

No. 121078

IN THE SUPREME COURT
OF THE STATE OF ILLINOIS

AKEEM MANAGO, a deceased minor by
and through April Pritchett, Mother
and Next Friend,

Plaintiff-Respondent,

April Pritchett, Individually and as
Special Administrator for the Estate
of Akeem Manago,

Plaintiff,

vs.

THE COUNTY OF COOK,

Lienholder-Petitioner.

Chicago Housing Authority, a
Municipal Corporation, and
H.J. Russell and Company,

Defendants.

Appeal from the Appellate Court
Illinois, First Judicial District,

No. 1-12-1365

There heard on appeal from the
Circuit Court of Cook County,
Illinois, Law Division,

No. 08 L 13211

Hon. Thomas L. Hogan,
Judge Presiding

BRIEF AND APPENDIX OF LIENHOLDER-PETITIONER COUNTY
OF COOK

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**SUPREME COURT
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TABLE OF CONTENTS
AND
POINTS AND AUTHORTIES

NATURE OF THE ACTION.....1

ISSUES PRESENTED FOR REVIEW.....1

STATEMENT OF JURISDICTION.....2

STATUTES INVOLVED.....2

STATEMENT OF FACTS.....6

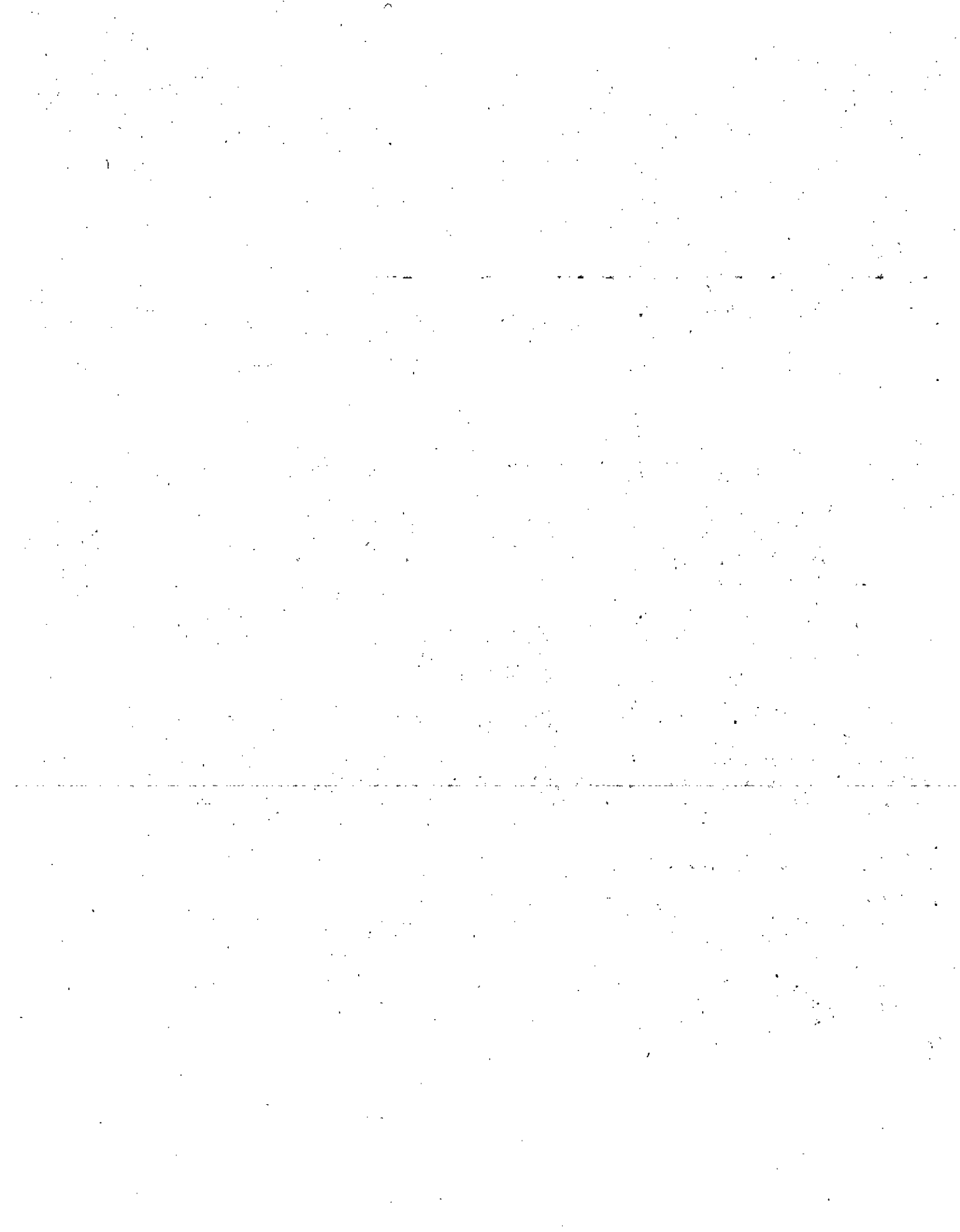
<i>Maynard v. Parker</i> , 75 Ill. 2d 73 (1979).....	10, n4
<i>Graul v. Adrian</i> , 32 Ill. 2d 345 (1965).....	9, 10
<i>Manago v. County of Cook</i> , 2016 IL App (1 st) 121365.....	6
<i>Manago v. County of Cook</i> , 2013 IL App (1 st) 121365.....	8
<i>Estate of Aimone v. State Health Benefit Plan/Equicor</i> , 248 Ill. App. 3d 882 (3 rd Dist. 1993).....	8, 10
<i>Kelleher v. Hood</i> , 238 Ill. App. 3d 842 (2 nd Dist. 1992).....	8, 10
<i>In re Estate of Hammond</i> , 141 Ill. App. 3d 963 (1 st Dist. 986).....	8, 10
<i>Estate of Woodring v. Liberty Mutual Fire Insurance Co.</i> , 71 Ill. App. 3d 58 (2 nd 1979).....	9, 10
<i>Reimers v. Honda Motor Co.</i> , 150 Ill. App. 3d 840 (1 st Dist. 1986).....	9, 10, 11
<i>Kennedy v. Kiss</i> , 89 Ill. App. 3d 890 (1 st Dist. 1980).....	9, 10, 11
<i>St. John's Hosp. v. Enloe ex rel. Enloe</i> , 109 Ill. App.3d 1089 (4 th Dist. 1982).....	9, 11, 12
<i>Claxton v. Grose</i> , 226 Ill. App. 3d 829 (4 th Dist. 1992).....	11
<i>In re Estate of Norton</i> , 149 Ill. App. 3d 404 (3 rd Dist. 1986).....	11
770 ILCS 23/1.....	6
750 ILCS 65/15.....	6, n 1, 9
<u>STANDARD OF REVIEW</u>	13
<i>People v. Lieberman (in Re Lieberman)</i> , 201 Ill. 2d 300 (2002).....	13
<u>ARGUMENT</u>	13

THE LIEN ACT ALLOWS THE COUNTY TO ATTACH A LIEN ON THE ENTIRE JUDGMENT OR VERDICT OBTAINED ON BEHALF OF AKEEM MANAGO, A MINOR, IN A PERSONAL INJURY ACTION BROUGHT BY HIS MOTHER AGAINST THE TORTFEASORS WHO CAUSED THE MINOR'S INJURIES.

<i>Maynard v. Parker</i> , 75 Ill. 2d 73 (1979).....	13, 14
<i>In re Estate of Cooper</i> , 125 Ill. 2d 363 (1988).....	13, 14, 16
<i>Cirrincione v. Johnson</i> , 184 Ill. 2d 109 (1998).....	13, 14
<i>Burrell v. S. Truss</i> , 176 Ill. 2d 171 (1997).....	14, 18
<i>Wendling v. Southern Illinois Hospital Services</i> , 242 Ill. 2d 261 (2011).....	14
<i>McVey v. M.L.K. Enterprises., L.L.C.</i> , 2015 IL 118143.....	15, 18
<i>Wolf v. Toolie</i> , 2014 IL App (1 st) 132243.....	14, 18
<i>Memedovic v. Chicago Transit Authority</i> , 214 Ill. App. 3d 957, 959 (1 st Dist. 1991).....	16
<i>Galvan v. Northwestern Memorial Hosp.</i> , 382 Ill. App. 3d 259 (1 st Dist. 2008).....	16
<i>Fumarolo v. Chicago Board of Education</i> , 142 Ill. 2d 54 (1990).....	17
<i>Paszkowski v. Metropolitan Water Reclamation District</i> , 213 Ill. 2d 1 (2004).....	17
<i>Moore v. Green</i> , 219 Ill. 2d 470 (2006).....	17
<i>Suburban Cook County Regional Office of Education v. Cook County Board</i> , 282 Ill. App. 3d 560, 566 (1 st Dist. 1996).....	18
770 ILCS 23/10(a) (2017).....	16
770 ILCS 23/10(c) (2017).....	18
770 ILCS 23/20 (2017).....	17
Black’s Law On Line Dictionary 784 (2 nd ed. 2016).....	17
A. <u>The <i>Manago II</i> panel majority begins with a faulty premise</u>	19
<i>In re Estate of Cooper</i> , 125 Ill. 2d 363 (1988).....	19
<i>Cirrincione v. Johnson</i> , 184 Ill. 2d 109 (1998).....	19

<i>Maynard v. Parker</i> , 75 Ill. 2d 73 (1979).....	19
<i>Burrell v. S. Truss</i> , 176 Ill. 2d 171 (1997).....	19
<i>Manago v. County of Cook</i> , 2016 IL App (1 st) 121365.....	19, 20
<i>Manago v. County of Cook</i> , 2013 IL App (1 st) 121365.....	19
<i>Wolf v. Toolie</i> , 2014 IL App (1 st) 132243.....	19
B. <u>The <i>Manago II</i> panel majority erroneously applies FES and Animal Control Act cases</u>	20
<i>Dix Mutual Insurance Co. v. LaFramboise</i> , 149 Ill. 2d 314 (1992).....	20-21
<i>Manago v. County of Cook</i> , 2016 IL App (1 st) 121365.....	passim
<i>Manago v. County of Cook</i> , 2013 IL App (1 st) 121365.....	20
<i>Claxton v. Grose</i> , 226 Ill. App. 3d 829 (4 th Dist. 1992).....	20, 21, 22
<i>Philadelphia Indemnity Insurance Company v. Pace Suburban Bus Service</i> , 2016 IL App (1 st) 151659.....	21
<i>Zears v. Davison</i> , 154 Ill. App. 3d 408 (3 rd Dist. 1987).....	22
<i>North Shore Community Bank & Trust Co. v. Kollar</i> , 304 Ill. App. 3d 838, 842-43 (1 st Dist. 1999).....	23
<i>Proctor Hospital v. Taylor</i> , 279 Ill. App. 3d 624 (3 rd Dist. 1996).....	23
<i>Pirrello v. Maryville Academy</i> , 2014 IL App (1 st) 133964.....	23-24
750 ILCS 65/15(a)(1) (2017).....	23
510 ILCS 5/16 (2016).....	21
C. <u>The <i>Manago II</i> panel majority disregards <i>Enloe</i></u>	25
<i>Graul v. Adrian</i> , 32 Ill. 2d 345 (1965).....	25, 26
<i>Manago v. County of Cook</i> , 2016 IL App (1 st) 121365.....	25, 26, 27

<i>St. John's Hosp. v. Enloe ex rel. Enloe</i> , 109 Ill. App.3d 1089 (4 th Dist. 1982).....	25, 26
<i>Manago v. County of Cook</i> , 2013 IL App (1 st) 121365.....	26
<i>In re Estate of Norton</i> , 149 Ill. App. 3d 404 (3 rd Dist. 1986).....	25, 26
<i>Reimers v. Honda Motor Co.</i> , 150 Ill. App. 3d 840 (1 st Dist. 1986).....	25, 26
<i>Kennedy v. Kiss</i> , 89 Ill. App. 3d 890 (1 st Dist. 1980).....	25, 26
<i>Bibby v. Meyer</i> , 60 Ill. App. 2d 156 (5 th Dist. 1965).....	26
<u>D. The <i>Manago II</i> panel majority erroneously restricts the Lien Act to medical expense awards.</u>	27
<i>People v. Phyllis B. (In re E.B.)</i> , 231 Ill. 2d 459 (2008).....	27, 28
<i>Maynard v. Parker</i> , 75 Ill. 2d 73 (1979).....	28
<i>In re Estate of Cooper</i> , 125 Ill. 2d 363 (1988).....	28, 29
<i>McVey v. M.L.K. Enterprises, L.L.C.</i> , 2015 IL 118143.....	28
<i>St. John's Hosp. v. Enloe ex rel. Enloe</i> , 109 Ill. App.3d 1089 (4 th Dist. 1982).....	28
<i>Manago v. County of Cook</i> , 2016 IL App (1 st) 121365.....	passim
<i>Paszkowski v. Metropolitan Water Reclamation District</i> , 213 Ill. 2d 1 (2004).....	28
770 ILCS 23/10(a)(c)(1)(2) (2017).....	30
770 ILCS 23/20 (2017).....	30



NATURE OF THE ACTION

Stroger Hospital of Cook County, which is operated and maintained by Lienholder-Petitioner County of Cook (“County”), treated Plaintiff Akeem Manago, a minor, for certain injuries he had received. When Akeem Manago received a judgment in the personal injury claim for damages he brought through his mother and next friend April Pritchett against the tortfeasors who caused his injuries, the County asserted a lien against the judgment on behalf of the hospital pursuant to the Health Care Services Lien Act (“Lien Act”) (770 ILCS 23/1 *et seq.*)

The trial court struck, dismissed and extinguished the County’s lien and the appellate court affirmed. The basis for the appellate court’s decision was that: (1) a hospital lien can only attach to a judgment that includes an award of damages for medical expenses; and (2) the County did not have a lien under the Lien Act where Akeem Manago’s parent April Pritchett did not assign her cause of action for medical expenses to the injured minor Plaintiff.

ISSUES PRESENTED FOR REVIEW

Whether the appellate court erred in holding that: (1) a hospital lien can only attach to a judgment that includes an award of damages for medical expenses; and (2) the County did not have a lien under the Lien Act where Akeem Manago’s parent, April Pritchett did not assign her cause of action for medical expenses to the injured minor Plaintiff.

STATEMENT OF JURISDICTION

This appeal is brought pursuant to Supreme Court Rule 315(a) in that the appellate court's June 30, 2016 decision affirming the ruling of the trial court was not appealable as a matter of right. This Court granted the County's Petition for Leave to Appeal on November 23, 2016. *Manago v. County of Cook*, 2016 Ill. LEXIS 1269.

STATUTES INVOLVED

770 ILCS 23/10 – Health Care Services Lien Act

(a) Every health care professional and health care provider that renders any service in the treatment, care, or maintenance of an injured person, except services rendered under the provisions of the Workers' Compensation Act [820 ILCS 305/1 *et seq.*] or the Workers' Occupational Diseases Act [820 ILCS 310/1 *et seq.*], shall have a lien upon all claims and causes of action of the injured person for the amount of the health care professional's or health care provider's reasonable charges up to the date of payment of damages to the injured person. The total amount of all liens under this Act, however, shall not exceed 40% of the verdict, judgment, award, settlement, or compromise secured by or on behalf of the injured person on his or her claim or right of action.

(b) The lien shall include a written notice containing the name and address of the injured person, the date of the injury, the name and address of the health care professional or health care provider, and the name of the party alleged to be liable to make compensation to the injured person for the injuries received. The lien notice shall be served on both the injured person and the party against whom the claim or right of action exists. Notwithstanding any other provision of this Act, payment in good faith to any person other than the healthcare professional or healthcare provider claiming or asserting such lien prior to the service of such notice of lien shall, to the extent of the payment so made, bar or prevent the creation of an enforceable lien. Service shall be made by registered or certified mail or in person.

(c) All health care professionals and health care providers holding liens under this Act with respect to a particular injured person shall share proportionate amounts within the statutory limitation set forth in subsection (a). The statutory limitations under this Section may be waived or otherwise reduced only by the lienholder. No individual licensed category of health care professional (such as physicians) or health care provider (such as hospitals) as set forth in Section 5 [770 ILCS 23/5], however, may receive more than one-third of the verdict, judgment, award, settlement, or compromise secured by or on behalf of the injured person on his or her claim or right of action. If the total amount of all liens under this Act meets or exceeds 40% of the verdict, judgment, award, settlement, or compromise, then:

(1) all the liens of health care professionals shall not exceed 20% of the verdict, judgment, award, settlement, or compromise; and

(2) all the liens of health care providers shall not exceed 20% of the verdict, judgment, award, settlement, or compromise;

provided, however, that health care services liens shall be satisfied to the extent possible for all health care professionals and health care providers by reallocating the amount unused within the aggregate total limitation of 40% for all health care services liens under this Act; and provided further that the amounts of liens under paragraphs (1) and (2) are subject to the one-third limitation under this subsection.

If the total amount of all liens under this Act meets or exceeds 40% of the verdict, judgment, award, settlement, or compromise, the total amount of all the liens of attorneys under the Attorneys Lien Act [770 ILCS 5/0.01 *et seq.*] shall not exceed 30% of the verdict, judgment, award, settlement, or compromise. If an appeal is taken by any party to a suit based on the claim or cause of action, however, the attorney's lien shall not be affected or limited by the provisions of this Act.

(d) If services furnished by health care professionals and health care providers are billed at one all-inclusive rate, the total reasonable charges for those services shall be reasonably allocated among the health care professionals and health care providers and treated as separate liens for purposes of this Act,

including the filing of separate lien notices. For services provided under an all-inclusive rate, the liens of health care professionals and health care providers may be asserted by the entity that bills the all-inclusive rate.

(e) Payments under the liens shall be made directly to the health care professionals and health care providers. For services provided under an all-inclusive rate, payments under liens shall be made directly to the entity that bills the all-inclusive rate.

770 ILCS 23/20 – Health Care Services Lien Act

The lien of a health care professional or health care provider under this Act shall, from and after the time of the service of the lien notice, attach to any verdict, judgment, award, settlement, or compromise secured by or on behalf of the injured person. If the verdict, judgment, award, settlement, or compromise is to be paid over time by means of an annuity or otherwise, any lien under this Act shall be satisfied by the party obligated to compensate the injured person to the fullest extent permitted by Section 10 [770 ILCS 23/10] before the establishment of the annuity or other extended payment mechanism.

750 ILCS 65/15 – Family Expenses Statute

(a) (1) The expenses of the family and of the education of the children shall be chargeable upon the property of both husband and wife, or of either of them, in favor of creditors therefor, and in relation thereto they may be sued jointly or separately.

(2) No creditor, who has a claim against a spouse or former spouse for an expense incurred by that spouse or former spouse which is not a family expense, shall maintain an action against the other spouse or former spouse for that expense except:

(A) an expense for which the other spouse or former spouse agreed, in writing, to be liable; or

(B) an expense for goods or merchandise purchased by or in the possession of the other spouse or former spouse, or for services ordered by the other spouse or former spouse.

(3) Any creditor who maintains an action in violation of this subsection (a) for an expense other than a family expense

against a spouse or former spouse other than the spouse or former spouse who incurred the expense, shall be liable to the other spouse or former spouse for his or her costs, expenses and attorney's fees incurred in defending the action.

(4) No creditor shall, with respect to any claim against a spouse or former spouse for which the creditor is prohibited under this subsection (a) from maintaining an action against the other spouse or former spouse, engage in any collection efforts against the other spouse or former spouse, including, but not limited to, informal or formal collection attempts, referral of the claim to a collector or collection agency for collection from the other spouse or former spouse, or making any representation to a credit reporting agency that the other spouse or former spouse is any way liable for payment of the claim.

(b) No spouse shall be liable for any expense incurred by the other spouse when an abortion is performed on such spouse, without the consent of such other spouse, unless the physician who performed the abortion certifies that such abortion is necessary to preserve the life of the spouse who obtained such abortion.

(c) No parent shall be liable for any expense incurred by his or her minor child when an abortion is performed on such minor child without the consent of both parents of such child, if they both have custody, or the parent having custody, or legal guardian of such child, unless the physician who performed the abortion certifies that such abortion is necessary to preserve the life of the minor child who obtained such abortion.

STATEMENT OF FACTS

Plaintiff Akeem Manago (“Plaintiff”) sustained injuries in an elevator accident on August 5, 2005 while he was twelve years old, a minor. *Manago v. County of Cook*, 2016 IL App (1st) 121365 at ¶3. Manago was treated at John H. Stroger, Jr. Hospital, which the County maintains and operates, primarily through public funds.

Procedural History of This Litigation.

On November 26, 2008, Plaintiff, through his mother and next friend, April Pritchett, filed a three-count negligence complaint against the CHA, Russell, and A.N.B. Elevator Services, Inc., seeking damages for personal injuries that Plaintiff sustained in an elevator that Russell and A.N.B. operated and controlled on the CHA premises at 1520 West Hastings in Chicago on August 5, 2005. *Id.* at ¶4.

The County issued a notice of lien to Plaintiff and Plaintiff’s counsel for unpaid hospital bills on August 10, 2009 pursuant to the Health Care Services Lien Act (770 ILCS 23/1 *et seq.*) *Id.* at ¶ 3.

On March 9, 2011, Plaintiff filed a Second Amended Complaint against the CHA and Russell in case number 08 L 13211. *Id.* at ¶5. ¹

¹ The Second Amended Complaint wrongly alleged that Pritchett expended and incurred obligations for medical expenses and care, contains no separate count for medical expenses, and does not name Pritchett as a plaintiff. In this complaint, Pritchett did not advance a claim under the Family Expenses Statute, 750 ILCS 65/15, seeking reimbursement of Plaintiff’s medical expenses. *Manago* at ¶¶7, 11, 12.

On June 4, 2011, Manago reached the age of majority, eighteen years of age. On June 29, 2011, the circuit court granted Defendants' motion to amend the caption of the cause to reflect that Akeem Manago reached the age of majority, and the caption now read: "Akeem Manago and April Pritchett, Plaintiffs vs Chicago Housing Authority, a municipal corporation, H.J. Russell & Co., Defendants." (R. Vol. 1 of 4, C 00249.) Plaintiffs never amended their Second Amended Complaint's caption and never added a separate count for medical expenses for either plaintiff.

On December 7, 2011, the circuit court awarded Plaintiff Manago: \$250,000 for past, present and future scarring he would be forced to endure for the next 54.1 years;² \$75,000 for past, present and future pain and suffering and \$75,000 for past, present and future loss of a normal life. *Id.* at ¶9. The court further indicated Plaintiff was 50% responsible for his injuries and reduced the judgment from \$500,000 to \$250,000. *Id.* No monies were awarded to Plaintiff for present or future medical expenses. *Id.*

On December 9, 2011, following motions for clarification and reconsideration, the circuit court issued an order clarifying the judgment was

² Counsel for the County informed the Appellate Court during oral argument that Akeem Manago is deceased. Manago died on or about April 1, 2013; his death was not related to the injuries from his accident. On January 27, 2015, the Appellate Court granted plaintiff's motion to suggest the death of Akeem Manago of record, and to appoint Special Administrator, ordering that April Pritchett is appointed as special administrator of the estate of Akeem Manago for purposes of maintaining the present action.

\$400,000, reduced to \$200,000, and the court would retain jurisdiction for the adjudication of any liens. *Id.* at ¶10.

On January 25, 2012, Plaintiff Manago filed a petition to strike and extinguish the County's lien. *Id.* at ¶11. On March 2, 2012, the County filed its response in opposition to Plaintiff's petition, arguing the Lien Act does not allow a lien to be disallowed or reduced for medical services rendered to a minor, regardless of whether the minor's parents have a claim to recover medical expenses from a tortfeasor. *Id.*

The circuit court granted Plaintiff's motion to strike, dismiss, and extinguish the County's lien³ (*Id.* at ¶13) and the County appealed. The appellate court initially reversed this decision (*see Manago v. County of Cook*, 2013 IL App (1st) 121365 (hereinafter "*Manago I*").

A. *Manago I.*

In *Manago I*, the appellate court noted that "the purpose of the [Lien Act] is to lessen the financial burden on those who treat nonpaying accident victims." *Manago I* at *¶19. *Manago I* court further noted that Plaintiff's cited cases fell into two categories: (1) cases rejecting subrogation liens asserted by insurers against minors, such as *Estate of Aimone v. State Health Benefit Plan/Equicor*, 248 Ill. App. 3d 882 (3rd Dist. 1993); *Kelleher v. Hood*, 238 Ill. App. 3d 842 (2nd Dist. 1992); *In re Estate of Hammond*, 141 Ill. App.

³ On May 7, 2012, the circuit court entered an order directing Plaintiff's counsel to escrow \$66,666.67 in an interest-bearing account under Plaintiff's name until further order of the court. *Id.* at *¶13.

3d 963 (1st Dist. 986); and *Estate of Woodring v. Liberty Mutual Fire Insurance Co.*, 71 Ill. App. 3d 58 (2nd Dist. 1979) and (2) cases stating that parents are liable for the expenses of their minor children under the family expenses statute (750 ILCS 65/15 (2017) (“FES”), thereby providing the cause of action to the parents, e.g., *Graul v. Adrian*, 32 Ill. 2d 345 (1965); *Reimers v. Honda Motor Co.*, 150 Ill. App. 3d 840 (1st Dist. 1986); and *Kennedy v. Kiss*, 89 Ill. App. 3d 890 (1st Dist. 1980)) *Manago I* at *¶23-24.

As to the subrogation cases, the *Manago I* court noted: “None of the cases plaintiff cited involved the [Lien] Act. Furthermore, a hospital lienholder under the Act is unlike a subrogee [citation].” *Manago I* at *P23.

As to the FES cases, the *Manago I* court stated:

“This court recognized this basic point from *Graul* and its progeny in [*St. John’s Hosp. v. Enloe ex rel. Enloe*, 109 Ill. App.3d 1089 (4th Dist. 1982) that parents are liable for the medical expenses of their minor children under the FES], but ruled [in *Enloe*] that the family expenses statute merely provides an alternative remedy for creditors. Again, *Graul* and its progeny simply do not address the situation arising here under the [Lien] Act.” *Manago I* at *¶24.

Plaintiff filed a petition for rehearing.

B. *Manago II.*

On rehearing, the appellate court reversed itself, with Justice Reyes authoring the opinion, Justice Gordon specially concurring and Justice Lampkin dissenting. *Manago v. County of Cook*, 2016 IL App (1st) 121365, ¶¶ 51-79. In so doing, the majority below held that: (1) where the mother did not assign her cause of action for reimbursement of medical expenses to the

injured minor plaintiff, no lien exists under the Lien Act and (2) that the FES is an exclusive remedy for a hospital to recover unpaid patient bills from a parent of a minor/patient. *Manago*, 2016 IL App (1st) 121365 at ¶¶47-48. (hereinafter, “*Manago II*”). *Manago II* further interpreted the Lien Act “to limit the creation of a lien to claims or causes of action seeking medical expenses. *Manago II*, 2016 IL App (1st) 121365 at ¶48.

In so ruling, *Manago II* found a “tension” between the Lien Act and the FES in that the purpose of both statutes is to “aid” or “protect” creditors. *Id.* at *¶¶32; 37; 39. *Manago II* did not mention that “the purpose of the [Lien Act] is to lessen the financial burden on those who treat nonpaying accident victims.” See *Manago I* at *¶19.⁴ *Manago II* cited the subrogation and FES cases it previously distinguished in *Manago I* of *Graul v. Adrian*; *Reimers v. Honda Motor Co.*; *Kennedy v. Kiss*; *Estate of Aimone*; *Kelleher v. Hood*; *In re Estate of Hammond*; and *Estate of Woodring v. Liberty Mutual Fire Insurance Co.*, for the proposition that they are based “not only on the rule that a minor child cannot be a third-party beneficiary of an insurance contract, but also on the premise that only the parents can recover for the child’s medical expenses.” *Manago II* at *¶35.

⁴ Instead, the panel majority in *Manago II* stated: “[i]ndeed, one reason the Act exists is because hospitals may ‘enter into a creditor-debtor relationship without benefit of the opportunity usually afforded a creditor to ascertain the prospective debtor’s ability to pay.’” *Manago II*, 2016 IL App (1st) 121365 at ¶40, citing *Maynard v. Parker*, 75 Ill. 2d 73, 75 (1979).

Manago II concluded that because a parent was liable for his or her child's medical expenses and only a parent could recover for those expenses, the County could not pursue a lien under the Lien Act. *Manago II* at *¶35. *Manago II* further concluded that where the parent has not assigned his or her cause of action to the minor, regardless of whether medical expenses are awarded, under the Lien Act an award cannot be attached to any judgment obtained by a minor unless the lien is sought under the FES. *Manago II* at *¶35.

Pursuant to the above analysis, *Manago II* also held that a parent qualified as an "injured person" for purposes of Section 10(a) of the Lien Act based upon the authority provided by *Claxton v. Grose*, 226 Ill. App. 3d 829 (4th Dist. 1992), which held that a father could be considered an injured person entitled to bring suit under the Animal Control Act even though his son was the person actually attacked. *Manago II* at *¶¶36-37.

Manago II distinguished *St. John's Hosp. v. Enloe ex rel. Enloe*, 109 Ill. App.3d 1089 (4th Dist. 1982), noting that it had been followed "on the point at issue only once by the Third District" in *In re Estate of Norton*, 149 Ill. App. 3d 404 (3rd Dist. 1986). *Manago II* at *¶44. The *Manago II* court noted that the cases cited by Plaintiff, such as *Reimers, Kennedy and Bibby v. Meyer*, 60 Ill. App. 2d 156 (5th Dist. 1965), established the rule that the cause of action belongs to the parent, although those cases "did not directly consider the effect of the family expenses statute on the enforceability of a hospital lien"

but that *Enloe* did not consider these cases. *Manago II* at *¶45. *Manago II* concluded that *Enloe* was distinguishable because it failed to account for authority interpreting the FES and therefore did not provide good cause or compelling reasons to depart from the prior case law “bearing on the issue.” *Manago II* at *¶47.

Finally, *Manago II* held that under the Lien Act, a hospital lien could only attach to an award of medical expenses. *Manago II* at *¶48. In support of this holding, the court reasoned that Section 10(a) of the Lien Act provides that health care providers “shall have a lien upon all claims and causes of action of the injured person for the amount of the [provider’s] reasonable charges...” *Manago II* at *¶48. The court reasoned that the phrase “all claims and causes of action of the injured person” was limited by the phrase “for the amount of the [provider’s] reasonable charges” and that this latter phrase “describes the nature of the claim triggering the creation of the lien, *i.e.*, claims for medical charges.” *Manago II* at *¶48. The court noted that because the trial court did not award medical expenses in the instant case, there could be no lien under the Lien Act. *Manago II* at *¶48.

Thus, *Manago II* affirmed the trial court’s ruling extinguishing the County’s lien. *Manago II* at *¶49. Subsequently, this Court granted the County’s Petition for Leave to Appeal.

STANDARD OF REVIEW

The issues before this Court involve the appropriate construction of the Lien Act. Issues involving statutory construction are reviewed *de novo*. *People v. Lieberman (in Re Lieberman)*, 201 Ill. 2d 300, 307 (2002).

ARGUMENT

THE LIEN ACT ALLOWS THE COUNTY TO ATTACH A LIEN ON THE ENTIRE JUDGMENT OR VERDICT OBTAINED ON BEHALF OF AKEEM MANAGO, A MINOR, IN A PERSONAL INJURY ACTION BROUGHT BY HIS MOTHER AGAINST THE TORTFEASORS WHO CAUSED THE MINOR'S INJURIES.

In the past, this Court has spoken with one voice in articulating the public policy underlying the Lien Act: promoting health care for the poor in Illinois by lessening the financial burden on hospitals that treat nonpaying accident victims. *See, e.g., Maynard*, 75 Ill. 2d at 74 (unanimously noting that the Hospital Lien Act assisted public hospitals which “might thus enter into a creditor-debtor relationship without benefit of the opportunity usually afforded a creditor to ascertain the prospective debtor’s ability to pay”); *In re Estate of Cooper*, 125 Ill. 2d 363, 366 (1988) (citing *Maynard* and unanimously noting that “utilizing these liens to protect a hospital’s interests promotes health care for the poor of this State”). *See also Cirrincione v. Johnson*, 184 Ill. 2d 109, 113-14 (1998) (citing *Cooper* and unanimously noting, in a case decided under the similarly worded Physician’s Lien Act that the “purpose of the lien [is] is to lessen the financial burden on those who treat nonpaying accident victims.”) Even as recently as 2014, the appellate

court, First District itself articulated the Lien Act's purpose in *Wolf v. Toolie*, 2014 IL App (1st) 132243, in which the court rejected arguments that technical deficiencies did not invalidate Stroger Hospital's lien, stating: "To invalidate the lien due to the instant technicalities would serve no purpose and would worship form over substance. It would also be contrary to the purpose of the lien, which is to lessen the financial burden on those who treat nonpaying accident victims." *Id.* at ¶37.

In keeping with this declaration of policy, this Court has consistently rebuffed attempts to reduce the scope of the Lien Act and its predecessor, the Hospital Lien Act. *See, Maynard*, 75 Ill. 2d at 75-76 (unanimously rejecting the contention that the common fund doctrine operated to reduce the treating hospital's lien); *In re Estate of Cooper*, 125 Ill. 2d at 369-371 (unanimously reversing the decision of the appellate court which denied enforcement of the hospital's lien based on a structured settlement which would have required the hospital to wait approximately 14 years to receive its first payment, noting, "We cannot permit the Hospital Lien Act to be circumvented so easily."); *Burrell v. S. Truss*, 176 Ill. 2d 171 (1997) (reversing the ruling of the appellate court which reduced the hospital's lien filed pursuant to the Hospital Lien Act by aggregating it with other liens filed pursuant to the Physicians Lien Act); *Cirrinzione v. Johnson*, 184 Ill. 2d 109 (1998) (unanimously rejecting the contention that the medical provider's lien was invalid because of technical deficiencies); *Wendling v. Southern Illinois*

Hospital Services, 242 Ill. 2d 261 (2011) (unanimously reversing appellate court judgment reducing lien based on common fund doctrine); *McVey v. M.L.K. Enterprises, L.L.C.*, 2015 IL 118143 (unanimously reversing the appellate court's decision that the Lien Act permitted the deduction of attorney fees and costs prior to calculating the amount to be paid to any health care lienholder.)

The appellate court's decision in *Manago II* is yet another example of an attempt to reduce the scope of the Lien Act, this time using the FES and case law that does not involve consideration of the Lien Act (and by extension, the public policy behind it) as foils to frustrate the Lien Act's purpose as previously articulated by this Court. To affirm the appellate court's decision would discourage hospitals from providing care to a class of persons who are arguably the most vulnerable in our society, namely, minors, by forcing hospitals to attempt to recover payment for their charges exclusively through time-consuming and costly FES litigation. Moreover, affirmance would also subject hospitals that would otherwise treat minor patients to the clever designs of parents who, for strategic debt-avoidance reasons, elect not to assign their claims for medical expenses to their minor child in an action against the tortfeasor and reward other tactics as structuring personal injury settlements that do not expressly provide for recovery of medical expenses. Surely, neither the General Assembly nor this

Court intended the Lien Act “to be circumvented so easily.” *Cooper*, 125 Ill. 2d at 366.

A lien is a “legal claim upon the property recovered as security for payment of [a] debt.” *In re Estate of Cooper*, 125 Ill. 2d at 369. “[W]hen a hospital attaches a lien upon an accident victim’s recovery, it fashions for itself a type of property interest in *any assets* constituting the recovery, because a lien is a property interest.” *Cooper*, 125 Ill. 2d at 369; *Memedovic v. Chicago Transit Authority*, 214 Ill. App. 3d 957, 959 (1st Dist. 1991). (Emphasis supplied). Indeed, “*Cooper* and *Memedovic* establish a lien is a type of property interest. . .” *Galvan v. Northwestern Memorial Hosp.*, 382 Ill. App. 3d 259, 272 (1st Dist. 2008).

Section 10(a) of the Lien Act states in relevant part:

Every health care professional and health care provider that renders any service in the treatment, care, or maintenance of an injured person... shall have a lien upon all claims and causes of action of the injured person for the amount of the health care professional’s or health care provider’s reasonable charges up to the date of payment of damages to the injured person. The total amount of all liens under this Act, however, shall not exceed 40% of the verdict, judgment, award, settlement, or compromise secured by or on behalf of the injured person on his or her claim or right of action.

770 ILCS 23/10(a) (2017).

Significantly, Section 20 of the Lien Act provides that:

The lien of a health care professional or health care provider under this Act shall, from and after the time of the service of the lien notice, attach to any verdict, judgment, award, settlement, or compromise secured by or on behalf of the injured person.

770 ILCS 23/20 (2017).

The Lien Act does not define the word “injured” but Black’s Law Dictionary has defined “injury” as “[a]ny wrong or damage done to another, either in his person, rights, reputation, or property.” Black’s Law On Line Dictionary 784 (2nd ed. 2016). Therefore, under the plain language of the Lien Act, the “injured person” was the person who sustained damage to his body, *i.e.*, Akeem Manago, not his mother. Accordingly, under the plain language of the Lien Act the County had a lien that attached to the “judgment...secured by or on [Akeem Manago’s] behalf...” Despite this plain language, the *Manago II* court limited the Lien Act so that it did not apply to the recovery obtained on Akeem Manago’s behalf, thus construing the statute in a manner contrary to the legislative intent behind it.

“Legislative intent can be ascertained from a consideration of the entire [statute], its nature, its object and the consequences that would result from construing it one way or the other.” *Fumarolo v. Chicago Board of Education*, 142 Ill. 2d 54, 96, (1990). Legislative intent remains the paramount consideration: “Traditional rules of statutory construction are merely aids in determining legislative intent, and these rules must yield to such intent.” *Paszkowski v. Metropolitan Water Reclamation District*, 213 Ill. 2d 1, 7 (2004). In this regard, the reviewing court may properly consider the statute’s purpose, the problems it targets, and the goals it seeks to achieve. *Moore v. Green*, 219 Ill. 2d 470, 479-80 (2006).

Courts should not read limitations into a statute that do not exist. *See, e.g., Burrell v. S. Truss*, 176 Ill. 2d 171, 174 (1997) (in a case involving the interpretation of the Lien Act's predecessor statute, this Court noted: "To hold otherwise, as plaintiff suggests, would require us to read into the statutes an additional limitation that the legislature did not include"); *McVey v. M.L.K. Enterprises, L.L.C.*, 2015 IL 118143, ¶ 14 (in case involving the interpretation of the Lien Act, this Court noted: "We may not read into the Act, as urged by plaintiff, limiting language that is not expressed by our legislature"); *Wolf*, 2014 IL App (1st) 132243 at ¶ 21 ("We cannot depart from the plain language of the [Lien Act] by reading into it exceptions, limitations, or conditions not expressed by the legislature.") The Legislature is the only body who may place a limitation onto judgments and verdicts as used in Section 20 of the Lien Act. Indeed, the lien act itself provides that its statutory limitations "may be waived or otherwise reduced *only by the lienholder*. 770 ILCS 23/10(c) (2017); *McVey*, 2015 IL 118143, ¶ 14 (noting that "the statutory limitations under this Section may be waived or otherwise reduced *only by the lienholder*, which did not occur here") (emphasis in original). To be sure, "[i]f there are cracks in the legislation . . . the grout is in the hands of the legislature." *Suburban Cook County Regional Office of Education v. Cook County Board*, 282 Ill. App. 3d 560, 566 (1st Dist. 1996).

To date, the General Assembly has not placed any limitation in Section 20 of the Lien Act that would support the decision in *Manago II*. The only

limitations provided in the Lien Act are in Section 10, relating to services for treatment, care or maintenance rendered under the Workers' Compensation Act or the Workers' Occupational Disease Act, neither of which is at issue here. The Lien Act does not reference the FES and does not contain language limiting lien recovery only to medical expenses or to recoveries specifically including medical expenses. The *Manago II* court was plainly wrong to read those limitations into the statute.

A. The *Manago II* panel majority begins with a faulty premise.

The genesis of the appellate court's erroneous decision in *Manago II* was its characterization of the Lien Act as just another creditor protection statute (*see Manago II* at *P32; 37; 39) instead of what it is: a narrow mechanism to protect *hospitals'* and other health care providers' interests by *lessening* (not increasing) their financial burden in treating nonpaying accident victims and thereby promoting health care for the poor in Illinois. *See Manago I* at *¶19; *Cooper*, 125 Ill. 2d at 363; *Cirrincione v. Johnson*, 184 Ill. 2d at 113-14 (1998); *Wolf*, 2014 IL App (1st) 132243 at ¶37. The Lien Act was intended to *encourage* medical providers to *become* creditors where they might otherwise decline to do so (*see Maynard*, 75 Ill. 2d at 74) by making it easier for them to recover at least a portion of their fees through the operation of the Act's "mechanical" 1/3 operation (*see, e.g., Burrell v. S. Truss*, 176 Ill. 2d at 174 (court is only charged with the responsibility of adjudicating and enforcing hospital liens pursuant to a mechanical "one-third of proceeds"

formula”) rather than leaving them only with the option of resorting to more traditional, time-consuming and hence inefficient means of collecting the fees for the services they have rendered, such as collection suits under the FES. By first overstating and thereby *artificially expanding* the Lien Act’s purpose, the *Manago II* court was then able to *restrict* its scope in a manner that the General Assembly did not intend. Stated otherwise, the faulty premise invited the error that followed.

B. The *Manago II* panel majority erroneously applies FES and Animal Control Act cases.

Proceeding from its faulty premise enabled *Manago II* to cite the very line of subrogation and FES cases that the appellate court rejected in *Manago I* as well as other cases such as *Claxton v. Grose* that established the general rule that causes of actions brought by parents on behalf of their minor children belong to the parent and allowed the court to conclude that: (1) Akeem Manago’s cause of action belonged to his mother; (2) Akeem Manago’s mother was an “injured person” for purposes of Lien Act; (3) Akeem Manago’s mother did not assign her claim to him and therefore Stroger Hospital did not have a lien under Lien Act; and (5) the Lien Act only applies to instances where there is a medical expense award.

Manago II improperly cited subrogation, FES and other similar cases. The citation was improper because those cases applied law whose underlying policy fundamentally differed from that underlying the Lien Act. Specifically, the purpose of subrogation is to prevent unjust enrichment. *Dix Mutual*

Insurance Co. v. LaFramboise, 149 Ill. 2d 314, 319 (1992); see also *Philadelphia Indemnity Insurance Company v. Pace Suburban Bus Service*, 2016 IL App (1st) 151659, ¶ 25 (same). Here, no one can reasonably contend that the County is being unjustly enriched simply because it seeks payment for the hospital treatment that it rendered. *Manago II's* reliance on such cases was misplaced.

Similarly, *Manago II* relied upon the FES and cases such as *Claxton v. Grose* which establish that the cause of action belongs to the parent. Once again, those cases involve statutes whose purpose fundamentally differs from the purpose of the Lien Act. For example, in *Claxton*, the appellate court considered whether the parents of a minor fell within the definition of persons with standing to seek damages under section 16 of the Illinois Animal Control Act which provides that “[i]f a dog or other animal, without provocation, attacks or injures any person who is peaceably conducting himself in any place where he may lawfully be, the owner of such dog or other animal is liable in damages to such person for the full amount of the injury sustained.” *Claxton*, 226 Ill. App. 3d at 831, citing 510 ILCS 5/16 (2016). The appellate court found that “[t]he right to seek recovery is not limited to the person physically attacked by the dog. Any injured person, including a parent of a minor, may recover under this section.” *Id.* at 832. The parents of the minor were “injured” in the sense that they paid the minor’s medical bills. The parents’ out of pocket expense was their injury and

under section 16 of the Illinois Animal Control Act, they had a right to seek redress against the tortfeasor for this injury.

The purpose of the Animal Control Act is to control animals which might carry rabies, primarily dogs. *Zears v. Davison*, 154 Ill. App. 3d 408, 410 (3rd Dist. 1987). Thus, the Animal Control Act was designed to *expand* a plaintiff's right of redress against those who fail to control dangerous animals. Expanding the definition of "injured person" to include the parent is consistent with the purpose of the Animal Control Act because it allows the parent to pursue damages against the tortfeasor (and thus become the tortfeasor's creditor) despite not being the one who actually suffered the physical injuries.

In contrast to the situation under the Animal Control Act, the creditor under the Lien Act is not the person who was injured by the tortfeasor, but the *lienholder* i.e., Stroger Hospital, who treated the person who received bodily injuries (i.e., the "injured person") at the hands of the tortfeasor. Stated otherwise, the purpose of the Lien Act is not to expand the rights of a bodily-injured person against his or her tortfeasor, but to make it easier for the creditor, i.e., the treating hospital, to recover at least a portion of its fees through the recovery that the injured person has *already obtained* against that tortfeasor. Thus, to apply *Claxton* in the context posed by the instant case, as the *Manago II* court did, results in an absurd outcome: a *restriction*

of the creditor/lienholder's rights, which is completely at odds with what the General Assembly intended.

Like the Animal Control Act, the purpose of the FES is to protect creditors, but it does so "by making the husband and wife jointly liable for all family expenses, regardless of which spouse incurs the expense, [and thus] *expand[ing] the remedies available to creditors.*" *North Shore Community Bank & Trust Co. v. Kollar*, 304 Ill. App. 3d 838, 842-43 (1st Dist. 1999); *Proctor Hospital v. Taylor*, 279 Ill. App. 3d 624, 627 (3rd Dist. 1996). (Emphasis supplied); *see also* 750 ILCS 65/15(a)(1) (2017).

The FES, in relevant part, provides:

The expenses of the family and of the education of the children shall be chargeable upon the property of both husband and wife, or of either of them, in favor of creditors therefor, and in relation thereto they may be sued jointly or separately.

750 ILCS 65/15(a)(1) (2017). The FES requires parents to pay for the expenses of the family, which according to judicial interpretation of the statute, includes medical expenses of their minor children. The policy behind the FES was articulated by the appellate court for the First Judicial District in *Pirrello v. Maryville Academy*, 2014 IL App (1st) 133964 at ¶11, where the court stated:

The common law gives parents a cause of action against a tortfeasor who, by injuring their child, caused them to incur the medical expenses. Such a claim is not a claim for damages as a result of the child's personal injury, but is founded on the parents' liability for the child's medical expense under the Family Expense Act, 750 ILCS 65/15. The cause of action belongs to the parents, and if the parents are not entitled to

recover, neither is the child. Parents may assign to their child their cause of action to recover medical expenses, but the child asserting such a claim as assignee must prove that her parents had a cause of action and any defense that could have been raised against the parents may be asserted against the child.

Id. at ¶12 (citations omitted).

As argued above, however, the creditor in the instant situation is the treating hospital and it is the hospital/creditor's remedies that the General Assembly intended to expand (not restrict) through the operation of the Lien Act. The treating hospital is not seeking damages against a tortfeasor. Rather, as noted above, it is seeking to recover its fees from the recovery that the "injured person" has already obtained against his or her tortfeasor. Thus, to apply FES cases to the Lien Act as the *Manago II* court did results in a restriction, not an expansion, of the creditor's rights and remedies, contrary to legislative intent. There is no "tension" between the Lien Act and the FES as the *Manago II* court found (*see Manago II, Manago v. County of Cook*, 2016 IL App (1st) 121365 at ¶37). Nothing in the Lien Act renders it inapplicable as a remedy to health care services providers and professionals when the parent of an injured minor/patient has a common law remedy available (*i.e.*, the parent may sue a tortfeasor for reimbursement of medical expenses incurred for services provided to an injured minor/patient). The fact that a parent may be liable under the FES for payment of the minor's medical expenses does not change this result. Similarly, the FES is devoid of any language barring Lien Act liens from issuing and attaching to the entire

personal injury recovery of an injured minor/patient. Thus, the Lien Act and the FES complement rather than conflict with each other.

C. The *Manago II* panel majority disregards *Enloe*.

Having restricted the operation of the Lien Act by applying cases that have nothing to do with it, the *Manago II* court then proceeded to use these very cases as the basis for dismantling existing authority that was exactly on point as to the issue in the case at bar and, therefore, posed an obstacle to the court's holding: *St. John's Hosp. v. Enloe ex rel. Enloe*, 109 Ill. App.3d 1089 (4th Dist. 1982). *Enloe* held that whether or not a mother had assigned her rights by contract to her minor child, a hospital's lien would be enforceable against the minor's personal injury claim, because the lien was based upon the plain language of the Lien Act's statutory predecessor. *Id.* at 1091-1092 (holding that "the validity of a lien under the [statute] is not dependent upon common law contract theories").

Despite previously following *Enloe* in *Manago I* (*Manago*, 2013 IL App (1st) 121365 at *¶24), the appellate court declined to follow it in *Manago II*, noting that only the Third District had followed *Enloe* "on the point at issue" in *In re Estate of Norton*, 149 Ill. App. 3d 404, 405 (3rd Dist. 1986). See *Manago II*, 2016 IL App (1st) 121365 at ¶44, citing *In re Estate of Norton*, 149 Ill. App. 3d 404, 405 (3rd Dist. 1986). The *Manago II* court observed that cases such as *Graul v. Adrian*, 32 Ill. 2d 345 (1965), *Reimers v. Honda Motor Co.*, 150 Ill. App. 3d 840 (1st Dist. 1986), *Kennedy v. Kiss*, 89 Ill. App. 3d 890

(1st Dist. 1980) and *Bibby v. Meyer*, 60 Ill. App. 2d 156 (5th Dist. 1965) established the rule that the cause of action belongs to the parent and not the child and that such rule “runs contrary to the creation of a lien for medical expenses where the minor has parents.” *Manago II*, 2016 IL App (1st) 121365 at ¶45. Despite noting that neither *Reimers nor Kennedy* (not to mention *Graul and Bibby*) “directly considered” the effect of the FES on the enforceability of a hospital lien, the majority distinguished *Enloe* on the very basis that *Enloe* did not consider them! *Manago II*, 2016 IL App (1st) 121365 at ¶45.

Thus, to sum up, in the face of *two* cases (*i.e.*, *Enloe* and *Norton*) holding that the FES is merely an alternative remedy for creditors, one of which -- *Enloe* -- specifically dealt with the question of how the FES interacted with the hospital lien statute (the very issue in the case at bar), the majority below ignored this precedent because *Enloe* did not consider other cases that had *absolutely nothing to do with the Lien Act* and for that reason could not have considered the public policy behind it. It is fitting here to recall the words of the appellate court in *Manago I* when faced with Plaintiff's citation to a string of subrogation and other cases that did not involve the Lien Act: “None of the cases plaintiff cited involved the Act” and again: “[these cases] simply do not address the situation arising here under the [Lien] Act.” *Manago I*, 2013 IL App (1st) 121365 at *¶¶23, 24. Although this was the correct analysis, the justices in the majority in *Manago I*

subsequently came to erroneously reject their original conclusion in *Manago II*.

D. The *Manago II* panel majority erroneously restricts the Lien Act to medical expense awards.

Having erroneously dispatched the on-point *Enloe* case, *Manago II* cited *People v. Phyllis B. (In re E.B.)*, 231 Ill. 2d 459, 467 (2008) then held that under the Lien Act, a hospital lien could only attach to an award of medical expenses. *Manago II* at *¶48. In support of this holding, the court reasoned that Section 10(a) of the Lien Act provides that health care providers “shall have a lien upon all claims and causes of action of the injured person for the amount of the [provider’s] reasonable charges...” *Manago II* at *¶48. The court reasoned that: (1) the phrase “all claims and causes of action of the injured person” was limited by the phrase “for the amount of the [provider’s] reasonable charges” and that this latter phrase “describes the nature of the claim triggering the creation of the lien, *i.e.*, claims for medical charges”; and (2) because the trial court did not award medical expenses in the instant case, there could be no lien under the Lien Act. *Manago II* at *¶48.

In this regard, no relevant authority supports the majority decision in *Manago II*. The majority decision is, in fact, contrary to this Court’s past pronouncements that a lien under the Lien Act applies to the entire personal injury recovery. *Manago II* cited *Phyllis B.*, a case in which this Court applied a rule of statutory construction, namely, the last antecedent doctrine,

to construe a provision of the Juvenile Court Act. Accordingly, the applicability of *Phyllis B.* is dubious at best in the instant case, particularly in view of this Court's prior statements that under the Lien Act, the plaintiff is a debtor obligated to pay for the services rendered by the hospital out of *any resources* which might become available to him. *Maynard*, 75 Ill. 2d at 75; *Cooper*, 125 Ill. 2d at 366 (noting that "[u]nder the Act, the lien was created only when the injured person had a sum paid or due him. In the case of a compromise settlement, the lien attached to *any money or property that may have been recovered*. The estate was required to pay for treatment out of *any available resources*." (Emphasis supplied); see also *McVey*, 2015 IL 118143, ¶¶14, 15, 19 (holding that the unambiguous plain language of Section 10 of the Lien Act requires that the calculation of a health care services lien is to be based upon on the "verdict, judgment, award, settlement or compromise", *i.e.*, the total recovery). In focusing on a rule of statutory construction, *Manago II* ignored this Court's prior admonition that "[t]raditional rules of statutory construction are merely aids in determining legislative intent, and these rules must yield to such intent." *Paszkowski v. Metropolitan Water Reclamation District*, 213 Ill. 2d 1, 7 (2004).

Not only is the conclusion of *Manago II* that the Lien Act only permits a hospital's lien to attach to an award of medical expenses wrong in law, it is wrong as a matter of policy as well because it would reward parents who, for strategic reasons (*i.e.*, escaping responsibility for debt) elect not to assign

their claims for medical expenses to their minor child in an action against the tortfeasor and reward other tactics as structuring personal injury settlements that do not expressly provide for recovery of medical expenses. It cannot be the intent of either the General Assembly or this Court that the Lien Act “be circumvented so easily.” *In re Estate of Cooper*, 125 Ill. 2d at 366.

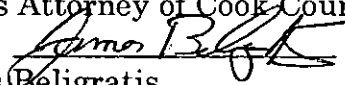
The issue in the present case is not whether the parents of a minor can recover their out of pocket loss for medical expenses incurred for treatment of their son. Instead, the issue is whether the County’s lien attaches to a verdict secured by Akeem Manago, the “injured person” who filed a personal injury suit that successfully went to judgment. Under the plain language of the Lien Act, the County’s lien should have attached to the judgment that was secured on behalf of the injured Akeem Manago. The fact that Manago was a minor when he was treated and was an adult at the time of the bench trial when he was awarded a judgment is irrelevant under the Lien Act. Indeed, the plain language of the Lien Act does not distinguish between minors and adults, does not make the Lien Act inapplicable to injured minors, and does not contain any language that disallows a Lien Act lien from attaching to a minor’s personal injury recovery.

In summary, *Manago II* confuses and conflates common law causes of action by a parent to recover medical expenses of a minor with statutory liens under the Lien Act that attach to the injured person’s “verdict, judgment, award, settlement, or compromise” -- language that is repeatedly and

consistently set forth in the Lien Act. See 770 ILCS 23/10(a)(c)(1)(2) (2017); and 770 ILCS 23/20 (2017). *Manago II* ignores the public policy behind the Lien Act and therefore fails to construe the Lien Act pursuant to its legislative intent.

For the foregoing reasons, the appellate court's decision in *Manago II* should be reversed and Plaintiff's counsel should be ordered to pay the County the escrowed sum of \$66,666.66 in full satisfaction of the County's lien.

Dated: February 1, 2017

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APPENDIX

TABLE OF CONTENTS TO THE APPENDIX

Manago v. County of Cook, 2013 IL App (1st) 121365

Manago v. County of Cook, 2016 IL App (1st) 121365

November 23, 2016 Order of this Court granting the Petition for Leave to Appeal filed by the County of Cook

Table of Contents of the Record on Appeal



Document: Manago v. County of Cook, 2013 IL App (1st) 121365 Actions ▾

Go to ▾ Search Document •••

Results list

Manago v. County of Cook, 2013 IL App (1st) 121365**Copy Citation**

Appellate Court of Illinois, First District, Sixth Division

August 30, 2013. Decided

No. 1-12-1365

Reporter

2013 IL App (1st) 121365 * | 2013 Ill. App. LEXIS 589 ** | 2013 WL 4714429

AKEEM MANAGO, a Minor by His Mother and Next Friend, APRIL PRITCHETT, Plaintiff and Petitioner-Appellee, v. THE COUNTY OF COOK, Respondent-Appellant (Chicago Housing Authority, a Municipal Corporation, and H.J. Russell and Company, Defendants).

Subsequent History: As Corrected.Different results reached on rehearing at Manago v. City of Cook, 2016 IL App (1st) 121365, 2016 Ill. App. LEXIS 435 (2016)Opinion withdrawn by Manago v. Cnty. of Cook, 2016 Ill. App. LEXIS 464 (Ill. App. Ct. 1st Dist., July 21, 2016)Prior History: [* *] Appeal from the Circuit Court of Cook County, No. 08 L 13211. Honorable Thomas L. Hogan ▾, Judge Presiding.

Disposition: Reversed and remanded.

Core Terms

medical expenses, elevator, attach, notice, circuit court, Hospital's, injured person, provider, trial court, settlement, Services, injuries, damages, extinguish, charges, trial judge, expenses, bills, second amended complaint, cause of action, tortfeasors, alleges, roof, personal injury lawsuit, prior version, intervene, argues, cases, liens

Case Summary**Overview**

HOLDINGS: [1]-Because a county provided notice of a hospital lien to a plaintiff's attorney by certified mail under 770 ILCS 23/10(b) (2004) and the defense had actual notice, neither the county nor the hospital was required to intervene in the personal injury action to protect the lien, nor did they have standing to do so when the lien had not yet come into existence under 770 ILCS 23/20 (2004); [2]-The lien could properly attach to a recovery by a minor, notwithstanding the parents' liability for the minor's medical expenses; [3]-Although the trial court awarded no damages for medical expenses in the personal injury judgment, the lien could properly attach to the recovery in light of the removal of limiting phrases from a prior version of the Health Care Services Lien Act, 770 ILCS 23/1 et seq. (2004).

Outcome

Reversed and remanded.

▾ LexisNexis® Headnotes

Civil Procedure > [Appeals](#) > [Standards of Review](#) > [De Novo Review](#) >

HN1 Where an appellate court is requested to determine the correctness of a trial court's application of law to undisputed facts, review is de novo. Under the de novo standard of review, the reviewing court does not need to defer to the trial court's judgment or reasoning. De novo review is completely independent of the trial court's decision.

[Shepardize](#) - Narrow by this Headnote (2)

Civil Procedure > [Appeals](#) > [Standards of Review](#) > [General Overview](#) >

HN2 Trial court judgments may be affirmed for any reason, and an appellate court may sustain a judgment upon any ground warranted. It is the judgment and not what else may have been said by the lower court that is on appeal to a court of review. Nevertheless, in the absence of an appellee's brief, the trial court's expression of its reasoning assists the appellate court's review.

[Shepardize](#) - Narrow by this Headnote (1)

Healthcare Law > ... > [Insurance Coverage](#) > [Health Insurance](#) > [Patient Obligations](#) >

HN3 See 770 ILCS 23/10(b) (2004).

[Shepardize](#) - Narrow by this Headnote

Healthcare Law > ... > [Insurance Coverage](#) > [Health Insurance](#) > [Patient Obligations](#) >

HN4 To invalidate a hospital lien due to technicalities would not only elevate form over substance, but would also be contrary to the purpose of the statutory lien, which is to lessen the financial burden on those who treat nonpaying accident victims.

[Shepardize](#) - Narrow by this Headnote

Healthcare Law > ... > [Insurance Coverage](#) > [Health Insurance](#) > [Patient Obligations](#) >

HN5 See 770 ILCS 23/20 (2004).

[Shepardize](#) - Narrow by this Headnote

Civil Procedure > ... > [Justiciability](#) > [Standing](#) > [General Overview](#) >

Civil Procedure > [Parties](#) > [Intervention](#) > [General Overview](#) >

Healthcare Law > ... > [Insurance Coverage](#) > [Health Insurance](#) > [Patient Obligations](#) >

HN6 Under the Health Care Services Lien Act, 770 ILCS 23/1 et seq. (2004), only when a recovery is made can the lien come into existence, because absent a provision to the contrary, a lien is created only when there is property on hand to which it may attach. Unlike a subrogee or a member of a class action, a hospital lienholder has no standing to participate in a plaintiff's personal injury lawsuit, and cannot bring independent causes of action against the tortfeasors. A county thus cannot be required to intervene in such a suit on a county hospital's behalf.

[Shepardize](#) - Narrow by this Headnote

Family Law > [Parental Duties & Rights](#) > [Duties](#) > [Support of Children](#) >

Healthcare Law > ... > [Insurance Coverage](#) > [Health Insurance](#) > [Patient Obligations](#) >

HN7 The family expenses statute merely provides an alternative remedy for creditors. Since the legislature merely stated the expenses shall be capable of being charged to the family's property, it follows that this is not an exclusive remedy and therefore it does not conflict with the clear language of the Health Care Services Lien Act, 770 ILCS 23/1 et seq. (2004)

[Shepardize](#) - Narrow by this Headnote

Governments > [Courts](#) > [Judicial Precedent](#)

HN8 The doctrine of stare decisis requires courts to follow the decisions of higher courts.

[Shepardize](#) - Narrow by this Headnote

Healthcare Law > ... > [Insurance Coverage](#) > [Health Insurance](#) > [Patient Obligations](#)

HN9 The attachment of a hospital lien is not based on a negligent or wrongful act. Moreover, the attachment of the lien is not limited to an action brought by an injured person on account of such claim or right of action. [770 ILCS 23/20](#) (2004). The removal of certain phrases from the prior version of the statute permits the lien to be attached to any verdict or judgment recovered by the injured person.

[Shepardize](#) - Narrow by this Headnote

Governments > [Legislation](#) > [Interpretation](#)

HN10 The legislature is presumed to be aware of judicial decisions interpreting legislation.

[Shepardize](#) - Narrow by this Headnote

Healthcare Law > ... > [Insurance Coverage](#) > [Health Insurance](#) > [Patient Obligations](#)

HN11 A hospital's lien attaches to any verdict or judgment recovered by the injured party, regardless of whether the recovery includes an award for medical expenses.

[Shepardize](#) - Narrow by this Headnote

Counsel: For APPELLANT: [Amito Alvarez](#), State's Attorney of Cook County ([Patrick T. Driscoll, Jr.](#), [Kent S. Ray](#), and [James Belierinis](#), Assistant State's Attorneys, Of Counsel).

For APPELLEE: No brief filed by appellee.

Judges: JUSTICE [REYES](#) delivered the judgment of the court, with opinion. Presiding Justice [Lampkin](#) concurred in the judgment and opinion. Justice Gordon dissented, with opinion.

Opinion by: [REYES](#)

Opinion

[*P1] Respondent Cook County (County) appeals an order entered by the circuit court of Cook County striking, dismissing and extinguishing a hospital lien arising under the Health Care Services Lien Act (Act) ([770 ILCS 23/1 et seq.](#) (West 2004)) for services rendered to plaintiff Akcem Manago by the John H. Stroger, Jr. Hospital of Cook County (Hospital). On appeal, the County contends the circuit court erred in extinguishing the lien, arguing: (1) it was not required to intervene in plaintiff's personal injury action against defendants Chicago Housing Authority (CHA) and H.J. Russell and Company (Russell); (2) a hospital lien may be enforced against a minor; and (3) the hospital lien may attach **[*2]** to a judgment that does not include an award of damages for medical expenses. For the following reasons, we reverse the order of the circuit court and remand the case for further proceedings.

[*P2] BACKGROUND

[*P3] This case arises out of injuries plaintiff suffered on August 5, 2005. The Hospital provided care and treatment to plaintiff for these injuries on various dates between August 6, 2005, through September 28, 2010. The Hospital filed a notice of lien against plaintiff for unpaid hospital bills on August 10, 2009. The enforceability of the lien against a judgment entered by the circuit court in plaintiff's underlying personal injury lawsuit is the subject of this appeal.

[*P4] The record on appeal discloses the following facts. On November 26, 2008, plaintiff filed a three-count negligence complaint against the CHA, Russell and A.N.B. Elevator Services, Inc. (A.N.B.), through his mother and next friend, April Pritchett (Pritchett), seeking damages for personal injuries suffered in an elevator operated and controlled by Russell and A.N.B. on the CHA premises at 1520 West Hastings in Chicago on August 5, 2005. [1] Plaintiff alleged he was injured while an invitee on CHA premises. Plaintiff claimed [2] the defendants carelessly and negligently failed to inspect and maintain the elevator, which was a direct and proximate cause of plaintiff's injuries.

[*P5] On March 9, 2011, plaintiff filed his second amended complaint, a two-count negligence complaint against the CHA and Russell, which specifically alleges plaintiff was a minor age 14 on the date of his injuries. The second amended complaint again alleges defendants' general failure to inspect and maintain the elevator. The second amended complaint, however, alleges defendants failed to inspect the elevator to ensure persons, including the minor plaintiff, would not have access to the elevator roof. Plaintiff also alleges the CHA permitted an "attractive nuisance" to exist, placing minors at risk for harming themselves. Plaintiff further alleges defendants carelessly and negligently permitted him access to the elevator roof and that plaintiff was injured while the elevator was in motion.

[*P6] The record sets forth a notice of lien dated August 10, 2009, mailed from the County to plaintiff's attorney by certified mail, stating the County was asserting a lien [3] upon plaintiff's cause of action under the Act for medical and hospital services rendered to plaintiff after the August 5, 2005 incident. The return receipt for the notice of lien, addressed to the law office of plaintiff's attorney, was signed by "D. Pinto."

[*P7] On December 7, 2011, following a bench trial the court held on plaintiff's personal injury action, commenced without a court reporter, the trial court issued an order with A.N.B. no longer listed as a party in the caption, which lists Akeem Manago "et al." as the plaintiff. The order indicates that following the presentation of the evidence, plaintiff's requested damages in the following amounts:

*April Pritchett — \$79,572.63 for the medical bills stipulated to by the parties; Akeem Manago — \$704,000 broken down in this fashion — scarring: 350,000; past pain and suffering — \$300,000; and future loss of a normal life — \$54,000. [4]

Defendants requested they be found not liable or, in the alternative, plaintiff be found 50% responsible for his own injuries.

[*P8] The court rendered the following findings: (1) that the CHA knew or should have known through its agents at Russell that minor residents could access the elevator roof while the elevator was in motion; (2) notwithstanding this actual or constructive notice, neither the CHA nor Russell inspected the elevator access doors to determine whether the doors were open and allowed passengers to gain access to the elevator roof; (3) plaintiff, while lawfully riding the elevator and after having been directed by Pritchett not to ride on the roof, climbed onto the roof on August 5, 2005, through one of the access panels; (4) plaintiff suffered severe and permanent injuries as a result of becoming entangled in the elevator's operating mechanism; and (5) although the parties stipulated to the medical bills in the amount of \$79,572.63, plaintiffs adduced no testimony as to who was responsible for their payment.

[*P9] The court also found plaintiff had established a *prima facie* case against defendants, but "Plaintiff April Pritchett" failed to do so, due to the lack of evidence presented by Pritchett establishing any expectation of having to pay the medical bills. The court awarded [5] plaintiff: \$250,000 for past, present and future scarring he will be forced to endure for the next 54.1 years; \$75,000 for past, present and future pain and suffering; \$75,000 for past, present and future loss of a normal life. The court further indicated plaintiff was 50% responsible for his injuries and reduced the judgment from \$500,000 to \$250,000.

[*P10] Pritchett filed a motion to reconsider, based on the trial court's failure to award damages for the medical expenses, which was denied. On December 8, 2011, defendants filed a motion to clarify the order on the ground the itemized expenses in the order amounted to \$400,000, not the \$500,000 aggregate mentioned in the order. On December 9, 2011, the trial court issued an order clarifying the judgment was \$400,000, reduced to \$200,000, and the court would retain jurisdiction for the adjudication of any liens.

[*P11] On January 25, 2012, plaintiff filed a petition to strike and extinguish the Hospital's lien. The petition asserts Pritchett filed a count in the complaint seeking damages for medical expenses. [6] Plaintiff's petition to strike and extinguish the lien argues: (1) a medical care provider has no claim for reimbursement against funds received [7] by a minor from a tortfeasor pursuant to a judgment or settlement; and (2) any claim for medical expenses incurred in treating a minor for injuries sustained due to a tortfeasor's negligence belong to the parents, rather than the child. On March 2, 2012, the County filed its response to plaintiff's petition, arguing the Act does not allow a lien to be disallowed or reduced for medical services rendered to a minor, regardless of whether the minor's parents have a claim to recover medical expenses from a tortfeasor.

[*P12] On April 25, 2012, the circuit court held a hearing on plaintiff's petition. Counsel for CHA and Russell, in addition to counsel for the County and plaintiff, presented arguments before the court. At the hearing, the trial judge inquired whether the Hospital had a duty to intervene in the personal injury litigation to protect its lien. The trial judge also stated one count of the [8] complaint involved a claim by Pritchett under the Rights of Married Persons Act (750 ILCS 65/15 (West 2004)), seeking reimbursement of plaintiff's medical expenses. [9] The trial court further inquired whether the Hospital's counsel had read the December 7 order, particularly the ruling that Pritchett failed to establish she was entitled to damages for medical expenses. Moreover, the trial judge questioned the Hospital's counsel about the existence of any case law permitting the imposition of the lien against a minor. The Hospital's counsel responded he cited *In re Estate of Cooper*, 125 Ill. 2d 363, 532 N.E.2d 236, 126 Ill. Dec. 551 (1988), and *In re Estate of Entos*, 109 Ill. App. 3d 1089, 341 N.E.2d 868, 65 Ill. Dec. 553 (1982), in the Hospital's memorandum. The trial judge stated *Cooper* involved a settlement, rather than a judgment after a trial. The trial judge also stated "*Entos* is a Fourth District case." The trial judge concluded under the circumstances presented by this case, the Hospital had produced no case law permitting it to recover from the plaintiff after not appearing to protect the lien at trial.

[*P13] Following the hearing, the circuit court denied plaintiff's motion to reconsider. The circuit court, however, granted plaintiff's motion to strike, dismiss and extinguish the Hospital's lien. On May 7, 2012, the circuit court entered an agreed order directing plaintiff's counsel to escrow \$66,666.67 in an interest-bearing account under plaintiff's name until further order of the court. On May 10, 2012, the County filed a timely notice of appeal to this court on behalf of the Hospital. On February 19, 2013, this court accepted the case for consideration on the appellant's brief, due to the appellee's failure to file an appellate brief within the time prescribed by Illinois Supreme Court Rule 343(a) (eff. July 1, 2008).

[*P14] DISCUSSION

[*P15] On appeal, the County, on behalf of the Hospital, argues the trial court erred in striking, dismissing and extinguishing its statutory lien. The County does not dispute any of the trial judge's findings of fact. *HN1* Where the court is requested to determine the correctness of the trial court's application of law to undisputed facts, our review is *de novo*. *Wills v. Foster*, 229 Ill. 2d 393, 399, 892 N.E.2d 1018, 323 Ill. Dec. 26 (2008). [*19] "Under the *de novo* standard of review, the reviewing court does not need to defer to the trial court's judgment or reasoning." *Platinum Partners Value Arbitrage Fund, Ltd. Partnership v. Chicago Board Options Exchange*, 2012 Ill. App (1st) 112903, ¶ 12, 976 N.E.2d 315, 364 Ill. Dec. 137 "De novo review is completely independent of the trial court's decision." *Id.*

[*P16] This court accepted the case for consideration solely on the appellant's brief, which asserts particular errors in the reasoning provided by the circuit court. We observe *HN2* trial court judgments may be affirmed for any reason, and the appellate court may sustain a judgment upon any ground warranted. *Material Service Corp. v. Department of Revenue*, 98 Ill. 2d 382, 387, 457 N.E.2d 9, 75 Ill. Dec. 219 (1983). "It is the judgment and not what else may have been said by the lower court that is on appeal to a court of review." *Id.* Nevertheless, in the absence of an appellee's brief, the trial court's expression of its reasoning assists our review. See *Graham v. Northwestern Memorial Hospital*, 2012 Ill. App (1st) 102609, ¶ 40, 965 N.E.2d 611, 358 Ill. Dec. 540. In addition, given our *de novo* review, we will consider the argument presented and authority cited by plaintiff's petition, which here overlaps with the trial court's concerns as [*11] expressed at the hearing on the petition.

[*P17] Intervention and the Health Care Services Lien Act

[*P18] The County argues the Hospital was not required to intervene in the underlying personal injury action to protect its lien. We agree. The Act provides in relevant part:

HN3 "The lien shall include a written notice containing the name and address of the injured person, the date of the injury, the name and address of the health care professional or health care provider, and the name of the party alleged to be liable to make compensation to the injured person for the injuries received. The lien notice shall be served on both the injured person and the party against whom the claim or right of action exists. Notwithstanding any other provision of this Act, payment in good faith to any person other than the healthcare professional or healthcare provider claiming or asserting such lien prior to the service of such notice of lien shall, to the extent of the payment so made, bar or prevent the creation of an enforceable lien. Service shall be made by registered or certified mail or in person." 770 ILCS 23/1(b) (West 2004).

In this case, the Hospital provided notice to plaintiff's attorney by certified mail. [*12] Moreover, plaintiff, by filing a petition to strike and extinguish the lien, demonstrated actual notice of the lien. Although the record contains no evidence the County served notice on the tortfeasors, it is apparent the tortfeasors had notice of the lien through the appearance of their counsel at the hearing on the petition. Accordingly, we conclude the lien is not invalid for notification reasons. See *Cirincione v. Johnson*, 184 Ill. 2d 109, 113-14, 703 N.E.2d 67, 234 Ill. Dec. 455 (1998). *HN4* To invalidate the lien due to technicalities would not only elevate form over substance, but would also be contrary to the purpose of the statutory lien, which is to lessen the financial burden on those who treat nonpaying accident victims. *Id.*

[*P19] Furthermore, pursuant to statute, *HN5* "[t]he lien of a health care professional or health care provider under this Act shall, from and after the time of the service of the lien notice, attach to any verdict, judgment, award, settlement, or compromise secured by or on behalf of the injured person." 770 ILCS 23/20 (West 2004). Thus, *HN6* under the Act, "[o]nly when a recovery is made can the lien come into existence, because absent a provision to the contrary, a lien is created only when there is [*13] property on hand to which it may attach." *Estate of Cooper*, 125 Ill. 2d at 369. Consistent with *Estate of Cooper*, our supreme court subsequently ruled that, unlike a subrogee or a member of a class action, a hospital lienholder has no standing to participate in a plaintiff's personal injury lawsuit, and cannot bring independent causes of action against the tortfeasors. *Wendling v. Southern Illinois Hospital Services*, 242 Ill. 2d 261, 270, 950 N.E.2d 646, 351 Ill. Dec. 150 (2011). Insofar as a hospital lienholder having no standing to participate in a plaintiff's personal injury lawsuit, the County cannot be required to intervene in such a suit on the Hospital's behalf. *Id.*

[*P20] Enforcement of a Health Care Services Lien Against a Minor

[*P21] The County next argues a hospital lien may be enforced against a minor. The County relies (as it did in the circuit court) on *Estate of Enloe*, in which this court rejected the argument a minor could not be held liable under a hospital liens statute simply because parents are liable for the medical expenses of their minor children under the family expenses statute. This court ruled *HN7* the family expenses statute merely provides an alternative remedy for creditors. *Estate of Enloe*, 109 Ill. App. 3d at 1091-92. [*14] "Since the legislature instead merely stated the expenses shall be capable of being charged to the family's property, it follows that this is not an exclusive remedy and therefore it does not conflict with the clear language of the Hospital Liens Statute." *Id.* at 1092.

[*P22] The transcript of proceedings in this matter suggests the trial judge did not consider *Estate of Enloe* because it was decided by the Fourth District of this court. *HN8* The doctrine of *stare decisis*, however, requires courts to follow the decisions of higher courts. *Cz'avek v. Children's Home & Aid Society of Illinois*, 229 Ill. 2d 421, 440, 892 N.E.2d 924, 323 Ill. Dec. 2 (2008) (and cases cited therein).

[*P23] The case law plaintiff cited in the circuit court fell into two categories. First, plaintiff cited cases rejecting subrogation liens asserted by insurers against minors. See, e.g., *Estate of Aimone v. State Health Benefit Plan Equivocor*, 248 Ill. App. 3d 882, 883-84, 619 N.E.2d 185, 188 Ill. Dec. 821 (1993); *Kelleher v. Hood*, 238 Ill. App. 3d 842, 849, 605 N.E.2d 1018, 170 Ill. Dec. 4 (1992); *In re Estate of Hammond*, 141 Ill. App. 3d 963, 965, 491 N.E.2d 84, 96 Ill. Dec. 270 (1986); *Estate of Wawdring v. Liberty Mutual Fire Insurance Co.*, 71 Ill. App. 3d 158, 160, 389 N.E.2d 211, 27 Ill. Dec. 309 (1979). None of the cases plaintiff cited involved the Act. Furthermore, a hospital lienholder [*15] under the Act is unlike a subrogee. *Wendling*, 242 Ill. 2d at 270. Indeed, in *Estate of Aimone*, this court distinguished *Estate of Enloe* on this basis. *Estate of Aimone*, 248 Ill. App. 3d at 884.

[*P24] Second, plaintiff relied on cases stating parents are liable for the medical expenses of their minor children under the family expenses statute, thereby providing the cause of action to the parents. *E.g.*, *Graul v. Adrian*, 32 Ill. 2d 345, 347, 205 N.E.2d 444 (1965); *Reimers v. Honda Motor Co.*, 150 Ill. App. 3d 846, 843, 502 N.E.2d 428, 104 Ill. Dec. 165 (1986); *Kennedy v. Essy*, 89 Ill. App. 3d 890, 894, 412 N.E.2d 624, 45 Ill. Dec. 273 (1980). This court recognized this basic point from *Graul* and its progeny in *Estate of Enloe*, but ruled the family expenses statute merely provides an alternative remedy for creditors. *Estate of Enloe*, 109 Ill. App. 3d at 1091-92. Again, *Graul* and its progeny simply do not address the situation arising here under the Act. Accordingly, absent contrary authority or directly applicable amendment to the statute (neither of which was cited by the trial judge or the plaintiff) the trial court was required to follow *Estate of Enloe*.

[*P25] The trial judge also attempted to distinguish *Estate of Casper*, which involved a recovery from a minor's estate, on [*16] the ground it involved a settlement, rather than a judgment. The plain language of the Act, however, clearly provides the lien attaches to "any verdict, judgment, award, settlement, or compromise secured by or on behalf of the injured person." 770 ILCS 23/20 (West 2004). Consequently, we conclude the trial court should not have stricken and extinguished the lien simply on the basis it attached to an award to a minor, or on the ground it involved a judgment instead of a settlement.

[*P26] Causality and the Health Care Services Lien Act

[*P27] The County lastly argues the trial court erred in striking and extinguishing the lien on the ground the trial court awarded no damages for medical expenses in the personal injury lawsuit. On this point, we find *Anderson v. Department of Mental Health & Developmental Disabilities*, 305 Ill. App. 3d 262, 711 N.E.2d 1170, 258 Ill. Dec. 509 (1999), highly instructive. In *Anderson*, this court interpreted the prior version of the Act, which provided:

"§ 1. *** Every hospital rendering service in the treatment, care, and maintenance, of an injured person shall have a lien upon all claims and causes of action *** for the amount of its reasonable charges ***.

§ 2. The lien of such hospital shall *** [*17] attach to any verdict or judgment secured in any action by the injured party based on the negligent or wrongful act, and to any money or property which may be recovered by compromise settlement, or in any action brought by such injured person on account of such claim or right of action." 770 ILCS 35/1, 2 (West 1996).

The *Anderson* court reasoned:

"Section 2 of the Act provides that a hospital lien shall attach to any verdict or judgment obtained in any action by the injured person 'based on the negligent or wrongful act.' 770 ILCS 35/2 (West 1996). The quoted phrase is the key to the legislature's intent. Without this phrase, the statute would permit the lien to be attached to any verdict or judgment recovered by the injured person. However, the legislature chose to include this phrase and, therefore, it must have meaning. The phrase 'the negligent or wrongful act' limits the situations in which a lien may be asserted to recoveries relating to the tortious act that injured the individual. To read the unambiguous words otherwise would render them superfluous and we would not be effectuating the legislators' intent." *Anderson*, 305 Ill. App. 3d at 266.

Accordingly, this court ruled the prior [*18] version of the Act required a causal connection between the injuries resulting in the settlement in *Anderson* and the treatment provided to *Anderson*. *Id.*

[*P28] The prior version of the Act, however, was repealed and replaced with the current version of the Act in 2003. See *Gaivan v. Northwestern Memorial Hospital*, 382 Ill. App. 3d 259, 272 n.3, 588 N.E.2d 529, 321 Ill. Dec. 10 (2008). The current version of the Act provides "[t]he lien of a health care professional or health care provider under this Act shall, from and after the time of the service of the lien notice, attach to any verdict, judgment, award, settlement, or compromise secured by or on behalf of the injured person." 770 ILCS 23/20 (West 2004). *HN9* "The attachment of the lien is no longer "based on the negligent or wrongful act." Compare 770 ILCS 35/2 (West 1996) with 770 ILCS 23/20 (West 2004). Moreover, the attachment of the lien is no longer limited to an "action brought by such injured person on account of such claim or right of action." Compare 770 ILCS 35/2 (West 1996) with 770 ILCS 23/20 (West 2004).

[*P29] The legislature had amended the Act to remove the limiting language prior to *Anderson*, but our supreme court found the amendment unconstitutional for violating [*19] the single-subject rule of the Illinois Constitution. *Anderson*, 305 Ill. App. 3d at 266 (citing *People v. Recidy*, 186 Ill. 2d 1, 708 N.E.2d 1114, 237 Ill. Dec. 74 (1999)). Accordingly, this court did not consider the amendment. *Id.* Nevertheless, *Anderson* makes clear removing certain phrases from the prior version of the Act "would permit the lien to be attached to any verdict or judgment recovered by the injured person." *Id.* *HN10* "The legislature is presumed to be aware of judicial decisions interpreting legislation. *Picket v. Picket*, 2012 IL 112064, ¶ 48, 978 N.E.2d 1000, 365 Ill. Dec. 497 (citing *Kozak v. Retirement Board of the Firemen's Annuity & Benefit Fund*, 95 Ill. 2d 211, 218, 447 N.E.2d 394, 69 Ill. Dec. 177 (1983)). Accordingly, we presume here the legislature was aware this court would view the absence of phrases included in the prior version of the Act as allowing *HN11* a hospital's lien to attach to any verdict or judgment recovered by the injured party, regardless of whether the recovery included an award for medical expenses. Thus, we conclude the Hospital's lien may properly attach to the judgment secured by the plaintiff in this case.

[*P30] CONCLUSION

[*P31] In sum, we conclude the Hospital's lien was not invalidated for technical reasons. In addition, the Hospital was not required to intervene [*20] in the personal injury lawsuit to protect its lien. Furthermore, the Hospital's lien may properly attach to a recovery by a minor. Lastly, the Hospital's lien may attach to a recovery even where the recovery does not contemplate an award for medical expenses. For all of the aforementioned reasons, the judgment of the circuit court of Cook County is reversed, and the case is remanded for further proceedings consistent with this opinion.

[*P32] Reversed and remanded.

Dissent by: GORDON

Dissent

[*P33] JUSTICE GORDON, dissenting.

[*P34] I must respectfully dissent because the majority's decision that a hospital lien for medical expenses is enforceable on a judgment that does not include an award of damages for medical expenses is contrary in long-standing Illinois law. *Bernardini v. Home & Automobile Insurance Co.*, 64 Ill. App. 2d 465, 212 N.E.2d 499 (1965). This court concluded in 1965 in *Bernardini* that medical expenses can be subrogated against a judgment or settlement only to the extent of the medical damages that are included in the judgment or settlement because if the subrogated amount attaches to pain and suffering, loss of a normal life, or other similar damages, it would be an assignment of a tort which is void as against public policy. [*21] *Bernardini*, 64 Ill. App. 2d at 466-67. *Bernardini* is still good law and has been cited in many similar decisions. See *in re Estate of Mollerino*, 29 Ill. App. 3d 331, 356, 314 N.E.2d 352 (1974); *Alarzo v. Public Mutual Fire Insurance Co.*, 4 Ill. App. 3d 661, 668, 281 N.E.2d 728 (1972); *Diam Oil Co. v. Hanover Insurance Co.*, 87 Ill. App. 2d 206, 212, 230 N.E.2d 702 (1967). The majority concludes that the case at bar is not subrogation and is therefore distinguishable. It makes no difference because to take a portion of one's damages for medical expenses would still be contrary to long-standing public policy, whether it be by subrogation or by statute. The cases cited by the majority do not address this problem.

[*P35] In addition, it is well established in Illinois that the parents of a minor child are responsible for the child's medical expenses. Ill. Rev. Stat. 1973, ch. 68, § 15; *Cirral v. Airion*, 52 Ill. 2d 345, 347, 205 N.E.2d 444 (1965); *Siency Center for Health Care Services v. Lemke*, 199 Ill. App. 3d 958, 961, 557 N.E.2d 943, 146 Ill. Dec. 1 (1990); *Estate of Woodring v. Liberty Mutual Fire Insurance Co.*, 71 Ill. App. 3d 158, 160, 389 N.E.2d 211, 27 Ill. Dec. 399 (1979); *Hibby v. Atwater*, 60 Ill. App. 2d 156, 163, 208 N.E.2d 367 (1965).

[*P36] Since the obligation to pay medical payments is on the parent, the cause of action to recover [*22] for the medical expenses lies in the parent, not in the child. *Hibby*, 60 Ill. App. 2d at 163. Although a parent may assign his or her cause of action to the child, that was not done in the case at bar. Thus, a child cannot recover for medical expenses where the parent could not. *Hibby*, 60 Ill. App. 2d at 163. In the case at bar, the rendering of the medical services was not made on the minor's own credit, as is clearly shown by the fact that the hospital expenses were billed to the mother, [*23] not the minor. See *Keeney v. Kiss*, 89 Ill. App. 3d 890, 895, 412 N.E.2d 674, 45 Ill. Dec. 273 (1980). Since the trial court found in favor of defendants on the medical expense claim, the hospital's lien could not attach to the minor's award for permanent scarring, pain and suffering, and loss of a normal life.

[*P37] In addition, the majority disregards years of legal precedent that requires a hospital or any medical provider to prove that its medical charges are the fair, reasonable, and customary charges. *Crescent Coal Co. v. Industrial Comm'*, 286 Ill. 102, 104, 121 N.E. 171 (1918); *Silver Cross Hospital v. Boyden*, 351 Ill. App. 283, 288, 114 N.E.2d 898 (1953). In [*23] order for Stroger Hospital to do so, this case would have to be remanded to the circuit court because the record fails to show any attempt to prove that the medical expenses are the fair, reasonable and customary charges.

[*P38] The lien in this case was extinguished by the trial court as a matter of law, and the proving of the medical expenses never occurred. To allow the lien to prevail would require proof by the hospital that the charges are the fair, reasonable, and customary charges.

[*P39] Part of the adjudication process of a hospital lien is the reasonableness of the charges. 770 Ill. CS 23:106(a) (West 2004) (hospital charges must be reasonable). There is no evidence in the case at bar as to the reasonableness of the charges. As a result, the majority in its decisionmaking process must remand with instructions for the trial court to consider the reasonableness of its charges at the very least.

[*P40] I believe that the majority's decision here disregards existing Illinois law and public policy and sets a dangerous precedent for the future. I realize that Stroger Hospital, which is operated by the County of Cook, treats the poor and the indigent and has great difficulty in enforcing its liens to the [*24] detriment of all of its citizens. However, it is the job of the legislature to pass a law that will protect the hospital that is not against public policy and existing law. As a result, I must respectfully dissent.

Footnotes

[1]

The County's brief mistakenly places the filing of the complaint as November 6, 2008.

[2]

The second amended complaint does not contain any claim by April Pritchett for medical expenses. However, in this appeal, the County makes no issue regarding the trial court's characterization [*25] of the claims at trial.

[3]

The second amended complaint twice alleges Pritchett expended and incurred obligations for medical expenses and care, but contains no separate count on this subject and does not name Pritchett as a plaintiff. The County, however, does not dispute the trial judge's characterization of the pleadings.

[4]

Neither the initial complaint nor the second amended complaint included in the record on appeal contains such a claim. The County, however, does [**9] not dispute the trial judge's characterization of the operative pleading on appeal.

[**9]

We assume the mother was billed for the expenses because her name appears on the bills in evidence.

Illinois Official Reports

Appellate Court



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Manago v. County of Cook, 2016 IL App (1st) 121365

Appellate Court
Caption

AKEEM MANAGO, a Deceased Minor, By and Through April Pritchett, Mother and Next Friend, Plaintiff and Petitioner-Appellee, v. THE COUNTY OF COOK, Respondent-Appellant (April Pritchett, Individually and as Special Administrator for the Estate of Akeem Manago, Plaintiff; Chicago Housing Authority, a Municipal Corporation, and H.J. Russell and Company, Defendants).

District & No.

First District, Fifth Division
Docket No. 1-12-1365

Filed

June 30, 2016

Decision Under
Review

Appeal from the Circuit Court of Cook County, No. 08-L-13211; the Hon. Thomas L. Hogan, Judge, presiding.

Judgment

Affirmed.

Counsel on
Appeal

Anita M. Alvarez, State's Attorney, of Chicago (Patrick T. Driscoll, Jr., Kent S. Ray, and James Beligratis, Assistant State's Attorneys, of counsel), for appellant.

No brief filed for appellee.

Panel

PRESIDING JUSTICE REYES delivered the judgment of the court, with opinion

Justice Gordon specially concurred in the judgment, with opinion.

Justice Lampkin dissented, with opinion.

OPINION

¶ 1 Respondent the County of Cook (County) appeals an order entered by the circuit court of Cook County striking, dismissing, and extinguishing a hospital lien arising under the Health Care Services Lien Act (Act) (770 ILCS 23/1 *et seq.* (West 2004)) for services rendered to plaintiff Akeem Manago by the John H. Stroger, Jr., Hospital of Cook County (Hospital).¹ On appeal, the County contends the circuit court erred in extinguishing the lien, arguing (1) it was not required to intervene in plaintiff's personal injury action against defendants Chicago Housing Authority (CHA) and H.J. Russell and Company (Russell), (2) a hospital lien may be enforced against a minor, and (3) the hospital lien may attach to a judgment that does not include an award of damages for medical expenses. For the reasons set forth in this opinion, because Manago's parent, April Pritchett (Pritchett), did not assign her cause of action for medical expenses to the injured minor plaintiff, the County does not have a lien under the Act. Accordingly, we affirm the judgment of the circuit court.

BACKGROUND

¶ 2 This case arises out of injuries plaintiff sustained on August 5, 2005, while he was a
¶ 3 minor.² The Hospital provided care and treatment to plaintiff for these injuries on various dates between August 6, 2005, through September 28, 2010. The Hospital filed a notice of lien against plaintiff for unpaid hospital bills on August 10, 2009. Notice of the lien was forwarded to the plaintiff at his counsel's office by certified mail. The enforceability of the lien against a judgment entered by the circuit court in plaintiff's underlying personal injury lawsuit is the subject of this appeal.

¶ 4 The record discloses that on November 26, 2008, plaintiff filed a three-count negligence complaint against the CHA, Russell, and A.N.B. Elevator Services, Inc. (A.N.B.), through his mother and next friend, Pritchett, seeking damages for personal injuries plaintiff sustained in an elevator operated and controlled by Russell and A.N.B. on the CHA premises at 1520 West Hastings in Chicago on August 5, 2005. Plaintiff alleged he was injured while an invitee on CHA premises. Plaintiff claimed the defendants carelessly and negligently failed to inspect and maintain the elevator, which was a direct and proximate cause of plaintiff's injuries. Plaintiff specifically alleged he "has become liable for sums of money for medical care and

¹For the purposes of simplicity, this opinion will refer to the Hospital as the County, except where otherwise noted. We further note that on January 27, 2015, this court granted April Pritchett's motion to suggest the death of the Akeem Manago of record and to appoint her as the special administrator of the minor's estate for the purpose of maintaining the present action.

²The record establishes plaintiff was 12 years old at the time of the occurrence. The parties do not contest that plaintiff was a minor at the time of his injury and throughout his treatment.

hospital care and attention in endeavoring to be cured of the injuries caused by said occurrence.”

¶ 5 On March 9, 2011, plaintiff filed his second amended complaint,³ a two-count negligence complaint against the CHA and Russell. The second amended complaint realleged defendants’ general failure to inspect and maintain the elevator, and additionally alleged defendants failed to inspect the elevator to ensure persons, including the plaintiff, would not have access to the elevator roof. Plaintiff also asserted the CHA permitted an “attractive nuisance” to exist, placing minors at risk for harming themselves. Plaintiff further alleged defendants carelessly and negligently permitted him access to the elevator roof and that plaintiff was injured while the elevator was in motion. Plaintiff additionally alleged his mother, “April Pritchett[,] has expended and incurred obligations for medical expenses and care and will in the future expend and incur such further obligations.”

¶ 6 The record sets forth a notice of lien dated August 10, 2009, mailed from the County to plaintiff’s attorney by certified mail, stating the County was asserting a lien upon plaintiff’s cause of action under the Act for medical and hospital services rendered to plaintiff after the August 5, 2005, incident. The return receipt for the notice of lien, addressed to the law office of plaintiff’s attorney, was signed by “D. Pinto.”

¶ 7 On December 7, 2011, following a bench trial on plaintiff’s personal injury action, commenced without a court reporter, the circuit court issued an order with A.N.B. no longer listed as a party in the caption, which lists Akeem Manago “*et al.*” as the plaintiff. The December 7, 2011, order indicates that following the presentation of the evidence, “[p]laintiffs” requested damages in the following amounts:

“April Pritchett—\$79,572.63 for the medical bills stipulated to by the parties; Akeem Manago—\$704,000 broken down in this fashion—scarring; 350,000; past pain and suffering—\$300,000; and future loss of a normal life—\$54,000.”⁴

³A case information summary included in the record on appeal appears to indicate that plaintiff filed an amended complaint in 2010, but said pleading does not appear in the record on appeal. On February 26, 2014, this court ordered the parties to supplement the record with any missing pleadings. The parties failed to file any pleadings specifically related to the cause before us (No. 2008 L 13211). The County, however, filed a supplemental record containing complaints in which plaintiff sued defendant CHA over the same August 5, 2005, incident but under a different case number (No. 2007 L 62011). The pleadings included in the supplemental record are (1) a one-count complaint, filed February 22, 2007; (2) a one-count first-amended complaint, filed May 16, 2007; (3) an answer filed by defendant CHA on May 21, 2007; (4) another “first amended complaint,” filed September 27, 2007, containing three counts; and (5) an answer by both CHA and Russell “to the amended complaint at law,” filed October 28, 2007.

⁴The second amended complaint does not contain any claim by April Pritchett for medical expenses. On April 29, 2014, this court ordered the County to either “file a second supplemental record containing the complaint upon which this case was tried” or “an explanatory statement.” In response, the County stated on May 16, 2014, that it “is reasonably, although not entirely, certain that Case No. 08 L 13211 was tried on the ‘second amended complaint.’ ” Our review of the record reveals that a count for Pritchett for hospital expenses was considered and adjudicated at trial. We, however, lack either a transcript or a bystanders report for said trial. In situations such as this we must resolve factual issues by presuming that the trial court’s rulings were in conformity with the law and had a sufficient factual basis. *Foutch v. O’Bryant*, 99 Ill. 2d 389, 391-92 (1984). As the appellant, it was the County’s burden

Defendants requested they be found not liable or, in the alternative, plaintiff be found 50% responsible for his own injuries.

¶ 8 The court rendered the following findings: (1) that the CHA knew or should have known through its agents at Russell that minor residents could access the elevator roof while the elevator was in motion; (2) notwithstanding this actual or constructive notice, neither the CHA nor Russell inspected the elevator access doors to determine whether the doors were open and thereby permitted lawfully riding passengers to gain access to the elevator roof; (3) plaintiff, while lawfully riding the elevator and after having been directed by Pritchett not to ride on the roof, climbed onto the roof on August 5, 2005, through one of the access panels; (4) plaintiff suffered severe and permanent injuries as a result of becoming entangled in the elevator's operating mechanism; and (5) plaintiff had established a *prima facie* case against defendants, but "Plaintiff April Pritchett" failed to do so because the parties stipulated to the medical bills but "no evidence was adduced to establish that April Pritchett had any expectation that she had to pay any of the \$79,572.53 back to Stroger Hospital."

¶ 9 The court awarded plaintiff \$250,000 for past, present, and future scarring he will be forced to endure for the next 54.1 years and \$75,000 for past, present, and future pain and suffering and \$75,000 for past, present, and future loss of a normal life. The court further indicated plaintiff was 50% responsible for his injuries and reduced the judgment from \$500,000 to \$250,000. No monies were awarded to plaintiff for present or future medical expenses.

¶ 10 Pritchett filed a motion to reconsider, based on the circuit court's failure to award damages for the medical expenses. On December 8, 2011, defendants filed a motion to clarify the order on the grounds the awarded expenses in the order totaled \$400,000, not the \$500,000 aggregate mentioned in the order. On December 9, 2011, the circuit court issued an order clarifying the judgment was \$400,000, reduced to \$200,000, and the court would retain jurisdiction for the adjudication of any liens.

¶ 11 On January 25, 2012, the minor plaintiff filed a petition to strike and extinguish the County's lien. The petition asserts Pritchett filed a count in the complaint seeking damages for medical expenses.⁵ Plaintiff's petition to strike and extinguish the lien argues (1) a medical care provider has no claim for reimbursement of medical expenses against funds received by a minor from a tortfeasor pursuant to a judgment or settlement which does not include medical expenses and (2) any claim for medical expenses incurred in treating a minor for injuries sustained due to a tortfeasor's negligence belongs to the parents, rather than the child. On March 2, 2012, the County filed its response to plaintiff's petition, arguing the Act does not allow a lien to be disallowed or reduced for medical services rendered to a minor, regardless of whether the minor's parents have a claim to recover medical expenses from a tortfeasor.

to provide a sufficiently complete record to support any claim of error. *Id.* In the absence of a complete record on appeal, we will resolve any doubts against the appellant and in favor of the validity of the trial court's rulings. *Id.* at 392. Consequently, we will presume (1) that the trial court was correct in stating that Pritchett was a "plaintiff" and (2) that the trial court was correct in stating that, as a plaintiff, Pritchett brought a "count" and a "claim" for medical expenses.

⁵The second amended complaint twice alleges Pritchett expended and incurred obligations for medical expenses and care but contains no separate count on this subject and does not name Pritchett as a plaintiff. The County, however, does not dispute the trial judge's characterization of the pleadings.

¶ 12 On April 25, 2012, the circuit court held a hearing on plaintiff's petition. Counsel for CIIA and Russell, in addition to counsel for the County and plaintiff, presented arguments before the court. At the hearing, the trial judge inquired whether the County had a duty to intervene in the personal injury litigation to protect its lien. The trial judge also stated that one count of the complaint involved a claim by Pritchett under the Rights of Married Persons Act (750 ILCS 65/15 (West 2004)) seeking reimbursement of plaintiff's medical expenses.⁶ The circuit court further inquired whether the County's counsel had read the December 7, 2011, order, particularly the ruling that Pritchett failed to establish she was entitled to damages for medical expenses. Moreover, the trial judge questioned the County's counsel about the existence of any case law permitting the imposition of the lien against a minor. Counsel for the County responded by referring to *In re Estate of Cooper*, 125 Ill. 2d 363 (1988), and *In re Estate of Enloe*, 109 Ill. App. 3d 1089 (1982), both of which were cited in the County's memorandum. The trial judge stated *Cooper* involved a settlement, rather than a judgment, after a trial. The trial judge also stated "*Enloe* is a Fourth District case." While the trial judge provided other reasons for extinguishing the lien, he concluded that, under the circumstances presented by this case, the County had produced no case law permitting it to recover from the plaintiff after not appearing to protect the lien at trial.

¶ 13 Following the hearing, the circuit court denied plaintiff's motion to reconsider. The circuit court, however, granted plaintiff's motion to strike, dismiss, and extinguish the County's lien. On May 7, 2012, the circuit court entered an agreed order directing plaintiff's counsel to escrow \$66,666.67 in an interest-bearing account under plaintiff's name until further order of the court. On May 10, 2012, the County filed a timely notice of appeal to this court.

¶ 14 On February 19, 2013, this court accepted the case for consideration on the County's brief due to plaintiff's failure to file an appellate brief within the time prescribed by Illinois Supreme Court Rule 343(a) (eff. July 1, 2008). On August 13, 2013, this court issued an opinion reversing the circuit court and remanding the matter for further proceedings. *Manago v. County of Cook*, 2013 IL App (1st) 121365. On September 18, 2013, plaintiff filed a petition for rehearing. On September 20, 2013, the Illinois Trial Lawyers Association (ITLA, *amicus*) filed a motion to file an *amicus curiae* brief in support of the petition for rehearing. On October 4, 2013, this court entered orders allowing ITLA to file an *amicus curiae* brief in support of the petition for rehearing, granting the petition for rehearing and setting a supplemental briefing schedule. On January 23, 2014, this court heard oral argument in this matter.

¶ 15 DISCUSSION

¶ 16 On appeal, the County, on behalf of the Hospital, argues the circuit court erred in striking, dismissing, and extinguishing its statutory lien. The County does not dispute any of the circuit court's findings of fact. Where the court is requested to determine the correctness of the circuit court's application of law to undisputed facts, our review is *de novo*. *Wills v. Foster*, 229 Ill. 2d 393, 399 (2008). "Under the *de novo* standard of review, the reviewing court does not need to defer to the trial court's judgment or reasoning." *Platinum Partners Value Arbitrage Fund, Ltd. Partnership v. Chicago Board Options Exchange*, 2012 IL App (1st) 112903, ¶ 12.

⁶Neither the initial complaint nor the second amended complaint included in the record on appeal contains such a claim. The County, however, does not dispute the trial judge's characterization of the operative pleading on appeal.

“*De novo* review is completely independent of the trial court’s decision.” *Id.*

Statutory Interpretation

¶ 17
¶ 18 This case involves an interpretation of the Act and amendments thereto, as well as the Rights of Married Persons Act. We review *de novo* the interpretation of a statute as a question of law. *Abruzzo v. City of Park Ridge*, 231 Ill. 2d 324, 332 (2008). “Courts presume that the legislature envisions a consistent body of law when it enacts new legislation.” *Lily Lake Road Defenders v. County of McHenry*, 156 Ill. 2d 1, 9 (1993). “[W]here there is an alleged conflict between two statutes, a court has a duty to construe those statutes in a manner that avoids an inconsistency and gives effect to both statutes, where such an interpretation is reasonably possible.” *McNamee v. Federated Equipment & Supply Co.*, 181 Ill. 2d 415, 427 (1998). “[W]here the passage of a series of legislative acts results in confusion and consequences which the legislature may not have contemplated, courts must construe the acts in such a way as to reflect the obvious intent of the legislature and to permit practical application of the statutes.” *People ex rel. Community High School District No. 231 v. Hupe*, 2 Ill. 2d 434, 448 (1954).

¶ 19 When interpreting these statutes, and thereby determining and resolving any conflict between them, we are aided by the canons of statutory construction. Our primary goal is to ascertain and give effect to the intention of the legislature. *Ries v. City of Chicago*, 242 Ill. 2d 205, 215-16 (2011). The language of a statute is the most reliable indicator of the legislature’s objectives in enacting a particular law. *Alvarez v. Pappas*, 229 Ill. 2d 217, 228 (2008). If the plain language used in the statute is clear and unambiguous, we are not at liberty to depart from its plain meaning. *Ries*, 242 Ill. 2d at 216. “We construe the statute as a whole and cannot view words or phrases in isolation but, rather, must consider them in light of other relevant provisions of the statute.” *In re E.B.*, 231 Ill. 2d 459, 466 (2008). “Moreover, a court will avoid an interpretation of a statute that would render any portion of it meaningless or void.” *McNamee*, 181 Ill. 2d at 423.

¶ 20 A court generally “will not utilize extrinsic aids of statutory interpretation unless the statutory language is unclear or ambiguous.” *Brunton v. Kruger*, 2015 IL 117663, ¶ 24. “‘A statute is ambiguous if it is capable of being understood by reasonably well-informed persons in two or more different ways.’” *Id.* (quoting *Krohe v. City of Bloomington*, 204 Ill. 2d 392, 395-96 (2003)). A court “is not bound by the literal language of a statute that produces a result inconsistent with clearly expressed legislative intent, or that yields absurd or unjust consequences not contemplated by the legislature.” *In re D.F.*, 208 Ill. 2d 223, 230 (2003). In construing a statute, “we presume that the legislature did not intend absurdity, inconvenience or injustice.” *Alvarez*, 229 Ill. 2d at 228. A court “will avoid a construction leading to an absurd result, if possible.” *Hubble v. Bi-State Development Agency of the Illinois-Missouri Metropolitan District*, 238 Ill. 2d 262, 283 (2010) (citing *City of East St. Louis v. Union Electric Co.*, 37 Ill. 2d 537, 542 (1967)).

¶ 21 Further, if the statutory language is not clear, an examination of the reason and necessity for the law, the evils which the legislature sought to remedy and the purposes intended to be accomplished is particularly important. *Harvel v. City of Johnston City*, 146 Ill. 2d 277, 283 (1992). “Where the letter of the statute conflicts with the spirit of it, the spirit will be controlling when construing the statute’s provisions.” *Gill v. Miller*, 94 Ill. 2d 52, 56 (1983).

¶ 22 Additionally, the legislature is presumed to be aware of judicial decisions interpreting legislation. *Pielet v. Pielet*, 2012 IL 112064, ¶ 48 (citing *Kozak v. Retirement Board of the Firemen's Annuity & Benefit Fund*, 95 Ill. 2d 211, 218 (1983)). “ ‘Where statutes are enacted after judicial opinions are published, it must be presumed that the legislature acted with knowledge of the prevailing case law.’ ” *Burrell v. Southern Truss*, 176 Ill. 2d 171, 176 (1997) (quoting *People v. Hickman*, 163 Ill. 2d 250, 262 (1994)). Similarly, the legislature is presumed to have acted with such knowledge when amending a statute. *Morris v. William L. Dawson Nursing Center, Inc.*, 187 Ill. 2d 494, 499 (1999). Therefore, when the legislature reenacts a statute without modification it is assumed to have intended the same effect. *Williams v. Crickman*, 81 Ill. 2d 105, 111 (1980); *People ex rel. Klaeren v. Village of Lisle*, 316 Ill. App. 3d 770, 782 (2000).

¶ 23 With these rules of statutory interpretation in mind, we turn to address the issues the County raises on appeal.

¶ 24 Intervention and the Health Care Services Lien Act

¶ 25 The County argues it was not required to intervene in the underlying personal injury action to protect its lien. We agree. The Health Care Services Lien Act (Act) provides in relevant part:

“The lien shall include a written notice containing the name and address of the injured person, the date of the injury, the name and address of the health care professional or health care provider, and the name of the party alleged to be liable to make compensation to the injured person for the injuries received. The lien notice shall be served on both the injured person and the party against whom the claim or right of action exists. Notwithstanding any other provision of this Act, payment in good faith to any person other than the healthcare professional or healthcare provider claiming or asserting such lien prior to the service of such notice of lien shall, to the extent of the payment so made, bar or prevent the creation of an enforceable lien. Service shall be made by registered or certified mail or in person.” 770 ILCS 23/10(b) (West 2004).

In this case, the County provided notice to plaintiff at his attorney’s office by certified mail.⁷ Additionally, plaintiff, by filing a petition to strike and extinguish the lien, demonstrated actual notice of the lien. Although the record contains no evidence the County served notice on the tortfeasors, it is apparent the tortfeasors had notice of the lien through the appearance of their counsel at the hearing on the petition. Accordingly, we conclude the lien is valid for the purpose of notification. See *Cirrincone v. Johnson*, 184 Ill. 2d 109, 113-14 (1998). To invalidate the lien due to technicalities would not only elevate form over substance, but would also be contrary to the purpose of the statutory lien, which is to lessen the financial burden on those who treat nonpaying injured individuals. *Id.*

¶ 26 Furthermore, pursuant to statute, “[t]he lien of a health care professional or health care provider under this Act shall, from and after the time of the service of the lien notice, attach to any verdict, judgment, award, settlement, or compromise secured by or on behalf of the injured person.” 770 ILCS 23/20 (West 2004). Consequently, under the Act, “[o]nly when a recovery is made can the lien come into existence, because absent a provision to the contrary, a lien is created only when there is property on hand to which it may attach.” *Estate of Cooper*, 125 Ill.

⁷In fact, the parties stipulated to the medical bills at trial but not whether the bills were reasonable and necessary.

2d at 369. Consistent with *Estate of Cooper*, our supreme court subsequently ruled that, unlike a subrogee or a member of a class action, a hospital lienholder has no standing to participate in a plaintiff's personal injury lawsuit and cannot bring independent causes of action against the tortfeasors. *Wendling v. Southern Illinois Hospital Services*, 242 Ill. 2d 261, 270 (2011). Insofar as a hospital lienholder has no standing to participate in a plaintiff's personal injury lawsuit, the County cannot be required to intervene in such a suit on the Hospital's behalf. *Id.*⁸

¶ 27 Enforcement of a Health Care Services Lien Against a Minor

¶ 28 The County next argues a hospital lien may be enforced against a minor. The Act provides in part:

“Every health care professional and health care provider that renders any service in the treatment, care, or maintenance of an injured person, except services rendered under the provisions of the Workers’ Compensation Act or the Workers’ Occupational Diseases Act, shall have a lien upon all claims and causes of action of the injured person for the amount of the health care professional’s or health care provider’s reasonable charges up to the date of payment of damages to the injured person. The total amount of all liens under this Act, however, shall not exceed 40% of the verdict, judgment, award, settlement, or compromise secured by or on behalf of the injured person on his or her claim or right of action.” 770 ILCS 23/10(a) (West 2004).

The Act, in referring to the “injured person,” does not distinguish between minors and adults. *Id.* Accordingly, the County contends the plain language of the Act permits a hospital lien to be enforced against a minor.

¶ 29 In contrast, on rehearing plaintiff sets forth a number of arguments as to why a lien under the Act may not be enforced against a minor. Plaintiff's central contention is that there can be no lien against him because there is no underlying debt based on his status as a minor. Plaintiff notes the Uniform Fraudulent Transfer Act (740 ILCS 160/2(h) (West 2012)) defines “lien” as “a charge against or an interest in property to secure payment of a debt or performance of an obligation, and includes a security interest created by agreement, a judicial lien obtained by legal or equitable process or proceedings, a common-law lien, or a statutory lien.” Plaintiff also notes the Uniform Commercial Code (810 ILCS 5/2A-103(1)(r) (West 2012)) provides a somewhat similar definition, that a “lien” is “a charge against or interest in goods to secure payment of a debt or performance of an obligation, but the term does not include a security interest.” Plaintiff further observes the elements of an equitable lien are “ ‘(1) a debt, duty, or obligation owing by one person to another, and (2) a *res* to which that obligation attaches.’ ” *Lewsader v. Wal-Mart Stores, Inc.*, 296 Ill. App. 3d 169, 178 (1998) (quoting *Paine/Wetzel Associates, Inc. v. Gitles*, 174 Ill. App. 3d 389, 393 (1988)). We note that this court has held there is no need for a hospital lien where the underlying debt or obligation has been extinguished. *N.C. v. A.W.*, 305 Ill. App. 3d 773, 775 (1999).

¶ 30 Plaintiff's argument regarding the debt overlooks points of statutory and common law. First, in *Estate of Enloe*, this court ruled that the clear and mandatory language of the Act creates such debts and liability of the injured person secured by lien, regardless of any such remedy at common law. *Estate of Enloe*, 109 Ill. App. 3d at 1091. This ruling is consistent with our supreme court's observation that the Act allows hospitals to provide treatment and thereby

⁸On rehearing, neither plaintiff nor the *amicus* has taken issue with this conclusion.

enter into a creditor-debtor relationship. *Estate of Cooper*, 125 Ill. 2d at 368; *Maynard v. Parker*, 75 Ill. 2d 73, 75 (1979). Indeed, one reason the Act exists is because hospitals may “enter into a creditor-debtor relationship without benefit of the opportunity usually afforded a creditor to ascertain the prospective debtor’s ability to pay.” *Maynard*, 75 Ill. 2d at 75.

¶ 31 Second, under the common law, our supreme court has long held a minor or minor’s estate may incur debt or other obligations by operation of law. See, e.g., *Smith v. Smith*, 69 Ill. 308, 312 (1873). It is also well established, as a general rule, that a minor or the minor’s estate may be liable for necessities furnished to the minor. *In re Estate of Johnstone*, 64 Ill. App. 2d 447, 449 (1965); *Pelham v. Howard Motors, Inc.*, 20 Ill. App. 2d 528, 529 (1959); see *Zazove v. Minneapolis, St. Paul & Sault Ste. Marie Ry. Co.*, 218 Ill. App. 534, 538 (1920) (professional services of an attorney may be a necessary for which an infant is responsible). Indeed, plaintiff’s brief on rehearing concedes a minor is liable for the cost of necessities. Plaintiff does not dispute on appeal that the medical services rendered to him were necessities although there was no evidence of this fact presented during the trial. See, e.g., *Estate of Woodring v. Liberty Mutual Fire Insurance Co.*, 71 Ill. App. 3d 158, 160 (1979). Accordingly, whether by operation of the Act or the common law, a debt exists in this case.⁹

¶ 32 While a minor may incur a debt, there is no basis for the County to seek reimbursement in this case due to the operation of what is commonly known as the family expenses statute, which is a provision of the Rights of Married Persons Act (family expenses statute) (750 ILCS 65/15 (West 2004)). The family expenses statute provides, in relevant part:

“The expenses of the family and of the education of the children shall be chargeable upon the property of both husband and wife, or of either of them, in favor of creditors therefor, and in relation thereto they may be sued jointly or separately.” 750 ILCS 65/15(a)(1) (West 2004).

The identical language now codified at section 15(a)(1) has existed since the statute was enacted in 1874. See *North Shore Community Bank & Trust Co. v. Kollar*, 304 Ill. App. 3d 838, 842 (1999); Ill. Rev. Stat. 1874, ch. 68, ¶ 15. The purpose of this statute is to protect creditors. See *Proctor Hospital v. Taylor*, 279 Ill. App. 3d 624, 627 (1996) (imposing liability against noncustodial parents for expenses incurred on behalf of their children).

¶ 33 “[T]he term ‘family expense’ has not been, and perhaps cannot be, clearly defined.” *North Shore Community Bank & Trust Co. v. Kollar*, 304 Ill. App. 3d at 843 (quoting *White v. Neeland*, 114 Ill. App. 3d 174, 175 (1983)).¹⁰ It is well established, however, that under the family expenses statute, parents are liable for the medical expenses of their minor children. *Graul v. Adrian*, 32 Ill. 2d 345, 347 (1965). Consequently, our supreme court has held that a parent may recover, in a separate action, medical and funeral expenses incurred by the parent for a child whose death occurs as the result of the wrongful act of a third party. *Id.*

⁹Historically, a minor’s liability for necessities was founded on concepts such as *quantum meruit* and *quantum valebant*. See, e.g., *Falconer v. May, Stern & Co.*, 165 Ill. App. 598, 600 (1911). Therefore, a reasonable fee for services rendered may be considered an unpaid debt. See *Scholtens v. Schneider*, 173 Ill. 2d 375, 391 (1996) (legal services).

¹⁰Our supreme court has defined family expenses generally as “expenses for articles which conduce in a substantial manner to the welfare of the family generally and tend to maintain its integrity.” *Carson Pirie Scott & Co. v. Hyde*, 39 Ill. 2d 433, 436 (1968).

¶ 34 Since the *Graul* decision, this court has held that, due to the operation of the family expenses statute, any cause of action to recover for medical expenses is that of the parent and not of the child. For example, in *Bibby v. Meyer*, 60 Ill. App. 2d 156, 163 (1965), decided shortly after *Graul*, the child's attempt to recover medical expenses in his tort action was held barred by a release the mother had signed. In *Kennedy v. Kiss*, 89 Ill. App. 3d 890, 894 (1980), a case in which the parents assigned their cause of action to the minor plaintiff, this court held that because the cause of action for medical expenses lay with the parents, it was essential for the minor plaintiff to both plead and prove the parents were free from contributory negligence. In *Reimers v. Honda Motor Co.*, 150 Ill. App. 3d 840, 843 (1986), this court held that because a parent's right to recover medical expenses arises out of the injury to the minor child, it is governed by the applicable statutory limitations period for derivative causes of action. Although the two rights of action are separate and distinct, the parent's cause of action is frequently merged with the child's cause of action into a single lawsuit. *Doe v. Montessori School of Lake Forest*, 287 Ill. App. 3d 289, 302 (1997). Within said cause of action, a parent typically seeks medical expenses under a separate count. See *Goldberg v. Ruskin*, 113 Ill. 2d 482, 484 (1986); *Primax Recoveries, Inc. v. Atherton*, 365 Ill. App. 3d 1007, 1013 (2006).

¶ 35 Furthermore, there is a line of cases generally holding that an insurer may not enforce a subrogation lien against the recovery received by a minor's estate.¹¹ *E.g.*, *Estate of Aimone v. State of Illinois Health Benefit Plan/Equicor*, 248 Ill. App. 3d 882, 883-84 (1993); *Kelleher v. Hood*, 238 Ill. App. 3d 842, 849 (1992); *In re Estate of Hammond*, 141 Ill. App. 3d 963, 965 (1986); *Estate of Woodring*, 71 Ill. App. 3d at 160. These subrogation lien cases are based not only on the rule that a minor child cannot be a third-party beneficiary of an insurance contract, but also on the premise that only the parents can recover for the child's medical expenses. *Primax Recoveries, Inc. v. Atherton*, 365 Ill. App. 3d 1007, 1011 (2006). As only a parent can recover for his or her child's medical expenses, it follows that the County cannot pursue a lien against plaintiff under the Act as it is the parent, and not the minor, who is liable for those expenses. See *Graul*, 32 Ill. 2d at 347. Accordingly, where the parent has not assigned his or her cause of action to the minor, regardless of whether or not medical expenses are awarded, under the Act an award cannot be attached to any judgment obtained by a minor unless the lien is sought under the family expenses statute. Further, as noted by our supreme court in *Graul*, the language of the family expenses statute specifically makes the expenses of the family chargeable against the parents of the minor. See *id.*

¶ 36 In addition, the *amicus* argues that the "injured person" identified in section 10(a) of the Act should not be limited to a minor patient, but may be interpreted to extend to the minor's parent or parents. In *Claxton v. Grose*, 226 Ill. App. 3d 829 (1992), this court ruled that a father could be considered an injured person entitled to bring suit under section 16 of the Illinois Animal Control Act (Ill. Rev. Stat. 1989, ch. 8, ¶ 366), even though his son was the person actually attacked by the defendant's Doberman pinscher, based in part on the operation of the family expenses statute. *Claxton*, 226 Ill. App. 3d at 831-32. The *amicus* argues that the same logic compels a similar interpretation of the Act in this case.

¹¹This court has upheld the validity of subrogation liens where the circuit court found the minor a third-party beneficiary of the relevant insurance policy. See *Sosin v. Hayes*, 258 Ill. App. 3d 949, 952-53 (1994); *In re Estate of Scott*, 208 Ill. App. 3d 846, 849-50 (1991).

¶ 37

We agree that the reasoning in *Claxton* supports the conclusion that the “injured person” in section 10(a) of the Act extends to the parents of a minor. See *id.* In addition, the tension between the Act and the family expenses statute is best resolved by including parents within the scope of the term “injured person” in section 10(a) of the Act. Such an interpretation is within the object, spirit, and the meaning of the Act. See *Harvel*, 146 Ill. 2d at 284. The contrary, narrower, interpretation of section 10(a) would produce an anomalous or absurd result. See *Stewart v. Industrial Comm’n*, 115 Ill. 2d 337, 340 (1987). The broader interpretation avoids an inconsistency and gives effect to both statutes (*McNamee*, 181 Ill. 2d at 427), particularly where the purpose of both statutes is to aid creditors. Given the longstanding rule that a cause of action to recover for medical expenses is that of the parent and not the child, the judgment that the health care professional or provider would seek to attach will generally be awarded to a parent, not the minor. See *Graul*, 32 Ill. 2d at 347. Furthermore, in cases where damages for medical expenses are not awarded, or the judgment is insufficient to satisfy a lien, the health care professional or provider would ultimately seek to recover from the minor’s parent or parents in any event. Including parents within the definition of an “injured person” in section 10(a) of the Act thereby assists health care professionals and providers to the extent that it will reduce duplicative and inefficient proceedings to enforce their liens. Conversely, excluding parents from the definition would “set[] the stage for inequities that the legislature could not have intended and failed to recognize when it debated and enacted the law.” *Burrell*, 176 Ill. 2d at 179 (Harrison, J., dissenting); see *People ex rel. Community High School District No. 231*, 2 Ill. 2d at 448.¹²

¶ 38

In response to the dissent, we observe that on questions of statutory interpretation, our primary goal is to interpret and construe statutes so that the intention of the legislature is ascertained and given effect. *Belfield v. Coop*, 8 Ill. 2d 293, 306 (1956). All other rules of statutory construction are subordinate to this cardinal principle. *Sylvester v. Industrial Comm’n*, 197 Ill. 2d 225, 232 (2001). Thus, we defer not only to the interpretations of higher courts but also to the intent of the legislature. Further, we must also defer to precedent under the doctrine of *stare decisis*. See *O’Casek v. Children’s Home & Aid Society of Illinois*, 229 Ill. 2d 421, 440 (2008). The challenge a reviewing court faces is that statutory language and existing precedent narrow the range of possible outcomes and accordingly does not dictate a single permissible answer in every case. Where a conflict exists between two statutes, our duty is to construe those statutes in a manner that avoids an inconsistency and gives effect to both statutes. See *McNamee*, 181 Ill. 2d at 427. Moreover, statutes relating to the same subject are governed by one spirit and a single policy, and we must presume that the legislature intended

¹²Our initial opinion in this matter relied on *dicta* in *Anderson v. Department of Mental Health & Developmental Disabilities*, 305 Ill. App. 3d 262 (1999), suggesting that removing the phrase “based on the negligent or wrongful act” from the prior version of the Act “would permit the lien to be attached to any verdict or judgment recovered by the injured person.” (Internal quotation marks omitted.) *Id.* at 266. The Act was amended subsequent to *Anderson* (see *Galvan v. Northwestern Memorial Hospital*, 382 Ill. App. 3d 259, 272 n.3 (2008)) and removed the phrase “based on the negligent or wrongful act” (compare 770 ILCS 35/2 (West 1996), with 770 ILCS 23/20 (West 2004)). Although the *Anderson* court may have been correct about the effect of such an amendment when looking solely at the plain language of the Act, we are mindful that the *Anderson* court was not required to address the interaction of the Act and the family expenses statute. Accordingly, we conclude that the *dicta* in *Anderson* is not persuasive authority on this point of law.

these statutes to be consistent and harmonious. *Uldrych v. VHS of Illinois, Inc.*, 239 Ill. 2d 532, 540 (2011).

¶ 39 Here, we look at the Act and the family expenses statute in harmony so that the goal of the legislature can be accomplished. In this instance, the Act and the family expenses statute is best resolved by including parents within the scope of the term “injured person” in section 10(a) of the Act. Such an interpretation is within the object, spirit and the meaning of the Act. See *Harvel*, 146 Ill. 2d at 284. The contrary, narrower, interpretation of section 10(a) would produce an anomalous or absurd result. See *Stewart v. Industrial Comm’n*, 115 Ill. 2d 337, 340 (1987). The broader, harmonious interpretation avoids an inconsistency and gives effect to both statutes, which is our primary goal. *McNamee*, 181 Ill. 2d at 427. This is particularly relevant where the purpose of both the Act and the family expenses statute is to aid creditors. Therefore, it is clear that the intent of the legislature was to have both the Act and the family expenses statute work in harmony.

¶ 40 In support of its position, the dissent cites four cases, including two that are outside of our jurisdiction and one that is nonbinding on this court, for the proposition that “a parent’s recovery of [medical] expenses may be estopped in favor of the child where the parent brings the suit as next friend.” *Infra* ¶ 65. The crucial distinction in these cases is that the aggrieved parties were ultimately awarded the medical expenses they sought (*White v. Seitz*, 258 Ill. App. 318, 321 (1930), *Fox v. Hopkins*, 343 Ill. App. 404, 405-06 (1951), and *Abbondola v. Kawecki*, 29 N.Y.S.2d 530, 531 (Sup. Ct. 1941)) or the court stated, as a general proposition of law, that a parent was estopped from bringing a future suit for medical expenses where the child had already recovered the medical expenses (*Ellington v. Bradford*, 86 S.E.2d 925, 927 (N.C. 1955)). In this case, however, the trial court expressly found that Prichett failed to establish her claim for medical expenses at trial. Thus, no medical expenses were adjudged. This portion of the trial court’s findings were never appealed. Accordingly, the cases cited by the dissent are inapposite to the case at bar.

¶ 41 *Estate of Cooper and Estate of Enloe*

¶ 42 The County, however, relies on *Estate of Cooper and Estate of Enloe*.¹³ The circuit court specifically rejected the application of those decisions to this matter. The County’s argument implicates *stare decisis* principles. “The doctrine of *stare decisis* expresses the policy of the courts to stand by precedents and not to disturb settled points.” *Clark v. Children’s Memorial Hospital*, 2011 IL 108656, ¶ 102. *Stare decisis* requires a court to follow the decision of a superior court; it does not bind courts to follow the decisions of equal or inferior courts. *O’Casek*, 229 Ill. 2d at 440. “Thus, the opinion of one district, division, or panel of the appellate court is not binding on other districts, divisions, or panels.” *Id.* Nevertheless, horizontal, district-to-district *stare decisis* is “functionally desirable.” *Gilbert v. Municipal Officers’ Electoral Board*, 97 Ill. App. 3d 847, 848 (1981). When a rule of law has been settled, contravening no statute or constitutional principle, such rule ought to be followed absent good cause or compelling reasons to depart from such rule. *Vitro v. Mihelcic*, 209 Ill. 2d 76, 82 (2004). “Where a court of review reexamines an issue already ruled upon and arrives at an inapposite decision, the straight path of *stare decisis* is affected, as well as the reliance interests

¹³The County also cites in passing *Wills v. Foster*, 229 Ill. 2d 393 (2008), and *Maynard v. Parker*, 75 Ill. 2d 73 (1979), which do not involve minor plaintiffs.

of litigants, the bench, and the bar.” *O’Casek*, 229 Ill. 2d at 440. For the following reasons, we conclude our supreme court’s decision in *Estate of Cooper* is not applicable in this case and that *Estate of Enloe* should not be followed.

¶ 43 The County first relies on *Estate of Cooper*, which involved the settlement of a personal injury claim by the estate of a minor. Our supreme court stated that “as a debtor of [the hospital], the estate is obligated to pay for treatment rendered to [the minor] out of any available resources.” *Estate of Cooper*, 125 Ill. 2d at 369. The issues of whether the creation of a hospital lien was precluded by the injured person’s minor status and the operation of the family expenses statute, however, were not raised in *Estate of Cooper*. Rather, the issue decided was the appropriate time for enforcement of a hospital lien, the existence of which was not disputed, and whether a lien can be enforced against an annuity. *Id.* at 368. Thus, we conclude the holding in *Estate of Cooper* is not applicable in this appeal.¹⁴

¶ 44 The County also relies upon *Estate of Enloe*, in which this court rejected the argument that a minor could not be held liable under a hospital lien statute (Ill. Rev. Stat. 1979, ch. 82, ¶ 97) simply because parents are liable for the medical expenses of their minor children under the family expenses statute. *Estate of Enloe*, 109 Ill. App. 3d at 1091-92. The *Enloe* court observed that *Estate of Woodring*, which stated the parents were primarily liable for the minor’s medical expenses under the family expenses statute, was concerned with subrogation, which applies only when a debt was paid for one who was primarily liable. *Id.* at 1091. In contrast, the primary-secondary liability distinction in *Estate of Enloe* was not crucial, because the case involved the Act. See *id.* The *Enloe* court then focused upon the word “chargeable” in the family expenses statute, reasoning:

“We agree with petitioner that the statute merely provides an alternative remedy for creditors. Chargeable means ‘capable of being charged to a particular account or as an expense or liability ***.’ (Webster’s Third New International Dictionary 377 (1976).) Had the legislature intended for this statute to be the sole remedy for creditors, the legislature could easily have stated that the expenses ‘shall be charged’ upon the property of the parents. Since the legislature instead merely stated the expenses shall be capable of being charged to the family’s property, it follows that this is not an exclusive remedy and therefore it does not conflict with the clear language of the Hospital Liens Statute.” *Id.* at 1091-92.

Estate of Enloe was decided by the Fourth District of this court; it has been followed on the point at issue only once, by the Third District. *In re Estate of Norton*, 149 Ill. App. 3d 404, 405 (1986). Conversely, in *Reimers*, the First District held (based on the family expenses statute) that any cause of action to recover for medical expenses is that of the parent and not the child. *Reimers*, 150 Ill. App. 3d at 843. Similarly, *Kennedy*, which held in part that the cause of action

¹⁴The facts in *Estate of Cooper* are also strikingly different from those presented in this appeal. The circuit court of Cook County accepted the settlement agreement at issue and authorized payment contingent upon the adjudication of hospital liens. *Estate of Cooper*, 125 Ill. 2d at 366. Moreover, this court’s opinion in the case noted that, as part of the settlement with Allstate Insurance Company, the minor’s parent and guardian agreed to indemnify and hold the insurer and its insured harmless from any third-party lien upon the proceeds of the compromise. See *In re Estate of Cooper*, 156 Ill. App. 3d 270, 271 (1987).

for medical expenses lay with the parents, is a First District decision. *Kennedy*, 89 Ill. App. 3d at 894.

¶ 45 Clearly, *Reimers*, *Kennedy*, and the other cases cited by plaintiff did not directly consider the effect of the family expenses statute on the enforceability of a hospital lien. Nevertheless, the rule established in those cases is that the cause of action belongs to the parent and not the child. The rule thus runs contrary to the creation of a lien for medical expenses where an injured minor has parents. The *Enloe* court only considered *Estate of Woodring* and distinguished the case as addressing primary versus secondary liability in the context of subrogation. *Estate of Enloe*, 109 Ill. App. 3d at 1091. While we agree that a hospital lienholder under the Act is unlike a subrogee (see *Wending*, 242 Ill. 2d at 270), the *Enloe* court, however, did not address *Bibby* or *Kennedy*, neither of which involved subrogation.¹⁵ Moreover, the *Enloe* court did not consider that the subrogation lien cases are based on the rules that (1) a minor child cannot be a third-party beneficiary of an insurance contract and (2) only the parents can recover for the child's medical expenses. See *Primax Recoveries, Inc.*, 365 Ill. App. 3d at 1011.

¶ 46 We also observe the family expenses statute was amended prior to the decision in *Estate of Enloe* and after the decisions in *Bibby* and *Kennedy*. See Pub. Act 82-262, § 1 (eff. Jan. 1, 1982). The legislature is therefore presumed to have been aware of these decisions and to have acted with such awareness when amending the statute. *Burrell*, 176 Ill. 2d at 176; *Pielet*, 2012 IL 112064, ¶ 48; *Morris*, 187 Ill. 2d at 499. The legislature here chose to amend the statute in other respects, but reenacted the language relevant to this matter intact. Thus, we presume the legislature intended the family expenses statute be interpreted as this court did in *Bibby* and *Kennedy*. See *Williams*, 81 Ill. 2d at 111; *Klaeren*, 316 Ill. App. 3d at 782.¹⁶

¶ 47 In short, *Estate of Enloe* did not account for the weight of authority, including prior authority, interpreting the family expenses statute or rebut the legislature's presumed endorsement of that interpretation. Thus, from the standpoint of *stare decisis*, the *Enloe* court did not provide good cause or compelling reasons to depart from the prior case law bearing on the issue. See *Vitro*, 209 Ill. 2d at 82. Moreover, departing from well-established case law would adversely affect the reliance interests of litigants, the bench, and the bar. See *O'Casek*, 229 Ill. 2d at 440. For these reasons, we choose to follow the interpretation of the family expenses statute in *Reimers* and *Kennedy*. This interpretation is also consistent with the subrogation lien cases, which are partially based on the rule established in *Bibby* and *Kennedy*. Accordingly, we conclude in this matter, where Pritchett did not assign her cause of action for medical expenses to the injured minor plaintiff, no lien exists under the Act. Thus, the circuit court did not err in extinguishing the purported lien.

¶ 48 While we have determined the County must go through the family expenses statute in order to recover the medical expenses incurred by plaintiff, we further interpret the language of the Act to limit the creation of a lien to claims or causes of action seeking medical expenses. As

¹⁵We do not fault the *Enloe* court on this point, as *Bibby* and *Kennedy* may not have been brought to the court's attention by the litigants.

¹⁶The relevant portion of the family expenses statute was also reenacted after the decision in *Estate of Enloe*. See Pub. Act 86-689, § 1 (eff. Jan. 1, 1990). The question here, however, is whether the *Estate of Enloe* decision adequately accounted for the weight of authority and the presumed endorsement of that case law by the legislature in 1982.

previously noted, section 10(a) of the Act provides health care providers “shall have a lien upon all claims and causes of action of the injured person for the amount of the health care professional’s or health care provider’s reasonable charges up to the date of payment of damages to the injured person.” 770 ILCS 23/10(a) (West 2004). The phrase “all claims and causes of action of the injured person” is limited by the phrase “for the amount of the health care professional’s or health care provider’s reasonable charges up to the date of payment of damages to the injured person.” *Id.*; *In re E.B.*, 231 Ill. 2d at 467. The latter phrase does not merely describe the amount of a lien; it also describes the nature of the claim triggering the creation of the lien, *i.e.*, claims for reasonable medical charges.¹⁷ We note that in this case, the trial court did not enter an award of medical expenses. As we interpret the Act to mean that the hospital lien can only attach to an award of medical expenses, and since the trial court did not award medical expenses, there can be no lien.

¶ 49 Given our conclusion on this issue, we need not address the remainder of the County’s arguments on appeal.

¶ 50 CONCLUSION

¶ 51 In sum, we conclude the County’s purported lien was not invalidated for technical reasons. In addition, the County was not required to intervene in the personal injury lawsuit to protect its purported lien. The County, however, does not have a lien under the Act where the parent did not assign her cause of action for medical expenses to the injured minor plaintiff. For all of the aforementioned reasons, the judgment of the circuit court of Cook County is affirmed.

¶ 52 Affirmed.

¶ 53 JUSTICE GORDON, specially concurring.

¶ 54 I agree with the majority’s result, but for additional important reasons, and to provide guidance to the legal community and legislature in the future, I must write separately.

¶ 55 It is clear under Illinois law that, if the plain language used in a statute is clear and unambiguous, the appellate court is not at liberty to depart from its plain meaning. *Ries*, 242 Ill. 2d at 216. The Act which is the subject of this appeal says that Stroger Hospital, which is a hospital operated by the County of Cook, “shall have a lien upon all claims and causes of action of the injured person for the amount of the health care *** provider’s reasonable charges,” not to “exceed 40% of the verdict [or] judgment.” 770 ILCS 23/10(a) (West 2004). The clear and unambiguous language of the statute attaches its lien to the injured person’s loss of normal life, disability, pain and suffering, scarring, and all other damages because those elements of damages are the injured person’s claims and they are also part of the injured person’s cause of action. The Act does not say that the lien is enforceable only as to the medical recovery by the injured party. To read this into the Act changes the clear and unambiguous language of the statute.

¹⁷We observe that “reasonable charges” in this context are generally confined to charges relating to injuries to the patient. See *Gaskill v. Robert E. Sanders Disposal Hauling*, 249 Ill. App. 3d 673, 677 (1993).

¶ 56 Section 20 of the Act further tells us that the lien attaches to the entire verdict and judgment, which again includes the injured person's loss of normal life, disability, pain and suffering, scarring, and all other damages. 770 ILCS 23/20 (West 2004). Again, there is no limitation specified to only the medical expenses included in a verdict, judgment, or settlement. A court of review must construe the statute as a whole and cannot view words or phrases in isolation but, rather, must consider them in light of other relevant provisions of the statute. *In re E.B.*, 231 Ill. 2d 459, 466 (2008). The lawyers for the hospital argue that the lien attaches to the entire verdict because that is what the statute says. I agree, but I find the statute to be a violation of the public policy in Illinois.

¶ 57 In Illinois, causes of action for personal torts are not assignable. *Bernardini v. Home & Automobile Insurance Co.*, 64 Ill. App. 2d 465, 467 (1965). In the 1960s, for the first time in the history of Illinois, medical pay subrogation was placed into automobile insurance policies and in the *Bernardini* case, the lower court found that the subrogation of medical payments was void as against public policy because it was an assignment of a tort. The appellate court reversed, finding that the medical subrogation claim was not against public policy because its wording limited recovery in a third-party tort action only to the medical expenses and therefore was not an assignment of a tort. *Bernardini*, 64 Ill. App. 2d at 466-67. The *Bernardini* court found that subrogation of the medical expenses operated only to secure contribution and indemnity, whereas an assignment transfers the whole claim. *Bernardini*, 64 Ill. App. 2d at 468 (citing *Damhesel v. Hardware Dealers Mutual Fire Insurance Co.*, 60 Ill. App. 2d 279 (1965), and *Remsen v. Midway Liquors, Inc.*, 30 Ill. App. 2d 132 (1961)). The insurance policy in *Bernardini* limited the right to subrogation of the medical expenses only and unless there was a recovery of medical expenses by the insured against a tortfeasor, there would be no recovery for the insurance company. *Bernardini*, 64 Ill. App. 2d at 467-68.

¶ 58 There are two types of subrogation, one is by contract as is found in insurance policies, and the other is by statute as found in the Act here. *Remsen*, 30 Ill. App. 2d at 143. The legal problem that exists in the Act is that the language provides as assignment of the entire claim of the injured person subject to statutory limitations¹⁸ and that concept is void as against public policy. Even if legal scholars believe that the Act is not a statutory subrogation, my result would be the same because the taking of the entire claim of the injured person is still void as against public policy.

¶ 59 *Bernardini* is still good law and has been cited in many similar decisions. See *In re Estate of Mallerdino*, 20 Ill. App. 3d 331, 336 (1974); *Margolin v. Public Mutual Fire Insurance Co.*, 4 Ill. App. 3d 661, 668 (1972); *Dinn Oil Co. v. Hanover Insurance Co.*, 87 Ill. App. 2d 206, 212 (1967). The fact that the majority reads the Act to include only medical expenses does not cure this defect in the language of the Act.

¹⁸Section 10 of the Act (770 ILCS 23/10(a) (West 2004)) provides health care providers with "a lien upon all claims *** of the injured person." Section 10 then limits the amount of lien, stating: "The total amount of all liens under this Act, however, shall not exceed 40% of the verdict *** secured by or on behalf of the injured person on his or her claim." 770 ILCS 23/10(a) (West 2004). Providers then "share proportionate amounts" within this 40% limit. 770 ILCS 23/10(c) (West 2004). However, no "category of *** health care provider (such as hospitals) *** may receive more than one-third of the verdict." 770 ILCS 23/10(c) (West 2004).

¶ 60 I realize that Stroger Hospital treats the poor and the indigent and can have great difficulty in enforcing its liens to the detriment of all of the citizens of Cook County. However, it is the job of the legislature to pass a law that will protect the hospital that is not against public policy and existing law. I hope that the legislature will take another look at this statute and change its wording limiting recovery only to the medical expense portion of any itemized verdict and judgment. I find no problem for the lien to attach to any settlement or nonitemized verdict.

¶ 61 JUSTICE LAMPKIN, dissenting.

¶ 62 I disagree with the majority's conclusions that the County failed to provide a sufficiently complete record on appeal and this court may presume that the mother of Akeem Manago, the injured minor, was a plaintiff in this matter (*supra* ¶ 7 n.4); the County does not have a lien under the Act because Akeem's mother did not assign her cause of action for medical expenses to Akeem (*supra* ¶¶ 1, 47); the Act limits the creation of liens to causes of action specifically seeking medical expenses (*supra* ¶ 48; but see *supra* ¶¶ 55-56 (Gordon, J., specially concurring));¹⁹ and enforcement of a lien under the Act on an unemancipated minor's award conflicts with the rule that a cause of action to recover medical expenses belongs to the parents and not the child (*supra* ¶ 45).

¶ 63 I would find that the hospital has a valid lien and Akeem's mother is estopped from further claim against the defendant tortfeasors for medical expenses where she had the right to recover medical expenses incurred by Akeem, brought suit on Akeem's behalf as next friend, alleged that medical expenses were incurred as a result of Akeem's injury, and testified on Akeem's behalf, and where plaintiff Akeem did not appeal the trial court's judgment denying recovery for the medical expenses that had been stipulated to by the parties at the trial. I would reverse the trial court's ruling granting the motion to strike the hospital's lien and remand the cause to the trial court to adjudicate the hospital's lien against the \$200,000 judgment awarded in Akeem's personal injury case.

¶ 64 In 2005, plaintiff Akeem sustained personal injuries while riding on top of a moving elevator when he was a minor and an invitee on the property of a defendant tortfeasor. The County's hospital treated Akeem's injuries, which resulted in a \$79,512.53 hospital bill that has not been paid. Meanwhile, Akeem, by his mother and next friend, sued the defendant tortfeasors (the property owner, the property management company, and the company hired to provide elevator maintenance) for damages for Akeem's personal injuries and reimbursement of his medical expenses. In 2009, the County served on the parties, pursuant to the Act, the hospital's lien notice for its unpaid medical services.

¶ 65 In 2011, the bench trial commenced without a court reporter, and the County did not participate in or attend that trial. According to the record, Akeem's mother testified at the bench trial and the parties stipulated to the admission into evidence of the medical bills she was given for Akeem's treatment at the County's hospital and the amounts of those bills.

¹⁹The author of the opinion states that "we further interpret the language of the Act to limit the creation of a lien to claims or causes of action seeking medical expenses" and "we interpret the Act to mean that the hospital lien can only attach to an award of medical expenses." (Emphases added.) *Supra* ¶ 48. Nevertheless, this proposition seems to lack majority support because the author of the special concurrence emphasizes that it is improper to read into the plain language of the Act the limitation that "the lien is enforceable only as to the medical recovery of the injured party." *Supra* ¶ 55.

According to the trial court's December 7, 2011, written order, the "parties worked out an arrangement by which some evidence was adduced through: live testimony, stipulation, and by way of the reading of that testimony by the Court outside the presence of the lawyers." Thereafter, the trial court awarded Akeem, who was 50% responsible for his own injuries, a \$200,000 judgment for his scarring, pain and suffering, and loss of a normal life. However, despite the parties' stipulation to the medical bills, the trial court found that "Plaintiffs [*sic*] adduced no testimony as to who was responsible to pay for these medical bills" and concluded that Akeem's mother had "failed to establish that she had any expectation that she had to pay any of the \$79,512.53 hospital bill back to [the County's hospital]." The trial court denied any recovery for medical bills and retained jurisdiction for purposes of any liens. Plaintiff's counsel informed the County's counsel of the trial court's ruling.

¶ 66 In January 2012, plaintiff moved the trial court to reconsider its ruling, arguing, *inter alia*, that it was error to deny an award for medical expenses because the parties had stipulated to the introduction into evidence of the itemized medical bills and the law mandates that parents are liable for the medical expenses of their children. Also in January 2012, plaintiff moved to strike and extinguish the hospital's lien, arguing that no lien for medical services attached to Akeem's judgment because parents are responsible for payment of their children's medical expenses and the trial court did not award Akeem's mother any damages for Akeem's medical expenses. The County filed its response, objecting to plaintiff's petition to strike and extinguish the hospital's lien.

¶ 67 At the hearing on plaintiff's motion to reconsider and motion to strike the lien, the trial court faulted the County for not intervening during the trial to present evidence to protect its lien and complained that "not a single bit of evidence was adduced saying that the mother was responsible to pay [the medical bills]." The County responded that its lien was properly created in accordance with the Act, the County had no duty to intervene in the personal injury litigation, and the settled law in Illinois provided that a hospital's lien was enforceable against a minor's personal injury judgment.

¶ 68 The trial court denied plaintiff's motion for reconsideration and granted plaintiff's motion to strike and extinguish the hospital's lien. Thereafter, the trial court issued an agreed order for plaintiff's counsel to escrow \$66,666.67 in lien funds. The County timely appealed the order striking and extinguishing the hospital's lien, but plaintiff did not appeal the denial of his motion for reconsideration. The County asks this court to reverse the order striking and extinguishing its lien and order that the hospital be paid the sum of \$66,666.66, which is one-third of the \$200,000 judgment.

¶ 69 The Act creates a statutory lien that compensates health care professionals or providers for reasonable charges for any treatment, care or maintenance services rendered to an injured person. 770 ILCS 23/10 (West 2008). By ensuring that health care professionals and providers are compensated for their services, statutes like the Act lessen the burden on hospitals and other medical providers imposed by nonpaying accident cases and induce hospitals to receive or quickly treat patients injured in accidents without first considering whether those patients will be able to pay the medical bills incurred. *In re Estate of Cooper*, 125 Ill. 2d 363, 368-69 (1988); 41 C.J.S. *Hospitals* § 22 (2016). Even though the Act has remedial features, the application of the Act in the instant case could be deemed in derogation of the common-law doctrine of necessities, under which a parent is liable to provide necessary goods and services for his or her child (see *Hunt v. Thompson*, 4 Ill. 179, 180 (1840)); accordingly, the Act should

be strictly construed when determining whether minors come within its operation (see *In re W.W.*, 97 Ill. 2d 53, 57 (1983) (the State is not allowed to recover appeal costs incurred in juvenile adjudications of guilt)).

¶ 70 The requisites for the creation of a valid lien under the Act are the rendering of any services in the treatment of an injured person and service of the notice of a lien in accordance with the Act. 770 ILCS 23/10 (West 2008). The lien claimant has a continuing obligation under the Act to permit parties in litigation related to the injuries to examine the injured person's records and to furnish statements regarding the injuries and treatment, and the lien shall immediately become null and void if the lien claimant fails or refuses to give or file a statement regarding the injuries or treatment. 770 ILCS 23/25 (West 2008). The lien is perfected by proper service of notice, provided the lien claimant complies with any requests to furnish statements regarding the injured person's injuries and treatment and attaches after service to any recovery secured by or on behalf of the injured person. 770 ILCS 23/10, 20, 25 (West 2008); *In re Estate of Cooper*, 125 Ill. 2d at 369. The plain language of the Act empowers the trial court not to reduce the lien but rather to determine if the statutory requirements for a valid lien have been met and, if so, to enforce the lien subject to statutory limits on the amount of recovery. 770 ILCS 23/30 (West 2008); *In re Estate of Poole*, 26 Ill. 2d 443, 445 (1962). The statutory limits on the amount of recovery may be waived or reduced only by the lienholder. 770 ILCS 23/10(c) (West 2008).

¶ 71 Notwithstanding the strict construction of the Act in the instant case involving a minor, the plain and unambiguous language of the Act establishes that the legislature defined the scope of this lien very broadly. Specifically, the legislature has given the health care professional or provider "a lien upon *all claims and causes of action* of the injured person." (Emphasis added.) 770 ILCS 23/10 (West 2008). Moreover, the lien attaches to a certain percentage of a broad category of property, *i.e.*, "*any verdict, judgment, award, settlement, or compromise secured by or on behalf of the injured person.*" (Emphasis added.) 770 ILCS 23/20 (West 2008). Significantly, the Illinois legislature did not include any language in the Act that disallows a hospital lien or reduces that lien when the medical services have been provided to a minor; if the legislature had intended such a result, it would have expressly provided language for it in the statute. *Hines v. Department of Public Aid*, 221 Ill. 2d 222, 230 (2006) (court "may not annex new provisions or substitute different ones, or read into the statute exceptions, limitations, or conditions which the legislature did not express"); *Meier v. Olivero*, 279 Ill. App. 3d 630, 632-33 (1996) ("A legislative enactment that prescribes the conditions essential to the existence and preservation of a statutory lien may not be disregarded.").

¶ 72 Clearly, the legislature's intent was to allow hospital liens on minors' recoveries from judgments or settlements for their injuries because the entire Act is devoid of any language limiting the recovery of minors. In fact, the Act expressly states that only the lienholder can reduce the lien. 770 ILCS 23/10(c) (West 2008) ("The statutory limitations under this Section may be waived or otherwise reduced only by the lienholder."). Furthermore, there is no provision in the Act limiting the attachment of the lien to a recovery designated as pertaining specifically to medical expenses, and it is not the province of the courts to inject provisions not found in a statute. Consequently, I cannot agree with the majority's position that the hospital's perfected lien cannot attach to the \$200,000 judgment Akeem obtained against the tortfeasors that caused his injuries.

¶ 73

The general rule is that liens attach to a recovery for a minor even though the minor could not contract for the services to create the underlying debt. *In re Estate of Cooper*, 125 Ill. 2d at 369 (allowing a hospital lien against a minor's personal injury settlement); *In re Estate of McMillan*, 115 Ill. App. 3d 1022 (1983) (trial court erred in reducing the hospital's lien to less than one-third of the settlement proceeds collected by the estate of the minor injured in an auto accident); *In re Estate of Enloe*, 109 Ill. App. 3d 1089, 1091 (1982) (the validity of a hospital's lien under the Act on the personal injury settlement of a minor was not dependent upon common-law theories concerning the existence of a valid underlying contract between the infant and the hospital); cf. *Richmond v. Caban*, 324 Ill. App. 3d 48, 53-54 (2001) (although a hospital lien may attach to a minor's personal injury settlement pursuant to the Act, the hold-harmless clause of the HMO agreement, which was mandated by statute, provided that the hospital had no recourse against the minor or the parents aside from two exceptions, so the lien was void unless it was filed to recover payment for one of those exceptions); *N.C. v. A.W.*, 305 Ill. App. 3d 773, 775 (1999) (a hospital may not assert lien rights in a minor's estate if the minor's insurer has already reimbursed the hospital for the medical services rendered); *In re Estate of Phillips*, 163 Ill. App. 3d 935, 938 (1987) (hospital's lien, which was filed after the court already had begun distributing the proceeds of the minor's personal injury settlement to medical creditors, was untimely and thus not perfected); accord *Commonwealth v. Lee*, 387 S.E.2d 770 (Va. 1990); *Dade County v. Perez*, 237 So. 2d 781 (Fla. Dist. Ct. App. 1970); *Application of Charles S. Wilson Memorial Hospital v. Puskar*, 208 N.Y.S.2d 229 (Sup. Ct. 1960).

¶ 74

The family expense statute (750 ILCS 65/15 (West 2008)) is an alternative rather than an exclusive remedy for a hospital, which may still assert a lien under the Act against the minor's personal injury settlement or judgment. *In re Estate of Enloe*, 109 Ill. App. 3d at 1091-92. Pursuant to the family expense statute, medical expenses incurred on behalf of a minor child are family expenses, and parents are liable for the medical expenses of their minor children. 750 ILCS 65/15(a)(1) (West 2008); *Cullotta v. Cullotta*, 287 Ill. App. 3d 967, 975 (1997). Accordingly, any cause of action against a tortfeasor to recover for medical expenses is that of the parent and not the child. *Graul v. Adrian*, 32 Ill. 2d 345, 347 (1965). However, where a cause of action for personal injuries to a minor child is brought by the child's parent as next friend on behalf of the child, the parent may waive the right to recover the money expended for the child in paying medical expenses and allow the child to recover the same. *Fox v. Hopkins*, 343 Ill. App. 404, 411 (1951); see also *White v. Seitz*, 258 Ill. App. 318, 326 (1930), *rev'd on other grounds*, 342 Ill. 266 (1930).²⁰ Specifically, the actions of a parent in appearing as next friend in the lawsuit and testifying on the child's behalf serve to estop the parent from further claim against the defendant tortfeasor on account of such payments for medical expenses. *Fox*, 343 Ill. App. at 411 (father was estopped from recovery for medical expenses where he filed personal injury action as next friend on behalf of his daughter, alleged that medical expenses were incurred as a result of the automobile collision, and prosecuted the suit until the trial began); *White*, 258 Ill. App. at 326 (father was estopped from further claim against the

²⁰*White* is an appellate court decision prior to 1935 and thus is not binding authority because it predates an amendment to the Courts Act that conferred precedential authority to Illinois Appellate Court decisions. See *Graham v. White-Phillips Co.*, 296 U.S. 27, 31 (1935); *Chicago Title & Trust Co. v. Vance*, 175 Ill. App. 3d 600, 606 (1988) (citing Ill. Rev. Stat. 1935, ch. 37, ¶ 41). Nevertheless, the holding and rationale of *White* is consistent with *Fox*, which was issued after 1935.

defendant tortfeasor for medical expenses where he brought suit on behalf of his minor son as next friend, had the right to waive his right to recover the medical expenses incurred by the son in an automobile collision, and appeared as next friend in this suit and testified on his son's behalf).

¶ 75 Other jurisdictions also take the view that, in addition to formally assigning the right to recover medical expenses to the child, the parent's recovery of such expenses may be estopped in favor of the child where the parent brings the suit as next friend. See *Ellington v. Bradford*, 86 S.E.2d 925, 926-27 (N.C. 1955) (a hospital's lien may attach to a minor's recovery when the parent, as next friend, has brought and prosecuted an action for the minor child and claimed medical expenses as an element of the damages because that parent is deemed to have waived his individual right to recover those medical expenses and is estopped from asserting them); cf. *Abbondola v. Kawecki*, 29 N.Y.S.2d 530, 531 (Sup. Ct. 1941) (where the minor plaintiff did not claim medical expenses and recovered a judgment for personal injuries, and the father—in his own action—recovered a judgment for medical expenses incurred, and the hospital had an equitable lien on the father's recovery by virtue of an assignment by the father, the hospital could not also recover its statutory lien for medical expenses against the minor).

¶ 76 According to the record, the caption and text of the second amended complaint establish that Akeem's mother brought suit only on behalf of Akeem, a minor, as next friend. Furthermore, that complaint includes within Akeem's claim for damages for his injuries the statement that Akeem's mother incurred medical expenses on his behalf. Despite this clear indication in the record concerning the proper identity of the plaintiff in this case, the trial judge erroneously referred in his written decision to Akeem's mother as a plaintiff who brought her own count and claim for medical expenses. Although the bench trial commenced without a court reporter and the record on appeal does not include a bystander's report of the trial, the absence of a transcript or bystander's report does not raise any doubts concerning the proper parties in this case, Akeem's claim for damages for his injuries and reimbursement for medical expenses, or the validity of the hospital's perfected lien. Thus, I disagree with the majority's conclusions that the County failed to provide a sufficiently complete record to support its claim of error and this court may presume that Akeem's mother was an additional plaintiff who brought her own count and claim for medical expenses. *Supra* ¶ 7 n.4. The record also establishes that Akeem's mother testified on his behalf, and the parties stipulated to the admission into evidence of the medical bills she was given for Akeem's treatment at the hospital and the amounts of those bills. See *Wills v. Foster*, 229 Ill. 2d 393, 420 (2008) (by stipulating to the admission into evidence of the amounts billed by medical providers and failing to offer any objection, the tortfeasor relieved the injured plaintiff motorist of the burden of establishing the reasonableness of the amounts billed).

¶ 77 Under these circumstances, the County was entitled to enforcement of its lien under the Act on Akeem's recovery in his personal injury cause of action. When an injured person recovers any damages for his injury, the Act permits enforcement of a lien in favor of any health care professional or provider who treated the injuries for which the damages were recovered. Ordinarily, Akeem, as a minor plaintiff, would not be permitted to claim medical expenses in an action against the tortfeasors because the liability for a minor's medical expenses is the liability of the parent. However, because the Act provides a rather extraordinary remedy in derogation of the common law, it is only in certain circumstances that the recovery of a minor would be subject to a hospital's lien, such as when, for some reason, a parent cannot or will not

claim those expenses from one who has tortiously injured the child. See *Fox*, 343 Ill. App. at 411; *White*, 258 Ill. App. at 326; *Ellington*, 86 S.E.2d at 926-27. Here, the hospital's lien may attach to Akeem's recovery because his mother is estopped from claiming those medical expenses against the tortfeasors where she brought the suit on behalf of Akeem as next friend, alleged the medical expenses were incurred as a result of the tortfeasors' negligence, and testified on Akeem's behalf. See *Fox*, 343 Ill. App. at 411; *White*, 258 Ill. App. at 326; *Ellington*, 86 S.E.2d at 926-27. Moreover, Akeem has failed to appeal the trial court's erroneous denial of relief for the stipulated medical expenses.

¶ 78 Because the Act allows a hospital lienholder to recover unpaid medical expenses from all claims the injured patient has against the tortfeasors, it would be illogical to conclude that a perfected hospital lien should not be applied against the proceeds of the minor injured plaintiff's personal injury judgment. The majority's interpretation of the Act leaves hospitals at the mercy of the parents or guardians who might or might not, as they saw fit, assert a cause of action for medical expenses. See *Charles S. Wilson Memorial Hospital*, 208 N.Y.S.2d at 231. Moreover, the hospital's perfected statutory lien cannot be eliminated simply by the trial court's erroneous denial of an award to the plaintiff for stipulated medical expenses and the plaintiff's subsequent failure to appeal that erroneous ruling. Under the circumstances of this case, it would be unconscionable to permit Akeem to receive free medical care for his injuries and recover damages from the tortfeasors for those injuries without any setoff for the medical expenses directly related to those injuries. To do so would violate the explicit provisions of the Act, deprive a nonprofit, public hospital of much needed funding, and force the hospital to expend further resources to attempt to recover the medical expenses from the parent.

¶ 79 For the foregoing reasons, I respectfully dissent from the majority's judgment affirming the judgment of the circuit court.



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November 23, 2016. Decided

No. 121978

Reporter

2016 Ill. LEXIS 1269 *, 65 N.E.3d 842 | 408 Ill. Dec. 366

Akeem Manago, etc., respondent, v. The County of Cook, petitioner.

Notice: DECISION WITHOUT PUBLISHED OPINION

Prior History: [*1] Leave to appeal. Appellate Court, First District. (1-12-1365).

Manago v. Cnty of Cook, 2016 Ill. App (1st) 121365, 2016 Ill. App. LEXIS 435, 405 Ill. Dec. 16, 57 N.E.3d 701 (2016)

Opinion

PETITION FOR LEAVE TO APPEAL ALLOWED.



Table of Contents of Record on Appeal

PAGE #	DOCUMENT	DATE
<u>Record, Volume 1 of 4</u>		
C 00002	Civil action cover sheet	11/26/08
C 00003-14	Complaint	11/26/08
C 00015	Case management notice	12/03/08
C 00016	Summons	12/08/08
C 00017	Return of service	12/26/08
C 00018	Summons	12/16/08
C 00019	Return of service	12/26/08
C 00020	Summons	11/26/08
C 00021	Summons	11/26/08
C 00022-33	Complaint	11/26/08
C 00034	Summons	12/08/08
C 00035	Return of service	12/26/08
C 00036-37	Notice of filing	01/08/09
C 00038	Appearance	01/08/09
C 00039-43	Answer	01/08/09
C 00044-49	Affirmative defense	01/08/09
C 00050-53	Notice to produce	01/08/09
C 00054-56	Notice of discovery deposition	01/08/09
C 00057-60	Production request	01/08/09
C 00061-62	Rule 213(f) interrogatories	01/08/09
C 00063-66	Standard interrogatories	01/08/09
C 00067-68	Request to admit	01/08/09
C 00069-70	Request to admit	01/27/09
C 00071-72	Notice of filing	01/27/09
C 00073-75	Plaintiff's answers to request to admit	01/27/09
C 00076-77	Notice of filing	03/11/09
C 00078	Subpoena for discovery deposition	03/11/09
C 00079	Affidavit of process server	03/10/09
C 00080	Subpoena for discovery deposition	03/11/09
C 00081	Affidavit of process server	03/10/09
C 00082	Subpoena for discovery deposition	03/11/09
C 00083	Affidavit of process server	03/10/09
C 00084	Subpoena for discovery deposition	03/11/09
C 00085	Affidavit of process server	03/10/09
C 00086	Case management order	04/01/09
C 00087-88	Qualified protective order	04/01/09
C 00089	Notice of motion	05/07/09
C 00090-97	Motion to strike	05/07/09

PAGE #	DOCUMENT	DATE
<u>Record, Volume 1 of 4 (continued)</u>		
C 00098	Notice of filing	05/15/09
C 00099-101	Counterclaim for contribution	05/15/09
C 00102	Routine order	05/15/09
C 00103	Agreed order	05/21/09
C 00104	Case management order	07/29/09
C 00105	Agreed order	07/30/09
C 00106	Agreed order	08/14/09
C 00107	Continuance order	09/09/09
C 00108	Case management order	09/30/09
C 00109	Continuance order	01/06/10
C 00110	Alias summons	01/07/10
C 00111-112	Notice of motion	01/08/10
C 00113	Motion to appoint special process server	01/08/10
C 00114	Order	01/08/10
C 00115	Case management order	02/03/10
C 00116	Alias summons	03/08/10
C 00117	Continuance order	03/16/10
C 00118	Case management order	04/07/10
C 00119	Defendant's motion to file appearance, etc.	04/12/10
C 00120	Order	04/20/10
C 00121	Notice of filing	04/21/10
C 00122	Appearance	04/21/10
C 00123-24	Notice of motion	04/21/10
C 00125-55	Motion to dismiss	04/21/10
C 00156	Briefing schedule order	04/29/10
C 00157	Continuance order	04/29/10
C 00158	Continuance order	06/2 /10
C 00159	Order	07/12/10
C 00160	Briefing schedule order	07/28/10
C 00161	Taken under advisement order	08/11/10
C 00162	Agreed order	08/19/10
C 00163-64	Notice of filing	09/24/10
C 00165-83	Reply to response to motion to dismiss	09/24/10
C 00184	Agreed order	09/27/10
C 00185-96	Order	10/28/10
C 00197	Agreed order	10/28/10
C 00198	Continuance order	11/10/09
C 00199	Order	11/10/10
C 00200	Order for active case management	11/12/10
C 00201	Order	11/18/10

PAGE #	DOCUMENT	DATE
<u>Record, Volume 1 of 4 (continued)</u>		
C 00202	Order	11/23/10
C 00203	Order	12/01/10
C 00204	Previous dismissal order	12/01/10
C 00205-06	Notice of motion	12/01/10
C 00207-08	Notice of filing	12/10/10
C 00209-11	Response to Rule 213(f) interrogatories	12/10/10
C 00212	Active case management order	12/15/10
C 00213-14	Motion to file second amended complaint	03/09/11
C 00215	Active case management order	03/09/11
C 00216	Order	03/09/11
C 00217-22	Second amended complaint	03/09/11
C 00223	Notice of filing	03/10/11
C 00224-27	Answer to amended complaint	03/10/11
C 00228	Notice of filing	03/10/11
C 00229-30	Supplement to Rule 213(f) interrogatories response	03/10/11
C 00231-42	Amended affirmative defense	03/10/11
C 00243	Notice of filing	03/18/11
C 00244-47	Amended notice to produce	03/18/11
C 00248	Order	05/25/11
C 00249	Order	03/29/11

PAGE #	DOCUMENT	DATE
<u>Record, Volume 2 of 4</u>		
C 00252	Order	09/22/11
C 00253-55	Motion for writ of habeas corpus	10/18/11
C 00256	Draft order	
C 00257	Order	10/18/11
C 00258	Order	10/24/11
C 00259-62	Plaintiff's response to motion for substitution of judge	10/25/11
C 00263	Order	10/25/11
C 00264	Defendant's motion for substitution of judge	10/25/11
C 00265-72	Defendant's motion in limine	10/25/11
C 00272-84	Defendant's motion in limine	10/25/11
C 00285	Order	10/25/11
C 00286-89	Plaintiff's response to motion for substitution of judge	10/26/11

PAGE #	DOCUMENT	DATE
<u>Record, Volume 2 of 4 (continued)</u>		
C 00290	Response to affirmative defenses	10/26/11
C 00291-92	Affidavit of service	10/31/11
C 00293-94	Order	10/18/11
C 00295-311	Reply to response to affirmative defenses	12/01/11
C 00312-16	Trial court's judgment order	12/07/11
C 00317	Notice of motion	12/08/11
C 00318-19	Defendant's motion to clarify order setting verdict amount	12/08/11
C 00320-24	Trial court's judgment order	12/07/11
C 00325	Order clarifying 12/07/11 order setting verdict amount	12/09/11
C 00326-32	Plaintiff's motion for reconsideration	01/06/12
C 00333	Order	01/17/12
C 00334-47	Defendants' response to plaintiff's motion for reconsideration	02/06/12
C 00348	Order setting briefing schedule	02/08/12
C 00349	Notice of filing	03/02/12
C 00350	Order setting briefing schedule	02/08/12
C 00351-459	Cook County's response in opposition to plaintiff's petition to strike and extinguish hospital lien	03/02/12
C 00460-62	Petition to strike and extinguish hospital lien	01/25/12
C 00463	Order clarifying 12/07/11 order setting verdict amount	12/09/11
C 00464-68	Trial court's judgment order	12/07/11
C 00469	Notice of filing	01/06/12
C 00470-72	Plaintiff's motion for reconsideration	01/06/12
C 00473	Courtesy copy letter	02/07/12
C 00474-480	Defendants' response to plaintiff's motion for reconsideration	02/06/12
C 00481-86	Plaintiff's reply to defendants' response to motion for reconsideration	03/21/12
C 00487-88	Plaintiffs' reply to Cook County's response to plaintiffs' motion to strike and extinguish hospital lien	03/21/12
C 00489	Agreed order	03/22/12
C 00490	Order denying plaintiff's motion for re- consideration and granting plaintiff's motion to strike and extinguish hospital lien	04/25/12

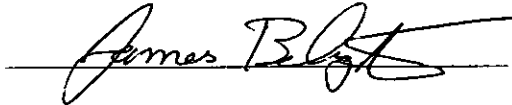
PAGE #	DOCUMENT	DATE
<u>Record, Volume 2 of 4 (continued)</u>		
C 00491	Notice of motion	05/01/12
C 00492-93	Cook County's motion to escrow lien funds pending appeal	05/01/12
C 00494	Agreed order escrowing lien funds pending appeal	05/07/10
C 00495	Notice of filing	05/10/12
C 00496-97	Notice of appeal	05/10/12
C 00498	Request for preparation of the record on appeal	05/10/12
C 00499	Filing fee exemption cover sheet	

PAGE #	DOCUMENT	DATE
<u>Record, Volume 3 of 4</u>		
C 00502-03	Notice of appeal	05/10/12
C 00504	Notice of filing	05/10/12
C 00505	Request for preparation of the record on appeal	05/10/12

PAGE #	DOCUMENT	DATE
<u>Record, Volume 4 of 4</u>		
00002-18	Transcript of proceedings	04/25/12

CERTIFICATE OF COMPLIANCE

I certify that this brief conforms to the requirements of Rule 341(a) and (b). The length of this brief, excluding the pages containing the Rule 341 (d) cover, the Rule 341(h)(1) statement of points and authorities, the Rule 341(c) certificate of compliance, the certificate of service, and those matters to be appended to the brief under Rule 342(a) is 30 pages.

A handwritten signature in black ink, appearing to read "James Beligratis", is written over a horizontal line.

James Beligratis