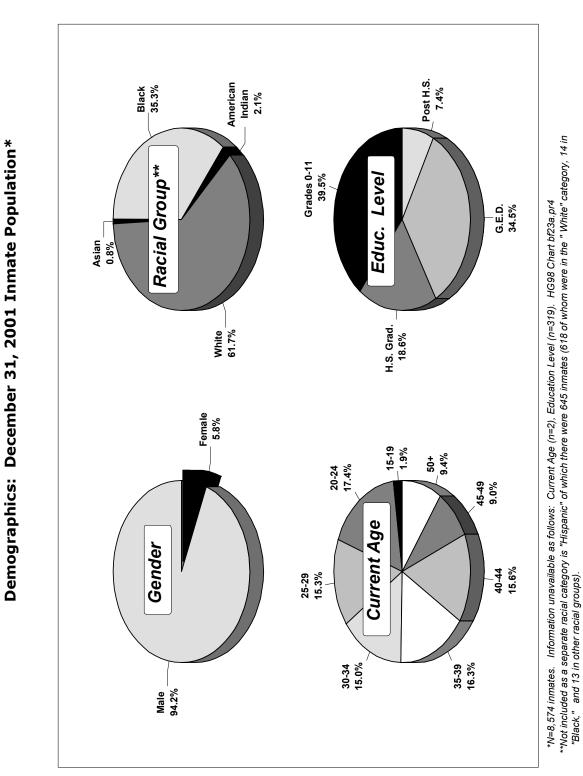


- This indicator reflects the number of condition violator returns per the average daily number of Kansas offenders under supervision, whether in-state or out-of-state. The lower the ratio figure, the higher the rate of condition violation returns.
- The proportion of offenders returned as a result of condition violations increased markedly from FY 1996 to FY 2001. In FY 1996 there was one return for every 4.3 ADP, while in FY 2001 there was one return for every 1.5 ADP.

# **Offender Trends**

Proportion of Total Inmate Population Whose Latest Admission Was as a Post-incarceration Supervision Condition Violator: Selected Dates\*





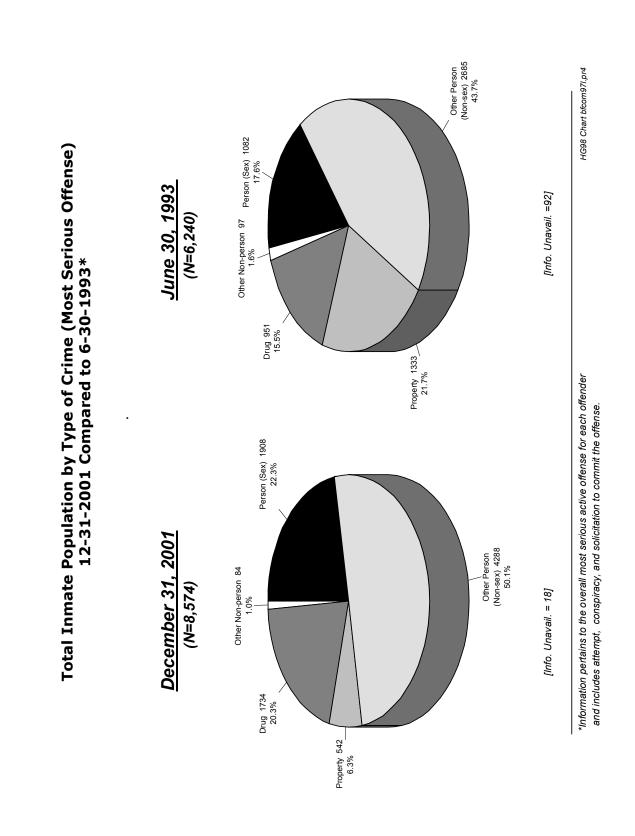
Year-end Inmate Population by Custody Level

Fiscal Years 1991—2002 to Date (12-31-01)\*

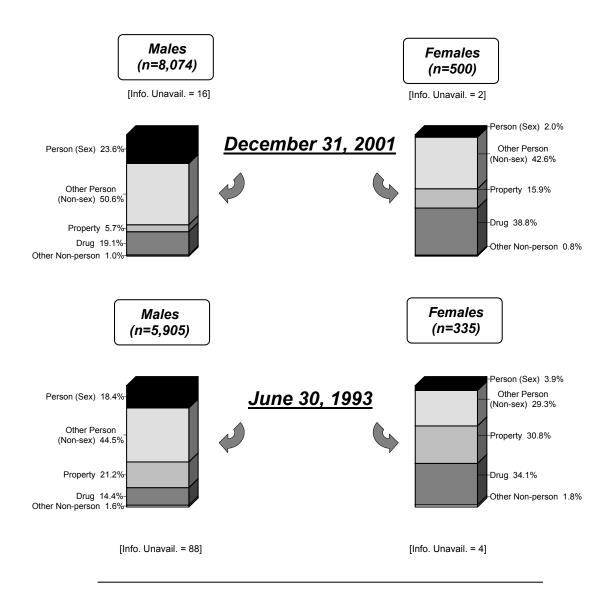
30 Dec. 31 2001 3,700 2,533 8,574 2,341 43 27 June 30 3 2001 2,234 3,705 8,540 2,601 43 26 Maximum Medium June 30 33 2000 2,247 2,916 8,784 3,621 Custody Level 4 26 June 30 June 30 34 1998 1,994 3,289 2,756 8,039 4 25 35 1997 1,916 2,775 7,795 3,104 4 25 June 30 June 30 35 1996 2,932 2,612 7,455 1,911 39 26 35 1995 1,845 2,689 2,365 6,899 39 26 June 30 35 1994 1,650 2,341 2,100 6,091 27 June 30 34 1993 1,813 2,283 6,240 2,144 37 σ June 30 1992 6,193 1,654 2,175 2,364 35 27 June 30 8 5,619 1,439 1,966 2,214 1991 35 26 Total (No.) Maximum (No.) Medium (No.) Minimum (No.) 50 40 0 30 20 5 % of Total Inmate Population

\* Maximum custody totals include unclassified and special management inmates, as well as regular maximum custody. HG98 Chart bfcus1.pr4

corrections briefing report 2002

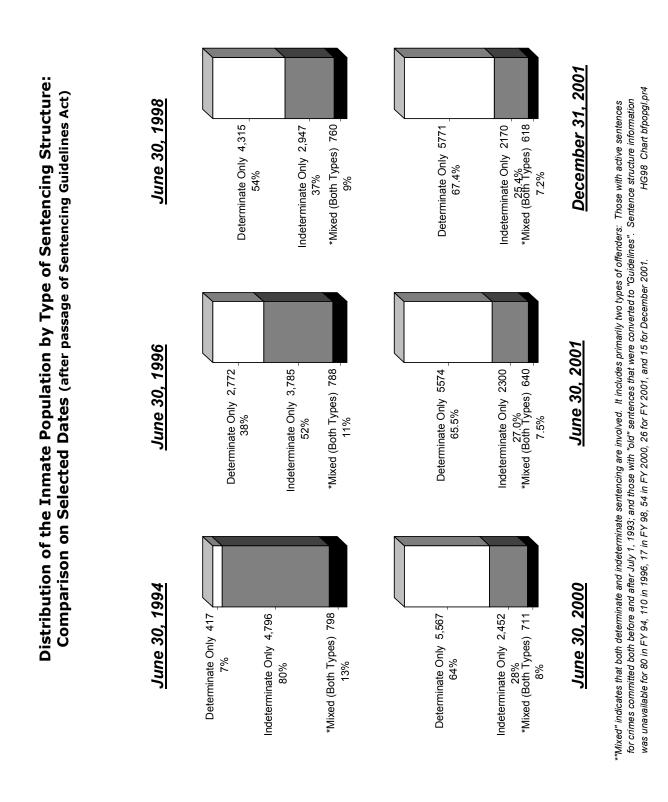


#### Inmate Population by Gender and Type of Crime (Most Serious Offense) 12-31-01 Compared to 6-30-93\*



\*Information pertains to the overall most serious active offense for each offender and includes attempt, conspiracy, and solicitation to commit the offense.

HG98 Chart bfcom97p.pr4



<mark>FΥ 1993</mark>
No. % No.
1,820         57.2%         2,073           145         4.6%         140           866         27.2%         1,307           0         0.0%         12           352         11.1%         352
3,183 100.0% 3,884
<b>1,386 43.5% 1,859</b> 276 8.7% 222 1,307 41.1% 1,615 8 0.3% 72 206 6.5% 116
3,183 100.0% 3,884 100.0%
<b>1,226 38.5% 1,685</b> 318 10.0% 244 1,477 46.4% 1,712 29 0.9% 162 133 4.2% 81
3,183 100.0% 3,884 100.0%
<b>1,134 35.6% 1,582</b> 336 10.6% 257 1,575 49.5% 1,763 48 1.5% 219 90 2.8% 63
3,183 100.0% 3,884 100.0%
<b>1,069 33.6% 1,514 39.0%</b> 342 10.7% 260 6.7% 1,618 50.8% 1,802 46.4% 77 2.4% 274 7.1% 77 2.4% 34 0.9%
3,183 100.0% 3,884 100.0%

\*see footnotes next page.

# Footnotes

\* The release population includes all offenders released via parole, conditional release, or release to post-incarceration supervision via the Kansas Sentencing Guidelines Act of July 1, 1993) during the fiscal year specified. Excluded are releases to detainers. The follow-up is applied individually for each inmate (release date plus the specified number of years in the follow-up period).

# Explanation of row headings:

No Return to KDOC = no readmission to KDOC facilities during the follow-up period;

Violation, New Sentence = readmission to KDOC for a new felony offense,

Violation, No New Sentence = "condition violation" - readmission to KDOC for violation of the conditions of release that did not involve a new felony sentence;

New Commitment (After Discharge) = new admission to KDOC (after discharge from sentence obligation, but before the end of the follow-up period);

Active Warrant (End of Period) = offender had an active warrant as of the end of the follow-up period.

- Blank cells in table: Information not yet available (end date of follow-up period has not yet passed). \*\*
- Warrant" group), but later are reinstated on supervision in good standing and then discharged. When such reinstatements In some instances it is possible for the number of "No Returns" during the year to be greater than that of a preceding year. Such instances arise in cases where the offenders are on abscond status for a long period of time (counted in "Active occur, the affected offenders move from the absconder group to the "No Return" group for the latest year \*\*\*

NOTE: Each percentage total is given as 100 even though the sums may vary slightly due to rounding.

page 80

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# **Offender Programs**

page 81

#### Introduction

KDOC provides direct program services to inmates and offenders on post-incarceration supervision. The underlying objective common to all offender programs is to better equip the offender for a successful return to the community by providing appropriate educational and treatment opportunities.

Major program and service areas include:

COMMUNITY-BASED PROGRAMS	FACILITY-BASED PROGRAMS & SERVICES
Substance abuse treatment	Medical & mental health services
Sex offender treatment	Sex offender treatment
Community residential beds	Substance abuse treatment
	Special education
	Vocational education
	Academic education
	Values-based pre-release
	Pre-release
	Work release
	Visitor centers
	Self-help

- Nearly all KDOC programs are delivered by contract providers, an approach which provides professional services from those who specialize in each of the respective service areas. Contracts are awarded through a competitive selection process coordinated through the Division of Purchases in the Department of Administration.
- KDOC staff provide program oversight, monitor contract compliance, and evaluate program effectiveness. Responsibility for contract procurement, administration and monitoring resides with the department's Division of Programs, headed by the Deputy Secretary of Programs.
- In FY 2002, the Programs Division is responsible for administering approximately \$11.1 million in contracts for offender programs and services. The division is also responsible for administering funds received for providing community-based treatment of fourth and subsequent DUI offenders pursuant to legislation passed by the 2001 Legislature.

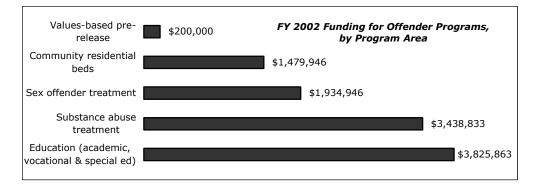
<sup>&</sup>lt;sup>1</sup> This division also administers most other KDOC contracts, including the medical services contract at \$24.0 million and the food service contract, at \$12.4 million. Altogether, the division's contract oversight responsibility in FY 2002 totals approximately \$47.7 million, or 21.3% of the department's systemwide operating budget.

# Offender Programs

# Major Milestones, Highlights, and Plans

FY 2001	The department implemented electronic medical records through its medical con- tractor. The system provides for computerized medical, dental and mental health records, thus affording immediate access to this information by authorized person- nel at any KDOC facility. Because of budget reductions, the department terminated the battered women's program and the therapeutic community transitional placement beds in Wichita. Education program reductions were also implemented.
	Chemical Dependency Recovery Program (CDRP) services previously provided to KDOC inmates by Larned State Hospital were transferred to the department. CDRP is the only substance abuse treatment program provided directly by KDOC staff rather than contract staff.
	The department conducted a needs assessment for substance abuse treatment and special needs inmates.
FY 2002	The department prepared a new three-year Strategic Action Plan.
	The department entered into agreements with SRS to: provide community treat- ment services for fourth and subsequent DUI offenders pursuant to SB 67; provide a grant-writer position dedicated to KDOC projects; provide a discharge planner/ case manager to assist inmates released from El Dorado.
	The Sex Offender Treatment Program added a specific substance abuse treatment component to its curriculum.
	The department implemented a restructured academic education program, empha- sizing individualized computer-based instruction rather than classroom instruction.
	As part of the Strategic Action Plan, a work group will review and make recom- mendations for re-structuring the substance abuse treatment program, based on an operational definition of "need" and a more explicit target population.
	The department received a \$142,919 grant from the Department of Education to provide community transition training for inmates age 25 and younger. The grant funds 10 vocational slots at each KDOC facility.
	The electronic medical records system will be linked to OMIS, the department's Offender Management Information System.
FY 2003	The department will publish Volume V of the Programs Evaluation Report.
	The department will begin a new contract cycle for the Sex Offender Treatment Program.
	The department will issue new specifications and conduct negotiations for the food service contract which will expire at the end of FY 2003.

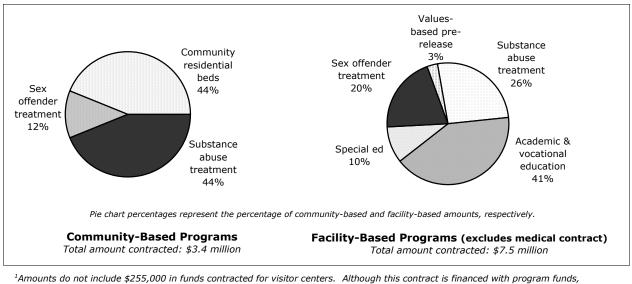
#### Allocation of FY 2002 Program Funds<sup>1</sup>



*KDOC has \$10.9 million budgeted for offender program contract services in FY 2002. Of the total....* 

- 35.2% will be expended for academic, vocational and special education programs.
- 31.6% will be expended for substance abuse treatment programs.
- 17.8% will be expended for sex offender treatment programs.
- 13.6% will be expended for community residential beds.
- 69.1% will be expended for facility-based programs and 30.9% for community-based programs.

*Of the offender program total, \$3.4 million will be expended for community-based programs and \$7.5 million for facility-based programs. Allocations within these categories are presented below.* 



<sup>1</sup>Amounts do not include \$255,000 in funds contracted for visitor centers. Although this contract is financed with program funds, services provided are not delivered directly to offenders. Also excluded is: \$187,904 in the Larned Correctional Mental Health Facility budget for direct delivery of substance abuse treatment services; \$5,760 for contract religious advisors; \$142,919 in transitional training grant funds received after submission of the budget; and, \$619,000 in funds authorized for community-based treatment of DUI offenders pursuant to SB 67, enacted during the 2001 session.

# Offender Programs —

page 84

Contracts for facility-based programs & services							
Program/Service	Contractor	FY 02 Contract \$	Expiration Date				
Medical/mental health	Prison Health Services	\$23,984,412	6-30-05				
Medical services management Substance abuse treatment	Kansas University Physicians, Inc.	194,000	6-30-04				
Standard program	Mirror, Inc.	1,184,730 <sup>a</sup>	6-30-04				
Therapeutic community (LCF)	DCCCA, Inc.	364,003	6-30-05				
Therapeutic community (WCF)	DCCCA, Inc.	260,715 <sup>*a</sup>	6-30-02				
Therapeutic community (TCF)	DCCCA, Inc.	148,150 <sup>*a</sup>	6-30-03				
Education							
Academic & vocational	Southeast KS Education Service Center	3,088,089 <sup>*ab</sup>	6-30-06				
Special education	Southeast KS Education Service Center	614,320 <sup>*</sup>	6-30-02				
Educational assessment	Southeast KS Education Service Center	123,454	6-30-02				
Sex offender treatment	DCCCA, Inc.	1,533,106	6-30-02				
Values-based prerelease	Prison Fellowship Ministries (InnerChange)	200,000 <sup>a</sup>	6-30-03				
Visitor centers	Outside Connections	255,000 <sup>a</sup>	6-30-04				

Facility-based total: \$31,949,979

Contracts for community-based programs						
Program or Service	Contractor	FY 02 Contract \$	Expiration Date			
Community residential beds (CRBs)	Mirror, Inc.	\$1,304,510	6-30-04			
	Shield of Service	175,436	6-30-04			
Substance abuse treatment						
Standard program	Mirror, Inc.	1,105,015	6-30-04			
TC transition	DCCCA (included in the 3 TC contracts)	376,220 <sup>*a</sup>	see table above			
Sex offender treatment	DCCCA, Inc.	401,840	6-30-02			

Community-based total: \$3,363,021

Grand Total: \$35,313,000

<sup>\*</sup>financed in part by federal funds

<sup>&</sup>lt;sup>a</sup> financed in whole or in part by inmate benefit fund moneys

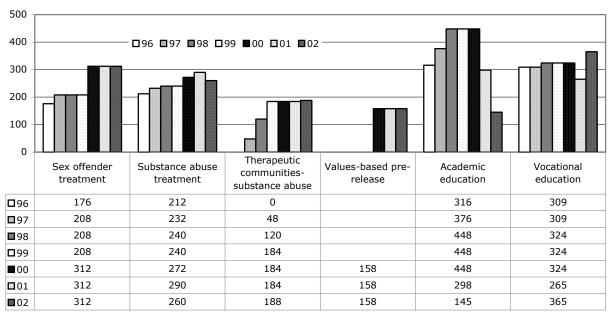
<sup>&</sup>lt;sup>b</sup> financed in part from the Correctional Industries Fund

Number of p	orogran	ı slot	s, by	facil	ity —	FY 2	002		
	EDCF	ECF	HCF		LCMHF	NCF	TCF	WCF	Totals
Academic education	15	15	30	30	10	15	15	15	145
Special education			20	30			10	10	70
Substance abuse treatment									
Standard program	20	48	36	32	40	36	48	0	260
Therapeutic community				100			24	64	188
Sex offender treatment			80	140		80	12		312
Values-based pre-release								158	158
Vocational education									365
Barbering			10						
Building maintenance				12			12		
Business support							12		
Cabinet-making				12					
Computer tech								12	
Construction			12			24			
Custodial services					8				
Drafting			15						
Food service	10		12	12		12			
Horticulture		12	12			12			
Industries technology			20						
Small electronics repair	12								
Transitional training program	10	10	10	10	10	10	10	10	
Utilities maintenance			15						
Welding			15	12					
	67	85	287	390	68	189	143	269	1498

*Note: All of the program slots are contracted except the 40 substance abuse treatment slots at Larned Correctional Mental Health Facility, where services are provided by KDOC staff.* 

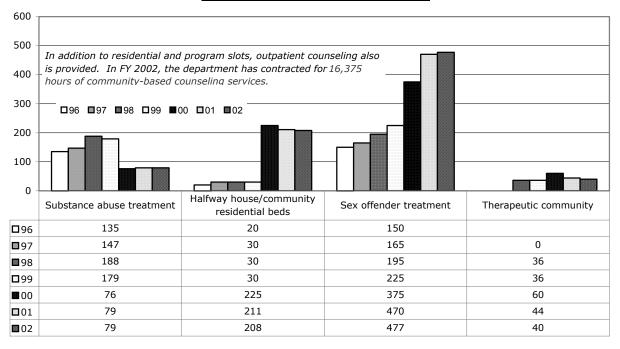
Number of community program slots, by parole region – FY 2002						
	Northern	Southern	Total			
Intermediate substance abuse treatment	44	35	79			
Community residential beds	100	108	208			
Transitional therapeutic community	40	0	40			
Sex offender treatment	260	217	477			
Outpatient counseling (statewide)			16,375 hours			

#### KDOC Program Capacity: FY 1996-FY 2002

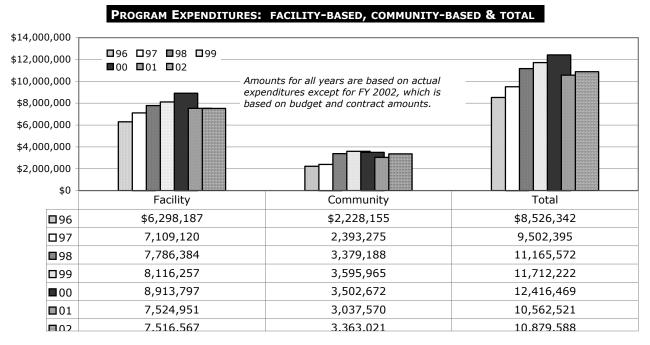


#### FACILITY-BASED PROGRAM SLOTS

#### COMMUNITY-BASED PROGRAM SLOTS



#### Program Expenditures FY 1996—FY 2002



Because facility-based and community-based programs are included in the same budget program and are not accounted for separately when expenditures are made, an exact breakdown of actual expenditures for facility-based and community-based programs is not readily available. The facility vs. community breakdowns should be regarded as estimates. Amounts do not include funding for: visitor centers; CDRP substance abuse treatment program at Larned Correctional Mental Health Facility; transitional training grant funds received after submission of the budget; or, treatment services for fourth and subsequent DUI offenders.

#### During the FY 1996 - FY 2002 period-

There was a slight proportional shift in expenditures between facility and community-based programs. Over this timeframe, expenditures for facility-based programs decreased from 74% to 69% of the total program expenditures.

Facility-based program capacity increased significantly for sex offender treatment and substance abuse treatment (including therapeutic communities), while capacity for academic and vocational education decreased.

Community-based program capacity more than tripled for sex offender treatment.

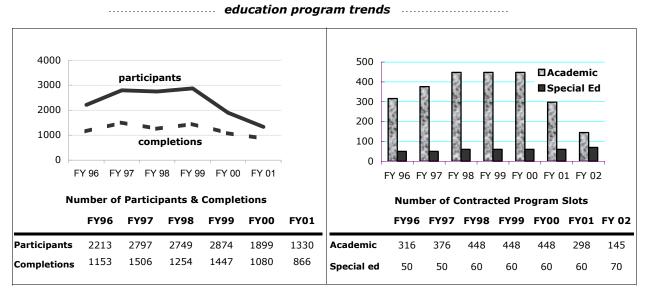
During the latter part of the period, the department significantly increased its contract capacity for community residential beds while decreasing substance abuse treatment capacity. In part this reflects additional capacity, but it also represents a shift in the use of slots that had previously been categorized as reintegration substance abuse treatment slots.

Because of budget reductions, the amount expended for offender programs in FY 2001 was nearly 15% less than the amount expended in FY 2000.

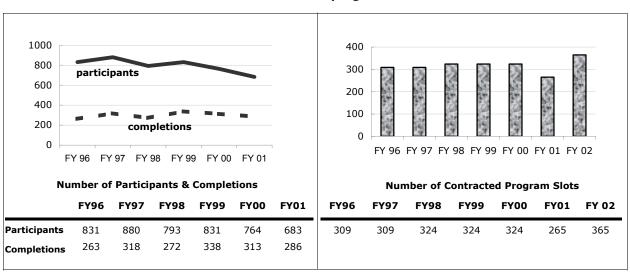
# **Offender Programs**

# academic & special education (facility)

purpose	Provide a curriculur tencies required of sponsible communi	adults for							-
	Provide GED certific	Provide GED certification services.							
	Provide appropriate learning problems t the educational and	to assist th	nem in n	neeting t	the com	pletion re	equirem	ients of	Ι
providers	Contractor				FY 0	2 Contract	t \$	Contra Expirat	
	Southeast Kansas I	Education S	Service	Center		\$2,120,	202	6-30-	06
locations	Literacy/GED Special ed	EDCF √	ECF √	HCF √	LCF √ √	LCMHF √	NCF √	TCF √	WCF √
	opecial ea								
in FY 2001	<ul><li>423 inmates obt</li><li>407 inmates cor</li><li>The department</li></ul>	npleted the	e literac ed its b	, asic app	roach t				
	emphasis on co mented beginnir			ruction.	The re	structure	d progr	am was	imple-



ırpose	Provide comprehensive quire marketable job sk employment.								I
ovider	Contractor				FY 02	Contract \$	5	Contra Expirati	
	Southeast Kansas Educa	tion Servi	ice Cent	er	\$1,	576,661		6-30-0	)6
cations		EDCF	ECF	HCF	LCF	LCMHF	NCF	TCF	W
	Barbering			√					
	Building maintenance				√			√	
	Business support							√	
	Cabinet-making				√				
	Computer tech								√
	Construction			√			√		
	Drafting			√			• • • • • • • • • •		
	Food service	√		√	~~√		√		
	Horticulture		√	√			~√		
	Industries technology			√			• • • • • • • • • •		
	Custodial services					√			
	Utilities maintenance			√					
	Sm. electronics repair	√							
	Transitional training	√	√	√	√	√	√	√	√
	ransilional training								

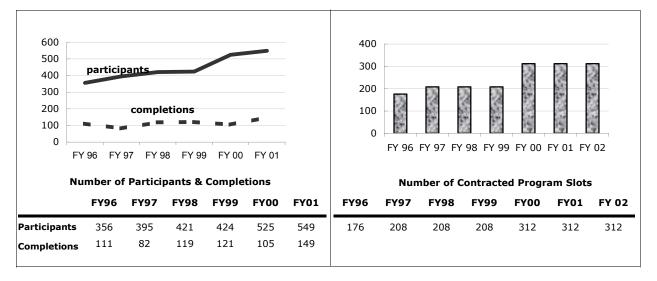


vocational education program trends

purpose		of evaluating and treating sexual o KDOC. Candidates for the prograr	
	mates who have been convicted fense. The program is 18 month	of a sex offense or a sexually moti s in duration, and is based on a co hree phases of the program are: c	vated of- gnitive,
provider	Contractor	FY 02 Contract \$	Contract Expiration
	DCCCA, Inc.	\$1,533,106	6-30-02
locations	EDCF EC	CF HCF LCF LCMHF NCF	TCF WCF
		· · · · · · · · · · · · · · · · · · ·	√
		e sex offender treatment program at TCF ealth/medical contract with Prison Health S	
in FY 2001	<ul> <li>The number of contracted sl Norton increased by 16.</li> </ul>	ots decreased slightly, but the nu	umber of slots at
	Program completions increase	ed by 42% compared to FY 2000.	

### sex offender treatment (facility)

#### sex offender treatment program trends



### substance abuse treatment (facility)

#### purpose

Provide offenders with a continuum of treatment services to assist them in overcoming their dependence on and abuse of alcohol and other drugs. The department offers several levels of substance abuse treatment, including therapeutic communities.

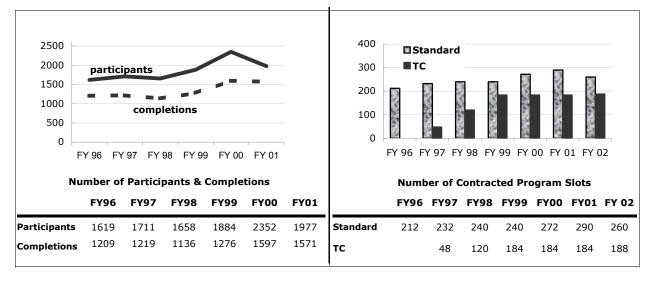
viders	Contractor				FY 02	2 Contract	\$	Contra Expirat	
	Mirror				\$1,	,184,730		6-30-	04
	DCCCA (amount is facilit	y portion of	contract	only)	\$	772,868	ļ	FY 02, 0	3, 05
ocations		EDCF	ECF	HCF	LCF	LCMHF	NCF	TCF	wc
	Standard treatment	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	V	$\checkmark$	
	Therapeutic community	/			√			√	√

• 417 inmates participated in therapeutic communities.

at Larned.

• CDRP services previously provided to KDOC inmates at Larned State Hospital were transferred to the department. CDRP is the only substance abuse treatment program delivered directly by KDOC staff rather than contract staff.





# Offender Programs

	other facility programs
InnerChange	The InnerChange program is a 12-18 month values-based pre-release program at Winfield Correctional Facility. The program received its first inmates in April 2000. Its capacity is 158 beds; placements are made on a volunteer basis. Programming includes therapeutic substance abuse treatment. In the current fiscal year the department will expend \$200,000 in Inmate Benefit Funds on the program. Program services are delivered by Prison Fellowship, which is provid- ing approximately two-thirds of the program's overall cost.
Women's Activities and Learning Cen- ter (WALC)	This program provides parenting skills instruction to female offenders who are mothers (and grandmothers with parenting responsibility), and also provides them an opportunity to visit with their children in an environment that is more home-like than the regular visiting area. Services include classes, workshops and support groups which address parenting issues. Services are delivered by Topeka Correctional Facility staff and by volunteers.
Second Chance Program	This program provides intensive counseling for female offenders who have experienced abusive situations, either as a child or as an adult. The program is delivered through the department's medical and mental health services contract.
Canine Programs	Most KDOC facilities now participate in programs designed to either help pre- pare dogs for assuming specialty assistance type roles or to improve the chances of adoption for dogs that have been abandoned.
Self-help Programs	All KDOC facilities provide offenders with the opportunity for participation in special group and/or individual support organizations for self-development or improvement. Kansas inmates participate in numerous self-help or special pur- pose organizations and groups that are not sponsored or financially supported by the department. Examples of these types of groups include AA/NA, Stop Violence Coalition, Native American Culture Group, M2W2, and Jaycees. In- mates also participate in a variety of religious activities and services.

	community-based programs
sex offender treatment	The community-based sex offender treatment program focuses on relapse pre- vention skills training, and provides both basic treatment and aftercare proto- cols. Virtually every sex offender under KDOC community supervision is within one hour of a program site. Services are currently delivered in 10 communities, in-
	cluding Kansas City, Wichita, Topeka, Hutchinson, Garden City, Salina, Hays, Olathe, Pittsburg, and Lawrence. Current program capacity is 477. Treatment services are provided by DCCCA, Inc. under a contact funded at \$401,840 in FY 2002. This is the final year on the contract.
community residential beds (CRBs)	The CRBs provide structured living for offenders who are just being released from prison and who lack a suitable parole plan or for those on post- incarceration supervision who have encountered difficulties. The focus of the CRBs is to encourage the offender's successful return to the community. Community residential beds are located in five communities, including Kansas City, Wichita, Topeka, Hutchinson and Shawnee. Topeka has placements avail-
	able for female offenders in addition to placements for males. Total placement capacity is 208 statewide. Two contractors provide CRB services, including: Mirror, Inc., whose FY 2002 contract is \$1,304,510; and Salvation Army Shield of Service, whose FY 2002 contract amount is \$175,436. Both contracts have two years remaining.
substance abuse treatment	A continuum of services is provided to assist offenders in overcoming their de- pendence on and abuse of alcohol and other drugs. These services include tran- sitional therapeutic community residential placements, intermediate treatment residential placements, and outpatient counseling. 40 transitional therapeutic community placements are available
	for offenders who successfully completed the facility portion of a TC program. These placements include 8 for females in Hois- ington and 32 for males in Topeka. 79 intermediate treatment beds are available in Hutchinson,
	<i>Topeka, and Shawnee, including capacity for 13 females and 66 males;</i> <i>16,375 hours of outpatient counseling service is available statewide.</i>
	The department contracts with DCCCA, Inc. for the transitional thera- peutic community program; the balance of the services are provided through a contract with Mirror, Inc. The FY 2002 contract amounts are \$376,220 and \$1,105,015, respectively.

page 94

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# **Correctional Industries**

# **Correctional Industries**

page 95

#### Introduction

Kansas Correctional Industries (KCI) has two distinct components: (1) traditional correctional industries, which are operated directly by KCI; and (2) private correctional industries, whereby the department enters into agreements with private firms who locate their operations in or near KDOC facilities. In both cases, the objective is to provide meaningful employment for inmates to develop both work skills and appreciation for the work ethic.

KCI is headquartered at Lansing Correctional Facility under the direction of Rod Crawford, the KCI director. The director reports to the Deputy Secretary of Programs.

The Correctional Industries operating budget is \$10.3 million in FY 2002, all of which is financed with special revenues generated through KCI operations. KCI has an authorized staffing level of 76.0 FTE, 52 of which are employed by the respective industry divisions.

Location	Industry	Inmate Workers
Hutchinson	Agri-business	17
	Industrial technology	2
	Laminated furniture	35
	Office systems	35
	Sewing Warehouse	75
		6
	Vehicle/furniture restoration	39
	subtotal	209
Lansing	Agri-business	15
Lansing	Chemical division	34
	Data entry	20
	Private sector porters	27
	Sign-N-Graphic	43
	Warehouse	8
	Wood furniture	50
	subtotal	197
Norton	Microfilm	36
	subtotal	36
Topeka	Federal surplus property	6
	State surplus property	9
	subtotal	15
	Total	457

#### Traditional Industries (as of January 1, 2002)

- There are 15 traditional industry divisions which are located in four KDOC facilities. Lansing and Hutchinson have 89% of the traditional industry jobs for inmates.
- The products and services of KCI's traditional industries are marketed to eligible public and non-profit agencies as authorized by KSA 75-5275.
- Inmates working for traditional industries receive wages ranging from \$.25-\$.60 per hour, depending on work performance and longevity. This compares to a maximum of \$1.05 per day that inmates may receive in incentive pay for regular work and program assignments.

Location	Industry	Product/Service	Inmates Employed
El Dorado	Aramark	food service	1
EI DOFAGO	Century Mfg.	tap handles/awards	63
	Century Mg.	subtotal	64
Ellsworth	Contury Mfr		45
Elisworth	Century Mfg.	lucite products subtotal	<u>45</u> 45
		Subtotal	45
Hutchinson	Aramark	food service	2
	Unruh Fabrication	metal fabrication	8
	Hubco	bag company	17
		subtotal	27
Lansing	Allied Materials	government contracts	4
-	Aramark	food service	3
	BAC	leather products	9
	Heatron, Inc.	industrial heating elements	37
	Henke Mfg.	snow plow manufacture	37
	Impact Design	screen-printed & embroidered clothing	206
	Jensen Engineering	computer-assisted drafting	4
	United Rotary Brush	street sweeper brushes	6
	VW Services	electric heater assembly	17
	Zephyr Products	metal fabrication	29
		subtotal	352
Norton	Aramark	food service	1
		subtotal	1
Topeka	Aramark	food service	1
	Michaud	hotel amenities	8
	RMG	telemarketing	24
		subtotal	33
		Total	522

#### Private Correctional Industries (as of January 1, 2002)

The department currently has agreements with 16 private firms for employment of inmates in private correctional industries located in or near KDOC facilities. These inmates earn at least the minimum wage of \$5.15/hr. In FY 2001, private industry inmates earned \$5.0 million in gross wages, and made payments of \$1.4 million for: reimbursement to the state for room and board; transportation to work sites (if located outside of a KDOC facility); and restitution or payments to the Crime Victims Compensation Fund. These inmates also paid state and federal taxes. *(See the section on Offender Responsibility for more information on private industry trends, including inmate wages and payments.)* Recent legislation authorizes private firms to assist in financing construction projects at KDOC to expand private correctional industry space. To date, private financing has been used on three projects located at El Dorado, Ellsworth and Hutchinson.

# Major Milestones, Highlights, and Plans

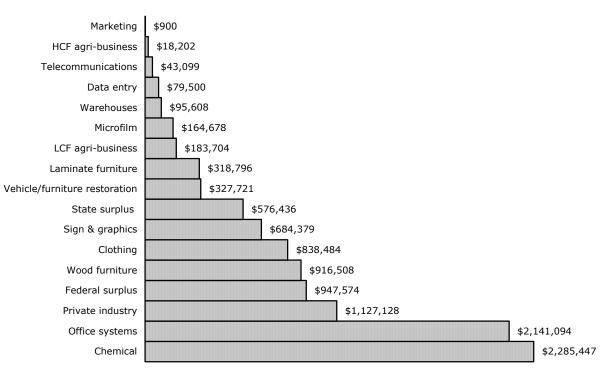
FY 2001	Revenue from room and board reached its highest level ever at $1.1$ million in FY 2001–19% higher than the previous record.
	A new traditional industry program, HCF Agri-Business, began operation. The in- dustry, which is based at Hutchinson Correctional Facility, boards and trains wild horses to be made available for adoption from the federal Bureau of Land Manage- ment.
	Private sector partnerships increased by four during the fiscal year (Impact Screen Print, Unruh Fabrication, Allied Painting and RMG).
	Private sector employment of inmates increased from 412 in FY 2000 to 494 in FY 2001—an increase of 17%.
	The department entered into its second agreement with a private firm to provide private financing of an industry building.
FY 2002	Private sector employment of inmates increased from 494 on July 1, 2000 to 522 as of December 31, 2001—an increase of 6%. This represents an overall increase of 303% since FY 1995.
	As of December 31, 2001, the number of private sector partnerships has remained constant, with two new industries (Hubco and Impact Engraving) beginning operation, and two other industries (Hearts Design and White Wolf) terminating their affiliation with the department.
	The Lansing Agri-Business is being reorganized to eliminate the hog operation, in- crease the cattle operation and develop the timber ground in an effort to reduce costs and increase earnings.
	The second largest dorm furniture project in KCI history was completed. Benedic- tine College purchased \$425,000 in room and study hall furniture.
	Two additional spaces will be developed in February 2002 at Lansing for future private sector partnerships involving employment of maximum custody inmates.
FY 2003	During FY 2003, KCI's goal is to continue to increase the number of private sector companies doing business with the department.
	KCI will being the process of merging product offerings of the Wood Furniture and Sign & Graphics Divisions with a new furniture line that has both wood and metal components.

# **Correctional Industries**

Division	Revenue	Far	nings (Loss)
	Revenue	Eur	
Chemical	\$ 2,285,447	\$	(11,838)
Sign & graphics	684,379		(237,859)
Warehouses	95,608		(4,503)
Wood furniture	916,508		48,973
LCF agri-business	183,704		4,417
Data entry	79,500		10,950
State surplus property	576,436		24,153
Federal surplus property	947,574		(177,154)
Private industry income	1,127,128		1,004,957
Telecommunications	43,099		(770)
Microfilm	164,678		(60,428)
Clothing	838,484		15,387
Office systems	2,141,094		396,572
Laminate furniture	318,796		(11,373)
Vehicle/furniture restoration	327,721		59,959
HCF agri-business	18,202		(644)
Marketing	900		-
	\$ 10,749,258	\$	1,060,799

### KCI Revenues & Earnings in FY 2001

- KCI generated revenues of \$10.7 million in FY 2001—a decrease of 1.5% from the FY 2000 level.
- Net earnings in FY 2001 reached \$1.1 million, a 10% decrease from FY 2000.
- The source of private industry revenue is the reimbursement made by inmate workers to the state for room and board.
- Not included in the table is \$160,089 deposited in the Correctional Industries Fund from proceeds received through the lease of KDOC land and buildings to private parties. FY 2001 lease receipts for land totaled \$137,381 and for buildings, \$22,708.
- Total lease proceeds are expected to exceed \$190,000 in FY 2002, even with the farm leases declining, as building contracts are renewed at higher lease rates.



### KCI REVENUES, BY SOURCE - FY 2001



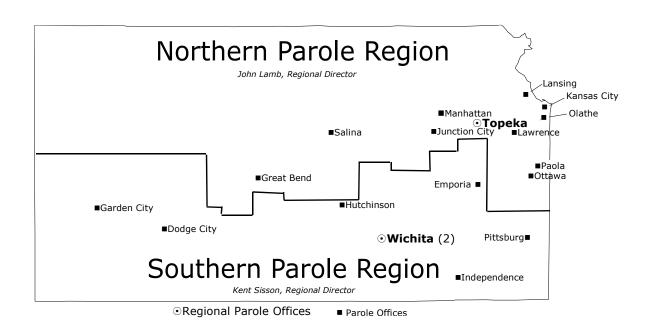
# Introduction

The Parole Services section within the department's Division of Community and Field Services is responsible for community-based supervision of offenders who have been released from correctional facilities on parole, postrelease supervision, or conditional release, but who have not yet been discharged from their sentences. The purposes of post-incarceration supervision are to further the public safety and to provide services to the offender in order to reduce the offender's involvement in future criminal behavior.

Field supervision functions are organized into two parole regions, as illustrated below. Each region is administered by a regional parole director. The regional directors report to the Deputy Secretary of Community and Field Services.

The department has parole offices in 18 Kansas communities. Since 1994, the department has contracted with Northwest Kansas Community Corrections to provide post-incarceration supervision of offenders in 17 northwestern Kansas counties.

#### **KDOC PAROLE REGIONS AND PAROLE OFFICE LOCATIONS**

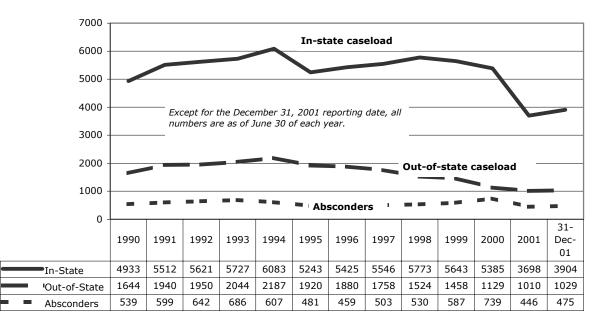


page 99

# **Caseload Composition**

Parole Services has jurisdiction over:

- Felony offenders with Kansas sentences on post-incarceration supervision (in-state caseload).
- Felony and misdemeanor offenders convicted in other states who are supervised in Kansas pursuant to interstate probation and parole compact provisions (in-state caseload).
- Felony offenders with Kansas sentences who are supervised by other state jurisdictions pursuant to interstate probation and parole compact provisions (out-of-state caseload).
- Felony offenders who absconded from post-incarceration supervision prior to discharge of their Kansas sentence (absconders).



#### COMPONENTS OF THE OFFENDER POPULATION UNDER KDOC'S POST-INCARCERATION JURISDICTION FY 1990-FY 2001

Implementation of SB 323, which adjusted postrelease supervision periods of offenders in several offense severity levels, has had a marked impact on the size of the in-state caseload component of the post-incarceration jurisdictional population. The in-state caseload declined 31.3% between June 30, 2000 and June 30, 2001. In-state caseload increased 5.6%, however, during the first half of FY 2002.

FY 2001	Revisions were made to postrelease supervision good time policy and the auto- mated good time worksheet. Staff were also trained on the revisions.
	The department awarded a contract to Community Solutions Inc. to establish and operate day reporting centers in Wichita, Kansas City, and Topeka. The Topeka DRC began operation on May 3, 2001.
	The department contracted with Pro-Tech for provision of Global Positioning Track- ing Services for offenders. The GPS devices are used for high-risk offenders on post-incarceration supervision and for offenders assigned to the DRCs.
	A parole services work group was established to review contact standards, parole supervision strategies and data requirements with the objective of increasing efficiency and effectiveness.
	The Parole Sex Offender Committee was tasked with developing a formal policy and handbook to govern consistent management and supervision of sex offenders on post-incarceration supervision.
FY 2002	A work group was established to develop and implement policies and procedures to meet the department's new responsibilities under SB 67, which requires the department to provide community supervision of, and treatment services for, offenders with a fourth or subsequent DUI conviction.
	The Parole Services Division was re-accredited by the American Correctional Asso- ciation in October 2001.
	The department was one of four states to receive a training and technical assis- tance grant on Parole Violation and Revocation Issues from the National Institute of Corrections (NIC).
	Division staff participated in planning for the Wichita Assembly, a forum designed to educate the Wichita community on parole supervision and reintegration issues of offenders returning to the community from prison.
FY 2003	Parole revocation policies will be revised based on recommendations developed as a result of the NIC technical assistance grant received in FY 2002.
	A parole services work group will be established to revise parole supervision stan- dards in conjunction with use of the Level of Service Inventory Revised (LSI-R) assessment instrument.
	Research on "what works" will be reviewed and parole case management strate- gies will be revised to incorporate best practices.
	Specialized training will be provided for parole officers who are responsible for supervising mentally ill and sex offenders.

# Staffing

Parole Services has a total authorized staffing level of 151.5 FTE. The total includes: parole officers and supervisors, including those who have specialized duty assignments; administrative support staff; and, central office staff who have either management responsibilities or responsibilities related to administration of interstate compact transfers. Also included is the Director of Release Planning and the staff who provide administrative support to the Kansas Parole Board.

Of the total authorized FTE in parole-

- 98 are parole officers who carry caseloads. Thirty officers have specialized caseloads, including
  14 who supervise only sex offenders and 11 who supervise only high-risk offenders. Other specialized staff include two compact officers in Wichita, a hearing officer in Topeka, and two reduced
  supervision officers, one each in Wichita and Kansas City. The average caseload in December
  2001 was 29.8 for officers with specialized sex offender and high-risk caseloads and 48.3 for
  those carrying regular caseloads.
- 13 are members of the division's Special Enforcement Unit, which focuses on locating absconders, arresting condition violators, and conducting surveillance and high-risk field contacts. In FY 2001, the special enforcement unit apprehended 681 absconders and arrested 852 condition violators.

Northern Region by city	Parole Officer FTE	Southern Region by city	Parole Officer FTE
Kansas City	14	Wichita (2 offices)	37
Topeka	11	Hutchinson	5
Olathe	8	Pittsburg	3
Salina	3	Garden City	2
Lansing	2	Independence	2
Lawrence	2	Emporia	2
Junction City	2	Dodge City	2
Manhattan	1		
Paola	1		
Ottawa	1		
Total	45	Total	53

#### AUTHORIZED PAROLE OFFICER POSITIONS, BY REGION & CITY (officers who carry caseloads)

page 103

# **Release Planning and Re-entry**

In November 1999, Secretary Simmons established a Director of Release Planning position to increase emphasis on improving offender readiness for successful return to the community, and also to improve the transition in KDOC supervision of offenders as they move from prison to the community. The following provides an update on the status of activities in this area.

*Strategic Action Plan.* Offender re-entry and reintegration is a major initiative included in the department's *FY 2002-2004 Strategic Action Plan,* published in July 2001. Goal 1, Objective 1 of the plan is as follows: *By June 2004 develop and implement a comprehensive offender reentry and reintegration process.* In support of this objective, the following strategies are included in the plan:

- Develop partnerships with state and local agencies and civic organizations to enhance of fender reintegration.
- Increase staff and public awareness of offender re-integration issues.
- Implement a comprehensive job readiness and job placement process.
- Develop a comprehensive pre-release program and make it available to all inmates.
- Implement field employment specialist officers in regional parole offices.
- Expand private industry employment options, particularly for medium and maximum custody inmates.
- Increase the number of work release beds.

*Re-entry Management Work Group.* This group was established to serve as a steering committee related to systemwide implementation of re-entry practices and initiatives. It is a multi-disciplinary team including representatives from release planning, unit teams, and parole. The group will review policy and practice changes needed to enhance re-entry and effective case management. It also will develop and implement training related to re-entry management for all staff.

*NIC Technical Assistance.* In FY 2002, Kansas was selected as one of four states by the Center for Effective Public Policy and National Institute of Corrections to participate in a long-term technical assistance grant to review practices related to responding to condition violations of offenders on post-incarceration supervision.

*Collaborative Efforts with Other Agencies.* Over the past several months, the department has participated in a number of cooperative efforts with other agencies for the purpose of furthering its release planning/re-entry objectives.

Examples include:

- The department was one of several state and local agencies which jointly submitted a \$3.1 million grant application for a comprehensive re-entry program in Shawnee County. The program proposed in the application is designed to serve as a model for interagency coordination and service delivery. The application is still pending.
- The Director of Release Planning is chairing a work group of the Kansas Sentencing Commission to develop recommendations for implementing a statewide and KDOC systemwide strategy for risk and needs assessment of offenders. Pilot projects and broad recommendations will be developed in 2002.
- Along with Wichita State University, the City of Wichita, and Sedgwick County, the department is co-sponsoring and participating in the planning for the Wichita As-

sembly, a community forum scheduled for February 1-2, 2002. The Assembly provides an opportunity to engage the community as a partner in re-entry planning, and strategically plan effective local community-based re-entry practices.

- The department has established a working relationship with the Department of Social and Rehabilitation Services to review strategies to leverage existing resources through an ongoing partnership to provide mental health and related services to offenders, particularly as they prepare for release and re-enter communities in Kansas. This effort is ongoing, with pilot projects being implemented to develop a statewide model. As part of this partnership, through the department's Programs Division, the two agencies funded a full-time grant writer position to develop further resources related to programs and re-entry services.
- The department has established a partnership with Catholic Charities of Wichita to develop volunteer resources, and comprehensive community-focused volunteer training. This project will provide a means of preparing volunteers to safely provide effective re-entry management services, including job development, service-brokering and mentoring.

The goal of re-entry management is to continue to educate and develop staff, to form partnerships with state and local agencies, and to cultivate a culture conducive to evidence-based practices that enhance the ability of offenders to successfully reintegrate. The department will continue to develop resources and identify strategies for more effective use of current resources, to the end of strong re-entry services for offenders.

# Day Reporting Centers (DRCs)

The 2000 Legislature authorized \$1.9 million in FY 2001 for establishment of three privatized day reporting centers (DRCs)—a highly structured, non-residential program that provides intervention, supervision and program services to KDOC post-incarceration supervision offenders who have violated conditions of release but who do not require immediate re-incarceration.

In September 2000, following issuance of a Request for Proposals and a competitive selection process, the department awarded the day reporting center contract to Community Solutions, Inc. (CSI). The contractor is responsible for establishment and operation of the centers, including offender supervision and delivery of services to offenders. The DRC contract is financed with federal Violent Offender Incarceration/Truth-in-Sentencing (VOI/TIS) grant funds and state funds on a 90% federal—10% state matching basis.

When all three centers are fully operational, they will have a combined capacity for supervising 220 offenders, including 120 in Wichita, 60 in Kansas City, and 40 in Topeka.

A brief description of DRC program components and status is provided on the next page.

page 105

#### Basic features of the DRC program

- DRC offenders sleep at home, but they are required to be at the center during normal hours of operation unless they are at work or another authorized activity.
- Each DRC participant is monitored 24 hours per day, 7 days per week using Global Positioning Satellite (GPS) technology, whereby the offender wears an electronic device for satellite tracking of the offender's location and movements.
- The length of DRC programming is up to 90 days, with the exact duration depending on the progress of the individual offender.
- Offenders assigned to a DRC are expected to be employed. If an offender is not employed, the DRC will assist in job development and placement activities.
- All participants are expected to perform 50 hours of community service work.
- A full-time KDOC staff member serves as an on-site contract monitor to ensure that contract requirements are met and to provide coordination between the department and contractor staff.
- Other DRC program components are tailored to the needs of each offender, including:

Substance abuse treatment	Cognitive structuring skills	Mental health counseling
Drug testing	Breath testing	Anger management
Community service work	Life skills	Family counseling

#### **Target Population**

*Primary target:* offenders on KDOC post-incarceration supervision who have violated conditions of release but who can, with the highly structured supervision provided by the DRC, remain in the community as an alternative to revocation and return to prison.

*If program capacity is available:* probation condition violators, including those assigned to community corrections, will be accepted if they would otherwise be revoked and admitted to KDOC custody. Local officials will determine if these offenders are placed at the DRC.

#### Status

Of the three DRCs authorized by the 2000 Legislature, Topeka is the only one which is currently operational. The Topeka DRC:

- opened in May 2001.
- received 74 placements through mid-December 2001, with 24 successful completions. Twenty-two offenders were discharged unsuccessfully through the same time period.
- had 31 offenders assigned to the program as of December 31, 2001. Most of these offenders are employed.
- is open 8:00 am 8:00 pm Monday through Friday, and 8:00 am 4:00 pm on Saturday. All offenders are monitored continuously through GPS tracking devices.
- has assigned offenders to approximately 2275 hours of community service work through community agencies.
- has entered into a contract with Shawnee County Community Corrections to accept placements of certain probation violators.

Wichita officials have approved a location for the DRC and it is anticipated that the DRC will be operational in that community in the spring of 2002. The Kansas City DRC has not yet been sited.

# **Community-Based Programs & Services**

The department contracts directly with providers for the delivery of substance abuse treatment, outpatient counseling, sex offender treatment, and community residential bed services for offenders on post-incarceration supervision. In FY 2001—

- 1,047 offenders received substance abuse treatment services in the community.
- 909 offenders received sex offender treatment services in the community.

Program resource availability in FY 2002, by location, is given below.

	Northern	Southern	Total
Intermediate substance abuse treatment			
Shawnee (male)	8		
Hutchinson (male)		35	
Topeka (male)	23	00	
Topeka (female)	13		
subtotal	44	35	79
Community residential beds			
Wichita (male)		84	
Hutchinson (male)		24	
Shawnee (male)	34		
Kansas City (male)	20		
Topeka (male)	36		
Topeka (female)	10		
subtotal	100	108	208
Transitional therapeutic community			
Hoisington (female)	8		
Topeka (male)	32		
subtotal	40	0	40
Sex offender treatment <sup>1</sup>			
Wichita		149	
Hutchinson		30	
Garden City		20	
Pittsburg		18	
Торека	93		
Salina	17		
Hays	12		
Olathe	33		
Lawrence	13		
Kansas City	92		
subtotal	260	217	477
Outpatient counseling (statewide)			16,375 hou



# **Community Corrections & Conservation Camps**

# **Community Corrections & Conservation Camps**

page 107

# Introduction

The Community Corrections section within the department's Division of Community and Field Services has responsibility for: (1) administering grants to local programs organized pursuant to the state's Community Corrections Act; and, (2) oversight of the two state-funded correctional conservation camps located in Oswego. Management responsibility for these functions resides with the Deputy Secretary of Community and Field Services and the Director of Community Corrections.

#### **COMMUNITY CORRECTIONS**

Community corrections in Kansas was established through enactment of K.S.A. 75-5290 by the 1978 Legislature. The program was intended to provide alternatives to both incarceration and new prison construction. Initially, community corrections was optional and counties were not required to establish community corrections programs. With the adoption of Senate Bill 49 in 1989, the 89 counties not previously participating in community corrections were required to establish programs — either singly, in groups, or by contracting with others. Services in most programs initially were targeted at adult offenders; however, the 1994 Legislature provided for statewide expansion of juvenile services through community corrections agencies. Upon establishment of the Juvenile Justice Authority, responsibility for all state juvenile offender programs, services, and grant administration was transferred to that agency on July 1, 1997.

The 2000 Kansas Legislature approved legislation which defines a target population to be served by community corrections programs. The target population includes offenders who:

- Have received a nonprison disposition as a departure to sentencing guidelines; .
- Fall within a "border box":
- Have a severity level 7 or greater offense; •
- Have violated a condition of probation supervision; •
- Have been determined to be high risk or high needs under a standardized risk/needs assessment instrument;
- Have successfully completed a conservation camp program. •

The law also requires that probation violators must be assigned to community corrections supervision before being revoked and sent to prison unless the violation includes a new conviction or the court makes a finding that the public safety or the offender's welfare would not be served by doing so. The law further provides that community corrections programs may provide services to juveniles if approved by the local community corrections advisory board. Grant funds administered by the Department of Corrections cannot be used for this purpose, however,

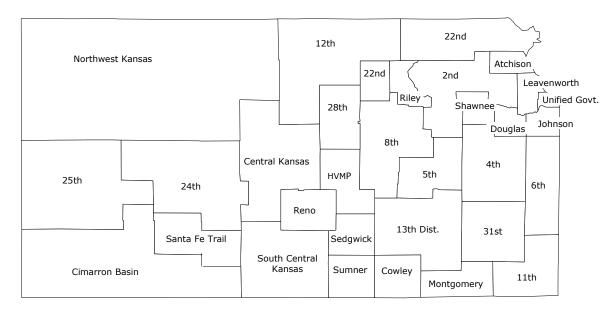
#### **CONSERVATION CAMPS**

The primary purpose of the two conservation camps is to provide a structured community-based sentencing option for non-violent felony offenders 16-32 years of age. The male camp opened in 1991, and is a county facility supported with annual state operating grants. The female camp opened in 2000, and is a facility operated by a private firm under contract with the department.

Under state law, courts must consider making a conservation camp placement: prior to sentencing an offender to prison following probation revocation; when the offender falls within a border box of the sentencing grid; or, when the court is considering a dispositional departure for an offender who falls into the presumptive non-imprisonment blocks of the sentencing grid. The Secretary of Corrections, pursuant to statute, may also make direct placements to the camps if an inmate is admitted to KDOC as a result of probation revocation or a dispositional departure from a presumptive nonimprisonment sanction, provided the offender meets camp admission criteria.

# **Community Corrections & Conservation Camps-**

page 108



### **Community Corrections Programs in Kansas**

There are currently 31 programs receiving state grants under the Community Corrections Act. Some programs serve a single county, while others are multi-county programs. Single-county programs include: Atchison County; Leavenworth County; Unified Government of Wyandotte County; Johnson County; Douglas County; Shawnee County; Reno County; Riley County; Sedgwick County; Sumner County; and, Cowley County. Riley County and the 22nd District have a common administrator, as do Shawnee County and the 2nd District. Multi-county programs and the counties they serve are identified below.

#### Multi-county community corrections agencies & the counties they serve

2nd Dist:	Jackson, Jefferson, Pottawatomie, Wabaunsee	28th Dist:	Ottawa, Saline
4th Dist:	Anderson, Coffey, Franklin, Osage	31st Dist:	Allen, Neosho, Wilson, Woodson
5th Dist:	Chase, Lyon	Cimarron Basin:	Clark, Comanche, Grant, Gray, Has- kell, Meade, Morton, Seward, Stanton, Stevens
6th Dist: 8th Dist:	Bourbon, Linn, Miami Dickinson, Geary, Marion, Morris	Central KS:	Barton, Ellsworth, Rice, Russell, Stafford
11th Dist:	Cherokee, Crawford, Labette	HVMP:	Harvey, McPherson
12th Dist:	Cloud, Jewell, Lincoln, Mitchell, Republic, Washington	Montgomery:	Montgomery, Chatauqua
13th Dist: 22nd Dist:	Butler, Elk, Greenwood Brown, Clay, Doniphan, Marshall,	Northwest KS:	Cheyenne, Decatur, Ellis, Gove, Gra- ham, Logan, Norton, Osborne, Phil- lips, Rawlins, Rooks, Sheridan, Sherman, Smith, Thomas, Trego,
24th Dist.	Nemaha		Wallace
24th Dist:	Edwards, Hodgeman, Lane, Ness, Pawnee, Rush	Santa Fe Trail:	Ford; Kiowa.
25th Dist:	Finney, Greeley, Hamilton, Kearney, Scott, Wichita	South Central:	Barber, Harper, Kingman, Pratt

page 109 Community Corrections & Conservation Camps

# Major Milestones, Highlights, and Plans

FY 2001	Training on the newly developed risk/needs assessment instrument was delivered to community corrections and court services staff. Community corrections personnel also received training on: strategic and comprehensive planning, budget documentation, and orientation for new directors.
	Contact standards for adult intensive supervision were revised to correspond with changes in the risk/needs instrument.
	A Residential Standards Review Team developed core standards for adult commu- nity corrections residential centers.
	The Community Corrections Advisory Committee proposed changes in the method of allocating grant awards. The changes were adopted by the Secretary in distributing FY 2002 grant funds.
	Community corrections program directors developed a new mission statement for community corrections which was approved by the Secretary.
	The process for auditing community corrections agencies was reviewed and revised.
FY 2002	In conjunction with the Community Corrections Advisory Committee, statewide per- formance measures for community corrections programs will be developed.
	In January 2002, both conservation camps will be audited for American Correc- tional Association accreditation.
	DNA sample collection sites are being established to assist court services, parole and community corrections in ensuring offender compliance with HB 2176, which expanded the list of offenders subject to DNA sampling.
	Southeast Kansas Vocational Technical School will offer computer classes at La- bette Correctional Conservation Camp (LCCC) beginning in January 2002.
	Efforts are underway to gain licensure for an alcohol and drug treatment program at Labette Women's Conservation Camp.
	Total Offender Activity Documentation System refresher training will be offered to all community corrections agencies.
	A vocational rehabilitation grant will be used at the LCCC to assess and determine vocational capacity and the extent of learning and cognitive disorders. The grant involves collaboration among federal, state, private and not-for-profit agencies.
FY 2003	Standards review committees will be established to develop core standards for all adult intensive supervision programs.
	Management strategies will be developed for special offender populations in com- munity corrections, such as the mentally ill and sex offenders.
	Labette Community College will offer Horticulture classes at LCCC.

# **Community Corrections & Conservation Camps -**

page 110

#### **BASIC COMMUNITY CORRECTIONS GRANTS**

All 31 community corrections programs receive basic grants to support their statutory function related to adult intensive supervision program services (AISP). Each program must develop an annual comprehensive plan that sets forth objectives and projected services. To receive funding, the plan must be approved by the local advisory board, the board of county commissioners, and the Department of Corrections. KDOC makes grant awards with appropriations approved by the Legislature. Grant amounts are calculated using two criteria. The agency is awarded a base amount of funding determined by the number of counties served by the local agency. The balance of the appropriated funds are distributed proportionally as a percentage of the statewide average daily population of community corrections offenders served by the local agency.

Johnson County and Sedgwick County both operate residential centers as part of their community corrections programs. Separate grants are provided to these two counties to support operation of their residential centers. Amounts granted in FY 2002 for this purpose include \$868,568 for Johnson County and \$1,199,452 for Sedgwick County.

#### In FY 2002-

- The department made basic grant awards of \$12,466,200 to community corrections programs for adult intensive supervision.
- Basic grant award amounts ranged from a low of \$75,230 (Sumner County) to a high of \$2,050,280 (Sedgwick County).
- The five largest programs received 51% of the total amount granted for AISP.

Agency	FY 02 Award	Agency	FY 02	Award	
Sedgwick County	\$ 2,050,280	Douglas County	\$	273,788	
Unified Govt. (Wyandotte	1,517,670	Cimarron Basin Authority		231,149	
Johnson County	1,451,288	South Central Kansas		212,740	
Shawnee County	747,730	5th Judicial District		201,405	
28th Judicial District	631,072	Harvey/McPherson Countie		197,256	
8th Judicial District	390,882	13th Judicial District		195,144	
Reno County	385,410	Montgomery County		177,235	
Central Kansas	379,176	Leavenworth County		170,066	
Northwest Kansas	331,276	22nd Judicial District		160,323	
25th Judicial District	322,092	24th Judicial District		142,135	
4th Judicial District	318,276	31st Judicial District		141,950	
6th Judicial District	312,350	Atchison County		104,462	
Santa Fe Trail	302,830	2nd Judical District		99,490	
Riley County	293,495	12th Judicial District		83,532	
Cowley County	286,234	Sumner County		75,230	
11th Judicial District	280,234				
		Statewide Total	\$ 12,	466,200	

Community Corrections & Conservation Camps

**UNEXPENDED FUNDS.** If basic grant funds are not fully expended within the fiscal year they are awarded, they become available for redistribution based on applications received from community corrections programs. The department has made the following awards in FY 2002 from unexpended funds originally awarded in FY 2001. These amounts are in addition to the basic FY 2002 grant award.

page 111

Program	Purpose	Amount
24th District	Computer, adult intensive supervision services	\$25,722
5th District	Continuation of sex offender treatment program	30,543
Montgomery County	Under-funded ADP	22,312
11th District	Surveillance, travel, and computer replacement	13,300
12th District	New skill-based community work service program	3,465
Reno County	Substance abuse testing; replacement of work stations	9,200
Sumner County	Substance abuse, mental health, sex offender treatment	6,500
Cowley County	Computer technology enhancements; office equipment	10,300
4th District	Office safety enhancements; computer upgrades	5,860
8th District	Training; sex offender supervision & substance abuse program	18,750
28th District	Office safety enhancements, life skills, transportation assistance	10,696
Johnson County	Computer upgrades, cognitive change program, vehicles, training	171,609
31st District	Computer upgrades, substance abuse program, vocational education	11,150
Cimarron Basin	Substance abuse evaluations, job search program	12,500
Northwest Kansas	Substance abuse & mental health services, vehicle replacement	30,000
Santa Fe Trail	Maintain service levels in several program areas	25,000
Sedgwick County	Mental health services, including van for transporting offenders	112,639
South Central KS	Security doors; replacement parts for air conditioning/heating system	5,000
25th District	Substance abuse; anger management; cognitive skills	39,953
13th District	Vehicle replacement	12,500
Douglas	Surveillance & adult intensive supervision	21,813
	Total	\$598,812

**CONDITION VIOLATOR GRANTS.** The 2001 Legislature approved \$750,000 in FY 2002 appropriations for continuation of condition violator grants for community corrections programs. These grants are not awarded to all programs, but are distributed through a competitive process. Funds under this program must be directed to supervision of and/or services for condition violators. Amounts granted for FY 2002 are given in the table below.

Program	Purpose	Amount
4th District	Contractual substance abuse services-group counseling	\$10,000
6th District	Surveillance; life skills; travel	19,596
11th District	Comprehensive drug testing	8,880
28th District	Case manager, contractual services, training, supplies	69,572
Douglas County	Surveillance	32,892
Johnson County	Therapeutic comm. (substance abuse treatment); absconder monitor	284,231
Northwest KS	Substance abuse & mental health services; surveillance	15,635
Sedgwick County	Intensive day intervention project	204,405
Cowley County	Equipment	33,856
Unified Govt.	Program coordinator & .5 FTE ISP officer	70,933
	Total	\$750,000

# **Community Corrections & Conservation Camps-**

page 112

#### **PROGRAM SERVICES**

**Required.** All community corrections programs must provide adult intensive supervision, a community-based sanction for offenders who require increased supervision, frequent monitoring, and intensive rehabilitative services. Other service components included in all programs are:

collection of fees/restitution drug testing

job search assistance and/or monitoring community service work coordination and/or monitoring

#### **Community Corrections Services and Assistance by Agency**

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13th JD	1	1	1	1										
24th JD	1	1	1	1	1									
25th JD	1	1	1	1										
28th JD	1	1	1	1										
31st JD	1	1	1	1	1	1				1	1	1	1	
Atchison	1	1	1	1										
Central KS	1	1	1	1	1	1				1		1	1	1
Cimarron Basin	1	1	1	1										
Cowley	1	1	1	1										
Douglas	1	1	1	1										
Harvey/McPherson	1	1	1	1						1				1
Johnson	1	1	1	1										
Leavenworth	1	1	1	1										
Montgomery	1	1	1	1										
Northwest KS	1	1	1	1										
Riley/22nd JD	1	1	1	1										
Reno	1	1	1	1										
Santa Fe Trail	1	1	1	1	1		1		1					1
Sedgwick	1	1	1	1										
Shawnee/2nd JD	1	1	1	1										
South Central KS	1	1	1	1			1							
Sumner	1	1	1	1										
Unified Gov't	1	1	1	1	1									
Tota	-	31	31	31	6	3	2	1	1	4	1	2	2	3

**Community Corrections & Conservation Camps** 

**Discretionary.** Community corrections programs typically perform case management functions and facilitate offender access to an array of community-based services. In many cases, the cost of these services is borne by either the offender and/or the providing agency. However, community corrections programs may also use basic grant funds to provide some of these services directly, with the specific mix of services determined by each local program. Services provided with grant funds at the election of specific programs—as well as the program's core services—are indicated in the table below. A summary of discretionary services provided, by type of service, is presented in a table on the next page.

	Substance house services realizing of ender the program the services of the service of the servi								Peer Relations Just Suf Ed. Spanish peer Relations Just Suf Suf Program Monthol Surveill						
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31st JD															
Atchison															
Central KS	1														1
Cimarron Basin															
Cowley															
Douglas															
Harvey/McPherson	1	L								1	1			1	1
Johnson															
Leavenworth															
Montgomery														1	
Northwest KS															
Riley/22nd JD															
Reno															
Santa Fe Trail	1		1				1		1			1	. 1		1
Sedgwick	1		1		1			1	1	1			1	1	1
Shawnee/2nd JD			T												
South Central KS	1	1					1	1							
Sumner	1	1						1	1						
Unified Gov't	1		$\top$	1				1 1	l I				1		
	5		2	1	1			L 2		2	1	1			

#### **Community Corrections Services and Assistance by Agency (cont)**

# Community Corrections & Conservation Camps

#### **Discretionary Community Corrections Services,** By Type of Service and Agency

#### ■Offender Programs & Treatment Services

Substance abuse services	Central Kansas; Harvey/McPherson; Santa Fe Trail; Sedgwick; Unified Govt.
Mental health	Santa Fe Trail; Sedgwick
Literacy	Unified Government
Academic education	Sedgwick
Employment skills	Sedgwick; Unified Government
Life skills	6th Judicial District; 12th Judicial District; Santa Fe Trail; Sedgwick
Cognitive problem solving	Harvey McPherson; Sedgwick
Offender mentoring	Unified Government
Peer relations	Harvey/McPherson
Reality-Oriented Program	
Experience	Santa Fe Trail
Criminal Justice System Education for	
Spanish Speakers	Santa Fe Trail

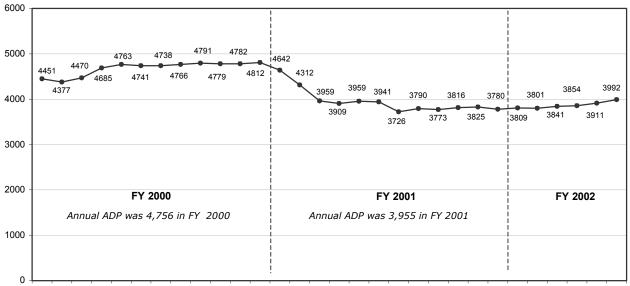
# Aid & Direct Payments on Behalf of Individual Offenders

ransportation assistance	12th Judicial District; 24th Judicial District; 31st Judicial District; Central Kan- sas; Santa Fe Trail; Unified Government
Housing assistance	6th Judicial District; 31st Judicial District; Central Kansas; Harvey/McPherson
Monetary assistance for evaluations, treatment or education Monetary assistance for DNA testing	6th Judicial District; 31st Judicial District; Central Kansas 6th Judicial District; Santa Fe Trail
Clothing assistance	31st Judicial District; Central Kansas
Food assistance	31st Judicial District; Central Kansas
Monetary assistance for GED testing	6th Judicial District
Monetary assistance for physical exams	Santa Fe Trail

Electronic monitoring	6th Judicial District; 13th Judicial District; Harvey/McPherson; Montgomery; Sedgwick; Unified Government
Surveillance	6th Judicial District; 12th Judicial District; Central Kansas; Harvey/ McPherson; Santa Fe Trail; Sedgwick
Volunteer program	Santa Fe Trail; Sedgwick; Unified Government
Provision of space for classes, treatment, evaluations, etc	Central Kansas; Harvey/McPherson; Santa Fe Trail

page 115

-Community Corrections & Conservation Camps

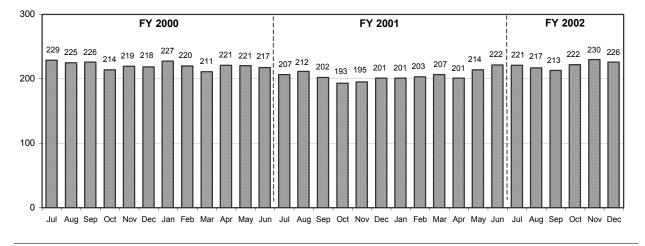


#### Adult Intensive Supervision ADP's, by month, July 1999-December 2001

Jul Aug Sep Oct Nov Dec Jan Feb Mar Apr May Jun Jul Aug Sep Oct Nov Dec Jan Feb Mar Apr May Jun Jul Aug Sep Oct Nov Dec

During FY 2001-

- the total ADP for adult intensive supervision declined by 801 (16.8%) from the FY 2000 level. The decline was likely influenced by passage of SB 323 by the 2000 Legislature.
- the ADPs served by individual programs ranged from a low of 27 (Sumner) to a high of 707 (Sedgwick).
- approximately 50% of the total adult intensive supervision ADP was served by the five largest programs, including: Sedgwick (17.9%); Johnson (10.6%); Unified Government of Wyandotte County (10.3%); Shawnee (6.2%); and the 28th Judicial District (4.7%).
- 22 of the 31 programs had an average daily population of 100 or less.
- the two residential centers in Johnson and Sedgwick counties served a combined ADP of 204.8.



#### Residential Center ADP's, by month, July 1999-December 2001

# **Community Corrections & Conservation Camps**-

page 116

# **Conservation Camps**

There are two correctional conservation camps in Kansas, both located in Oswego, which provide a community-based sentencing option for non-violent felony offenders from 16-32 years of age. One camp serves male offenders and the other, female offenders. As described in the introduction to this section, state law requires that sentencing judges consider making a conservation camp placement for certain offenders and provides discretionary authority to the Secretary of Corrections to place certain KDOC inmates in conservation camps.

The two camps have comparable placement criteria and program elements. The program, which is up to 180 days, stresses offender accountability and rehabilitation in the context of a strict physical regimen, community service work, and educational and other programming. The program is structured with four levels; offenders must earn advancement from one level to the next based on attitude, behavior and disciplinary record. Inmates receive GED preparation and instruction, participate in psychosocial groups, including but not limited to, anger management, budgeting, basic life skills, and community reintegration activities. Substance abuse education also is provided. Offenders who satisfactorily complete the conservation camp program are referred to the appropriate community corrections program for at least six months of follow-up supervision.

Although both camps are located in Oswego, they are not co-located with each other. Operation of both camps is supported financially by the state, but the camps are managed by a private firm, GRW, Inc., under separate contracts with Labette County (for the male camp) and KDOC (for the female camp).

#### LABETTE CORRECTIONAL CONSERVATION CAMP (LCCC)

The LCCC is a county facility which accepts statewide placements of male inmates made by sentencing courts and, in some cases, by the Secretary of Corrections. The camp opened as a 104-bed facility in 1991, but has since been expanded to a capacity of 191. The original construction was financed through the sale of bonds by the Kansas Development Finance Authority; debt service and operating costs are financed by the state through annual appropriations. The expansion of the camp was approved by the 1997 Legislature and was financed primarily through federal Violent Offender Incarceration/Truth-in-Sentencing Incentive Program (VOI/TIS) grant funds. In FY 2001, the camp—

- helped construct seven single-family homes and one independent living facility in southeast Kansas.
- completed 113,125 inmate work hours, of which 36,293 were community service hours.
- had an average daily population of 153.8, and a total of 281 program graduates.
- had 133 inmates who earned a GED.

The LCCC population as of December 31, 2001 was 152.

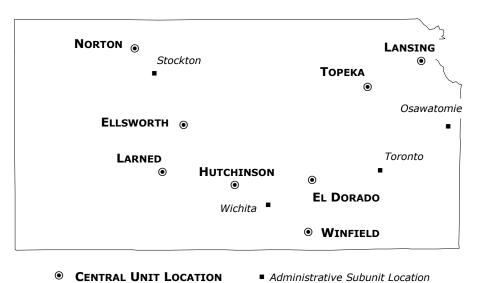
#### LABETTE WOMEN'S CORRECTIONAL CAMP

The LWCC is a 32-bed privatized facility developed under contract with the Department of Corrections. The contract provides for up to 17 placements of KDOC inmates and 15 court placements. Contract services are purchased on a per diem basis, with costs financed with a combination of VOI/TIS federal grant funds and state funds. The facility was developed and currently remains under private ownership, although the contract provides for eventual state ownership.

The camp accepted its first admissions in January 2000. In FY 2001, the camp: completed 24,182 inmate work hours, of which 6,243 were community service hours; had an ADP of 19.2; had 40 program graduates; and, had 15 inmates who earned a GED.

The LWCC population as of December 31, 2001 was 20.





#### Location of KDOC Correctional Facilities

The Kansas Department of Corrections operates 8 correctional facilities, with units located in 12 Kansas communities. Correctional facilities, their administrative subunits and commonly used abbreviations are identified below.

#### EL DORADO CORRECTIONAL FACILITY (EDCF)

Central Unit North Unit East Unit (Toronto Correctional Facility) Reception and Diagnostic Unit (males)

#### ELLSWORTH CORRECTIONAL FACILITY (ECF)

#### HUTCHINSON CORRECTIONAL FACILITY (HCF)

Central Unit East Unit South Unit

#### LANSING CORRECTIONAL FACILITY (LCF)

Central Unit East Unit South Unit (Osawatomie Correctional Facility)

#### LARNED CORRECTIONAL MENTAL HEALTH FACILITY (LCMHF)

Central Unit West Unit

#### NORTON CORRECTIONAL FACILITY (NCF)

Central Unit East Unit (Stockton Correctional Facility)

#### **TOPEKA CORRECTIONAL FACILITY (TCF)**

Central Unit Reception and Diagnostic Unit (females) West Unit (functions will transfer to Central Unit in the spring of 2002)

#### WINFIELD CORRECTIONAL FACILITY (WCF)

Central Unit Wichita Work Release Facility (WWR)

page 118

# Management Responsibilities

The Division of Facility Management is responsible for oversight and coordination of facility-based operations and inmate movement, while daily operations are the responsibility of the respective facility wardens.

Central office responsibilities include:

- systemwide policies and procedures
- oversight of facility operations
- capital improvements planning and project management
- inmate claims, grievances and correspondence
- inmate classification
- sentence computation
- interstate corrections compact
- sex predator commitment review and tracking

All KDOC facilities have achieved accreditation by the American Correctional Association and the National Commission on Correctional Health Care.

	Major Milestones, Highlights, and Plans
FY 2001	The department's Reception and Diagnostic Unit for male inmates was transferred from Topeka to El Dorado in March 2001. The RDU transfer represented a major change in mission for both facilities.
	The department continued to experience problems in recruitment and retention of uniformed staff at correctional facilities. To address this issue, a phased salary increase for uniformed staff was approved during the 2001 session. When fully implemented in March 2002, the result will be an 8% increase in base salary for these positions.
	A centralized sentence computation unit was created to insure the consistent and accurate calculation of increasingly complex inmate sentences. This unit certified more than 3,240 sentences in calendar year 2001.
FY 2002	The minimum hiring age for corrections officers was lowered systemwide to 19 years of age.
	At the mid-point in the fiscal year, the number of uniformed staff position vacan- cies had declined considerably from a year earlier. Vacancies totaled 47 on De- cember 31, 2001, compared to 144 on December 31, 2000.
	In the spring of 2002, the department will terminate its operations on the grounds of the former Topeka State Hospital. The functions currently performed at this lo- cation will transfer to Topeka Correctional Facility's Central Unit, where projects were approved for renovation of J Cellhouse, and for construction of a new laundry building and a new staff development building.
	As authorized by the 2000 Legislature, a capital improvements project is nearing completion at Ellsworth Correctional Facility to construct a new 100-cell housing unit. The unit will be suitable for housing either 100 maximum custody inmates or 200 medium custody inmates. The new housing unit will become operational late in FY 2002. The project also includes a new staff development building, a new inmate work building, and a warehouse expansion.
	Because of capacity limitations in the higher custody levels, the department en- tered into a contract for temporary placement of up to 100 medium custody male inmates in a private correctional facility, pending the opening of the new Ellsworth cellhouse.
	The department entered into a contract with the federal Bureau of Prisons whereby state capacity at TCF will be used for placement of up to 25 female inmates from the federal system. The contract became effective January 1, 2002.
	The new programs building at Larned Correctional Mental Health Facility (LCMHF) was completed. The building was authorized by the Legislature to accommodate transfer of the Chemical Dependency Recovery Program from Larned State Hospital to LCMHF.
	Rebuilding of the AVTS building at Lansing is scheduled for completion in May 2002. The structure was damaged by fire in November 1999.
FY 2003	Emphasis will be placed on implementing division responsibilities under the de- partment's Strategic Action Plan, a summary of which is found at <i>http://docnet.</i> <i>dc.state.ks.us/</i>

### **KDOC CORRECTIONAL CAPACITY**

By location, gender and security designation as of December 31, 2001

Facility	Males					Femal	es		Total
	Max	Med	Min	Total	Max	Med	Min	Total	
KDOC									
Lansing	838	943	708	2489					2489
Hutchinson	548	932	218	1698					1698
El Dorado	699	487	172	1358					1358
Norton		539	280	819					819
Ellsworth		594	38	632					632
Topeka				0	62	460	80	602	602
Winfield			710	710			10	10	720
Larned	150		218	368					368
Subtotal KDOC	2235	3495	2344	8074	62	460	90	612	8686
Non-KDOC									
Larned State Hospital	42			42	5			5	47
Labette conservation camp			50	50					50
Female conservation camp							17	17	17
Contract jail		7	9	16					16
Subtotal Non-KDOC	42	7	59	108	5	0	17	22	130
Total Capacity	2277	3502	2403	8182	67	460	107	634	8816

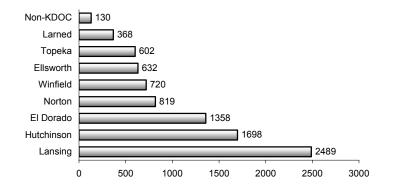
Capacity vs	. Population 12-	-31-01
	Population	Capacity
Males		
Lansing	2,458	2,489
Hutchinson	1,782	1,698
El Dorado	1,381	1,358
Norton	806	819
Ellsworth	623	632
Topeka	-	-
Winfield	640	710
Larned	266	368
Non-KDOC	118	108
Total Male	8,074	8,182
Females		
Topeka	484	602
Winfield (Wichita)	9	10
Non-KDOC	7	22
Total Female	500	634
Grand Total	8,574	8,816

- Total correctional capacity includes bedspace in facilities operated by KDOC, as well as placements in facilities operated by other agencies pursuant to contract or interagency agreement. Not included in capacity are 100 temporary placements in a private facility pending availability of the new mediumsecurity housing unit at Ellsworth. These contract placements are, however, included in the inmate count.
- Several KDOC facilities are responsible for administration of minimum security satellite units located in other communities (e.g. Lansing is responsible for 80 beds in Osawatomie, El Dorado for 70 beds in Toronto, Norton for 112 beds in Stockton, and Winfield, 198 beds at Wichita Work Release.)
- Capacity numbers do not include 250 "special use beds" used primarily for infirmary and disciplinary segregation purposes.
- Capacity numbers do not include the new 200-bed medium security housing unit at Ells-worth that will become operational in mid-2002.

page 121

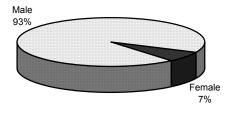
**Facilities** 

#### By location.....



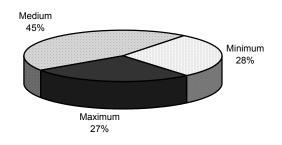
The three largest facilities— Lansing, Hutchinson, and El Dorado—represent 63% of total systemwide capacity.

#### By gender.....



Over 90% of the department's bedspace is for male inmates. Nearly all of the capacity for females is at Topeka Correctional Facility.

#### By security classification of bedspace.....



The largest capacity component by security classification is medium, with 3,962 beds, or 45% of the total. Minimum and maximum bedspace totals are 2,510 (28%) and 2,344 (27%), respectively.

FY 1995—FY 1997					FY 1998—FY 2001				
FY	Facility	Male F	emale	Total	FY	Facility	Male F	emale	Total
	6-30-94 Capacity	6233	376	6609	1998	Hutchinson	13		13
1995	El Dorado	119		119		Lansing	120		120
1995	Hutchinson	10		10		Larned	54		54
	Lansing	296	-56	240		Topeka	30		30
	Norton	18	50	18		Winfield	127		127
	Topeka	-107	107	0	+344	6-30-98 Capacity	7713	509	8222
	Labette	10	107	10					
	Contract Jail	-14		-14	1999	El Dorado	-64		-64
1202	6-30-95 Capacity	6565	427	-14 6992		Topeka	-30	48	18
TJOJ	0-50-95 Capacity	0505	427	0992		Larned	85		85
1006	El Dorado	263		263		Norton	205		205
1990				263 48		Labette	40		40
	Ellsworth	48			+284	6-30-99 Capacity	7949	557	8506
	Hutchinson	76		76					
	Lansing	72		72	2000	Hutchinson	178		178
	Larned	24		24		Lansing	154		154
	Topeka		66	66		Larned	25		25
	Winfield	100		100		Norton	2		2
	Larned State Hospital	-32	-5	-37		Topeka	-81	76	-5
	Topeka Halfway House		-4	-4		Female Conservation C	amp	17	17
+608	6-30-96 Capacity	7116	484	7600	+371	6-30-00 Capacity	8227	650	8877
1997	Hutchinson	-2		-2	2001	El Dorado	258		258
	Lansing	280		280		Larned	30		30
	Topeka	-30	25	-5		Topeka	-220	-16	-236
	Winfield	5		5		Hutchinson	-70		-70
+278	6-30-97 Capacity	7369	509	7878		Larned State Hospital	-43		-43
	· · · · · · · · · · · · · · · · · · ·				-61	6-30-01 Capacity	8182	634	8816

No changes in capacity occurred during the first half of FY 2002....

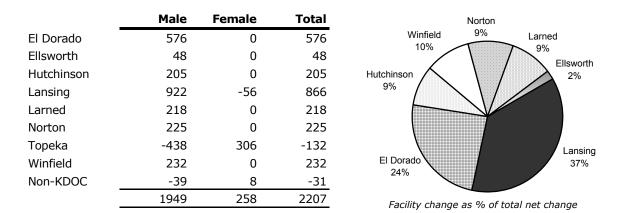
# KDOC Capacity Changes, by Facility: FY 1995—FY 2001 (cont)

# CAPACITY ENHANCEMENTS OCCURRED AT ALL KDOC FACILITIES DURING THIS TIME PERIOD.....

• Doublecelling (or increased occupancy of multi-person cells) was implemented at:

El Dorado	Hutchinson
Topeka	Lansing

- A new maximum security living unit for females was constructed at Topeka, allowing the department to confine most female inmates at TCF and terminate cocorrections at Lansing.
- Previously abandoned state hospital buildings were renovated to create additional minimum security housing at Winfield.
- A state hospital building at Larned was converted to correctional use and now houses minimum security inmates.
- A new medium security housing unit was constructed at Norton, financed primarily with federal grant funds.
- The department renovated and re-opened previously abandoned structures at Lansing, including a cellhouse in the Central Unit and minimum security living units in the East Unit.
- Minimum security housing was expanded (and the work release program relocated) at Hutchinson through new construction and reconfiguration of space in the South Unit.
- A building originally intended for industries use was converted to medium security housing at El Dorado.
- Capacity of the minimum security living unit was expanded at Ellsworth.



# Net Change in Capacity, by Facility: FY 1995-FY 2001

### The 2207 net increase in capacity between FY 1995 and FY 2001-

- Represented a 33% increase in total capacity, including a 31% increase in capacity for males and a 69% increase in capacity for females.
- Was achieved largely through renovation projects at existing facilities. 1,760 or 80% of the net increase involved renovation projects or doublecelling in previously existing structures.
- Included new construction projects resulting in an increase of 445 beds, including: 200 at Norton, 75 at Topeka, 40 at Labette Correctional Conservation Camp, 17 at the female conservation camp, a net of 13 at Hutchinson's South Unit, and a net of 100 at El Dorado (see note below).
- Required expenditures totaling \$20,666,937. The net average cost per bed added was \$9,373—including an average cost of \$31,676 per bed for new construction projects and \$3,733 per bed for renovation projects.
- The capital costs reflect some but not all of the beds associated with the cellhouses constructed at El Dorado for transfer of the male reception and diagnostic unit. This project was not primarily a capacity project, but it did result in a net capacity increase for the department. The RDU transfer involved an increase of 320 beds for El Dorado and a decrease of 220 beds for Topeka, for a net systemwide increase of 100 beds. For purposes of calculating total and per bed costs associated with capacity expansion, only those costs related to the net increase of 100 beds resulting from the RDU project are included.

Facility/Project	roject Reason for Project		How Financed	Completion
Ellsworth (ECF) 100-cell Cellhouse	to increase high security bedspace capacity	\$6,177,517	VOI/TIS & SGF	Mar 2002; inmate occupancy June 2002
Lansing (LCF) Rebuild AVTS Building	to reconstruct and re-equip the building damaged by fire in November 1999	\$1,100,000	Bonds	May 2002
<b>Topeka (TCF)</b> J Cellhouse Renovation New Laundry Building New Training Center	to accommodate functions now housed on the grounds of the former Topeka State Hospital	\$2,140,000 \$764,600 \$386,175	Bonds	May 2002 Apr 2002 Dec 2001

### **Major Capital Improvements Projects Currently Underway**

VOI/TIS refers to grants received under the federal Violent Offender Incarceration & Truth-in-Sentencing Incentive Grant Program.

KDOC currently has major capital improvement projects underway at three facilities, with a total combined project cost of \$10.6 million.

#### **PROJECT NOTES**

**ECF** — The new cellhouse at ECF will provide housing for 100 maximum custody or 200 medium custody inmates. The project also includes: an expansion of the existing warehouse; construction of a new inmate work building; and, construction of a 5,000 sq. ft. training building outside of the fenced perimeter. The existing staff development building, located inside the perimeter, will provide program space for the expanded inmate population. Construction of the cellhouse began in January 2001 and will be complete in March 2002. Inmate occupancy is scheduled for June 2002.

**LCF** — This project is necessary to rebuild the portion of the structure damaged by the November 1999 fire. All heating, electrical and plumbing systems will be replaced, as will the roof. Masonry walls will be repaired and equipment damaged by the fire will be replaced. Scheduled completion is May 2002.

**TCF** — All three of the listed projects are necessary for the department to cease operations at the former Topeka State Hospital so the state can dispose of this property. J Cellhouse, which previously housed RDU inmates, is under renovation for use as a 176-bed housing unit for females. The net increase in capacity will be 96. Renovation involves demolishing the building interior and converting it to dormitory style housing, as well as replacement of mechanical, electrical and plumbing systems. The adjacent MBA building also is being renovated. Construction commenced in April 2001; the project is scheduled for completion in May 2002.

Construction of the training center began in January 2001 and the laundry building, in March 2001. Project completion is scheduled for December 2001 and April 2002, respectively.

# El Dorado Correctional Facility

Including Toronto Correctional Facility

### Michael A. Nelson, Warden

### History

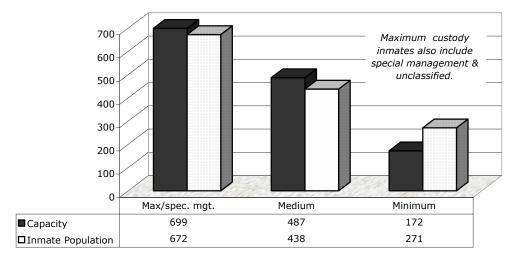
#### **Central Unit**

1991	The facility opened in January 1991.
	EDCF was consolidated administratively with the El Dorado Correctional Work Facility and Toronto Correctional Facility.
1995	D and E cellhouses were converted from single-celled maximum security housing to doublecelled medium security housing.
1998	In November, Secretary Simmons announced plans to relocate the Reception and Diag- nostic Unit from Topeka to EDCF.
	The first correctional industry building project financed with private funds was erected and donated to the state. The project involved expansion of an existing building.
1999	The Legislature approved construction of two new cellhouses needed to implement the transfer of the RDU function to EDCF.
2001	Construction was completed on two new 128-cell living units suitable for single-cell oc- cupancy of maximum custody inmates or double-cell occupancy of medium custody in- mates. In March, the male RDU function was transferred from Topeka to EDCF.
Minimum	Units
1965	The Toronto Correctional Facility opened (named the Toronto Honor Camp at that

- time.) 1982 The EDCF North Unit opened (named the El Dorado Honor Camp at that time.)

# Population and Capacity (December 31, 2001)

Capacity	1,358	EDCF operates the maximum/medium security Central Unit and two minimum security satellite units at the El Dorado and Toronto reser-
Population	1,381	<i>voirs.</i> Capacity increased in March 2001 upon completion of the two new cellhouses and the transfer of RDU to the facility. All of the EDCF
FY 01 ADP	1,192	capacity is for housing male inmates, including general population and long-term segregation.



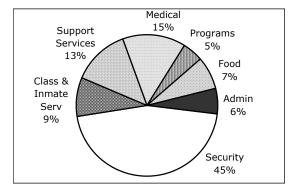
**EDCF** 

# FY 02 Staffing and Budget

FTE	466.5 (353 uniformed)
Est. Expenditures	\$20.5 million
Avg \$/Inmate ADP	\$19,537 (ADP: 1,428)

Estimated FY 2002 expenditures include only those funds appropriated directly to the facility.

The average cost per ADP includes the facility's FY 2002 budget plus its prorated share of the FY 2002 systemwide budget for medical/mental health, offender programs and food service. (Note: use of prorated systemwide numbers may overstate or understate actual expenditure shares for certain expenditure categories, such as medical and programs, at specific facilities.)



Breakdown of Avg Cost/ADP (operating costs)

### FY 02 Programs (& capacity)

Academic education	15
Substance abuse treatment	
full-time	16
part-time	12
Vocational education	32

# **Correctional Industries**

Inmate employed as of January 1, 2002	
Century Manufacturing (private)	63
Aramark (private)	1

# In FY 2001

- Minimum security inmates performed 112,251 hours of community service work, valued at \$578,093.
- Inmates working for private employers earned \$791,583 in gross wages. These inmates:
  - reimbursed the state \$181,503 for room and board.
  - paid \$27,058 to the Crime Victims Compensation Fund.
  - paid \$12,559 in court-ordered restitution.
  - had year-end mandatory savings balances of \$111,174.
  - paid state and federal taxes.
- EDCF inmates paid:
  - \$13,511 in administrative fees, all of which was transferred to the Crime Victims Compensation Fund.
  - \$2,306 in sick call fees.

# **Ellsworth Correctional Facility -**

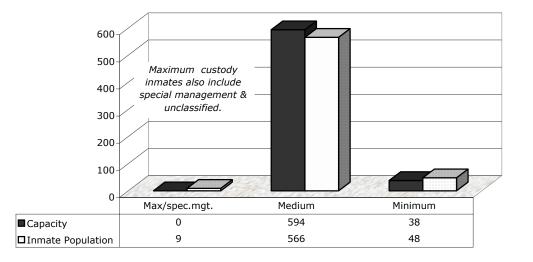
### Ray Roberts, Warden

# History

1988	The first inmates were received at ECF on August 8, 1988.
1994	ECF was assigned a specialized role as a parole condition violator facility.
1996	Because the need for a specialized condition violator facility no longer existed when the department implemented a systemwide privileges and incentives system, ECF assumed its original role as a multi-custody general population facility.
1999	Under provisions of recently approved legislation, Century Manufacturing assisted in financing a correctional industry space expansion project at ECF—the second such project to be approved under the new law.
2000	The Legislature approved \$6.18 million in federal and state funds for construction of a new 100-cell living unit at the facility. The cellhouse will be suitable for 100 maximum or 200 medium custody inmates, and is scheduled for completion in 2002.

### Population and Capacity (December 31, 2001)

Capacity	632	ECF is a medium/minimum security facility for housing general population male inmates. Capacity will increase in 2002 following completion of the new housing unit.
Population	623	
FY 01 ADP	612	



page 129

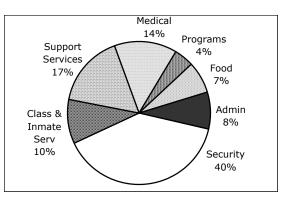
# FY 02 Staffing and Budget

FTE	223.0 (147 uniformed) Both numbers include positions (for the new cellhouse) that won't be filled until late in the fiscal year.
Est. Expenditures	\$9.2 million

Avg \$/Inmate ADP \$19,964 (ADP: 625)
---------------------------------------

Estimated FY 2002 expenditures include only those funds appropriated directly to the facility.

The average cost per ADP includes the facility's FY 2002 budget plus its prorated share of the FY 2002 systemwide budget for medical/mental health, offender programs and food service. (Note: use of prorated systemwide numbers may overstate or understate actual expenditure shares for certain expenditure categories, such as medical and programs, at specific facilities.)





### FY 02 Programs (& capacity)

# **Correctional Industries**

Academic education	15
Substance abuse treatment	48
Vocational education	22

Inmates employed as of January 1, 2002 Century Manufacturing (private) 45

# In FY 2001

- Minimum security inmates performed 63,659 hours of community service work, valued at \$327,844.
- Inmates working for private employers earned \$436,899 in gross wages. These inmates:
  - reimbursed the state \$100,869 for room and board.
  - paid \$11,371 to the Crime Victims Compensation Fund.
  - paid \$10,474 in court-ordered restitution.
  - had year-end mandatory savings balances of \$55,073.
  - paid state and federal taxes.
- ECF inmates paid:
  - \$7,036 in administrative fees, all of which was transferred to the Crime Victims Compensation Fund.
  - \$3,240 in sick call fees.

ECF

# Hutchinson Correctional Facility -

#### Louis Bruce, Warden

# History

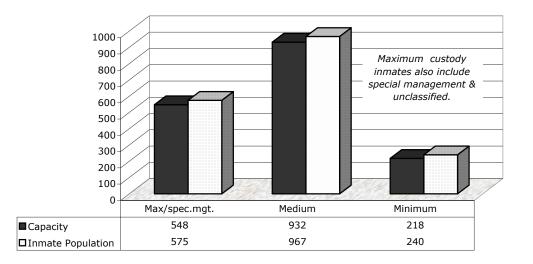
#### **Central Unit**

1898	The first cellhouse, Cellhouse A, was completed. C Cellhouse was completed in 1901, B in 1912 and D in 1927.
1972	The work release program opened.
1978	The Legislature appropriated funds for major cellhouse renovation, a project which was completed over the period 1981-1986.
1990	The facility name was changed from Kansas State Industrial Reformatory to Hutchinson Correctional Facility; the facility was consolidated administratively with the Hutchinson Correctional Work Facility.
2000	A renovation project was completed to relocate the facility's medical clinic.
	The facility's first two private correctional industries began operation.
South Unit	
1985	The minimum security South Unit was constructed.
1997	The Legislature approved a construction project to expand the South Unit, which was completed in 1998. The work release program was also transferred to the South Unit at that time, and increased from 19 to 32 slots (it has since increased to 48 slots.)
East Unit	
1988	The Legislature authorized creation of the 400-bed medium security Hutchinson Correc-

1988 The Legislature authorized creation of the 400-bed medium security Hutchinson Correctional Work Facility at a vacant mobile home production facility. The first inmates were received at the facility on January 23, 1989.

# Population and Capacity (December 31, 2001)

Capacity	1,698	HCF is a multi-custody facility for housing general population male
Population	1,782	inmates. In addition to the maximum security Central Unit, the facil- ity also includes the medium security East Unit and the minimum se-
FY 01 ADP	1,773	curity South Unit.

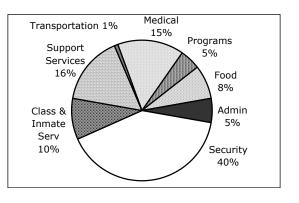


#### FY 02 Staffing and Budget

FTE	512 (353 uniformed)	
Est. Expenditures	\$24.2 million	
Avg \$/Inmate ADP	\$18,694 (ADP: 1,789)	

Estimated FY 2002 expenditures include only those funds appropriated directly to the facility.

The average cost per ADP includes the facility's FY 2002 budget plus its prorated share of the FY 2002 systemwide budget for medical/mental health, offender programs and food service. (Note: use of prorated systemwide numbers may overstate or understate actual expenditure shares for certain expenditure categories, such as medical and programs, at specific facilities.)



Breakdown of Avg Cost/ADP (operating costs)

#### FY 02 Programs (& capacity)

Academic education	30
Special education	20
Substance abuse treatment	36
Vocational education	121
Sex offender treatment	80

## **Correctional Industries**

Inmates employed as of January 1, 2002	
Agri-business	17
Sewing	75
Laminated furniture	35
Vehicle/furniture restoration	39
Office systems	35
Warehouse	6
Industrial technology	2
Unruh Fabrication (private)	8
Aramark (private)	2
Hubco (private)	17

### In FY 2001

- Minimum security inmates performed 92,752 hours of community service work, valued at \$477,673.
- Work release inmates and inmates working for private employers earned \$808,707 in gross wages. These inmates:
  - reimbursed the state \$146,590 for room and board.
  - reimbursed the state \$4,628 in transportation costs.
  - paid \$3,789 to the Crime Victims Compensation Fund.
  - paid \$14,150 in court-ordered restitution.
  - had year-end mandatory savings balances of \$77,480.
  - paid state and federal taxes.
- HCF inmates paid:
  - \$20,586 in administrative fees, all of which was transferred to the Crime Victims Compensation Fund.
  - \$7,992 in sick call fees.

HCF

## Lansing Correctional Facility -

#### David McKune, Warden

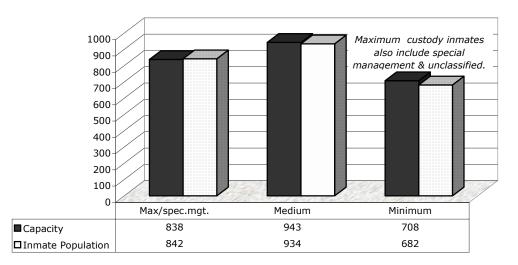
#### History

Central Ur	nit
1868	On July 2, 1868 the first inmates were admitted to Kansas State Penitentiary, the state's first penal institution.
1983	A major multi-year cellhouse renovation project was initiated.
1985	The facility's medium security unit, immediately adjacent to the maximum security com- pound, was completed.
1990	The facility was renamed Lansing Correctional Facility and was consolidated with Kansas Correctional Institution at Lansing and Osawatomie Correctional Facility (now the East and South Units, respectively).
1997	The A and T unit, closed by court order, was renovated and opened as a therapeutic community. It now houses mentally ill inmates.
2001	Renovation of the original administration building, begun in 1998, was completed; the project provided space for carrying out capital punishment sentences and for staff devel- opment functions.
East Unit	
1917	The East Unit was originally established as the Kansas Industrial Farm for Women.
1980	The East Unit became co-correctional.
1995	Co-corrections at the East Unit was terminated and the facility became a male minimum security facility.
South Unit	

#### South Unit

1987 Osawatomie Correctional Facility was established in September 1987 as an 80-bed minimum security facility.

Capacity	2,489	LCF is the state's oldest and largest correctional facility. It is a
Population	2,458	multi-custody, multi-unit facility housing primarily general popula- tion male inmates. The Central Unit includes maximum and me-
FY 01 ADP	2,428	dium security compounds, while the East and South Units are both minimum security.

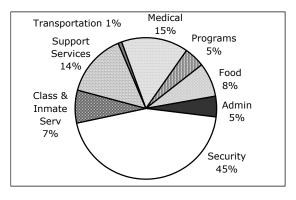


#### FY 02 Staffing and Budget

FTE	710 (535 uniformed)	
Est. Expenditures	\$32.6 million	
Avg \$/Inmate ADP	\$18,596 (ADP: 2,434)	

Estimated FY 2002 expenditures include only those funds appropriated directly to the facility.

The average cost per ADP includes the facility's FY 2002 budget plus its prorated share of the FY 2002 systemwide budget for medical/mental health, offender programs and food service. (Note: use of prorated systemwide numbers may overstate or understate actual expenditure shares for certain expenditure categories, such as medical and programs, at specific facilities.)



Breakdown of Avg Cost/ADP (operating costs)

#### FY 02 Programs (& capacity)

Academic education	30
Special education	30
Substance abuse treatment	
Full-time	24
Part-time	24
Therapeutic community	100
Vocational education	58
Sex offender treatment	140

#### **Correctional Industries**

Inmates employed as of January 1, 2002	
Wood furniture	50
Sign-N-Graphic	43
Chemical division	34
Private sector porters	27
Data entry	20
Agri-business	15
Warehouse	8
Impact Design (private)	206
Heatron (private)	37
Zephyr Products (private)	29
Henke Manufacturing (private)	37
VW Services (private)	17
Other private	26

- Minimum security inmates performed 194,042 hours of community service work, valued at \$999,316.
- Inmates working for private employers earned \$3,488,793 in gross wages. These inmates:
  - reimbursed the state \$775,153 for room and board.
  - reimbursed the state \$56,834 for transportation costs.
  - paid \$122,649 to the Crime Victims Compensation Fund.
  - paid \$51,807 in court-ordered restitution.
  - had year-end mandatory savings balances of \$445,989.
  - paid state and federal taxes.
- LCF inmates paid:
  - \$28,723 in administrative fees, all of which was transferred to the Crime Victims Compensation Fund.
  - \$8,216 in sick call fees.

## Larned Correctional Mental Health Facility-

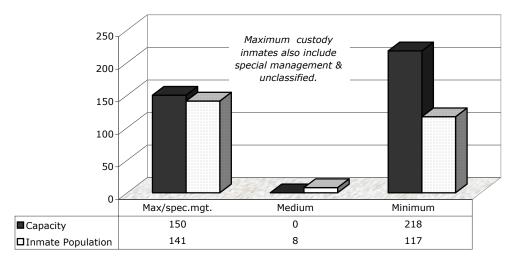
page 134

#### Karen Rohling, Warden

#### History

1989	The department's long-term plan for providing services to mentally ill inmates was approved by the federal court. The plan included construction of a 150-bed correctional mental health facility on the grounds of Larned State Hospital.
1992	The facility began receiving inmates in January 1992.
1995	One 30-bed living unit was removed from operating capacity to provide housing for civ- illy committed sexually violent predators under the supervision of SRS.
1996	A portion of the Jenkins Building was occupied by LCMHF to provide housing for mini- mum custody inmates.
1997	The entire Jenkins Building (now referred to as the West Unit) was made available to the department for housing minimum custody inmates.
2000	The sexually violent predators in SRS custody were transferred to Larned State Hospital (LSH), and the 30-bed living area was returned to KDOC use. LSH ceased providing substance abuse treatment services to KDOC inmates and, in exchange, the Legislature approved funds for construction of a programs building so that KDOC could provide a comparable program service to minimum custody inmates.
2001	Construction of the new programs building was completed.

Capacity	368	LCMHF's Central Unit is a maximum security compound providing	
Population	266	specialized, transitional housing and services for mentally ill male inmates. The facility's West Unit provides general population	
FY 01 ADP	311	housing for minimum security male inmates.	



**LCMHF** 

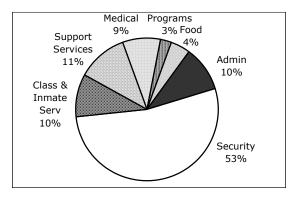
page 135

#### FY 02 Staffing and Budget

FTE	186 (132 uniformed)	
Est. Expenditures	\$7.7 million	
Avg \$/Inmate ADP	\$33,285 (ADP: 273)	

Estimated FY 2002 expenditures include only those funds appropriated directly to the facility.

The average cost per ADP includes the facility's FY 2002 budget plus its prorated share of the FY 2002 systemwide budget for medical/mental health, offender programs and food service. (Note: use of prorated systemwide numbers may overstate or understate actual expenditure shares for certain expenditure categories, such as medical and programs, at specific facilities.)



Breakdown of Avg Cost/ADP (operating costs)

#### FY 02 Programs (& capacity)

Academic education	10
Substance abuse treatment	
(CDRP; non-contract)	40
Vocational education	18

## **Correctional Industries**

None

- Minimum security inmates performed 131,188 hours of community service work, valued at \$675,618.
- LCMHF inmates paid:
  - \$3,459 in administrative fees, all of which was transferred to the Crime Victims Compensation Fund.
  - \$2,750 in sick call fees.

## Norton Correctional Facility

Including Stockton Correctional Facility

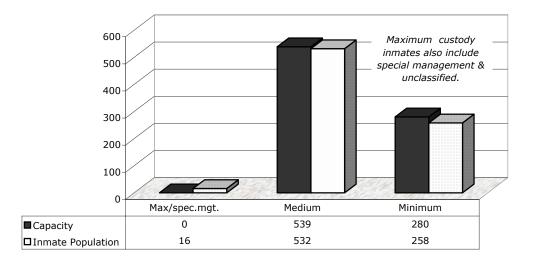
#### Jay Shelton, Warden

#### History

#### **Central Unit**

1987	The Central Unit received its first minimum custody inmates in September 1987.
1988	In October, the department assumed full administrative and operational responsibility for the buildings and grounds of the former Norton State Hospital.
1990	NCF assumed administrative responsibility for Stockton Correctional Facility, now re- ferred to as NCF's East Unit.
1998	The medical clinic was relocated and segregation space was expanded.
1999	In March, a new 200-bed medium security housing unit became operational at the Central Unit. The project was financed with federal VOI/TIS funds and the State General Fund. The expansion project also included construction of a new correctional industries building.
2000	Sex offender treatment began operation.
East Unit	
1988	In December 1988, Stockton Correctional Facility received its first inmates.

Capacity	819	In addition to the medium/minimum security Central Unit at Norton, NCF also operates a minimum security satellite unit, the Stockton Cor- rectional Facility. Both units provide general population housing for
Population	806	
FY 01 ADP	776	male inmates.

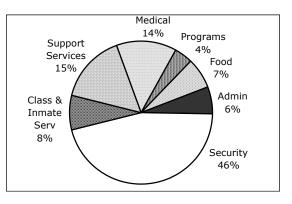


#### FY 02 Staffing and Budget

FTE	266 (190 uniformed)
Est. Expenditures	\$12.1 million
Avg \$/Inmate ADP	\$20,948 (ADP: 770)

Estimated FY 2002 expenditures include only those funds appropriated directly to the facility.

The average cost per ADP includes the facility's FY 2002 budget plus its prorated share of the FY 2002 systemwide budget for medical/mental health, offender programs and food service. (Note: use of prorated systemwide numbers may overstate or understate actual expenditure shares for certain expenditure categories, such as medical and programs, at specific facilities.)



Breakdown of Avg Cost/ADP (operating costs)

### FY 02 Programs (& capacity)

Academic education	
Substance abuse treatment	
Full-time	36
Vocational education	58
Sex offender treatment	80

### **Correctional Industries**

Inmates employed as of January 1, 2002	
Microfilm division	36
Aramark	1

- Minimum security inmates performed 80,957 hours of community service work, valued at \$416,929.
- Inmates working for private employers earned \$11,264 in gross wages. These inmates:
  - reimbursed the state \$2,713 for room and board.
  - paid \$563 in court-ordered restitution.
  - had year-end mandatory savings balances of \$7,472.
  - paid state and federal taxes.
- NCF inmates paid:
  - \$8,469 in administrative fees, all of which was transferred to the Crime Victims Compensation Fund.
  - \$4,644 in sick call fees.

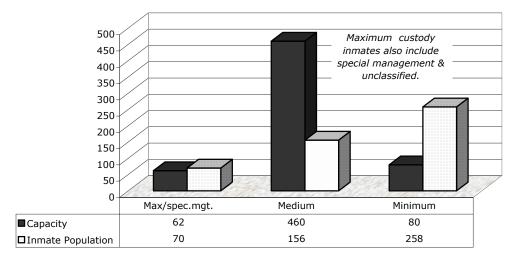
## **Topeka Correctional Facility**

#### **Richard Koerner, Warden**

#### History

1962	The State Reception and Diagnostic Center received its first inmates.
1975	Kansas Correctional Vocational Training Center (KCVTC) opened and housed non-violent, youthful, first commitment male offenders.
1984	The West Unit opened on the grounds of Topeka State Hospital as a pre-release center for male and female inmates.
1990	All Topeka-based KDOC facilities were administratively consolidated into a single facility, the Topeka Correctional Facility.
1994	The South Unit (Topeka Work Release) closed in September.
1995	A new maximum security cellhouse for females was opened, resulting in the end of female housing at Lansing.
1998	Plans were announced to relocate the reception and diagnostic function for male inmates to El Dorado Correctional Facility beginning in March 2001.
1999	Minimum custody males were transferred to other KDOC facilities and the West Unit was converted to minimum custody female housing.
2000	The Legislature authorized issuance of bonds for three capital improvements projects at the Central Unit so that TCF functions at the West Unit can be transferred to the Central Unit in 2002. The projects were necessary so that the state can proceed with disposition of the former Topeka State Hospital property.
2001	In March, TCF became an all-female facility upon transfer of the reception and diagnostic function for male inmates to El Dorado. Renovation of J Cellhouse (formerly RDU) into a medium custody female dormitory began.

Capacity	602	
Population	484	Nearly all KDOC female inmates are housed at TCF.
FY 01 ADP	641	



#### FY 02 Staffing and Budget

FTE	249 (158 uniformed) Both numbers include positions authorized for J Cellhouse op- eration that won't be filled in FY 02.
Est. Expenditures	\$10.8 million
Avg \$/Inmate ADP	\$26,791 (ADP: 500)

Estimated FY 2002 expenditures include only those funds appropriated directly to the facility.

The average cost per ADP includes the facility's FY 2002 budget plus its prorated share of the FY 2002 systemwide budget for medical/mental health, offender programs and food service. (Note: use of prorated systemwide numbers may overstate or understate actual expenditure shares for certain expenditure categories, such as medical and programs, at specific facilities.)

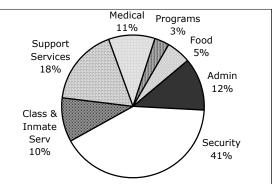
### FY 02 Programs (& capacity)

Academic education	15
Special education	10
Substance abuse treatment	
Regular full-time	48
Therapeutic community	24
Vocational education	34
Sex offender treatment	12

### **Correctional Industries**

Inmates employed as of January 1, 2002	
State surplus property	9
Federal surplus property	6
Michaud Industries (private)	8
RMG (private)	24
Aramark (private)	1

- Minimum security inmates performed 60,063 hours of community service work, valued at \$309,324.
- Inmates working for private employers earned \$52,076 in gross wages. These inmates:
  - reimbursed the state \$12,146 for room and board.
  - paid \$2,558 to the Crime Victims Compensation Fund.
  - paid \$30 in court-ordered restitution.
  - had year-end mandatory savings balances of \$11,901.
  - paid state and federal taxes.
- TCF inmates paid:
  - \$6,972 in administrative fees, all of which was transferred to the Crime Victims Compensation Fund.
  - \$2,306 in sick call fees.





(operating costs)

## Winfield Correctional Facility -

Including Wichita Work Release Facility

#### **Emmalee Conover, Warden**

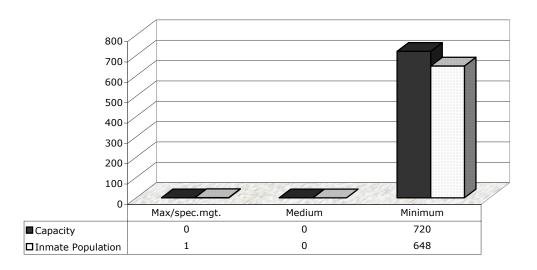
#### History

#### Winfield

1998	A therapeutic community substance abuse treatment program was implemented at the facility.
1998 2000	
2000	operation in March. The program has the capacity to serve 158 inmates.

- 1976 Wichita Work Release began operation as a co-correctional program in January 1976, with an initial capacity of 22 inmates.
- 1990 In November the facility moved to its current location. Through several expansions over the years, the facility has grown to its current capacity of 198.

Capacity	720	The two WCF units provide minimum security housing primarily for
Population	649	male inmates. Of the total capacity, 198 beds are work release beds at Wichita Work Release Facility. Ten of the work release
FY 01 ADP	700	beds are for female inmates; the balance of WCF capacity is male.



WCF

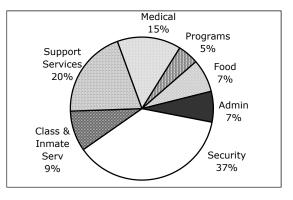
page 141

#### FY 02 Staffing and Budget

FTE	201 (130 uniformed)	
Est. Expenditures	\$9.9 million	
Avg \$/Inmate ADP	\$19,646 (ADP: 686)	

Estimated FY 2002 expenditures include only those funds appropriated directly to the facility.

The average cost per ADP includes the facility's FY 2002 budget plus its prorated share of the FY 2002 systemwide budget for medical/mental health, offender programs and food service. (Note: use of prorated systemwide numbers may overstate or understate actual expenditure shares for certain expenditure categories, such as medical and programs, at specific facilities.)



Breakdown of Avg Cost/ADP (operating costs)

#### FY 02 Programs (& capacity)

Academic education	15	
Special education	10	
Substance abuse treatment		
Therapeutic community	64	
InnerChange program	158	
Vocational education	22	

None.

**Correctional Industries** 

- Minimum security inmates performed 256,255 hours of community service work, valued at \$1,319,713.
- Work release inmates earned \$2,463,941 in gross wages. These inmates:
  - reimbursed the state \$373,073 for room and board.
  - reimbursed the state \$11,802 in transportation costs.
  - made \$12,157 in medical payments.
  - paid \$205,748 in court-ordered restitution.
  - had year-end mandatory savings balances of \$37,158.
  - paid state and federal taxes.
- WCF inmates paid:
  - \$8,090 in administrative fees, all of which was transferred to the Crime Victims Compensation Fund.
  - \$3,531 in sick call fees.

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## Directory

Kansas Department of Corrections 4th Floor Landon State Office Bldg. 900 SW Jackson St. Topeka, KS 66612-1284 785-296-3317 (main number) 785-296-0014 (fax) Http://docnet.dc.state.ks.us/

#### **Management Team**

Areas of responsibility

**Charles E. Simmons** Secretary of Corrections

**Roger Werholtz** Deputy Secretary Facility Management

**Roger Haden** Deputy Secretary Programs and Staff Development

**Robert Sanders** Deputy Secretary Community and Field Services

**Tim Madden** Chief Legal Counsel

**Bill Miskell** *Public Information Officer* 

Judy Rickerson Human Resources Director

**Dennis Williams** Fiscal Officer

**Carlos Usera** Information Technology Director

**Jan Johnson** *Staff Assistant to the Secretary* 

**Debi Holcomb** Victim Services Director Systemwide policy and operations

Correctional facility management; Inmate management; capital improvements; KQM coordination.

Offender program contracts and services; Kansas Correctional Industries; staff development; research and planning; coordination of accreditation and policy review.

Parole supervision; community corrections grant administration; conservation camp oversight.

Legal services; internal investigations.

News media relations; freedom of information officer; public information; victim notification.

Personnel services; employee recruitment and relations; EEO and affirmative action

Budget preparation; fiscal management and control; accounting.

Computer systems and application development; telecommunications; offender records.

Administrative support to the Secretary; legislative bill tracking; interagency coordination; fiscal notes; VOI/TIS grant management.

Victim services, victim programs, victimoffender programs, victim services volunteer coordinator

## Directory

Kansas Department of Corrections 4th Floor Landon State Office Bldg. 900 SW Jackson St. Topeka, KS 66612-1284		785-296-3317 (main number) 785-296-0014 (fax) Http://docnet.dc.state.ks.us/
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El Dorado Correctional Facility Michael A. Nelson, Warden	Ken Luman, Operations Don Thomas, Programs Susan Gibreal, Support Services	P. O. Box 311 El Dorado, KS 67042 316-322-2020 316-321-5349 (fax)
Ellsworth Correctional Facility Ray Roberts, Warden	Johnnie Goddard	1607 State Street P. O. Box 107 Ellsworth, KS 67439 785-472-5501 x. 404 785-472-3639 (fax)
Hutchinson Correctional Facility Louis Bruce, Warden	John Turner, Support Services Sam Cline, Operations Steve Dechant, Programs	500 South Reformatory P. O. Box 1568 Hutchinson, KS 67504 620-728-3338 620-662-8662 (fax)
Lansing Correctional Facility David R. McKune, Warden	Rex Pryor, Operations Rudy Stupar, Programs Mike Neve, Support Services	P. O. Box 2 Lansing, Kansas 66043 913-727-3235 x. 7210 913-727-2675 (fax)
Larned Correctional Mental Health Facility Karen Rohling, Warden	Art Riedel	P. O. Box E Larned, KS 67550 620-285-8039 620-285-8070 (fax)
<b>Norton Correctional Facility</b> Jay Shelton, Warden	Robert Perdue	P. O. Box 546 Norton, KS 67654 785-877-3380 x. 421 785-877-3972 (fax)
<b>Topeka Correctional Facility</b> Richard Koerner, Warden	Keven Pellant, Programs Roger Krehbiel, Operations	815 S.E. Rice Road Topeka, KS 66607 785-296-7220 785-296-0184 (fax)
Winfield Correctional Facility Emmalee Conover, Warden	Rex Davis, Winfield Julie Utt, Wichita Work Release	1806 Pinecrest Circle Winfield, KS 67156 620-221-6660 x. 202 620-221-0068 (fax)

Directory

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John Lamb, Director Northern Parole Region	3400 Van Buren — Lower Level Topeka, KS 66611 785-296-0200 785-296-0744 (fax)
Kent Sisson, Director Southern Parole Region	210 North St. Francis Wichita, KS 67202 316-262-5127 x. 214 316-262-0330 (fax)
Kansas Correctional Industries	Address/Telephone
Rod Crawford, Director Kansas Correctional Industries	P. O. Box 2 Lansing, KS 66043 913-727-3249 913-727-2331 (fax)
Correctional Conservation Camps	Address/Telephone
Tom Bringle Administrator Labette Correctional Conservation Camp <i>and</i> Labette Women's Correctional Conservation Camp	Box 306 Oswego, Kansas 67356 620-795-2925 620-795-2502 (fax)

Atchison Co. Comm. Corr.	Shawnee Co. Comm. Corr.	2nd Judicial Comm. Corr.
Glenna Moore, Director	Dina Hales, Director	Dina Hales, Director
729 Kansas Avenue	712 South Kansas, Suite 3E	712 South Kansas, Suite 3E
Atchison, KS 66002-0348	Topeka, KS 66603-3821	Topeka, KS 66603-3821
913-367-7344	785-233-8856	785-233-8856
FAX 913-367-0227	FAX 785-233-8983	FAX 785-233-8983
4 <sup>th</sup> District Comm. Corrections	5 <sup>th</sup> District Comm. Corrections	6 <sup>th</sup> District Comm. Corrections
JoAnn Hines, Director	Gary Marsh, Director	Bill Vankirk, Deputy Director
1418 South Main, Suite 3	618 Commercial	501 S. Hospital Drive, Ste 200
Ottawa, KS 66067-3543	Emporia, KS 66801-3902	Paola, KS 66071-1661
785-242-1092	620-341-3463	913-294-2997
FAX 913-242-6170	FAX 316-341-3456	FAX 913-294-3028
Riley Co. Community Corr. Frank McCoy, Director 105 Courthouse Plaza Manhattan, KS 66502-6017 785-537-6380 FAX 785-537-6398	22 <sup>nd</sup> District Comm. Corr. Frank McCoy, Director 112 North 7 <sup>th</sup> Hiawatha, KS 66434 785-742-7551 FAX 785-537-6398	Harvey/McPherson Comm. Corr. Cheryl Barrow, Director P. O. Box 541 McPherson, KS 67460 620-241-3510 (McPherson) 316-283-8695 (Newton) FAX 620-241-1372 (McPherson) FAX 316-283-3753 (Newton)
11 <sup>th</sup> Jud. Dist. Comm. Corr. Mike Wilson, Director 408 N. Walnut Pittsburg, KS 66762 620-232-2460 FAX 620-232-5646	28 <sup>th</sup> Judicial Districts Annie Grevas, Director 227 North Santa Fe, Suite 202 Salina, KS 67401-2719 785-826-6590 785-243-8169 (Concordia) FAX 785-826-6595	13 <sup>th</sup> Dist. Comm. Corr. Chuck McGuire, Director Smith Bldg., Suite 310226 West Central El Dorado, KS 67042-2146 316-321-6303 FAX 316-321-1205
Montgomery Co. Comm. Corr. Kurtis Simmons, Director ICO PO Box 846, Suite 360 Independence, KS 67301 620-330-1122 (Independence) 620-251-7531 (Coffeyville) FAX 620-331-2619	Northwest KS Comm. Corr. John Trembley, Director 1011 Fort Hays, KS 67601-0972 785-625-9192 FAX 785-625-9194	Santa Fe Trail Comm. Corr. Max Bunyan, Director 208 West Spruce Dodge City, KS 67801-0197 620-227-4564 FAX 620-227-4686
Cowley Co. Comm. Corr.	Central KS Comm. Corr.	24 <sup>th</sup> District Comm. Corr.
Tex Gough, Director	Les Harmon, Director	Denise Wood, Director
320 E. 9 <sup>th</sup> , Suite C	1806 12 <sup>th</sup> St.	606 Topeka
Winfield, KS 67156	Great Bend, KS 67530	Larned, KS 67550-3047
620-221-345 (Office)	620-793-1940	620-285-3128
FAX 620-221-369	FAX 620-793-1893	FAX 620-285-3120
25 <sup>th</sup> District Comm. Corr.	Reno Co. Comm. Corr.	South Central Comm. Corr.
Tad Kitch, Director	Craig Daniels, Director	David Wiley, Director
601 North Main, Suite A	111 West 1 <sup>st</sup> Street	119 S. Oak, PO Box 8643
Garden City, KS 67846-5456	Hutchinson, KS 67501-5212	Pratt, KS 67124-8643
620-272-3630	620-665-7042	620-672-7875
FAX 620-272-3635	FAX 620-665-8886	FAX 620-672-7338
Sumner Co. Community Corr. Louis Bradbury, Director 120 East 9 <sup>th</sup> Wellington, KS 67152-4098 620-326-895 FAX 620-326-5576	Douglas Co. Comm. Corr. Ron Stegal, Director 11 <sup>th</sup> & Massachusetts, 3 <sup>rd</sup> Flr Lawrence, KS 66044-3096 785-842-8414 FAX 785-842-8455	Johnson Co. Community Corr. Mike Youngken, Director 135 South Kansas Olathe, KS 66061-4434 913-829-5000 FAX 913-829-0107 FAX 913-829-0038

# Community Corrections

Directory of Community Corrections Agencies (continued)			
Leavenworth Co. Comm. Corr. Penny Lincoln, Director Harvey House, 2 <sup>nd</sup> Floor 624 Olive Leavenworth, KS 66048-2600 913-684-0775 FAX 913-684-0764	Sedgwick Co. Comm. Corr. Mark Masterson, Director 905 North Main Wichita, KS 67203-3648 316-383-7003 FAX 316-263-5809	Unified Government Comm. Corr. Phil Lockman, Director 812 N. 7 <sup>th</sup> Street Kansas City, KS 66101 913-573-4180 FAX 913-573-4181	
8 <sup>th</sup> District Comm. Corr. Mike Wederski, Director 801 North Washington Junction City, KS 66441 785-762-4679 FAX 785-762-4674	Cimarron Basin Authority Mike Howell, Director 239 W. Pancake Suite #3 Liberal, KS 67901 620-626-3284 FAX 620-626-3279	31 <sup>st</sup> District Comm. Corr. Phil Young, Director P. O. Box 246 Fredonia, KS 66736 620-378-4435 FAX 620-378-4531	
	12 <sup>th</sup> District Comm. Corr. Wanda Backstrom, Director 811 Washington Concordia, Kansas 66901 785-243-8170 FAX 785-243-8179		

page 147