DCN 973



THE SUPERIOR COURT OF PENNSYLVANIA

JUDGE'S CHAMBERS Suite 2703 Grant Building Pittsburgh, Pennsylvania 15219 (412)565-3509

JOHN G. BROSKY SENIOR JUDGE

Please refer to this number when reaponding 9503, 24-14

March 22, 1995

Senator Alan Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Senator Dixon:

The governmental body of Allegheny County, Pennsylvania, the Board of County Commissioners, has appointed me Chairman of the Western Pennsylvania Coalition to keep the 911th AFRES Unit at Greater Pitt International Airport.

Since my correspondence will come across your desk, this is to let you know that congressional and governmental officials together with community leaders will be taking a very active part in presenting to you and members of BRAC such data and support on the military value of the Air Base to justify its retention.

I am looking forward to meeting you in the near future.

Your consideration is deeply appreciated.

Sincerely, John G. Brosky Maj/Gen (Ret.) PaANG

JGB/jec

JUDGE JOHN G. BROSKY SUPERIOR COURT OF PENNSYLVANIA

THE HONORABLE JUDGE JOHN G. BROSKY, WAS HONORED BY THE ALLEGHENY COUNTY BAR ASSOCIATION AT A PORTRAIT CEREMONY FOR HIS 30 PLUS YEARS OF SERVICE ON THE BENCH AND AS AN OUTSTANDING LEADER WHO ESTABLISHED THE MODERN FAMILY COURT IN ALLEGHENY COUNTY. AT THAT FUNCTION, THE PRESIDENT JUDGE OF THE SUPERIOR COURT SAID THAT JUDGE BROSKY WAS AN OUTSTANDING JURIST, A HUMANITARIAN, BANQUET SPEAKER, A VETERAN OF THE ARMED FORCES, HUMORIST, HISTORIAN, PHOTOGRAPHER OF THE COURT AND 'THE REVEREND' WHO IS OFTEN CALLED UPON TO GIVE BLESSINGS AND INVOCATIONS.

JUDGE BROSKY GRADUATED FROM THE UNIVERSITY OF PITTSBURGH IN 1942 AND IMMEDIATELY ENTERED THE ARMED FORCES WITH SERVICE IN THE SOUTH PACIFIC. AFTER THE WAR, HE ENTERED THE PITT LAW SCHOOL, GRADUATING IN 1949.

IN 1956, JUDGE BROSKY WAS APPOINTED TO THE OLD COUNTY COURT OF ALLEGHENY COUNTY AND THEREAFTER SERVED IN COMMON PLEAS COURT FROM 1960 UNTIL 1980 WHEN HE BECAME A MEMBER OF THE SUPERIOR COURT OF PENNSYLVANIA. JUDGE BROSKY WAS BORN IN SCOTT TOWNSHIP WHERE HE AND HIS WIFE, ROSE, RESIDE. THEY HAVE THREE CHILDREN. THEY ARE: JOHN, A PATENT LAWYER; DAVID, A LAWYER; AND CAROL, A DOMESTIC RELATIONS COUNSELOR IN THE FAMILY DIVISION.

IN WORLD WAR II, JUDGE BROSKY WAS AN OFFICER IN THE SOUTH PACIFIC PARTICIPATING IN THE CAMPAIGNS OF GUADALCANAL, SOLOMON ISLANDS, NEW GUINEA AND THE PHILLIPINES. AFTER THE WAR HE JOINED THE UNITED STATES AIR FORCE, AND WAS ASSIGNED TO THE PENNSYLVANIA AIR NATIONAL GUARD FROM WHICH HE RETIRED AS A MAJOR GENERAL.

JUDGE BROSKY WAS THE STATE PRESIDENT OF THE PENNSYLVANIA CONFERENCE OF STATE TRIAL JUDGES; STATE PRESIDENT OF THE PENNSYLVANIA NATIONAL GUARD ASSOCIATION AND THE DISABLED AMERICAN VETERANS. HE WAS ALSO THE NATIONAL PRESIDENT OF THE AIR FORCE ASSOCIATION.

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DEDICATED TO MANY COMMUNITY ACTIVITIES, JUDGE BROSKY WAS PRESIDENT OF THE GREATER PITTSBURGH GUILD FOR THE BLIND NOW IN ITS 35TH YEAR OF WHICH HE WAS A CHARTER MEMBER AND STILL REMAINS ON THE BOARD OF DIRECTORS; DIRECTOR, HOME HEALTH SERVICES AND FOUNDER, NOW IN ITS 20TH YEAR; PAST PRESIDENT OF THE CHARTIERS VALLEY SCHOOL DISTRICT; PAST CHAIRMAN, BOARD OF DIRECTORS, BOYS & GIRLS CLUB OF WESTERN PENNSYLVANIA; CHAIRMAN, MON VALLEY COMMISSION, CREATED TO STIMULATE ECONOMIC GROWTH IN THE AREA, AND DIRECTOR OF MANY OTHER ORGANIZATIONS.

FOR HIS OUTSTANDING SERVICE, HE WAS MAN OF THE YEAR IN LAW BY THE PITTSBURGH JAYCEES AND THE CHARTIERS VALLEY CHAMBER OF COMMERCE. HE WAS THE VARSITY LETTERMAN OF DISTINCTION AT PITT AND A RECIPIENT OF MANY HUMANITARIAN AWARDS, THE CHARTIERS VALLEY 'COMMISSION ON HUMAN RELATIONS COMMUNITY SERVICE AWARD; THE ST. THOMAS MORE AWARD IN 1989; THE GEORGE WASHINGTON HONOR MEDAL AWARDED BY FREEDOMS FOUNDATION AT VALLEY FORGE, 1990; MAN OF THE YEAR 1990, AMERICAN BIOGRAPHICAL INSTITUTE; AND MAN OF THE YEAR AWARD, KOSCIUSZKO FOUNDATION, PITTSBURGH CHAPTER, 1991; 1994 MAN OF THE YEAR IN LAW & GOVERNMENT, VECTORS/PITTSBURGH.

IN ADDITION, THE JUDGE IS AN ACCOMPLISHED HORSESHOE PITCHER BEING A STATE CLASS CHAMPION IN 1992, 1993 AND SEVENTH IN THE WORLD CHAMPIONSHIP.

AS YOU CAN EXPECT, HE IS LISTED IN WHO'S WHO IN AMERICAN LAW; INTERNATIONAL WHO'S WHO OF INTELLECTUALS; TWO THOUSAND NOTABLE AMERICANS; AND OTHER WHO'S WHO PUBLICATIONS.

* * * * * *

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950324 - 14

FROM: BROSKY, JOHN G	TO: DIXON
TITLE: MAU/GEN (RET)-CHAIRMAN	TILE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
WESTERN PA COALITION	DBCRC

INSTALLATION (s) DISCUSSED:

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STAFF DIRECTOR	~			COMMISSIONER COX			
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GENERAL COUNSEL				COMMISSIONER KLING			
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DIRECTOR OF TRAVEL	1		1	CROSS SERVICE TEAM LEADER			
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DIR_INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	FYI

Subject/Remarks:

INFORMING THAT HE HAS BEEN APPOINTED CHAIRMAN
ABTHE INCLIEDAN DA COALITIONTO KEEP THE.
GIITH AFRES WINT AT GREATER PITT AIRPORT OICK
(BIO INCLADED) (CU
* COPY SENT TO ALL COMMISSIONERS *
Due Date: 950331 Rousing Date: 950324 Date Originated (50322 Mail Date:



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

March 29, 1995

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

The Honorable John G. Brosky Senior Judge Superior Court of Pennsylvania Judge's Chambers Suite 2703 Grant Building Pittsburgh, Pennsylvania 15219

Please rater to this number when reeponding

Dear Judge Brosky:

Thank you for providing the Defense Base Closure and Realignment Commission with information pertinent to the present round of closure and realignment recommendations. Congratulations on your appointment as the Chairman of the Western Pennsylvania Coalition to keep the 911th AFRES Unit at the Greater Pittsburgh International Airport.

I appreciate your interest in the Department of Defense's recommendations concerning the 911th AFRES Unit. You may be certain that the Commission will thoroughly review the information used by the Defense Department when making its recommendations. I look forward to working with you during this difficult and challenging process.

Please do not hesitate to contact the Commission whenever you believe we can be of assistance.

Sincerely.

AJD:cw

WAYS AND MEANS COMMITTEE RANKING MINORITY MEMBER

SUBCOMMITTEES:

TRADE

JOINT COMMITTEE ON TAXATION SAM M. GIBBONS

Congress of the United States

HOUSE OF REPRESENTATIVES WASHINGTON, D.C. 20515

March 22, 1995

HOUSE OFFICE BUILDING WASHINGTON, D.C. 20515 TELEPHONE: (202) 225-3376 2002 N. LOIS AVE.

PLEASE RESPOND TO:

2002 N. LOIS AVE. SUITE 260 TAMPA, FLORIDA 33607 TELEPHONE: (813) 870-2101

BARBARA TOFFLING

Please reise to this number when recording 9503.

The Honorable Alan Dixon Chairman, Defense Base Closure and Realignment Commission 1700 N. Moore Street Suite 1425 Arlington, Virginia 22209

Dear Chairman Dixon:

Regrettably, I will not be able to join you on Friday, March 24, when you tour MacDill Air Force Base in my district of Tampa, Florida. Critical welfare reform legislation is being debated in the U.S. House of Representatives this week and final votes are anticipated on Friday. As Ranking Minority Member of the Ways and Means Committee I am managing Floor debate and am reluctant to miss the opportunity to represent my district in this important debate.

My absence on Friday should not be interpreted as disinterest in MacDill's future. There should be no doubt that I am completely and unequivocally supportive of an active and engaged air field at MacDill. I am heartened by the Secretary of Defense's recommendation to redirect the recommendations of the 1991 and 1993 Commissions, retaining the airfield with continued Air Force operation of the runway and its associated activities, and to relocate the 43rd Air Refueling Group and its KC-135 aircraft to MacDill. MacDill is an unparalleled asset. When considered objectively, absent political persuasions, I'm confident the Commission, too, will recognize the unique role and resources of MacDill Air Force Base.

The future of MacDill Air Force Base is a top priority for me and my district. I greatly appreciate your taking the time to visit the facilities and seriously consider an expansion of MacDill's mission and activities.

With best wishes, I am

Sincerel libbons

Sam M. Gibbons United States Congressman



WE AND MEALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950324 - 12

FROM: GIBBONS SAM	TO: DIXON
TILE: REP, (FL)	TTLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
U.S. CONGRESS	OBCRC
INSTALLATION (3) DISCUSSED: MACDILL · AF	ß

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TYPE OF ACTION REQUIRED

Prepare Reply for Cheirman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	FYI

Subject/Remarks:

INFORMING THAT HE IS UNABLE TO JOIN OBCRC OURING THEIR UISIT TO MACDILL AFB ON MARCH 241. AISO, SETTER OF SUPPORT FOR EXPANDING MACDILL'S MISSION Recomming Due Date: 950328 Routing Date: 950324 Date Originated: 950322 Mail Date: AS WOLL



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

March 31, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

ALAN J. DIXON, CHAIRMAN

The Honorable Sam Gibbons United States House of Representatives Washington, D.C. 20515

Player with this number -950324-12RI

Dear Representative Gibbons:

Thank you for your letter expressing your strong support for expanding MacDill Air Force Base's mission. I certainly understand your interest in the base closure and realignment process and welcome your comments. We had a very productive visit to MacDill on Friday, March 24.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on MacDill Air Force Base.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

AJD:js ECTS#: 950324-12

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United States Senate

WASHINGTON, DC 20510-3101

March 16, 1995

BUDGET APPROPRIATIONS ENERGY AND NATURAL RESOURCES BANKING INDIAN AFFAIRS

COMMITTEES

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The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

Dear Chairman Dixon:

As you are aware, I have grave concerns about the Department of Defanse (DOD) recommendation to realign Kirtland Air Force Base. I asked John Vuksich, the Science Advisor to the Governor of New Mexico, to review the Kirtland data recently made available at your reading room in Rosslyn to help me more fully understand the Air Force's rationale. I am informed by Mr. Vuksich that you have a first rate staff who could not have been more cooperative. Please convey my thanks to them, particularly Bob Bivins, Jeff Campbell, Toni Forkin and Amy Smith.

Mr. Vuksich met with Air Force analysts on March 14 and, prepared with information from his visit to your facility, we now have a better understanding of the Air Force cost position regarding Kirtland AFB. The reported recurring cost-savings of the realignment of Kirtland AFB are illusory; what is represented as savings is a combination of some omissions in the estimate and significant cost-shifting, both to non-Air Force, DOD organizations and other federal agencies. I am aware of the DOD policy which directs that costs to other agencies generally not be considered; however, these cost shifts fall within DOD's published exceptions to that rule.

More important than cost considerations, however, is the issue of national security. I continue to have concerns that the Air Force recommendation might adversely impact the infrastructure of the nation's strategic deterrent. Modifications to this infrastructure should be the result of deliberate policy review rather than an unintended by-product of the BRAC process. I fear this is not the case. I have attached a copy of a letter I sent to Secretary of Defense Perry about this issue.

I believe it is <u>absolutely imperative and essential</u> that each and every member of the Commission not only be fully briefed about the Kirtland Underground Munitions Storage Complex (KUMSC), but also take the necessary time required to tour this facility with me in the morning prior to the Regional Hearing scheduled in Albuquerque on April 20, 1995. The KUMSC is a munitions maintenance and storage complex facility under the umbrella of the 377th Air Base Wing.

Because of the vital national security mission of the KUMSC, access to this facility is highly classified. In addition to a top secret security clearance, a top secret security compartmented information clearance, critical nuclear weapons design information clearance, top secret special sensitive background investigation clearance, critical personnel reliability program clearance, and a need to know authorization clearance, are also required.

My staff met with Mr. Chip Walgren, of your staff, this afternoon about this issue. I understand that there may be some of the Members of the Commission who are not cleared at this level. Because of the vital importance this facility serves to the national security interest, and because of the <u>unquestionable</u> need the Commission has for a complete picture of the implications of the DoD's recommendation to realign Kirtland in this context, I will be happy to assist in any way I can to expedite the process so that all of the Commissioners can tour and be briefed about the facility.

I appreciate your attention to this matter and look forward to working with you in this regard.

Sincerèly. Pete V. Domenici

United State Senator

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COMMITTEES BUDGET APPROPRIATIONS ENERGY AND NATURAL RESOURCES BANKING INDIAN AFFAIRS

United States Senate

WASHINGTON, DC 20510-3101

February 24, 1995

The Honorable William Perry Secretary United States Department of Defense The Pentagon Washington, D.C.

Dear Mr. Secretary:

I am concerned that the scope of the Department of the Air Force's review of the future of Kirtland Air Force Base was unfortunately narrow and may result in a recommendation to the Base Realignment and Closure Commission that will jeopardize the national security.

A major realignment of Kirtland and/or a reduction in the Air Force's operational presence at the Base will undoubtedly draw increased attention to those activities that remain and understandable speculation that portions of the Base could be transferred to the community as has occurred at other Department of Defense sites.

Continued operation of the Kirtland Underground Munitions Storage Complex would be seriously jeopardized by increased attention to its presence or an admission that its operations require that Kirtland be maintained as a military reservation. Frankly, I am concerned that community opposition to such a facility in close proximity to a large metropolitan area could result in significantly scaled back use of the facility or even its forced closure.

I understand your hesitancy to override the recommendations of the respective branches on these issues. However, in this case consideration must be given to issues outside the scope of the Air Force's review--I understand the Department of Energy was not even consulted on this decision.

This is clearly a matter that requires the perspective of the Secretary of Defense, and I hope you will give it your personal attention.

rely. Since Inici

Inited States Senator

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DIR. COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	V		

TYPE OF ACTION REQUIRED

ARMY TEAM LEADER

AIR FORCE TEAM LEADER

INTERAGENCY TEAM LEADER

CROSS SERVICE TEAM LEADER

L	Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
L	Prepare Reply for Staff Director's Signature	Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	FYI

Subject/Remarks:

EXECUTIVE SECRETARIAT

CHIEF FINANCIAL OFFICER

DIR_INFORMATION SERVICES

DIRECTOR OF TRAVEL

DIRECTOR OF ADMINISTRATION

FULLOW UP TU LETTER OF MARCH 15. REQUESTING THAT ALL COMMISSIONERS UISIT THE UNDERGROUND MUNITIONS STORAGE COMPLEX. ON APRIL 19,

XECTS#450316-4X

Due Date: 950322

Routing Date: 950320

Date Originated: 950316

Mail Date:

01/17/15 15:09

Please min which respo

ALR POLLUTION CONTROL DISTRICT

THOMAS PAXSON, P.E., Director 2700 "M" STREET. SUITE 290 BARERSFIELD, CA 03301 Phone (SUB) 801-2003 FAC (SUB) 801-2005



RESOURCE MANAGEMENT AGENCY JOEL HEINRICHS, AGENCY DIRECTOR

Air Paliutian Canbol District Engeneering & Survey Services Department Plemming & Development Bardow Department Tameportstant Magagement Department Waste Namagement Department

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January 13, 1995

Base Realignment and Closure Commission 1700 North Moore Street Arlington, VA 22209

SUBJECT: Air Quality as a Criterion to Determine if Edwards Air Force Base, California, Should be Considered for Growth

Honorable Commission:

It has come to my attention your commission may be planning to use National Ambient Air Quality Standards attainment/pon-attainment designations as a criterion for determining if Edwards Air Force Base, California (EAFB) should be considered for growth. If this is the case, it is not appropriate.

EAFB is located within the Kern County Air Pollution Control District (KCAPCD) and in an area designated in 1990 by the U.S. EPA as "non-attainment" for ozone ("smog"). During 1994 no ozone exceedances were recorded. This area is, and U.S. EPA agrees, well on its way to attainment for ozone.

Forthermore, KCAPCD has prepared an "attainment demonstration" as required by the 1990 Federal Clean Air Act Amendments for ozone. The ozone Attainment Demonstration projects attainment by 1999. (This may occur by 1997.) The ozone demonstration provides for 15% growth in EAFB ozone-forming emissions by 1999.

In summary, while it is true EAFB is located in an ozone non-attainment area, KCAPCD is able to project ozone attainment for this area even with 15% growth assigned to EAFB. (Necessary reductions come from other sources.)

FEB-10-1995 19:23

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415 705 1682

Base Realignment and Closure Commission January 13, 1995 Page 2.

Hopefully, the preceding information will allow your commission to base its decisions on appropriate facts pertinent to EAFB. Please call me at (805) 861-2593 if you have any questions.

Sigcerely,

Ibomas Parson, P.E., APCO Air Pollution Control District

TP:bjm

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General Ronald R. Fogleman Governor Pete Wilson Senator Barbara Boxer Senator Dianne Feinstein Representative Bill Thomas

FEB-10-1995 19:23

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TYPE OF ACTION REQUIRED

DIR./INFORMATION SERVICES

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's	Signature			
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	ACTION: Offer Comments and/or Suggestions		FYI				
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Senator Jeff Bingaman (D-NM) requests that Chairman Dixon ask Dr. Deutch the following question:

In December of 1990, Senators Jeff Bingaman and Pete Domenici were told by the Chief of Staff of the Air Force, General Merril McPeak, that the Air Force planned to close Los Angeles Air Base in the mid-1990s and move the Air Force's Space Systems Division and the Aerospace Corporation to Kirtland Air Force Base in Albuquerque. The Air Force in 1990 even did a draft environmental impact statement in preparation for that move.

The Air Force analysis in this round of Air Force Lab and Product Centers puts L.A. Air Base in Tier Two, along with Kirtland Air Force Base. In six of the eight categories, Kirtland ranks ahead of L.A., and in another is tied. Why is Kirtland closing in your proposal and not L.A. Air Force Base?

(see attachments)



DEPARTMENT OF THE AIR FORCE HEADQUARTERS AIR FORCE MATERIEL COMMAND WRIGHT-PATTERSON AIR FORCE BASE, OHIO 45433-5001

6 March 1995

AFMC/CC 4375 Chidlaw Road, Suite 1 Wright-Patterson AFB Ohio 45433-5001

The Honorable Alan J. Dixon Chairman, Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

Dear Mr. Chairman

I would like to provide my perspective regarding a question about Los Angeles AFB, California, as it pertains to the Air Force 1995 BRAC recommendation to realign Kirtland Air Force Base (AFB), New Mexico.

In the early 1990s, AFSC, one of the predecessor commands to our current Air Force Materiel Command, was concerned regarding the quality of life for the men and women assigned to Los Angeles AFB. Of particular concern was the lack of adequate and affordable housing available at that time to military personnel assigned to then Los Angeles Air Force Station.

Since that time, actions have been initiated to help remedy the problem. Specifically, Congress added \$8.9 million to the Fiscal Year (FY) 1995 Military Construction Program for the first phase of a two-phase program to construct additional military family housing units for Los Angeles AFB. This action coupled with a reduced requirement for on-base quarters has vastly improved the housing situation and the quality of life for the men and women assigned to Los Angeles AFB and has substantially ameliorated our previous concerns.

Sincerely

RONALD W. YATES General, USAF Commander

COMMITTEE ON FOREIGN RELATIONS COMMITTEE ON THE JUDICIARY COMMITTEE ON RULES AND ADMINISTRATION

United States Senate

WASHINGTON, DC 20510-0504

March 2, 1995

Pleasa refer to this number when runparting 950303 -11

The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, Virginia 22209

Dear Mr. Chairman:

I am sure you agree that the base closure process and the Commission's deliberations should be as non-partisan and unbiased as possible. According to the base closure law, the "independent" Commission was established to conduct a "fair" process. Thus, I would like to express my concern over one issue in particular.

I question the appropriateness of having the Commission ask questions of witnesses on behalf of Members of Congress, especially if these questions are attacking other bases in other states. For example, at yesterday's hearing questions were asked on behalf of another state's Congressional delegation attacking Los Angeles Air Force Base. This process brings politics to the forefront of the base closure debate and gives a degree of legitimacy to attacks on other installations that were not recommended for closure by the Pentagon.

The Commission should review base closure recommendations independently and not rely on biased questions submitted by politicians. Sure, Members of Congress should be able to communicate with you and the Commission by submitting relevant data and other information. However, I believe that Members of Congress can and should ask questions directly to the Pentagon, without using the Commission as a bully pulpit.

Thank you for your consideration of this issue.

Sincerely yours.

Dianne Feinstein United States Senator

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

Please rater to this number when recording 950303-11 R1

March 6, 1995

The Honorable Diane Feinstein United States Senate Washington, D.C. 20510

Dear Senator Feinstein:

Thank you for your recent letter concerning my offer to Members of Congress and communities to ask questions of the Defense Department in their behalf during the deliberations of the Defense Base Closure and Realignment Commission. I appreciate your interest in this issue and welcome your comments.

I have stated on numerous occasions that I welcome questions from Members of Congress and communities. I feel strongly that each recommendation made by the Secretary of Defense should be thoroughly investigated to the finite, ultimate point. I want to ensure that all questions and answers relevant to a recommendation be addressed in an open and timely format. I do not want Members of Congress or communities to say, when this process is completed, that their questions were not answered by the Defense Department.

As one who has also experienced the painful exercise of base closure, I understand your concern that this process be as fair, independent and open as possible. I want to assure you that I take this charge very seriously and intend to deliberate in an open forum with all relevant information.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to give me a call if I can be of further assistance.

Sincerely,

Alan J. Dixon Chairman

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950323 - 2

FROM: DIXOW	TO: DEUT CH, JUHNVM.
TILE: CHAIRMAN	TILE: OEP SEC OF DEF
ORGANIZATION:	ORGANIZATION:
DBCRC	OEPT OF DE FENSE

INSTALLATION (s) DISCUSSED:

OFFICE OF THE CHARMAN	FYI	ACTION	INTT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DEXON				COMMISSIONER CORNELLA	1		
STAFF DIRECTOR	TV			COMMISSIONER COX			
EXECUTIVE DIRECTOR	V			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIRJCONGRESS:ONAL LIAISON			i	COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS		L	L
				DIRECTOR OF R & A	V		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	V		
			1	NAVY TEAM LEADER	1		
DIRECTOR OF ADMINISTRATION	IV		1	AIR FORCE TEAM LEADER	~		
CHIEF FINANCIAL OFFICER	1	1	Ī	INTERAGENCY TEAM LEADER	1		
DIRECTOR OF TRAVEL		-		CROSS SERVICE TEAM LEADER	1		
DIR_INFORMATION SERVICES			1			1	1

TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	FYI

Subject/Remarks:	
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INVITING THE HEAD OF EACH JUINT CROSS SERVICE GROUP TO TESTIFY WITH A WITNESS FROM EACH MILITARY DEPT AT A APRIL 17 ARING. TOAM Monhos COPY TO AM X Tom // Morrill/MARK S Set up A AF/NAVY TONA DAVE, Mark, CRAig-get with Date Originate Routing Date

Due Date:



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

March 23, 1995

Plasse rules to this number vition reasonables 950323-25

Honorable John M. Deutch Deputy Secretary of Defense The Pentagon, Room 3E944 Washington, D.C. 20301

Dear Mr. Secretary:

The Defense Base Closure and Realignment Commission is continuing its review of the Defense Department's recommendations to close or realign military installations in the United States. As part of this review, the Commission would like to invite the head of each of the Joint Cross Service Groups to testify with a witness from each of the military departments at a hearing on April 17, 1995, in Room SH-216 of the Hart Senate Office Building.

The Commission will receive testimony from the General Accounting Office from 8 a.m. to 10 a.m. at this hearing. Following the GAO testimony, the Commission would like to ask questions of the head of each Joint Cross Service Group in the following order:

Depot Maintenance	10 a.mnoon
Undergraduate Pilot Training	1 p.m2 p.m.
Medical	2 p.m3 p.m.
Labs, Test and Evaluation	3 p.m4 p.m.

Each panel will include the Joint Cross Service Group witness along with a witness from each military department who should be prepared to address how their military department dealt with the Joint Cross Service Group alternatives in that area.

In order to have the maximum amount of time for questions, the Commission will dispense with opening statements by the witnesses and proceed directly to questions in each panel. If any of the witnesses wish to submit prepared testimony to the Commission, 150 copies of the testimony should be provided to the Commission no later than April 13. If your staff has any questions, they should contact Mr. Ben Borden of the Commission staff. Thank you for your continuing assistance to the work of the Defense Base Closure and Realignment Commission.

Sincerely, Clark Man J. D. Syon 12 xon in

ENECLTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950323-24

FROM: DIXON	TO: BOWSHER, CHARLES A,
TILE: CHAIRMAN	THE COMPTROLLER GENERA
ORGANIZATION:	ORGANIZATION:
DBCRC	GAO

INSTALLATION (s) DISCUSSED:

OFFICE OF THE CHARMAN	FYI	ACTION	INTT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHARMAN DIXON		1		COMMISSIONER CORNELLA		1	1
STAFF DIRECTOR	1/	1	1	COMMISSIONER COX		1	
EXECUTIVE DIRECTOR	1	1	1	COMMISSIONER DAVIS	1		1
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TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	FYI

INVITATION FOR GAO TO ATTENDIAPRILL 17 HEARING TO PRESENT THEIR ANALYSIS OF THE SEC DEF'S RECOMMENDIATIONS. COPY & MARY AC OURLEND OF Ne Date: Routing Date: 950322 Date Originated: 950322 Mail Date: 950323



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

Placese refer to this number when responding 450323-24

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March 23, 1995

Honorable Charles A. Bowsher Comptroller General United States General Accounting Office Washington, D.C. 20548

Dear Mr. Bowsher:

The Defense Base Closure and Realignment Commission is continuing its review of the Secretary of Defense's recommendations to close or realign military installations in the United States. As you know, the Defense Base Closure and Realignment Act of 1990 requires the Comptroller General of the United States to transmit to the Congress and the Commission "a detailed analysis of the Secretary's recommendations and selection process" no later than April 15.

I would like to invite you, or your designated representative, to present the results of your analysis to the Commission at a hearing on Monday, April 17. As part of your testimony, the Commission is particularly interested in hearing the General Accounting Office's views on the costs and savings projected by the Secretary of Defense in his base closure and realignment recommendations.

The hearing will be held in Room SH-216 of the Hart Senate Office Building beginning at 8 a.m. Since the Commission will also be receiving testimony from Department of Defense witnesses during the hearing, we anticipate GAO's testimony will last approximately two hours. In order to allow time for Commissioners to ask questions, the GAO witness should limit any opening remarks to 10 minutes.

Please provide 150 copies of GAO's prepared remarks to the Commission by Thursday, April 13. If your staff has any questions, they should contact Mr. Ed Brown of the Commission staff. Thank you for your continuing assistance to the Commission. I look forward to GAO's testimony on April 17.

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Since ela. h llan J. D. Chairman xon an



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

March 27, 1995

ALAN J. DIXON, CHAIRMAN

AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

Colonel Charles T. Ohlinger III, USAF Commander 6th Air Base Wing MacDill AFB, FL 33608

Please refer to this number when responding 950324-4

Dear Colonel Ohlinger:

I want to thank you for all of your assistance during my recent visit to MacDill Air Force Base. The briefings and discussions with you, General Downing, Lieutenant General Neal, your staff, and the community officials provided us with a great deal of valuable information about the operations of MacDill. This information will be very helpful to the Commission as we carry out our review of the recommendations of the Secretary of Defense in the months ahead.

Please extend my appreciation to the members of your staff for their assistance. The briefings and tour you conducted were very informative. I would also like to thank Lieutenant Colonel Tom Johnson and Captain Lisa Rappa for their efforts in planning and coordinating the base visit, and Master Sergeant David K. Houser for his informative briefing on the fuel system.

Sincerely.

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950329-9

FROM: UIXON	TO: OH LINGER, CHARLES T.			
TITLE: CHALRMAN	TITLE: COMMANDER, G++ AIR BASE WING			
ORGANIZATION: VBCRC	MACDILL AFB			
INSTALLATION (1) DISCUSSED: VOVC. OLI LA DO				

INSTALLATION (3) DISCUSSED: MACDILL AFB

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OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INIT
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STAFF DIRECTOR	~			COMMISSIONER COX			1
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GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
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EXECUTIVE SECRETARIAT		1		ARMY TEAM LEADER			
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DIRECTOR OF ADMINISTRATION		}		AIR FORCE TEAM LEADER	1		
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DIRECTOR OF TRAVEL	1.			CROSS SERVICE TEAM LEADER			
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TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions		FYI
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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

March 28, 1995

ALAN J. DIXON, CHAIRMAN

AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

The Honorable Ken Calvert United States House of Representatives Washington, D.C. 20515

the new refer to this number 950316-1R1

Dear Representative Calvert:

Thank you for your letter requesting a redirect of certain Marine rotary wing units from Marine Corps Air Station El Toro and Marine Corps Air Station Tustin to March Air Force Base. You may be assured that I will share your comments with the other members of the Commission.

The Base Closure and Realignment Act provides that any additions to the list of bases recommended for closure or realignment by the Secretary of Defense must be published in the Federal Register by May 17. This would include any decisions to reconsider a previous Commission's actions if such action had not been recommended by the Secretary. In order to have a base added to this list, a Commissioner must offer a motion to add an installation for consideration. A majority of the quorum (five Commissioners) must support such a motion for the base to be added for consideration.

The information that you have provided will be placed in the Commission's library and utilized by the Commission in our review and analysis process.

I look forward to working with you. Please do not hesitate to contact me if I may be of additional assistance as we go through this difficult and challenging process.

Sincerely. d h man

RichD

AJD:js ECTS#: 950316-1



DEPARTMENT OF THE ARMY OFFICE OF THE CHIEF OF STAFF 200 ARMY PENTAGON WASHINGTON DC 20310-0200



REPLY TO ATTENTION OF GERI HAM C &

Mr. Edward A. Brown III Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA 22209

Please refer to this number when responding 950, 309-7 RI

Dear Mr. Brown:

Enclosed is our response for record from questions asked at the Commission testimony on March 7, 1995.

If we may be of further assistance, please contact LTC Lamb, The Army Basing Study at (703) 697-6262.

Sincerely,

MICHAEL G. JONES COL, GS Director, TABS

Enclosures

QUESTIONS FROM BASE REALIGNMENT AND CLOSURE COMMISSION MEDICAL

1. The Army is recommending the closure of Fitzsimons Army Medical Center in Aurora, Colorado. In your analysis to determine which installation to close or realign, did you consider the needs of active duty and retired patient workload? Did you weight active duty and retirees differently? Were there any differences recognized between active duty and retiree beneficiaries?

Yes. The Joint Cross Service Working Group used a linear programming model to determine which medical treatment facilities (MTF) should close or downsize. 40% of the weight for determining an MTF's overall functional value was placed on active and family member populations supported within each region. Although retiree populations were not directly considered in the overall MTF functional value equation, they were one of the factors for determining a region's civilian primary care provider ratio. The Linear Programming Model was designed to ensure that the projected acute care and tertiary care requirements for our beneficiaries were met. All categories of the beneficiary population were considered, including active duty, family members of active duty, retirees, and family members of retirees.

The Army followed guidance from the Office of the Assistant Secretary of Defense for Health Affairs' capitation methodology for ensuring overall MTF cost efficiency. Although specific active duty and retiree patient workloads were not directly utilized for calculating an MTF's overall functional value, they were considered in determining the overall ratio of CHAMPUS costs to MTF costs for the specific region being studied.

United States Senate

WASHINGTON, DC 20510-3101

March 29, 1995

COMMITTEES: BUDGET APPROPRIATIONS ENERGY AND NATURAL RESOURCES BANKING INDIAN AFFAIRS

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The Honorable Sheila E. Widnall Secretary of the Air Force 1670 Air Force Pentagon Washington, DC 20330-1670

Dear Madam Secretary:

During the Air Force's BRAC 95 development activities, deliberative minutes of an Air Force Base Closure Executive Group (BCEG) meeting on October 19, 1994, revealed that several of the Kirtland AFB facility condition codes were changed and/or questioned. The BCEG minutes showed a concern and a desire to investigate the circumstances surrounding these apparent errors in certified information. The minutes also stated that Mr. Boatright would ask the Air Force Audit Agency (AFAA) to conduct a sample audit and request the Air Force Civil Engineer to provide technical assistance to the auditor. Additionally, the minutes indicate that Mr. Boatright asked Dr. Wolff, AC/CE representative to the BCEG, to conduct a review of the circumstances surrounding these Kirtland AFB facility code changes and report back to the BCEG.

We could not readily track the results of these facility code audits and reviews. Therefore, would you please provide us copies of the specific BCEG or Air Force request for an AFAA audit of this situation and the results of that audit along with copies of the Air Force Civil Engineer's official reports of his review of the Kirtland situation. Additionally, please provide us copies of the official changes of the Air Force process that resulted from your actions in this case. And, did you apply these changes and findings Air Force-wide?

We would appreciate an immediate response to this request. A reply by April 3 is essential so our constituents will have time to review the information prior to base visits and regional hearings by the BRAC Commission. We look forward to your timely response, which should be directed to Charles Gentry, Administrative Assistant to Senator Domenici.

Pete V. Domenici United States Senator Sirvcerely,

Jeff Bingaman United States Senator Star Saff

House of Representatives

cc: BRAC Commission (Attn: An Force Team)

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # $_950331-4$

DIRECTOR OF ADMINISTRATION

CHIEF FINANCIAL OFFICER

DIR/INFORMATION SERVICES

DIRECTOR OF TRAVEL

FROM: DOMENICI, PETE				TO: WIDNALL, SHEILA E			
TITLE: SENATOR (WM)			THE SEC OF THE AIR FORCE				
ORGANIZATION:			ORGANIZATION:				
U.S. CONGRESS			DEPT OF THE AIR FORCE				
INSTALLATION (3) DISCUSSED: KIRTLAND AFR)				
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OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
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STAFF DIRECTOR				COMMISSIONER COX			
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				DIRECTOR OF R & A	V		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			

#### TYPE OF ACTION REQUIRED

AIR FORCE TEAM LEADER

INTERAGENCY TEAM LEADER

CROSS SERVICE TEAM LEADER

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Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature				
Prepare Reply for Staff Director's Signature		Prepare Direct Response				
ACTION: Offer Comments and/or Suggestions		FYI				
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1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

March 29, 1995

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

The Honorable John Maxwell Councilman City of Myrtle Beach City Hall Myrtle Beach, South Carolina 29577

Pedanua sint of takes sumber within responding 950324-9 RI

Dear Councilman Maxwell:

Thank you for your letter of March 21, 1995 regarding your request for re-submittal of the Myrtle Beach Air Force Base Redevelopment Authority's Economic Development Conveyance application. I appreciate your keeping the Commission informed about the progress of your community's ongoing reuse efforts.

Should you need additional assistance, please do not hesitate to contact me.

Sincerely,

CC To Sylvin

LARRY COMBEST

CHAIRMAN PERMANENT SELECT COMMITTEE ON INTELLIGENCE

COMMITTEE ON AGRICULTURE

Room 1511 Longworth House Office Building Washington, DC 20515-4319 (202) 225-4005 Congress of the United States Bouse of Representatives

March 28, 1995

ROOM 611 GEORGE H. MAHON FEDERAL BUILDING LUBBOCK, TX 79401-4089 (806) 763-1611

DISTRICT OFFICES:

SUITE 205 3800 E. 42ND STREET ODESSA, TX 79762-5941 (915) 550-0743

SUITE 205 5809 S. WESTERN AMARILLO, TX 79110-3626 (806) 353-3945

Please rater to this pumber when meansing 950320

The Honorable Alan Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Rosslyn, Virginia 22209

Dear Mr. Chairman:

I would like to extend an invitation to the Base Closure and Realignment Commissioners and staff who are planning on visiting Reese Air Force Base next month, to join me at a dinner in Lubbock, Texas on the evening of April 4, 1995

I would like the opportunity to share with the BRAC folks some of the special hospitality we West Texans are famous for, not to mention absolutely the best food they will ever taste. Being together at dinner will give the Commissioners and their staff a clearer appreciation of the tremendous quality of life and support that the citizens and City of Lubbock offer our military friends.

It is my understanding that all of the Commissioners will arrive by 7:00 p.m. in Lubbock on April 4. The City of Lubbock will ensure that transportation to the dinner and back to the base is arranged. Further details will be provided as soon as they are finalized.

I certainly appreciate your consideration of this invitation and hope the Commissioners will be able to join me.

With best regards.

Sincerely, arry Combest

LC/rdl

FROM COMBEST

LARRY COMBEST INTH ORSTRICT, TEXAS

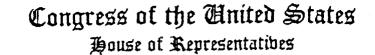
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CHAIRMAN PERMANENT SELECT COMMITTEE ON INTELLIGENCE

COMMITTEE ON AGRICULTURE

800M 1511 LONGWORTH HOUSE OFFICE BUILDING WASHINGTON, OC 20515-4319 (202) 225-4005



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носи 671 George H. Манон Federa, Burgers Luegocz, TX 79402-4089 (806) 762-1611

Sunt 205 2000 E. 42NO STREET ODESMA TX 79767-5941 (315) 550-0743

SUITE 205 SHOE S. WESTERN MILLO, TX 79110-3826 (806) 353-3845

COVER PAGE Bond-Juis TO: Jim Schutreider	mids to be entired.
FROM: Rob Lehman	(WASHINGTON)
TIME:(P.M.) (A.M.)	
NO. OF PAGES TO FOLLOW:	
RE: Reese AFB	
DATE :	

If transmission is incomplete please call (202) 225-4005.

# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950329 - 1

FROM: COMBEST, LARRY	TO: OIXON
TITLE: REP'(TX)'	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
U.S. CONGRESS	DBCRC
INSTALLATION (S) DISCUSSED: REESE AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHARMAN DEXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	1			COMMISSIONER COX			1
EXECUTIVE DERECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	1		1
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CHIEF FINANCIAL OFFICER		1		INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
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#### TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature				
Prepare Reply for Staff Director's Signature		Prepare Direct Response				
ACTION: Offer Comments and/or Suggestions		FYI				
Subject Remarks: INUITING COMMISSIONERS AND STAFF TO A DINNER ON APRIL 4 DURING THEIR UISIT TO REESE AFB.						
Due Date: 950331 Rousing Date: 950329	Date Origi	nated: (150328 Mail Date:				

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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

FROM: PATAKI, GEORGE E.	TO: UIXON				
	TITLE: CHALRMAN				
ORGANIZATION:	ORGANIZATION:				
STATE OF NEW YORK	OBCRC				
ENSTALLATION (1) DISCUSSED: PLATTSBURGH. AFB					

950404-W

OFFICE OF THE CHAIRMAN	FYI	ACTION	INTT	COMPUISSION MEMBERS	FYI	ACTION	INTT
CHAIRMAN DEKON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V-			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			1
GENERAL COUNSEL				COMMISSIONER KLING		-	
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	•	-	
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U	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	$\checkmark$	FYI

REPUESTING COMMISSION RE-DIRECT DECISION Subject/Remarks: TO CLOSE PLATTSBURGH. CRousing Date: 9504 Due Date: 950406 Date Originated: ( Mail Date: 04



STATE OF NEW YORK EXECUTIVE CHAMBER ALBANY 12224

GEORGE E. PATAKI GOVERNOR

Please refer to this number when responding 950404-4

March 29, 1995

Dear Chairman Dixon:

As you begin the process of carefully reviewing the list of bases recommended for closure or realignment by the Secretary of Defense, I urge the Commission to consider a redirect on the 1993 decision to close Plattsburgh Air Force Base. I think you will find that the decision to close Plattsburgh AFB was not supported by the Air Force in 1993, and makes even less sense today.

The Department of Defense never recommended the closure of Plattsburgh Air Force Base. In fact, it argued for an expansion of the base's role in our nation's defense. Under the Air Force's plan, Plattsburgh AFB would have become the east coast headquarters for the Air Mobility Command. In its comparison of Plattsburgh AFB with McGuire AFB in New Jersey, the Air Force found that:

Plattsburgh AFB ranked best in capability to support the air mobility wing due to its geographical location, attributes and base loading capacity. Principal mobility attributes include aircraft parking space, fuel hydrants and fuel supply/storage capacity, along with present and future encroachment and airspace considerations.

The 1993 Commission overruled the Air Force's evaluation and recommended Plattsburgh for closure, despite the fact that there was no evidence that the Secretary of Defense "substantially deviated" from the selection criteria or the force structure plan.

As you know, the 1995 Commission has an opportunity to reevaluate and revise the recommendations of earlier Commissions. The 1993 Commission found the need to take corrective action at 15 facilities that were slated for closure or realignment during the 1988/1991 rounds. This year, the Secretary of Defense called for redirects at 23 military installations.

We strongly believe that the facts and circumstances surrounding the 1993 Commission decision to close Plattsburgh AFB merit a Commission redirect. This matter could be added to the agenda of the May 5th hearing scheduled for New York City.



The strategic military value of Plattsburgh AFB to our national security has grown as facility limitations at receiving air bases become more apparent. On behalf of the 18 million residents of New York, we sincerely hope that you and the other Commissioners will consider a redirect on Plattsburgh Air Force Base. I am available to meet with you personally to discuss this matter at your convenience.

Very truly yours,

My E. Patani

The Honorable Alan Dixon Chairman, Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209



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#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 4, 1995

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

The Honorable George Pataki Governor, State of New York Executive Chamber Albany, New York 12224

Please raise in this member when responding 9 50404-4RI

Dear Governor Pataki:

Thank you for your letter urging the Commission to reconsider the 1993 decision to close Plattsburgh Air Force Base in Plattsburgh, New York. You may be assured that I will share your thoughts with the other members of the Commission.

The Base Closure and Realignment Act provides that any additions to the list of bases recommended for closure or realignment by the Secretary of Defense must be published in the Federal Register by May 17. This would include any decisions to reconsider a previous Commission's actions if such action had not been recommended by the Secretary. In order to have a base added to this list, a Commissioner must offer a motion to add an installation for consideration. A majority of the quorum (five Commissioners) must support such a motion for the base to be added for consideration.

The information that you have provided will be placed in the Commission's library and utilized by the Commission in our review and analysis process.

I look forward to working with you. Please do not hesitate to contact me if I may be of additional assistance as we go through this difficult and challenging process.

Sincerely,

AJD:cw

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # _ 950331-16

FROM: D'AMATO, AL	TO: DIXOW
THE SENATOR (NY)	TITLE: CHALRMAN
ORGANIZATION: U.S. COWERESS	ORGANIZATION: OBCRC
INSTALLATION (S) DISCUSSED: REDLAP	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DEKON				COMMISSIONER CORNELLA			
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CHIEF FINANCIAL OFFICER	1			INTERAGENCY TEAM LEADER	~		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR_INFORMATION SERVICES							

#### TYPE OF ACTION REQUIRED

$\left( \right)$	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	$\checkmark$	FYI
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# Congress of the United States House of Representatives Washington, DC 20515

March 30, 1995

The Honorable Alan Dixon Chairman, Defense Base Closure & Realignment Commission 1700 North Moore Street-Suite 1425 Arlington, VA 22209

Dear Chairman Dixon:

As you know, we recently requested that the Defense Base Closure and Realignment Commission's legal counsel issue a ruling on whether the Real-time Digitally Controlled Analyzer Processing Facility (REDCAP) meets the criteria for inclusion on the closure list.

While our initial request is being considered by your legal team, we would like to respectfully request that the Commission also make a brief visit to the REDCAP Facility at Calspan, Inc. in Buffalo.

It is our firm belief that after seeing REDCAP firsthand, the Commission members will agree that it is being run in the most cost effective and efficient manner possible.

We look forward to hearing from you.

Sincerely,

# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950404-16

FROM: HARRISON, GEORGE B.	TO CIPEEDO	
	TO: CREEDOW	MADELYN
TITLE: MAJ GEN COMMANDER	THE GENERAL	COUNSEL
ORGANIZATION:	ORGANIZATION:	
KIRTLAND AFB	OBCRC	
ENSTALLATION (1) DISCUSSED: KIRTLAND AF	2	

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#### TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
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ACTION: Offer Comments and/or Suggestions	FYI
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The Date: Rowing Date: 950404	Date Originated: 950330 Mail Date:

#### DEPARTMENT OF THE AIR FORCE



OFFICE OF THE COMMANDER HEADQUARTERS AIR FORCE OPERATIONAL TEST AND EVALUATION CENTER KIRTLAND AIR FORCE BASE, NEW MEXICO

30 March 1995

Flagge rater to the substant within responsion 950404-16

AFOTEC/CC 8500 Gibson Blvd, SE Kirtland AFB NM 87117-5558

Ms Madelyn Creedon Defense Base Closure and Realignment Commission 1700 N. Moore Street, Suite 1425 Arlington VA 22209

Dear Ms Creedon,

During your visit with us on the 23rd of March you asked the question as to how Kirtland AFB was selected as the site for AFOTEC. I had my historian research the information for you and the resulting history is attached. As you will quickly see, the history is quite complicated. It seems that Kirtland was intended to be a temporary location but the political climate changed it to a permanent one.

I hope that this information helps. Please do not hesitate to call me if there is anything further I or my organization can do for you.

GEOROF B. HARRISON Major General, USAF Commander

Attachment: AFOTEC Memo, 24 Mar 95

cc: HQ USAF/RT AF/TE





24 March 1995

INFORMATION MEMORANDUM FOR

AFOTEC/XRM ATTN COL SCHOTT

#### Reasons for Selection of Kirtland AFB as site for AFOTEC

Information regarding the selection of Kirtland AFB as the site for AFOTEC can be found in two sources: the written record and oral interviews.

#### WRITTEN RECORD.

According to "A Concept for the Establishment of an Air Force Test and Evaluation Center (AFTEC) and its Relationship to Continental Operations Range," 24 Nov 1973:

AFTEC would be established "outside the National Capitol Region since Air Force IOT&E/Follow-on OT&E programs will be conducted on many DoD test ranges and since such a location assignment would avoid the limitations on locating Governmental activities in the Washington, D.C. area." The Air Force "assessed the capacity of Nellis, Holloman, Eglin, Hill, and Kirtland AFBs to accept the new AFTEC organization." However, "Nellis, Holloman, and Hill do not have the 30,000 square feet of office space that is needed without an MCP authorization." Although there was "the alternative that through selected relocations of units now at Nellis or Hill to other AF bases, adequate office space for AFTEC could be acquired without MCP." Office space "could be made available at Eglin but a subsequent move of AFTEC. . . undoubtedly [would] be resisted strongly by the Floridian Congressional delegation. At Kirtland, however, office space is currently available." Additionally, Kirtland was "the site of AFSC's [Air Force Systems Command's] Test and Evaluation Systems Program Office" which had the principal responsibility for acquiring other USAF OT&E instrumentation improvement programs, including the Continental Operations Range. Kirtland had been the home of the Joint Task Force-2 unit during the 1960s. Finally, "the Air Force elements of several ODDR&E-directed joint test efforts" were also located at Kirtland and Holloman.

Because a strong effort was underway by the AF to acquire the Continental Operations Range (COR), a major OT&E facility, the AF envisioned temporarily locating AFTEC at an AFB, and then moving AFTEC to Nellis AFB in order to fully exploit the COR. Therefore, the initial placement of AFTEC at Kirtland was a temporary move until it could be relocated to Nellis after acquisition of the COR:

"The Air Force Council recommends that the AFTEC be located at Kirtland initially and that the AFTEC commander, after acquiring adequate operational experience, provide a recommendation as to the long-term suitability of Kirtland."

However, the COR did not become an asset, and AFOTEC remained at Kirtland because of Kirtland's long-term suitability to support the AF's OT&E requirements.

#### ORAL INTERVIEWS.

TeleIcon MFR Mr Jerry Miller. AFOTEC/XR, with Msgt Scott A. Saluda, RSH, 24 Mar 95

Subj: Why was Kirtland initially picked for the location of AFOTEC?

According to my conversation with Mr Miller, AFOTEC located to Kirtland at least in part due to a Pentagon decentralization effort to move a number of agencies away from what was soon becoming an intensely crowded Washington D.C. area. Mr Miller mentioned that the move to Kirtland arose in connection with what he termed the "Constant Improvement Program." In this respect, AFOTEC would be moved to Kirtland because the city was considered to be centrally located and facilities were readily available on-base to accommodate the organization. Mr Miller suggested I get in touch with Maj Gen Richard W. Phillips Jr.,(USAF-Retired)

Telecon MFR with Maj Gen Richard W. Phillips, with Saluda, 24 Mar 95

Subj: Why was Kirtland initially picked for the location of AFOTEC?

According to my conversation with General Phillips the overriding factors for AFOTEC's move to Kirtland were "politics and Kirtland's central location." The political effort essentially involved trying to "keep Kirtland and keep it busy." The Air Force did not want to risk losing its operation at Kirtland. Consequently, the base was chosen for the site of AFOTEC. Other organizations that soon made their way to Kirtland from this [keep it busy] effort included the Air Force Security Police Agency and the 1550 Combat Crew Training Wing.

General Phillips added that he and others had recommended Edwards AFB, CA. as the location for AFOTEC. The General suggested that Gen George S. Brown, (AF CSAF, Retired) had significant interest in AFOTEC coming to Kirtland.

Interview: Mr Terrence St Louis (First AFOTEC Historian), with Saluda, 24 Mar 95

Subj: Why was Kirtland initially picked for the location of AFOTEC?

According to Mr St Louis, Gen Brown (CSAF - Retired) had directed the move to Kirtland. In the 1960's General Brown had directed a T&E organization entitled Joint Task Force 2 at Kirtland. Mr St Louis recalled that when AFOTEC was initially assigned to Kirtland it mirrored the earlier AF JTF 2 organization commanded by General Brown. Mr St Louis noted that the size and mission of JTF 2 was exactly the same as the newly founded AFTEC. He added that Nellis AFB, NV, Edwards AFB CA, and Eglin AFB FL. were all considered as candidate sites to house AFOTEC. Mr St Louis further mentioned that shortly after AFOTEC arrived other tenant units arrived on base. Finally, Mr St Louis mentioned the warm relationship that Kirtland had with the civilian community since WW II.

Telecon, Col Stephen E. Moore (USAF-Retired), USAF/Dep Dir for OT&E 1973, with Saluda, 24 Mar 95.

Subj: Why was Kirtland initially picked as the location for AFOTEC?

Col Moore related that the USAF Dep Dir for Ops USAF/XOO received a tasking in late 1973 from Gen Brown (CSAF) to recommend the best location to place AFOTEC. XOO tasked (Gen Patillo) Col Moore (XOOW) as a one man fact-finding committee. After gathering the facts, Colonel Moore recommended to General Brown that AFOTEC be placed where the majority of Air Force testing was being accomplished at that time (Eglin AFB, FL.). Despite Colonel Moore's recommendation, General Brown chose Kirtland as the base to house AFOTEC.

Bonk. Ode FOR

E. Michael Del Papa, Ph.D. Director of Research Services

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950404-18

FROM: RIUKZDAN, RICHARD J.	TO: DIXON
me: mAyorz	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
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CITY HALL LOS ANGELES, CALIFORNIA 90012

March 27, 1995

Fileso when is the humber when responding 950404-15

The Honorable Alan J. Dixon, Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

Dear Mr. Chairman:

We are writing to support the Los Angeles Air Force Base and to retain the Long Beach Naval Shipyard which has been identified for closure. Both these installations are vital to the Southern California region and to the lives of many workers, a great number of whom live in the City of Los Angeles.

The Los Angeles AFB is vital for space-based support efforts for troops. It is located strategically in close proximity to many major aerospace firms and a vast local pool of research and manufacturing expertise. Closing this base would cost twice as much as closing Kirtland AFB. The closure would save only one third as much as the realignment of Kirtland, which would also provide greater recurring annual savings.

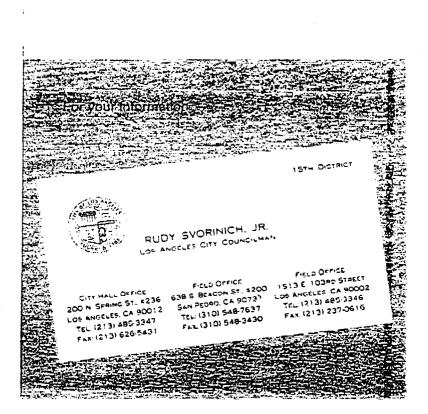
The Long Beach Naval Shipyard should be removed from the closure list especially given the severe adverse economic impact which would result from closure. The Long Beach Naval Shipyard is a regional employer of 3,100 highly skilled technical personnel, and is the largest and most diverse minority employer of all public shipyards in the nation. More significantly, this closure will mean the loss of 10,100 jobs locally and more than \$757 million annually will be diverted from the regional economy. The resulting drain on the local employment and spending base will devastate an already weak regional economy and will further jeopardize any recent economic recovery gain we have achieved.

Together, as the Mayor of the nation's second largest city and the Councilman who represents the district most affected by this year's base closure actions, we urge your commission to reconsider the decision to close the Long Beach Naval Shipyard and we urge you to keep open the Los Angeles Air Force Base. Southern California cannot afford the devastating loss of the Long Beach Naval Shipyard or the Los Angeles Air Force Base.

Sincerely, RICHARD J.

RICHARD J. RIORDAN Mayor

RUDY SVORINICH, JR. Councilman, 15th District



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# Assembly California Legislature

TED WEGGELAND ASSEMBLYMAN, SIXTY-FOURTH DISTRICT

March 30, 1995

Honorable Allan Dixon Chairman Defense Base Closure & Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

SACRAMENTO OFFICE: STATE CAPITOL SACRAMENTO, CA 95814 (916) 445-0854 BARBARA DUNHAM Chief of Staff

DISTRICT OFFICE: 6840 INDIANA AVENUE SUITE 150 RIVERSIDE, CA 92506 (909) 369-6644

ANN CRAMER Administrative Assistant

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Places wher to this number

wither TREPARTIEST 950-10-1-19

Dear Mr. Dixon

Attached is a copy of a letter sent to you by Mr. Theron Bursell, past chairman for military affairs of the Greater Riverside Chambers of Commerce. After reviewing this letter, I wholeheartedly endorse its conclusion: active duty Marines should be relocated to March Air Force Base.

The benefits of moving active duty Marine Air Units to March Air Force Base are detailed in Mr. Bursell's letter. The housing and facilities at March. unlike other bases under consideration, can readily support active duty Marines. Such a move is cost effective for the military. Further, the communities surrounding the base are supportive of the military. We were all devastated at the 1993 BRAC decision to realign March AFB to solely a reserve role.

I strongly urge you and the other members of the BRAC Commission to support the relocation of active duty Marines to March Air Force Base. Such a move makes sense for the Marine Corps, for March Air Force Base, for Riverside County, and ultimately for the best defense of the United States.

Sincerely,

Heggelame TED WEGGELAND

TW:rc

cc: BRAC Commissioners

March 19, 1995

HONORABLE ALAN DIXON Defense Base Closure and Realignment Commission 1700 North Moore St. Suite 1425 Arlington, Va. 22209

#### Dear Sir,

Please consider the feasibility of locating Marine Air Units at March Air Force in Riverside, California. As a result of BRAC'93 Marine Air Units at Tustin and El Toro Air Stations are scheduled to move to the Mirimar Air Station in the near future. According to reliable reports, housing and facilities are not ad-= equate at the Mirimar Air Station and housing is limited and expensive in the San Diego area.

Preliminary cost figures to accomodate the Marine Air Units at Mirimar have been estimated to be approximately 1.7 billion dollars. Alternately, the savings that would be realized if the Marines were to relocate at March Air Forc Base are reported to be 300 million dollars for the facilities and 5 to 700 million dollars in housing. The relocation of an active duty Marine Air Unit at March AFB would support the deployment operations involving Fort Irwin Army Combat Center, The Twenty-nine Palms Air-Ground Combat Center, and the Marine Corps Camp Pendleton. Without an active duty complement at the March Air Force Base to support Deployment Operations. these troops and equipment would be required to convoy approximately 500 miles by surface transportation to Travis Air Force in Northern California.

The Communities around March Air Force Base have the reputation as being one of the most supportive of the Militarv in the country. and would welcome the relocation of an active duty Marine Aviation Group to March Air Force Base. All of the local Governments and the Marines involved, all are supportive of the relocation of the Marine Unit. In addition to the important National Defense aspects of the Marine relocation, the move would produce and immediate influx of money and services to the local economies, equal or greater than that being lost by the scheduled transfer of the current active duty Air Force Units to Travis Air Force Base. I would appreciate your careful consideration of the above facts in your final decision regarding the relocation of the Marine Air Unit currently based at the El Toro and Tustin Air Stations.

Sincerely,

THERON R. "DICK" BURSELL Past Chairman, Military Affairs Greater Riverside Chambers of Commerce 823 Kentwood Drive Riverside, Ca. 92507

cc:

SENATOR DIANE FEINSTEIN Suite 331. Senate Hart Office Building Washington, D.C. 20510

REPRESENTATIVE KEN CALVERT 1034 Longworth Building

Washington, D.C. 20515

ASSEMBLYMAN TED WEGGELAND State Capitol Room 2174 Sacramento, Ca. 95814

MR. PAUL BELL, PRESIDENT Bob Hope Chapter 257, AFA Post Office Box 2413 Riverside, Ca. 92516

MR. PAUL GILL, CHAIRMAN OF AD HOC COMMITTEE FOR RELOCATION of MARINES TO MARCH A.F.B. 10165 Via Apolina Moreno Valley, Ca. 92360

MR. ART PICK, PRESIDENT GREATER RIVERSIDE CHAMBERS OF COMMERCE 3685 Main Street, Ste 350 Riverside, Ca. 92501

page-2-

CIRILIDAIR FORCE TEAM ROUTING SLIP DATE: ORIGINATED E FILE | INITIAL APPROVE ACTION INFO I COOFD FRANK CIRILLO STEVE ACKERMAN RICK DICAMILLO MERRILL BEYER CRAIG HALL MARK PROSS DAVE OLSON FRANK CANTWELL COMMENTS See JEFF - NovyTenn should be REA Tenn Lend on this Rick - Plonge get with Nnuy TEAM on Response - They also have the USMC proppied Option Package on this issue --I see our major in put as AIFith appen, 2 USMC Neads to Operate March & B The Correspondence Thus FAT does not Appent to include BOS/RPMA For Mas 

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Mail Date:

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

FROM: WEGGELAND, TED	TO: DIXON
THE ASSEMBLYMAN	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
STATE OF CALIFORNIA	OBCRC
INSTALLATION (1) DISCUSSED: MARCH AFB	

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Subject/Remarks:

REQUESTING THAT MARWE ALRUNITS FROM TUSTIN AND.EL TORD BE RELOCATED TO MARCH. SUPPORTING LETTER INCLUDED.

Due Date: 950406

Rowing Date: 950404 Date Originated 95032

# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950405 - 11

FROM: WALKER, GARY	TO: CIRILLO, FRANK			
TITLE:	THE AF TEAM LEADER			
ORGANIZATION:	ORGANIZATION:			
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# UNITED STATES SPECIAL OPERATIONS COMMAND

MACDILL AIR FORCE BASE, FLORIDA 33821-5323

Pisaso refer to this pumper when responding 950405-11

SOJ 5-P

13 March 1995

MEMORANDUM FOR: HEADQUARTERS, UNITED STATES AIR FORCE/RT, ATIN: (MG BLUME), 1670 AIR FORCE PENTAGON, WASHINGTON DC 20330-1670

SUBJECT: Air Force Response to Senator Domenici on 58th Special Operations Wing (SOW)

1. USSOCOM appreciates the opportunity to comment on your proposed response to Senator Domenici's inquiry regarding the move of the 58th SOW from Kirtland AFB to Holloman AFB. While basing is a Service issue, USSOCOM has an extremely high interest in and statutory responsibility for training of special operations forces. In this regard, we offer the following comments:

a. Answer 1. From the USSOCOM perspective, it is important that the record reflect how the relocation recommendation evolved. USSOCOM did analyze and support the JCS BRAC Review Panel recommendation to CJCS on relocating the S8th SOW to Beale AFB, CA. USSOCOM did not analyze or have opportunity to comment on the final Service recommendation to relocate the 58th SOW to Holloman AFB, NM. The final Service recommendation did not become part of the formal process until after the JCS BRAC Review Panel completed its input to CJCS.

b. Answer 2. Concur.

c. Answer 3. Concur on the Air Force position of the "feasibility" of Holloman AFB meeting the 58th SOW's needs. However, feasibility does not always equate to operational soundness. This command would only be able to make an operational evaluation after careful examination of this issue from a joint SOF aviation perspective. USSOCOM does have some reservations about the lengthy programmed relocation time lines in the Air Force's 20 Feb Base Closure Cost Analysis, and its potentially significant impact on training.

d. Answer 4. For accuracy, recommend the second sentence be changed to read: "To date, COMMANDO VISION has not included..." Rationale: While never an official part of COMMANDO VISION, the USSOCOM concurrence with the proposed relocation of the 58th SOW to Beale AFB was premised on an ability to integrate that relocation with COMMANDO VISION.

e. Answer 5. The cost estimates contained in this proposed response create significant concern. Information at

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812 858 4241 6.00

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SOJ5-P SUBJECT: Air Force Response to Senator Domenici on 58th Special Operations Wing (SOW)

this headquarters indicates the rough order of magnitude (ROM) cost for simulator relocation, construction of like facilities currently with the 58th SOW, and actual moving costs could be closer to \$140 million. This would be additive to the base infrastructure costs already identified in the Air Force position. Additionally, MILCON funds for the \$9.6 Million simulator programmed for Kirtland were authorized and appropriated for that specific location and cannot be transferred. Our recent experience with Congress is that these funds will be rescinded and the replacement cost will have to be covered by BRAC funds.

f. Answers 6 and 7. Base operations support is a Service responsibility. Accordingly, the Air Force is in the best position to formulate these responses.

g. Answer 8. Similar to the comments in paragraph 1a, it is important that the record reflect USSOCOM did not have an opportunity to analyze or comment on advantages/disadvantages of relocation to Holloman AFB. Accordingly, recommend that the proposed response clearly indicate that, at this juncture, it reflects the Air Force's conclusions and not those of USSOCOM.

2. From a SOF perspective, the recommendation to relocate the 58th SOW to Holloman AFB, and its implementation, has raised several important issues. These issues include the cost estimates associated with the move, the currently proposed time lines for the move, auxiliary airfields required for helicopter operations, billeting facilities for students, and consolidation of pararescue and combat controller training to name a few. These issues are not necessarily insurmcuntable. USSOCOM is confident that, working together, all concerned can achieve what is best for the Air Force and the special operations community.

WILLIAM I. LATHAM, JR. Colonel, USAF Chairman, USSOCOM Stationing Working Group

20.9 14/4 628 618

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FRANK CANTWELL COMMENTS: Steve Woldge Yet with Co Ce on this I const see a commission visit bread on current policy - maybe a state visit in consunction with NewYork RH? with whoever has DFEWS?						

Calspan, Inc. in Buffalo.

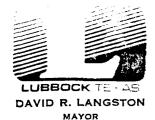
It is our firm belief that after seeing REDCAP firsthand, the Commission members will agree that it is being run in the most cost effective and efficient manner possible.

We look forward to hearing from you.

Sincerely, ഹ

#### CITY OF LUBBOCK





April 7, 1995

Lt. Col. Merril Beyer USAF Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Col. Beyer:

On behalf of the Lubbock community, I want to thank you for visiting our city during your recent tour of Reese Air Force Base. As I expressed in my letter to the BRAC Commissioners, I was extremely impressed with the professionalism and expertise their staff members displayed during their visit. As Mayor of the City of Lubbock, the future of Reese Air Force Base is of paramount concern to me. The quality and caliber of the people who visited Lubbock helped further my confidence that the entire process will be handled in a fair and objective manner. Beyond the main reasons for your coming to Lubbock, I hope you enjoyed your visit and will consider coming back to visit us in the future. We feel we have a special city with much to offer.

As a member of the support staff for the BRAC Commissioners, I am sure they rely upon you to assist in their analysis and evaluation of base closure data and criteria. During our presentation to the BRAC Commissioners, we presented evidence and information which challenged the accuracy of the data which placed Reese on the closure list. It is our hope that our efforts have convinced you to re-examine and evaluate the data and criteria which was used. We are confident that with further investigation, the BRAC Commission and the Federal government will recognize the value, importance, and need for Reese Air Force Base to continue as part of the overall United States' military establishment.

Thank you again for taking time to visit Lubbock as part of your tour of Reese Air Force Base. We hope our quality of life, and our residents' visible demonstration of support to retain Reese Air Force Base, impressed upon you our desire for BRAC officials and staff to re-evaluate Reese's future and keep it part of the Lubbock community. If I can be of assistance to you at any time, I hope you will contact me.

Sincefiely, Mayor

DRL:BG:05



P. O. Box 2127 GREAT FALLS, MONTANA 59403 (406) 761-4434

Pleace refer to this number when responding 450411-2

April 4, 1995

Defense Base Closure and Realignment Commission c/o Mr. David Lyles 1700 North Moore St., Suite 1425 Arlington, VA 22209

Dear Mr. Lyles:

It was a pleasure to meet you during the recent Commission visit to Great Falls and Malmstrom Air Force Base. Unfortunately, we ran out of time during our short luncheon to properly present our community support book to the members of the Commission. I appreciate your help in ensuring the Commissioners have the opportunity to review the information provided.

Sincerely, Pehan President

TSP:ah

Enclosure

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COMMENTS:

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# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950411-2

FROM: PEHAN, TERRY S.	TO: LYLES, DAUID
THE PRESIDENT	MLE STAFF DIRECTOR
ORGANIZATION:	ORGANIZATION:
GREAT FALLS AREA CHAMBER	DBCRC

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#### TYPE OF ACTION REQUIRED

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# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950411-19

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# Date: Renting Date 950411	Date Originated: Mail Date:					

	The Legislature
	of the Please refer to this number wired responding 950411-10
	State of New Mexico
	<u>42nd</u> Legislature, <u>1st</u> Session
	LAWS1995
	CHAPTER
	HOUSE JOINT MEMORIAL 31
	Introduced by
JOE M STELI LUCIANO "LU ARTHUR C. 1	TIVES RAYMOND G. SANCHEZ, ANNA MARIE CROOK, KIP W. NICELY, ROBERT P. WALLACH, J. JAMES ROGER MADALENA, SAMUEL F. VIGIL, DEBBIE A. RODELLA, GARY KING, JCKY" VARELA, WESLEY L. GRAU, GEORGE D. BUFFETT, RICK MIERA, J. PAUL TAYLOR, HAWKINS, PAULINE K. GUBBELS, HENRY KIKI SAAVEDRA, EARLENE ROBERTS,
GERALD E.	VEEKS, TERRY T. MARQUARDT, DAVID M. PARSONS, LARRY A. LARRANAGA, RICHARD T. (DICK) KNOWLES, THOMAS G. DOLLIVER, TED HOBBS, SHERYL M. WILLIAMS, JERRY LEE ALWIN, DELORES C. WRIGHT, DANICE R. PICRAUX, VINCENT "SMILEY" GALLEGOS, FRANK BIRD, VINCE MARTINEZ, JERRY W. SANDEL, PATSY G. TRUJILLO, E. SHIRLEY BACA, CISCO MCSORLEY, NICK L. SALAZAR,
SEAL	ALBERT GURULE, THOMAS P. FOY, GLORIA VAUGHN, JOSÉ R. ABEYTA ROBERTO "BOBBY" J. GONZALES, RICHARD "RAY" SANCHEZ, EDDIE CORLEY, BARBARA A. PEREA CASEY, MAX COLL, LYNDA M. LOVEJOY, BEN LUJAN, WALLACE CHARLEY, JAMES G. TAYLOR, MICHAEL OLGUIN, FRED LUNA,
A STATION	EDWARD C. SANDOVAL, LEO C. WATCHMAN, JR., MIMI STEWART AND SAMUEL REYES

1 A JOINT MEMORIAL 2 PETITIONING THE UNITED STATES DEPARTMENT OF DEFENSE AND THE 3 DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION TO MAINTAIN 4 FULL OPERATIONS AT THE KIRTLAND AIR FORCE BASE COMPLEX AND TO 5 CONTINUE DIVERSIFICATION PURSUANT TO THE DEFENSE CONVERSION 6 AND TECHNOLOGY ACT. 7 8 WHEREAS, as the nation and New Mexico continue to adjust 9 to federal budget cuts and defense downsizing in the post 10 Cold War era, policymakers are cautioned against jeopardizing 11 the critical national defense infrastructure established over 12 the last fifty years; and

13 WHEREAS, through the efforts of New Mexico's former 14 congressional delegation, led by Senators Dennis Chavez, 15 Clinton P. Anderson and Joseph Montoya and Congressman Tom 16 Morris, and more recently, by Senators Pete Domenici and Jeff 17 Bingaman and Congressmen Bill Richardson, Joe Skeen and Steve 18 Schiff, New Mexico has made an enormous contribution to 19 national defense and to the stability and growth of the state 20 economy with its ongoing work at its major defense 21 facilities, including Kirtland air force base; and 22 WHEREAS, these defense facilities provide thousands of 23 jobs in the state and the closure or realignment of any one 24 of these facilities will have a severe economic impact on 25 local economies; and

HJM 31 Page 1

1	WHEREAS, policymakers and decisionmakers responsible for
2	the closure and realignment process have already observed the
3	dramatic impact of the closure process on local communities
4	as well as the enormous costs incurred in the closure
5	process; and
6	WHEREAS, the United States department of defense is
7	urged to recognize the one hundred twenty million dollars
8	(\$120,000,000) that has been invested in Kirtland over the
9	past three years, the growing research synergy between the
10	needs of the air force and the United States department of
11	energy and the enduring value of Kirtland as a regional
12	nuclear weapons facility; and
13	WHEREAS, for over three decades, New Mexico, with its
14	near-perfect flying conditions and varied topography, has
15	proven to be a world class flight training and combat
16	readiness center; and
17	WHEREAS, New Mexico's demographics, including its
18	emerging minority-majority population, allows the department
19	of defense to both recruit minorities and work with minority
20	subcontractors; and
21	WHEREAS, recognizing the future value of Kirtland as a
22	modern military base, its potential as a space center and its
23	commitment to civilian technology transfer, the department of
24	defense and the defense base closure and realignment
25	commission are urged to consider those factors in its

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HJM 31 Page 2 1 deliberations;

2	NOW, THEREFORE, BE IT RESOLVED BY THE LEGISLATURE OF THE	
3	STATE OF NEW MEXICO that the United States department of	
4	defense and the defense base closure and realignment	
5	commission be petitioned to maintain the full integrity of	
6	the Kirtland air force base complex; and	
7	BE IT FURTHER RESOLVED that the congressional delegation	
8	be requested to work with the New Mexico state legislature in	
9	its continuing efforts to diversify the state economy	
10	pursuant to the Defense Conversion and Technology Act; and	
11	BE IT FURTHER RESOLVED that copies of this memorial be	
12	transmitted to the secretary of the United States department	
13	of defense, the defense base closure and realignment	
14	commission and the members of the New Mexico congressional	
15	delegation.	HJM 31 Page 3
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#### <u>S/ RAYMOND G. SANCHEZ</u> RAYMOND G. SANCHEZ, SPEAKER HOUSE OF REPRESENTATIVES

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S/ STEPHEN R. ARIAS STEPHEN R. ARIAS, CHIEF CLERK HOUSE OF REPRESENTATIVES

S/ WALTER D. BRADLEY WALTER D. BRADLEY, PRESIDENT SENATE

> S/ MARGARET LARRAGOITE MARGARET LARRAGOITE, CHIEF CLERK SENATE

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950411-22

**6** . . .

FROM: LANGSTON, DAUND R.				TO: CORNELLA, AL					
TITLE MAYOR				THE COMMISSIONER					
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CITY OF LUBBOCK, TX				OBCRC					
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#### CITY OF LUBBOCK



DAVID R. LANGSTON

LUBBOCK. TEXAS

April 6, 1995

Commissioner Al Cornella Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Commissioner Cornella:

Thank you for attending the luncheon on April 5th, 1995, at the Lubbock Club. As Mayor, it was an honor to have had you and the rest of the Commissioners as my guests. I hope you enjoyed the luncheon as well as your brief tour of our community. As you can imagine, the fate of Reese Air Force Base is a primary concern of mine. Now, having had the opportunity to meet you in person, I am confident that the future of Reese Air Force Base and the Lubbock community is in good hands.

I was extremely impressed by the level of professionalism both you and your staff demonstrated during your stay in Lubbock. The openness exhibited by you and your colleagues, as well as your willingness to listen to the facts and information we presented in regard to Reese Air Force Base, helped ease many of our concerns about the BRAC process. Lubbock felt it was vital for each Commissioner to know that the criteria and data which placed Reese on the closure list was flawed and did not accurately represent the conditions that actually exist at Reese Air Force Base. Likewise, Lubbock wanted to have the opportunity for you to have first hand knowledge of the quality of the base itself and of the Lubbock community.

The community's show of support during the motorcade tour through Lubbock bears witness to our devotion and concern for Reese Air Force Base. I would be remiss if I did not mention that the demonstration of support was a combined effort among private and public sector organizations, school children, veterans, churches, and citizens from all walks of life and from the communities which surround Lubbock. Many of the events and demonstrations you witnessed were unplanned, and were April 6, 1996 Page 2

spontaneous efforts from individuals who wanted to show their support for retaining Reese. As Mayor, I was delighted and somewhat overwhelmed by the outpouring of love and support our community showed in order to impress upon you how we feel about Reese Air Force Base.

Thank you again for attending the luncheon and for visiting our community. I appreciate the difficulty of the task facing the Base Realignment and Closure Commission, and I would like to thank you on behalf of the Llano Estacado region for taking the time to tour our area before making your decision. I hope our efforts during your stay have touched your heart and mind as much as Reese has touched ours. If I can be of any assistance to you in the future, please feel free to contact me.

Sincerely, David R. Langston Mayor

DRL:JA:os

DRUTHANT

## ARE UEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950411-25

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Remarks

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FYI

Lieutenant General William F. Litts (11.8 (F. Ret.) 6125 CLARENDON COURT, RIVERSIDE, CA 92506

April 4, 1995

Plagge roles of this runder when responding 95

Honorable Alan Dixon, Chairman Defense Base Closure & Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA 22209

Dear Chairman Dixon:

I am writing to you as a concerned citizen/taxpayer and a career Air Force officer with 36 years in uniform. My concern has to do with the BRAC '93 decision to relocate United Stated Marine Corps air units from Marine Corps Air Station El Toro and Marine Corps Air Station Tustin to Naval Air Stations Miramar, Fallon, Lemoore and Oceana and to Marine Corps Camp Pendleton. Of specific concern is the proposed relocation of Marine Corps rotary wing aircraft and command elements from USMC Air Stations El Toro and Tustin to Naval Air Station Miramar near San Diego, California. Serious financial and operational shortfalls will accrue if this planned relocation is allowed to happen. A far better solution is to move these organizations to March AFB, California, halfway between Camp Pendleton and Marine Corps Air Ground Combat Center, Twenty-nine Palms, California. The following benefits will derive from such a solution:

1. Greatly enhanced USMC rapid response capability to meet national defense emergency Time Phased Force Deployment List requirements. (March AFB is the Port of Embarkation/Debarkation for the First Marine Corp Expeditionary Force - one of the two rapid deployment forces for the United States.)

2. Improved USMC training capabilities (March AFB is nearer USMC training ranges than NAS Miramar). This translates to an annual savings of \$50 million in operating expenses.

3. \$326 million in <u>immediate</u> saving in relocation movement and facility renovation costs (see attached chart "BRAC '93 Actions vs March AFB BRAC '95 Scenario).

4. \$29 million 10 year cumulative savings in housing and quarters allowance (see attached chart "Cumulative BAQ/VHA Comparison Miramar vs March for ten years").

5. Future cost avoidance of another move if and/or when NAS Miramar becomes San Diego International Airport (to my knowledge no one has done a cost study on this contingency, but it would be <u>BIG</u>.

The above facts can be verified by reviewing BRAC data and a very recently updated U.S. Marine Corps study. Sir, I earnestly request that your commission solicit detailed inputs from the United States Marine Corps in preparation for the scheduled hearing in San Francisco on April 28, 1995. In point of fact, due to the operational and budgetary implications voiced above, it would seem to me to be most prudent to have the Marine Corps appear before your commission and lay out their concerns regarding the NAS Miramar vs March AFB relocation.

Respectfully yours,

au 7. Pi

Lt Gen William F. Pitts, USAF Ret

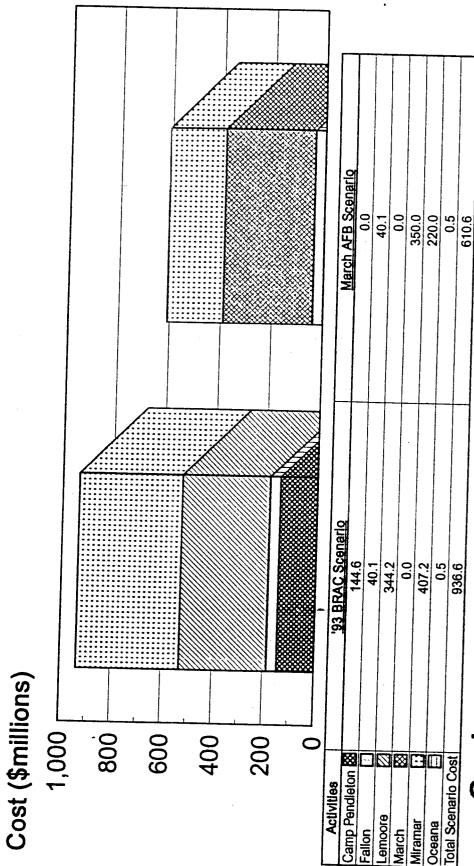
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Enclosures (2)

**BRAC '93 Actions** 

VS.

# March AFB BRAC '95 Scenario

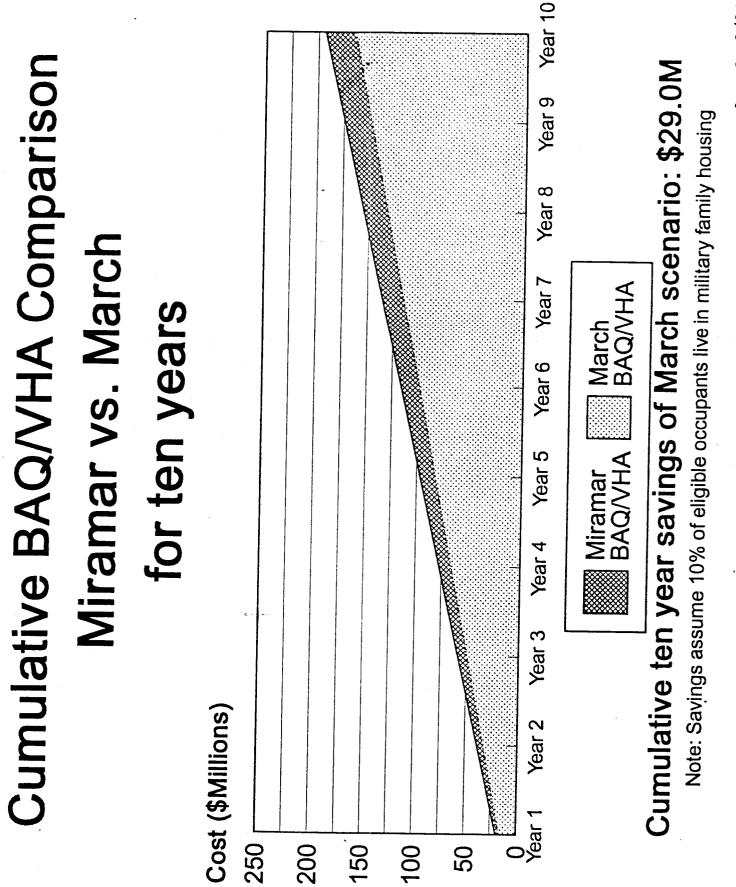


Savings using March AFB Scenario: \$326.0M

936.6

**Total Scenario Cost** 

As of: 3/24/95



As of: 3/24/95

# THE DEPENSE BASE CLOSURE AND REALIGNMENT CONDUISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950412-17

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= Date: 950414 Round Date: 950412 Date Organizat: 950412 Mail Date									
SUBMITTING QUESTION FOR APRIL 17 NOINT CROSS- SERVICE WORKING GROUP HEARING CONCERNING CONSOLIDATING. PRIMARY HELICOPTER TRAINING BETWEEN THE ARMY AND NAVY.									
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EVEREII-WASH DC

#### Congress of the United States Mashington, DC 20515

April 12, 1995

Please rater to this number when responding 95040-17

Honorable Alan J. Dixon Chairman Defense Base Closure & Realignment Commission 1700 North Moore Street Suite 1425 Arlington, Virginia 22209

Dear Mr. Chairman:

As you prepare for your April 17th hearing on the Joint Cross-Service Working Groups' involvement in the Pentagon's base closure and realignment recommendations, we would be most appreciative if you would raise a number of issues with regard to the consolidation of undergraduate pilot training. Enclosed are a number of questions that you and the commissioners may want to put before the witnesses.

We applaud the addition of the joint cross-service working groups into the base closure process. They provided a new and important analysis that considered jointness and the consolidation of roles and missions. Unfortunately, in the case of undergraduate pilot training, the Pentagon acted on only half of the mission. While they agreed that introductory fixed wing training operations could be consolidated between the Air Force and the Navy, the Pentagon chose not to act on the recommendation to consolidate primary helicopter training between the Navy and the Army. We believe that this is a grave mistake, and a missed opportunity to provide the American taxpayer with significant cost savings.

Mr. Chairman, we can no longer afford unnecessary duplications in the military when more efficient and equally effective training arrangements are available. The consolidation of primary helicopter training is long overdue, and we hope that you and the other commissioners will consider this opportunity during your deliberations of the 1995 base closure process.

With best regards, we are

Sincerely yours.

Lema Even RY EVERETT, MC

RICHARD SHELBY

EVERELL-WASH UL

#### Proposed Questions BRAC 95 HEARING ON JOINT CROSS-SERVICE RECOMMENDATIONS UNDERGRADUATE PILOT TRAINING

#### 17 APRIL 1995

In November of 1994, the Joint Cross-Service Group on Undergraduate Pilot Training submitted three different alternatives for consideration by the military departments and Secretary Perry. According to documents submitted to the BRAC, each alternative reduced excess capacity while maintaining high military value. Each of the three alternatives consistently recommended consolidating all military undergraduate helicopter pilot training at Fort Rucker.

However, these recommendations were not adhered to in there entirety. Secretary Perry chose not to consolidate UHPT at Fort Rucker as recommended due to high MILCON costs associated with closing Whiting NAS. He then directed consolidating all Navy initial fixed wing training at Whiting NAS.

- * Why is it that consolidation of UHPT at Rucker was not adopted?
- Since the Navy is moving all of its initial fixed wing training to Whiting NAS, wouldn't limited space be freed-up if UHPT was moved to Ft. Rucker?
- From an efficiency, doesn't it make sense to have all initial rotary wing training deducted at one location?

On March 30, 1993 General Colin Powell stated at the House Armed Services Committee Army Posture Hearing that, "I believe the proper place to do the centralization (of UHPT) and where it can be done very well is at Fort Rucker, Alabama". He went on to say, "I am committed to push this as hard as possible because there are real savings here and this is where we ought to find the savings."

The cost to transfer the UHPT operation at Whiting Field to Fort Rucker is less than \$18 million dollars. In 1992 the DoD IG reported that relocation of UHPT to Fort Rucker would save at least \$79 million dollars over 5 years.

* Is this savings estimate still valid today?

04-12-95

In a proposal to the Roles & Missions Commission, the Army has stated that by consolidating all primary DoD rotary wing training, integration and standardization among the services would be enhanced to truly support jointness. Each of the services would continue to provide advanced training for their own unique aspects of rotary wing aviation.

The Army has the capacity to train all of DoD's primary helicopter pilot requirements without any need for expansion or new construction.

• From an efficiency and interoperability standpoint, doesn't it make sense for all introductory belicopter pilot training to be conducted by the Army?

During the BRAC 95 Navy hearing earlier this year, General Mundy commented that in the 1970's the Army was training Marine helicopter pilots, and that this arrangement worked very well.

* Is there any reason why the Marine Corps couldn't return to this arrangement?

In 1992, the JCS report on Roles & Missions recommended consolidation of all primary helicopter training with the Army. A team led by the Navy was tasked by Secretary of Defense Aspin to review this recommendation. Their findings concluded that consolidation would need to be put on hold until primary training for both fixed wing and rotary wing could be evaluated together, the service and operating costs of the new TH-67 trainer had been determined, and that the decision would be made with the context of a base closure round.

• Each of these points has been satisfied, yet DoD only adopted the fixed wing portion of the Cross-Service Group recommendation. Why was rotary wing training ignored?

EVERELL-MASH DC

Earlier this year, the Navy testified before the BRAC 95 commission that the consolidation of Navy belicopter training with the Army was not feasible because it was a "people" issue, or a quality of life issue and that Navy Pilots fly in more extreme weather conditions at sea than the Army does. If that in fact is the case, why does the Pentagon continue to request Army helicopters and pilots to support naval missions?

A number of Army missions in support of Naval operations:

1983: Operation Urgent Fury

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•• Shipboard operations involving the Army's 18th Airborne Corps; UH-60's, OH-58A/C's, AH-1's

1987: Operation Prime Chance

•• Shipboard and overwater operations involving the Army's 4/17th CAV (now 4/2) with OH-58D's

•• valid CONOPS mission today

1994: Operation Uphold Democracy - Haiti

** 10th Mountain Division operated from the USS Eisenhower

** OH-58D's had extensive missions prior to invasion

** UH-60's, CH-47's, OH-58A/C's and AH-1's transported troops and equipment to the AO for several days, followed by command & control missions

Each Army Aviation unit has a task for shipboard operations incorporated in their mission essential list of tasks. The Army trains for shipboard operations and performs shipboard operations.

In 1992, MGen. Dave Robbins, then-Commander of the Army Aviation Center, noted that one of the main reasons the Navy was opposed to consolidating this training with the Army was because the Navy used initial fixed-wing training as a "cutting" tool for students.

- Do you believe this to be the case, and is there any legitimate reason why the Navy needs this extra "cutting" tool?
- Could the Navy use the Army's training syllabus that places student pilots directly into the rotary wing pipeline?

According to the DoD IG, "Relocating the Navy's primary helicopter training to Fort Rucker would relieve ground and air traffic congestion at Whiting Field NAS."

• Is there a problem with congestion at Whiting Field, both in the air and on the ground? If so, would relocation of the Navy's Undergraduate Helicopter Pilot Training program free up space at Whiting Field?

. How does Fort Rucker compare with Whiting with regard to available space?

 Since the Army already owns nearly 80% of all DoD helicopters, does Fort Rucker have the capacity to train all of DoD's primary belicopter pilot requirements?

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TYPE OF ACTION REQUIRED

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ACTION: Offer Comments and/or Suggestions	FYI

sbject/Remarks:

FORWARDING PAPER REGARDING THE IMPLICATIONS OF BRAC 195 ON MOFFETT FEDERAL AIRFIELD OWIZUKA AIR STATION,

e Date: Routing Date: '	Date Originated:	Mail Date:



National Aeronautics and Space Administration Ames Research Center Moffett Field, California 94035-1000

# FAX LEAD SHEET

Date:	4/12/95	Time: 1:45 (0T
Pag <b>es</b> ,	Including cover:	
To:	Mark Pross BRAC Commission	FAX NO.: 103-696-0550
From:	Suzanne Petroni Moffett Liaison Office	Sender's Initials: 58 Voice No.: 415-604-0906

Special instructions:

Marki Enclosed is some of the information we discussed. Hope it's helpful. Nike Falarski and I will both be in DC. next week and look forward to meeting with you and others at the DRAC Stree. Rlease let me know it up peed any additional meanwatton. Ingrace

Facilities & Logistics Management Division NASA Ames Research Center, MS 19-01 Moffett Field, CA 94035-1000

FAX No.: (415) 604-0910

#### Implications of BRAC '95 on Moffett Federal Airfield: Onizuka Air Station

Figure refer to this number. when responding 95041

Onizuka Air Station (OAS), adjacent to Moffett Federal Airfield (MFA), is an integral part of the continuing operation and future of Moffett Field. OAS assumed management of the DoD family housing and other support functions from the Navy when NAS Moffett Field was disestablished in 1994. These facilities include 807 family housing units, a chapel, community centers, child care center and medical clinic. In support of its active duty personnel OAS has received permits from NASA to operate other MFA buildings and facilities. These include barracks, a housing office, warehouse facilities, and facilities related to its Morale, Welfare and Recreation (MWR) program. OAS also sponsors the Navy Exchange and its facilities at MFA.

The housing is occupied by active duty officers and enlisted personnel of all DoD Services operating at MFA, including the Air Force, Navy Reserve, Army, Army Reserve, and National Guard. The facilities operated by OAS are utilized by the various Services represented at Moffett Federal Airfield, as well as by military retirees, where appropriate.

The cost of operations at Moffett Federal Airfield are shared by all of the federal agencies residing at Moffett Field. For its administrative space and housing areas at Moffett Field, Onizuka's annual share of the Institutional Shared Pool is \$817,000. Institutional Shared Pool covers basic infrastructure, fire and security protection, environmental compliance, and other common services required by all agencies at MFA.

The 1995 DOD BRAC recommendation states that "all activities and facilities associated with the 750th Space Group, including family housing and the clinic, will close." Because there will be a significant military population remaining at Moffett Federal Airfield, such a closure would have a detrimental impact on the ability to provide key services to these DoD personnel. This impact will be made stronger as other military bases in Northern and Central California -- and their associated support functions -- continue to close. Without the critical services provided by OAS to DoD personnel at MFA, it will become more difficult to maintain and attract other DoD units to Moffett Federal Airfield.

#### Implications of BRAC '95 on Moffett Federal Airfield: California Air National Guard 129th Rescue Group

The California Air National Guard 129th Rescue Group (CANG) has been at Moffett Field since 1979. When the decision was made to disestablish NAS Moffett Field as an active Navy facility, the CANG became a key member of the team developing the concept of Moffett Federal Airfield (MFA) as a shared federal facility. The stated intention of the CANG to remain at Moffett Federal Airfield as a long-term anchor tenant influenced NASA's decision to take over administrative control of MFA in 1994. NASA worked with the CANG and their state and federal headquarters to provide the necessary facilities to support their mission. In return, the CANG agreed to provide critical services to MFA. These services include fire protection (structural and airfield crash, fire and rescue), air traffic control and a significant portion of the airfield security. This teaming with the CANG made the rapid and smooth transition from NAS Moffett Field to Moffett Federal Airfield possible.

Moffett Federal Airfield is a shared facility with the cost of common operations being shared equitably by all the federal agencies at MFA, based upon concepts and formulas developed by all participants.¹ The CANG played a major role in development of the cost sharing process to assure its fairness and affordability. The CANG's annual share of these common costs are \$1.4 million, approximately 13% of the total cost of operations at Moffett .² The services provided by CANG at Moffett Federal Airfield are valued at \$5.25 million, for which it is <u>fully</u>. reimbursed.³

The 1995 BRAC recommendations submitted by DoD propose the 129th Rescue Group move from Moffett Federal Airfield to McClellan AFB in Sacramento, CA. If the CANG leaves Moffett Federal Airfield, the cost of operating the airfield will not be reduced and the services it provides will have to be replaced, at potentially higher cost to the U.S. Government. This will increase the cost to NASA and the other agencies if a suitable replacement agency is not found. This could jeopardize the MFA concept.

¹ Based upon mutual agreement by the federal agencies residing at Moffett Field, costs are split into an Institutional Shared Pool, which covers basic infrastructure, fire and security protection, environmental compliance, and similar services, and an Airfield Shared Pool, which covers Air Traffic Control (ATC), Crash, Fire and Rescue (CFR), runway maintenance, etc.. Only airfield users pay into the Airfield Shared Pool.

 2  CANG annual share of the Institutional Shared Pool is \$830,000. Their annual share of the Airfield Shared Pool is \$630,000.

³ Out of the Airfield Shared Pool, the CANG is reimbursed \$1,068,000 for ATC, \$2,974,000 for Fire Services, and \$860,000 for Airfield Security Services. The CANG also receives \$350,000 from NASA for ATC and Fire Services at Crows Landing Auxillary Airfield. The total reimbursements provided to the CANG are \$5,252,000 per year.

<b>Moffett Field F</b>	Residents
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	Marina Flaserva	0	153	415	9	H-53	Air Ops/Training
Monet	Anny Reserve	56	21	461	9	UH-1	Operations/Training
	Amy ESL/BASI	45	17	0	12	C-12	Flight Test Operations
	California Air National Guard	200	100	650	9	HC-130, HH-50	Rescue Operations
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	NASA Ames Research Center	5,510	3	ŧ	16	Mixed	Research Support
	Moffett Field Total	7,748	1,391	3,022	69		
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## ORGANIZATIONS AT AND USES OF MOFFETT FEDERAL AIRFIELD

#### NASA Ames Research Center

- Administrative, warehouse, hangar, and airfield

#### • Naval Air Reserve Santa Clara

- Administrative, warehouse, billeting, hangar, and airfield

• California Air National Guard, 129th Rescue Group - Administrative, warehouse, hangar, and airfield

#### Onizuka Air Station Annex

- Housing, administrative, warehouse, and Morale, Welfare& Recreation

#### 63rd Army Command

- 7th PsyOps Group
- 343rd Medical Reserve
- 353rd
- 416th Engineers
- 2373rd Signal Detachment
- 6227th USARF School
  - Administrative, warehouse, hangar, and airfield
- Army 87th Explosive Ordinance Disposal Team
   Administrative
- Commander, Navy Reserve Patrol Wing Pacific
   Administrative
- Lockheed Missiles and Space Corporation (sponsored by USAF)
   Airfield
- Army Information Systems Command - Administrative
- U.S. Bureau of Alcohol, Tobacco and Firearms - Warehouse
- American Red Cross
   Warehouse
- Navy Facilities Command- Western Division - Administrative and environmental

P.06/06

- Defense Fuel Supply Center - Fuel tank and administrative
- Navy Exchange - Administrative, retail, and education
- Defense Commissary Agency - Administrative and retail
- U.S. Geological Survey - Warehouse
- Veterans Administration Medical Center - Warehouse
- U.S. Postal Service - Post office
- Beech Aircraft (Army Guardrail Program) - Administrative, hangar, and airfield
- TRW Avionics Surveillance Group (Army Guardrail Program) - Administrative, hangar, and airfield
- Loral Space and Range Systems (sponsored by U.S. Army) - Open space
- Savi Technology (sponsored by USMC) - Open space
- Golden Bay Credit Union - Credit union
- Stanford University - Environmental research
- Stanford Hospital - Intermittent airfield (for "life flights")
- Packard Children's Hospital - Intermittent airfield (for "life flights")
- Civil Air Patrol - Administrative

Comptroller General of the United States



Washington, D.C. 20548

B-261024

April 14, 1995

The Honorable Alan J. Dixon Chairman, Defense Base Closure and Realignment Commission

Dear Mr. Chairman:

The Secretary of Defense announced his 1995 recommendations for base closures and realignments to the Defense Base Closure and Realignment Commission on February 28, 1995. This report responds to the Defense Base Closure and Realignment Act of 1990 (P.L. 101-510), as amended, which requires that we provide the Congress and the Commission, by no later than April 15, 1995, a report on the Secretary of Defense's recommendations and selection process. We have identified issues for consideration by the Commission as it completes its review of the Secretary of Defense's recommendations. Given that this is the last of three biennial reviews authorized under the 1990 act, we are also including matters for consideration by the Congress regarding the potential need for continuing legislation to authorize further commission reviews and authorize changes, as needed, to prior decisions.

We are also sending this report to the President of the Senate and to the Speaker of the House. We will make copies available to others on request.

This report was prepared under the direction of David R. Warren, Director, Defense Management and NASA Issues, who may be reached on (202) 512-8412 if you or your staff have any questions. Other major contributors are listed in appendix VI.

Sincerely yours,

Henry S. Henton f

Charles A. Bowsher Comptroller General of the United States

## THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950413-12

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WASHINGTON, DC 20510

April 10, 1995

The Honorable Alan Dixon Chairman Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA 22209

Dear Mr. Chairman:

1

The enclosed letter was sent by the delegation to Brigadier General Carlos Perez of Kirtland Air Force Base to assist in the itinerary development for the April 18 Base Closure and Realignment Commission site visit. The itinerary is only preliminary and we encourage you to make any additions you deem necessary.

ete V. Domenici

United States Senator

Enclosure

Sincerely, ingamar tes Sei ator

# United States Senate

WASHINGTON, DC 20510

April 7, 1995

Brigadier General Carlos Perez Commander, 377th Air Base Wing Kirtland AFB, NM

Dear General Perez:

In order to facilitate the site visit at Kirtland AFB planned for April 18, we are recommending the enclosed itinerary which we have developed with the Kirtland Retention Task Force.

We believe that this itinerary will give the visiting Commissioners a sense of the size of the base, the complexity of the research, testing and operational training carried out at the base by the Departments of Defense and Energy, the security requirements for these activities. The site visit should also emphasize the minimal existing facilities and limited acreage that will be available for reuse.

We are also forwarding this itinerary to the Base Closure and Realignment Commission for their input.

Sincerely,

Pete V. Domenici United States Senator

ngaman States Senator Uráfi

Enclosure

PROPOSED ITINERARY KIRTLAND AFB SITE VISIT APRIL 18, 1995

#### INITIAL BRIEFING

15

A) 377th briefing on Kirtland AFB and its tenants as currently configured.

B) 377th briefing on proposed cantonment areas for DoE, Phillips Laboratory, 898th Munitions Squadron, and 150th Fighter Group ANG. Emphasize re-use areas limited to family housing, some dormitories, commissary and BX buildings.

C) DoE/Sandia presentation of requirements for safety/buffer zones and security under Air Force realignment proposal. DoE presentation of additional costs to DoE and of concerns regarding implications of AF plan for DoE operations.

D) Phillips Lab presentation of minimum required military presence at laboratory.

E) Defense Nuclear Agency presentation of impact of leaving Kirtland to its mission.

TOUR

- 1. Tour Kirtland Underground Munitions Storage Center (KUMSC). Briefing on 898th mission and security requirements.
- 2. Drive Inhalation Toxicology Research Institute and nearby auxiliary fields; mention mission.
- 3. Visit Starfire Optical Range/mission briefing.
- 4. Coyote Canyon, including cable facility and Central Training Academy.
- 5. Drive by Manzano Mountain Storage Complex and through Sandia National Laboratory tech area IV.
- Tour 58th Special Operations Wing, special emphasis on training simulators and mission briefing and cost estimate to move.
- 7. Conclude tour at DoE Albuquerque operations for a round table discussion with heads of key tenant organizations.

# THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

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NORTH DAKOTA



United States Senate

WASHINGTON, D. C. 20510

April 4, 1995

Please refer to the member with recording 950442-9

Gen. J.B. Davis (Ret) Defense Base Closure and Realignment Commission 1700 North Moore St Suite 1425 Arlington, VA 22209

Dear Commissioner Davis:

Thank you for coming to North Dakota last week to visit the Minot and Grand Forks Air Force Bases. We appreciated having an opportunity to show you the quality of the bases and the special relationship they have with their host communities.

In North Dakota, we are proud of our bases and proud of the dedicated men and women who serve there. We are convinced that retaining Grand Forks and Minot is in the national interest; we hope you will agree.

I know how difficult your job will be over the next 3 months and trust your visit to North Dakota will help you in your deliberations. Please do not hesitate to contact me if I can be of any assistance.

Best personal regards.

Sincerely

KENT CONRAD United States Senator

I greatly respect The challing you face. The

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#### THE DEFENSE BASE CLOSURE AND REALIGNMENT CONCUISSION

# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 9504112-9

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# City of Albuquerque

P.O. BOX 1293 ALBUQUERQUE, NEW MEXICO 87103

Martin J. Chavez Mayor

April 11, 1995

Pissona raise to this number When reconding 9504112

2.

Chairman Alan Dixon Base Realignment and Closure Commission 1700 N. Moore St. Suite 1425 Arlington, VA 22209

Dear Chairman Dixon,

On behalf of the citizens of Albuquerque, the New Mexico Congressional Delegation and the Governor of New Mexico, I invite you and the rest of the BRAC Commissioners to join us for lunch on April 20. We have scheduled this at your convenience to coincide with the BRAC Regional Hearing agenda. Private dining arrangements have been made close to the hearing site at the Albuquerque Petroleum Club. Scheduled to attend are U.S. Senators Pete Domenici and Jeff Bingaman, Congressman Steve Schiff, Governor Gary Johnson and the six Steering Committee members of the Kirtland Task Force, chaired by Lt. General (USAF Ret.) Leo Marquez.

We welcome you to Albuquerque and will do everything we can to ensure that your stay is a productive one. Please call my office at 768-3000 if you need any assistance.

Thank you, and I look forward to meeting you on the 20th.

wishes. Martin J. Chavez

MJC/adh

THE CITY OF ALBUQUERQUE IS AN EQUAL OPPORTUNITY/REASONABLE ACCOMMODATION EMPLOYER

## THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 9504(2-)

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CITY OF ALBUQUERQUE	ORGANIZATION: DBCRC

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## Congress of the United States

#### House of Representatives

Washington, DC 20515

April 7, 1995

Phone memory in this number 12-3

The Honorable Alan Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Mr. Chairman:

We are writing to respectfully request that the BRAC Commission allow an additional half hour for the presentation at the field hearing scheduled in Albuquerque, NM on April 20.

As you are well aware, serious mission concerns are raised if this realignment occurs. As the state's largest employer, Kirtland Air Force Base is home to an exceptional set of organizations, facilities, and technical experts. As host, Kirtland AFB integrates missions of the Department of Defense, the Department of Energy, the Veterans Administration, and supports over 150 tenant activities. Kirtland AFB is a vital component of a collection of several diverse and inter-related activities in New Mexico. It is imperative for the Commission to gain a clear understanding of this unique synergism and how the realignment proposal impacts each one of these tenants, both in mission and in terms of cost to the taxpayer.

Therefore, in order to fully explore the numerous continuing missions and weigh the impacts of the proposed realignment (the second most severe for the Air Force) in a comprehensive, substantive presentation, additional time is necessary. We realize Kirtland is the only Air Force base in the state of New Mexico being considered for realignment. It is, however, the most severely impacted in the region with regard to job loss. We believe you will agree that the severity of this realignment warrants our request for additional time.

Sincerely,

Bill Richardson

Steve Schiff

Domenici Pet Bi faman

## THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # __________

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## THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

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# Congress of the United States

Washington, BC 20515

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CONTACT: Agnes Oczon/Domenici (202) 224-7073 Larry Smith/Bingaman (202) 224-6385 Barry Bitzer/Schiff (505) 766-2538

FOR IMMEDIATE RELEASE: Friday, April 14, 1995

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#### EPA CONFIRMS DELECATION CONTENTION, ATR QUALITY IN ALBUQUERQUE CAN ABSORB NEW KIRTLAND JOBS

WASHINGTON -- The regional office of the U.S. Environmental Protection Agency (EPA) has confirmed that the Air Force did not contact the EPA regarding the air quality situation at Kirtland Air Force Base and that there is "substantial room for growth" in Albuquerque.

Senators Pete Domenici and Jeff Bingaman and Congressman Steve Schiff have criticized the Air Force decision to use air quality as a reason for realigning Kirtland instead of Los Angeles Air Force Base.

"This information from the EPA reinforces our conclusion that it was faulty reasoning on the part of the Air Force to use Albuquerque's air quality as a critical factor in its decision not to expand Kirtland," the members of the delegation said. "The Air Force didn't even bother to query the EPA on Albuquerque's air quality before deciding last December that Kirtland was not suitable for expansion. This hasty and incorrect analysis by the Air Force clearly contributed to their later decision to realign Kirtland."

(more)

According to the Environmental Health Department, Albuquerque will soon be reclassified as being within the federal guidelines in all air quality categories. Senators Bingaman and Domenici and Congressman Schiff today also wrote to Carol Browner, the Administrator of the EPA, requesting that she expedite Governor Gary Johnson's application for final approval of Albuquerque's carbon monoxide implementation plan. Johnson submitted the application today to the EPA's Regional Office in Dallas.

###

COPY OF THE LETTER TO THE EPA ATTACHED

04-14-95 CECLEEM - FECM BINGAMAN D. 1

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# United States Senate

WASHINGTON, DC 20510

April 14, 1995

The Honorable Carol Browner Administrator Environmental Protection Agency 401 M Street, SW Washington, D.C. 20460

#### Dear Ms. Browner:

Today New Mexico's Governor, Gary E. Johnson, formally submitted to Jane Saginaw, the EPA Region VI Administrator, the State Implementation Plan (SIP) documents pertaining to carbon monoxide in Bernalillo County and requested final approval of the Albuquerque/Bernalillo County inspection/maintenance portion of the carbon monoxide SIP.

We write to ask that Governor Johnson's request be given expedited review by your regional office. As you know from previous correspondence, the Air Force has incorrectly and without consultation with your agency raised questions about whether Kirtland Air Force Base (KAFB) could receive significant numbers of additional personnel because of air quality concerns, specifically pertaining to carbon monoxide, in Albuquerque. Mr. Russell Rhoades of your Dallas office wrote Senator Bingaman April 6 that "it is our understanding that there is substantial room for growth and the City of Albuquerque has not identified any significant obstacles relating to air quality concerns that would inhibit expansion of KAFB."

We understand that there has been very close cooperation between your regional office and the Albuquerque Environmental Health Department and New Mexico Environment Department in anticipation of Governor Johnson's submission. While expansion at KAFB can already be done under Albuquerque's current air quality status, we desire to absolutely eliminate any misconceptions on the part of the US Air Force. Therefore, we ask that the EPA review and approval sought by the Governor be carried out by May 15, and in any case no later than June 9. The reason for these dates is that by May 17, the Defense Base Closure and Realignment Commission (BRAC) must decide whether to add bases for realignment consideration and the last chance for Members of Congress to testify to the BRAC will come on June 12-13 with decisions made by July 1.

We believe that it is already clear that the Air Force erred in its environmental analysis in Albuquerque. Final EPA approval of the documents submitted today by Governor Johnson would make that absolutely clear.

Thank you for your consideration of our request.

Pete V. Domenici United States Senator

aman

Sincerely,

United States Senator

Sdill

Steven Schiff Member of Congress

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

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REGION 6 1445 ROSS AVENUE, SUITE 1200 DALLAS, TX 75202-2733

APR 0 6 1995

Honorable Jeff Bingaman United States Senate Washington, DC 20510-3102

Dear Senator Bingaman:

Thank you for your letter of March 15, 1995, concerning Kirtland Air Force Base (KAFB) located in Albuquerque, New Mexico. Specifically, you requested information on whether or not the Environmental Protection Agency (EPA) was consulted, during the course of the Air Force base closure and realignment analysis, regarding the impact to air quality of transferring additional personnel from other closed or realigned bases to KAFB in Albuquerque.

Our records indicated that the EPA Regional Office has not received any communication or document pertaining to the air quality impacts from KAFB or any other agency concerning increase in the staff or expansion at this base. In reference to Ms. Sarah Kotchian's letter of March 20, 1995, to you, it is our understanding that there is substantial room for growth and the City of Albuquerque has not identified any significant obstacles relating to air quality concerns that would inhibit the expansion of KAFB.

I hope that the information above adequately covers your questions concerning the KAFB activities. If I can be of any assistance, please contact me.

Sincerely yours, /s/ Russell F. Rhoades for

> Jane N. Saginaw Regional Administrator

cc: Ms. Sarah Kotchian Environmental Health Department Ms. Cecilia Williams New Mexico Environment Department

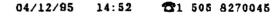


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AIR QUALITY BUR.



OFFICE OF THE GOVERNOR STATE CAPITOL SANTA FE. NEW MEXICO 87503

GARY E. JOHNSON GOVERNOR

(505) 827-3000

April 14, 1995

Ms. Jane Saginaw, Regional Administrator U.S. Environmental Protection Agency, Region VI 1445 Ross Avenue, Suite 1200 Dallas, Texas 75202-2733

Dear Ms. Saginaw:

The City of Albuquerque and Bernalillo County have been working to improve air quality in the city and county since the 1970's. Carbon monoxide levels have decreased dramatically through the concerted efforts of the city's and county's citizens, the Albuquerque Department of Environmental Health and many others. Albuquerque has measured carbon monuxide levels for the last three winters which are below the federal ambient standard.

I respectfully request final approval of the attached Albuquerque/Bernalillo County inspection/maintenance(I/M) portion of the carbon monordide State Implementation Plan (SIP). The SIP was adopted pursuant to the Clean Air Act Amendments of 1990 and 40 Code of Federal Regulations (CFR) Part 51.

The Albuquerque/Bernalillo County Air Quality Control Board approved these plans April 12, 1995 after public hearing as revisions to the New Mexico SIP. To facilitate your review and processing the following materials are enclosed:

- 1) I/M SIP hearing public record;
- 2) Federal Register 40 CFR Part 51;
- 3) NM Air Quality Control Act;
- 4) Air Quality Control Board Regulation 28, Motor Vehicle Inspection;
- 5) Transcript of August 1994 public hearing on Regulation 28 amendments;
- 6) City and County Motor Vehicle Emissions Control Ordinances;
- 7) City and County Joint Air Quality Control Board Ordinances;
- 8) City/County joint powers agreement;
- 9) MOU with State Motor Vehicle Division;
- 10) NM motor vehicle code, NMSA 66-3-1 through 66-3-28;
- 11) Vehicle Pollution Management Division (VPMD) Manual;
- 12) VEMD MIS plan;
- 13) VPMD public information plan;
- 14) VEMD training plan;
- 15) VPMD budget; ·
- 16) Vehicle exhaust gas analyzer (VEGAS) Bar 90 specifications;

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Ma. Jane Saginaw, Regional Administrator Page 2 April 14, 1995

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17) Vehicle inspection report specifications; and 18) Mobile Sa modeling demonstration.

Buclosed with this letter are five copies of the materials listed above.

I look forward to continuing cooperation with your agency that is as successful as the professional coordination between the Albuquerque Environmental Health Department and the Environment Department. If you have any questions, please do not hesitate to contact Sarah B. Kotchian, Director of the Albuquerque Environmental Health Department at (505) 768-2600 or Mark E. Weidler, Secretary of the New Mexico Environment Department at (505) 827-2050.

Sincerely,

Aary E Johnson

Gary E. Johnson Governor State of New Mexico

Anclosures

cc: Sarah B. Kotchian, Director, Albuquerque Environmental Health Department.

Mark E. Weidler, Secretary, NM Environment Department

# 14-14-38 DOLCEM - FROM ECORAMAN C. ..

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#### OFFICE OF THE GOVERNOR STATE CAPITOL SANTA FE, NEW MEXICO 87503

GARY E. JOHNSON GOVERNOR

(505) 827-3000

#### April 14, 1995

Me. Jane Saginaw, Regional Administrator U.S. Environmental Protection Agency, Region VI 1445 Ross Avenue, Suite 1200 Dallas, Texas 75202-2733

Dear Ms. Saqinaw:

The City of Albuquerque and Bernalillo County have been working to improve air quality in the city and county since the 1970's. Carbon monoxide levels have decreased dramatically through the concerted efforts of the city's and county's citizens, the Albuquerque Department of Environmental Health and many others. Albuquerque has measured carbon monoxide levels for the last three winters which are below the federal ambient standard.

It is with great pleasure that I respectfully request approval of the attached State Implementation Plan (SIP) documents which are the supplement to the New Mexico SIP Pertaining to Attainment and Maintenance of the National Ambient Air Quality Standards (NAAQS) for Carbon Monoxide in Bernalillo County. The SIP was adopted pursuant to the Clean Air Act Amendments of 1990 and 40 Code of Pederal Regulations (CFR) Part 51.

The Albuquerque/Bernalillo County Air Quality Control Board approved these plans on April 13, 1995 after a public hearing as amendments to the New Mexico SIP. To facilitate your review and processing the following materials are enclosed:

- 1) Completeness Checklist pursuant to 40 CFR 51 Appendix V;
- 2) SIP document;
- 3) Hearing record including exhibits;
- 4) 1993 CO Inventory for Bernalillo County;
- 5) Projected Inventories for 1996, 1999, 2002, 2005 and 2006;
  6) The Board's regulations incorporated in the SIP; and,

AQCR No. 20, Authority-to-Construct Permits; AQCR No. 28, Motor Vehicle Inspection; AQCR No. 29, Prevention of Significant Deterioration; ACCR No. 32, Construction Pennits-Non-attainment Areas;

- AQCR No. 34, Woodburning;
- AQCR No. 35, Alternative Fuels;

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Ms. Jane Saginaw, Regional Administrator Page 2 April 14, 1995

AQCR No. 42, Transportation Conformity; and AQCR No. 43, General Conformity.

7) 1992, 1993, and 1994 State and Local Air Monitoring Summary Reports (SLAMS).

Enclosed with this letter are five copies of the materials listed above for each SIP document.

I look forward to continuing cooperation with your agency that is as successful as the professional coordination between the Albuquerque Environmental Health Department and the Environment Department. If you have any questions, please do not hesitate to contact Sarah B. Kotchian, Director of the Albuquerque Environmental Health Department at (505) 768-2600 or Mark B. Weidler, Secretary of the New Mexico Environment Department at (505) 827-2850.

Sincerely,

lary E Johnoon

Gary B. Johnson Governor State of New Mexico

Enclosures

cc:

Sarah B. Kotchian, Director, Albuquerque Environmental Health Department

Mark E. Weidler, Secretary, NM Environment Department

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# United States Senate

WASHINGTON, DC 20510

April 13, 1995

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General Thomas S. Moorman, Jr. Vice Chief of Staff United States Air Force Room 4E936 The Pentagon Washington, DC 20301

Dear General Moorman:

Thank you for providing us with a copy of your memo dated April 5, 1995 on the space test and experimentation consolidation at Kirtland Air Force Base.

We are, however, very disappointed with the contents of your memo to General Yates. Essentially you direct Air Force Materiel Command to proceed with the Los Angeles portion of the relocation (121 positions including contractors), to plan for the San Bernardino portion of the transfer beginning October 1, 1995 (57 positions including contractors), and to limit the Onizuka transfer (357 positions including contractors) to no more than 20 personnel pending the final results of the 1995 BRAC process. You also limit total military personnel in the space test and experimentation unit at Kirtland to 62 in anticipation of implementing the Air Force recommendation on realignment of Kirtland. You put off a final decision on whether the SMC/TE units at San Bernadino and Onizuka will be consolidated at Kirtland until resolution of the BRAC 95 recommendations.

In its December 8, 1994 report to the Secretary of the Air Force, Materiel Command concluded that:

"The benefits of this consolidation, modernization, and relocation of SMC/CU (now SMC/TE) far outweigh the relatively small cost involved. The Air Force space mission will be strengthened; satellite control operating and maintenance costs will be reduced; customers will benefit from better support and lower costs; AFSPC will gain access to a spacecraft residual operations center; the AFSCN CCS upgrade efforts will benefit from lessons learned with actual on-line open architecture systems; the DOE will gain access to a worldwide satellite control system with minimal investment; and the DOD will preserve and strengthen the essence of its space and missile RDT&E assets. There can be no question that this is the right action to take -- and with downsizing and declining budgets ahead, this is the right time to take it!

" Not just SMC, and not just AFMC, but the entire Air Force top management is committed to this forward looking move which will strengthen its space capability while cutting costs!"

The only change since this report was written is the Air Force BRAC recommendation. As we understand it, the Base Closure Executive Group imposed an arbitrary 100-person limit on military personnel at Kirtland as part of the realignment proposal in order to insure that the support now provided to Kirtland tenants by the 377th Air Base Wing would no longer be necessary. That arbitrary limit now appears to be denying the Air Force the full benefits of space T&E consolidation which were so eloquently and enthusiastically described in the AFMC report cited above.

We obviously are fighting to reverse the Air Force realignment proposal for Kirtland before the Defense Base Closure and Realignment Commission. We hope to be successful. But in any case it makes no sense to delay the consolidation of SMC/TE, which would clearly reside in the Phillips Lab cantonment even under the Air Force proposal.

We understand that Phillips Laboratory and AFMC have already argued that the minimum number of military personnel remaining at Phillips under the Air Force proposal is 212. Your April 5 memo allows 62 more military personnel as part of SMC/TE. Obviously, the 100-military personnel limit is now moot. Accordingly, we see no reason not to proceed with the full SMC/TE consolidation, which would add another 97 military personnel under December 8 AFMC plan.

We therefore request that you reconsider your April 5 decision and that you direct that the full SMC/TE consolidation proceed as planned. In any case, we request that no action be taken by the Air Force that would preclude the full consolidation from taking place and the full benefits from being achieved as originally planned by AFMC.

Thank you for your consideration of our views.

/J#ff/Bingaman// United States Senator

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Steven Schiff Member of Congress

Sincerely,

Pete V. Domenici United States Senator

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### FAX NO. 7036973520

P. 02

DEPARTMENT OF THE AIR FORCE OFFICE OF THE CHIEF OF STAFF UNITED STATES AIR FORCE WASHINGTON DC 20330

5 APR 1995

#### MEMORANDUM FOR HQ AFMC/CC

FROM: HQ USAF/CV 1670 Air Force Pentagon Washington, DC 20330-1670

### SUBJECT: Space Test and Experimentation (SMC/CU) Consolidation at Kirtland AFB, NM (HQ USAF/CC 14 Mar 95 Memo, same subject)

1. Reference HQ USAF/CC letter placed the entire consolidation of the SMC/CU (now SMC/TE) on hold pending the final outcome of the 1995 BRAC process. After an on-site review at Kirtland, the following direction is provided:

a. Continue the relocation of the Los Angeles portion of SMC/TE to Kirtland. This unit, which is in transition, is unable to efficiently accomplish its mission. Reconstitution of this portion of the SMC/TE will ensure the vital operational support to the space and missile missions is continued.

b. Proceed with the planning for transfer (beginning 1 Oct 95) of all SMC/TEB Rocket Systems Launch Program Office (RSLP) military and civilian positions and personnel from San Bernardino (Norton AFB) CA to Kirtland AFB NM. This action will be accomplished in accordance with the Brown Amendment.

c. Minimize the transfer of SMC/TEO (Det 2, SMC) positions and personnel (to no more than 20) from Onizuka AS CA to Kirtland AFB NM pending final results of the BRAC 95 process. These personnel are required to maintain and operate already installed satellite command and control equipment at Kirtland AFB which will be required to prevent a break in mission capability associated with the transfer.

d. Delay any decision on where to locate SMC/TEO's deployable telemetry system and their associated support personnel from Onizuka AS CA pending results of the BRAC 95 process.

2. The Air Force will work to include SMC/TE as an organization that will remain at Kirtland AFB NM if the Secretary of Defense's recommendation on Kirtland AFB realignment is approved by the BRAC.

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3. In anticipation of Kirtland AFB realignment under BRAC, SMC/TE will take no action which would preclude reaching an end state during the BRAC 95 implementation period of a maximum of 62 military personnel. A final decision on whether SMC/TE units at San Bernardino CA and Onizuka AS will be consolidated at Kirtland AFB will be provided after resolution of the BRAC 95 recommendations.

Thoras S. Thooman J2.

THOMAS S. MOORMAN, Jr. General, USAF Vice Chief of Staff

cc: HQ SMC/CC SMC/TE Phillips Lab Director 377 Wing/CC

EXCERT FROM AFMC DEC 8, A44 STUDY

### IMPACT OF THE CONSOLIDATION ON MILITARY, CIVILIAN AND CONTRACTOR PERSONNEL

The consolidation and relocation of SMC/CU will affect a total of 535 positions (as of 14 July 1994) versus the 602 originally projected. Table 1 lists the breakdown of this total by both location and by type of position. Figure 9 illustrates the planned movement of these positions over the next 24 months. Figures 5-7 in the previous section illustrate the movement from individual bases.

### TOTAL AFFECTED POSITIONS

Based on UMDs — 14 July 94 Total Positions Transferring from CA to NM

UNIT	MIL	CIV	AERO	CONTR	TOTAL
CU at LA	66	32	23	0	121
CUB at Norton	17	22	0	18	57
CUO at Onizuka	76	36	6	239	357
TOTAL	159	90	29	257	535

Table 1 — Total Affected Positions

An Environmental Assessment, completed in January 1994 (see Appendix B), concluded there would be no significant socioeconomic impacts resulting from the proposed relocation. The total numbers of jobs affected in the Los Angeles and San Franciso metropolitan areas are insignificant compared to the overall work force in those areas. The loss of jobs in the San Bernardino area are also insignificant but have been precipitated by the BRAC closure of Norton AFB.

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As seen above, a total of only 159 military positions will be affected by the relocation. The relocation is not considered a "unit move" and therefore incumbents will not be automatically reassigned with their slots. Because the transition is spread over a two-year period, most of the personnel filling these positions will move to new assignments via the normal military reassignment process (PCS/PCA) rather than relocate to KAFB. Most military positions will be transferred to KAFB empty. The vacant slots will then be filled at KAFB by new incoming officers via

### 14-14-HE GEOLEM - REEM SATERARIE D. D.



DEPARTMENT OF THE AIR FORCE HEADQUARTERS UNITED STATES AIR FORCE WASHINGTON DC

11 3 APR 1995

HQ USAF/RT 1670 Air Force Pentagon Washington DC 20330-1670

The Honorable Jeff Bingaman United States Senate Washington, DC 20510

Dear Senator Bingaman

This letter responds to your letter of April 11, 1995, regarding Kirtland Air Force Base. New Mexico, and your request for the refined cost elements resulting from the site survey. I understand your concern, and desire to have the latest available data in preparation for the Commission hearing. Unfortunately, we remain unable to comply with your request. You have expressed concern over a process that would be unreliable because of inaccuracy and the haste of its completion. Our validation and certification process is designed to avoid these problems.

As you know, we met for the past two days with Kirtland Officials, including agencies such as the Department of Energy (DOE) to obtain their detailed cost information. We will continue our process, validate the estimates at the Major Command level, and present those refinements to the Base Closure Executive Group for approval. We are working as rapidly as we can and will provide this information to you as soon as possible. We are committed to an open process, but are equally committed to a process that properly develops accurate information prior to its release.

A similar letter is being provided to Senator Domenici and Representative Schiff.

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JAY D. BLUME, Jr. Major General, USAF Special Assistant to the Chief of Staff for Base Realignment and Transition

DEPARTMENT OF THE AIR FORCE WASHINGTON DC 20330-1000



April 13, 1995

OFFICE OF THE SECREMARY.

SAF/LLP 1160 Air Force Pentagon Washington, DC 20330-1160

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> The Honorable Jeff Bingaman United States Senate Washington, DC 20510

Dear Senator Bingaman

This is in response to your joint letter of April 3, 1995, to the Secretary of the Air Force concerning Kirtland Air Force Base (AFB), New Mexico. Specifically, you requested additional information concerning the methodology used to determine whether tenants are relocated to other installations. The following responses are provided per your request.

QUESTION: Does the Air Force use below 100 active duty personnel as a guideline for reducing active duty support functions? Is there written policy or guidelines? If so, please provide us copies of relevant documents.

RESPONSE: No known policy exists, either formally or informally. The specific requirement was that the remaining active duty personnel were to be capable of operating with minimal support. The Base Closure Executive Group's (BCEG) collective judgment was that if remaining active duty personnel were around 100, this would be compatible with the strategy.

QUESTION: Does DoD have guidelines on the number of active duty personnel that are required on an installation or in a facility to justify normal active duty support functions? If so, please provide us copies of relevant documents.

RESPONSE: No known policy exists, formally or informally.

QUESTION: Explain the Air Force's use of baseline populations and adjusted populations. Given the Air Force's projected end-strength numbers for future years, has the Air Force applied a standard population reduction across the board (all bases, tenants, mission, etc.)? If so, why? Are the reductions the same for officers, enlisted, and civilians? If so, why? RESPONSE: The Air Force used the Fiscal Year (FY) 1994 position of the August 1994 base manpower file to set a baseline population for each installation meeting the BRAC threshold. However, there invariably are manning changes programmed to occur at any base over time. The Air Force reviewed each individual installation and adjusted the "baseline" officer, enlisted, and civilian populations based on specific program changes incorporated in the Future Year Defense Program but not yet reflected in the base manpower files. The adjustments made were unique to each base; there was no across the board judgment factor. This resulting "adjusted" population was used as the basis for determining manpower moves and savings in the COBRA analysis. The result was the best available projection for fourth quarter, FY 1997.

QUESTION: What space and facilities were identified at Kelly AFB to be used to beddown the Air Force Inspection Agency and Air Force Safety Center (AFSC) and DNA? Are these facilities and space currently occupied by depot functions? Will these facilities be made available by "depot downsizing in-place?

RESPONSE: The Air Force Inspection Agency (AFIA) and Air Force Safety Agency (AFSA) military construction (MILCON) estimates in the recommendation COBRA along with Defense Nuclear Agency Field Command (DNAFC) were placed in multiple available facilities. Originally, Kelly AFB identified 70,000 square feet of administrative space available for DNAFC after completion of the Weapon Systems Support Center in December 1996. Kelly AFB also identified Buildings 43, 323, 1500 and 1562 with a total of 109,076 square feet of administrative space as being available for inbound activities, such as AFIA and AFSA. The 40,905 square feet space requirements for AFIA and AFSC were applied against the available administrative space at Kelly AFB. Facilities were to be made available after completion of the Weapon Systems Support Center in December 1996 rather than "depot downsizing".

QUESTION: What was the Air Force's beddown plan for these Kirtland tenants when Kelly AFB was a closure candidate? Will you suggest to the Commission that they use your alternate Kirtland plans if Kelly's depot is added to the Commission's list and endorsed for closure?

RESPONSE: No set alternative Air Force beddown plan exists. If Kelly AFB was a closure candidate, we would have revisited the Air Force's beddown plan for the Kirtland AFB realignment.

QUESTION: Since the cost savings that the USAF is claiming are due to personnel eliminations, should we expect the USAF active duty end-strength to show a reduction from 381,900 personnel to 277,100 in FY 2001 to reflect the actualization of the BRAC reported cost savings?

RESPONSE: We are unable to track to the specific endstrength numbers raised in the question. However, the basic premise of the question is valid. Air Force active duty strength will be reduced as a result of implementing RRAC actions. Specifically, with regard to Kirtland AFB, the Air Force proposal identified an active duty manpower savings of 922 active duty positions which will be reduced from overall Air Force endstrength. Other active duty positions move within their missions to their new locations. On the civilian side, the BRAC savings will be used to programmatically define the National Performance Review civilian reductions already levied against the Air Force.

QUESTION: Would you agree that the USAF can follow only one of two options: Claim the recurring savings and reduce the endstrength by 4800; or do not reduce the end-strength by 4800 and do not claim the recurring savings.

RESPONSE: We are unable to track to the specific 4800 endstrength number raised in the question. However, the basic premise of the question is valid; Air Force active duty strength will be reduced as a result of implementing BRAC actions. On the civilian side, the BRAC savings will be used to programmatically define the National Performance Review civilian reductions already levied against the Air Force. Recurring savings are linked to personnel eliminations in the COBRA. The Kirtland AFB realignment recommendation COBRA had 1375 personnel eliminations with a recurring savings of \$52.1 million.

We trust this information is useful. A similar letter is being provided to Senator Domenici and Representative Schiff.

Sincerely

STEPHEN D. BULL, III Colonel, USAF Chief, Programs and Legislation Division Office of Legislative Liaison



#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504 ALAN J. DIXON, CHAIRMAN

April 13, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

Mr. Terry S. Pehan President Great Falls Area Chamber of Commerce P.O. Box 2127 Great Falls, Montana 59403

Dear Mr. Pehan:

Thank you for forwarding a copy of the Great Falls community support book on Malmstrom Air Force Base. I appreciate your community's interest in the base closure and realignment process and welcome your comments.

I can assure you that the information contained in your community support book will be made a part of our library, and it will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Malmstrom Air Force Base.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

-Sincerely, Fund Lis

David S. Lyles ¹ Staff Director

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OFFICE OF THE MAYOR

April 11, 1995

Rebecca Cox **BRAC** Commissioner 1700 North Street, Suite 1425 Arlington, VA 22209

Dear Commissioner Cox:

Thank you for the opportunity to show you Brooks AFB and to discuss our alternative proposal. You have a very difficult task, but one which is extremely important to the future of our national security. Your decisions will impact force structure and modernization options in the next decade. I certainly do not envy your responsibility.

However, I sincerely believe that the cantonment alternative offers a more cost effective option than the DoD proposal for complete closure of Brooks AFB. The cantonment alternative is a true win-win option: Brooks AFB is closed, the huge upfront costs are avoided, the movement of 3000+ people is avoided, and the twenty year Net Present Value savings are double the DoD complete closure recommendation. I know you will give our proposal a fair hearing. If you or the Commission staff need any additional information or clarification, please call me.

I am sorry you missed the dinner and barge ride on the river. I hope we will have an opportunity to show you San Antonio sometime in the future.

Sincerely.

Mayor Nelson Wolff City of San Antonio

Manka for listening to The concerns of our community of The military

MAILING: P.O. BOX 839966 SAN ANTONIO, TEXAS 78283-3966

CITY OF SAN ANTONIO, TEXAS CITY HALL (210) 299-7060 FAX # (210) 270-4077



NELSON W. WOLFF MAYOR

April 11, 1995

Benjamin Montoya BRAC Commissioner 1700 North Street, Suite 1425 Arlington, VA 22209

Dear Commissioner Montoya:

Thank you for the opportunity to show you Brooks AFB and to discuss our alternative proposal. I want you to know that, regardless of the outcome of the BRAC process, all of us truly enjoyed having you in San Antonio.

You have a very difficult task, but one which is extremely important to the future of our national security. Your decisions will impact force structure and modernization options in the next decade. I certainly do not envy your responsibility.

However, I sincerely believe that the cantonment alternative offers a more cost effective option than the DoD proposal for complete closure of Brooks AFB. The cantonment alternative is a true win-win option: Brooks AFB is closed, the huge upfront costs are avoided, the movement of 3000+ people is avoided, and the twenty year Net Present Value savings are double the DoD complete closure recommendation. I know you will give our proposal a fair hearing. If you or the Commission staff need any additional information or clarification, please call me.

I hope you enjoyed the dinner and desert barge as much as we did. Each time I see the river on a night as beautiful as last Wednesday. I am reminded how fortunate we are to live in San Antonio. You have a standing invitation to enjoy San Antonio whenever you can.

Sincerely,

Mayor Nelson Wolff

City of San Antonio

With you, Come See us.

MAILING: P.O. BOX 839966 SAN ANTONIO, TEXAS 78283-3966

CITY OF SAN ANTONIO. TEXAS CITY HALL (210) 299-7060 FAX # (210) 270-4077



NELSON W. WOLFF MAYOR

April 11, 1995

Josue Robles **BRAC** Commissioner 1700 North Street, Suite 1425 Arlington, VA 22209

Dear Commissioner Robles:

Thank you for the opportunity to show you Brooks AFB and to discuss our alternative proposal. I want you to know that, regardless of the outcome of the BRAC process, all of us truly enjoyed having you in San Antonio.

You have a very difficult task, but one which is extremely important to the future of our national security. Your decisions will impact force structure and modernization options in the next decade. I certainly do not envy your responsibility.

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I hope you enjoyed the dinner and desert barge as much as we did . Each time I see the river on a night as beautiful as last Wednesday, I am reminded how fortunate we are to live in San Antonio. You made a great decision to live in San Antonio and we all look forward to a long and enjoyable relationship.

Sincerely,

Mayor Nelson Wolff City of San Antonio

MAILING: P.O. BOX 839966 SAN ANTONIO, TEXAS 78283-3966

d am glad you are enjoying Dan Antonio. Jook forward to seen you

CITY OF SAN ANTONIO, TEXAS CITY HALL (210) 299-7060 FAX # (210) 270-4077



NELSON W. WOLFF MAYOR

April 11, 1995

Wendi Steele **BRAC** Commissioner 1700 North Street. Suite 1425 Arlington, VA 22209

Dear Commissioner Steele:

Thank you for the opportunity to show you Brooks AFB and to discuss our alternative proposal. I want you to know that, regardless of the outcome of the BRAC process, all of us truly enjoyed having you in San Antonio.

You have a very difficult task, but one which is extremely important to the future of our national security. Your decisions will impact force structure and modernization options in the next decade. I certainly do not envy your responsibility.

However, I sincerely believe that the cantonment alternative offers a more cost effective option than the DoD proposal for complete closure of Brooks AFB. The cantonment alternative is a true win-with option: Brooks AFB is closed, the huge upfront costs are avoided, the movement of 3000+ people : avoided, and the twenty year Net Present Value savings are double the DoD complete closure recommendation. I know you will give our proposal a fair hearing. If you or the Commission staff need any additional information or clarification, please call me.

I hope you enjoyed the dinner and desert barge as much as we did . Each time I see the river on a night as beautiful as last Wednesday, I am reminded how fortunate we are to live in San Antonio. You have a standing invitation to enjoy San Amonio whenever you can.

Sincerely,

Mayor Nelson Wolff City of San Antonio

d hope you enopyed Son Antonio. Come see us 500

MAILING: P.O. BOX 839966 SAN ANTONIO, TEXAS 78283-3966

CITY OF SAN ANTONIO, TEXAS CITY HALL (210) 299-7060 FAX # (210) 270-4077

OFFICE OF THE MAYOR



April 11, 1995

Lester C. Farrington **BRAC Staff** 1700 North Street, Suite 1425 Arlington, VA 22209

Dear Mr. Farrington.

I hope you enjoyed your visit to Brooks AFB and San Antonio as much as we enjoyed having you here. Wednesday evening on the river could not have been more enjoyable.

The Commission has a tough job. Recognizing this fact, we decided to look for an approach which took into account DoD objectives ,the mission of the Commission, as well as our interests in San Antonio. The result is the cost effective cantonment alternative which we presented to the Commissioners on April 6, 1995. Our cantonment proposal is a true win-win option for the Commission to consider - Brooks AFB is closed, the huge upfront costs are avoided, the move of over 3000+ people is avoided, and more than twice the Net Present Value savings are realized over twenty years. For your information, we also asked ourselves what happens after twenty years; in other words, is there a point in time where the savings associated with complete closure exceed the savings of the cantonment alternative. The answer is "never"; actually, we stopped doing the calculations at seven hundred years.

I know you and the Commissioners will give our proposal a fair hearing. If you have any questions or need clarification, please call Paul Roberson (210-229-2124).

I hope you will visit San Antonio again in the near future.

Sincerely.

Mayor Nelson Wolff

City of San Antonio

Let me KNOW it yan hære Need for any additional reformation

MAILING: P.O. BOX 839966 SAN ANTONIO, TEXAS 78283-3966

CITY OF SAN ANTONIO, TEXAS CITY HALL (210) 299-7060 FAX # (210) 270-4077

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OFFICE OF THE GOVERNOR

STATE CAPITOL SANTA FE, NEW MEXICO 87503

GARY E. JOHNSON GOVERNOR

(505) 827-3000

15 April 1995

The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, Virginia 22209

Dear Chairman Dixon:

I am pleased to submit New Mexico's list of witnesses for your hearing on Kirtland AFB, scheduled for 20 April 1995. Consistent with the Commission's instructions, this letter has been coordinated with our Congressional delegation, and represents our State's consensus input.

New Mexico's case will be presented by a Steering Committee which we created to review the Air Force's analyses, augmented by senior officials from the Department of Energy. Presenting our briefing will be Mr. Leo Marquez, the leader of our Steering Committee. He will be assisted by five functional area experts from the Steering Committee: Mr. Edward Giller, Mr. Sherman McCorkle, Mr. Hanson Scott, Mr. Charlie Thomas and Mr. John Vuksich. Finally, Mr. Bruce Twining, Manager of the Department of Energy's Albuquerque Operations Office, and Dr. Roger Hagengruber, Vice President for Defense Programs for Sandia National Laboratories, will be available to address the effects of the proposed realignment actions at Kirtland AFB on DOE's responsibilities related to nuclear weapons and other national security matters.

The members of the New Mexico Congressional delegation, the Mayor of Albuquerque, Mr. Martin J. Chavez, and I will be present for the hearing. Since the time for the hearing is limited, none of us will be involved in the presentation, but we will, of course, be available to answer questions from the members of the Commission, in the event any are posed to us.

The presentation New Mexico will provide your Commission is founded upon solid facts. Our Steering Committee is excited to have the opportunity to personally present this powerful case. Attached to this letter is a copy of a treatise describing Kirtland AFB, which includes our rationale for the retention of this installation. A copy of this treatise has been provided to each commissioner in a separate mailing. New Mexico stands ready to assist you in any manner possible that will facilitate the accomplishment of your important and difficult task. Please do not hesitate to contact any member of our Congressional delegation, the Mayor of Albuquerque or me for any assistance we might provide.

Sincerely,

Jung E Dolman

Gary E. Johnson Governor of New Mexico

	THE DEFENSE BASE CLOSURE AND REALIGNMEN	T CONTRISSION
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INFORMING THAT REQUEST FOR THE REFINED SITE SURVEY RESULTS FOR KIRTLAND WILL NOT BE AUAILABLE UNTIL THE FIRST WEEK IN MAR.

Renting Date 950418

Date Originated: 950414

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OFFICE OF THE SECRETARY

DEPARTMENT OF THE AIR FORCE WASHINGTON DC 20330-1000



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The Honorable Jeff Bingaman United States Senate Washington, D.C. 20510

Dear Senator Bingaman,

This letter responds to your continuing concerns and requests for the refined site survey results for the realignment of Kirtland Air Force Base, New Mexico. The present schedule of major command validation and Base Closure Executive Group review will not provide the information you request until the first week in May. While I understand your desire to have this information in time for the local Commission hearing, the Air Force continues to believe the review process is essential to prevent misleading information from being released.

To meet your needs for the hearing, however, it is appropriate to state that the Department of Energy has presented significant costs associated with the realignment, and that we have encountered additional costs associated with conversion of the security force at KUMSC due to Office of Safety and Health (OSHA) regulations that did not apply to unique military operations. Additionally, we continue to pursue opportunities to reduce the costs associated with relocation of the 58th Special Operations Wing, but have encountered greater costs associated with the recommended beddown at Holloman AFB. We are also concerned that the number of active duty personnel who may be required to remain at Kirtland AFB will require certain base support activities. While these issues have been clearly identified, the specific amounts and the aggregate impact of these elements will be the subject of the validation and review process. I assure you that the Air Force has no interest in pursuing an action that improperly diminishes security, reduces operational effectiveness, or that is not cost effective. We are giving careful attention to these issues as we complete our internal process, and will make the specific information available at the earliest possible time.

I trust this information is useful. I have sent similar letters to Senator Domenici and Representative Schiff.

Sincerely,

NORMAND G. F EZY

Major General, USAF Director, Legislative Liaison







924th Fighter Wing 3601 Bergstrom Drive Austin TX 78719-2557

Commissioner Rebecca Cox Base Closure and Realignment Commission 1700 N. Moore St., Ste 1425 Arlington, VA 22209

Dear Commissioner Cox

Thank you for fitting a visit to Bergstrom Air Reserve Station into your very busy schedule. I hope the briefings presented described the role and mission Bergstrom Air Reserve Station plays in the defense of this country.

I know I speak for all the men and women at Bergstrom in thanking you for your interest in Bergstrom. If I can be of any assistance to you, please contact me at (512) 369-3815.

Sincerely

RICHARD J. EUSTACE, Colonel, USAFR Commander





924th Fighter Wing 3601 Bergstrom Drive Austin TX 78719-2557

Commissioner Benjamin Montoya Base Closure and Realignment Commission 1700 N. Moore St., Ste 1425 Arlington, VA 22209

Dear Commissioner Montoya

Thank you for your visit to Bergstrom Air Reserve Station. I was pleased to present to you the mission of Bergstrom in the defense of our country. Master Sergeant Kevin with the Regional Corrosion Control Facility was elated that you and the other commissioners wished to tour his facility.

Again, thank you for your visit. If I can be of any assistance to you, please contact me at (512) 369-3815.

RICHARD J. EUSTACE, Colonel, USAFR Commander





924th Fighter Wing 3601 Bergstrom Drive Austin TX 78719-2557

Commissioner Josue Robles, Jr. Base Closure and Realignment Commission 1700 N. Moore St., Ste 1425 Arlington, VA 22209

Dear Commissioner Robles

Thank you for taking time from your very busy schedule to visit Bergstrom Air Reserve Station. It was a pleasure to present a short briefing on Bergstrom's role in the defense of this country. Having been stationed at Fort Hood, you are well aware of Bergstrom's support of Fort Hood.

Again, thank you for your visit. If I can be of any assistance to you, please contact me at (512) 369-3815.

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RICHARD J. EUSTACE, Colonel, USAFR Commander







924th Fighter Wing 3601 Bergstrom Drive Austin TX 78719-2557

Commissioner Wendi Steele Base Closure and Realignment Commission 1700 N. Moore St., Ste 1425 Arlington, VA 22209

Dear Commissioner Steele

The men and women of Bergstrom Air Reserve Station thank you for taking time out of your busy schedule to visit us. We appreciate your interest in Bergstrom's role in the defense of this country and your attentiveness to the briefings presented. It was a pleasure to host you and your fellow commissioners.

Again, thank you for your visit. If I can be of any assistance, please contact me at (512) 369-3815.

RICHARD J. EUSTACE, Colonel, USAFR Commander

## THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950418 - 21

FROM: EUSTACE, RICHARD J.	TO: COX, MONTONA, ROBLES, STRELE
TITLE: COL. USAFR	TITLE: COMMISSIONERS
ORGANIZATION:	ORGANIZATION:
COMMANDER, 924 TH FIGHTER WING	DBCRC
INSTALLATION (S) DISCUSSED: BERGSTROM AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	$\checkmark$			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING	}		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A			
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	$\overline{\mathcal{A}}$		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
				ne			
DIR./INFORMATION SERVICES							

#### TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions		FYI
Subject/Re	emarks:		
	THANK YOU FOR BASE VISIT	-	
2. 19			
Due Date:	Routing Date:	Date Origi	nated: 0 501/10 Mail Date:
	730918		730412



### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504

April 17, 1995

ALAN J. DIXON, CHAIRMAN

450419-

AL CORNELLA REBECCA COX GEN J. 8. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

Colonel Richard J. Eustace, USAFR Commander 924th Fighter Wing (AFRES) Bergstrom ARB, TX 78743

Dear Colonel Eustace:

I want to thank you for all of your assistance during my recent visit to Bergstrom ARB. The briefings and discussions with you, your staff and the community officials provided us with a great deal of valuable information about the operations of Bergstrom ARB. This information will be very helpful to the Commission as we carry out our review of the recommendations of the Secretary of Defense in the months ahead.

Please extend my appreciation to the members of your staff for their assistance. The briefings and tours conducted by yourself, Maj Michael E. Swaney, Commander of the Ground Combat Readiness Center, MSgt Elbridge K. Wilson, NCOIC of the Fighter Corrosion Control Branch, Regional Corrosion Control Facility, and other members of your staff were very informative. I would also like to thank Lt Cols Charles R. Koym, Henry L. Graves, Jr. and William T. Gardner, Jr. for their efforts in planning and coordinating the base visit.

RADM Benjamin F. Montoya, USN (Ret.) Commissioner

A soft

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 9504/9-/

FROM: MONTOYA TITLE: COMMISSIONER			TO: EUSTACE, RICHARD, COL.				
ORGANIZATION: DBCRC			ORGANIZATION: 924TH FIGHTE		NG		
INSTALLATION (5) DISCUSSED:	RGST	ROM	AR	B			
OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR				COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			**************************************
				DIRECTOR OF R & A			
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	1		
CHIEF FINANCIAL OFFICER	1			INTERAGENCY TEAM LEADER		T	
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER		1	
DIR./INFORMATION SERVICES							

#### **TYPE OF ACTION REQUIRED**

Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature				
Prepare Reply for Staff Director's Signature		Prepare Direct Response				
ACTION: Offer Comments and/or Suggestions		FYI				
Subject/Remarks:						

# THANK YOU FOR ASSISTANCE DURING BASE VISIT.

Date Originated: 950419 Mail Date:

Routing Date: 950419

Due Date:



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#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425 Diagon refer to tais pumper ARLINGTON, VA 22209 703-696-0504

April 17, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

ALAN J. DIXON, CHAIRMAN

950419-2

Colonel Roger A. Grady, USAF Commander 64th Flying Training Wing Reese AFB, TX 79489-5000

Dear Colonel Grady:

I want to thank you for all of your assistance during my recent visit to Reese AFB. The briefings and discussions with you, your staff and the community officials provided us with a great deal of valuable information about the operations of Reese AFB. This information will be very helpful to the Commission as we carry out our review of the recommendations of the Secretary of Defense in the months ahead.

Please extend my appreciation to the members of your staff for their assistance. The briefings and tours conducted by Capt Bryan Radliff, Assistant Flight Commander in the 54th Flying Training Squadron, and Lt Col Don Stiffler, Commander of the 35th Flying Training Squadron, and other members of your staff were very informative. I would also like to thank Maj Steve Rakel and 1Lt Dawn Wallace for their efforts in planning and coordinating the base visit.

Sincerely.

RADM Benjamin F. Montoya, USN (Ret.) Commissioner

# THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950419-2

FROM: MONTOYA				TO: GRADY ROGER A., COL.	
TITLE: COMMISSIDNE	R			TITLE: COMMANDER	_
organization:				ORGANIZATION: 64 ²⁴ FLYING TRAINING WING	
INSTALLATION (s) DISCUSSED:	3233	AFI	8		
OFFICE OF THE CHAIRMAN	FYI A	CTION	INIT	COMMISSION MEMBERS FYI ACTION IN	TT

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DEXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	1			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON	-			COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS		I	
				DIRECTOR OF R & A			
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	1		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

### TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature					
Prepare Reply for Staff Director's Signature	Prepare Direct Response					
ACTION: Offer Comments and/or Suggestions	FYI FYI					
Subject/Remarks: THANK YOU FOR ASSISTANCE BURING BASE VISIT.						
Due Date: Routing Date: 950419	Date Originated: 950419 Mail Date:					

April 17, 1995

The Honorable Alan Dixon Chairman, Defense Base Closure & Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

### Dear Senator Dixon:

During previous BRAC processes, both Commission and DoD recommendations have been challenged by legal actions. For example, the BRAC 93 Commission's recommendation to establish a mobility wing at McGuire AFB vice Plattsburgh AFB, and DoD's recommendations to close and/or realign most of the naval facilities and functions within the Philadelphia area were challenged. However, these legal challenges were fruitless.

Nonetheless, BRAC 95 actions can lay the foundation for successful challenges to any or all BRAC actions. Specifically, the DoD's turnabout on "closed is closed" and its subsequent BRAC 95 recommendation to reopen a previously approved (BRAC 91) closure of the airfield at MacDill AFB could be the required mortar for these challenges. The MacDill airfield closure action was reendorsed during BRAC 93 by both the DoD and the Commission over objections from the community. Also, it should be noted that the BRAC 93 process addressed all of the issues that are currently identified as supporting rationale for the DoD's BRAC 95 recommendation to reopen the MacDill airfield, and found them wanting.

Care must be taken to avoid opening the process to legal challenges by endorsing recommendations like reopening a closed airfield. Other alternatives should be evaluated. For example, given the small overall size of the DoD's BRAC 95 recommendations list and the excess capacity that exists within DoD, maybe a better solution to the MacDill situation would involve a total closure of MacDill AFB and relocation of its tenants. Such a total closure may produce recurring savings that ultimately offset one-time closure costs and avoid reopening a closure.

However, if things have changed to the extend that previous closure actions are no longer valid and/or need to be reevaluated, then it is essential that the BRAC 95 Commission maintain a level playing field. The only way a level playing field can be maintained is by accomplishing a complete reevaluation of all previous BRAC closures. Anything less will provide the bricks and mortar for legal challenges to the process.

Your immediate attention and addressal of this explosive situation is required.

Sincerely,

Concerned Citizen

cc: AF Team Leader (F. Cirillo)

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Mr Alan J. Dixon, Chairman Defence Base Closure and Realigment Commisson 1700 N. Moore Street Suit 1425 Arlington, VA 22209

There are a for the south of section reconcision 95

Copy to Dave Jaggers, Lockheed Martin, USAF Plant #4, Fort Worth, TX, USA Maj. Jeff Cheney, USAF, Lockheed Martin, USAF Plant #4, Fort Worth, TX

Letter of concern

The Swedish Air Force (SAF) and the Material Department of the Armed Forces (FMV) have carried out EW test in AFEWES since 1977 and have plans to continue to use the facility.

During these test we have gained an increased knowledge of the performance of our systems as well as the behavior of different threat systems. This has been very valuable to us in our development of defence systems. We have found the personal skilled, helpful and dedicated and we have, during the years, also established a personal friendship to several members.

The Swedish Air Force has now been made aware of the plans of moving AFEWES to another location. By doing this, we fear there will be a substantial loss of experienced personal and we would like to express our concern of AFEWES' ability to help us during the next 3-5 years.

Bo Frössling

SAF EW Section Test & Analyzes

Anders Dickmark

SAF Head of EW Section

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950420-21

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DIR_INFORMATION SERVICES

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FROM: OICICMARK, AWDERS			TO: DIXOW				
TITLE: HEAD OF FW SECTION			TITLE: CHALRMAN				
ORGANIZATION:			ORGANIZATION:				
SWEDISH	AIR	FOR	E	WBCRC			
INSTALLATION IS DISCUSSED: AF	=EU	UES					
OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	NIT
CHAIRMAN DEXON				CONDUISSIONER CORNELLA	1	İ	
STAFF DIRECTOR	1		-	COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	l		
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	}		
			}	COMMISSIONER ROBLES			
DIR. CONGRESSIONAL LIAISON		$\bigcirc$		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
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EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		1	
				NAVY TEAM LEADER	1		
DIRECTOR OF ADMINISTRATION			ļ	AIR FORCE TEAM LEADER	1-		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	1		1
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
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### TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	FYI
Subject/Remarks:	
CONCRERIED WITH PLAN TO ANOTHER LOCATIO	INED MOUE OF AFEWES
Due Date: 950427   Routing Date: 950420	Date Originated: GGOUI Mail Date:

April 17, 1995

The Honorable Alan Dixon Chairman, Defense Base Closure & Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

### Dear Senator Dixon:

During previous BRAC processes, both Commission and DoD recommendations have been challenged by legal actions. For example, the BRAC 93 Commission's recommendation to establish a mobility wing at McGuire AFB vice Plattsburgh AFB, and DoD's recommendations to close and/or realign most of the naval facilities and functions within the Philadelphia area were challenged. However, these legal challenges were fruitless.

Nonetheless, BRAC 95 actions can lay the foundation for successful challenges to any or all BRAC actions. Specifically, the DoD's turnabout on "closed is closed" and its subsequent BRAC 95 recommendation to reopen a previously approved (BRAC 91) closure of the airfield at MacDill AFB could be the required mortar for these challenges. The MacDill airfield closure action was reendorsed during BRAC 93 by both the DoD and the Commission over objections from the community. Also, it should be noted that the BRAC 93 process addressed all of the issues that are currently identified as supporting rationale for the DoD's BRAC 95 recommendation to reopen the MacDill airfield, and found them wanting.

Care must be taken to avoid opening the process to legal challenges by endorsing recommendations like reopening a closed airfield. Other alternatives should be evaluated. For example, given the small overall size of the DoD's BRAC 95 recommendations list and the excess capacity that exists within DoD, maybe a better solution to the MacDill situation would involve a total closure of MacDill AFB and relocation of its tenants. Such a total closure may produce recurring savings that ultimately offset one-time closure costs and avoid reopening a closure.

However, if things have changed to the extend that previous closure actions are no longer valid and/or need to be reevaluated, then it is essential that the BRAC 95 Commission maintain a level playing field. The only way a level playing field can be maintained is by accomplishing a complete reevaluation of all previous BRAC closures. Anything less will provide the bricks and mortar for legal challenges to the process.

Your immediate attention and addressal of this explosive situation is required.

Sincerely,

Concerned Citizen

INFO RICH, FXC

cc: AF Team Leader (F. Cirillo)



THE SUPERIOR COURT OF PENNSYLVANIA

JUDGE'S CHAMBERS Suite 2703 Grant Building Pittsburgh, Pennsylvania 15219 (412)565-3509

JOHN G. BROSKY SÉNIOR JUDGE

#### April 18, 1995

Mr. Al Cornella Commissioner The Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Commissioner Cornella:

The County of Allegheny in Pittsburgh, Pennsylvania, thru its Chairman, Tom Foerster, asked me to present to you the enclosed video taken at the community reception on your arrival at the 911th Airlift Wing on April 10, 1995.

The enthusiastic reception was one of the finest ever held at the hangar in attendance of people, Congressmen, public officials and civic leaders.

Best wishes as you continue on your most difficult task.

Sincerely

John G. Brosky MAJ/GEN (Ret) PaANG Chairman Western Pennsylvania Coalition

JGB:bk

#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

950419-11

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

FROM: BROSKY, JOHN G.	TO: CORNELLA
TTTLE: CHAIRMAN	TITLE: COMMISSIONER
ORGANIZATION:	ORGANIZATION:
WESTERN PENN COALITION	DECRC

INSTALLATION (s) DISCUSSED:

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	1		
STAFF DIRECTOR				COMMISSIONER COX			
EXECUTIVE DIRECTOR	J			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON	*	$\bigcirc$		COMMISSIONER STEELE			
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DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	1		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
	1			NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	1		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES	1						

#### TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	FYI

Subject/Remarks:

Provided video tope for Commissioner Cornella of the community reception. * Video tape Routing Date: 95041 Due Date: 950426 Date Originated:



#### DEPARTMENT OF THE NAVY

THE ASSISTANT SECRETARY OF THE NAVY (INSTALLATIONS AND ENVIRONMENT) * WASHINGTON D.C. 20360-5100

> LT-0711-F14 BSAT/LH 21 April 1995

The Honorable Alan J. Dixon Chairman, Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

HARD THE IN THE TURNET

Dear Chairman Dixon:

This is in response to a request from Mr. Alex Yellin of your staff for comments on the efficacy of California Congressman Ken Calvert's proposal to relocate MCAS El Toro and MCAS Tustin rotary wing resources to March AFB, CA and the Department's position on the Marine Corps acquiring ownership of March AFB and host the responsibilities for Reserve Components assigned to the base.

As you are aware, the fundamental goal of Base Closure is to reduce the excess infrastructure within DOD. Consolidation of Marine Corps aviation at one base offers significant fiscal advantages and, based on our analysis both in BRAC 93 and again in BRAC 95, is the optimal solution to infrastructure reduction in support of those assets

March AFB was closed as an active force base in the 1993 base closure round. As we understand the situation, to implement this action the United States Air Force turns over the facility to the Air Force Reserve, and active duty support facilities close, inactivate or substantially downsize for required support to the Reserve community. This means that normal activities and services provided to active duty personnel cease, (e.g., hospital, housing, commissary and exchange), any support beyond basic host capability would have to be reestablished.

The Department of the Navy cannot assume the fiscal responsibility for operating March AFB. This alternative suggests that the Department should keep two bases vice one, and, in essence, reestablish/rebuild a new base. While there is no cost data for such an alternative in our data base because we were not interested in gaining additional capacity, the 20 year net present value cost of operating and maintaining two bases instead of one clearly overwhelms any reasonable estimate of reducing up-front costs by moving into March AFB.

Moving to March AFB only makes sense fiscally for the Department of the Navy, if we were to close another base so that overall base operating costs are not increased, e.g., close NAS Miramar and move the Marine Corps fixed wing assets to another Navy base in conjunction with reopening March AFB. That alternative is unacceptable to the Department of the Navy from any perspective, as NAS Miramar presents the best overall solution, operationally and financially, for the combination of rotary wing and fixed wing aircraft.

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As always, if I can be of any further assistance, please let me know.

Sincerely, Charles P. Wontrakos Vice Chairman,

Base Structure Evaluation Committee

#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

950474

## EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

FROM: NEMEALLOS CHAILLES	
TITLE: LICE CHAIRMAN	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
BASE STRUCTURE EVALIATION COM	V)BCRC
INSTALLATION (S) DISCUSSED: MARCH AFB.	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	~		
STAFF DIRECTOR	~			COMMISSIONER COX	V		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	~		
GENERAL COUNSEL	~			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	/		
	· · ·			COMMISSIONER ROBLES	~		
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE	1	·	
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	12		
EXECUTIVE SECRETARIAT		, , , , , , , , , , , , , , , , , , ,		ARMY TEAM LEADER			
	1		1	NAVY TEAM LEADER	·	2	
DIRECTOR OF ADMINISTRATION			2	AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER	;			INTERAGENCY TEAM LEADER	11		
DIRECTOR OF TRAVEL		· · · · · · · · · · · · · · · · · · ·		CROSS SERVICE TEAM LEADER			
				<u></u>		· · · · · ·	
DIR./INFORMATION SERVICES					l		

#### TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
 Prepare Reply for Staff Director's Signature		Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	~	FYI

Subject/Remarks:

RESPONSE TO KEN CALVERT'S PROPOSAL . TO RELOCATE MCAS EL TORO PAND TUSTIN PROTARY WING RESOURCES . TO MARCH AFB,

Due Date:	Routing Date: 950-24	Date Originated: 9,50421	Mail Date:

# Document Separator

#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

## EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950424-

FROM: FLOOD, WILLIAM.G.	TO: DAULS L. B.
TILE: VICE - PRESIDENT	TITLE: COMMISSIONER
ORGANIZATION:	ORGANIZATION:
SDS INTERNATIONAL	DBCRC
INSTALLATION (5) DISCUSSED: AIR LOGISTIC	CENTERS

	Í						
OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
.STAFF DIRECTOR	~			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	V		
GENERAL COUNSEL	1			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA		·	
			:	COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		$\bigcirc$		COMMISSIONER STEELE			
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				DIRECTOR OF R & A	12		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	V		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER		X	
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DIR./INFORMATION SERVICES							

#### TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature	(/)	Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions		FYI
Subject/R F	EMARDING COPY OF 1 A GUIDE TO USAF	1994 Al	5 DEPOT HANDBOOK, R LOGISTILS (FENTERS 1
Due Date:	950501 Routing Date: 950424	Date Origi	nated: 4 4 Mail Date:



April 17, 1995

Gen James B. Davis Defense Base Realignment Commission 1700 N. Moore Street Arlington, VA 22202

Please roles to this number when responding 95

Dear Gen Davis,

Thought you might be interested in this piece of work from my company. We have had many requests for the document since it seems to be one-of-a-kind. If you need (or want) anything related to the subject, we will try to get it for you.

As you can see, I am right down the street from you in Crystal City. If I can be of assistance please call (703) 553-7526.

Sincerely,

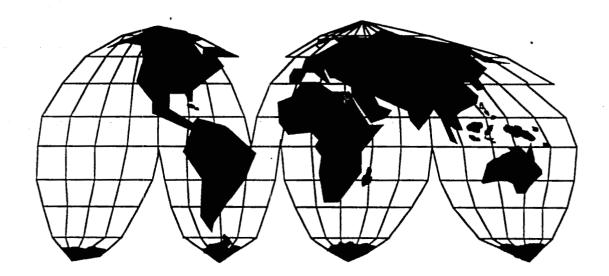
William G. Flood Senior Vice President

## **SDS International**

## **1995 Depot Handbook**

## A Guide To USAF Air Logistics Centers

3 April 1995



One Crystal Park 2011 Crystal Drive Suite 100 Arlington, Virginia 22202

1000





## International

#### Introduction

The Department of Defense's network of supply and maintenance depots remains excessive for the military force structure that exists today. Attempts by senior DoD officials to encourage the Services to pare down surplus depot infrastructure voluntarily -- by promoting workload consolidation, greater interservicing, and the privatization of most "non-Core" depot maintenance functions -- have had only moderate success. Aided by Congressmen representing depot-dominated constituencies, Service logisticians have compiled impressive records of resisting turf encroachment, both from the private sector and other Services.

It is in the best interests of national aerospace development for commercial firms to obtain more military depot workload. Since the Services are unlikely to surrender it willingly, a comprehensive, well-thought-out marketing campaign will be necessary. The first step in mounting such a campaign is to study the competition. This **Depot Handbook** meets that need by providing essential relevant information on the capabilities, capacities, and operating environment of private aerospace industry's major competitors: the Air Force's five Air Logistic Centers. On a closely related issue, the **Depot Handbook** provides a status update on the current 1995 base realignment and closure process.

This document was prepared using unclassified, open-source material. It draws on insights provided during interviews with senior Department of Defense (DoD) personnel, military staff officers, and Congressional staff members. Questions or comments should be directed to SDS International which alone remains responsible for report contents.

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## 1995 Depot Handbook

## A Guide To USAF Air Logistics Centers (ALC)

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#### 1995 Depot Handbook – A Guide To USAF Air Logistics Centers

#### 1.0 Overview

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Title 10 of the United States Code requires DoD activities to "maintain a logistics capability (including personnel, equipment and facilities) to ensure a ready and controlled source of technical competence and resources necessary to ensure effective and timely response to a mobilization, . . . contingency, . . . or other emergency requirement."¹ Within the Air Force that task falls primarily under Air Force Materiel Command (AFMC), which is charged with managing the integrated research, development, test, acquisition, and sustainment of Air Force weapon systems. To accomplish these tasks, AFMC operates a number of laboratories, test centers, and logistics depots.

This Handbook provides a summary of information on AFMC's five logistics depots, known as Air Logistics Centers (ALC). The five are: Sacramento ALC (SM-ALC) at McClellan Air Force Base (AFB), California; Ogden ALC (OO-ALC) at Hill AFB, Utah; Oklahoma City ALC (OC-ALC) at Tinker AFB, Oklahoma; San Antonio ALC (SA-ALC) at Kelly AFB, Texas; and Warner Robins ALC (WR-ALC) at Robins AFB, Georgia. Each is discussed in the context of: the base on which it is located; its surrounding community; the depot functions it performs; the facilities, equipment, and special competencies that the individual ALC managers consider make their depot unique; and workload.- Much of the information was extracted from ALC inputs to the DoD Joint Cross-Service Group charged with reviewing all military depots in developing DoD's 1995 base closure and realignment recommendations. Manpower, mission, and workload changes associated with DoD's BRAC 95 closure/realignment recommendations are not reflected herein except as specifically noted. Information and data are current as of February 1995, and are presented in the following format:

Field and Facilities. Provides an indication of an air base's suitability to support additional aircraft and missions, and to conduct test and training activities.

¹Title 10, United States Code, Chapter 146, Section 2464.

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Major Tenants. Lists other key military activities operating at the base.

**Relationship to Local Community**. Shows an ALC base's economic impact in its immediate area.

**Specialization**. Identifies each ALC's areas of expertise by listing the commodity groups for which it has been designated a *Service Center of Excellence* (Technical Repair Center) and its *Technology Application Program Management* (*TAPM*) assignments.²

Unique Facilities/Equipment. Identifies ALC facilities, equipment, and capabilities considered unique or one-of-a-kind.³ Lists may not be all-inclusive.

Workload. Data tables showing each ALC's potential maximum workload capacity, its existing workload capacity, its actual programmed workload, and that amount of the programmed workload identified as "Core" for fiscal years (FY) 1996 and 1999. Workload figures are shown as thousands of Direct Labor Hours (kDLH) and are aggregated according to the DoD commodity group reference system shown on the following page. (Workload Tables are explained in detail at Attachment 7.)

²Military depots assigned primary responsibility for the maintenance and repair of specific weapon systems, system components, or categories of components are known as *Centers of Excelience* for those systems. components, or categories of components. *Technology Application Program Management (TAPM)* responsibility pertains to advanced technologies and equates to being designated the organization of primary responsibility within DoD for developing a particular technology, disseminating information on it to appropriate companies and agencies, and encouraging both its employment in new military products and -- where possible -- its insertion into older ones.

³This Handbook reports on those facilities, equipment, and capabilities that have been identified by the depots themselves as being unique or of particular importance. It was not within the scope of this study to verify ALC claims as to the uniqueness of such assets or competencies, or to attempt to determine their *utility* (through clarifying the amount of workload they process, frequency of use, future requirement for use in light of the projected retirement of the assets or systems they service, or whether or not the facility, equipment, or capability could be modified to service other systems or components). In many cases, it was not possible to determine from the source material whether it was a particular item of maintenance equipment or the facility containing it that was unique, as in the cases of buildings with special TEMPEST shielding, shock mounts, and special insulation. Likewise, in many cases it was not possible to determine whether some facility or capability was independent and separate or was embedded in a larger facility/competency as a sub-component or specialty. In some cases, the capabilities highlighted were not directly associated with depot maintenance activity, as with laboratories collocated with a depot maintenance operation but not actually performing maintenance work. It also was often not possible to determine whether special equipment could be relocated to another depot, or whether a comparable maintenance capability existed in private industry.

Workload and areas of specialization are categorized in accordance with the DoD-established commodity groups reference system shown below:

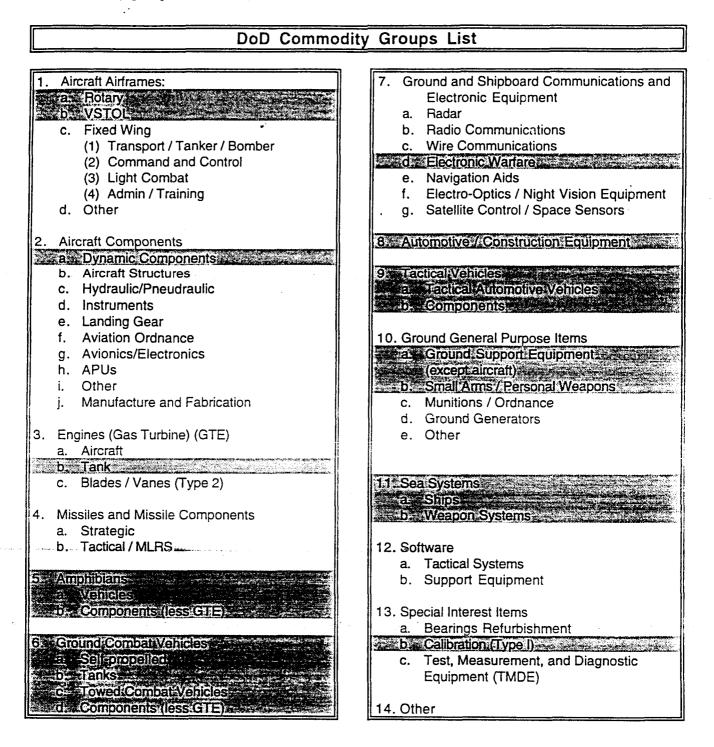


 Table 1-1: Commodity Groups List

Note: Shading denotes commodity groups in which the ALCs do not have significant workload.

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#### 2.0 Sacramento ALC (SM-ALC)

Sacramento ALC is the Air Force's F-111 and A-10 depot. It provides logistical support (supply and maintenance) for these and other assigned aircraft, for multiple aircraft electrical and pneudraulic systems, and for ground-based communications and electronic equipment. Commensurate with its advanced capabilities in composites, electro-optics, and microelectronics, it also has responsibility within DoD for the development and fielding of advanced composites, fiber optics and fiber optic connectors, and very high speed integrated circuits (VHSIC).

#### 2.1 McClellan AFB, California

McClellan AFB is an AFMC-operated installation located approximately nine miles north of downtown Sacramento, California. Sacramento is Northern California's major interior transportation hub. It is located on the main railroad line running into the San Francisco Bay area from the East Coast, and sits at the junction of Interstate 5, the West Coast's primary north-south artery (extending from San Diego to Vancouver, British Columbia), and Interstate 80, a principal east-west roadway crossing the American Midwest (running from New York to San Francisco). The nearest deep-water ocean port is at Oakland approximately 70 miles away. Oakland can be accessed overland or via the Sacramento River (through the Sacramento Port Facility).

#### 2.1.1 Field and Facilities

McClellan AFB has one 10,600-foot concrete runway with appropriate aircraft arresting gear and 471,550 square yards (approximately 97 acres) of usable aircraft parking apron. Permanently assigned aircraft require over 50 percent of the apron space. Four C-141equivalent aircraft can be loaded or unloaded at one time for mobility/contingency operations.⁴ Four C-141-equivalent aircraft can be refueled at one time. The base does not have an operational fuel hydrant system.

⁴The limiting factor is material handling equipment (MHE).

The base does not control or manage any ranges. The nearest suitable special-use airspace⁵ is as shown below:

Warning/Restricted/Military Operating Area (MOA)	W-260	134 NM
Low-altitude MOA:	W-260	134 NM
Supersonic MOA:	W-283	170 NM
Scorable gunnery range complex:	Fallon B-19	130 NM
Electronic Combat range:	Fallon TACTS	188 NM
Air combat maneuvering instrumentation range:	Fallon TACTS	188 NM

Travis and Beale AFBs and Mather Field (formerly Mather AFB) all lie within a 50-mile radius of the base. The nearest ground force installation where joint training can be accomplished is Army Fort Hunter Liggett, 160 NM from McClellan. The nearest Navy installation where joint training can be accomplished is Naval Air Station (NAS) Fallon, 130 NM from McClellan

#### 2.1.2 Major Tenants

Major associate units on McClellan AFB include: Headquarters 4th Air Force, Air Force Reserve (AFRES); 940th Air Refueling Group (ARG), AFRES; Defense Distribution Depot, McClellan (DDMC), Defense Logistics Agency (DLA); and the Defense Megacenter, Sacramento, (DMCS), Defense Information Services Agency (DISA).

**Headquarters, 4th Air Force**. 4th Air Force is one of the three Numbered Air Forces (NAF) comprising the AFRES. It commands five airlift wings (AW) operating C-130, C-141, and C-5 transports; one special operations wing (SOW) operating MC- and AC-130 aircraft; one airmobility wing (AMW) operating C-130 transports and KC-10 and KC-135 tankers; and one aeromedical airlift group (AAG) operating C-9 aeromedical airlift transports. The Commander, 4th Air Force, his headquarters element, and one ARG are stationed at McClellan. The headquarters employs approximately 400 personnel.

**940th ARG**. The 940th ARG (AFRES) operates 10 KC-130E tanker aircraft and provides aerial refueling support for both active-duty and gained forces. Approximately 900 personnel are in the unit. (Note: the 940th was slated to relocate from McClellan to nearby Beale AFB in late 1994. As of 3 April 1995, that moves has yet to be undertaken.)

**Defense Distribution Depot, McClellan (DDMC).** Operated by DLA, DDMC stocks, stores, and issues defense goods. Categorized as a Collocated Depot, the DLA operation interfaces closely with the SM-ALC depot maintenance activity by providing repairable carcasses to the ALC which, in turn, returns the items to serviceable status and

⁵Military Operating Area (MOA) with a minimum size of 2100 square nautical miles (NM) and an altitude block of at least 20,000 feet within 200 NM. Low-altitude MOA with a minimum size of 2100 square NM and a floor no higher than 2000 feet above ground level (AGL) within 600 NM. Supersonic MOA with a minimum size of 4200 square NM within 300 NM. Scorable gunnery range capable of or having tactical or conventional targets and strafe within 800 NM.

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re-enters them into the DLA distribution system. It employs approximately 600 personnel.

**Defense Megacenter, Sacramento (DMCS).** Identified in BRAC 93 as the site for one of 16 DoD data processing and telecommunication "megacenters" to be operated under the umbrella of DISA, DMCS is responsible for data processing workloads for the Navy, Air Force, and Air National Guard in a region encompassing Northern California, Oregon, and Washington. DMCS has approximately 150 employees working out of a recently constructed 76,000-square-foot facility that serves regional data processing requirements and houses the only DISA Continental US (CONUS) AUTODIN switching center west of Oklahoma.⁶

#### 2.1.3 Relationship to Local Community

McClellan AFB is located in the Sacramento Metropolitan Statistical Area (MSA). Total population (FY 92) is 1,148,000. Total employment (FY 93) is 764,000. Average annual job growth is 14,000 and average annual per capita income is \$20,400.

Work force population at McClellan:

Active duty military	3,000
Reserve military	1,200
Civilian	<u>10.600</u>
Total	14,800

McClellan AFB is the largest industrial employer in Northern California. The work force annual payroll (military and civilian) is \$516 million. This produces a local area economic impact of approximately \$2.2 billion. The total value of McClellan's land (3,786 acres), buildings (549 non-residence and 693 residence), and infrastructure is estimated at \$2.2 billion.⁷

The estimated impact of base closure would be the loss of 31,000 jobs (13,000 direct, 18,000 indirect), 4.1% of the Sacramento MSA employment total. Combined with other Sacramento MSA job losses from prior BRAC decisions (1,600 jobs), the cumulative impact of McClellan's

⁶During BRAC 93, the Commissioners identified 43 DISA information processing centers for closure with their workloads to be consolidated at 16 megacenters.

⁷This is the value figure reflected in documents released recently by the base Public Affairs Office. While no detailed explanation was offered as to how this estimate was reached, it most probably is a more accurate reflection of *market value* than the figures presenting *replacement value* shown in the chart at Attachment 1, Air Force Depot Capacity/Plant Comparisons, which were provided in response to the Joint Cross-Service Group data call.

closure in BRAC 95 (if closure was directed) would be to increase the total employment loss to 4.3% of the Sacramento MSA's total.

It is estimated that the one-time closure costs associated with shuttering McClellan AFB would amount to \$514 million. Return on investment would be achieved in 5 years.

#### 2.2 Sacramento ALC Depot

While the F-111 and A-10 are Sacramento ALC's primary assigned aircraft, the depot also provides a second source of repair for the F-15 and KC-135, and has been designated to assume responsibility for the F-22 when that aircraft begins entering service at the turn of the century. The F-117 and F-22 Program Managers are located at the depot. Additionally, Sacramento ALC manages a broad variety of: aircraft-related electronic accessories, hydraulic/pneudraulic components, and flight control instruments; battle tank and man-portable weapon system electronic components and electro-optics (night vision devices); and over 200 ground communications systems, including ground control equipment used to track and control space vehicles. It operates the McClellan Nuclear Radiation Center (MNRC), which has the only industrial nuclear reactor in DoD, and a fighter-sized non-destructive inspection (NDI) facility that reportedly is one of the most comprehensive in the US.

DoD's submission to the 1995 Base Realignment and Closure (BRAC 95) Commission proposed realigning workloads among the Air Force depots to consolidate selected specialties at each. The specialty areas recommended for consolidation at Sacramento ALC are: composites and plastics, hydraulics, instruments/displays (with some unique work retained at other ALCs), electrical/mechanical support equipment, and injection molding.

#### 2.2.1 Specialization

Sacramento ALC is designated a Service Center of Excellence for the following systems:

Aircraft Airframes: F-111, A-10, T-39, F-22 (planned); Aircraft Battle Damage Repair.

Aircraft Components (Hydraulic/Pneudraulic): actuators, servo actuators, accumulators, valves, servo valves, cylinders, motors, manifolds, pumps, control boxes, servo dampers, dash pots, reservoirs, gearboxes, brake assemblies, snubber assemblies, filter assemblies, compensators, fan assemblies, mode selector assemblies, and pitch control ratio assemblies.

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Aircraft Components (Instruments): accelerometers, altimeters, transducers, central air data computers, flight data recorders, attitude indicators, horizontal situation indicators, stall warning, position transmitter indicators, cockpit voice recorders, standard flight data recorders, and crash survivable flight data recorders.

Aircraft Components (Avionics/Electronics): airborne generators, generator control units, control panels, voltage regulators, inverters, frequency converters, power supplies, battery chargers, motors, aircraft linear/rotary actuators, aircraft screw jacks, winches, gear boxes, miscellaneous electro-mechanical devices, and accessories.

Ground Communications and Electronic Equipment (Radar, Radio, Wire): peculiar C3I test equipment; various radio, television, communications, and navigation systems; indicator group; computer group; search radar equipment; electronic countermeasures equipment; meteorological instruments and apparatus; radar training devices; automated data processing equipment; and computer central processing units.

Ground Communications and Electronic Equipment (Electro-optics/Night Vision Equipment): common power control units, electronics units, M-1 power control unit, laser rangefinders, driver viewers, M-1 thermal imaging system, tank thermal sight, integrated sight unit, man-portable common thermal night sights, ground laser target designators, ground vehicular laser locator/designators, individual and crew-served weapons night sights, night vision goggles, and aviator night vision imaging systems.

**Ground General Purpose Items (Ground Power Generators):** 5-to-200 kilowatt gasoline, diesel, and turbine powered stationary and mobile generator units for ground communications, bare base operations, forward air control use, disaster relief requirements, and any other need for routine or emergency AC electrical power.

Ground General Purpose Items (Other): Rigid wall shelters.

Sacramento ALC has the following *Technology Application Program Management* assignments:

Fiber optics and fiber optic connectors Micro-electronics [Very high speed integrated circuits (VHSIC)] Advanced composites

2.2.2 Unique Facilities/Equipment/Capabilities

SM-ALC officials have identified the following facilities, equipment, and/or capabilities as unique to the depot:

**F-111 Cold Proof Facility**. This is the only certified F-111 structural test facility in existence. It is an 8500 square foot (SF) enclosed environmental chamber used for testing F-111 aircraft in a flight simulation environment. Aircraft airframes are stressed on a wing fixture at sweep angles of 26 and 54 degrees, from -3G to +7G, at temperatures down to -40° (produced by a complex system for vaporizing liquid nitrogen), to detect

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catastrophic structural failures. The chamber also has an advanced acoustic system capable of detecting secondary failures, such as popped rivets, broken bolts, and cracked panels.

**McClellan Nuclear Radiation Center (MNRC).** The MNRC is the only reactor facility in the Air Force and is the only DoD licensed source for providing Neutron Transmutation Doping for silicon use in the semiconductor industry. It is a 4500 SF facility with heavy radiation shielding for the one megawatt research-type reactor. It is used to perform neutron radiography of aircraft structures for non-destructive inspection (NDI) purposes, to assess the survivability of electro-optic components in nuclear and space environments, and for related general testing purposes.

**NDI Facility**. In conjunction with the MNRC, this reportedly is the most comprehensive fighter-sized NDI facility in the defense industry. It has 8000 SF of heavily shielded production space with state-of-the-art equipment for NDI using x-ray, ultrasound, mag particle, dye penetrant, and eddy current techniques. It includes robotic and conventional applications and can be used to inspect an entire aircraft as well as components.

Near-Field Test Range with 1000-meter Tower, Near Field Probe, and Munson Test Track. This complex of related facilities is used for testing the Army's TPQ-36/37 *Fire Finder* phased array radar. Transferred from the Sacramento Army Depot, it includes a 3900 SF close-tolerance anechoic chamber with precision alignment rails for positioning the radar in the chamber to calibrate near range beam pattern. The tower provides provides target simulation. The test track is a military-specification (milspec) designed bumpy road simulating rough terrain which is used to stress the *Fire Finder* system between burn-in and final calibration. While this complex is the only DoD test facility, Hughes is the system prime contractor and reportedly has duplicate or comparable capability.

Hydraulics/Pneudraulics Component Repair Complex. Claimed to be the most advanced facility of its kind in the world, this complex provides the largest aircraft-related hydraulic and pneudraulic overhaul and repair capability in DoD. It consists of 3 modern buildings with 186,000 SF of production space designed to provide unique power, fluid, and air systems. It has five separate hard-plumbed hydraulic manifold systems with 4000 psi working pressure proofed to 6000 psi, thousands of feet of stainless steel piping, and 70 hydraulic test stands. The facility has controlled temperature/humidity and sustains a 300,000 class air particle clean room environment, and includes a 100,000 class metrology lab and 100,000 class laminar flow stations. It has a computer operated mechanized material handling system, precision lapping equipment, and precision measuring equipment. Its high tolerance Flow Grind capability with specialized grinding equipment is believed to be world-class.

Air Force Ground Communications Electronics Overhaul and Repair Complex. The complex consists of 14 separate buildings with some 473,000 SF of production space used to manufacture, overhaul, repair, modify, integrate, and test systems ranging from hand-held radios to computer integrated radar systems. Two of the larger facilities in the complex, with 75,000 SF each, are special reinforced steel structures with filtered power, special security, and TEMPEST shielding. These are used for the insertion of advanced microelectronic technologies into fielded systems. Special skills and equipment are used to perform depot maintenance on several broad categories of systems. Ground Communications systems include LF/HF/VHF/UHF radios, troposcatter systems, microwave systems, and ground-based jammers. Air Traffic Control and Navigation systems include ILS, PAR, TACAN, and VOR equipment. Radar systems

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include phased array and feedhorn types, fixed site and mobile equipment, height-finder, search, three-dimensional, and over-the-horizon backscatter sets. Meteorology systems include storm-tracking radars, satellite tracking systems, and weather forecasting equipment. Miscellaneous systems include microwave, electronic imagery, sensors, copy exploitation, and electronic warfare training devices. The complex also deals with IFF equipment, along with Telephone and Teletype systems. Under these broad categories, the complex works on components ranging from computers and television monitors to antennae and control systems for launching unmanned orbiters.

Aircraft Instrument and Electronic Component Facility. This 90,000 SF facility provides for the test and repair of the full range of pressure, temperature, humidity, time measurement, flight control and navigational instruments, and flight data recorders. Special competencies exist for reverse engineering (logistics retrofit engineering, or LRE), repair of unsupportable electronic equipment, large wire harness test automation, specialized test equipment manufacture, test system overhaul process development, and military-standard technical manual development.

Ground Power Generator and Engine Test Facility. This facility has a dynamometer test capability of up to 500 kilowatts to support work on ground power generators for all Air Force aircraft and ground support systems.

Laser Test Bed and Outdoor Laser Range. This complex houses the only test and calibration equipment of its kind and provides the capability to align hand-held and tank laser systems and laser-designating equipment. The equipment is readily relocatable.

**AN/FPS-117/-118 Integrated Logistics Support Facility (ISF).** This 3700 SF facility houses a reconfigurable phased array 592-class radar system that is used to test multiple separate production versions of the item.

**Sacramento Injection Molding Facility**. This reportedly is the largest facility of its kind in DoD and provides a test and development arena for the resolution of problems relating to composites and plastics. It manufactures parts using up to 20 pounds of material on dies up to 4 feet square. (A similar facility at Ogden ALC is limited to 16 ounces of material on dies no more than 16 inches square.)

Additional unique facilities/capabilities include:

#### F-111 Radome Test

ISF for Modular Control Equipment (MCE) (TYQ-23) ISF for Communications Nodal Control Element (CNCE) (TSQ-111) Electronic Warfare ISF (806L System) ISF for Ground Wave Emergency Network (GWEN and COMSEC) A-10/F-111 Avionics Integrated Support Facility Electro-Optics and Night Vision (image intensification, thermal imagery, and lasers) Optical Measurement System (laser mapping of parts)

#### 2.2.3 Workload

The following table presents a breakout of the Sacramento ALC workload -- by DoD

commodity group -- for FY 96 and FY 99. An explanation of the workload table is provided at Attachment 7.

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#### Sacramento ALC Workload Chart

(ln ]	<b>Chousands</b>	of	Direct	Labor	Hours		kDLH)
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Relevant	Relevant Potential Maximum Commodity Groups Capacity		Existing Capacity		Programmed Total Workload		Programmed Core Workload	
Commonly Groups	FY96	FY99	FY96	FY99	FY96	FY99	FY96	FY99
1. Aircraft Airframes	<u>F190</u>	<u>F199</u>	F190	1135	F 190	<u> </u>	<u>F190</u>	<u>F195</u>
c. Fixed Wing	· ·							
	945	983	809	819	636	570	441	441
(1) Tanker / Transport / Bomber (2) Command and Control	545	305	003	013	000			
(3) Light Combat	1,456	1,520	1,442	1,460	1,181	1,056	835	907
	1,430	1,520	1,442	1,400	1,101	1,050	035	907
(4) Admin / Training	162	164						
d. Other	102	104						
2. Aircraft Components	660	505	006		175	167	475	
b. Aircraft Structures	668 737	525	226	229	175	157	175	157
c. Hydraulic / Pneumatic		815	483	492	400	358	357	357
d. Instruments	524	542	278	281	215	193	215	193
e. Landing Gear								
f. Aviation Ordnance	704	070	440		070	204	044	004
g. Avionics / Electronics	781	870	449	457	373	334	344	334
h. APUs								
I. Other	050							
j. Manufacture and Fabrication	853	720	590	513	460	354	460	354
3. Engines (Gas Turbine) (GTE)								
a. Aircraft								
c. Blades / Vanes								
4. Missiles and Missile Components								
a. Strategic	i							
b. Tactical / MLRS								
7. Ground Comm-Electronic Equip								
a. Radar	1,226)	1.235	715 :	702	481	430	383	430
b. Radio Communications	679	734	336	340	231	207	177	177
c. Wire Communications	230	233	202	214	144	129	80	118
d. Electronic Warfare	10	7						
e. Navigation Aids	482	501	276	279	190	170	165	165
f. Electro-optics/Night Vision Equip	167	215	157	180	127	109	127	109
g. Satellite Control/Space Sensors	184	186	171	173	117	105	32	32
10. Ground General Purpose Items		1						
c. Munitions / Ordnance			1					
d. Ground Generators	111	113	100	101	94	84	62	62
e. Other	66	61	66	61	66	59		
12. Software								
a. Tactical Systems	455	452	397	401	323	289	211	211
b. Support Equipment	453	358	325	328	264	237	184	184
13. Special Interest Items								
a. Bearings Refurbishment								
c. TMDE								
14. Other	37	37	37	37	32	29		
Total	10,227	10,271	7,058	7,068	5,509	4,871	4,249	4,231

Table 2-1: Sacramento ALC Workload Chart

#### 3.0 Ogden ALC (OO-ALC)

Ogden ALC is DoD's primary depot for the repair and overhaul of aircraft landing gear, brakes, struts, and wheel assemblies, performing some 70 percent of the total DoD workload in this area. It is the Air Force's F-16 and C-130 depot, and provides the sole current source of repair for *Minuteman* and *Peacekeeper* silo-based intercontinental ballistic missiles (SBICBM). The center also conducts overhaul, modification, testing, and support functions for a wide range of other components, including rocket motors, small missiles, air munitions and guided bombs, photonics imaging and reconnaissance equipment, and simulators and training devices. Additionally, Ogden ALC has responsibility within DoD for developing and fielding new photonics, software, and reliability and maintainability (R&M) practices and standards.

#### 3.1 Hill AFB, Utah

Hill AFB is an AFMC-operated installation located approximately eight miles south of Ogden, Utah, on the northern outskirts of Salt Lake City, the state's capital and major metropolitan center. It has ready access to the main railroad line running into San Francisco from the East Coast, and sits near the junction of Interstate 15, one of the primary north-south arteries in the Rocky Mountain region (extending from Calgary, Alberta, to San Diego), Interstate 84, a principal roadway linking Salth Lake City with Portland, Oregon, and Interstate 80, extending to the San Francisco Bay area. Portland and Oakland are the nearest deep-water ocean ports. Both are approximately 750 miles away and accessible by rail and highways. Hill AFB is within 750 air miles of any point along the US Western coastline.

#### 3.1.1 Field and Facilities

Hill AFB has one 13,500-foot concrete runway with appropriate aircraft arresting gear and over 472,000 square yards (approximately 97 acres) of usable aircraft parking apron. Permanently assigned aircraft require over 87 percent of the apron space. Seven C-141- equivalent aircraft can be loaded or unloaded at one time for mobility/contingency operations.⁸ Twenty C-141- equivalent aircraft can be refueled at one time. The base has an operational fuel hydrant system.

⁸The limiting factor is material handling equipment (MHE).

The base currently controls the Utah Test and Training Range (UTTR), which includes both Restricted and MOA airspace.⁹ The range begins approximately 40 NM west of the base and encompasses over 17,000 square miles of airspace, the largest overland block of controlled airspace in DoD. With 2675 square miles of surface area, it provides full-scale weapons delivery capability for most air-to-surface and surface-to-surface weapons, and some air-to-air weapons. In conjunction with the Army's adjacent Dugway Proving Grounds, it offers almost 4000 square miles of impact area, a four-season climate, and terrain that varies from the 4300 foot desert floor to 12,000 foot mountains, making it ideal for the testing of cruise missiles. The range can accomodate most special weapons and has electronic warfare capability.

The nearest suitable special-use airspace¹⁰ is as shown below:

Warning/Restricted/MOA:	UTTR	90 NM
Low Altitude MOA:	UTTR	90 NM
Supersonic MOA:	Austin/Gabbs CN	246 NM
Scorable gunnery range complex:	Eagle/UTTR	50 NM
Electronic Combat range:	Kittycat/UTTR	71 NM
Air combat maneuvering instrumentation range:	UTTR	97 NM

Hill AFB is the sole AFB within the state of Utah. Mountain Home AFB, Idaho, is the next closest one at 205 miles away. The nearest ground force installation where joint training can be accomplished is Army Camp W. G. Williams, 42 NM from Hill. The nearest Navy installation where joint training can be conducted is NAS Fallon, 325 NM from Hill.

#### 3.1.2 Major Tenants

Major associate units on Hill AFB include: 545th Test Group, AFMC; 388th Fighter Wing (FW), Air Combat Command (ACC); 419th Fighter Wing FW, AFRES; and Defense Distribution Depot, Ogden (DDHU), DLA.

545th Test Group. Manages operation of the UTTR. This responsibility includes the scheduling of training and test sorties for all military services along with the testing of munitions and rocket propellants.

⁹ Under DoD's recommendations for BRAC 95, AFMC would transfer management responsibility for operating the UTTR to Air Combat Command (ACC). While range availability could be reduced somewhat, the transfer would have little overall impact on Ogden ALC activities.

¹⁰MOA with a minimum size of 2100 square nautical miles (NM) and an altitude block of at least 20,000 feet within 200 NM. Low-altitude MOA with a minimum size of 2100 square NM and a floor no higher than 2000 feet above ground level (AGL) within 600 NM. Supersonic MOA with a minimum size of 4200 square NM within 300 NM. Scorable gunnery range capable of or having tactical or conventional targets and strafe within 800 NM.

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**388th FW.** The 388th FW is part of the 12th Air Force, one of the four NAFs included in ACC. The 388th commands three operational squadrons of Block 50 F-16 fighter aircraft and is one of the Air Force's premier combat deployment units.

**419th FW.** The 419th FW is part of the 10th Air Force, which is one of three NAFs comprising the AFRES. The Wing includes the 466th Fighter Squadron (FS) operating F-16 aircraft at Hill and the 944th Fighter Group (FG) operating F-16 aircraft at Luke AFB.

**Defense Distribution Depot, Ogden (DDHU).** Operated by the DLA, DOHU receives, stores, and transports defense goods. It works closely with the OO-ALC depot maintenance activity by providing indoor and outdoor storage, packaging, and transportation functions for all non-explosive *Minuteman* and *Peacekeeper* missile assets. Approximately \$7 billion in goods are stored in over 3 million square feet of covered and open storage space. It employs approximately 1,100 personnel and is one of the 25 DLA depots remaining after 4 were earmarked for closure in BRAC 93. (Note: DDHU is one of four DLA depots DoD has recommended for closure in BRAC 95.¹¹)

#### 3.1.3 Relationship to Local Community

Hill AFB is located in the Salt Lake City-Ogden MSA. Total population (FY 92) is 1,127,000. Total employment (FY 93) is 659,500. Average annual job growth is approximately 15,000, and average annual per capita income is \$16,900.

Work force population at Hill:

Active duty military	4,700
Reserve military	1,250
Civilian	15,200
Total	21,150

Of this total, approximately 10,400 (1,900 military and 8,500 civilian) work in the OO-ALC depot.

Hill AFB is the single largest basic employer in Utah. The work force annual payroll (military and civilian) is \$510 million. This produces an annual local area economic impact of

¹¹ DoD has recommended that DDHU be disestablished and all DLA activity there cease except for the operation of a 36,000 square foot cantonment for Army Reserve personnel. The decision is supported on the basis of declining storage requirments at the facility and the need to reduce infrastructure within the DLA. The other three Defense Distribution Depots recommended for closure in BRAC 95 include Memphis, Tennessee; Letterkenny, Pennsylvania; and Red River, Texas. DLA depots selected for disestablishment in BRAC 93 included: Charleston, South Carolina; Tooele, Utah; Oakland, California; and Pensacola, Florida. A DoD proposal to close the depot at Letterkenny, Pennsylvania, at that time was rejected by the BRAC Commission.

approximately \$1.7 billion. The total value of Hill's land (6,698 acres), buildings (1,475 residence and non-residence), and infrastructure is estimated at \$8 billion.¹²

The total estimated impact of base closure would be the loss of approximately 33,500 jobs (14,700 direct, 18,800 indirect), 5.1% of the Salt Lake City-Ogden MSA employment total. Considering other Salt Lake City-Ogden MSA job adjustments from prior BRAC decisions (1,500 jobs added as a result of consolidations in BRAC 93), the impact of Hill's closure in BRAC 95 (if closure was directed) would amount to 4.8% of the MSA total.

It is estimated that the one-time closure costs associated with shuttering Hill AFB would amount to \$1.4 billion. Return on investment would be achieved in 30 years.

#### **3.2 Ogden ALC Depot**

In addition to Ogden ALC's responsibility for landing gear, wheels, and brakes, the depot provides worldwide engineering and logistics management for the F-16, involving over 3,000 aircraft flown by 21 countries. It also maintains the C-130 and F-4, and provides extensive support for the Navy/Marine F/A-18. The center conducts overhaul, modification, testing, and support functions for a wide range of other aircraft compenents, including ejection seats, 20MM guns, ram air turbines, electrical/mechanical instruments, and missile launchers. Its proximity to the UTTR facilitates the depot's execution of its responsibilities for the US SBICBM fleet. Several of OO-ALC's facilities are located at Oasis on the UTTR, permitting the test, maintenance, and disposal of ICBM rocket motors/components under isolated conditions.

DoD's submission to the BRAC 95 Commission proposed realigning workloads among the Air Force depots to consolidate selected specialties at each. The specialty areas recommended for consolidation at Ogden ALC are: airborne electronic automatic equipment software, sheet metal repair and manufacturing, foundry operations, unique work with instruments/displays, airborne electronics, and plating.

#### **3.2.1** Specialization

Ogden ALC is designated a Service Center of Excellence for the following systems:

¹²See Attachment 1, Air Force Depot Capacity/Plant Comparisons, Note 9, on market value versus replacement value.

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Aircraft Components (Hydraulic/Pneudraulic): ram air turbines, missile control hydraulic actuation systems, LGM-30 (*Minuteman*) shock isolator.

Aircraft Components (Instruments): electrical/mechanical instruments, multifunction displays, and pressure/temperature/humidity/navigational instruments.

Aircraft Components (Landing Gear): wheels, brakes, struts, and related components for approximately 70 percent of DoD's landing gear inventory in all aircraft categories, including transport/tanker/bomber, command and control, light combat, and admin/training.

Aircraft Components (Aviation Ordnance): ejection seats, egress systems, 20and 30-millimeter guns, missile launch control systems, gun racks, external fuel tanks, bomb racks, adapters, and pylons.

Aircraft Components (Other): photographic/reconnaissance/imaging equipment and physiological trainers.

Missiles and Missile Components (Strategic): LGM-30 (*Minuteman*) and LGM-118 (*Peacekeeper*) launch and launch control facility electronic equipment and flight control units, ground transportation and handling equipment, ground support equipment, rocket motors, cables, and pyrotechnic switches.

**Missiles and Missile Components (Tactical):** Maverick, Sidewinder, Short-Range Attack Missile (SRAM), Air Launched Cruise Missile (ALCM), Advanced Cruise Missile, Paveway I and II, GBU-15 Laser Guided Bombs (LGB), missile guidance control units, electro-optical, infrared, laser, and TV seeker control sensors, signal processing units, and missile test sets.

Ogden ALC has the following *Technology Application Program Management* assignments:

Photonics Software Support Technology Reliability and Maintainability Engineering

#### 3.2.2 Unique Facilities/Equipment/Capabilities

OO-ALC officials have spotlighted the following facilities, equipment, and/or capabilities as unique to the depot:

Strategic Missile Integration Complex. This 5-building, 3-silo, 58,000 SF complex is one-of-a-kind within DoD. It is the only DoD facility capable of simulating launch scenarios with 90' vertical below-ground silos constructed to meet *Minuteman* and *Peacekeeper* silo hardness and operational requirements. The test site is a replica of an operational site and includes capsule and control equipment and interfaces, buried antenna systems, power and air supplies, and high-stress approach roads. Construction meets TEMPEST classified data processing and physical security requirements. Sensitive ICBM guidance system instruments and equipment are isolated by a large concrete seismic mass.

**Survivability and Vulnerability Integration Center**. This is a 4-building, 81,000 SF complex dedicated to the simulation testing of nuclear hardness, survivability, reliability, and electromagnetic compatibility of defense systems. The facilities simulate six environments required to test weapon system specifications such as those required for *Minuteman* and *Peacekeeper*. The environments include: nuclear radiation, provided by flash x-ray machines and a linear accelerator; airblast, provided by a blast load generator capable of simulating nuclear overblast pressures in excess of 1000 psi on buried structures; shock and vibration, provided by an eight-shaker triaxial system capable of supporting a 5000 pound test article; in-flight shock and vibration profiles, provided by the vibration facility; electromagnetic pulse events, provided by a laser triggered pulser of various waveform and energy capabilities; and electromagnetic interference (EMI) and compatibility testing, provided by EMI generators and fiber-optic instrumentation equipment in a large anechoic chamber simulating free space.

**Missile Motor Dissection and Propellant Analysis Facilities**. These include various specialized structures, pits, test stands, and buildings at Hill AFB and at Oasis on the UTTR, and offer DoD's only solid propellant NDI capability for motors associated with both small tactical missiles and large ICBMs. The facilities meet stringent explosive safety clear zone quantity distance requirements, combine heavy explosive shielding with patterned frangibility, and contain remote propellant machining equipment for motor repair. The **Computed Tomography Facility** provides extensive radiation containment and has a power source capable of generating energy levels from 11 to 15 million electronvolts, an output that is 14 to 36 times greater than other DoD computed tomography systems. The **High Energy X-Ray** Facility reportedly is the only such facility sited for explosives and is rated for 1,000,000 pounds of 1.3 class and 100,000 pounds of 1.1 class. **Static Test Pads** accommodate vertical and horizontal static rocket motor firing in environmentally controlled facilities.

**Thermal Treatment Unit**. This encompasses a 21,000 SF facility on a 21,000 acre remote site and is the only environmentally licensed propellant disposal site capable of disposing of *Minuteman* and *Peacekeeper* solid rocket motor propellants.

Automated Landing Gear Repair Facility. This is a 377,000 SF structure specifically designed to facilitate maximum efficiency in the overhaul, repair, modification, and testing of all-Service landing gear and gear components ranging in size from the small T-38 nose gear to the massive main gear trucks of the C-5. It is fully automated and includes such features as 12 foot minimum clearance jib cranes, outsize dip and plating tanks, an overhead hoist system designed to load components from the largest gear systems onto machinery such as grinders, lathes, and hones, and walk-in continuous flow throughput ovens.

Photographic Image Quality Test and Cartographic Camera Calibration Facilities. These are multi-storey facilities for testing aerial photoreconnaissance and space-based sensors. All but the top floor are underground for enhanced vibration isolation and security. The Quality Test facility provides a single source of repair for sensitive imagery systems using multiple off-axis parabolic mirror collimators. The Cartographic Camera Calibration facility uses 121 collimators to calibrate cameras used for cartographic purposes.

**Tactical Missile All-Up-Round Maintenance Facility**. This explosive certified structure permits testing and repair of multiple fully loaded and fueled tactical missiles such as the *Maverick*.

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Avionics Integrated Support Facility. With 144,000 SF, this facility is unique in both design and location. The entire facility is essentially a secure vault, radio frequency bonded, fenced, and requiring security code access. It houses a sensitive compartmented information facility (SCIF), radar anechoic chambers, software testing laboratories, storage libraries and workspace, and was designed to allow a full range of testing without transfer of electronic emanations into or out of the building. The facility has engineering laboratories for the development, test, and integration of software and hardware for the F-4, F-16, *Minuteman*, *Peacekeeper*, and the Air Force Mission Support System.

Additional unique facilities/capabilities include:

Peacekeeper and Minuteman Missile Storage and Repair Facility Missile Support Equipment Repair Facility **Compass Transmitter and Magnetic Azimuth Detector Test Facility Underground 20MM Automatic Gun Test Firing Facility** F-16 Emergency Power Unit Test Facility Ram Air Turbine Wind Tunnel Maverick/Sidewinder Missile Guidance & Control Section Test/Repair **Facilities** Advanced Cruise Missile Imaging Radar System Test Facility Hot Site Computer Recovery Facility Cartridge Activated Device and Munitions Surveillance Testing Facilities Cold/Heat Soak for Minuteman Motors Lithium Battery Storage/Disposal Physiological Trainer (Altitude Chamber) Maintenance and Repair Fighter-Size Aircraft Robotics Bead Blast Stripping Fighter-Size Aircraft Laser Automated Decoating System **Robotic Canopy Polisher** Investment Casting Airborne Reconnaissance Overhaul Capability (Photo and Electro-Optical Sensors) **Optical Refurbishment Overhaul Capability Imaging System Overhaul Traveling Teams** Software Technology Support Center Neural Engineering and Self-Organizing System

#### 3.2.3 Workload

The following table presents a breakout of the Ogden ALC workload -- by DoD commodity group -- for FY 96 and FY 99. The only commodity groups displayed in the table are those for which one or more of the five ALCs has a workload commitment. An explanation of the workload table is provided at Attachment 6.

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Relevant Ma		Maximum Ca		Actual Capacity Projection		Total Workload Projection		Core (load ction
	FY96	FY99	FY96	FY99	FY96	FY99	FY96	FY99
1. Aircraft Airframes	L							
c. Fixed Wing								
(1) Tanker / Transport / Bomber	469	469	469	469	631	543	631	543
(2) Command and Control								
(3) Light Combat	1,870	1,870	1,381	1,381	849	691	809	691
(4) Admin / Training								
d. Other								
2. Aircraft Components	1							
b. Aircraft Structures	311	311	311	311	234	241	170	241
c. Hydraulic / Pneumatic	41	41	41	41	13	13	13	13
d. Instruments	192	192	192	192	105	124	105	124
e. Landing Gear	1,028	1,028	1,028	1,028	514	488	514	488
f. Aviation Ordnance	419	419	419	419	138	104	138	104
g. Avionics / Electronics	812	812	511	511	389	430	389	430
h. APUs	89	89	89	89	27	29	27	29
I. Other	1,103	1,103	492	492	238	256	162	180
j. Manufacture and Fabrication	63	63	74	74	76	76	76	76
3. Engines (Gas Turbine) (GTE)								
a. Aircraft	101	101	101	101	122	146	9	102
c. Blades / Vanes								102
4. Missiles and Missile Components						······································		
a. Strategic	746	746	746	746	715	674	715	674
b. Tactical / MLRS	569	569	569	569	170	181	136	181
7. Ground Comm-Electronic Equip								10
a. Radar								
b. Radio Communications								
c. Wire Communications								
e. Navigation Aids								
g. Satellite Control/Space Sensors								
10. Ground General Purpose Items								····
c. Munitions / Ordnance	+						· · · · · · ·	
d. Ground Generators								
e. Other	103	103	103	103	110	120	110	120
12. Software	·							
a. Tactical Systems	755	755	755	755	664	653	664	653
b. Support Equipment	313	313	313	313	221	214	221	241
13. Special Interest Items								
a. Bearings Refurbishment	20	20	20	20	5	5	5	5
c. TMDE								
14. Other								
Total	9,005	9,005	7,614	7,614	5,221	4,988	4,895	4,895

#### Ogden ALC Workload Chart (In Thousands of Direct Labor Hours -- kDLH)

#### Table 3-1: Ogden ALC Workload Chart

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#### 4.0 Oklahoma ALC (OC-ALC)

Oklahoma City ALC is the Air Force's primary center for the repair and maintenance of tanker and bomber aircraft, including the KC-135 and B-52. The depot also administers an inventory of over 17,000 aircraft and missile jet engines, ranging from the Korean War vintage J33 engine used with T-33 trainer aircraft to the advanced F118 used in the B-2 and the F107 and F112 used in cruise missiles. Matching its advanced capabilities in engine commodities and structural components, OC-ALC holds responsibility within DoD for fostering development in the areas of mechanical systems and nuclear hardness and survivability.

#### 4.1 Tinker AFB, Oklahoma

Tinker AFB is an AFMC-operated installation located on the southeast edge of Oklahoma City, Oklahoma. As well as the state's metropolitan center and regional transportation hub, Oklahoma City is the both state's largest city and seat of government. Tinker AFB is accessible to one of the major rail systems crossing the southern US, and it sits at the intersection of two key interstate highways. Entrances to the base are on Interstate 40, the transcontinental artery extending from Wilmington, North Carolina to the Los Angeles metropolitan area. Nearby is Interstate 35, a central north-south freeway linking Duluth, Minnesota, with Laredo, Texas, a primary North American Free Trade Agreement (NAFTA) gateway into Mexico. The base is approximately 460 miles from deep-water ports on the Gulf of Mexico. Strategically located 200 miles south of the geographic center of the US, Tinker is within 1200 miles of 134 DoD and 56 Air Force installations. This location is about a day and a half by truck from most US cities.

#### 4.1.1 Field and Facilities

Tinker AFB has two active runways. The primary is 11,100 feet long and is composed of both asphault and concrete while the secondary is approximately 7,800 feet long. There are 705,652 square yards (approximately 146 acres) of usable aircraft parking apron, and permanently assigned aircraft require nearly 64 percent of the apron space. Six C-141- equivalent aircraft can be loaded or unloaded at one time for mobility/contingency operations.¹³ Ten C-141- equivalent aircraft can be refueled at one time. The base has an operational fuel hydrant system.

¹³The limiting factor is material handling equipment (MHE).

The base does not control or manage any ranges. The nearest suitable special-use airspace¹⁴ is as shown below:

Warning/Restricted/MOA:	None	
Low-altitude MOA:	O'Neill	394 NM
Supersonic MOA:	None	
Scorable gunnery range complex:	Falcon	79 NM
Electronic Combat range:	Razorback	162 NM
Air combat maneuvering instrumentation range:	Gulfport MDS	566 NM

The nearest Active Duty Air Force units are Vance AFB and Altus AFB, both Air Education and Training Command (AETC) bases located approximately 100 NM from Tinker. The closest ground force installation where joint training can be accomplished is Army Fort Sill, 68 NM from the base. The nearest Naval Unit where joint operational training could be accomplished is NAS Dallas, approximately 200 miles south. At Tinker itself, however, the Navy bases key components of its TACAMO (Take Charge and Move Out) command and control operation, including Fleet Air Reconnaissance Squadrons Three and Four of the Navy's Strategic Communications (STRATCOMM) Wing One.

#### 4.1.2 Major Tenants

Major associate units on Tinker AFB include: 552nd Air Control Wing (ACW), ACC; 507th ARG, AFRES; Navy STRATCOMM Wing One; Defense Distribution Depot Oklahoma City (DDOO), DLA; and Oklahoma City Megacenter (DMCO), DISA.

**552nd Air Control Wing.** The 552nd ACW is part of 12th Air Force, one of the four NAFs under ACC. As part of the ACC's mobile strike force, the 552nd flies E-3 AWACS (Airborne Warning and Control System) aircraft with radar and other sensors to provide deep-look surveillance, warning, interception control, and airborne battle management. Tinker AFB contains the operator, source of repair for engine and airframe components, and support manager for the Wing. All USAF AWACS training also is conducted at Tinker.

**507th ARG.** As Oklahoma's only AFRES flying unit, the 507th commands the 465th Air Refueling Squadron (ARS) operating KC-135 aircraft at Tinker. (The unit formerly operated F-16s.) It is part of the 4th Air Force, one of the three NAFs comprising the AFRES. Oklahoma City ALC is the Wing's primary source of depot mainenance.

¹⁴MOA with a minimum size of 2100 square nautical miles (NM) and an altitude block of at least 20,000 feet within 200 NM. Low-altitude MOA with a minimum size of 2100 square NM and a floor no higher than 2000 feet above ground level (AGL) within 600 NM. Supersonic MOA with a minimum size of 4200 square NM within 300 NM. Scorable gunnery range capable of or having tactical or conventional targets and strafe within 800 NM.

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Navy STRATCOMM Wing One. This one-of-a-kind-unit in the Navy operates out of Tinker because of its central location. Fleet Air Reconnaissanec Squadrons Three and Four fly E-6 TACAMO aircraft to provide a secure communications link from the National Command Authorities and Joint Chiefs of Staff to the Navy's Ballistic Missile Submarine fleet. Air Force airframe artisans perform depot maintenance on the E-6 airplanes in Navy hangars while sailors perform field level work. Almost 1200 military and civilian personnel are assigned to the organization.

**Defense Distribution Depot, Oklahoma City (DDOO).** Operated by the DLA, DDOO receives, stores, issues, inspects, and ships defense goods, with the exception of munitions, for Tinker AFB. This activity includes material quality control, preservation and packaging, inventory, and transportation functions. It employs approximately 1100 personnel, nearly all civilian.

**Defense Megacenter, Oklahoma City (DMOC).** Identified in BRAC 93 as the site for one of 16 DoD data processing and telecommunication "megacenters" to be operated under the umbrella of the DISA, DMOC operates computer systems for Tinker and manages data processing workloads of 110 additional bases in 46 states. It employs 245 personnel, all civilian.

#### 4.1.3 Relationship to Local Community

Tinker AFB is located in the Oklahoma City, Oklahoma MSA. Total population (FY 92) is 981,000. Total employment (FY 93) is approximately 583.000. Average annual job *loss* is 1,265, and average annual per capita income is \$17,649.

Work force population at Tinker:

Active duty military	7,400
Reserve military	235
Civilian	<u>14,400</u>
Total	22,035

Tinker AFB is Oklahoma's largest single-site employer. The work force annual payroll (military and civilian) is \$752 million. This produces a local area economic impact of approximately \$2 billion. No reliable estimate has been provided on the realistic market value of Tinker's land (5,031 acres), buildings (763 residence and non-residence), and infrastructure.¹⁵

The estimated impact of base closure would be the loss of 48,000 jobs (22,000 direct, 26,000 indirect), 8.2% of the Oklahoma City MSA employment total. If closure was directed as a result of BRAC 95, this would be the first BRAC decision to cause job losses in the MSA.

¹⁵See Attachment 1, Air Force Depot Capacity/Plant Comparisons, Note 9, on market value versus replacement value.

It is estimated that the one-time closure costs associated with shuttering Tinker AFB would amount to \$1.3 billion. Return on investment would be achieved in 42 years.

#### 4.2 Oklahoma City ALC Depot

While the B-1, B-2, B-52, C-135, and E-3 are Oklahoma City ALC's primary assigned aircraft, the depot also repairs the VC-25, VC-136, and 25 other Contractor Logistics Support Aircraft. The Commodities Directorate tracks nearly 45,000 exchangeable and commodity items used on defense weapon systems. These multiple parts include radomes, fuel accessories, control valves, turbines, blades, altitude indicators, and oxygen regulators. In terms of software development, Oklahoma ALC is the first DoD organization to be certified by the Software Engineering Institute for Software Process Maturity Level Two.

DoD's submission to the BRAC 95 Commission proposed realigning workloads among the five ALCs to concentrate selected specialties at each. The specific areas recommended for consolidation at Oklahoma ALC are: airborne electronic automatic equipment software, machining manufacturing, airborne electronics, and plating.

#### 4.2.1 Specialization

Oklahoma City ALC is designated a Service Center of Excellence for the following systems:

Aircraft Airframes: B-1B, B-2, B-52, C/KC/VC/EC/RC/OC/WC-135, and E-3.

Aircraft Components: aircraft related exchangeables (radomes, cowls/fairings, structural components), engine instruments and automatic flight controls, oxygen and other gas generating equipment, constant speed drives/integrated drive generators, air driven accessories, and air valve systems.

**Engines (Gas Turbine) (Aircraft)**: J57, TF30, TF33, F101, F-107, F108, F110, F112 and F118; engine related exchangeables, including fuel accessories, control valves, filters, starters, turbines, compressors, and blades and vanes.

**Software (Support Equipment)**: avionic automatic test equipment and industrial plant equipment software.

Oklahoma City has the following Technology Application Program Management assignments:

Mechanical Systems Nuclear Hardness and Survivability -07278

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#### 4.2.2 Unique Facilities/Equipment/Capabilities

OC-ALC officials have identified the following facilities, equipment, and/or capabilities as unique to the depot:

Air Accessories Overhaul/Test Facility. This 114,00 SF facility provides single source repair, overhaul, calibration, and testing of any air driven item in the Air Force inventory. It has 22 test cells designed to contain high-speed rotating components (such as air turbine motors) in the event of failure. The building houses equipment required to generate, control, and condition compressed air from ambient temperature to 300 PSIG and 800° F at flow rates of up to 8 pounds per second to simulate inflight operational conditions. One "super cell" is capable of boosting test capability to 800 PSIG, 1400° F, and 3-9 pounds per second. The facility produces over 16,000 items per year and will be able to support C-17 and F-22 components when these weapon systems come fully on line.

**Cruise Missile Engine Facility**. This 104,000 SF facility is reported to be the only DoD self-contained single source maintenance repair/test center specializing in cradle-to-grave overhaul and production testing of air launched cruise missile engines (F107 and F112).

**Oxygen and Associated Equipment Overhaul Facility**. Over 22 different types of life support equipment are overhauled annually in this 14,000 SF facility, with over 8000 items being repaired tested, and calibrated. The building is isolated to preserve a clean, dry, oil-free environment, and contains specialized chemical cleaning systems, overhaul and calibration equipment, and oxygen purging/filling systems. The facility is the only single source oxygen overhaul facility in the Air Force.

Avionics Integrated Support Facility. This is a 98,000 SF purpose designed facility constructed of specially designed brick and mortar with reinforced concrete floors. walls, and ceiling. It is the only B-1B/E-3/B-52/ALCM and Rotary Launcher complete avionics test facility in DoD, and provides single source software maintenance and integration of computer programs for these systems. The facility enables ground integration and test of avionics system software through the combined use of weapon system specific avionics components and one-of-a-kind hardware/software.

Jet Engine Test Facilities. The 61,000 SF of work space in these two special buildings contain a number of medium test cells and 4 single source test cells that are the only ones in DoD rated in the 100,000 pound thrust class. These high-performance cells are capable of handling up to 4000 pounds of air per second, up to 150,000 pounds per hour of fuel, and, for afterburner cooling, up to 5500 gallons per minute of water. An eleven foot centerline allows for the testing of engines with up to an 11 foot diameter inlet. A monorail system is used to transport engines from the buildup floor into the cell, providing a five-minute engine installation time. All cells are multi-engine capable. Each utilizes the Pacer Comet III Automated/Computerized Engine Test and Data Acquisition testing system. An Automatic Vibration Diagnostic system provides engine signature analysis and trim balance data. The facilities can be used for standard runs, endurance testing, and accelerated mission testing.

**B-1B Compact Range Facility**. This 9800 SF facility encloses an anechoic chamber mounted on an adjustable 19 x 37 foot isolated pad for protection against seismic vibration in the testing of the B-1B APQ-164 multi-functional radar antenna. It permits the antenna to be tested in both phased array and low observable antenna configurations.

**Fuel Control and Accessories Consolidated Test Facility (CTF).** The CTF is a 63,500 SF, \$13.6 million state-of-the-art facility designed to provide environmentally friendly, National Fire Protection Association rated safety controls to meet fuel wetted testing needs for engine controls and accessories. Completed in 1994, it houses an Automated Fuel Accessory Test System and has special charcoal filters and recycling distillation units to preclude the leakage of ozone depleting chemicals. It supports the performance of maintenance and repair on the multiple variants and configurations of F101, F108, F-110, F-118, TF30, and TF-33 engines, and has growth capability to accommodate others.

**Materials Test Facility**. This is a 27,000 SF laboratory configured to conduct crack growth rate and fatigue life testing on such aircraft compnents as wing skin and actuator rods. It also performs material properties determination in such areas as assessing adhesive strength. The facility uses five servo-hydraulic material test systems with programmable digital controllers to replicate in-flight cyclic loading of aircraft components.

**Multiple Workload Industrial Complex**. Shadowing almost 2.4 million SF (61 acres), this is the longest covered repair facility in DoD. It is used for special aircraft periodic depot maintenance (PDM), engine repair, aircraft/engine accessory overhaul, and depot repair for -135 airframe structure. It includes: a 500,000 SF highbay for handling aircraft ranging in size from -135s to A-7s, the entire area of which is supported by conveyers and overhead cranes; a 1,000,000 SF lowbay which has been reconfigured in many combinations (as dictated by workload and surge requirements) for maintenance of engines. aircraft structures, and aircraft and engine components; a 40,000 SF chemical cleaning facility (which also employs a unique **Carbon Dioxide Pellet Blasting System**); 50,000 SF of area for engine and component plating and plating preparation; a 42,000 SF heat treatment facility; 21,000 SF of automated-stacker vertical storage space; 12,000 SF of chemical and metallurgical labs; and almost 650,000 SF of administrative space.

**B-2 Weapon System Support Center.** This 124,000 SF facility will perform ground integration and test of B-2 systems software. A "B-2 Datalink" hub is located in the crypto vault of this facility providing classified electronic logistics management connectivity between Northrop Grumman, Tinker AFB, Wright-Patterson AFB, Whiteman AFB, Langley AFB, Edwards AFB, and the Pentagon.

**Paint Hangar**. Billed as "the premier aircraft paint facility in DoD," this is a 109,000 SF, two-bay hangar sized to perform corrosion control on any weapon system in the Air Force, including the C-5 and 747-size aircraft. Both docks are designed to allow complete stripping, washing, chemical treating, and painting. Each has an independent environmental control system. Multi-directional manlifts provide easy access to the upper portions of aircraft. The facility has centralized breathing air and chemical distribution systems for efficiency and ease of operation. The facility operates a prototype Large Aircraft Robotic Paint Strip System using high pressure water for paint removal on large, thin-skinned aircraft. Its Paint Proportioning and Mix System automatically measures, mixes, and delivers on demand only the amount of coating necessary.

**Blade and Vanes Repair Center**. OC-ALC is the only DoD center certified to repair F101 and F110 high pressure turbine blades. This 140,000 SF facility houses all of the processes for blade and vane inspection, repair, and recoating in a single location. It provides for automated cleaning, manual and automated inspection, welding (including microplasma welding, superalloy welding at elevated temperatures, and automated laser welding), machining, advanced electrophoretic coating, vibratory finishing, air and water flow testing, post-repair NDI, automated and high velocity plasma spray, shot peening, activated diffusion healing, and vane restrike.

**E-3 Maintenance Hangar**. Purpose designed, this facility is notable for facilitating maintenance and repair of the E-3 rotodome. "Texas Tower" platform maintenance workstands permit the servicing and repair of rotodomes in place, while overhead bridge crane systems can remove the 14,000 pound rotodome easily when required.

Additional unique facilities/capabilities include:

Engine/Automatic Flight Control Instruments Repair Electrical Discharge Machining of Nozzles and Blades Avionics Reliability Center for Inertial Navigation, Attitude Heading Reference, and Automatic Flight Control Systems High Force Axial Torsion Test System Centralized Aircraft Support System

## 4.2.3 Workload

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The following table presents a breakout of the Oklahoma City ALC workload -- by DoD commodity group -- for FY 96 and FY 99. The only commodity groups displayed in the table are those for which one or more of the five ALCs has a workload commitment. An explanation of the workload table is provided at Attachment 6.

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# Oklahoma City ALC Workload Chart (In Thousands of Direct Labor Hours -- kDLH)

Relevant Commodity Groups	Potential Maximum Capacity		Actual Capacity Projection		Total Workload Projection		Total Core Workload Projection	
commonly aroups	FY96	FY99	FY96	FY99	FY96	FY99	FY96	FY99
1. Aircraft Airframes								
c. Fixed Wing	1							
(1) Tanker / Transport / Bomber	2,839	2,609	2,202	2,279	2,211	2,176	2,155	2,023
(2) Command and Control	459	688	266	289	355	570	301	512
(3) Light Combat								
(4) Admin / Training								
d. Other								
2. Aircraft Components	1							
b. Aircraft Structures	434	434	430	404	418	334	417	334
c. Hydraulic / Pneumatic	885	885	279	278	188	181	188	181
d. Instruments	712	712	238	227	290	264	290	264
e. Landing Gear								
f. Aviation Ordnance	1	1	1	1				
g. Avionics / Electronics	218	218	172	218	62	139	62	93
h. APUs								
I. Other	817	817	584	594	213	217	126	131
i. Manufacture and Fabrication	294	294	158	162	95	97	95	97
3. Engines (Gas Turbine) (GTE)								
a. Aircraft	4,912	4,912	2,559	2,497	2,410	2,347	2,370	2,308
c. Blabdes / Vanes	529	529	155	155	54	76	54	76
4. Missiles and Missile Components								
a. Strategic						1		
b. Tactical / MLRS								
7. Ground Comm-Electronic Equip								
a. Radar								
b. Radio Communications								L
c. Wire Communications								
e. Navigation Aids								
f. Electro-optics/Night Vision Equip								
g. Satellite Control/Space Sensors								
10. Ground General Purpose Items			-					
c. Munitions / Ordnance								
d. Ground Generators								
e. Other								
12. Software								
a. Tactical Systems	250	240	248	238	336	364	325	325
b. Support Equipment	446	455	446	455	412	339	299	299
13. Special Interest Items								
a. Bearings Refurbishment	62	62	12	10	11	15	11	15
c. TMDE	4	4	4	3	2	2		
14. Other								
			1					
Total	12,863	12,863	7,753	7,811	7,058	7,122	6,695	6,658

# Table 4-1: Oklahoma City ALC Workload Chart

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# 5.0 San Antonio ALC (SA-ALC)

San Antonio ALC is the Air Force C-5, C-17, and T-38 depot facility. It is also the Air Force's primary center for the repair and overhaul of selected families of aircraft jet engines, enginerelated exchangeables, and gas turbine engines for secondary power systems. It has responsibility for all Air Force nuclear ordnance and for reentry vehicle components, and manages cryptological equipment. Consistent with SA-ALC's high level of experience in metallurgy and manufacturing, the depot has responsibility within DoD for fostering the development of advanced metals and ceramics, and for pursuing advanced robotics.

# 5.1 Kelly AFB, Texas

Kelly AFB is an AFMC-operated installation located approximately 5 miles southwest of downtown San Antonio, Texas. San Antonio is the major interior transportation hub for highways and rail lines in south-central Texas. Increased traffic and development from NAFTA has supported the city's continually growing importance in this capacity. Kelly is adjacent to one of the major railroads crossing the southern US and other lines extending south into Mexico. It sits at the junctures of two major highways, including Interstate 10, the nation's southernmost transcontinental artery linking Jacksonville, Florida, with Los Angeles, and Interstate 35, a centralized north-south route extending from Duluth, Minnesota, through many major cities in the midwest and Texas down to Monterrey in the Nuevo Leon province of Mexico. The nearest deep-water port is on the Gulf of Mexico approximately 175 miles east. It can be accessed overland via Interstate 37, which junctures with Interstate 10 east of the base. Kelly's location is strategically valuable for operations in Central and South America, and the Carribbean.

# 5.1.1 Field and Facilities

Kelly AFB has one 11,550 foot concrete runway with appropriate aircraft arresting gear and 778,042 square yards (approximately 161 acres) of usable aircraft parking apron. Permanently assigned aircraft require nearly 42 percent of the apron space. Three C-141- equivalent aircraft can be loaded or unloaded at one time for mobility/contingency operations.¹⁶ Twenty C-141- equivalent aircraft can be refueled at one time. The base has an operational fuel hydrant system.

¹⁶The limiting factor in this case is trained load crews.

The base controls and manages Yankee Range, a 2,600-acre unscored tactical air-to-surface gunnery range located 68 NM miles south of the base. Although the Range lacks full-scale weapons delivery capability, it can be certified for laser use and has a limited capacity for ground threat simulation. The nearest suitable special-use airspace¹⁷ is as shown below:

Warning/Restricted/MOA:	W-228D	187 NM
Low-altitude MOA:	W-228D	187 NM
Supersonic MOA:	W-228A,B,C,D	190 NM
Scorable gunnery range complex:	McMullen	71 NM
Electronic Combat range:	Claiborne	316 NM
Air combat maneuvering instrumentation range:	Gulfport MDS	529 NM

Randolph AFB, located 18 miles northeast of Kelly, is the nearest Air Force installation with flying operations. Lackland AFB and Wilfred Hall Hospital are adjacent to Kelly, and Brooks Medical Center is approximately 10 miles away.¹⁸ The nearest ground force installation where joint training can be conducted is Army Fort Sam Houston, 29 NM from Kelly. The closest Navy installation where joint training can be accomplished is NAS Dallas, 217 miles north of the base.

#### 5.1.2 Major Tenants

Major associate units on Kelly AFB include: Headquarters, Air Intelligence Agency (AIA): 433rd AW, AFRES; 149th Fighter Group (FG), Air National Guard (ANG); Defense Distribution Depot, San Antonio (DDST), DLA; and Defense Megacenter, San Antonio (DMSA), DISA.

**Headquarters, Air Intelligence Agency.** The AIA provides direct intelligence, security, electronic combat, foreign technology, and treaty-monitoring support to national decision-makers and field air component commanders. It furnishes combat commanders with data enabling them to decide when to exploit, jam, decieve, or destroy hostile military communications. It also presents tailored intelligence assessments in support of Air Force planning and policy formation. The AIA works in conjunction with the SA-ALC cryptologic depot maintenance program.

¹⁷MOA with a minimum size of 2100 square nautical miles (NM) and an altitude block of at least 20,000 feet within 200 NM. Low-altitude MOA with a minimum size of 2100 square NM and a floor no higher than 2000 feet above ground level (AGL) within 600 NM. Supersonic MOA with a minimum size of 4200 square NM within 300 NM. Scorable gunnery range capable of or having tactical or conventional targets and strafe within 800 NM.

¹⁸Primarily a medical research facility, Brooks has been fingered for closure by the Air Force as part of DoD's BRAC 95 hit list.

**433rd AW.** The 433rd AW is part of the 4th Air Force, one the of three NAFs comprising the AFRES. It commands the 68th Airlift Squadron (AS) which operates C-5 cargo aircraft in support of worldwide DoD military operations.

**149th FG.** The 149th FG is an ANG unit assigned under the major command of the ACC. It operates F-16 aircraft in both air-to-ground and air-to-air roles.

**Defense Distribution Depot, San Antonio (DDST).** Operated by the DLA, the depot stocks, stores, issues, and ships defense goods and materials used at Kelly, additional Air Force installations, and units of the other services in the San Antonio region. It works closely with SA-ALC by packaging and shipping repairable items to the depot, which, in turn, returns the goods to serviceable status and re-enters them into the DLA distribution system. It employs approximately 900 personnel, all civilian.

**Defense Megacenter, San Antonio (DMSA).** Identified in BRAC 93 as the site for one of 16 DoD data processing and telecommunication "megacenters" to be operated under the umbrella of the DISA, DMSA provides information processing services and products supporting the needs of the San Antonio region. Its functions are divided into four categories: application support, operational support, technical support, and business management support. The Center runs 61 application systems that support the depot maintenance activities of SA-ALC.

# 5.1.3 Relationship to Local Community

Kelly AFB is located in the San Antonio, Texas, MSA. Total population (FY 92) is 1,377,000. Total employment (FY 93) is 731,000. Average annual job growth is 13,750, and average annual per capita income is \$17,284. For the past five years, San Antonio consistently has been one of the top ten cities in the US in total annual net job creation (jobs added minus jobs lost).

Work force population at Kelly:

Active duty military	4,800
Reserve military	3,950
Civilian	<u>14,100</u>
Total	22,850

Kelly AFB is one of the largest single-site, high technology employers in southern Texas, and over 13,000 of Kelly's workers are affiliated with the ALC. The total work force annual payroll (military and civilian) is \$692 million. This produces a local area economic impact of approximately \$2 billion. No reliable estimate has been provided on the realistic market value of Kelly's land (3,996 acres), buildings, and infrastructure.¹⁹

¹⁹See Attachment 1, Air Force Depot Capacity/Plant Comparisons, Note 9, on market value versus replacement value.

The estimated impact of base closure would be the loss of 43,200 jobs (18,100 direct, 25,100 indirect), 5.9% of the San Antonio MSA employment total. Combined with other San Antonio MSA job losses from prior BRAC decisions (59 jobs), the cumulative impact of Kelly's closure in BRAC 95 (if closure was directed) would cause the total employment loss to remain at 5.9% of the MSA's total.

It is estimated that the one-time closure costs associated with closing Kelly AFB would amount to \$653 million. Return on investment would be achieved in 10 years.

# 5.2 San Antonio ALC Depot

While the center is well-known for managing and repairing engine modules and nuclear ordnance, and for manufacturing parts for engines and fuel systems, it conducts several additional operations of significant note. Along with supporting the Air Force's newest transport, the C-17, and the aging C-5 and T-38 fleets, the depot services C-131, A-37, OV-10A, and T-37 aircraft. In all, San Antonio ALC supports 33 types of aircraft, over 19,000 aircraft engines, and more than 50,000 auxillary engines, which comprise three-quarters of the Air Force engine inventory. It manages all Air Force nuclear ordnance, all liquid missile propellants used by the Air Force and NASA (National Aeronauties and Space Administration). and the Air Force's fleet of boats and ships. The depot maintains some of the physically largest hangars and maintenance facilities in the US to accommodate the outsize transport fleet it supports.

DoD's submission to the BRAC 95 Commission recommended realigning workloads among the fiveAir Force depots to consolidate selected specialties at each. The specialty areas proposed for consolidation at San Antonio ALC are: foundry operations, industrial plant equipment software, and plating.

#### 5.2.1 Specialization

San Antonio ALC is designated a Service Center of Excellence for the following systems:

Aircraft Airframes: C-5, C-17; paint and corrosion control for large-bodied aircraft.

Aircraft Components: fuel accessories, automatic test equipment, engine controls and instruments, automatic gearboxes, F-15 and F-16 secondary power systems, F-16 engine start system, conventional starters, and organic manufacturing.

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Engines (Gas Turbine): J69, J85, TF34, TF39, F100, J60, F117, and T56; engine components and component fabrication; GTCPs 180-5, 180-7, 397, 85-56, 85-70A, 85-71, 85-72A, 85-106A, 85-180L, 85-180(C), 165-1, 36-50, and *Patriot*.

Missiles and Missile Components (Strategic): components and equipment involved in nuclear weapon handling, test, delivery, launch, firing, and weapon control, including trailers, launchers, racks, and ICBM reentry vehicle (RV) microcircuits.

Software (Support Equipment): automatic test equipment software.

San Antonio has the following *Technology Application Program Management* assignments:

Advanced Metals and Ceramics Robotics and Automation

# 5.2.2 Unique Facilities/Equipment/Capabilities

SA-ALC officials have identified the following facilities, equipment, and/or capabilities as unique to the depot:

**Engine Test Facility**. This 65,000 SF facility provides for testing all versions of the Pratt and Whitney F100 engine used in the F-15 and F-16, the TF-39 used in the C-5, the T56, and the TF39 Engine Build-Up Unit. The facility is capable of testing any turbofan, turboshaft, or turbojet engine in the DoD inventory. The current test cell configuration includes four universal turbofan and turbojet multi-engine capable test cells, two T56 turboshaft propeller test cells, and two T56 dynamometer test cells. All utilize the Pacer Comet III Automated/Computerized Engine Test and Data Acquisition test system, employ quick engine connect test adapters, a mechanized material handling system, inlet air turning vanes, an Automatic Vibration Diagnostic system, and a noise abatement treatment system. The facility also employs a Gas Path Analysis system for determining engine/module performance from thermo-mathematical relationships.

Advanced Fuel Accessories Repair and Test. This is a 50,000 SF facility specially designed to accommodate the configuration of the Advanced Fuel Accessories Test System for testing fuel wetted components. Test stations are fully automated and can evaluate a broad variety of different engine and airframe fuel accessories such as pumps, valves, fuel controls, and atomizers. The system is environmentally friendly and minimizes the explosion/fire hazard previously associated with fuel component repair.

**Cryogenic Spin Test Facility**. This is a 9500 SF building with special systems and shielding to permit cryogenic spin testing to be performed on engine disks in order to identify potential critical flaws. Disks are mounted on a special test assembly, balanced, lowered into an insulated and heavily shielded spin pit which is momentarily flooded with liquid nitrogen to cool the assembly (down to approximately -320° F), spun in the pit at 15,000 rpm for one minute, and then allowed to free spin to a stop some 20 minutes later. The facility contains five spin pits and special associated plumbing for the liquid nitrogen and pit vacuuming.

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**Gas Turbine Engine Repair and Test**. This is a 137,000 SF facility that collocates multiple formerly-separate test systems and assembly shops. Approximately one-third of the production space is a near-clean-room environment with a 300,000 classification.

Unified Fuel Control Test Facility. This is a unique, "explosion-proof" 95,000 SF facility dedicated to the inspection, repair, and testing of F-100 engine unified fuel controls. It also possesses the capability to overhaul and test fuel nozzles for the F-100, T56, and TF39, fuel controls for the TF39 and T56, and fuel atomizers for smaller GTE. The building is equipped with special ventilation, fire detection and suppression, and blast-proofing systems. It encompasses 89 test stands that are predominantly computer controlled electro- and hydromechanical systems designed to simulate the conditions and inputs test items will face in use.

Aircraft NDI X-Ray Facility. Construction on this 60,000 SF facility began in mid-1994 and is scheduled for completion in mid-1995. It will enable SA-ALC to perform NDI and substrate evaluation for C-17, C-5, and smaller aircraft.

Large-Aircraft Depot Maintenance Hangar. With over one million SF of floorspace, this is the largest permanent bridge construction hangar in DoD and one of the largest in the world. Designed to support work on the C-5, it is capable of completely housing six of the massive aircraft simultaneously. Extra-high hangar doors, three track-mounted bridge cranes, and a 10,000 pound capacity remote controlled hoist for removal of the aircraft's horizontal stabilizer are among the hangar's purpose-designed features. High roofing pockets permit four C-5s to remain jacked at the same time.

**Aircraft Corrosion Control/Depaint.** This 88,000 SF facility is the only one of its size in DoD which uses non-carcinogenic Plastic Media Blasting to remove coatings from airframes. It is the only one with the capability for stripping C-5 aircraft and can also handle smaller weapon systems. Overhead "stacker cranes" provide hands-on three dimensional accessibility to the entire aircraft

Nuclear Weapon Components Repair and Test. SA-ALC possesses a unique set of facilities for conducting environmental stress screening which permits the repair and testing of ICBM RV components, nuclear related aircraft components, and nuclear munitions handling equipment. It is the only DoD installation with this composite capability. The underground Multi-Use Centrifuge can attain an acceleration rate of 200 Gs with an onset rate of 50 Gs per second. With a capacity of 50,000 G-pounds, it can accommodate a payload of up to 1000 pounds. It is used to simulate G forces and timing intervals required to arm fuses. The High Impulse Transducer Test System is a high performance piezoelectric accelerometer that produces a haversine mechanical shock event of up to 100 kgs to test the impact transducers found on RVs. The Altitude Temperature Test Chamber produces a thermal cycle/altitude test environment that can simulate altitudes of up to 200,000 feet with temperature ranges of from -10° up to +350° F with indefinite holding time throughout the range. The Shielded Cable Tester assesses a component's ability to perform to mil-spec with an acceptable amount of degradation. The three above-ground Accelerator Rotary Centrifuges can accelerate a 150 pound payload to 150 Gs at a radius of 63 inches. The unit has a capacity of 22,500 G-pounds and can accomplish acceleration/deceleration from 1 G to 150 Gs to 1 G in 15 seconds. A Shock Machine Test System can subject components weighing up to 500 pounds to various levels and types of shock and stress with max acceleration of 600 Gs or 30,000 Gs (with dual mass shock amplifier) and a min/max pulse duration of 2 microseconds min/80 microseconds max. An Isothermal Storage **Room** holds components in a dust-free and temperature/humidity controlled environment. The Thermotron Temperature Chamber stresses components with a programmable

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temperature variance capability of from -100° F up to 300° F at a rate of up to 9° F per minute. The **Shielded Microwave Anechoic Test Facility** is equipped with unique, frequency-specific absorbent material and is used to evaluate the performance of *Minuteman* MK-12 RVs.

Additional unique facilities/capabilities include:

Textile Laboratory Integrated Support Software Engineering Facility Rubber Products Manufacturing Production of X-Ray Quality Aluminum Castings Stereolithography Pattern/Part Development C-5 Engine Pylon Repair Halon Recovery, Recycling, and Recharging Facility Bicarbonate of Soda Blast Stripping of Jet Engine Components Robotic Shot Peening System Non-Contact Dimensional Inspection Auto-Prompting Inspection System

## 5.2.3 Workload

The following table presents a breakout of the San Antonio ALC workload -- by DoD commodity group -- for FY 96 and FY 99. The only commodity groups displayed in the table are those for which one or more of the five ALCs has a workload commitment. An explanation of the workload table is provided at Attachment 6.

Relevant Commodity Groups	Potential Maximum Capacity		Actual Capacity Projection		Total Workload Projection		Total Core Workload Projection	
	FY96	FY99	FY96	FY99	FY96	FY99	FY96	FY99
1. Aircraft Airframes								
c. Fixed Wing				 				
(1) Tanker / Transport / Bomber	3,251	3,251	1,542	1,573	1,006	821	833	821
(2) Command and Control								
(3) Light Combat	ļ							
(4) Admin / Training	795	795	388	2	341			
d. Other								
2. Aircraft Components	ļ							<u> </u>
b. Aircraft Structures	162	162	93	90	56	57	17	19
c. Hydraulic / Pneumatic	4	4	3	4	3	3	2	3
d. Instruments	24	24	14	12	8	7	6	5
e. Landing Gear	15	15	6	8	4	5	4	4
f. Aviation Ordnance								
g. Avionics / Electronics	142	142	119	97	96	79	33	31
h. APUs	559	559	292	288	159	148	112	102
I. Other	443	443	235	288	302	340	91	93
j. Manufacture and Fabrication	1,058	1,058	298	417	123	152	120	120
3. Engines (Gas Turbine) (GTE)								
a. Aircraft	7,318	7,318	4,948	5,001	3,665	3,396	2,615	2,626
c. Blabdes / Vanes	1							
4. Missiles and Missile Components								
a. Strategic	200	200	107	109	99	100	58	57
b. Tactical / MLRS								
7. Ground Comm-Electronic Equip								
a. Radar								
b. Radio Communications			1					
c. Wire Communications								
e. Navigation Aids								
f. Electro-optics/Night Vision Equip								
g. Satellite Control/Space Sensors								
10. Ground General Purpose Items								
c. Munitions / Ordnance	6	6	2	З	2	3	1	2
d. Ground Generators								
e. Other								
12. Software	:							
a. Tactical Systems	26	26	19	20	19	16	18	14
b. Support Equipment	241	241	180	207	165	177	153	155
13. Special Interest Items								
a. Bearings Refurbishment	:							
c. TMDE	978	978	651	685	448	478	400	410
14. Other								
Total	15,220	15,220	8,897	8,804	6,496	5,782	4,463	4,463

# San Antonio ALC Workload Chart (In Thousands of Direct Labor Hours -- kDLH)

# Table 3-1: San Antonio ALC Workload Chart

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# 6.0 Warner Robins ALC (WR-ALC)

Warner Robins ALC is the Air Force's F-15, C-130, and C-141 depot, providing cradle-tograve logistics support and depot-level maintenance for these. Additionally, Warner Robins is a primary maintainer of sophisticated aircraft avionics systems and weapons, including the Low-Altitude Navigation and Targeting Infrared for Night (LANTIRN) system, and the AIM-120 Advanced Medium Range Air-to-Air Missile (AMRAAM). WR-ALC's proficiencies in airframe and avionics support have resulted in the center being assigned responsibility within DoD for promoting technology advancement in a number of related fields, including corrosion control and electronics systems architecture.

# 6.1 Robins AFB, Georgia

Robins AFB is an AFMC-operated installation located approximately 15 miles south-southeast of Macon, Georgia. In the center of the state, Robins is about two hours' travel time from the major transportation hub of Atlanta. It has access to the national railway system and sits within minutes of both Interstate 16 and Interstate 75. Interstate 16 links nearby Macon with Interstate 95, the main highway extending down the entire East Coast with access to the major waterporte of Savannah, Georgia; Charleston, South Carolina; and Jackonsville, Florida. Interstate 75 is one of the principal north-south arteries east of the Mississippi River extending from Sault Saint Marie, Ontario to the Fort Myers metropolitan area of Florida. Savannah is the nearest deepwater ocean port at 136 NM away, and it can be reached directly overland via Interstate 16. Robins is the only East Coast Air Force facility with depot maintenance activity to support military, requirements in peace and war.

# 6.1.1 Field and Facilities

Robins AFB has one 12,000-foot asphault runway with appropriate aircraft arresting gear and 653,344 square yards (approximately 135 acres) of usuable aircraft parking apron. Currently, permanently assigned aircraft require only 10 percent of the apron space. However, Robins is scheduled to become the US main operating base for the E-8 Joint Surveillance and Target Attack Radar System (Joint STARS), and beddown of those aircraft assets will reduce surplus ramp space appropriately. Six C-141- equivalent aircraft can be loaded or unloaded at one time

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for mobility/contingency operations.²⁰ Eleven C-141-equivalent aircraft can be refueled at one time. The base has an operational fuel hydrant system.

The base does not control or manage any ranges. The nearest special-use airspace²¹ is as shown below:

Warning/Restricted/MOA:	None	
Low-Altitude MOA:	W-157A	200 NM
Supersonic MOA:	W-157A	200 NM
Scorable gunnery range complex:	Grand Bay	103 NM
Electronic Combat range:	Townsend	123 NM
Air combat maneuvering instrumentation range:	Tyndall ACMI	195 NM

The nearest Active Duty Air Force unit where active training can be accomplished is Dobbins AFB, 85 miles from Robins. The closest ground force installation where joint training can be accomplished is Army Fort Benning, 73 NM from the base. Beaufort Marine Corps Air Station (MCAS), 142 miles from Robins, is the nearest Naval/Marine unit where joint training can be accomplished.

## 6.1.2 Major Tenants

Major associate units currently on Robins AFB include: Headquarters, AFRES; 19th Air Refueling Wing (ARW), Air Mobility Command (AMC); 9th Space Warning Squadron (SWS), Air Force Space Command (AFSPC); 5th Combat Communications Group (CCG), ACC; Defense Distribution Depot, Warner Robins (DDWG), DLA; and Defense Megacenter, Warner Robins (DMWR), DISA. (Note: the 116th FW, ANG, currently based at Dobbins AFB, GA, and equipped with F-15s, is scheduled to relocate to Robins AFB at the beginning of 1996 and convert to the B-1B.)

**Headquarters, AFRES**. The Air Force Reserve supports the Active force by performing missions that encompass fighter, bomber, airlift, aerial re-fueling, rescue, and weather reconnaissance operations. It provides disaster relief in the US and supports national counterdrug efforts. The Reserve commands three numbered NAFs with nearly 78,000 reservists operating 400 aircraft ranging from F-16 fighters and B-52 bombers to C-5 transports and KC-135 tankers.

²⁰The limiting factor is load crews.

²¹MOA with a minimum size of 2100 square nautical miles (NM) and an altitude block of at least 20,000 feet within 200 NM. Low-altitude MOA with a minimum size of 2100 square NM and a floor no higher than 2000 feet above ground level (AGL) within 600 NM. Supersonic MOA with a minimum size of 4200 square NM within 300 NM. Scorable gunnery range capable of or having tactical or conventional targets and strafe within 800 NM.

**19th ARW.** Under AMC, the 19th ARW flies KC-135 aerial refuelers to provide global refueling for bomber, airlift, fighter, air defense, and special mission aircraft.

**9th SWS.** Under AFSPC, the 9th SWS operates and maintains a solid-state phased array PAVE PAWS detection radar. As part of the worldwide space and missile warning network, the radar provides missile early-warning data to US Space Command; North American Aerospace Defense Command; Chairman, Joint Chiefs of Staff, and the National Command Authorities.

**5th CCG.** Comprised of the 51st, 52nd, 53rd, and 54th Combat Communications Squadrons, the 5th CCG provides mobile and transportable command and control communications along air traffic control systems worldwide. Under the ACC, the Group's squadrons deploy in support of joint task force, combatant command, and Air Force flying wing operations and exercises.

**Defense Distribution Depot, Warner Robins (DDWG).** Operated by DLA, the Depot stocks, stores, packages, and transports defense goods for depot-level maintenance activities along with the active and reserve units on the base. DDWG also provides parts and equipment to armed forces located worldwide and foreign military customers. Most items maintained at Warner Robins support maintenance of F-15, C-130, and C-141 aircraft, along with navigation and airborne electronic warfare systems. WR-ALC works closely with DDWG by providing lab analysis of fuels and by repairing/testing electronic and structural components before they are re-entered into the DLA distribution system.

**Defense Megacenter, Warner Robins (DMWR).** Designated in BRAC 93 as the site for one of 16 data processing and telecommunication "megacenters" to be operated under the umbrella of the DISA, DMWR operates systems linking battle space applications to the battlefield via DoD and commercial satellites. The center houses mainframes and midtier computers running 24 hours a day, 7 days a week, to support over 170 data processing services for WR-ALC, AMC, AFRES, and ANG units.

# 6.1.3 Relationship to Local Community

Robins AFB is located in the Macon, Georgia, MSA. Total population (FY 92) is 296,000. Total employment (FY 93) is 157,800. Average annual job growth is 1,850, and average annual per capita income is \$17,542.

Work force population at Robins:

Active duty military	3,750
Reserve military	750
Civilian	<u>13,380</u>
Total	17,880

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Robins AFB is Georgia's largest industrial complex. The work force annual payroll (military and civilian) is \$686 million. This produces a local area economic impact of approximately \$2 billion. No reliable estimate has been provided on the realistic market value of Robins' land (8,790 acres), buildings, and infrastructure.²²

The estimated impact of base closure would be the loss of 31,100 jobs (15,600 direct, 15,500 indirect), 19.7% of the Macon, Georgia, MSA employment total. Combined with other Macon MSA job losses from prior BRAC decisions (9 jobs), the cumulative impact of Robins' closure in BRAC 95 (if closure was directed) would cause the total employment loss to remain at 19.7%.

It is estimated that the one-time closure costs associated with closing Robins AFB would amount to \$1 billion. Return on investment would be achieved in 18 years.

# 6.2 Warner Robins ALC Depot

While the F-15, C-130, and C-141 are Warner Robins ALC's primary airframe responsibilities. the center manages over 200.000 items representing the full range of avionic functions and technology. These items fall into the categories of aerospace communications, navigation equipment, airborne bomb and gun-directing systems, target acquisition systems, and most airborne electronic warfare equipment. The depot supports the LANTIRN navigation and targeting system, the Joint Tactical Information Distribution System (JTIDS), and the Worlwide Military Command and Control System (WWMCCS). It holds responsibility for procurement, supply, and maintenance functions for most Air Force bases along the East Coast, as well as for the Atlantic Missile Test Range, Newfoundland, Labrador, Greenland, Iceland, Bermuda, the Azores, and all Air Force and Security Assistance Program activities in Europe, Africa, and the Middle East.

DoD's submission to the BRAC 95 Commission recommended realigning the workloads among the Air Force depots to focus selected specialties at each. The specialty areas proposed for consolidation at Warner Robins ALC are: tubing manufacturing, airborne electronic automatic equipment software, sheet metal repair and manufacturing, machining manufacturing, airborne electronics, electronic manufacturing (printed wire boards), and plating.

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²²See Attachment 1, Air Force Depot Capacity/Plant Comparisons, Note 9, on market value versus replacement value.

# 6.2.1 Specialization

Warner Robins ALC is designated a Service Center of Excellence for the following systems:

Aircraft Airframes: F-15, C-130 transport, C-130 Special Operations Forces (SOF)/ Special Mission aircraft, and C-141.

Aircraft Components: flight data recorders, gyroscopes, fasteners, miniature precision instrument bearings, aging aircraft structures, airborne electronics technology repair, life support, radio frequency analysis measurement, C-130 propellers, electronic warfare systems, flexible computer integrated manufacturing, and special fuels testing.

**Other**: shelf-life extension data (Air Force Executive Agent), Joint Logistics Systems Center, physical sciences, and Depot Maintenance Management Information System.

Warner Robins has the following Technology Application Program Management assignments:

Power Systems Environment Stress Screening Advanced Electronics Systems Architecture Force Management Corrosion Environmental Technology Needs Product Data Software Engineering Electronic Manufacturing and Repair Obsolete Micro-Electronics Aircraft Manufacturing and Repair Aircraft Structures Technology Needs

# 6.2.2 Unique Facilities/Equipment/Capabilities

WR-ALC officials have identified the following facilities, equipment, and/or capabilities as unique to the depot:

Avionics Complex. This avionics complex is the single largest electronics repair activity in DoD housing over 535,000 SF of environmentally controlled avionics design, test, repair, and manufacturing capacity. Its specialized capabilities provide for the full spectrum of workloads, from the latest surface mount technologies found in the LANTIRN and Joint STARS programs to 1930s' vacuum tube technologies found in the ARN-6 radio compass. Antenna Microwave Radiation Pattern and Boresight evaluation capabilities are supported by eight indoor antenna ranges with shielded anechoic chambers to prevent radio frequency noise from infiltrating into the surrounding production facility. Removable exterior walls facilitate the introduction/removal of antennae and test equipment. The F-111 range has a seismic isolation pad. The facility has an extensive capability for Printed Wiring Board Manufacturing in a 17,000 SF

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section dedicated to the design and manufacture of double sided and multi-layered printed wiring boards. Design-to-purpose construction feaures in this area are typical of most parts of the facility and include an extensive industrial waste system, recessed flooring for wet processing areas, special exhaust systems, deionized water, explosion-proof rooms for chemical mixing and distribution, and floor-to-roof sealed walls to prevent chemical leakage that could contaminate other facility operations. The Hybrid Microelectronics Manufacturing section of the facility consists of 2600 SF of class 10,000 clean room with additional special utilities, including liquid/gaseous nitrogen dispensing and a static dissipative raised floor system to preclude electrostatic discharge. The LANTIRN technology repair center features a 2,000 SF class 10,000 clean room, a 400 SF laser light tight room, and other systems essential for overhaul, repair, and test of the system. The Avionics Complex also features 2 Optic Repair stations with isolated seismic foundations, 16 laser safe firing rooms with interlocked door seals, and a total of over 12,000 SF of Clean Rooms ranging from class 10,000 up to class 300,000. The facility has special security and access control, a unique software production facility, and multiple tooling and manufacturing shops to support its needs. Systems supported by the facility include Joint STARS, E-3, F-15, F-111, C/AC/MC-130, MH-53, MH-60, B-52, the Global Positioning System (GPS), Miniature Receive Transmit (MRT), and LANTIRN.

Avionics Integrated Support Facility (AISF). This is a 215,000 SF complex containing modular multi-system engineering facilities developed to support specific avionics subsystems. Its general capabilities include real time system integration testing, operational flight program (OFP) software development, testing/reconfiguration, compilation, configuration control, off-line subsystem analysis, data reduction, comprehensive self-diagnostics, and maintenance of software documents for a variety of operational and support systems. AISF facilities provide data communication and software data transmission to operational user units. AISFs resident to WR-ALC include LANTIRN, Joint Tactical Information and Distribution System Centralized Software Support Activity (JTIDS CSSA), SOF Extendible Integrated Support Environment (EISE), and PAVE TACK. The Electronic Warfare AISF (EWAISF) has a 10,000 SF sensitive compartmented information facility (SCIF), four electromagnetic screen rooms, two microwave anechoic chambers, and emergency power generation. The overall complex supports most major weapon systems, including Joint STARS, E-3, F/EF-111, F-15, C/AC/MC-130, MH-53, MH-60, B-52, C-141, F-16, GPS, MRT, OA-10, B-1B, C-5, and C-17.

Security Assistance Electronic Warfare Support Facility. This is a 21,000 SF facility constructed with Foreign Military Sales (FMS) funds to be used exclusively for FMS purposes. The facility includes labs within security vaults and has many of the same features found in the AISF complex. Included in the systems it supports are FMS versions of the ALR-46/69 electronic countermeasures (ECM) pod, the Royal Saudi Air Force F-15 Tactical Electronic Warning System (TEWS), and the Advanced Radar Warning Receiver/Countermeasures Dispenser (ARWR/CMD).

**Gyro Repair Facility**. This is a 69,000 SF facility purpose designed to support organic overhaul and testing of gyroscopes, accelerometers, and indicators. The entire facility is a certified clean room (75 percent to 300,000 class and 25 percent to 100,000 class), temperature/humidity-controlled, with extensive seismological stable piering. The facility houses 12 general purpose automatic test stations, 31 manual test stations, 9 mass spectrometer leak detector systems, 14 dynamic balancers, 2 random drift automated test stations, and a number of other specialized equipments.

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Additional unique facilities/capabilities include:

Aerospace Fastener Testing/Manufacturing Miniature Precision Bearing Testing **Electronic Failure Analysis** Automated (Paperless) Depots **Corrosion Prevention/Control Bicarbonate of Soda Paint Stripping Computer Integrated Manufacturing** Metal Finishing Facility **F-111 Crew Escape Module Parachute Packing** F-15 Robotic Painting Fluid Cell Press Special Maintenance Hangars/Complexes for F-15, C-141, C/AC/MC-130 Aircraft and Component Refurbishment **Electron Beam Welder** Automated Aircraft Rework System Metallograph Image Analysis System **Rheometrics Spectometric Materials Analysis** 

## 6.2.3 Workload

The following table presents a breakout of the Warner-Robins ALC workload -- by DoD commodity group -- for FY 96 and FY 99. The only commodity groups displayed in the table are those for which one or more of the five ALCs has a workload commitment. An explanation of the workload table is provided at Attachment 6.

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Relevant Commodity Groups	Potential Maximum Capacity		Actual Capacity Projection		Total Workload Projection		Total Core Workload Projection	
	FY96	FY99	FY96	FY99	FY96	FY99	FY96	FY99
1. Aircraft Airframes								
c. Fixed Wing								
(1) Tanker / Transport / Bomber	2,104	2,104	2,104	2,104	2,544	1,349	2,376	1,349
(2) Command and Control						.,		
(3) Light Combat	1,084	1,084	1,084	1,084	918	1,267	652	1,267
(4) Admin / Training	.,	.,	.,	.,		.,		.,
d. Other								
2. Aircraft Components								
b. Aircraft Structures	801	801	656	656	472	477	472	477
c. Hydraulic / Pneumatic	001	001	0.50	0.00	412	4//	4/2	4//
d. Instruments	503	503	412	412	296	299	296	299
e. Landing Gear	2	2	412	412	<u>290</u>	299	290	299
f. Aviation Ordnance	1	<u>ح</u> 1	1		1	1	1	<u> </u>
g. Avionics / Electronics	2,153	2,153	1,763	1,763	1,267	1,280	1,267	1,280
h. APUs	2,100	2,133	1,700	1,705	1,207	1,200	1,207	1,200
I. Other	463	463	388	388	277	200	770	
i. Manufacture and Fabrication	514	403 514	432	432	312	280	277	280
	514	514	432	432	312	315	312	315
3. Engines (Gas Turbine) (GTE)								
a. Aircraft								
c. Blabdes / Vanes		:					!	
4. Missiles and Missile Components						•		
a. Strategic				;		: 		
b. Tactical / MLRS	22	22 -	18:	18	13	13	13	13
7. Ground Comm-Electronic Equip				······			: 	
a. Radar	2	2	2	2	1	1 .	1	1
b. Radio Communications		:						
c. Wire Communications								
e. Navigation Aids					:	-		
f. Electro-optics/Night Vision Equip								
g. Satellite Control/Space Sensors								
10. Ground General Purpose Items								
c. Munitions / Ordnance					l			
d. Ground Generators								
e. Other								
12. Software								
a. Tactical Systems	1,358	1,358	795	795	764	888	764	888
b. Support Equipment	906	906	530	530	509	592	509	592
13. Special Interest Items								
a. Bearings Refurbishment								
c. TMDE				1				
14. Other		1						
Total	9,913	9,913	8,187	8,187	7,376	6,763	6,941	6,763

# Warner Robins ALC Workload Chart (In Thousands of Direct Labor Hours -- kDLH)

# Table 6-1: Warner Robins ALC Workload Chart

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# 7.0 1995 Base Realignment and Closure Process (BRAC 95)

# 7.1 Background

BRAC 95 is the last of three rounds of closure activity mandated under current legislation.²³ As late as mid-December 1994, defense analysts were anticipating that the list of military installations recommended for closure or realignment under BRAC 95 would be nearly as large as the lists from the three previous closure rounds combined.²⁴ This expectation had been supported repeatedly by DoD officials who were quick to point out during most of the year that, while military manpower and equipment had been cut by a third since the end of the Cold War, basing infrastructure had been reduced only by some 18 percent. In January 1995, initiating preparations for developing the Pentagon's BRAC 95 closure/realignment proposal, Deputy Secretary of Defense (DEPSECDEF) John Deutch established an "overall 15 percent reduction in plant replacement value" as "a minimum DoD-wide goal."²⁵ It was believed widely that military research facilities, laboratories, and depots would be particularly vulnerable, and that the Air Force, after avoiding heavy hits in these areas previously, stood to lose perhaps two of its five remaining depots.

Shortly before the end of 1994, however, Secretary of Defense (SECDEF) William J. Perry told surprised reporters that he expected the 1995 list to be about the same size as the list from BRAC 93. The rationale for this 'expectation undershoot' was given by DEPSECDEF Deutch in an interview shortly before the list was made public: "We need time," Deutch said, "to balance the base-closing costs and the base-closing savings, and complete the transfer of facilities to productive community use."²⁶ With defense funding at its lowest level in nearly half a century, and the recoupment of closure/realignment outlays requiring, on average, approximately seven years -- only after which can closure savings begin to be realized -- the Administration apparently was unwilling to squeeze Pentagon operational and procurement accounts any further.

²³The BRAC process and enabling legislation are explained at Attachment 2. For a detailed discussion of prior BRAC actions, see the SDS study *Promoting/Protecting Contractor-Provided Depot Maintenance*, 30 December 1994.

²⁴A summary of major base closures from prior BRAC rounds is at Attachment 3.

²⁵Deputy Secretary of Defense Memorandum, Subject: 1995 Base Realignments and Closures (BRAC 95), 7 January 1994.

²⁶Reported by Eric Schmitt, "Pentagon To Seek Scaled-Back List Of Base Closings," *New York Times*, 25 February 1995, p. 1.

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The list of bases recommended by DoD for closure and realignment was released officially on 28 February 1995. True to Perry's promise, what originally was supposed to have been the "mother of all BRACs" turned out affecting only 146 military facilities in the US.²⁷ Of those, only 35 *major* installations were identified for closure or significant downsizing -- and it seemed a stretch to call some of them major. The manpower adjustments associated with these proposals amounted to a net *increase* of 4,400 military positions (the result of personnel returning home after the closure of US bases overseas) and a net loss of roughly 34,000 civilian positions.²⁸ Interestingly, none of the Air Force's ALCs were on the closure list although all five were identified for realignment action.

Rather than close any ALCs, the Air Force consolidated some workloads and accepted relatively modest manpower cuts at three of the depots. "The net effect of [Air Force] depot realignments," according to the DoD *Base Closure and Realignment Report*, will be "to transfer approximately 3.5 million direct labor hours and to eliminate 37 product lines across the five depots."²⁹ The formal report continued:

Programmed work reductions, downsizing through contracting or transfer to other Service depots, and the consolidation of workloads... result in the reduction of real property infrastructure equal to 1.5 depots, and a reduction in manhour capacity equivalent to about two depots. The proposed moves also make available over 25 million cubic feet of space to the Defense Logistics Agency for storage and other purposes, plus space to accept part of the Defense Nuclear Agency and other displaced Air Force missions.³⁰

As reported in a recent article in *Aviation Week & Space Technology*, the Air Force presented "a powerful argument that more money could be saved by reducing the size of all five aircraft maintenance depots than by closing one or two of them."³¹ SECDEF Perry is quoted as having found the arithmetic "compelling."³²

# 7.2 Depots -- A Special Interest Item

Military depots and depot capacity were to have received particularly close scrutiny by DoD in preparing its BRAC 95 closure/realignment list. The 1993 BRAC Commission had identified

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²⁷The list of major facilities in the US and its territories identified for closure/realignment is at Attachment 4. ²⁸A list of net gains/losses by state is at Attachment 5.

²⁹DoD Base Closure and Realignment Report, p. 5-126. ³⁰Ibid.

³¹John D. Morocco, "Air Force To Trim, Not Close, Depots," Aviation Week & Space Technology, 6 March 1995, p. 22. ³²Ibid.

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the need to pare down "the clearly excess capacity within the DoD depot system" as one of several *Issues for Further Consideration* in BRAC 95, and had pointed to two areas as offering opportunities to help do this: greater consolidation and interservicing of common workloads within the military depot structure, and more extensive exploitation of private-sector depot maintenance capability.³³

Noting in its final report that the Pentagon "has been attempting for approximately 20 years without significant success to interservice depot maintenance workload," the 1993 Commission attempted to promote broader interservicing in four specific commodity areas -- wheeled vehicles, rotary-wing aircraft, tactical missiles, and ground communications -- with its closure/ realignment recommendations.³⁴ While some progress was made, the Commission still felt there were both the need and opportunity for more, and urged its successors to focus on the issue: "The efficiencies to be realized from interservicing dictate DoD conduct an exhaustive review and present its recommendations/actions during the 1995 [base closure] round."³⁵

Regarding privatization, the 1993 Commission came to the belief during its deliberations that the domestic sector could provide a potentially cost-effective option to DoD's in-house capability for repairing and maintaining its equipment. Further, they felt that moving work to the private sector could also have "a positive impact on maintaining the nation's industrial base."³⁶ Accordingly, the Commission "strongly" recommended that SECDEF "address the private-sector capability, within the context of an integrated national industrial philosophy, in his recommendations for the 1995 round of base closures."³⁷

The Administration's DoD leadership appeared to be paying heed to the advice . . . initially. In preparing for BRAC 95, DEPSECDEF Deutch directed the establishment of five Joint Cross-Service Groups to pinpoint common support functions in designated functional areas, and to "oversee DoD Component cross-service analyses of these common support functions" in identifying candidate bases for closure under BRAC 95.³⁸ (A sixth Joint Cross-Service Group was established to develop guidelines for measuring the economic impact of closure/realignment

³³1993 Report to the President, Defense Base Closure and Realignment Commission, 1 July 1993, p. 2-1. For a detailed examination of the depot issue, interservicing, and private sector capabilities, see the SDS study *Privatizing Depot Maintenance*, 1 November 1994.

³⁴1993 Report to the President, p. 2-1.

³⁵Ibid.

³⁶*Ibid*, p. 2-2.

³⁷Ibid.

³⁸Deutch Memorandum, 1995 Base Realignments and Closures.

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recommendations.) The five functional areas were: depot maintenance, test and evaluation, laboratories, military treatment facilities, and undergraduate pilot training.

During the same time period in which the Joint Cross-Service Groups were beginning their activity, the privatization issue was being studied extensively by a Defense Science Board Task Force on Depot Maintenance. It its April 1994 report, this Board concluded that commercial firms did in fact offer a cost-effective alternative to publicly accomplished depot maintenance and recommended measures designed to bolster industry's opportunities to acquire depot workload.³⁹ Most of these recommendations were accepted by DoD and codified in a May 1994 memorandum on *Depot Maintenance Operations Policy* by Deutch.⁴⁰

The good intentions for promoting reductions in depot infrastructure through greater interservicing and privatization, however, began to unravel just after mid-year, well before the Services began to get serious about identifying base closure candidates. The push for greater privatization of depot activities was the first thread to be pulled loose. Concerned with the potential adverse impact on their constituents of reduced government workload, Congressmen representing depot-dominated districts responded to the *Depot Maintenance Operations Policy* memorandum with a strong display of bi-partisan protectionism by inserting "hooks" into the FY 95 Defense Authorization and Appropriation Bills that effectively prohibited DoD from implementing the Deutch-directed efficiency measures.

The decisive Democratic election upset in November to some degree constituted another thread working free. While it launched a supposedly new breed of populist, reform-minded Republicans toward Washington, ostensibly mandated to carve bloat out of the federal bureaucracy -- in fact, the very sort of allies that Defense base closure advocates had long been seeking⁴¹ -- the strong pro-military orientation of the new master-designates of the Capitol led the Administration into digging itself into a \$25 billion budgetary hole that subsequently left little room for significant base closure outlays.

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³⁹Depot Maintenance Management. Report of the Defense Science Board Task Force, published by the Office of the Under Secretary of Defense for Acquisition & Technology, April 1994.

⁴⁰Deputy Secretary of Defense Memorandum, Subject: *Depot Maintenance Operations Policy*, 4 May 1994. ⁴¹Republican vows to do away with big government presented the Administration a unique win-win opportunity for proposing major reductions in the defense infrastructure. If a large BRAC list survived the all-or-none Congressional consideration process, the Administration could claim its share of the credit for fiscally responsible action on behalf of long-standing military desires to downsize basing. If the list were rejected by a Republicandominated Congress, the Administration could accuse the opposing party of self-serving hypocrisy. From a cynical point of view, stacking the list with bases from low-vote, Republican-controlled districts (including, for example, Ogden ALC, Utah, and Oklahoma City ALC, Oklahoma, two Republican strongholds) would have presented the Administration with an opportunity to exact highly focused revenge in the bargain.

Even before they started preparing to swear in their new freshmen and claim committee gavels, Republican incumbents on the Hill intensified their attacks on the Administration's record of military funding. Asserting that the Democrats had managed to slash the defense budget drastically and still create a shortfall of between \$40 and \$150 billion over the Future Years Defense Program, they vowed to set things straight in the coming session.⁴² The Administration, smarting at Republican charges that military readiness had eroded under its stewardship as a result of the diversion of Operations and Maintenance (O&M) funding to pay for peace-keeping operations ("feel-good foreign policy"), and stung by accusations that the hefty reductions in Defense procurement accounts amounted to forcing the military to eat its seed corn (with implied dire consequence for future military capability), on 1 December 1994 announced a six-year, \$25 billion Presidential Defense Funding Initiative. This was derided by the Republicans as mere political smoke and mirrors (and, at any rate, insufficient), but it had the practical consequences of limiting the Administration's ability to cope with a large base closure pricetag. The \$3.8 billion required up front to finance DoD's relatively modest BRAC 95 proposal for BRAC 95 was a tough enough pill to swallow. With the 1996 presidential elections already much on everyone's mind in Washington, budget concerns, plus the potential angry reaction of voters hurt by base closures, appear to have figured prominently in holding the Administration's closure list down.

Yet another wayward thread was the inability of the five functional Joint Cross-Service Groups to reach agreement on appropriate interservicing and consolidation in all but a few instances. The full extent of this incapacity became apparent only with the publication of the *Base Closure and Realignment Report* in March 1995. Discussing the outcome of the Joint Cross-Service Group on Test and Evaluation, which was representative of the outcome in most of the groups, the report observed wryly:

Cross-servicing and downsizing ... proved to be a considerable challenge. In general, the Military Departments concluded that preservation of core test facilities, which have irreplaceable land, air, and water ranges, precluded closures of major facilities and that cross-servicing of T&E functions would not be cost effective.⁴³

Referring to the Depot Maintenance Group, the report noted that, while its recommendations had been directly responsible for only limited cross-servicing, the recommendations had been

⁴² The \$40 billion figure was the Congressional Budget Office's estimate; \$150 billion, that of the General Accounting Office.

⁴³Base Closure and Realignment Report, p. 4-3.

used by the Services to develop "what they believe to be more cost effective in-house solutions."⁴⁴

If deciding to keep work "in-house" was one of two themes common to Joint Cross-Servicing Group outcomes, the other was putting a positive, upbeat face on feverish unproductivity. This was done primarily by asserting that, even if the groups did not actually maximize cross-servicing, their deliberations "laid the foundation for further cross-servicing downstream, outside the BRAC process."⁴⁵ And in similar fashion, not unlike a politician requesting he be given just one more term in office to finish tasks not yet complete, SECDEF Perry already has suggested that one or two more closure rounds will be necessary in the future.

# 7.3 Courses of Action

It is reasonable to assume that, if the Administration requests enabling legislation for another round or two of base realignments, the Congress that pushed the line-item veto will grant the request. This presupposes that the current closure round proceeds essentially as laid out by DoD. Action on the do-it-again front, however, is unlikely until the current process has been brought to a successful conclusion.

That is not necessarily an assured thing. Of the eight members appointed to the BRAC 95 Commission (four by Republicans and four by Democrats), three have been highlighted so far for potential conflicts of interest (Al Cornella, Wendi Steele, and retired AF General J. B. Davis).⁴⁶ Cornella and Davis have recused themselves from deliberations in which the conflicts could surface. Steele, a close associate of Senator Don Nickles (R-OK), has declined to do so on the grounds that her principles and objectivity put her above such concerns. The proof will be in the process.

That process is now underway but with few solid indications where it is headed. Historically, BRAC commissions have largely accepted DoD-proposed closure lists, tinkering with them primarily at the margins. Whether the same pattern will be repeated this year remains in question. Commission Chairman Alan J. Dixon already has gone on record as stating that DoD's list of bases for closure is too small. "Even more installations will be added to the list of those marked for closing," Dixon has said, footnoting: "We've already made a determination

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^{₄₄}Ibid.

⁴⁵Ibid.

⁴⁶BRAC 95 Commission member biographies are included at Attachment 6.

that we will add some."⁴⁷ It is too early to judge to what extent the reality will catch up with the rhetoric.

# 8.0 Conclusions

 $\sqrt{}$  Depots Avoid Comparison With Private Sector. ALCs perform many legitimate "Core" depot maintenance functions but appear also to be engaged extensively in research and maintenance/repair activity that is not inherently or exclusively military in nature. The extent to which these activities could be accomplished equally well in the private sector at comparable cost -- or more cheaply -- has not been examined thoroughly and systematically. Data provided by the ALCs does not encourage such an examination.

 $\sqrt{}$  Depots Are Insular and Insulated. Information presented on -- and assessments made of -- depot uniqueness by individual ALCs indicates, to some degree, a lack of awareness on the part of depot managers of the facilities, equipment, and capabilities that exist today in private industry. In spite of sporadic sniping at each other, the individual ALCs do not even appear to be fully aware of the facilities, equipment, and capabilities resident at other ALCs.

 $\sqrt{}$  Depots Duplicate Competencies/Workload. Clearly, there is extensive duplication of facilities, equipment, and workload among the ALCs. However, there is no information presented justifying that duplication in terms of total end items and weapon systems supported or other objective, quantifiable qualities. It is likely that a review of Navy/Marine and Army depots would reveal similarly repeated capabilities.

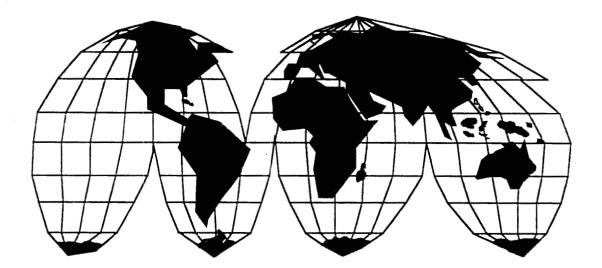
**Depot Self-Valuation Emphasizes the Subjective**. One-of-a-kind facilities, equipment, and capabilities are a source of much justifiable pride at each ALC. Unfortunately, this prevents the actual value ("cost benefit" or "cost utility") of these facilities, equipment, and capabilities from being measured objectively. Many facilities and equipment appear to exist solely or primarily to support small numbers of weapon systems that are in limited use with and/or being retired from the US military. In some cases, the only current user is a foreign military service. In no case is an *income capitalization* or similarly objective appraisal technique employed to justify the retention of capability or duplication of capacity. The application of such techniques could provide an objective basis for identifying uneconomic functions for transfer to the private sector.

⁴⁷Richard A. Serrano, "Panel Questions Decision to Close Long Beach Yard," *Los Angeles Times*, 7 March 1995, p. 1.

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# Attachments

- 1. Air Force Depot Capacity/Plant Comparisons
- 2. Base Realignment and Closure Process
- 3. Prior BRAC Actions -- Major Base Closure Summary
- 4. BRAC 95 -- Proposed Major Base Closures/Realignments
- 5. DoD BRAC 95 Proposal -- Job Changes By State
- 6. Biographies of BRAC 95 Commissioners
- 7. Explanation of Workload Tables
- 8. Table of Acronyms



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Air Force Depot Capacity/Plant Comparisons									
Sacramento [SM-ALC]	Ogden [OO-ALC]	Oklahoma City [OC-ALC]	San Antonio [SA-ALC]	W					
cClellan AFB, CA	HIII AFB, UT	Tinker AFB, OK	Kelly AFB, TX	Ro					

Capacity, Workload, Facilities & Land ¹	[SM-	mento ALC] n AFB, CA	Ogden [OO-ALC] Hill AFB, UT		Oklahoma City [OC-ALC] Tinker AFB, OK		San Antonio [SA-ALC] Kelly AFB, TX		Warner Robins [WR-ALC] Robins AFB, GA	
	FY96	FY99	FY96	FY99	FY96	FY99	FY96	FY99	FY96	FY99
Baseline (kDLH) Capacity Index (CI) ²	7,058	7,068	7,614	7,614	7,753	7,811	8,897	8,804	8,187	0 107
Programmed Workload ³	5,509	4,871	5,221	4,988	7,058	7,122	6,496	5,782	7.376	8,187
Utility Index (UI) ⁴	78%	69%	69%	4,900 66%	91%	91%	73%	5,782 66%	90%	6,763
Core (kDLH)	1070	0070	0378	0076	31/0	91/0	1370	0070	90%	83%
Required Core Capability ⁵	4,831	4,824	4,895	4,895	6,695	6,695	4,429+	4 420 1	6 0 4 4	0.044
Reg Core/Cl	68%	4,024 68%	4,095 64%	4,095 64%	86%	86%	4,429+ 50%+	4,429+ 50%+	6,941	6,941
Programmed Core ⁶	4,249	4,231	4,895	4,895	6,695				85%	85%
Prgm Core/Cl	60%	4,231 60%	4,095	4,895 64%	86%	6,658 85%	4,463	4,463	6,941	6,763
Prgm Core/Reg Core	88%	88%	100%	100%	100%	85% 99%	50% 100%+	51%	85%	83%
Prgm Core/Prgm Workload	77%	87%	94%	98%	95%	99% 94%		100%+	100%	97%%
	1170	07 70	94 70	90 %	95%	94%	69%	78%	94%	100%
Potential (kDLH)	40.007	40.074	0.005	0.005	40.000	40.000	45.000	45.000		
Max Capacity ⁷	10,227	10,271	9,005	9,005	12,863	12,863	15,220	15,220	9,913	9,913
CI/Max	69%	69%	85%	85%	60%	61%	58%	58%	83%	83%
Prgm Workload/Max	54%	47%	58%	55%	55%	55%	43%	38%	74%	68%
Req Core/Max	47%	47%	54%	54%	52%	52%	29%+	29%+	70%	70%
Values (m\$)				_						
Workload [®]	\$482	\$456	\$374	\$399	\$881	\$1,000	\$993	\$979	\$628	\$583
Plant Replacement Value ⁹	\$3,100	\$3,619	\$2,701	\$2,944	\$2,405	\$3,415	\$1,436	\$1,554	\$1,975	\$2,442
Workload/Plant Value	16%	13%	14%	14%	37%	29%	69%	63%	32%	24%
Facilities (kSF)								•••••••••••••••••••••••••••••••••••••••		
Total (Substandard) ¹⁰	3,432	2 (88)	4,981	(1,866)	5,447	(290)	4,750	(1,146)	3,938	(992)
Expansion Space ¹¹	1,168	(1,015)	1,318 (525)		1,844	(675)	489	(70)	775	(56)
Real Estate (acres)	/	•••••••••••••••••••••••••••••••••••••••			{······	•••••••••••••••••••••••••••••••••••••••				
Owned ¹²	3,7	786	962	,021	5,020		4,661		8,720	
Developed	3,3	850	4,	710	2,071		3,016		4,085	
Available to develop ¹³	4:	36	9,406		266		962		502	

[Notes on following pages]

10. Total area (in thousands of square feet) of buildings and special pads used to perform depot maintenance functions. Does not include general purpose space used by multiple organizations on a base, uncovered storage space, or ramp space. That part of the total that is contained in buildings rated "substandard" or "inadequate" is shown in parentheses.

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11. Total additional space that could be obtained for depot maintenance functions (not administrative space) by reconfiguring and/or rehabilitating existing underutilized facilities to accept new or increased requirements. That part of the total that is contained in buildings rated "substandard" or "inadequate" is shown in parentheses.

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12. Installation land owned by the government in the proximity of the depot maintenance area.

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13. That owned land with no outstanding environmental constraints or operational restrictions. (Note that because some Ogden ALC facilities are sited on the Utah Test and Training Range (UTTR), the amount of land feasibly available for depot expansion there may be overstated.)

# Base Realignment and Closure (BRAC) Process

After hundreds of military installations were shuttered in the 1970s following the end of the Vietnam War, members of Congress enacted Section 2687 of Title 10, United States Code (USC), in order to impede the base closure process and thereby protect their constituencies from the adverse economic consequences of such actions. This required the Department of Defense (DoD) to notify Congress if an installation became a closure or realignment candidate, and imposed expensive and time-consuming environmental evaluations on all prospective closure actions. The law effectively halted base closures.

By the mid-1980s, however, Congress began to recognize that base-structure bloat constituted an increasingly unacceptable burden on the military departments and was forcing DoD to direct an ever-greater percentage of diminished operating funds to the maintenance of unneeded facilities. Thus, Congress cooperated closely with the Secretary of Defense (SECDEF) in 1988 to develop a mechanism that would permit base structure to be reduced commensurately with force structure reductions while *insulating individual legislators from the political consequences*. The result was Public Law 100-526, enacted in October 1988, which created a BRAC Commission under SECDEF to independently study domestic base needs and recommend facilities for closure or realignment. The Commission subsequently recommended that 86 facilities be closed and 59 others be realigned.

In January 1990, the SECDEF attempted to implement additional base closures without prior coordination with Congress or the benefit of advice from an independent group (the 1988 BRAC Commission's charter had by then expired). In the face of Congressional protests that base selection had been politically influenced, agreement was reached between the executive and legislative branches to reestablish an objective (and, ostensibly, *politically neutral*) closure/ realignment mechanism. The result this time was Public Law 101-510, signed in November of 1990, which established a BRAC process significantly different from that employed in 1988 and provided for BRAC recommendations to be made in 1991, 1993, and 1995. One of the two main changes between the new process and the one employed in 1988 was that, under the new system, proceedings were to be more open and involve actively soliciting input from the communities affected. The other was that, unlike 1988 when the BRAC Commission worked under SECDEF and itself identified and recommended facilities for closure, the new system cast the BRAC Commission in the role of independently reviewing and analyzing facility changes recommended by the SECDEF, and then reporting its conclusions directly to the President.

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In 1991 the BRAC Commission recommended 34 base closures and 48 realignments. In 1993, the Commission added 73 installations for further consideration as potential closure/realignment candidates to the 165 facilities originally recommended by the SECDEF, and subsequently recommended 130 closures and 45 realignments. For 1995, the last year that existing legislation provides for BRAC activities, it had been predicted that more facilities would be recommended for closure/realignment than the total of all facilities affected during the previous three BRAC rounds.

### Main Provisions of Public Law 101-510

**Commission Membership**. The BRAC Commission consists of eight members appointed by the President *with the advice and consent of the Senate*. Nominations must be submitted by the President to the Senate by not later than 3 January 1995 or the BRAC process for 1995 is terminated. In identifying nominees, the President should consult with the Speaker of the House of Representatives on two, the Senate majority leader on two, and the minority leaders in both houses on one each. For 1995, the only member nominated to and confirmed by the Senate so far is the Commission's chairman-designate, former Senator Alan Dixon (D-IL).

**Base Selection Criteria**. Bases are to be nominated, evaluated, and selected for closure or realignment on the basis of (a) six-year force-structure plans submitted by DoD as part of the FY96 Defense Budget process, and (b) specific selection criteria identified and published by the SECDEF by not later than 15 February 1995 (and not disapproved by a joint resolution of Congress before 15 March 1995). The prioritized criteria shown below were used in BRAC deliberations in both 1991 and 1993.

#### <u>Military</u>

- 1. Mission requirements and operational readiness impacts.
  - 2. Land, facility, and airspace availability.
  - 3. Ability to accommodate contingency and mobilization requirements.
  - 4. Cost and manpower implications.

#### **Investment** 5. Extent/timing of potential costs and savings.

- **Impacts** 6. Economic impact on communities (including, for BRAC 95, cumulative.impact in light of prior BRAC actions)
  - 7. Ability of receiving communities' infrastructure to support change.
  - 8. Environmental impact.

Sequence of Events. All BRAC Commission members must be nominated to the Senate by not later than 3 January 1995. (While not covered by the law, it is reported that SECDEF has given all of the Services until 3 January to submit to him their recommendations for base closure and realignment.) The SECDEF must promulgate the list of military installations within the US being recommended for closure or realignment by not later than 15 March 1995. After holding public hearings and conducting deliberations, but by not later than 1 July, the BRAC Commission transmits its findings and conclusion to the President. The Commission can change any of the SECDEF's recommendations if it determines he deviated substantially from the force-structure plan and/or selection criteria. By 15 July the President must approve or disapprove the Commission's recommendations. If he approves, he transmits his certification to Congress which then has 45 legislative days to enact a joint resolution disapproving the recommendations. If it fails to do so, the indicated closures and realignments go into effect. If the President disapproves the Commission's recommendations, the Commission has until 15 August to submit to the President a revised list of recommendations. The President then has until 1 September to forward a certification of approval of the revised list to Congress, which again has 45 legislative days to enact a joint resolution of disapproval. If the President does not forward his certification of the revised list to Congress by 1 September, or if the Congress enacts a joint resolution of disapproval, the BRAC process for 1995 is terminated. The President and Congress must approve or disapprove the Commission's recommendations in their entirety. The process does not allow individual bases or facilities to be singled out.

# Prior BRAC Actions -- Major Base Closure Summary⁴⁸ (US and Territories)

#### **BRAC** 88

#### 16 Closures

Chanute AFB, IL Mather AFB, CA Pease AFB, NH George AFB, CA Norton AFB, CA Naval Station Brooklyn, NY Philadelphia Naval Hospital, PA *Naval Station Galveston, TX *Naval Station Lake Charles, LA Presidio of San Francisco, CA Fort Sheridan, IL

Jefferson Proving Ground, IN Lexington Army Depot, KY Army Material Tech Lab, MA Fort Douglas, UT Cameron Station, VA

* Denotes facilities that were never opened

# **BRAC 91**

#### 26 Closures

Fort Benjamin Harrison, IN Fort Devens, MA Fort Ord, CA Sacramento Army Depot, CA Hunters Point Annex, CA Chase Field NAS, TX Moffett NAS, CA Naval Station Philadelphia, PA Castle AFB, CA

Naval Station Long Beach, CA Grissom AFB, IN Philadelphia Naval Shipyard, PA Loring AFB, ME Naval Station Puget Sound, WA Lowry AFB, CO Tustin MCAS, CA Myrtle Beach AFB, SC England AFB, LA Richards-Gebaur ARS, MO Bergstrom AFB, TX Rickenbacker ANGB, OH Carswell AFB, TX Williams AFB, AZ Eaker AFB, AK Wurtsmith AFB, MI Naval Electric Systems Engineering Center, San Diego, CA

#### **BRAC** 93

#### 28 Closures

Vint Hill Farms, VA Naval Station Mobile, AL Mare Island Naval Shipyard, Vallejo, CA MCAS El Toro, CA NAS Alameda, CA Naval Hospital Oakland, CA Naval Station Treasure Island, CA NAS Cecil Field, FL Naval Aviation Depot Pensacola, FL NAS Agana, Guam NAS Barbers Point, HI NAS Glenview, IL Naval Station Charleston, SC Naval Station Staten Island, NY NAS Dallas, TX Homestead AFB, FL O'Hare IAP ARS, IL Plattsburgh AFB, NY Gentile AFS, OH (DESC) K.I. Sawyer AFB, MI Newark AFB, OH Naval Electronic Systems Engineering Center, St. Inigoes, MD

Naval Aviation Depot Alameda, CA Naval Training Center San Diego, CA Naval Training Center Orlando, FL Charleston Naval Shipyard, SC Naval Aviation Depot Norfolk, VA Defense Personnel Support Center, Philadelphia, PA

Table A3-1: Major Bases Closed (Prior)

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⁴⁸List presents only facilities identified for closure, not those identified for realignment. Closures and realignments are considered "major" when they result in the loss of at least 300 military/civilian jobs.

*

	Bases Start	BRAC 88	BRAC 91	BRAC 93	Bases Left	Reduction
Army	109	-7	-4	-1	97	11%
Navy Marine Corps	168	-4	-9	-20	135	20%
Air Force	206	-5	-13	-5	183	11%
Defense Agencies	12	0	0	-2	10	17%
			<del></del>			
Totals	495	-16	-26	-28	425	15%

# **Closure Summary By Service**

 Table A3-2:
 By-Service Base Closure Summary (Prior)

	States With	More Than	1 Major H	Base Closure	
State	BRAC 88	BRAC 91	BRAC 93	Total	% of All
CA	4	8	7	19	27
TX	1	3	1	5	7
FL	-	-	4	4	6
IL	2	-	2	4	6
PA	1	2	1	4	6
IN	1	2	-	3	4
NY	1	-	2	3	4
OH	0	1	2	3	4
SC	-	1	2	3	4
VA	1	-	2	3	4
LA	1	. 1	-	2	3
MA	1	1	-	2	3
MI	-	1	1	2	3
All Others	3	6	4	13	19
		<u> </u>			
Totals	16	26	28	70	100

Closure	Summary	By	State
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 Table A3-3:
 By-State Base Closure Summary (Prior)

SDS International

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# 1995 Department of Defense BRAC List of Major Facilities for Closure and Realignment⁴⁹ (US and Territories)

# Closures

Arn	ny	Nav	/y	Air F	orce	DL	A
Installation	∆ Jobs⁵: Net Gain/(Loss)	Installation	∆ Jobs: Net Gain/(Loss)	Installation	∆ Jobs: Net Gain/(Loss)	Installation	∆ Jobs: Net Gain/(Loss)
Fort McClellan, AL	(8,536)	Adak NAF, AK	(678)	North Highlands Air Guard Station, NY	0	Memphis Defense Depot, TN	(1,300)
Fort Chaffee, AR	(247)	Long Beach NSY, CA	(4,029)	Ontario IAP AGS, CA	0	Ogden Defense Depot, UT	(1,113)
Fitzsimons Amy Medical Center, CO	(2,903)	Guam SRF, GU	(663)	Rome Laboratory, NY	(1,067)	Red River Defense Depot, TX	(2,901)
Price Support Center, IL	(225)	Indianapolis NAWC-AD, IN	(2,841)	Roslyn AGS, NY	(44)	Letterkenny Defense Depot, PA	(378)
Savanna Army Depot Activity, IL	(450)	Louisville NSWC DET, KY	(1,464)	Springfield- Beckley MAP AGS, OH	0		
Fort Ritchie, MD	(2,344)	White Oak NSWC DET, MD	(202)	Greater Pittsburgh IAP ARS, PA	(367)		
Selfridge Army Garrison, Ml	(609)	South Weymouth NAS, MA	(936)	Bergstrom Air Reserve Base, TX	(585)	,	
Bayonne Military Ocean Terminal, NJ	(1,367)	Meridian NAS, MS	(2,581)	Brooks AFB, TX	(3,759)		
Seneca Army Depot, NY	(325)	Lakehurst NAWC-AD, NJ	(1,763)	Reese AFB, TX	(2,083)		
Fort Indiantown Gap, PA	(521)	Warminster NAWC-AD, PA	(348)	unggag gad	tan tan sa ta		
Red River Army Depot, TX	(2,901)						
Fort Pickett, VA	(254)						

# Table A4-1: BRAC 95 -- Major Base Closures

⁴⁹Data extracted from News Release No. 095-95, "Secretary Perry Recommends Closing, Realigning 146 Bases," released by the Office of the Assistant Secretary of Defense (Public Affairs), 28 February 1995, and from the formal *Department of Defense Base Closure and Realignment Report* published by DoD in March 1995. Closures and realignments supposedly are considered "major" only when they result in the adjustment of at least 300 military/civilian jobs. A review of information included in the two sources cited, however, fails to clarify why bases such as the Air Force's North Highlands Air Guard Station, NY, are reflected as "Major Closures." Similarly, there is no explanation for the omission from the list of DLA's Defense Distribution Depots at Letterkenny, PA, and Red River, TX. They have been included here by the author.

⁵⁰ Jobs include active, reserve, and student military personnel along with civilian and on-base contractor positions.

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Arn	Army		vy	Air Force		
Installation	∆ Jobs⁵¹: Net Gain/(Loss)	Installation	Installation ∆ Jobs: Net Gain/(Loss)		∆ Jobs: Net Gain/(Loss)	
Fort Greely, AK	(724)	Key West NAS, FL	Key West (20)		379	
Fort Hunter Liggett, CA	(478)	Guam Naval Activities, GU	(2,421)	Onizuka AS, CA	(1,875)	
Sierra Army Depot, CA	(592)	Corpus Christi NAS, TX	(142)	Eglin AFB, FL	719	
Fort Meade (Hospital), MD	(129)	Keyport NUWC, WA	64	Robins AFB, GA	(534)	
Detroit Arsenal, Mi	186			Malmstrom AFB, MT	(779)	
Fort Dix, NJ	(739)			Kirtland AFB, NM	(6,850)	
Fort Hamilton, NY	(49)			Grand Forks AFB, ND	(1,625)	
Charles E. Kelly Support Center, PA	(121)			Tinker AFB, OK	(704)	
Letterkenny Army Depot PA	(2.090)			Kelly AFB. TX	221	
Fort Buchanan, PR	(182)			HIII AFB, UT	147	
Dugway Proving Ground, UT	(1,096)		L			
Fort Lee (Hospital), VA	(205)					

#### Realignments

Table A4-2: BRAC 95 -- Major Base Realignments

⁵¹ Jobs include active, reserve, and student military personnel along with civilian and on-base contractor positions.

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07475	∆ JOBS: GAINS/(LOSSES)		07475		OBS:
STATE			STATE		LOSSES)
	Military ⁵³	Civilian ⁵⁴		Military	Civilian
Alabama	(5,877)	931	Montana	(719)	(60)
Alaska	. (773)	(368)	Nebraska	0	0
Arizona	147	184	Nevada	87	85
Arkansas	(40)	(207)	New Hampshire	0	0
California	602	(3,988)	New Jersey	(758)	(1,866)
Colorado	(841)	(1,320)	New Mexico	(3,188)	(1,950)
Connecticut	13	(609)	New York	(41)	(1,415)
Delaware	0	0	North Carolina	703	0
District of Columbia	225	0	North Dakota	(1,506)	(119)
Florida	3,754	679	Ohio	1,313	512
Georgia	791	(613)	Oklahoma	1,870	(379)
Guam	(2,104)	(2,665)	Oregon	0	0
Hawaii	995	773	Pennsylvania	(221)	(3,379)
Idaho	123	3	Puerto Rico	(59)	(123)
Illinois	(72)	(588)	Rhode Island	522	572
Indiana	(23)	(1,027)	South Carolina	4,569	31
lowa	0	Ó	South Dakota	0	0
Kansas	(10)	(4)	Tennessee	222	(996)
Kentucky	1,401	(1,395)	Texas	(375)	(6,606)
Louisiana	(39)	(60)	Utah	(173)	(1,889)
Maine	215	5	Vermont	Ó	Ó
Maryland	(481)	(1,211)	Virginia	4,354	(511)
Massachusetts	(628)	453	Washington	780	Ó
Michigan	Ó	(280)	West Virginia	0	(7)
Minnesota	0	0	Wisconsin	(6)	, i,
Mississippi	(1,519)	(710)	Wyoming	0	o
Missouri	1,164	(4,102)	,		÷
······································					
	NET JOB A	DJUSTMEN	rs	4,397	(34,219)

#### Department of Defense Recommended BRAC 95 Job Changes by State⁵²

Table A5-1: BRAC 95 -- By-State Job Losses

⁵² Includes Guam, Puerto Rico, and the District of Columbia. ⁵³ Includes all active, reserve, and student personnel.

⁵⁴ Includes all civilian and on-base contractor positions.

#### 1995 Base Realignment and Closure Commission

#### Member Biographies

#### ALAN J. DIXON, Chairman

Alan J. Dixon was confirmed by the US Senate October 7, 1994, as chairman of the Defense Base Closure and Realignment Commission.

Dixon, 67, is a senior partner in the corporate and business department of the St. Louis-based law firm of Bryan Cave, which he joined in 1993 after representing Illinois in the US Senate for 12 years. Until his defeat in the Democratic primary election in 1992, Dixon had enjoyed an unbroken string of 29 election victories dating from 1949 when, while attending law school, he was elected police magistrate in his hometown of Belleville, Illinois.

In 1988 and again in 1990, Democratic Senators elected him unanimously to serve as chief deputy whip, their number three leadership post.

During his Senate career, Dixon held important positions on the committees on Armed Services, Small Business, and Banking, Housing and Urban Affairs.

On the Armed Services Committee, he chaired the Subcommittee on Readiness, Preparedness and Sustainability, which oversees 38 percent of the US defense budget. The subcommittee was one of those responsible for making sure US manpower and weapons systems employed in the Persian Gulf War were adequate for the task. In 1990, he co-authored the legislation that created the commission he now chairs and the process under which the federal government operates to close realign military bases in the United States.

Dixon began a 20-year career in the Illinois General Assembly with election to the House of Representatives in 1950. As a legislator, he wrote or co-sponsored legislation that produced or nurtured the state's modern criminal code, the modern judicial article to the Illinois Constitution, the state's community college system, and its open meetings law.

He served as Illinois Treasurer from 1971-77, during which tine his policies earned hundreds of millions of dollars for Illinois taxpayers and he established investment incentives for Illinois banks to encourage them to invest locally.

He was elected Illinois Secretary of State a margin of 1.3 million votes in 1976. In 1978, he was re-elected by 1.5 million votes, becoming the first candidate in Illinois history to carry all 102 counties in the state, including all 30 townships in suburban Cook County and all 50 wards in the City of Chicago.

He was the first Democratic statewide candidate to disclose the sources and amounts of all campaign contributions, and since 1970, his personal financial assets and liabilities were a matter of public record.

Dixon is a graduate of the University of Illinois and holds a law degree from Washington University in St. Louis. He and his wife, Jody, have three children and seven grandchildren.

SDS International

Attachment 6

#### AL CORNELLA

Al Cornella is the President of Cornella Refrigeration Inc., a Rapid City, South Dakota, firm specializing in commercial and industrial refrigeration. He is a US Navy Veteran with service in Vietnam and has been active in military issues for over a decade.

Cornella has also served on a number of boards and commissions in South Dakota, including the Rapid City Chamber of Commerce. During his tenure with the Chamber, he served as Chairman of the Board of Directors from 1991-1992 and as Chairman of the Military Affairs Committee.

In 1992, Mr. Cornella was appointed by former South Dakota Governor George Mickelson to serve on the State Commission on Hazardous Waste Disposal.

Mr. Cornella currently serves on the boards of the South Dakota Air and Space Foundation and the Rapid City Economic Development Loan Fund.

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#### **REBECCA G. COX**

Rebecca G. Cox is currently a Vice President of Continental Airlines, Inc. She joined Continental in January, 1989. In 1993, she served as a Member of the Defense Base Closure & Realignment Commission.

Before joining Continental, Cox served as Assistant to the President and Director of the Office of Public Liaison, President Reagan's primary outreach effort to the private sector. She was also appointed by the President to serve as Chairman of the Interagency Committee for Women's Business Enterprise.

Prior to her 1987 White House appointment, Cox had served as Assistant Secretary for Governmental Affairs at the Department of Transportation. As Assistant Secretary, she we responsible for coordinating legislative strategies and non-legislative relationships between the Department and Congress, as well as ensuring a continuing Departmental program for effective communication and policy development with other Federal agencies, state and local governments, and national organizations

Ms. Cox had previously served at the Department of Transportation as Counselor to Secretary Elizabeth Dole and as Deputy Assistant Secretary for Government Affairs.

Before coming to the Department of Transportation, Cox worked in the US Senate first as staff assistant, then legislative assistant and, finally, as Chief of Staff to US Senator Ted Stevens. As Chief of Staff, she was responsible for managing the Senator's Alaska staff, the leadership duties of the Office of the Assistant Majority Leader and the oversight of his Subcommittee assignments including those involving the Commence, Appropriations, and Governmental Affairs Committees.

In 1976, she received a B.A. degree from Depauw University in Greencastle, Indiana and a Juris Doctorate degree from the Columbus School of Law, Catholic University, Washington, D.C. in 1981.

Ms. Cox resides in Newport Beach, California with her husband Chris and their two children.

# Document Separator

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#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950419 - 21

FROM: SCARBOROUGH, JOE	TO: DIXON
TITLE: U.S. REP. (FL)	TITLE: CHAIRMAN
ORGANIZATION: U.S. CONGRESS	ORGANIZATION:

INSTALLATION (s) DISCUSSED:

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DEXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR				COMMISSIONER COX			
EXECUTIVE DIRECTOR	1			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE	1			COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			1
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	1		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	V	,	
				NAVY TEAM LEADER		4	
DIRECTOR OF ADMINISTRATION	1			AIR FORCE TEAM LEADER	11	X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL	<u> </u>			CROSS SERVICE TEAM LEADER	1		
DIR./INFORMATION SERVICES							

#### TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature		Prepare Direct Response
ACTION: Offer Comments and/or Suggestions		FYI

Subject/Remarks:

RESPONSES TO QUESTIONS ASKED DURING APRIL 17 TH HEARING CONCERNING JOSG-UPT.

Due Date: 950422

Routing Date: 950419 Date Originated: 950417

Mail Date:

JOE SCARBOROUGH 15T DISTRICT, FLORIDA

NATIONAL SECURITY COMMITTEE

GOVERNMENT REFORM AND OVERSIGHT COMMITTEE

### Congress of the United States House of Representatives

Washington, DC 20515-0901

April 17, 1995

WASHINGTON OFFICE: 1523 LONGWORTH HOUSE OFFICE BUILDING WASHINGTON, DC 20515 (202) 225-4136

DISTRICT OFFICES: 3400 BAYOU BOULEVARD SUITE 37 PENSACOLA, FL 32503 (904) 479-1183

348 S.W. MIRACLE STRIP PARKWAY UNIT 21 FORT WALTON BEACH, FL 32548 (904) 664--1266

Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA 22209

Dear Chairman Dixon:

The attached information is in response to the questions you asked Department of Defense officials at the April 17, 1995 Joint Cross-Service Group hearing on Undergraduate Pilot Training. This information should be submitted for the official record. I hope this sheds some additional light on the issue of consolidation of helicopter training.

Sincerely,

Joe Scarborous Member of

PRINTED ON RECYCLED PAPER

#### THE CASE FOR USING FIXED-NING AIRCRAFT IN ROTARY-WING PILOT TRACK SELECTION AND TRAINING

CORM issues related to aviation infrastructure require another review of the issues surrounding helicopter pilot training and the Navy practice of using initial fixed-wing training to select and train all student naval aviators, including those that eventually select for rotary-wing pipelines. Although a number of attempts have been made, by both services, to consolidate helicopter training, a recent joint Navy/Army study determined that the current "proven format meets Department of the Navy service requirement and is presently the least costly approach to producing Navy helicopter pilots."

In determining training requirements, the Navy first determines what the mission requirements are for a graduate. Ultimately a graduate must be ready for a mission, or the next phase of training, the first time he/she sets foot in the aircraft. The Navy/Marine Corps undergraduate helicopter pilot training (UHPT) program is based on the requirements for a fleet naval aviator.

The Department of the Navy has long believed that providing common primary fixed-wing flight training to all Navy and Marine Corps pilots provides a benefit that significantly exceeds the cost. This belief was validated by a Center for Naval Analyses (CNA) study published in January, 1994. The CNA study concluded that "If pipeline assignments are made without using primary flight scores, then quality distributions in the fixed- and rotary-wing pipelines will shift" and "Splitting the current Navy primary into two separate tracks, rotary primary and fixed-wing primary, could increase attrition if current standards are maintained. Attrition would be higher in each track than in the present unified primary and thus would be higher overall." This increased attrition must be accounted for in the Navy training flight hour budget. Increasing attrition will increase the cost of training and require increased accessions. In addition, the study forwards the following training considerations:

"The motor skills and learned responses needed to fly helicopters and fixed-wing airplanes in forward flight are almost exactly the same...These skills are transferable."

"Flying helicopters in hover mode is different from flying them in forward flight mode. From a training standpoint, it is sensible to first teach rotary-wing pilots forward flight in a fixed-wing trainer. Student pilots can then move to helicopters where they acquire specialized flight skills." "Some flight training, perticularly navigation and instrument flying, involves skills that are not specific to a particular type of eircraft."

The Air Force also supports the concept of undergraduate, primary fixed-wing training for its helicopter pilots. In December 1992 the Assistant Secretary of the Air Force stated, "...fixed-wing training before rotary-wing training produces a better trained helicopter pilot for Jess money." Though the Air Force previously has not afforded early-on fixed-wing training to their helicopter pilots, leaving that option to provide Air Force helicopter pilots that training later at its fixed-wing transition school at Vance AFB, Oklahoma, the Air Force has now decided to provide the training up front with the implementation of Specialized Undergraduate Filot Training (SUPT) program. SUPT also provides the Air Force a tool for track classification in a system identical to the Navy's current practice.

Looking to the future, the lines between fixed and rotarywing aircraft begin to blur. The DoN plans to replace much of its Marine Corps CH-46 fleet with the V-22 tilt-rotor aircraft. This vehicle is unique in that it combines flight characteristics of fixed and rotary-wing aircraft. A Marine Corps study has shown that the most effective means of training V-22 pilots is through a hybrid of fixed and rotary-wing training.

In addition, combat helicopter design is now incorporating performance qualities essential for modern warfare herstofore only witnessed in fighter or attack aircraft. As these designs become more advanced, and helicopters are employed in missions such as air-to-air combat, the proper three-dimensional situational awareness training, currently provided only by fixedwing trainer aircraft, must be afforded these crewmambers. Given present trainer aircraft limitations, and the path by which known trainer aircraft procurements are proceeding, only fully aerobatic trainers such as the Joint Primary Aircraft Training System (JPATS) or the T-34C will be capable of integrating these skills. Neither the Navy TH-57 nor the Army TH-67 is able to accomplish this degree of maneuvering. Pushing this training to a later point in the training pipeline, using advanced helicopters, would increase the cost to train since operating costs for more advanced helicopters are 3 to 4 times more than the T-34C or JPATS. Additionally, the attrition rate normally experienced during the aerobatic phase of training would now be experienced after a greater amount of time and money has been invested in the student.

Cost of training is always an issue to be weighed against requirements. The Navy T-34C is the least costly flight trainer in DoD and its use results in the Navy having a lower curriculum flight training cost than other services. The impact of operating costs for JPATS remains to be determined following source selection and testing.

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Fixed-wing primary training remains a valuable commodity in undergraduate naval aviation training, and in many cases is critically necessary. This practice for Navy, Marine Corps, Air Force and Coast Guard primary training was endorsed by CJCS in the February, 1993 "Report on Roles and Missions." Currently, the T-34C is the least costly trainer, including helicopters, to operate. However, once a JPATS candidate has been selected and system testing refines current preliminary JPATS operating cost estimates, the issue will need to be revisited to determine what amount of fixed-wing instruction should continue within the Navy's rotary-wing training pipeline. The issue has numerous options including retaining T-34C assets for a portion of Navy primary flight training.

# 1. The Marine Corps strongly supports preserving Naval Aviation Helicopter Training at NAS Whiting.

The Army will not be able to train Naval Service Rotary Wing pilots to the standards that the Naval Services have come to expect. The bottom line on this plan is, if the Naval Services lose cognizance over their undergraduate belicopter pilot training philosophy and unique infrastructure at NAS Whiting, it would have to reconstruct them in their Fleet Replacement Squadrons (FRS) at much higher costs to train. The Army plan does not address quality of training and is simply asserting that, because the Army owns the majority of the Nation's helicopter assets, it should control them all.

#### 2. The Marine Corps does not support moving any Naval Service Undergraduate Helicopter Pilot Training to Fort Rucker, AL.

To understand what this proposal would do for the Naval Service Rotary Wing training, one must look at the Army's training philosophy. Army training is designed to produce a large number of pilots in the shortest possible time. The Warrant Officer Training Course lasts about nine weeks, consisting of basic aviation ground school and basic military skills. Leadership training is not emphasized. Army warrant officer pilots are skilled technicians, not commissioned officer leaders. The Army produces what the Naval Services would consider conditionally qualified pilots with minimum flight time and very basic skills. Newly designated pilots are expected to perform only as copilots under the supervision of a senior warrant officer for the next few years. This training philosophy may work well for the Army, but is contrary to Naval Service requirements that have junior officers operating with rapidly increasing levels of responsibility as part of small detachments at sea.

a. Other areas of concern with Army training:

- Army instrument flight training is directed to the FAA minimum of 50 hours and Army pilots are not normally expected to intentionally fly FR. Student Naval Aviators fly over 140 hours of IFR in both the aircraft and simulator (80 hr simulator/60 hr in A/C). To transfer training from flight school to the FRS would increase cost by about 400% per hour.

• Other costs shift to the FRS to compensate for reduced flight training. Army pilots get wings with about 150 flt hrs and 30 simulator hours vice Naval Aviators 208 flight hours and 80 simulator hours. This training delta would have to be compensated somewhere in Naval Service training.

- Aviators graduating from Army flight training would have to receive significant training in the FRS (more cost shifting to FRS) on the "service unique missions" that the Army would not teach at Fort Rucker.

- Facilities at Fort Rucker are not the quality of NAS Whiting. Contrary to the Army statements, significant MILCON will be needed to consolidate the training (eg., movement of

simulators and helicopters). Also, the quality and capacity of Rucker family housing is of concern.

3. The Army plan omits the revolutionary emergence of the V-22 and filtrotor technology.

As stated before, the Army has no interest in tiltrotor aviation, the future of Marine medium lift aviation and the Corps' largest vertical lift requirement. The Army sees aviation future in helicopters only. The lead on all aspects of tiltrotor maintenance, training, and doctrine lies with the Marine Corps.

a. Aspects of the Tiltrotor Technological Revolution

- MV-22 training/conversion. The Army institutional focus is helicopter only. From the Army's point of view, only helicopters can serve the Army's requirements. The Marine Corps anticipates no assistance/proponency from the Army to assist in MV-22 requirements.

- Tiltrotor technology itself will force helicopter users (DoD and civil) to reevaluate the way helicopters are used and which zircraft suit the vertical assault mission. The tiltrotor is in a position to replace all helicopter functions in all but the "heavy lift" (HMH) mission.

- The size of the initial buy, including the Navy. Air Force, and Marine Corps, forces the DoD to reevaluate flight training for this A/C (who, how, where, and why). Again, the Marine Corps has the lead

- Tiltrotor is able to take on the light attack helicopter and aerial observation mission with a single airframe. Tiltrotor could eventually fill all Marine Corps helicopter missions, except HMH. This could make moot the Army's flight training, vis-a-vis the Naval Services.

4. The Marine Corps feels that service requirements should drive this discussion, rather than prospective economic savings.

The Marine Corps is unequivocal in its position on this topic. Consolidation may benefit the Army, but it would greatly reduce the quality of training for the Naval Services, effecting both operational readiness and safety.

#### Train Like You Fight!

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The United States military must concentrate on how to train the best capable pilot predicated on mission requirements and economics, but never solely on economics.

The United States Army and Navy each conduct their own respective helicopter flight training programs for a very good reason...the ultimate combat environment that each services operates in is inherently different, demanding an emphasis on different aviation skills appropriately learned in their respective aviation programs. "Train Like You Fight", is a reality based on 85 years of flight training experience. What differentiates Army and Navy Helicopter Flight Training is not the quality of the student, instructors or aircraft but the ultimate combat environment that each service operates in and the respective missions that its aviators are expected to accomplish.

The Army Helicopter pilot is trained to support the Army mission on land, i.e. "in the field". Consequently, their training programs logically emphasize the day/night contact (with visual reference to the horizon) flying under VMC (Visual Meteorological Conditions) rules, ground contact environment in which they operate. Their training necessarily emphasizes low-level tactical flying/navigation, slope and confined area landings/takeoffs, tactical formation flying and night vision goggle training. Their instrument flying qualification is consequently designed to meet only minimum FAA requirements. Upon graduation, the Army helicopter pilot has accumulated 157 hours of actual flight time plus an additional 30 hours in flight simulators.

The Navy Helicopter Flight Training Program is conducted first in a fixed-wing T-34C then in the TH-57 helicopter. Both syllabuses are instrument intensive, emphasizing day/night Instrument Meteorological Condition (IMC rules), reflecting the capricious all weather environment in which Navy ships with their assigned aircraft operate. The Primary fixed-wing phase enables the Navy to accelerate the student pilots adaptation to an instrument environment by teaching unusual attitudes, out-of-control flight and acrobatic flight thus facilitating consequent three-dimensional situation awareness that can only be achieved by training in a fully acrobatic fixed-wing aircraft. Also compelling is the fact that future military aircraft combine the flight characteristics of fixed-wing and rotary-wing aircraft as in the V-22 Osprey and the AV8B Harrier.

Obviously, Navy pilots fly at sea. In order to assure the ultimate accomplishment of their helicopter missions and because they often operate in areas of the world that do not have navigation aides, Navy ships create and maintain their own Instrument Air Traffic Control System comprised of shipborne TACANS, RADAR and Aircraft Controllers aboard every ship in the fleet at sea. Ships in Navy Battle Groups are tactically widely dispersed at sea often experiencing diverse weather phenomena at the same time. Consequently, Navy Helos frequently fly IFR while conducting their daily routine missions whatever the tactical environment.

Upon graduation, the Navy Helicopter Pilot will have accumulated a total of 208.4 hours of actual flight time plus an additional 80.1 hours in flight simulators. Of the total 208.4 actual flight hours, 87.5 actual flight hours (42%) are instrument flight hours. Additionally 50% of the academic syllabus (191 hours) is devoted to instrument training.

Thus the Navy truly fulfills the ideal...TRAIN LIKE YOU FIGHT!...thereby producing a superbly trained helicopter pilot able to accomplish the mission.

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INSTALLATION (5) DISCUSSED: LAUGHLIN AFB					

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INTT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
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Prepare Reply for Staff Director's Signature	Prepare Direct Response						
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Del Rio Military Affairs Association

April 24, 1995

General J. B. Davis Defense Base Closure and Realignment Commission 1700 N. Moore St., Suite 1425 Arlington, VA 22209

Dear General Davis,

It was a pleasure seeing you again at the Dallas Regional Hearing after so many years. I wanted to discuss the contents of this letter with you then, but I realized that with your press for time, it might be best expressed in a letter. I appreciate your time.

I represent the Military Affairs Association of Del Rio, Texas and have been looking out for their interests in the current round of base closures. While I am reasonably certain that Laughlin AFB will not close I am embarrassed for the United States Air Force. How did we ever participate in a Joint Cross-Service Group process on Undergraduate Pilot Training that produced the following results:

BASE

#### AVERAGE SCORE

Kingsville	7.24
Pensacola	7.20
Whiting	6.80
Meridian	6.66
Columbus	6.66
Corpus	6.60
Vance	6.50
Sheppard	6.49
Randolph	6.47
Laughlin	6.36
Reese	6.09

I may not be an expert in Navy pilot training but I do feel that I qualify as an Air Force expert. I spent virtually my entire career in the Air Training Command. I have been an instructor pilot in UPT, PIT, and UNT. I have been a section commander, operations officer, squadron commander, wing commander

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and served twice as the command's inspector general. Any study that arrives at the conclusions above has to be seriously flawed. Take Laughlin AFB as an example. Anyone and everyone I know that understands the Air Force pilot training business will tell you that Laughlin is the best. The BRAC staff has testimonial letters from 27 retired senior members of the Air Training Command, most of whom you personally know, who support Laughlin. These officers represent the command leadership for the past quarter century. Names like Bob Oaks, Andy Iosue, Bennie Davis, John Roberts, Chick Cleveland, Bill Acker, Pat Smothermon, Chris Divich, and Larry Dillingham to name a few. Seven of these officers also served as Wing Commander at UPT bases other than Laughlin. In 1991, the BRAC rated all of the Air Force Bases and picked Laughlin as the best. Just recently ECI Inc., a consultant firm for the Corpus/Kingsville community selected Laughlin as the best of the Air Force bases. Laughlin would have been number 1 among all the bases had not one of the criteria been proximity to salt water. At the recent regional hearing, once again, Laughlin came out number 1 when the Lubbock task force put their spin on the DOD analysis.

There are a multitude of flaws in the cross-service analysis. To begin with, the analysis derived a score for each of the various flying training programs and then averaged them to rank order the bases. In essence that makes each program of equal weight without regard to the numbers of students assigned to each program or the dollars expended. If they wanted to do this then the programs should have been weighted. Primary pilot training, for example, trains the most and at the highest cost so the base which scored the best for primary should receive a higher weighted score.

Weather throughout the analysis was under rated. Out of 1000 points weather received from a high of 150 for flight screening to a low of 70 for panel navigation. Anyone ever associated with pilot training will tell you that weather drives the train. Nobody likes to fly on Saturdays and no wing commander likes to pay contract maintenance extra dollars. The training costs and student training continuity rest heaviest on weather. If this wasn't true why did we put our bases in the south and more heavily in the southwest? Pensacola number 2?? How about the weather along the gulf coast? Good for pilot training? The Navy may need to have some of its training near salt water but not much. Years ago when the Air Force had UPT at Tyndall, we quickly took it out of there and junked all the airplanes because of salt water corrosion. I also think that at least once in every 20 years or so a hurricane will visit. Add that to the cost.

Airspace received the most points with the amount of airspace presently being

Del Ric Military Affairs Association

used being by far the biggest factor. The Navy claimed, it seems, most of the Gulf of Mexico. Primarily for this reason the Navy bases scored high but definitely not for weather. Who wants to train pilots over water unless it is absolutely essential? You need a helicopter search and rescue function -cost. Every student must first receive water survival training including those that will eventually be eliminated -cost. You must wear water wings on each flight and life support must buy and maintain them -cost. If an aircraft goes down and/or there is an ejection there is the additional risk of drowning -cost. The mishap board will love trying to recover the aircraft to conduct their investigation. During my less than two years as the wing commander at Laughlin, I had three aircraft go down in the local area. It was tough telling two wives that their husbands wouldn't be back but if it had been over water I think I might have had to talk to six wives. Airspace is important but it is not the amount, it is the efficiency. Laughlin never needed more. It was close to the base and unused and unwanted by anyone else. We could always have gotten more. Having the airspace in close proximity to the home field saves valuable training time.

Encroachment received only 50 points out of 1000. Randolph, for example, receives little penalty for having a high school under the runway and Universal city in dangerous proximity. Nor is any mention made of the problems with San Antonio International.

There are a multitude of other factors. Unaccompanied enlisted quarters for example. Sheppard did well with 8075 rooms and Laughlin only had 400. With civil service aircraft maintenance and other contract functions, they don't need more. Randolph scored high on family housing with 948 units while Laughlin had 654. Will we put second lieutenants on the main circle at Randolph? He or she has a much, much better chance for a house at Laughlin. If we are going to count such items then we should count those items available to the flying training mission not to a tech training center or to a headquarters.

No consideration or mention was given to safety. This in my view is what favors Laughlin. There are no airliners anywhere near the local area. There is no air service to Del Rio. Students can fly and when they stray and make mistakes, we are much more confident it will not create a disaster. In Del Rio there is no encroachment and the dangers to population centers is nil. There isn't much out there. Laughlin with the best weather enhances safety. When we fall behind the time line, commanders have a tendency to push and the potential for trouble is there. I often hear people say that you need some bad weather to season the pilots. No thanks. These are kids starting out and they can season down the line. I didn't teach my children to drive on the beltway at

Del Rio Military Affairs Association

5:30 PM in Washington, D.C.,

i guess my final thought would be this. There are three main considerations when evaluating a pilot training base. The three are good flying weather, unencumbered and efficient airspace, and no encroachment on the airfield. These three factors cannot be bought. Everything else we can buy. If you need more auxiliary fields, we can buy the land and build them. We can lengthen runways, and we can add additional landing systems. More UEQ, BOQ and family housing can be built. We should never sacrifice those things over which we have no control and in the long run produce higher costs and a less safer flying environment.

I know this has been rather long and rambling but I feel very strongly about it. The Navy bases are not better than the Air Force bases. Common sense will tell you that and you can also visit and compare. In addition, Laughlin is the best in DOD. Anyone who has been associated with UPT will tell you that.. God forbid we should ever lose it. Thanks sir. I don't envy you your task but I know they picked a good one.

Albert A. Gagliardi, Jr. Brig. Gen., USAF, Ret. 14218 Bold Ruler San Antonio, TX 78248

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# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427 - 11

FROM: KESOLITS, THOMAS J.	TO: DIXC~
TITLE:	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION: MBCIZC

### INSTALLATION (S) DISCUSSED: FORT MONMOUTH

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OFFICE OF THE CHAIRMAN	FYI	ACTION	INTT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR				COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
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#### TYPE OF ACTION REOUIRED

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	Prepare Reply for Staff Director's Signature		Prepare Direct Response			
X	ACTION: Offer Comments and/or Suggestions		FYI			
Subject/Remarks: FORWARDING PAPER WHICH SUPPORTS AIR FORCE'S DECISION TO MOVE PARTS OF ROME LAB TO FORT MONMOUTH. FORT MONMOUTH.						
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#### Thomas J. Kesolits P.E. 33 Heyward Hills Drive Holmdel, New Jersey, 07733 FAX and Phone, 908-264-5958, Cellular 908-618-0191

April 26, 1995

Mr. Allan Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA, 22209

Dear Mr. Dixon:

Please find attached a paper I prepared for your review. This paper supports the Air Forces proposition to move the Rome Air Development Center to Fort Monmouth and provides support for the recent GAO recommendations that consolidation should be more aggressive.

The paper is self explanatory, if you have any questions, please call the above numbers.

Thomas J. Kesolits

#### **PROFESSIONAL SUMMARY**

#### THOMAS J. KESOLITS P.E. - 33 HEYWARD HILLS DR., HOLMDEL, NJ 07733 telephone and fax 908-264-5958, home 908-264-4972

Served in government and industry positions addressing all facets of business strategic and tactical planning, program development, program management, and systems engineering with emphjasis on high technology telecommunications, automation, task and function simplification, and networking. Currently serves as Director of Business Development for Grumman Aerospace and Electronic's Group, North East Office. He has previously served as president of TJK Technology, a professional engineering, technology assessment, and market research company. Prior to TJK Technology, served as Director of Business Development for Chrysler Technology Corporation's, Electrospace Systems Division Eastern Region Office. In addition to work in the private sector, he has over 16 years experience in a variety of government engineering and management positions addressing advanced communications, information management, and electronic systems.

PROFESSIONAL EXPERIENCE BSEE, MSEE, Newark College of Engineering Defense Systems Management College, Armaments Cooperation Seminar Licensed Professional Engineer, New Jersey FCC Commercial Telecommunications License FCC Amateur Radio License -Director of Marketing Grumman Aerospace and Electronics Group -President TJK Technologies. Engineering and Market Research -Director of Marketing, Red Bank Regatta, Red Cross Disaster Relief -Eastern Region Director, Chrysler Technologies Corporation -Founder of the ADPA-CECOM Space Symposium, Fort Monmouth, N.J. -Chairman of U.S. Committee for Army Comm-Elect. International Pgms. -President of the Central New Jersey Chapter, American Defense Prepardness Association (ADPA) -New Jersey Representative to NY Chapter ADPA Board of Directors -Member of Employers Support for Guard and Reserve (ESGR) -Corporate Representative to CECOM Industrial Advisory Committee for **Communications** Electronics -Chairman of TRI-TAC Configuration Board, Army Programs -Technical Advisor to Red Bank Regional School District -Member of Technical Staff, AT&T Bell Laboratories, Holmdel, N.J. -Deputy Project Manager Switched Systems, Fort Monmouth -Chief Systems Management Office, Fort Monmouth -Chief Systems Integration Division, CORADCOM, Fort Monmouth -Supervisory Electronics Engineer, Fort Monmouth -Electronics Engineer ITT Laboratories, Nutley, N.J. -Science Advisor, Congressman Frank Pallone, N.J. -Advisor, Congressman, Dick Zimmer, N.J. -Advisor, Middlesex County Jobs Task Force

#### Mr. Dixon:

Please don't let the ranting and ravings of political types sway your opinions. Some say promises were made years ago regarding certain facilities. In the real world, promises made without substance are meaningless and unrealistic.

The world has changed in the last two years, aggressive action must be taken to make the C4I and overall defense establishment more fiscally and functionally more efficient. If the numbers don't add up, challenge them or ask for more numbers. Words don't pay the bills and the tax payer doesn't earn words.

TJK

#### RECOMMENDATIONS TO ESTABLISH FORT MONMOUTH AS THE JOINT SERVICE C4I PROVIDER

April 26, 1995

Thomas J. Kesolits P.E.

#### I. Introduction:

The purpose of this paper is provide support for the concept of Cross Servicing and to delineate facts as to why Fort Monmouth is the logical focal point for C4I Research Development. Engineering, and Program management for the three services. This paper will also support the Air Forces recommendation to relocate key elements of the Rome Air Development Center to Fort Monmouth, New Jersey and further supports the retention of the Information Systems Management Activity (ISMA) in its physical location at Fort Monmouth.

#### - C4I and The Cross Servicing Concept:

Fort Monmouth has a long history of working to satisfy "Cross Service Needs". In its earliest years, Fort Monmouth pioneered radio and wire communications that was adopted by both the Army and Navy. The entity that became the Rome Air Development Center had its start at Fort Monmouth in the 1940's in Building 2525. In the early 1950's, The Air Force Tactical Communication Laboratory, as it was known then, moved to Rome, New York.

More recently a further precedent was set a Fort Monmouth over 20 years ago with the establishment of the Mallard Project whose mission was explore the development of communications equipment that would permit interoperability between the services and allied nations. This later evolved to the Tri Service Tactical Communications Project which did indeed field what as become to be known as the "Bell System of the Battlefield"; communications equipment for the three services. A supplemental purpose of this paper is to support the Air Forces decision to move elements of the Rome Air Development Center to Fort Monmouth, New Jersey.

The U.S. Army Communications Electronics Command and other elements at Fort Monmouth New Jersey are performing a key role in the formation of a more effective, more survivable, military more capable of addressing conflicts today and in the future. Warfare as we know it has changed from that of attrition and massed firepower to a virtual art of stealth and the surgical application of intelligence and application to defeat an enemy. The operational concept to be addressed is now referred to as Third Wave Warfare or Information Warfare. Future wars will not have specifically defined Army, Air Force or Navy functions; rather these wars will be fought as joint operations.

Digitizing the Information developed and used to carry out military operations is the major element of Information Warfare. This is now being referred to Enterprise as "Digitizing the Battlefield." It will, in part, help the army to remain a formidable force in this era of diminishing budgets and resources. When expanded to address joint and coalition warfare further benefits of operational efficiency will result. To this end, we see the expansion of the mission of Fort Monmouth to absorb C4I elements "other than army" a very intelligent recommendation.

A major challenge to the Department of Defense (DOD) during the 1990s is to maintain high quality military organizations with diminishing funds and fewer resources. As resources shirk, and the services becomes a smaller, CONUS-based force, communications and information technology will become even more crucial to military success. To meet these challenges, the Army and DOD as a whole, have focused on consolidating organizations in order to save money, preserve military value and avoid duplication of functions. Moving the Rome Laboratory to Fort Monmouth will enhance the synergism between the Army and Air Force as doctrine is developed enhancing joint war fighting strategies. This will further be developed in the recommendations section of this paper.

#### - Support for the Relocation Cost Estimate:

In our opinion, the \$53 million budgeted for this move is a reasonable figure and elements of the Rome Laboratory can be well accommodated within the infrastructure of Fort Monmouth with a minimum amount of additional infrastructure. Any additions will result in a strong "Return on Investment" (ROI) in a rather short time frame.

Fort Monmouth is a compact self contained entity providing a wide variety of services in small geographic area. The per organizational cost of providing these services decreases as the number of organizations increase. This is in contrast to the current Rome Air Development Center facility located at Griffis Air Force Base, New York. With the removal of active Air Force units at Griffis, the base has a very high overhead cost to support the rather small physical entity of the Rome Air Development Center. As shown in the Cobra report the American Taxpayer will realize a saving of over eleven million dollars per year with the relocation of function to Fort Monmouth. This saving can conceivably be greater if the "Cross Service" concept is fully adopted. Under this concept, the mission would be transferred to Fort Monmouth, and only those personnel minimally necessary to provide continuity to the function. The mission and responsibility to accomplish the mission would become integrated fully with cognizant missions of elements of Fort Monmouth.

#### **II. NEAR TERM BENEFITS:**

- Consolidation: (A Vision for the future of Fort Monmouth and Cross Service C4I)

As stated in the BRAC 95, Laboratory Joint Cross-Service Group Action Plan, the future Research, Development, Testing and Engineering (RDT&E) of the DOD will rely heavily on partnerships with industry, other government agencies and academe. Commercial technologies must be leveraged to support military needs while in-house R&D must be limited to those functions that are clearly DOD unique. To this end, R&D assets must be shared among the services. Retained will be only one Service military unique capability used by two or more services.

In deciding where to consolidate the scientific and technical functions, that are oriented toward supporting the "war fighting mission" analysts focus on the benefits of collocation, including synergism of applications and mission support. Synergism is key in these decisions because it allows DOD to maximize the military value of the affected organizations. Pentagon analysts also recognize that the future of today's military is in Tri-servicing. Substantial cost and effort can be saved when all three services (i.e. Army, Navy, Air Force) consolidate functions that they have been performing separately. This will result in lower infrastructure costs and the ability to better utilize funds for force modernization etc.

## - Fort Monmouth Role Developing Future Battlefield Concepts applicable to The Three Services:

Fort Monmouth is home to the Communications Electronics Command (CECOM). CECOM's mission is to "provide and sustain technologically superior command, control, communications, intelligence and electronic warfare equipment that will enable the intuitive commander to win the night, win the spectrum, and know the enemy." CECOM is made up of three entities: the research and development engineering center (RDEC), the logistics readiness center (LRC), and the Acquisition Center. These centers are well equipped to address cross service activities.

The Research & Development Engineering Center (RDEC) is a central player in the Army's Digitization of the Battlefield. It's five major directorates and support offices work closely with the PEOs, PMs, TRADOC, the six Battle Labs and the user community in many technical disciplines. RDEC promotes interoperability and provides much of the system engineering needed to integrate the battlefield and win the information war.

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The Logistics Readiness Center provides integrated, timely, cost effective, and high quality production and world wide logistics support for all CECOM systems, as well as many Program Executive Officer/Project Manager (PEO/PM) systems. The LRC is a multifaceted organization made up of eight major directorates who together perform the production and logistical functions needed to support a system from the time it is conceived through its manufacture and fielding until obsolescence and eventual retirement. This "cradle to grave" mission includes production engineering, product quality management, requirements developments and material inventory management, technical data/literature program management, total package material fielding, new equipment training, and field technical assistance.

The C3I Acquisition Center's responsibilities include the planning and acquiring of next generation, technologically superior communicationselectronics equipment as well as all acquisitions in support of base operations.

Fort Monmouth also houses the Department of the Army's Project Management (PM) and Project Executive Officers (PEO) in the area of Command and Control Systems, Communications Systems, and Intelligence and Electronic Warfare. CECOM provides matrix support to the PEO/PMs and works closely with them on all issues that affect Fort Monmouth. Other tenant organizations include the Joint Interoperability Engineering Office (JIEO), U.S. Army Information Systems Management Activity (ISMA) and Joint Computer-Aided Logistics System (JCALS).

#### - Fort Monmouth Located for Success :

The command's high-tech mission is well served at its location in central New Jersey. The organizations housed at Fort Monmouth take full advantage of the close proximity to several high quality universities and high-tech industries. Currently, Fort Monmouth has 68 research and development agreements with nearby universities and industry including, Princeton University, Rutgers University, Stevens Institute of Technology, New Jersey Institute of Technology, Monmouth College, AT&T Bell Laboratories, Bell Communications Research, and ITT Corporation. All of these agreements address various aspect of Information Warfare.

The base's location in the Northeast corridor allows the Army to recruit military and civilian personnel from the highest population of skilled engineers and scientists in the United States. The Army's ability to recruit from this pool of high-tech experts has undoubtedly contributed to CECOM's designation as a "Center of Excellence."

Tobyhanna Army Depot, the largest Communications-Electronics

maintenance facility within the Department of Defense is located only 2 1/2 hours away from Fort Monmouth, in Northeastern Pennsylvania. Fort Monmouth, as DOD's largest manager of communications-electronics equipment, has developed an economical and synergistic relationship with Tobyhanna. This relationship can have a direct benefit to any cross-service endeavors.

Item managers at Fort Monmouth travel easily to Tobyhanna for technical overview and return the same day, avoiding costly overnight per diem. Moreover, when problems arise or when emergencies occur, face-to-face meetings between the customer and the supplier have been facilitated by the close proximity of the installations and have produced an excellent working relationship. Fort Monmouth's Research and development work and modification work sometimes requires actual operational equipment. In these cases, Fort Monmouth personnel are easily accommodated by the quick and low cost of equipment movement from nearby Tobyhanna.

Finally, Fort Monmouth and Tobyhanna also share engineering resources. This relationship has produced electronics expertise unparalleled in DOD. The installations work together on special project management and contracting processes among other projects. The close physical location between Tobyhanna and Fort Monmouth has produced a synergistic relationship that has resulted in positive benefits to DOD. This regional presence has proven to enhance productivity and lower costs in both program management (CECOM) and depot management (Fort Monmouth).

#### - CURRENT JOINT ENDEAVORS AT FORT MONMOUTH:

Please note, only a representative sample is provided below.

Fort Monmouth can also support DOD as the center for Interoperability for the entire DOD and effectively work to support the information needs of the non-military sector of the government. The following paragraphs outline the various joint activities now active at Fort Monmouth.

• **JIEO:** The Joint Interoperability Engineering Office (JIEO) is currently located at Fort Monmouth. Fort Monmouth is a center of excellence for communication and electronics and it implements the standards and protocols developed at JIEO in its systems. CECOM also serves as DOD's executive agent for all services tactical communications switching systems and collaborates closely with JIEO in ensuring interoperability of all services equipment. This relationship has had a positive impact on DOD and the Army's communications abilities. We strongly support the location of JIEO at Fort Monmouth and recommend its retention at this location.

Today, only the Army enjoys the benefit of being collocated with JIEO. We suggest that the other services that currently do not have this advantage, bring their communications organizations to Fort Monmouth so that they too can enjoy close proximity to JIEO. Currently, the Air Force Electronic Systems Center is located at Hanscom AFB and the Navy Space and Naval Warfare Systems is located in Crystal City, Virginia in leased space. Overall, such action would improve interoperability and intercommunication among the services, and thus make JIEO better capable of performing its mission.

- **ISMA:** For the last 27 years project management for strategic and sustaining (i.e. non-tactical) communications, command and control and small computers has been carried out at Fort Monmouth by the Information Systems Management Activity (ISMA). ISMA works with both CECOM and ISC to accomplish its mission of providing ready to use communications, command and control and computer systems for the Army, Navy, Air Force, Departments of State and Commerce, the National Security Agency, the Federal Aviation Administration, and foreign allied governments. Recognizing the significance of ISMA and its synergistic relationship to the communications and information community, The Save Our Fort Committee proposes that ISC's acquisition element be united with CECOM's acquisition unit in order to facilitate the ISMA mission. ISMA is currently part of The Information System Command (ISC) (formerly the Army Communications Command) located at Fort Huachuca in Arizona.
- The value of ISMA at Fort Monmouth is supported by changing world history. In 1962, when the Strategic Communications Command (forerunner of to the Army Communications Command) was established the strategic and tactical worlds were completely separate. Today, this is no longer the case. The Information Age has brought strategic and tactical operations by emphasizing "seamless" communication systems which allow communication from the "foxhole to the White House." Information systems are now CONUS- based and the users in the field depend on CONUS-based assets to support the soldier wherever the action is through the Defense Information Infrastructure.
- The acquisition functions performed by CECOM and ISC to deploy systems to soldiers are nearly identical. Both Commands perform engineering, procurement, integrated logistics support, configuration management, and quality assistance. Combining these acquisition functions into a single command at Fort Monmouth would eliminate significant duplication/layering of functions and provide instant access to the talented labor pool available in the Northeast United States.
- The Information Systems Management Activity is in the forefront of Project Management within the Department of the Army and is physically located at

Fort Monmouth. It currently serves its worldwide customers in all areas of communications, command and control and computers. We believe that the criticality of the mission dictates that it become part of a PEO or be chartered as a separate PEO in its current physical location.

- The consolidation of the acquisition missions of ISC and CECOM makes sense. By combining the acquisition missions of CECOM and ISC, there will be a substantial reduction in staff personnel required to perform the mission and, most important, it will provide an excellent opportunity to implement the guidelines of the National Performance Review by reengineering the government information resources "corporation."
- **SATELLITE COMMUNICATIONS:** CECOM has two entities directly responsible for the development production and fielding of satellite communications equipment for the three services. Research is conducted by elements of the CECOM Space and Terrestrial Directorate and Project Management is provided by Project Manager SATCOM.
- **BATTLE COMMAND INITIATIVE (BCI):** The CECOM R&D Center is the lead entity on this key Advanced Projects Research Agency (ARPA) joint service program. This program has two initiatives, the Commanders in Chief Bubble and the Commanders Associate. Both of these initiatives are intended to provide commanders at all echelons and potentially in all services the with an advanced rapidly deployable communications and battle management system for joint contingency operations.
- JOINT ADVANCED DEMONSTRATION ENVIRONMENT (JADE)/JOINT TEST PLANNING WORKING GROUP (JTP-WG): The CECOM RDEC chairs the JADE/TP-WG of the Communications Networks Subpanel of the Joint Directors of Laboratories.
- GLOBAL DATA COLLECTION FOR OPERATION DESERT CAPTURE (ODC) II/DESERT HAMMER IV EXERCISE: The CECOM R&D Intelligence Electronic Warfare (IEW) Technology Assessment Center (IEW TAC) lead a Tri-service effort in the planning and implementation of a global data collection effort for the ODC II/Desert Hammer VI exercise. This effort provided the means for the development of a system to analyze the mechanism for which intelligence products are disseminated to the ultimate user.
- JOINT DEFENSE INTELLIGENCE SUPPORT SYSTEM (JDISS): This was a quick reaction project to field an enhanced intelligence support system to Korea and Fort Lewis. The effort was accomplished in record time and the system successfully fielded.

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#### - DEVELOPMENTAL TOOLS LOCATED AT FORT MONMOUTH THAT ENHANCE THE QUALITY AND DEPTH OF C4I PROJECTS:

The CECOM RDEC was designated by the Vice Chief of Staff of the Army, and the Army Acquisition Executive as the System Engineer for Digitizing the Battlefield. The Technology vision of CECOM and Fort Monmouth has been acknowledged by Army leadership as the strategy for Winning the Information War. As System Engineer, it is responsible for developing the technical architecture for the Digital Battlefield and are assisting the PEO's and the U.S. Army Training and Doctrine Command (TRADOC) in the development of the System and Operational Architecture's. All of its programs are being designed to reflect the well accepted objective of being integrated into these architecture's.

The following highlight specific accomplishments:

**Digital Integrated Lab/Testbed (DIL):** DIL is the fundamental tool for systems engineering and integration designed to optimize the evolution of architecture's and systems focusing on meeting the Army's and the Nation's objective of Winning the Information War through Battlefield Digitization. The DIL consists of integrated connected distributed laboratories, testbeds, Battle Labs, field sites, contractor testbeds, and simulations, along with engineering expertise in these facilities. The connected systems, combined with modeling and simulation couples command and control models with communication systems to simulate operational scenarios. Evaluation of an individual system's ability operate in the tactical environment is achieved by end-to-end testing within the integrated test bed.

The DIS captures specialized expertise to support Advanced Technology Demonstrations and Advanced War fighting Experiments allowing the CECOM R&D center at Fort Monmouth to be the technical bridge between Battle Labs, Basic Research, Early Technology, Industry and the Material Developer. The Rome Air Development Laboratory elements will easily be integrated into this framework. As an interface between the Battle Labs, the DIL is used as a tool enabling realistic evaluations of new technology effecting, tactics, doctrine, and operational concepts. The following laboratories reside in the DIL:

- COMMAND, CONTROL, AND COMMUNICATIONS (C3) LABORATORY:

This laboratory provides a test environment for Combat Net Radios and other tactical communication equipment.

# - TACTICAL DATA FUSION (TDF) AND SIMULATION AND MODELING LABORATORY:

The TDF Laboratory focuses on conducting research and development in the area of data fusion supporting Intelligence and Electronic Warfare (IEW)

#### systems.

#### - ADVANCES SENSOR EVALUATION FACILITY (ASEF):

This laboratory is permits the Army to better evaluate and understand the baselining and modeling of the Army's present and future night vision technologies.

## - ELECTRONIC WARFARE SURVIVABILITY INTEGRATION LABORATORY (EWSIL):

The establishment of an EWSIL provides the Army and other services with a facility for the full life-cycle development through post deployment support of Electronic Warfare (EW) sensors and countermeasures.

#### - LOCAL AREA COMMUNICATIONS INTEGRATION LABORATORY:

This laboratory is utilized to develop efficient communication networks and protocols to move vital Command and Control (C2) information within the local area of the battlefield.

#### - ARMY INTEROPERABILITY NETWORK (AIN):

External connections to the DIL will be provided by the AIN. The AIN was developed, operated and managed at Fort Monmouth. It provides, in part, interconnectivity between the Battle Command Labs at Fort Gordon, Fort Leavenworth, Joint Interoperability Test Center at Fort Huachuca, and other government and contractor locations.

#### **III. RECOMMENDATIONS -- LONG TERM VISION OF FORT MONMOUTH:**

In summary, Fort Monmouth has become a vital force in engineering the Digitized Battlefield and in the development of supporting C4I technology, and systems. The recommendation to move the Rome Air Development Center to Fort Monmouth is worth considerable merit. With a vision toward further consolidation, the realization that joint and coalition warfare will become a fact, and the further realization that DOD budgets will be still further curtailed, the following recommendations are made:

#### a. Bring DISA to Fort Monmouth

The honorable Emmett Paige, Assistant Secretary of Defense for Command, Control, and Intelligence suggested to us that he favors uniting JIEO with its parent organization, DISA. DISA is currently located in leased space in the National Capital Region. We propose bringing DISA to Fort Monmouth. This action would save considerable funding, as its rent as a tenant organization would be significantly less than the price of the commercial lease that DISA is currently paying. In addition, the CECOM Office Building will be vacant after CECOM personnel relocate to the Main Post of Fort Monmouth. DOD could consider purchasing that building to house DISA. Over a short period of time, this cost would again be significantly less than the rental payments that DISA currently makes.

Uniting JIEO and DISA at Fort Monmouth would accomplish the consolidation suggested by General Paige, while preserving the important relationship JIEO enjoys with CECOM at Fort Monmouth. [Other connections between DISA and Fort Monmouth?]

#### b. Bring the Information Systems Command from Fort Huachuca

The Information System Command (ISC) (formerly the Army Communications Command) is located at Fort Huachuca in Arizona. For the last 27 years project management for strategic and sustaining (i.e. non-tactical) communications, command and control and small computers has been carried out at Fort Monmouth by the Information Systems Management Activity (ISMA). ISMA works with both CECOM and ISC to accomplish its mission of providing ready to use communications, command and control and computer systems for the Army and other DOD systems worldwide. The Save Our Fort Committee proposes that ISC's acquisition element be united with CECOM's acquisition unit in order to facilitate the ISMA mission.

In 1962, when the Strategic Communications Command (forerunner of to the Army Communications Command) was established the strategic and tactical worlds were completely separate. Today, this is no longer the case. The Information Age has brought strategic and tactical operations by emphasizing "seamless" communication systems which allow communication from the "foxhole to the White House." Information systems are now CONUSbased and the users in the field depend on CONUS-based assets to support the soldier wherever the action is through the Defense Information Infrastructure.

The acquisition functions performed by CECOM and ISC to deploy systems to soldiers are nearly identical. Both Commands perform engineering, procurement, integrated logistics support, configuration management, and quality assistance. Combining these acquisition functions into a single command at Fort Monmouth would eliminate significant duplication/layering of functions and provide instant access to the talented labor pool available in the Northeast United States.

The Information Systems Management Activity is in the forefront of Project Management within the Department of the Army. It currently serves its worldwide customers in all areas of communications, command and control and computers. We believe that the criticality of the mission dictates that it become part of a PEO or be chartered as a separate PEO.

The consolidation of the acquisition missions of ISC and CECOM makes

10

sense. By combining the acquisition missions of CECOM and ISC, there will be a substantial reduction in staff personnel required to perform the mission and, most important, it will provide an excellent opportunity to implement the guidelines of the National Performance Review by re-engineering the government information resources "corporation."

#### c. Bring the Joint Computer Aided Logistics System to Fort Monmouth

#### d. Bring R & D Center from Fort Belvoir to Fort Monmouth

400 jobs from R & D center. Move AMC people into their spot and move R & D to Fort Monmouth.

by T.J. Kesolits 4/22/95

# Document Separator

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# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427 - 10

FROM: CHEEVER, CHARLES E.	TO: CIRILLO, FRANK
TITLE: BRAC 95 CO-CHAIR	TILE: AFTEAM LEADER
ORGANIZATION:	ORGANIZATION:
SAN ANTONIO BRAC 95	1) BCRC
INSTALLATION (5) DISCUSSED: BROOK AFR	

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CHAIRMAN DEXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	V			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
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DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER		X	
DIR./INFORMATION SERVICES							

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Prepare Reply for Staff Dir	ector's Signature		Prepare Direct Response	
ACTION: Offer Comments	and/or Suggestions		FYI	
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Franks Wert Brits Published 

April 26, 1995

Francis A. Cirillo, Jr. Air Force Team Leader Defense Base Closure and Realignment Commission 1700 N. Moore Street, Suite 1425 Arlington, VA 22209

Dear Mr. Cirillo:

Thank you for your April 20, 1995 letter and the opportunity to describe the San Antonio cantonment strategy, and specifically, the concept of operations for Brooks AFB in more detail.

The San Antonio cantonment strategy is straight-forward. Brooks AFB would be closed and all base operating support (BOS) and real property maintenance (RPMA) would be provided by Kelly AFB or Lackland AFB. This concept would accomplish the following.

- Brooks AFB would be closed.
- \$174 million in one-time closure costs would be avoided (\$11 million vice \$185 million).
- The 20 year new present value savings would exceed \$301 million--more than twice as much as the DOD proposal.
- The return on investment would begin in year one.

In addition, the risks of losing perhaps as many as 50-75% of the scientists and engineers (who tell us they will not move to Dayton and Panama City) would be avoided and the synergies with San Antonio's very substantial military and civilian human systems and bioscience communities (which can not be matched in Dayton and Panama City) would be preserved.

BRAC '95 P.O. BOX 1628 SAN ANTONIO, TEXAS 78232

210-229-2147

FAX: 210/229/1600

The San Antonio cantonment strategy is built on the following concept of operations:

- <u>BROOKS AFB.</u> Brooks AFB would be closed. A small portion of the base (approximately 15%) would be retained as a cantonment area. The remaining 85% would be made available for reuse. A conceptual drawing of the cantonment area is attached. However, it is only a concept: the actual boundaries would be determined by the Air Force. AFCEE would move into its new facility which would remain as a stand alone building in the reuse area. The few other activities that are presently located outside the cantonment area could remain as stand-alone activities or be moved into the cantonment.
- THE MISSIONS. HSC, AL, USAFSAM, AFCEE, AND HSC/YA would be retained in their present configurations. They would occupy their current facilities thereby negating the requirement for \$103 million of new military construction at Wright Patterson and Tyndall AFBs and \$82 million in movement, personnel, overhead, other, and one-time unique costs.
- BOS. Base operating support would be provided by Kelly AFB or Lackland AFB which are only 14 miles away. A detailed analysis of the support functions is attached. It shows a savings of 423 manpower spaces (Note: 391 was used in the briefing to the Commission and the COBRA runs to avoid confusion). Family housing was not retained in this proposal because additional family housing was not provided at Wright Patterson and Tyndall in the DOD proposal; however, it could be retained without substantially altering the savings. Minimal non-mission facilities were retained in the proposal making the Brooks Cantonment analogous to Wright Field (Area B) in the DOD proposal. The facilities closure factor was based on a building-by building review. Fire response service would be provided by the Ciry at a cost of \$70,000 per year.
- <u>RPMA.</u> Real property maintenance costs were developed using the "Real Property Replacement Costs" report (which was obtained under the Freedom of Information Act). This report was used to calculate the annual upkeep and repair costs and the utility costs. These data are also attached.
- MILITARY CONSTRUCTION. Five million dollars in military construction costs were included in the proposal for perimeter fencing and minor construction to facilitate moving a few activities from the reuse area into the cantonment. An additional one million dollars was included for minor modifications at Kelly or Lackland to accommodate the added BOS personnel

It is important to note that the laboratory capacity reduction (as measured in direct work years) achieved by the San Antonio proposal is identical to the reduction in the DOD proposal. In addition, \$174 million in one-time closure costs are avoided and a 20 year net present value savings of \$301 million--more than twice as much as the DOD proposal--is achieved.

The short time left before the Commission makes their final decision, makes it is very important that we have a common understanding of this concept of operations and the supporting data at the earliest possible time. We are, therefore, ready to provide any additional information you may require and to meet with you and the appropriate Air Force representatives at your convenience to review the data and resolve any remaining uncertainties. Please contact Paul Roberson at (210) 229-2124 to arrange a meeting or to obtain additional information.

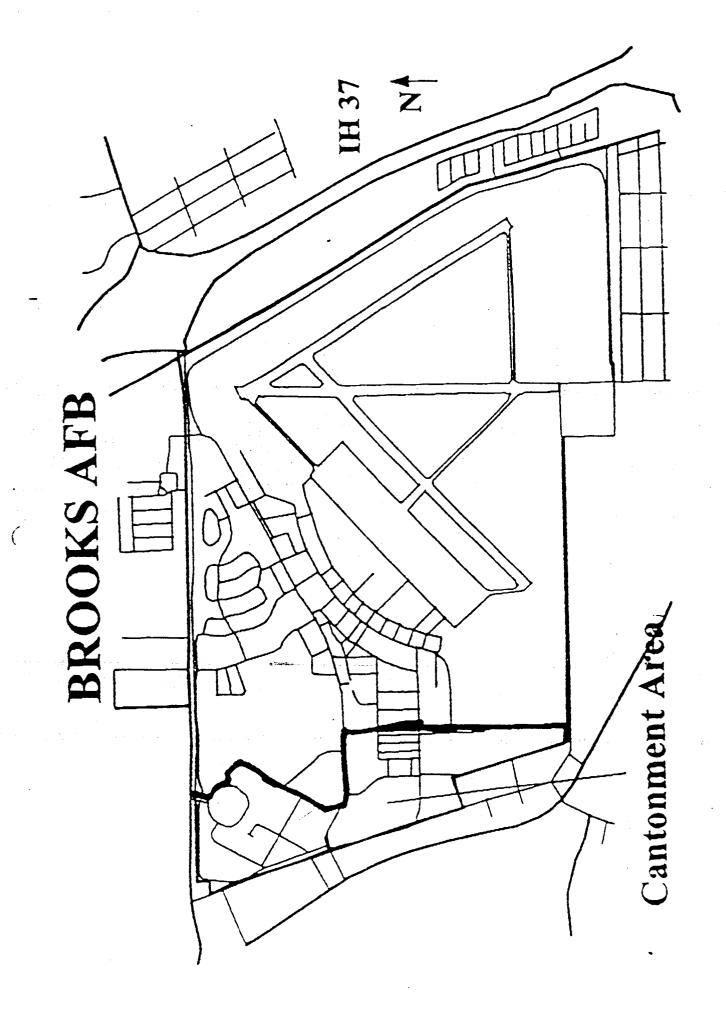
Sincerely,

Helen Ayala BRAC '95 Co-Chair

Charles E. Cheever, Jr BRAC '95 Co-Chair

be Villamal.

Jose Villarreal BRAC '95 Co-Chair



# CONCEPT OF OPERATIONS FOR THE BROOKS CANTONMENT

Table of Contents

Civil Enginecring Clinic Security Police Services Logistics Communications Air Base Group Personnel Financial Management Chaplain Contracting Systems Acquistion School Summary

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A harson officer, reporting to the Hust Base Civel Engencer, should be on-site at Brooks as the single point of contact.

BROOKS AIR FORCE BASE

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With the changes in the health care anticipated with the advent of TRRCARF, the retifiee support currently provided by Brooks could By satelliting approximately one-half the current Brooks Clinic staff, the workhoad and impact at Kelly for example, would be Civilian Manpower - saved  $\sim$ The future medical support is proposed to be provided from the other medical organizations in San Antonio. Hie existing (Time organization at Brooks AFB is proposed to be disbanced and all chine facilities variated. Estering <del>(</del> Ollissi 2 **BROOKS AIR FORCE BASE** Satellile **Concept** of operation 5 April 4, 1995 data be absorbed up to the new San Antonio-wide military health care region. **Assigned Manpower** CEVILIAI assigned to HSC environmental management Enlished Otticer imergency med. services Command/administration Diagnostic radiology ³reventive methoine Bioenvironmental • **Clinical** pathology Ambulatory care Medical material Flight Surgcon Fotal personnel Mental health Primary care workable. Pharmacy CHMic **Yental** 

A contrigent of one MID, a purse and two technicians on-site would be appropriate to accommodate the medical requirements at Brucks

17 The San Antonio EMS support entrently provided after daty hours, wift be provided 24 hours a day.

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# Concept of operation

The existing Security Police organization at Brooks AFB is proposed to be disbanded and all security police facilities variated.

- The future Police support is proposed to provided entry control, afarm monitoring, and hmited patrol duties.

The main gate (at the northeast side) will remain open.

The other gate (at HSC headquarters) will be open one hour in the morning and one hour in the atternoon.

- The Student Bifleting and Mission areas will be patrolled by after duty hours by future police support.

- There are three options for achieving this proposed future Police support:

Support from another Security Police organization (satellite).

-- Support from a Security Guard contract. -- Support from the San Antonio Police Department.

BROOKS AIR FORCE BASE April 4, 1995 data	Services Assigned Manpower Satellite Manpower - saved	$\begin{array}{c} Command \\ Command \\ Membership \& resources \\ Military support \\ Recreation support \\ Plans \& programs \\ O & 0 \\ Vouth activities \\ \end{array} \begin{array}{c} Olitiser Endisted \\ 1 & 2 \\ 3 \\ 0 & 0 \\ 10 \\ 10 \\ 0 \\ 0 \\ 0 \\ 10 \\ 0 \\ 0 \\ $	Total personnel $\overline{1}$ $\overline{16}$ $\overline{48}$ $\overline{21}$ $\overline{1}$ $\overline{6}$ $\overline{37}$	The existing Services organization at Brooks AFB is proposed to be disbanded and most Services facilities vacated. The future Services support is proposed to be provided from another Services organization (satellite).	The hiftering, bining Half and Gymnasium are proposed to continue operations - in support of the USAFSAM enlisted students. The enlisted students are proposed to be bifleted on base (buildings 717, 718, and 719) - the majority are pipeline students in AFSC awarding courses on-base billeting for officers will be discontinued. The fulleting office location (currently in building 214) will be relocated in building 719. This will require some minor construction and the associated cost should remain within the \$3(k)(00) minor construction linu. The fulleting end the associated cost should remain within the \$3(k)(00) minor construction linu. The fulleting that thurtding 722, will be retained the trende student dorn will be vacated (building 703) and female students will be hilleted in building 719. The Aumans' During Half (building 722) will be retained.	- The base library is proposed to be closed. The students are expected to use the technical library that is currently supporting the Armetionical Johnary that is currently supporting the	The child care center and the youth activities center will be closed. Base housing will be closed and no dependent youth will be resident on base.	- The Golf Course and Brooks Chin (Open Mess) concently receive no appropriated support. Their nature states will be deter inted
---------------------------------------------	-------------------------------------------------------	--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------	------------------------------------------------------------------------------------------------------------------------------	------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------	------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------	--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------	-------------------------------------------------------------------------------------------------------------------------------------------------------	----------------------------------------------------------------------------------------------------------------------------------

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Logistics		AS	Assigned Manpower		Satellite	บ	Σ	Manpower - saved	
Command Administration	Olficer 0 0	Enhated 0 2	Civitian   0	00		Oltiser 1 0	Enlisted 0 2	Civilian 1 0	
wredicar log istics Supply Transportation	0	<u>91</u> 2021 10	7 <u>+ 0</u>			0	2 8 21		
Total personnel	3	71	27	C-		<b>~</b>	<u>6</u> t	<b> </b> -	
			Concept of operation	, operatio	n L				

**BROOKS AIR FORCE BASE** 

The future Logistics support is proposed to to be provided from another Logistics organization (satellite). Logistics support is available under a support agreement for medical, non-medical supplies and equipment, transportation and vehicle maintenance.

The Logistics Material Control Activity (LMCA) will remain in the operational units (Armstroug Laboratory).

The LAICA is the primary point of material support for the remaining units at Brooks. The LMCA will unitize the host base stock inay be procured directly from the source. Warehousing at Brooks will be limited to essential mission requirements. supply channels for common stock items and make maximum use of automatic restocking. Those items not maintained m

The credit card system will be used to procure supplies and equipment as appropriate:

Automatic restocking of supply will be used where possible

Communications	Assigne	Assigned Manpower	Satellite		Мапромег - заved	- suved
Command Administration Systems support Systems technology Plans & programs	<u>О</u> llыкт Endiated 0 3 1 3 3 3 3 3 3 3 3 1 3 3 1 3 3 1 3 3 5 1 3 3 1 3 3 3 1 3 1	Civilian    1  8	00%00	<u>Other</u> 1 0 1 1	Entrated 0 7 2 1	Civihan 0 0 0 0 0
Total personnel Direct USAFSAM	5 0 42	27 2 feetain at HSC')	23	<b> </b> ~	<u></u>	-
~						

# Concept of operation

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The existing Communications organization at Brooks AFB is proposed to be disbanded and all communications facilities vacated. - The luture Communications support is proposed to be provided from another Communications organization (satellite)

The Direct USAFSAM positions will remain in-place at Brooks in support of this mission.

Air Base Group		Assigned Manpower	anpower	Satellite		Manpower - saved	- אירט
Command Command post Mission support Family support center Information management Plans & programs Readiness Social Actions	010 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Enlisted 0 5 5 6 6 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	Civiliau 2 0 2 2 2 2 2 2 2 1	o-~~50-~	2011ke		5. 2 0 0 0 0 0 1 -
Civilian personnel Atilitary personnel			01	00	0	· · · · · ·	20
Total personnel	ų	17	22 - 12	61	9	6	11 . 12
Museum	0		1 (retain at HSC)				
					•		

Concept of operation

The existing Base Commander and his staff at Brooks AFB is proposed to be disbanded and all command/staff fact/thes vacated. The tuture Base operating support is proposed to be provided from another Base organization (satellate).

The manpower positions shown in italic (overhires) are not counted in the totals.

The USAF Museum of Aerospace Medicine supports the "Histories and Heritage" portion of the USAF School of Actuspace Medicine curriculum. The curator position will remain in-place at Brooks in support of this mission.

Personnel		<b>Assigned</b> N	Assigned Manpower	Satellite	~	אמחףסשבר - גועכו	יאכין
Personnel Civilian personnel Education & training Mihtary personnel Long term civilian education	0 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Euliated 0 8 27 0	Curhau 0 8 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	ంచం కా	0 - 2 0 - 1	baselini 1	Civilian 0 11 0 2 2 0
Total personnel	·~	36	35	38	4  5	20	7

# Concept of operation

The existing Personnel organization at Brooks AFB is proposed to be disbanded and all personnel facilities vacated. The future Personnel support is proposed to be provided from another personnel organization (satellite).

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SE SE		
E BA		
FORC	April 4, 1995 data	
AIR	\pril 4,	
<b>BROOKS AIR FORCE BASE</b>	~	

Financial management	11	Assigned Manpower	mpower	Saleflite		Manpower - saved	baved .	
Programs/budget Cost analyst Accounting & finance	011681 1 0	liatal 0 8	Christian 4 9	<b>⇔</b> ~ ∞		Liuliaul 0 8	Cruturi 2 1	
Total personnel	3	8	8	11	<u>``</u>	×	5	
Comptroller Assistant comptroller for AL Assistant comptroller for YA	-05	0	2 (retain at HSC) 19 (retain at HSC) 9 (retain at HSC)					

# Concept of operation

- The existing Financial management organization at Brooks AFB is proposed to be disbanded and all financial management facilities Vacated.

The future Financial management support is projected to be provided from another imancial management organization (satellite).

The HSC Comptroller, the assistant comptrollers and the personnel driectly supporting the Armstrong Laboratory and the Human Systems Program Office will remain in place at Brooks in support of these organizations.

. Annara

C'haplain		Assigned	Assigned Manpower	Satellite		Manyxwer - saved	baved
Chaplains Administration	Officer 13 3 0	Enhated 0 3	Civilian 0 0	cı —	<u>धारि</u>   0	Oltaxi Enhated 1 0 0 2	Civilian 0 0
Fotal personne)	<b> ~</b>	~	0		-	<b>C</b> ,	0
			Concept o	Concept of operation			

he we open and a

The existing Chaptan organization at Brooks AFB is proposed to be disbanded and most chaptain facilities vacated.
 The Chapel facility is proposed to be retained for Sunday worship and oceasional special events.

The future Chaptain support is proposed to be provided from another chaptain organization (satellite).
 The support will include Sunday worship at Brooks in support of the on-base student population.

Contracting Base contracting Total personnel Contracting Policy Pricing Support to AFOMS R&D contracting		Assigned Manpower Linhsted Manpower 4 1 18 4 18 4 (re 2 (re 2 (re 19 (re	anpower Chylhau 18 18 1 (retain at HSC) 4 (retain at HSC) 2 (retain at HSC) 2 (retain at HSC) 19 (retain at HSC)	Satellite 15	Olliver	Manpower - saved Eidistei Chri 4 3 	saved £1ythau 3
Systems contracting Envnommental contracting Prof dev res ingt	すつて		6 (retain at HSC) 9 (retain at HSC) 4 (retain at HSC)			•	

# Concept of operation

- The existing Base level contracting organization at Brooks AFB is project to be disbanded and the associated facilities vacated - The future Base level contracting support is proposed to be provided from another base contracting organization isaleitie)

Environmental, Acquisition and R&D contracting with remain in-place at Brooks to support the AFCTE, HSCYYA, AL and USAESAM.

Systems Acquisition School

Assigned Manpower

Satellite Manpower - saved

Oltiser Eudested Cryptian

<u>Ottiver</u> Endiated 16 4

Total personnel

inhated Crythina 4 13 (retain at HSC)

HSC)

# Concept of operation

The Systems Acquisition School at Brooks AFB is proposed to be retained by HSC at Brooks.
 The associated facilities (buildings 556, 557, and 558) will vacated and the School will utilize space vacated by USAFSAM in building 180.

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		April 4,	April 4, 1995 Gata		
Fotals	Assigned Manpower Office Enlisted Cryph 5.7 3.5.7 3.8.4	npower Ersdau 3.8.4	Satellite 3 7 5	Manpower Otiker Eulisted 3 8 2 2 9	- saved Civilian 156
Potals do not include "overhires" or "retain at HSC" numbers	erhires" or "retain at HS	C" numbers	•		
	·		Total Savings = 423 (manpower spaces)	= 423 (manpowe	er spaces)
	e Secondaria				
rom the COBRA model (BRAC data 02/20/95), the civilian salary is \$46,642.	iodel (BRAC data 0 \$46,642.	2/20/95), the	156 x	= 246,642	\$7,276,152
row the COBRA model (BRAC data 02/20/95), the officer salary is \$78,668.	nodel (BRAC data 78,668.	02/20/95), the	36	38 x \$78,668 = \$2,989,384	12,989,384
row the COBRA model (BRAC data 02/20/95), the enlisted salary is \$36,148.	nodel (BRAC data \$36,148.	02/20/95), the	229 x	\$36,148 =	\$8,277,892
			Total S	Total Savings = \$18,543,428	543,428
					<b></b>

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# Document Separator

THE DEFENSE DASE CLUSURE AND NEADIODIDENT CONTINUED ON

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427 - 15

FROM: WARNER, JOHN	TO: DIXON	
TITLE: SENATOR (UA)	TTTLE: CHAIRMAN	
ORGANIZATION:	ORGANIZATION:	
U.S. CONGRESS	DBCRC	

INSTALLATION (s) DISCUSSED:

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	~			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	V			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON	1			COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS		<b></b>	<b>4</b>
				DIRECTOR OF R & A	A		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	V		
				NAVY TEAM LEADER	1		
DIRECTOR OF ADMINISTRATION	1			AIR FORCE TEAM LEADER	1		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			}
DIRECTOR OF TRAVEL	~~~			CROSS SERVICE TEAM LEADER	1		
DIR./INFORMATION SERVICES							

## TYPE OF ACTION REQUIRED

Prepare	e Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
Prepare	e Reply for Staff Director's Signature		Prepare Direct Response
ACTIO	N: Offer Comments and/or Suggestions		FYI
Subject/Remarks:			
	ITTING STATE OF UP MORE REGIONAL HO		
Due Date:	Routing Date: 950427	Date Origi	nated: 950427 Mail Date:

JOHN WARNER VIRGINIA

COMMITTEES ARMED SERVICES ENVIRONMENT AND PUBLIC WORKS. BULLS AND ADMINISTRATION AGRICULTURE, NUTRITION AND FORESTRY SMALL BUSINESS

# United States Senate

April 27, 1995

225 HUSSELL SENATE OFFICE HOW THM WASHINGTON EX 20510 4601 (2021.274 2623

CONSTITUENT SERVICE OF HELS

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 HUBANIO E. NA 242111111
 12031-052 2014

The Honorable Alan J. Dixon Chairman The Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

Dear Mr. Chairman:

-- -- --

On behalf of Governor Allen, Senator Robb and our congressional delegation, I hereby submit the Commonwealth of Virginia's agenda for how we intend to divide our 100 minutes presentation time, during the May 4th Regional Hearing in Baltimore. Following is that agenda:

3:35	pm	_	3:40	pm	Introductory Remarks by Governor Gerroe Allen
3:40	pm	-	3:45	pm	Remarks by Senator John Warner
3:45	pm		3:50	pm	Remarks by Senator Chuck Repu
3:50	pm		4:30	Ъш	Fort Pickett, Virginia, Introduced by
					Representative Norman Sistsky
4:30	$\mathfrak{p}\mathfrak{m}$	-	$4 \cdot 45$	ma	Kenner Army Hospital, Fort Less Virgin .
					Introduced by Representatives Sincerv and Robert Scott
4:45	pm		4:50	pm	U. S. Army Information Systems Software
					Command, Introduced by Represent reserve
					Tom Davis
4:50	pm		5:00	$\mathbf{p}\mathbf{m}$	U. S. Navy Space and Naval Wartare
					Systems Command, Introduced by Acting
					ton County Supervisor Ellen Pozeman
5:00	pm	-	5:15	рm	Naval Air Station-+Oceana, Introduced is
					Representative Owen Pickett.

We may request some minor changes to these time dividence of we get closer to the hearing date; however we do not an economic any substantial changes.

The Honorable Alan J. Dixon April 27, 1995 Page Two

I look forward to seeing you in Baltimore.

With kind regards, 1 am

Sincerely, John Warner

JW:pcs

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# Document Separator

THE DELENSE DASE CLUSURE AND NEARAUMENT COMMANDIAN

750428-7

# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

FROM: SARBANES, PULLES,	TO: DIXUN
TILE: SENATOR (MD)	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
U.S. CONGRESS	DBCRC

INSTALLATION (s) DISCUSSED:

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INTT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR				COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	~			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			[
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A			
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	~		
•				NAVY TEAM LEADER	10		
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	~		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	V		
DIRECTOR OF TRAVEL	V			CROSS SERVICE TEAM LEADER	V		
DIR./INFORMATION SERVICES				······································			

# TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature		Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	V	FYI

Subject/Remarks:

FORWARD	ing copy	OF WITH	JES LIST FOR MARYLANIC
BASES	ATTHE	BALTIMORE	REGIONAL HEARING.

Due Date:	Routing Date: 950423	Date Originated: 450427	Mail Date:

# United States Senate

WASHINGTON, DC 20510-2002

April 27, 1995

The Honorable Alan Dixon Chairman Base Closure and realignment Commission 1700 N. Moore Street Suite 1425 Arlington, VA 22209

when responding 950425

PIRASO TOTAL O MIS TWITCH

Dear Chairman Dixon:

As requested in your letter of March 24th, I am writing to submit names of witnesses for your regional hearing on Maryland facilities included in the Secretary of Defense's recommendations. The Maryland presentation will consist of five individual community presentations. In addition to the schedule and order for these presentations, I am also providing the name and title of each witness and approximate time allocations, as requested.

These witnesses are being recommended by myself, Senator Mikulski, and the appropriate Member of the House of Representatives.

Fort Ritchie Military Affairs Committee (30 minutes):

- o Mr. Lonnie Knickmeier (29 minutes) retired employee, Ft. Ritchie
- o Mr. Herb Meininger (1 minute) retired Garrison Commander, Ft. Ritchie

Advocates for Naval Surface Weapons Center, Annapolis (25 minutes):

o Mr. Jim Corder (20 minutes) retired Assistant Head of Propulsion and Auxiliary Systems Directorate

o Mr. Larry Argiro (5 minutes) retired Head of the Machinery R&D Directorate, NSWC - Annapolis

Naval Surface Weapons Center, White Oak (25 minutes):

- o Mr. John Tino (10 minutes) retired employee, NSWC White Cak
- o Mr. Mike Subin (15 minutes) Chair, White Oak Task Force

The Honorable Alan Dixon April 27, 1995 Page 2

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Publications Distribution Center, Baltimore (15 minutes):

o Ms. Cathy Kropp (14 minutes) Computer Assistant, USAPDC

o Mr. Bill Weiman (1 minute) Forklift Operator and Local Union 1409 Vice President, USAPDC

Fort Meade Advocacy Committee (10 minutes) :

o Colonel Kent Menser (10 minutes) retired Garrison Commander, Ft. Meade

In addition to these witnesses, I will introduce Governor Glendening at the outset as well as any Delegation member who is not able to stay. Those members who are able to stay will have an opportunity to speak following the community presentations. A maximum of two minutes will be allotted to each member.

Thank you for your assistance. If I can provide you with any additional information, please do not hesitate to contact me or have your staff contact my staff at (202)224-4524.

With best regards,

Sincerely,

Paul S. Sarbanes United States Senator

PSS/rjl

# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428 - 10

FROM: STE WHOLM, CHARLES	LTO: LEZY, NORMAND G.				
TITLE: REP. (TX)	TITLE: DIRECTOR				
ORGANIZATION: U.S.CONGRESS	OFFICE OF LEG LIAISON				
INSTALLATION (5) DISCUSSED: DYESS AFB					

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INTT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	-		1
STAFF DIRECTOR	V			COMMISSIONER COX	-		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	s		
GENERAL COUNSEL	4			COMMISSIONER KLING	-		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	-		
				COMMISSIONER ROBLES	-		
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE	~		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS	<u></u>	• <u>-</u> ,	
				DIRECTOR OF R & A	1		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
· · · ·				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		1	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	1		•••• •••••
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	-		-
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DIR./INFORMATION SERVICES							

# TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature					
Prepare Reply for Staff Director's Signature		Prepare Direct Response					
ACTION: Offer Comments and/or Suggestions	V	FYI					
Subject/Remarks:							
REQUESTING A COPY OF	FA	MC PAMPHLET					
55-57, WHICH DISCUSSES ON BASE DROPZONE AND LANDING ZONE CAPABILITY.							
Due Date: Routing Date: 950428	Date Origi	nated G50427 Mail Date:					

CHARLES W. STENHOLM 17TH DISTRICT

TEXAS

COMMITTEES:

BUDGET

AGRICULTURE

RANKING MEMBER, SUBCOMMITTEE ON GENERAL FARM COMMODITIES

SUBCOMMITTEE ON RESOURCE CONSERVATION. RESEARCH & FORESTRY Congress of the United States House of Representatives

Washington, DC 20515

April 27, 1995

### Please Respond to:

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Ξ

Ξ

WASHINGTON OFFICE. 2 1211 LONGWORTH HOUSE OFFICE BUILDING WASHINGTON, D.C. 20515 (202) 225-8605

> DISTRICT OFFICES: P O. BOX 1237 STAMFORD, TX 79553 (915) 773-3623

P.O. Box 1101 ABILENE TX 79604 (915) 673-7221

33 E. TWOHIG AVENUE, #318 SAN ANGELO, TX 76903 (915) 655-7994

Maj. Gen. Normand G. Lezy Director Office of Legislative Liaison Room 4D927 The Pentagon Washington, D.C. 20330-1160

Dear General Lezy:

We have been reviewing the certified BRAC 95 Air Force Base Questionnaire for Dyess AFB. Overall, the questionnaire provides good information. Hoever, it does not specifically identify Dyess' on-base drop zone (DZ) and landing zone (LZ) capability. Instead, the questionnaire references AMC Pamphlet 55-57 (9 Jun 94) as the source for its DZ and LZ information.

Please provide me a copy of this AMC Pamphlet or at least the applicable pages that cover the identification of the DZs and LZs. Your immediate support of this request is appreciated. With kind regards, I remain

Sincerely yours,

Charles W. Stenholm Member of Congress

CWS: CD

cc: 1995 BRAC Commission (Air Force Team)

# Document Separator

TOWNER THAT THE THE THE THE	LLUSUKE AND	NEALIGNMENT	CONTRODION
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# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 95(425-15)

FROM: DEUTSCH, MICHAELE.	TO: $D \setminus X \cup \sim$
TITLE: LECAL DIRFUTUR	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
CENTER FUR CUNSTITUTIONAL RICHTS	DBCRC
INSTALLATION (5) DISCUSSED:	

INSTALLATION (5) DISCUSSED:

5 8 5 **4**...

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON		1		COMMISSIONER CORNELLA	V		
STAFF DIRECTOR	1			COMMISSIONER COX	L		1
EXECUTIVE DIRECTOR	L.			COMMISSIONER DAVIS	1	1	1
GENERAL COUNSEL		(T)		COMMISSIONER KLING			1
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	L		1
				COMMISSIONER ROBLES	L		
DIR./CONGRESSIONAL LIAISON	V			COMMISSIONER STEELE	1/		
				·			1
DIR./COMMUNICATIONS			·	REVIEW AND ANALYSIS		••••••••••••••••••••••••••••••••••••••	• • •
	1			DIRECTOR OF R & A	~		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	~		
······································				NAVY TEAM LEADER			†
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	1		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER		·	<u>*</u>
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	ź.		
						······································	
DIR./INFORMATION SERVICES	1						

# TYPE OF ACTION REQUIRED

TIFE OF ACT	ion huge				
Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature			
Prepare Reply for Staff Director's Signature		Prepare Direct Response			
ACTION: Offer Comments and/or Suggestions	1	FYI			
Subject/Remarks: EXPRESSING CONCERN THAT DBCRC 15 LIMITING ACCESS FOR CITIZEN'S WISHING TO SPEAK AT PUBLIC HEARINGS					
Due Date: 950505 Routing Date: 950428	Date Origi	nated: G50421 Mail Date:			

# CENTER FOR CONSTITUTIONAL RIGHTS 666 BROADWAY NEW YORK, NEW YORK 10012

### **BOARD OF TRUSTEES**

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Robert Boehm

**CO-PRESIDENTS** Vicki Alexander, M.D. Arthur Kinoy

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DEPUTY LEGAL DIRECTOR Margaret Carey

### STAFF

Rebecca Jackson Sheldon Kershon Margaret L. Ratner Orlando Sarmiento Beth P. Stephens Marie Wilson Lee Ann Woods Dorothy Zellner April 21, 1995

PARKE ICON TO THE MERICOL With Marshan 45 C425-15

Alan Dixon Chairman Defense Base Closure & Re-Alignment Commission 1700 North Moore Street - Suite 1425 Arlington, VA 22209

Dear Mr. Dixon:

The Center for Constitutional Rights has been contacted by citizens groups who wish to express their opinions concerning the defense base closings and realignments projected for the New York-New Jersey metropolitan area. Two of the groups, the Coalition for Alternatives on Ft. Dix and the American Friends Service Committee, have already written to you to voice their concern that the scheduled format of the May 5th public meeting of your Commission in New York City will not allow them an opportunity to be heard.

Obviously Congress has been concerned with the impact on the public of these closures and re-alignments. At least three sections of the U.S. Code, viz., 10 USC 2587, 10 USC 2391, and 40 USC 484, deal with the de-commissioning and re-alignment of these military bases. The laws cover varied aspects of these changes including economic dislocation, environmental impact, priorities for re-use and a host of other issues which impact on the affected communities.

Congressional concern in this area, coupled with a mandate that your commission hold public meetings, manifests an intent on the part of Congress that the public be given a voice in deliberations which directly affect the health and welfare of not only the affected communities, but the whole nation.

The District of Columbia Court of Appeals has noted that limiting access to public hearings on fundamental concerns such as highway placement (D.C. <u>Federation v. Volpe</u>, 343 F2d 436 ((D.C. Cir., 1970) and pesticide registration (<u>Environmental Defense Fund v. Ruckelshaus</u>, 439 F.2d 485 (D.C. Cir., 1971)) can be likened to depriving citizens of the right to vote. In both cases the court ruled against federal agencies whose restrictive hearing practices were denying substantial sectors of the public adequate due process and equal treatment. Other lower federal courts have subsequently followed this precedent.

Alan Dixon, Chairman Defense Base Closure & Re-Alignment Commission April 24, 1995 Page 2

In the current controversy your Commission has limited access to the May 5th meeting strictly to those who wish to speak about defense related job losses in Bayonne, Ocean Terminal and Lakehurst. While people with these concerns deserve to be heard, the laws concerning base closure and re-alignment have a wider scope. Since no hearings have been scheduled to deal with issues of base conversion to civilian production or base conversion to housing for the homeless or a host of environmental issues, it seems likely that interested citizens probably will not be able to participate and the intent of Congress will thus be thwarted.

Such restrictions also impinge on the right to free speech and public assembly by screening participants on the basis of the expected content of their speech.

I urge you to open the scheduled public meeting to all who wish to voice their opinions. Democracy works best when all those interested can participate, not when pre-ordained dicta are ratified by a "safe" constituency.

May I hear from you concerning this request.

Sincerely yours,

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Michael E. Deutsch Legal Director

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# EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # _

FROM: PARKIWSON SCOTT H.	TO: CORNELLA, AL
PRESIDENT & CEO	TITLE: COMMISSIONER
ORGANIZATION:	ORGANIZATION:
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INSTALLATION (S) DISCUSSED: OGDEN DEPOT	, HILL AFB

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	-		
STAFF DIRECTOR	-			COMMISSIONER COX	5		
EXECUTIVE DIRECTOR	•			COMMISSIONER DAVIS	~		
GENERAL COUNSEL	~			COMMISSIONER KLING	~		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	~		
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				NAVY TEAM LEADER			
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Scott H. Parkinson President & CEO

April 25, 1995

Al Cornella, Commissioner The Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Commissioner Cornella:

On behalf of the citizens and business people in Northern Utah I wish to thank you for your consideration at the recent regional hearing in Albuquerque. We appreciated you and your fellow commissioners' respectful attention to our presentation for Defense Depot Ogden Utah (DDOU) and Hill Air Force Base.

Hill DDO '95 Inc., has worked on this effort for two years. We are convinced that the base closure legislation is the best way to achieve the budget goals of the Federal Government. Further, we believe the present commission members are honest and independent and will listen and act on logical arguments. It may sound trite and naive; but, we believe the facts will drive the base closure decision process.

Again, thank you. Should you need any additional information or wish to discuss this further please call.

Respectfully.

Scott H. Parkinson

2404 Washington Boulevard Suite 1100 Ogden, Utah 84401 801 , 621 , 8300 FAX 801 , 392 , 7609



April 25, 1995

Rebecca Cox, Commissioner The Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Commissioner Cox:

On behalf of the citizens and business people in Northern Utah I wish to thank you for your consideration at the recent regional hearing in Albuquerque. We appreciated you and your fellow commissioners' respectful attention to our presentation for Defense Depot Ogden Utah (DDOU) and Hill Air Force Base.

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Again, thank you. Should you need any additional information or wish to discuss this further please call.

Respectfully,

Scott H. Parkinson

2404 Washington Boulevard Suite 1100 Ogden. Utah 84401 801 - 621 - 8300 FAX 801 - 392 - 7609



April 25, 1995

Gen. J. B. Davis, Commissioner The Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Commissioner Davis:

On behalf of the citizens and business people in Northern Utah I wish to thank you for your consideration at the recent regional hearing in Albuquerque. We appreciated you and your fellow commissioners' respectful attention to our presentation for Defense Depot Ogden Utah (DDOU) and Hill Air Force Base.

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Respectfully,

Scott H. Parkinson

2404 Washington Boulevard Suite 1100 Ogden, Utah 84401 801 , 621 , 8300 FAX 801 , 392 , 7609



April 25, 1995

MG Josue Robles, Commissioner The Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Commissioner Robles:

On behalf of the citizens and business people in Northern Utah I wish to thank you for your consideration at the recent regional hearing in Albuquerque. We appreciated you and your fellow commissioners' respectful attention to our presentation for Defense Depot Ogden Utah (DDOU) and Hill Air Force Base.

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Respectfully,

Scott H. Parkinson

2404 Washington Boulevard Suite 1100 Ogden. Utah 84401 301 . 621 . 8300 FAX 801 . 392 . 7609



April 25, 1995

Wendi Louise Steel, Commissioner The Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Commissioner Steel:

On behalf of the citizens and business people in Northern Utah I wish to thank you for your consideration at the recent regional hearing in Albuquerque. We appreciated you and your fellow commissioners' respectful attention to our presentation for Defense Depot Ogden Utah (DDOU) and Hill Air Force Base.

Hill DDO '95 Inc., has worked on this effort for two years. We are convinced that the base closure legislation is the best way to achieve the budget goals of the Federal Government. Further, we believe the present commission members are honest and independent and will listen and act on logical arguments. It may sound trite and naive; but, we believe the facts will drive the base closure decision process.

Again, thank you. Should you need any additional information or wish to discuss this further please call.

Respectfully,

Scott H. Parkinson

2404 Washington Boulevard Suite 1100 Ogden, Utah 84401 801 . 621 . 8300 FAX 801 . 392 . 7609



#### Scott H. Parkinson President & CEO

April 25, 1995

S. Lee Kling, Commissioner The Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Commissioner Kling:

On behalf of the citizens and business people in Northern Utah I wish to thank you for your consideration at the recent regional hearing in Albuquerque. We appreciated you and your fellow commissioners' respectful attention to our presentation for Defense Depot Ogden Utah (DDOU) and Hill Air Force Base.

Hill DDO '95 Inc., has worked on this effort for two years. We are convinced that the base closure legislation is the best way to achieve the budget goals of the Federal Government. Further, we believe the present commission members are honest and independent and will listen and act on logical arguments. It may sound trite and naive; but, we believe the facts will drive the base closure decision process.

Again, thank you. Should you need any additional information or wish to discuss this further please call.

Respectfully,

Scott H. Parkinson

2404 Washington Boulevard Suite 1100 Ogden, Utah 84401 801 . 621 . 8300 FAX 801 . 392 . 7609

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#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION 950428-2

#### EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

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TITLE: PRESIDENT, JOHW, PEWILLY	TITLE: CHAIRMAN		
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ALR FORKE ASSOC HOMESTEAD	OBCRC		
INSTALLATION (s) DISCUSSED: HOMESTEAD AFB			

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
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#### TYPE OF ACTION REOUIRED

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#### JOHN W. DEMILLY, Jr. CHAPTER #385 OF THE AIR FORCE ASSOCIATION P. O. BOX 901605, HOMESTEAD, FL 33090-1605

April 23, 1995

The Honorable Alan Dixon Chairman, Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite S-1425 Arlington, Virginia 22209

Pioarso refer to this rumber when responding 95

Dear Chairman Dixon,

The John W. DeMilly, Jr. Chapter of the Air Force Association wishes to express its concerns about the Department of Defense's recent recommendation to permanently assign the 301st Rescue Squadron to Patrick Air Force Base, Florida.

As you are no doubt aware, the 1993 Commission -- in the wake of Hurricane Andrew -- recommended the 301st return to Homestead Air Reserve Base where it would be collocated with the 482nd Fighter Wing and it's F-16 aircraft. That decision was predicated on a complex set of issues...the combat aspect of the unit's mission, the strategic location of the Homestead site relative to Latin America and the Caribbean Basin, the availability of a post hurricane Special Appropriation to assist in funding the return of the units and the serious economic impact the loss of the 31st Fighter Wing and the rest of the active duty forces would have on an community struggling to recover from the most expensive natural disaster to befall our nation...to name just a few.

We are particularly dismayed by the Department of Defense's reversal of position on this matter in spite of frequent reassurances to the community by senior Air Force leaders that they intended to return the 301st to Homestead (see Attachments 1, 2 and 3). While we recognize they must continue to adjust the force structure to cope with the many demands placed upon them, we do not see that the relocation of the 301st is in the best interests of the nation. The attached Issue Paper on the 301st addresses the crux of our concerns.

We recognize the immensity of the job you have ahead of you and thank you for your willingness to take on a task so critical to the interests of our nation. We wish you patience, perseverance and wisdom as you deal with these crucial issues.

Sincerely

Michael E. Richardson President

Attachments

- 1. Letter, dated Nov 10, 1993, from Sec of AF Widnall to Representative Meek
- 2. Letter, dated Sep 28, 1993, from MGen Stein to Representative Meek
- 3. Extract from Congressional Hearings, dated March 9, 1994
- 4. Issue Paper: 301st Rescue Squadron



NOV 1 0 1993

N'NY 1 8 100-

The Honorable Carrie P. Meek House of Representatives Washington, DC 20515-0917

Dear Ms. Meek:

The Air Force has been actively working to complete cleanup and restoration activities at Homestead Air Force Base. When Hurricane Andrew leveled much of the base in 1992, the Air Force decided to submit the base for closure. No firm commitment to rebuild Homestead occurred until the Defense Base Closure and Realignment Commission redirected the Air Force Reserve to return to Homestead as tenant units at a civil airport. The Commission recommended this to the President 1 July 1993, he forwarded the report on to Congress 3 July 1993, and Congress voted it into law 20 September 1993.

Even though the law directing the rebuilding of Homestead has been in effect for less than a month, the 482nd Fighter Wing will move back to Homestead by 31 March 1994. The 482nd is on a time schedule to vacate MacDill Air Force Base since the Department of Defense transfers airfield operation to the Department of Commerce, or another federal agency, on 1 April 1994. To meet this deadline, rebuilding 482nd facilities at Homestead remains the highest priority.

Design costs for rebuilding 301st facilities have already been spent, with estimated completion dates of June through September 1996 for most projects. If the 301st moves back to Homestead now, the Air Force Reserve must provide leased modular facilities at a cost additive to permanent facilities construction. For personnel who return to their squadron operations building, at least two more interim moves will occur, since they must move out of the building during permanent construction. Moving back to Homestead before 301st permanent facilities are ready creates additional cost, as well as turmoil for the members of the 301st Rescue Squadron.

This permanent change of station to Patrick Air Force Base accomplishes two objectives. First, it provides the members of the 301st Rescue Squadron stability. They know they will be in the Patrick Air Force Base area for three years. They can buy houses and move out of temporary living quarters. Additionally, the Air Force Reserve eliminates temporary duty expenses amounting to approximately \$250,000 per month. I would like to stress that this change of station does not mean the 301st must remain at Patrick Air Force Base permanently. It is an interim measure only, designed to save costs and meet the unique needs of our Homestead reservists caused by Hurricane Andrew's devastation.

I hope this information is helpful to you; please let me know if you have any more concerns.

Sincerely,

(Vilual!

Sheila E. Widnal)



#### DEPARTMENT OF THE AIR FORCE washington DC 20330-1000



OFFICE OF THE SECRETARY

2 8 SEP 1993

The Honorable Carrie P. Meek House of Representatives Washington, D.C. 20515

Dear Ms. Meek:

The 301st Rescue Squadron, an Air Force Reserve unit, was temporarily reassigned by the Air Force to Patrick Air Force Base, Florida, in September 1992 after Homestead Air Force Base was destroyed by Hurricane Andrew. The temporary nature of the reassignment has had an unsettling effect on the 146 full-time personnel in the 301st and their families. Additionally, the Air Force Reserve has been paying approximately \$250,000 per month in temporary duty expenses for these employees.

In order to provide increased stability to the lives and families of our personnel, the Air Force Reserve will issue permanent change of station orders to these employees no later than September 30, 1993. This action will enhance mission accomplishment by dealing with very real humanitarian concerns and will cost approximately \$1.8 million.

In accordance with the decision of the 1993 Defense Base Closure and Realignment Commission, the 301st <u>will</u> return to Homestead upon completion of their new facilities. Homestead construction will take approximately three years. Total savings are estimated to exceed \$5.0 million.

We trust this information is useful.

Sincerely

PAUL E. STEIN Major General, USAF Director, Legislative Liaison

MILITARY CONSTRUCTION APPROPRIATIONS FOR 1995

#### HEARINGS

#### BEFORE A

#### SUBCOMMITTEE OF THE

#### COMMITTEE ON APPROPRIATIONS

#### HOUSE OF REPRESENTATIVES

#### ONE HUNDRED THIRD CONGRESS

#### SECOND SESSION

#### SUBCOMMITTEE ON MILITARY CONSTRUCTION APPROPRIATIONS

W. G. (BILL) HEFNER, North Carolina, Chairman

THOMAS M. FOGLIETTA, Pennsylvania CARRIE P. MEEK, Florida NORMAN D. DICKS, Washington JULIAN C. DEXON, California VIC FAZIO, California STENY H. HOYER, Maryland RONALD D. COLEMAN, Texas BARBARA F. VUCANOVICH, Nevada SONNY CALLAHAN, Alabama HELEN DELICH BENTLEY, Maryland DAVID L. HOBSON, Obio

WILLIAM A. MARMELLI, HENRY E. MOORE, and MARY C. ARNOLD, Subcommittee Staff

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Printed for the use of the Committee on Appropriations

U.S. GOVERNMENT PRINTING OFFICE WASHINGTON: 1994

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#### WEDNESDAY, MARCH 9, 1994.

#### DEPARTMENT OF THE AIR FORCE, AIR FORCE RESERVE, AND AIR NATIONAL GUARD

#### WITNESSES

JAMES F. BOATRIGHT, DEPUTY ASSISTANT SECRETARY OF THE AIR FORCE

MAJOR GENERAL JAMES E. MCCARTHY, THE AIR FORCE CIVIL ENGI-NEER

BRIGADIER GENERAL JOHN A. BRADLEY, DEPUTY TO THE CHIEF OF THE AIR FORCE RESERVE

BRIGADIER GENERAL (S) PAUL A. WEAVER, JR., DEPUTY DIRECTOR, AIR NATIONAL GUARD

#### STATEMENT OF THE CHAIRMAN

Mr. HEFNER. The committee will come to order.

Today we will review the Military Construction, Family Housing, and Base Closure Programs of the Air Force, Air Force Reserve and the Air National Guard. Our witnesses today are Mr. James Boatright, Major General James McCarthy, Brigadier General John Bradley of the Air Force Reserve, and Colonel Paul Weaver of the Air National Guard.

Gentlemen, we appreciate you appearing before the committee here this morning. And I see you have a composite statement for the active as well as Reserve components and your statement will be made a part of the record, and you can summarize and proceed in any way that you see fit. And I understand that you will do the summarizing, Mr. Boatright. You pull rank on the fellows. It is always good to have you back with us year after year.

#### STATEMENT OF JAMES F. BOATRIGHT

Mr. BOATRIGHT. Thank you, Mr. Chairman and Members of the committee. I appreciate the opportunity to be here to discuss the Department of the Air Force military construction and military family housing budget request, and the Air Force part of the defense base closure and realignment budget request for fiscal year 1995. With me is Major General James McCarthy, the Air Force Civil Engineer, Brigadier General Bradley, the Deputy Chief of Staff of the Air Force Reserve, and Colonel Paul Weaver, the Deputy Director of the Air National Guard.

I appeared before this committee last year and indicated that it would be my last appearance. As you know, Mr. Chairman, I had planned to retire last month, but I must tell you that the Secretary of the Air Force is very persuasive and I have reluctantly agreed to stay on another year to help the Air Force develop its recommendations for the final round of base closures in 1995. As a re[CLERK'S NOTE.—Questions for the record submitted by Mrs. Meek:]

#### MILCON AT PATRICK AFB

Question. Reports have come to my attention that there may be military construction at Patrick Air Force base designed to provide additional facilities to accommodate the 301st. It would be the height of folly to place construction of temporary facilities for a temporarily-assigned unit before construction of the permanent facilities that will be needed for the return of the 301st. Will you therefore provide the committee, for the record, with a listing of all military construction projects that are currently underway at Patrick AFB, including any that are in the specifications development, planning, design, engineering, and construction phases.

Answer. There were no Military Construction projects at Patrick to accommodate the 301st, however the Reserve spent \$3.4M of supplement reserve O&M funds to implement the temporary beddown of the 301st. This provided the absolute minimum facility support they required until their return to Homestead in FY 97. The active Air Force has not spent any money to beddown the 301st. The following information is provided for the record.

	FY Project Title	Scope	(1000)	Status
93	Replace family housing	250 Units	22,500	CHST.
93	Regional sewer connection	Lump Sum	7,700	100% DSG.
93	Improve family housing	60 Units	3,174	100% DSG.
94	Underground fuel storage tanks	44	1,850	CHST.
94	Replace family hereing	155 Units	15,388	100% DSG.
95	Replace family heusing	75 Units	7,145	100% DSG.

Question. Provide a sublist of any and all of the above MILCON projects that are for the use of the 301st Rescue Squadron.

Answer. No military construction projects at Patrick AFB support the 301st Rescue Squadron.

#### MILCON TO SUPPORT THE 301ST AT HOMESTEAD

Question. Mr. Boatright, something on page 3 of your testimony caught my eye. You said, "As we sit here today, the Air Force is collecting data necessary to support the analysis for BRAC 1995." I am extremely concerned about what this procedure at this time may mean for the return of the 301st Air Rescue Squadron to Homestead Air Force Base. The BRAC '95 process may be manipulated—or at least skewed—by giving the impression that there is nothing at Homestead AFB to support the 301st.

As I understand it, as of this date, the military construction needed to support the 301st is only in the design stage. Inputs for BRAC have to be submitted by July of this year; but as of that date, the 301st can very truthfully check off the "zero" in the facilities column of the report, because there are no facilities for the 301st at Homestead AFB at the present time; construction won't even begin until late this year; and construction won't even be completed AT THE PRESENT RATE until mid-1996 at the earliest. My concern is that the BRAC process can be influenced at the

My concern is that the BRAC process can be influenced at the early staff level by virtue of the information made available by DOE. My concern is that BRAC will be encouraged to use perfectly accurate—but misleading—information to justify simply writing off the design work that has been done so far at Homestead and redirecting the 301st to some other base—say, Patrick AFB.

Can you give me assurances that the information submitted to BRAC '95 will faithfully and accurately reflect that the military construction needed to support the 301st at Homestead has been delayed because of the Air Force's own decisions?

Answer. The Air Force has every intention of complying with the Defense Base Closure and Realignment Commission recommendation to relocated the 301st Air Rescue Squadron to Homestead as soon as the necessary facilities are complete. Of the supplemental appropriation for restoration of Homestead, the Air Force identified \$18.83 million for support of the 301st. Another \$16.44 million of construction will support requirements common to both the 301st and the 482 FW. The Air Force has not deliberately delayed the construction at Homestead. Rather, we are continuing to work the design and construction in a timely manner consistent with the normal construction process. Remaining deficiencies will be programmed, consistent with budget priorities, in future years. The remaining facility deficiencies will not keep the 301st from relocating to Homestead and our plans continue to be the return of the 301st in October 1996.

#### FAST-TRACK MILCON AT HOMESTEAD AFB

Question. Last year when you appeared before this committee, you said that you were prepared to expedite both design and construction of projects at Homestead AFB. You said that "I think we are ready to do some concurrent design and construction using a fast-track approach." My concern, as you see from my first question, is that fast-tracking didn't work in terms of the construction needed for the 482nd Fighter Wing's return to Homestead; deadlines slipped, and there is still a lot that needs to be done. My question is, can you make that fast-track approach work for construction of the facilities needed for the return of the 301st? Are you ready today to do some concurrent design and construction work on these projects at Homestead?

Answer. First of all, the fast-track approach for construction of facilities needed for the 482nd Fighter Wing's return to Homestead did work. Although other facilities will still be constructed to support the 482nd, those facilities are not needed immediately and did not prevent the 482nd from returning to Homestead. In fact, the 482nd returned five days prior to their scheduled return date of April 1, 1994. Since the fast-track approach worked so well for the 482nd, we will pursue a similar fast-track approach to expedite construction of the 301st facilities. We will follow a "design/build" strategy, which means we will hire Architectural and Engineering (A/E) firms to design the facilities, and those same A/E firms will subcontract construction firms, usually ones already tied to the A/ E firms, to actually build the facilities. The A/E firms will remain on-board to monitor construction and resolve any problems that may arise. This "design/build" process will cut months from the standard practice of hiring A/E firms to design the facilities, and then selecting construction firms without input from the A/E firms.

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Question. Will you give the committee for the record a listing of the essential projects that need to be completed at the minimum before the 301st Air Rescue Squadron can return to Homestead AFB?

Answer. The facilities that must be in place before the 301st can return to Homestead are listed below:

1. HH-60 Helicopter Maintenance Hangar (\$3.05 million); 2. HC-130 Fuel Systems Maintenance Hangar (\$4.55 million); 3. HC-130 Maintenance Hangar (\$3.25 million);

4. 301st Headquarters/Squadron Operations Facility (\$3.10 million);

5. Pararescue Facility (\$1.85 million);

6. Avionics/ECM Shop (\$1.15 million);
7. Engine Inspection & Repair Shop (\$0.91 million);
8. Survival Equipment Shop (\$0.97 million).
Question. Will you please provide for the record a listing of the total number of projects that need to be completed for the return of the 301st Air Rescue Squadron to Homestead AFB?

Answer. The following lists all the projects that will support the 301st Air Rescue Squadron at Homestead AFB:

1. HH-60 Helicopter Maintenance Hangar (\$3.05 million);

2. HC-130 Fuel Systems Maintenance Hangar (\$4.55 million);
 3. HC-130 Maintenance Hangar (\$3.25 million);

4. 301st Headquarters/Squadron Operations Facility (\$3.10 million);

5. Avionics/ECM Shop (\$1.15 million);

7. Engine Inspection & Repair Shop (\$0.91 million);

8. Survival Equipment Shop (\$0.97 million);

9. Repair Physical Fitness Center (\$1.40 million);

10. Add/Alter Communications Facility (\$1.00 million);

11. Repair and Alter Vehicle Maintenance Facility (\$2.30 million);

Infrastructure (\$5.90 million);

Medical Training Facility (\$2.70 million);
 Security Police Facility (\$0.94 million);

15. Small Arms Firing Range (\$1.10 million);

16. Fire Fighter Training Facility (\$1.10 million).

Question. Will you please provide for the record a listing of the projects that you will fast-track and on which you will use "concurrent design and constrction" approaches?

Answer. We will fast-track all of the projectors needed to support the 301st Rescue Squadron. The projects have been grouped into five "like facilities" packages. Five separate Architectural and Engineering (A/E) firms will be selected, each experts in the design and construction of the facilities in their particular package. In this way, the five A/E firms can design and construct the facilities in their packages concurrently. The projects within each of the five facilities packages needed to support the 301st are listed below:

#### 301ST RESCUE SQUADRON AREA PACKAGE

1. HH-60 Helicopter Maintenance Hanger (\$3.05 million); 2. HC-130 Fuel Systems Maintenance Hangar (\$4.55 million); 3. HC-130 Maintenance Hangar (\$3.25 million);

4. 301st Headquarters/Squad Ops Facility (\$3.10 million);

#### 258

5. Pararescue Facility (\$1.85 million);
 6. Avionics/Electronic Countermeasures Shop (\$1.15 million);
 7. Engine Inspection and Repair Shop (\$0.91 million);
 8. Survival Equipment Shop (\$0.97 million).

#### RENOVATE FACILITIES PACKAGE

Repair Physical Fitness Center (\$1.40 million);
 Add/Alter Communications Facility (\$1.00 million);
 Repair/Alter Vehicle Maintenance Facility (\$2.30 million).

#### INFRASTRUCTURE PACKAGE

1. Infrastructure (\$5.90 million).

#### ADMINISTRATIVE AREA PACKAGE

Medical Training Facility (\$2.70 million);
 Security Police Facility (\$0.94 million).

#### TRAINING AREA PACKAGE

1. Small Arms Firing Range (\$1.10 million); 2. Fire Fighter Training (\$1.10 million).

- 30 -

#### **ISSUE PAPER**

#### **301ST RESCUE SQUADRON**

On March 1, 1995, the Secretary of Defense recommended to the 1995 Base Closure and Realignment Commission (BRAC) that they reverse the 1993 Commission decision directing the return of the 301st Rescue Squadron to Homestead Air Force Base. The South Florida community feels that this recommendation is flawed for several reasons. A discussion of those concerns is outlined below, organized according to the criteria used by the BRAC.

#### **MILITARY VALUE:**

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1. The DoD recommendation to locate the 301st at Patrick Air Force Base is based upon the squadron assuming primary responsibility for Space Shuttle support and Avon Park range clearing activities.

A. The recommendation fails to note that the primary mission of the squadron will remain combat rescue. As such, the Squadron will be required to maintain combat proficiency and remain vulnerable to deployments in response to contingencies through out the world.

B. The peacetime mission of any combat squadron is to maintain the proficiency of its aircrews in the peculiar skills required by their wartime mission...and combat rescue remains one of the most complex and dangerous missions assigned to any Air Force unit. To detract from that training is a misuse of the unit and poses a very real threat to the lives of the aircrews, both those in the squadron and those who they are tasked to rescue. While the space support mission may have broad parallels to combat rescue, it clearly does not provide the wide spectrum of tasks required in a combat environment.

C. We point out there are no other combat forces located at Patrick AFB with which the Squadron can routinely practice or coordinate procedures. The nearest Air Force combat squadron is currently the 93rd Fighter Squadron located at Homestead Air Reserve Base. We also note that Homestead is used on a regular basis by other combat units who deploy to take advantage of the training environment offered in South Florida.

D. It appears the 301st will require off site travel to remain proficient in their primary mission. The Air Force envisioned savings resulting from locating the 301st at Patrick apparently will only be replaced by the costs required to deploy the squadron to train in its combat mission.

E. It is illogical to locate a unit based on its secondary mission. The need for ready access to realistic training in its primary mission should be the overriding requirement for locating any combat tasked organization.

2. Secondly, we challenge the frequent assertion that space support is limited to a peacetime mission.

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A. As the Desert Storm experience taught us, timely exploitation of space has rapidly evolved into a essential combat asset. It seems extremely unlikely that space operations will cease in the event of a major contingency or war. In fact, it now appears space operations are likely to accelerate under such scenarios.

B. Consequently, if the 301st's space support mission is essential to operations at Cape Canaveral and the Kennedy Space Center, we anticipate the availability of the squadron as a combat asset will be significantly reduced. We must ask, "Can the country afford to terminate East Coast space operations if the 301st is required to deploy in support of a contingency "?

C. If -- as we expect -- the answer is no, then we assert the space support tasking effectively precludes using the squadron in a combat role. If that is the case, it becomes difficult to justify dedicating a combat rescue squadron to the mission given the additional expense required to maintain the unit's combat proficiency.

#### **RETURN ON INVESTMENT:**

It is impossible to challenge the government's cost and savings estimates without access to their COBRA computer model and their data base. However, we believe the following issues need to be investigated.

1. The DoD asserts the one time cost to implement this decision is \$4.6 million. However, the 1993 Air Force COBRA estimate for new construction at Patrick AFB alone was \$6.7 million. In either case, these estimates seem unrealistically low given reports received from 301st members that the Patrick flightline is saturated, that the 301st temporary facilities are seriously deficient and that a permanent beddown of the 301st will require virtually all new facilities. Given the Homestead construction experience, we feel the estimate needs to be carefully reviewed.

2. Additionally, the one time costs to move the squadron will require an additional BRAC 95 funding authorization. However, funding for 301st facilities at Homestead was available from a FY 92 Special Appropriations Bill designed to reestablish a functional airport at Homestead -although it appears that reprioritization of 482nd Fighter Wing projects by the Air Force Reservesa may significantly reduce the funding available for 301st projects. The 301st projects were already in design with -- pre BRAC recommendation -- completion dates projected in mid 1996. Returning the squadron to Patrick will only delay its ultimate beddown date.

3. The DoD also asserts an annual \$1.5 million operating savings will occur if the squadron locates at Patrick. It maintains these savings will accrue by deferring the space support TDY costs that would be required if the unit remained at Homestead.

a. As noted above, we feel these savings are largely illusory. Any savings generated by locating at Patrick for the space support mission are likely to be offset by additional costs that will be required for the unit to deploy to maintain its combat rescue proficiency.

b. Additionally, if the space support mission is conducted in support of space shuttle missions as the DoD justification indicates, it appears appropriate that NASA be responsible for the cost of those operations and that the deployments should have no effect on the DoD budget.

4. We have been told that collocating the 301st at Homestead with the 482nd will reduce overall manning requirements of the two units by 20 positions through the consolidation of common shops and offices. If true, this reduction alone must produce savings well in excess of 500,000 per year (20 positions X \$25,000 / year average salary plus benefits). Additionally, the avoidance of construction costs for duplicative facilities at both Homestead and Patrick must be considered.

5. Lastly, we are aware that corrosion is a severe problem at Patrick as the base is literally situated on the beach. Conversely, Homestead is situated approximately two miles inland and protected by an off shore barrier reef. Corrosion is not a serious problem at Homestead. The difference in these two environments and its impact on aircraft maintenance costs and mission availability must be considered.

#### **IMPACT:**

1. The metric used by the DoD to measure economic impact of proposed actions on effected communities -- loss of jobs as a percentage of the overall work force in the statistical metropolitan area -- is too simplistic to apply to an area which is still recovering from the most expensive natural disaster ever experienced by this nation.

A. Hurricane Andrew ravished an area of South Dade County encompassing approximately 400-500 square miles. The eye of the storm passed directly over Homestead AFB and the communities surrounding the base were among the most heavily impacted. Total damage estimates are placed at approximately \$30 billion. In the aftermath of the storm, the area lost nearly one third of its population base, its businesses and the associated ad velorum tax base. While recovery has progressed, the area has not returned to its pre-storm economic status and will not for several years.

B. Thus, any attempt to judge the impact of the loss of the 301st's 341 jobs -- and the associated families -- in the hurricane impacted area by measuring them relative to the overall County employment base is futile. Homestead AFB is an exceptional case and the standard metric is an ineffective measurement tool. The Commission must apply common sense and empathy if it is to accurately assess the true impact of moving the 301st from the Homestead area.

2. Lastly, the DoD recommendation seriously erodes the federal government's previous commitments to assist in returning the South Dade County area -- and Homestead AFB in particular -- to a level of economic vitality commensurate with pre-storm conditions. While the loss of the squadron may be relatively small in absolute terms, it serves as a graphic symbol of the federal government's deteriorating commitment to South Dade's hurricane damaged communities.

# Document Separator

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### EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950501 - 6

FROM: LAWSON, FRANK T.	TO: CANTWELL, FRANK
TITLE: SENIOR EVALUATOR	TITLE: AF SR ANALYST
ORGANIZATION:	ORGANIZATION:
GAO	DBCRC

INSTALLATION (s) DISCUSSED:

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OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	~		1	COMMISSIONER COX			1
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			1
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS		<u></u>	
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EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
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DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	V		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	1		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
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DIR./INFORMATION SERVICES		-					

#### TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions		FYI
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Due Date:	Routing Date (5050)	Date Origi	nated: 950428 Mail Date:

#### United States General Accounting Office

**Cincinnati Regional Office** 

Cincinnati Commerce Center 600 Vine Street, Suite 2100 Cincinnati, OH 45202-2430

April 28, 1995

Mr. Frank Cantwell Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA 22209

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Dear Mr. Cantwell:

As requested by Julia Denman, Assistant Director, Defense Management and NASA Issues, the enclosed folder containing Aerospace Guidance and Metrology Center-related information is submitted for your review. The documentation includes GAO's December 1994 report entitled <u>Aerospace Guidance and Metrology Center: Cost Growth and Other Factors Affect</u> <u>Closure and Privatization</u> (GAO/NSIAD-95-60), and two assessment reports and briefing documents prepared by Coopers and Lybrand Consulting.

If you have any questions or need additional information, please contact me (513/684-7181) or Julia Denman (202/512-4290).

Sincerely, Frank T. Lawson

Frank T. Lawson Senior Evaluator

Enclosure

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### EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950502-8

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FROM: SHAW, KENNETH.A.	TO: NIXOW
THE CHANCELLOR & PRESIDENT	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
SYRACUSE UNICERSITY	DBCZC
ENSTALLATION (S) DISCUSSED: ROME LAB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
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#### TYPE OF ACTION REOUTRED

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Due Date:	950509 Routing Date: 950502	Date Origi	nated: 950425 Mail Date:			



Celebrating the Syracuse Student -Past, Present, and Future

April 25, 1995

Alan Dixon, Chairman Base Realignment and Closure Commission 1700 N. Moore Street Arlington, VA 22209

Pleasa nation to this multicer when reasonding 950502-8

Dear Chairman Dixon:

I add my voice to those of many others calling for the Rome Laboratory to remain in Central New York as a vital and productive contributor to the creation of new knowledge and to the economic well being of our state and nation. The lab is one of the most important intellectual resources in the area and would be sorely missed by scores of educators and researchers at Syracuse University, Cornell University, and elsewhere.

The highly productive relationship between this University and the Rome Lab spans many years. Our scientists have done research at the lab and their scientists have worked here. We have collaborated on projects that have drawn on the expertise of local businesses as well, bringing together both people and resources in ways that have provided benefits for hundreds of our neighbors. These kinds of interactions represent, it seems to me, the kinds of synergies that should be encouraged.

It is also true that the interactions that have been so beneficial exist because of the geographic proximity between our two sites. Our relationship as near neighbors has been a critical factor in developing the symbiosis that we have come to see as unique and well worth preserving. This is a kind of relationship that would take a very long time to develop should the Rome Lab move to another site.

I strongly urge you to reconsider the closing of the Rome Laboratory. While I do understand the need for cost efficiencies in the military, I also believe that too much will be lost if this facility is dismantled. I appreciate your attention to this matter.

Sincerely,

Kenneth A. Shaw

CHANCELLOR AND PRESIDENT 300 Tolley Administration Building Syracuse, New York 13244-1100 · 315-443-2235 · Fax 315-443-3503

Y R A C U S E UNIVERSIT Y

4/25/95

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### EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # $_{950502-9}$

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ORGANIZATION:	ORGANIZATION:			
PLUE DIAMOND GROWERS	DBCRC			
INSTALLATION (S) DISCUSSED: MCCLELLAN AFB				

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	1			COMMISSIONER COX			
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April 25, 1995

Honorable Alan J. Dixon Defense Base Closure and Realignment Commission Suite 1425 1700 N. Moore Street Arlington, Virginia 22209

Dear Chairman Dixon:

We are writing to request that you keep McClellan Air Force Base open.

As the high-tech depot in the Department of Defense, McClellan Air Force Base is in an excellent position to support America's future military forces.

Pentagon leaders, including General John Shalikashvili, acknowledge that future conflicts will be increasingly dependent on technological advances. The high-tech "smart" bomb nature of the Persian Gulf War gave us a glimpse of these advances. As General Shalikashvili pointed out, the Gulf War "showed a snapshot of this revolution in progress."

McClellan's microelectronics capabilities, advanced composite technologies, large and small radar applications, electro-optics "night vision" program, and electronic warfare systems expertise make our base even more important for our nation's military requirements in the future. Therefore, McClellan should not only stay open, its missions should be expanded as part of BRAC '95.

McClellan Air Force Base has the bipartisan support of the entire Sacramento community. We urge you to preserve this irreplaceable national asset.

Sincerely,

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Walter F. Payne President and CEO

(0432L)

cc: Steve Easter Steve Huffman

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450502-10

#### EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

FROM: MAIHAR, TIMOTHY	TO: DIXON
TITLE: PRESIDENT	TITLE: C HALDMAN
ORGANIZATION:	ORGANIZATION:
WEST POINT SOC. OF INLANDEMPIRE	DBCRC
INSTALLATION (S) DISCUSSED: MARCH AFB./	ELTORO MCAS

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DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

#### TYPE OF ACTION REQUIRED

Prepare Reply fo	r Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for	Staff Director's Signature	Prepare Direct Response
ACTION: Offer	Comments and/or Suggestions	FYI

Subject/Remarks:

SUPPORTING PROPOSAL TO MOVE THE HELICOPTER UNITS FROM EL TORO TO MARCH AFB, A INFR Routing Date: 95( Due Date: QF Date Originated Mail Date:



#### WEST POINT SOCIETY of the Inland Empire/Palm Springs



April 26, 1995

The Honorable Alan Dixon, Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

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Dear Chairman Dixon

I represent and speak for the members of the West Point Society of The Inland Empire and Palm Springs, a geographically diverse group of alumni from The United States Military Academy who reside in Riverside and San Bernardino Counties. We are seriously concerned over both the high costs and the reduction in quick deployment capabilities involved in the pending move of USMC aviation units and headquarters organizations from El Toro Marine Corps Air Station to Miramar Naval Air Station.

A far better solution, based on BRAC 93 data, is outlined in the enclosed booklet entitled **The March Opportunity**, prepared by the Military Affairs Subcommittee of the March Joint Powers Authority. This solution would be for the USMC to relocate their rotary-wing aviation units and aviation command organizations to March Air Force Base. Fixed wing units would still relocate to planned BRAC '93 locations at Miramar Naval Air Station.

This action would result in considerable dollar savings, operational enhancements, and improvements in troop and family welfare. The Department of Defense should also take advantage of the unique geographical location of March as well as a recently completed \$200 M base facilities construction program which would provide the Marines with much needed new construction which does not presently exist at Miramar.

This relocation can be accomplished without changing the BRAC '93 decision to realign March to accommodate Air Force Reserve and National Guard units and functions. The Air Staff decision to move active duty forces to other bases to achieve economies of scale does not need to be changed in any way.

The following benefits deserve your consideration:

a. Greatly enhanced USMC rapid response capability to meet national defense emergency Time Phased Deployment List requirements.

b. Improved USMC training capabilities.

c. About one-third of a billion dollars in immediate savings (\$ 326 M) in one-time relocation costs. (Note : This figure will probably increase upon further examination during BRAC 95.)

d. Annual savings of **\$ 50 M** based on currentannual operating expenses of \$50 M for March, and \$100 M for Miramar.

e. \$ 29 M ten-year cumulative savings in annual housing and quarters allowances.

Aligned with increased readiness and long-run cost savings is a most important factor, the welfare of USMC troops and their families. Currently many Marines stationed at MCAS, El Toro and MCAS, Tustin cannot find affordable housing near their their duty stations. They are thus forced to commute long distances in dangerous traffic from lower cost civilian communities in the Riverside and Moreno Valley area to El Toro/Tustin. More Marines have lost their lives on the freeways because of this problem than were lost in Desert Storm. In view of the lack of military housing and high cost of living in the San Diego area the same situation would exist at Miramar.

The welfare and happiness of service members and their families are important keys to unit and service readiness. Long and frequent separations of service personnel from their families can be avoided or mitigated by the selection of March for the USMC unit redeployment outlined above. Thus, it is important that the welfare, safety and accommodations of these deserving members be given proper weight in determining the stationing of USMC deployable units.

In regard to the above, the West Point Societies of Los Angeles and Orange Counties and The U.S. Naval Academy Alumni Association, Los Angeles Chapter, have been supportive in our briefings on this matter. Our members have extensive familiarity with the operational aspects involved. We also have long and deeply held beliefs in securing for our nation the finest military capability obtainable within the resources available. The combined Quad-County strength of USMA and USNA alumni plus associated service academy Parents Clubs totals over 3500. These groups have a tradition of support for our Armed Forces as well as for the type of national defense enhancements and dollar savings described above.

In light of the above we respectfully request that the Defense Base and Realignment Commission view our proposal in a favorable light and include it as an action for a redirect prior to your May 17 deliberations regarding additions and deletions to the DOD list of recommendations for closures and realignments.

Sincerely,

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T/mothy V. Mahar (USMA Class of 1974) President, West Point Society of The Inland Empire/Palm Springs

## Document Separator

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### EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950501-7

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ORGANIZATION:		······		ORGANIZATION:					
KELLY AFB	>			OBCRC	DBCRC				
INSTALLATION (S) DISCUSSED: KELLY AFB									
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CHAIRMAN DIXON				COMMISSIONER CORNELLA					
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GENERAL COUNSEL	V			COMMISSIONER KLING					
MILITARY EXECUTIVE				COMMISSIONER MONTOYA					
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#### TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signa	ture		Prepare Reply for Commissioner's Signature		
	Prepare Reply for Staff Director's Si	gnature		Prepare Direct Response		
ACTION: Offer Comments and/or Suggestions		uggestions		FYI		
Subject/Remarks: EXPLAINING REASON REAL PROPERTY MAINTENANCE COSTS WERE HIGH FOR KELLY AFB COMPARED TO OTHER DEPOTS. IWPO DAVI						
Due Date:	Routing	Date: 95.0501 D	ate Origin	nated: G 5050   Mail Date:		



DEPARTMENT OF THE AIR FORCE HEADQUARTERS SAN ANTONIO AIR LOGISTICS CENTER (AFMC) KELLY AIR FORCE BASE, TEXAS

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MEMORANDUM FOR DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

ATTN: Ms. Anne Recse 1700 N Moore St Ste 1425 Arlington VA 22209

FROM: SA-ALC/CCE 100 Moorman St Ste 1 Kelly AFB TX 78241-5808

SUBJECT: Real Property Maintenance A (RPMA) Cost

1. We appreciate your inquiry about the high RPMA cost for Kelly AFB as compared to the other depot installations. We have researched this issue and determined there was no consistency between depots on reporting the various cost elements. We had information which lead us to believe that utilities and custodial services should be included in RPMA, which is where we categorized these costs. However, it is apparent to us that the other depots did not categorize utilities and custodial services as RPMA. It also appears the other depots may have included some or all of their utilities and custodial services in Base Operations and Support.

2. A comparison of RPMA counts submitted by each center reflect significant deviations as shown below:

INSTALLATION	<u>RPMA</u>
HILL AFB	\$6.1M
KELLY AFB	<b>\$</b> 16.9M
McCLELLAN AFB	\$5.6M
ROBINS AFB	\$6.1M
TINKER AFB	\$3.6M

3. Cost categories included as RPMA in the Kelly AFB submission are as follows:

	FY94
Utilities	\$7.5M
Custodial Services	5.3M
Civil Engineering (CE) Services	IIM
CE Materials	0.9M
Demolition	0.5M
Architectural and Engineering Design	0.3M
Reimbursement of Base Produced Water	0.3M
All Other	0.2M
TOTAL*	\$16.1M

 Inflation factor of 5.8% applied to this total to arrive at the \$16.9M (FY96) cost identified in the Kelly COBRA.

4. As you can see from the above data, \$12.8M or 80% of the 16.1M is for utilities and custodial services which were apparently left out of the other depot installation's submission.

5. Based upon our review, inconsistent procedures were used across the depot installations. Therefore, we recommend the DBCRC require a bottoms-up review (information by PEC and cost category) be performed to standardize inputs to ensure the submissions are valid and consistent throughout the command.

6. Our point of contact is Ms. Deborah Wilson, SA-ALC/FMPF. DSN 945-4757, ext. 891.

## Document Separator

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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950501-5

FROM: CURTIS, LEWIS	TO: REESE, ANN
TITLE: COMMANDER. (MAJGEN)	TITLE: CROSS SERVICE DOD AWALYST
ORGANIZATION:	ORGANIZATION:
KELLY AFB	NBCIZE
INSTALLATION (S) DISCUSSED: KELLY AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR				COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	~			COMMISSIONER KLING			
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DEPARTMENT OF THE AIR FORCE HEADQUARTERS SAN ANTONIO AIR LOGINTICS CENTER AFACT

2 3 APB 1995

MEMORANDUM FOR DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

ATTN: Ms. Anne Reesc 1700 N Moore St Ste 1425 Arlington VA 22209

FROM: SA-ALC/CC 100 Moorman St Ste 1 Kelly AFB TX 78241-5808

9:30

15

SUBJECT: Supervisor to Employee Ratio

1. Attached please find a talking paper in response to a question on the current supervisor to employee ratio at San Antonio Air Logistics Center. The ratio has increased since the beginning of FY95 to the current level.

2. Our point of contact is Ms. Deborah Wilson, SA-ALC/FMFF, DSN 945-4757, ext. 891.

TIC th Cardrel MONE NUTTERCER

Attachment: Talking Paper

#### TALKING PAPER ON SAN ANTONIO AIR LOGISTICS CENTER (SA-ALC) SUPERVISOR TO EMPLOYEE RATIOS

- BACKGROUND: An Air Force plan to increase supervisory/managerial span of control is currently being formulated. This plan would be based on the President's Executive Order, the National Performance Review (NPR), and Department of Defense (DoD) guidance concerning span of control. The Executive Order has required the span of control to be doubled and the NPR has established a goal for supervisor to employee ratios of 1:14.32 by the year 1999. DoD has determined it has an average supervisor to employee ratio of approximately 1:7 (based on 30 Sep 93 baseline date) and has set a rough goal of 1:15 by the year 2000.
- CURRENT STATUS: The SA-ALC Human Resources Management Board was briefed on the above information on 25 Mar 95. During this briefing, local statistics were given as well as a comparison of all Air Logistics Centers (ALCs). The most current available statistics are us follows:

#### SA-ALC LOCAL statistics

Product Directorates	1:10,78
Air Base Wing	1: 7.21
Total SA-ALC	 1:10.12

AIR LOGISTICS	CENTERS COMPARIS	<u>DMBA POSITIONS</u>
Hill AFB UT (OO-ALC)	1:11.55	1:13.16
Keily AFB TX (SA-ALC)	1:10.23	1:12.11
McClellan AFB CA (SM-ALC)	1:10.84	1:13.64
Robins AFB GA (WR-ALC)	1:10.94	1:14.73
Tinker AFB OK (OC-ALC)	1:10.86	1:12.61

Based on locally derived statistics

** Based on statistics provided by HQ AFMC/DPCC All statistics are based on assigned personnel as of 31 Mar 95

- CONCLUSION: All the ALCs' Depot Maintenance Business Area positions are grouped between a 1:12 to 1:15 ratio which is far above of 1:7 baseline average identified DoD-wide. Considering the "rightsizing" effort underway, these ratios are not unexpected. Losses in positions tend to take place first in the non-supervisory ranks, with reorganization and supervisory losses following. However, with the high level of attention given to these statistics, SA-ALC feels confident that it can meet the goals set forth by the Executive Order, the NPR, DoD and the Air Force.

- PREPARER: Mr. Dave Edwards, SA-ALC/DPCC, DSN 945-4208, 26 Apr 95

9:34

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# Document Separator

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### EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # -2502-12

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TITLE:	TITLE: ( H) AIRINAN
ORGANIZATION:	ORGANIZATION:
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INSTALLATION (5) DISCUSSED: ELTORO - MAR	2CH AFB

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GENERAL COUNSEL	L			COMMISSIONER KLING			
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#### WILLIAM G. KOGERMAN 25381 "G" Alicia Parkway LAGUNA HILLS, CALIFORNIA 92653 (714) 855-9889

April 25, 1995

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Figure and the state of the figure 9503-12

The Honorable Alan Dixon Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

Dear Commissioner Dixon,

I am writing you once again on the eve of your visit to California. My appeal is singularly focused, achievable, and well corroborated. I ask only that you and your august commission physically revisit MCAS El Toro facility for a briefing on the closing of MCAS El Toro -- particularly in light of the yet unresolved relocation of the Third Marine Aircraft Wing helicopter assets.

Succinctly stated, the relocation of Third Marine Aircraft Wing helicopter assets involves the following issues:

- The very large concentration of rotary and fixed wing aircraft currently stated to be transferred to NAS Miramar <u>cannot</u> be expected to operate efficiently and safely from such a confined airfield.
- Transferring helicopter squadrons from the West Coast to the East Coast or Hawaii to shoehorn this ill-conceived plan, further degrades the overall "combat lift" capabilities of the Third Marine Aircraft Wing.
- 2727 units of desperately needed military housing located at MCAS El Toro would be vacated at a time when replacements are limited and costs are soaring.
- Adequate military housing to accommodate the requisite Third Marine Aircraft Wing personnel at NAS Miramar is currently **not** available.
- Transferring the Third Marine Aircraft Wing helicopter assets to March AFB could result in BRAC cost savings of between \$29 million and \$337 million.
- Alternatively, by transferring the Third Marine Aircraft Wing helicopter assets to MCAS El Toro would result in BRAC cost savings of between \$508 million and \$901 million.

- Alternatively, by transferring the helicopter assets to either MCAS El Toro or March AFB, irreplaceable high-altitude, remote landing sites in the Saddleback mountains would remain as essential training assets.
- Operational and safety considerations would be maximized by <u>not</u> colocating rotary and fixed wing aircraft in a closely confined environment, resulting in savings in operations, asset replacement, and personnel.

Attached, please find a more detailed presentation of the helicopter relocation issue, the alternatives and the conclusions recently reached by a third party study group. With the current effort to dramatically decrease defense expenses, every reasonable alternative must be reviewed. BRAC '91 left the Third Marine Aircraft Wing helicopter relocation issue unresolved. BRAC '93 suggested some alternatives that have not proved to be readily acceptable. BRAC '95 should distinguish itself by addressing the Third Marine Aircraft Wing relocation problems in a manner that maximizes defense savings, while minimizing the high costs of inefficient and unsafe operations. I am confident that any rational military planner would agree with that lofty goal.

I implore that you find time in your busy schedule to visit MCAS EI Toro and talk to its commanders. I believe you will find that as the Marine Corps has attempted to execute the mandate of BRAC '93, significant concern has developed over the issues raised in this letter. Thank you for your attention and please provide a copy of this letter to each of your commissioners for their review.

Sincerely,

Bill Kogerman

BK/da

#### Subject

BRAC '95 affords an opportunity for additional savings and increased operational effectiveness for Marine Aviation units on the West Coast by considering the re-opening of MCAS El Toro or the realignment of March AFB. The March option will save between \$29 million and \$337 million, and the El Toro option will save between \$508 million and \$901 million in BRAC costs. The differences in each option are based on what is already funded for Miramar and MCAS Camp Pendleton (i.e., in the budget) and the requirement.

#### 1. Problem

The closure of MCAS Tustin (BRAC '91) and MCAS El Toro (BRAC '93) and the subsequent realignment to MCAS Camp Pendleton and NAS Miramar has a budget estimate of \$1.67 billion which meets the requirements of moving 10,000 Marines and 300 aircraft. Today we have been authorized \$855 million.

#### 2. <u>Discussion</u>

a. <u>MCAS EL TORO as a ROTARY WING BASE</u> - Realign all helicopter assets from Tustin to existing facilities at El Toro, while continuing the movement of fixed wing assets from El Toro to NAS Miramar. Current headquarters elements and aviation support organizations remain at El Toro to include all family housing.

#### <u>Advantages</u>

Construction:

- Saves money with minimal BRACCON and rehab at El Toro.
- Eliminates BRACCON and related Military Family Housing for CH-46 squadrons at Camp Pendleton.
- Retains 2727 Military Family Housing units at El Toro.

Fiscal:

- Retains agricultural out lease income at El Toro of at least \$.66 million annually.
- Reduces PCS costs (only MAG-11 personnel transfer).
- Most efficient operation of West Coast Marine Corps helicopter assets.
- Allows Tustin to close at least two years early.
- Miramar will require considerable follow-on MILCON, El Toro will not.

Environmental:

- Eliminates the requirement for a Reuse/Disposal EIS at El Toro (\$.6 million savings).
- Reduces scope and assures success of EIS at Miramar.

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- Eliminates the difficult transfer of air quality
- credits to a new Air Quality Management District.
  Reduces potential environmental litigation from endangered species habitat at Miramar.

Operations:

- An established, compatible AICUZ study exits and noise footprint over the base would shrink.
- Deconflicts rotary and fixed wing.
- El Toro remains 3dMAW APOE/APOD.
- Provides continued access to 11 Mountain Area Landing Sites for helicopter training.
- Helicopter routing currently exists.
- Reduces congestion at MCAS Camp Pendleton.
- Eliminates extra hangar requirement at Camp Pendleton.
- Will reduce maintenance and supply requirements due to single siting of CH-46 aircraft.
- By single-siting, will enhance introduction of MV-22.

Community/Civilian Relations:

- Community supports retaining military presence at El Toro.
- Marines have stabilizing impact economically with \$400 million per year into an economy faced with a county bankruptcy.
- Solves the internecine warfare over El Toro's future as a commercial airport.
- Retains Commissary, Exchange, and MWR facilities for a large retirement community.
- Reduces the requirement for reduction in force of civilians at El Toro.
- Community already familiar with Helicopter Operations at El Toro.
- Introduction of helicopters at Miramar will slow EIS process.

b. <u>MARCH AFE as a ROTARY WING BASE</u> - Realign all units at El Toro along with Tustin's helicopter assets to March, while continuing the movement of fixed wing assets from El Toro to NAS Miramar.

<u>Advantages</u>

Construction:

- Excellent infrastructure and well maintained base with recent investment of <u>two hundred million dollars</u> in facilities improvements since BRAC 91.
- Communications Center has modern capabilities in place and would support current and future requirements at lower cost.
- Allows Navy to retain F-14 assets at Miramar.

(2)

- Excellent MWR facilities.

Fiscal:

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- March VHA rates are lower than San Diego VHA rates.
- Housing is more affordable.
- 1,000 Marines currently live in Riverside and commute daily to El Toro and Tustin.
- Miramar will require considerable follow-on MILCON, March will not.
- As tenants, the Air Force Reserve/Air National Guard will defray operating costs at MCAS March.

Environmental:

- March and El Toro are under the same Air Quality district.
- Simplifies NEPA's air compliance.

Operations:

- Deconflicts rotary and fixed wing operations.
- We retain current Mountain Area Landing Sites for helicopter training.
- Miramar fixed wing siting locates them closer to operating/training areas.
- Reduces congestion at MCAS Camp Pendleton.
- Eliminates extra hangar requirement at Camp Pendleton.
- Allows Marine Corps on-site embarkation of helicopters at I MEF APOE/APOD.
- Reduces commuting time.
- Reduces transient time to support 29 Palms.
- Reduces base loading at Miramar to allow transient/detachments deployments in support of fleet/amphibious operations.
- Will reduce maintenance and supply requirements due to single siting of CH-46 aircraft.
- By single-siting, will enhance introduction of MV-22.

Community/Civilian Relations

- Community desires Marine Helicopter presence.
- Introduction of helicopters at Miramar will 'slow EIS process.
- 3. Bottom Line
  - Either option is much more operationally effective.
  - Either option saves a considerable amount of money.
    - El Toro option saves \$508 million over current budget and \$901 million over total validated requirement.
    - March option saves \$29 million over current budget and \$337 million over total validated requirement.

4. Recommendation

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- That the BRAC Commission examine MCAS El Toro or March AFB as an alternative to the single siting of fixed and rotary wing aircraft at NAS Miramar.
- fixed and rotary wing aircraft at NAS Miramar.
  That COMCABWEST be tasked to provide a detailed analysis in all areas of BRAC costs (BRACCON, Environmental, Military PCS, Operations & Maintenance, and Military Family Housing).

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JANE HARMAN

MEMBER OF CONGRESS CALIFORNIA

2 May 1995

Please refer to this number

Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Alan:

I was sad you were unable to join Reps. Horn, Tucker and me for dinner on the Queen Mary in Long Beach last week. We appreciated the opportunity to discuss in further detail our commitment to the Long Beach Naval Shipyard and the Los Angeles AFB.

As a follow up, I enclose a copy of a recent letter coordinated by my office and sent to the Commission concerning Los Angeles AFB and allegations raised by supporters of Kirtland AFB. The bipartisan letter was signed by Governor Wilson, Senators Boxer and Feinstein, and sixteen Congressional Members representing districts in Los Angeles County. Los Angeles AFB is located in my congressional district, and any attempt to realign it would have overwhelming national security and economic costs.

I will be calling you in the next few days to review the issue further.

Regards, he Harman Ja

Enclosure

NOT PRINTED AT GOVERNMENT EXPENSE

### Congress of the United States

Washington. DC 20515

March 17, 1995

The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, Virginia 22209

Dear Mr. Chairman:

We are writing in strong support of Los Angeles AFB and to express our concern over several issues that have been raised by the New Mexico Congressional Delegation and other advocates of Kirtland AFB.

#### MISSION CAN BEST BE ACHIEVED IN SOUTHERN CALIFORNIA

As you may know, Los Angeles AFB's Space and Missile Systems Center is the nerve center for the acquisition and development of space-based support to our fighting forces. The Center is responsible for purchasing most Department of Defense satellites and rocket boosters and plays a vital role in our nation's military programs.

Los Angeles AFB is also home to the Aerospace Corporation, a Federally Funded Research and Development Center that provides systems engineering support to a variety of U.S. national security space programs. Using unique, state-of-the-art tools, data collection and laboratories, Aerospace provides a full range of scientific and engineering talent for space systems, launch vehicles and ground stations. This unique and vital capability is not found elsewhere in the nation.

Additionally, Southern California is the hub of the country's defense industry and is home to almost all major aerospace companies, as well as to several leading institutions of higher education with quality engineering schools. Los Angeles AFB's strategic location allows the Air Force and the Defense Department to work directly with nearby companies and production facilities, as well as access the research and manufacturing capabilities of the local population. This synergy assures maximum responsiveness to our national security needs.

The expertise at Los Angeles AFB, both in personnel and materials, has been developed over four decades and cannot be duplicated or transferred to any other location without incurring tremendous human and economic costs. Furthermore, a closure or realignment of Los Angeles AFB would cause an unacceptable disruption of the Defense Department's critical space and missile program. The Honorable Alan J. Dixon March 17, 1995 Page 2

#### CLOSING LOS ANGELES AFB IS NEITHER COST-EFFECTIVE NOR PRACTICIL

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In addition to the adverse national security implications of a Los Angeles AFB closure, it clearly does not make fiscal sense to close the base. As the enclosed chart indicates:

* it would cost almost twice as much to close Los Angeles AFB as it would to realign Kirtland AFB (\$450 million vs. \$277.5 million);

* the Air Force would save more than three times as much by realigning Kirtland AFB as it would by closing Los Angeles AFB (\$464.5 million vs. \$142 million);

* recurring annual savings would be substantially higher at Kirtland AFB than at Los Angeles AFB (\$62 million vs. \$50 million); and

* savings would be recouped quicker at Kirtland AFB than at Los Angeles AFB (3 years vs. 10 years).

The fiscal advantage of Los Angeles AFB over Kirtland AFB is clear, but we also understand that it is not feasible to close Los Angeles AFB and move its assets to Kirtland AFB. Apparently, there are severe capacity and environmental restrictions at Kirtland AFB that would make the consolidation of Los Angeles AFB -- or other Air Force assets -- at Kirtland AFB practically impossible.

We agree with Pentagon leaders who say that any comparison of Kirtland AFB with Los Angeles AFB does not make sense. Secretary of the Air Force Sheila Widnall has stated that comparing Kirtland AFB with Los Angeles AFB is simply "flawed". Additionally, at a recent hearing before the Commission, Deputy Secretary of Defense John Deutch said that Los Angeles AFB is <u>not</u> a closure substitute for Kirtland AFB.

#### LOS ANGELES AFB: ECONOMIC IMPORTANCE AND QUALITY OF LIFE

In addition to its value to U.S. national security, Los Angeles AFB is also an extremely important part of the California economy. The base generates \$9.4 billion in economic activity in California alone. The closure of Los Angeles AFB would have a negative impact not only on the military and civilian personnel who work on base, but also on the tens-of-thousands or contractor personnel who rely on the base for their economic livelihood. The Honorable Alan J. Dixon March 17, 1995 Page 3

While concerns have been raised in the past about the quality of life at Los Angeles AFB -- specifically adequate and affordable housing -- these concerns have been satisfactorily addressed. The State of California and the Los Angeles Unified School District have provided the Air Force with 20 acres of land at nearby Fort MacArthur for housing purposes and Congress recently appropriated funding for new units.

Lt. General Lester Lyles, Commander of the Space and Missile Systems Center, recently said:

"...things have dramatically improved in L.A. For the first time, we have military housing in L.A. that the Secretary of the Air Force, our Chief of Staff, and a Chief Master Sergeant of the Air Force have all characterized as a 'model' for the rest of our service...."

Furthermore, General Yates, Commander of Air Force Materiel Command, wrote in a March 6 letter that these actions have "vastly improved the housing situation and the quality of life for the men and women assigned to Los Angeles AFB...."

#### CONCLUSION

We cannot over-emphasize the importance of Los Angeles AFB to U.S. national security, as well as to the State of California. The base is a unique and vital military asset to the Air Force, and is truly a critical military resource. Any comparison of Los Angeles AFB with Kirtland AFB simply does not make sense, from a military or fiscal perspective.

Thank you for your consideration of this important matter.

Sincerely,

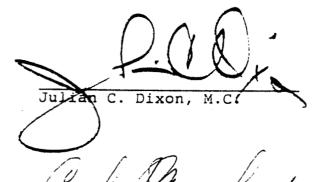
Pete Wilson, Governor

Barbara Boxer, U.S.S.,

Dianne Feinstein, U.S.S.

Jane Harman, M.C.

The Honorable Alan J. Dixon March 17, 1995 Page 4



Stephen Horn, M.C.

Walter R. Tucker, III, M.C.

Carlos J/ Moorhead, М.

Edward R. Royce, M.C.

atua Matthew G. Máxine Waters, M'C

Jay Him, M.C

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Esteban Edward Torres, M.C.

Waxman,

Henry A.

Anthony C. Beilenson, M.C.

Xavier Becerra, M.C.

QU. David Dreier, i4.C.

Lucille Roybal-Allard, M.C.

M.C.

/Howard L. Berman, M.C

#### KIRTLAND AFB VS. LOS ANGELES AFB

#### COST COMPARISON

	KIRTLAND	LOS ANGELES
ONE TIME COSTS	\$277.5 M	\$450 M
NET COSTS/SAVINGS	+\$158.8 M	+\$375.8 M
<b>RECURRING SAVINGS²</b>	\$62 M	\$50 M
<b>RETURN ON INVESTMENT</b>	3 years	10 years
NET PRESENT VALUE ³	save \$464.5 M	save \$142 M

- It would cost almost twice as much to close Los Angeles AFB as it would to realign Kirtland AFB (\$450M vs. \$277.5M);
- * The Air Force would save more than three times as much by realigning Kirtland AFB as it would by closing Los Angeles AFB (\$464.5M vs. \$142M);
- * Recurring annual savings would be substantially higher at Kirtland AFB than at Los Angeles AFB (\$62M vs. \$50M);
- * Savings would be recouped quicker at Kirtland AFB than at Los Angeles AFB (3 years vs. 10 years);

- After six year implementation period.
- ² After six year implementation period.
- ³ Net costs/savings after 20 years.

## Document Separator

COMMITTEE ON FOREIGN RELATIONS COMMITTEE ON THE JUDICIARY COMMITTEE ON RULES AND ADMINISTRATION

### United States Senate

WASHINGTON, DC 20510-0504

#### April 24, 1995

Plasse refer to this number when responding 95 0501-15

The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, Virginia 22209

Dear Mr. Chairman:

I urge your consideration of a proposal to move Marine Corps helicopters to March Air Force Base, while keeping fixed winged aircraft at Naval Air Station (NAS) Miramar.

As you may know, the current Pentagon proposal is to close Marine Corps Air Station (MCAS) Tustin and MCAS El Toro, and move both rotary winged and fixed winged aircraft to NAS Miramar. In turn, Navy aircraft from NAS Miramar would move to other bases on the east and west coasts, and Miramar would become a Marine Corps Air Station.

The enclosed proposal by the March AFB Joint Powers Authority could offer superior operational effectiveness and increased cost-savings over the current Pentagon plan. By redirecting most Marine Corps rotary winged aircraft from MCAS Tustin to March AFB and leaving Navy and Marine Corps F-14, F/A-18 and E-2 aircraft at NAS Miramar, fixed winged and rotary winged aircraft would not be single-sited at one base, thereby increasing operational effectiveness and decreasing safety concerns. In addition, with infrastructure already in place at both March AFB and NAS Miramar, substantial military construction costs at other proposed receiving bases could be avoided.

I urge the Commission to carefully review the enclosed proposal. Thank you for your consideration of this matter.

Sincerely yours, anne Feinstein

United States Senator

DF:ram Enclosure

### ECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950501 - 15

FROM: FEINSTEIN, DIANNE	TO: DIXON
TITLE: SENATOR	TITLE: CHALKMAN
ORGANIZATION:	ORGANIZATION:
U.S. CONGRESS	DBCRC
INSTALLATION (S) DISCUSSED: MARCH AFB	

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## EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950503 - 16

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DEPT OF THE AIR FURCE	DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	V		
STAFF DIRECTOR			•	COMMISSIONER COX	V		
EXECUTIVE DIRECTOR	V			COMMISSIONER DAVIS		•	
GENERAL COUNSEL	V .			COMMISSIONER KLING	1		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	~	•	
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
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DIR./COMMUNICATIONS				REVIEW AND ANALYSIS	• •	· · ·	•
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EXECUTIVE SECRETARIAT		-		ARMY TEAM LEADER	$\checkmark$	÷	
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CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	1		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	~		· · ·
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DIR./INFORMATION SERVICES							

TYPE OF ACT	ION REQUIRED
Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	FYI FYI
Subject/Remarks:	
OFFERING HER COMMEN	NTS REGARDING GAO
ASSESSMENT OF AIR	FORCE RECOMMENDATIONS,
	Copies to ench AFT member (Sent)

Due Date:

Routing Date: 950503 Date Originate 950502 Mail Date:



MAY 2 1995

Honorable Alan J. Dixon Chairman, Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Mr. Chairman:

I was concerned to hear of both the content and temper of the remarks by the General Accounting Office during the Commission hearing on April 17th. Although some of the technical points raised by the GAO in their report are valid, it appears they have overstated their case. I do not wish to offer a point-by-point rebuttal, but I will offer some general observations about the GAO assessment.

Contrary to the repeated assertions of GAO officials, the Air Force process, deliberations, and rationale are very well documented. First, minutes of the Base Closure Executive Group capture not only its deliberations, but also a synopsis of my decisions and my rationale.

The GAO's assertion of a lack of documentation relates to the voting of the Executive Group members on the placement of bases into tiers within categories. This tiering process follows a very detailed analysis of each base within a category using a combination of mathematical and statistical calculations. Specific measures or statistical analyses were applied to a large number of subelements under five (Criteria I, II, III, VII, and VIII) of the eight DoD criteria and then rolled up mathematically to a single grade for each criterion using specific weights or standard deviation methodology. In addition, for each base within a category mathematical calculations were used to establish the financial aspects and economic impact under Criteria IV, V, and VI. Using this information, the thirteen individual members of the Executive Group, representing years of experience in a wide range of functional areas, applied their judgment in voting. This tiering is not, of course, the end of analysis, but the beginning, as it serves to focus detailed analysis of individual bases. While the GAO prefers a mathematical ranking of bases, it recognizes the importance of applying military judgment to that ranking. This is exactly what the Air Force did.

The other deficiencies noted by the GAO related to Kirtland AFB and the depot downsizing recommendation are, as you know, being addressed with your staff. I understand that your staff was provided updated information on the Technical Repair Center consolidations. Our site survey teams are refining the cost data, and this refined information will be provided as soon as our internal process is complete. It is my firm conviction that the Air Force process is sound, fair, and well-documented. I and my staff are ready to provide any information needed to support your important review.

Sincerely, idnal

Sheila E. Midnall

# Document Separator

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#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

### (EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 450504-3

FROM: PITCHER, BARRY	TO: CIKILLO, FRANK
TITLE: I LTCCL	TITLE: AF TEAMOLEADDE
ORGANIZATION:	ORGANIZATION:
HQ USAF/L6mm	DBCKC
INSTALLATION ISI DISCUSSED: ALR FUERE DI	

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#### TYPE OF ACTION REQUIRED

1	Prepare Reply for Chairman's Signature	5	Prepare Reply for Commissioner's Signature	
	Prepare Reply for Staff Director's Signature		Prepare Direct Response	
1	ACTION: Offer Comments and/or Suggestions		FYI	1

Subject/Remarks:

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FORWARDOUL ISSUE FARER ENTITLES & AFFLYING CAPACITY AND MAXIMUM POTENTIAL CAPACITY INFORMATION ON DEPIT FORAINTENANCE.

· · · · · · · · · · · · · · · · · · ·		
Due Date:	Routing Date: 015050	Date Originated: Mail Date:

Headquarters United States Air Force		Date	Tues May 07 Monday, May 08, 1995	
		Time	3:13 PM 07:45 AM	
FAZ		Number of pages: 6		
ΓΑΛ		(includes cover sheet)		
TO:	Mr Frank Cirillo	FROM:	Lt Col Barry W. Pitcher	
	DBCRC		HQ USAF/LGMM	
			1030 Air Force Pentagon	
Phone	DSN 696-0504		Washington D.C. 20330-1030	
Fax Phone	DSN 696-0550			
		Phone	DSN 225-5257	
Subj:	Using Capacity and MPC Data in Evaluating Depot Options	Fax	DSN 225-9811	

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Mr Cirilio:

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I prepared and am forwarding the following paper at Mr Orr's request to address the DBCRC chart (see atch 1) indicating all depot workloads from the two "tier III" depots could be supported within the Maximum Potential Capacity (MPC) of the other three 'tier I and II" depots. I prepared it in anticipation of a tasking that never came from your staff to address this chart. My paper defines and outlines the most appropriate use of both capacity terms, and clarifies the theoretical nature of MPC. It also describes differences between Service-certified JCSG-DM MPC information, illustrates why capacity data can not be meaningfully analyzed when combined above the commodity group level, and discusses the capacity implications of closing an Air Force depot.

I hope you and the rest of the DBCRC staff find it useful in your continuing analysis of DOD depots.

"Jarry

#### **Talking Paper**

#### on

#### Applying Capacity and Maximum Potential Capacity Information in Depot Maintenance Planning

#### Purpose:

- This paper was developed to explain differences between current capacity and Maximum Potential Capacity (MPC) information. It defines and outlines the appropriate use of both capacity terms, and clarifies the theoretical nature of MPC. It also describes differences between Service-certified JCSG-DM MPC information, illustrates why capacity data can not be meaningfully analyzed when combined above the commodity group level, and discusses the capacity implications of closing an Air Force depot.

#### Background:

- The DBCRC staff developed a chart (atch 1) indicating that all AF workloads could be supported within the MPC of the three AF "tier I and II" depots (OC. OO and WR-ALCs) while closing the two "tier III" depots (SA and SM-ALCs).
- The JCSG-DM data base contains certified data reporting Current Capacity and MPC information by commodity group for all DOD depot maintenance activities.
- By consensus within the JCSG-DML Current Capacity data was used for most JCSC-DK capacity deliberations because of the stressed busisters? IF I and the difference of the most reconsider for example of the local

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- Απ συματίνε περιοιού του μουλιού μπα σσαιρητού του του του εταιρίαται του άστοι παλημεριατός γιατισμό
- -- Within the DOD the basic measure of capacity is evaluable work position operating neuroavailable on a single shift expressed in direct labor hours (DLH)
  - ---- Measurement methodology prescribed by the DOD Capacity Measurement Handbook documenting the formal OSD capacity measurement methodology al. Services are required to follow

#### - Maximum Potential Capacity (MPC)

- -- A subjective estimate of the maximum amount of capacity that could be made available to support a commodity considering the depot operation's current workload mix and volume.
  - --- Measurement not prescribed by DOD regulation or policy.
- -- Key concept is in the theoretical nature of "potential" capacity
  - --- Actual workstation configurations and numbers do not exist now within the depots.
  - --- "Potential" capacity can not be eliminated during depot closure or downsizing.
  - --- "Potential" capacity can not be workloaded unless actual work positions are established.

- Although JCSG-DM MPC data was certified by the Services, differences in how this data was generated caused it to be largely discounted during JCSG-DM deliberations

- Services reported certified MPC data to the JCSG-DM based on different approaches and philosophies.

. ... ....

- -- AF depots reported MPC data for each JCSG-DM commodity group based on an industrial estimate of the maximum number of hours which could be produced by reconfiguring / adding work stations to available facilities.
  - --- Supported by historic production information and industrial engineering data.
- -- Navy stated they estimated Navy and Marine Corps MPC data for each commodity group based on the highest capacity level they believed could be engineered within their current industrial facilities.
  - --- Navy stipulated "gross inefficiencies and extraordinary management attention" would be required" to operate at the upper end of these maximum capacity levels.
- -- Army also used an estimating technique when establishing MPC data for commodities at their depots.
- Capacity data is most meaningful when considering the specific commodity group it describes.
  - -- Capacity information is usually not viewed as relevant to other commodity groups.
    - --- Capacity data is calculated based on the facilities <u>and equipment</u> needed to provide depot maintenance support for a specific commodity group.
      - ---- Equivment needed to support one commodity group is not usually applicable to other commodity group dues they are very closely related.
      - --- inductrial facturities are more flexible and may be used to support a variety of communication of an introduction of family of same of industrial facilities.
- Labacity information deliver of the meaningful if it is consolicated above the commodity group level.
  - Because most capability in unique to the commodity group it supports (and not related to other commodities) capability information can not usually be combined meaningfully between different commodities.
- Capacity data for several commodities is sometimes combined to indicate a "total" capacity for comparative purposes.
  - Analysis using any resulting "total' capacity information will only be beneficial when considering the mux of commodities from which the total was derived.
- The AF Technology Repair Center (TRC) concept implemented in the early 1970s specialized the capabilities of each of the ALCs.
  - -- Eliminated most duplication in ALC capacity and established a single repair line every specific item and for most commodities.
    - --- Single-siting requires unique equipment and overhaul processes for all items supported by any ALC to be moved or duplicated at another ALC in the event of a depot closure.
  - -- Single-sited depot maintenance and test activity examples at SA-ALC:
    - --- C-5 aircraft, structures and software, General Electric let engines. Aircraft fuel components, Aircraft Power Units, Nuclear Weapon Components.

-- Single-sited maintenance and test activity examples at SM-ALC:

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--- F-111 and A-10 aircraft, structures and software, Hydraulic components, General Flight Instrument components and Central Air Data Computers, Ground Communication and Electronics systems, and Ground generators

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101014/0006

- -- Unique capacities required to support workloads at any closing ALC would have to be established at a gaining ALC.
  - --- Some existing facilities may be able to be modified to provide adequate support.
    - ---- Fighter aircraft overhaul facilities are generally available at the other ALCs.
  - --- Some unique facility requirements may only be met through new construction.
    - ---- SA-ALC's C-5 airframe overhaul, strip and paint facilities, and their F100 engine compressor disk cryogenic spin test facility.
  - --- In some cases, the cost of depot operations may increase after workloads are transferred because efficiencies from state-of-the-art facilities currently available at a closing depot may not be achieved at a gaining depot due to limitations on new construction which will prevent facility replication.
    - ---- SM-ALC's centralized hydraulic overhaul and test facility.
    - ---- SA-ALC's centralized fuel component overhaul and test facility.

#### Examples:

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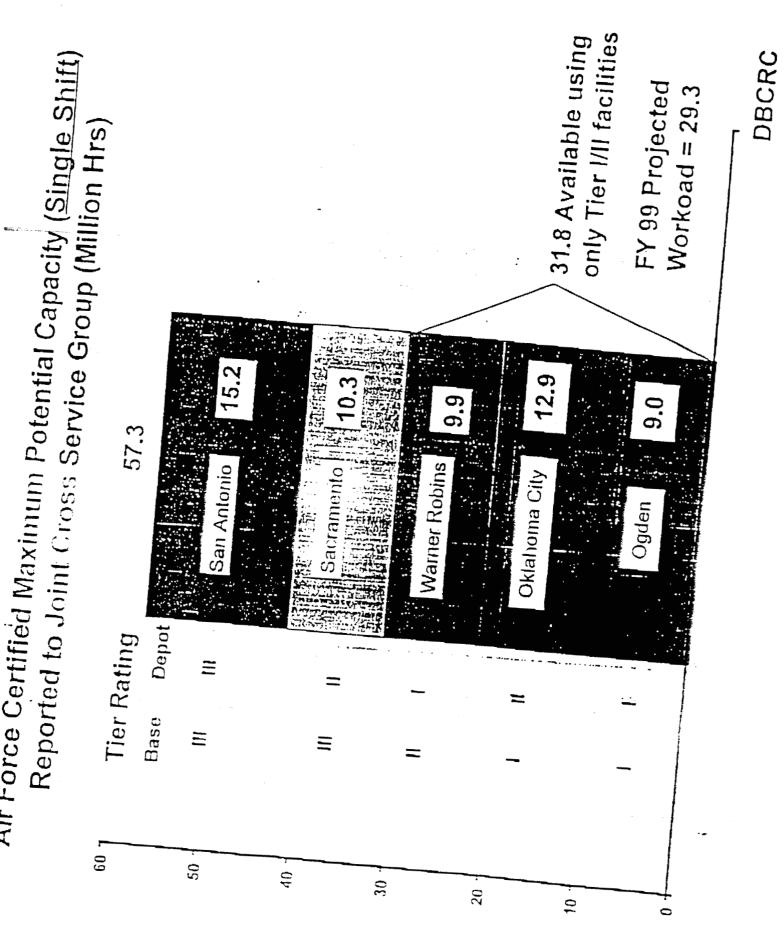
- Unrelated capacity (the most common situation :
  - --- Capacity (facilities and equipment) needed to support the depot repair and overnaul of aircraft avionics components can not be effectively applied to the overhaul of aircraft landing gear.
  - --- Capacity to overhaul of aircraft structural components cannot be effectively applied to the overhaul of jet engines.
  - --- Capacity to overhaul missiles cannot be effectively applied to the overhaul of communication electronics components.
- Related capacity (the less common situation):
  - --- Capacity to overhaul large aircraft has good application to the overhaul of fighter-sized aircraft, but there is much less application of fighter aircraft capacity to large aircraft overhaul because of the substantial size differences between the facilities and equipment associated with depot maintenance on these two classes of aircraft.
- -- Reusing Industrial Facilities:
  - --- Facility requirements to overhaul aircraft instrument components are very similar to those required for the overhaul of tactical missile guidance and control components; therefore, the facilities supporting either commodity group can be reconfigured (with appropriate equipment) to support the other.

#### **Conclusions:**

Sec. Sec.

- The DBCRC chart (atch 1) incorrectly infers that capacity required to support workloads at SA and SM-ALC is currently available at OC, OO and WR-ALCs.
  - -- Capacity to support most of the workloads at SA and SM-ALCs is unique, single-sited, and available only at those two depots.
    - --- Includes unique equipment and support facilities.
    - --- Such capacity would have to be moved or replicated befor a potential gaining depot could support these workloads.
      - ---- Some facilities may be available at the cited gaining ALCs that could be adapted for reuse in support of these workloads.
  - -- SA and SM-ALCs can be closed and capacity could be established at OC, OO and WR-ALCs to support the workloads from SA and SM-ALC, but only at a substantial cost and increased operational risk.
    - --- Estimated to cost approximately \$1.2 B using COBRA cost model.
    - --- AF views this alternative as neither affordable, due to the very high one-time cost, nor acceptable, due to the higher risk to mission readiness.
- JCSG-DM MPC data has limited practical application.
  - -- MPC information reflects the <u>potential</u> capacity level that could be expected to be achieved within existing depot facilities, not actual capacity existing at that depot at this time.
  - -- JCSG-DM MPC data cannot reliably be compared between Services because of difference. in Service techniques for developing this data.
- Capacity data is most meaningful when considering the individual commodity group for which it was collected.
  - Specific commodity group capacity information should not be considered relevant to other commodity groups.
- Industrial facilities can often be configured to support many commodities.

POC: LtCol B. Pitcher, AF/LGMM, 5-5257, 8 May 95.



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MAY 4 1995

Mr. Alan J. Dixon Chairman, The Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA 22209

Please refer to this number when responding 950 417-7R1

Dear Mr. Chairman:

Thank you for the opportunity to comment on the effect of the proposed Kirtland AFB realignment on the Defense Nuclear Agency's Field Command. My response will detail our priorities, explain how the proposal was formulated, and address subsequent changes that have caused me to revise my initial position.

When first informed in late January of Air Force plans to realign Kirtland AFB, I established the following priorities for Field Command (FCDNA). First, to retain our mission capability; second, not to incur any additional cost; and third, to keep FCDNA as intact as possible. A couple of initial restrictions impacted these priorities.

In initial discussions, the Air Force informed me its goal was to reduce military presence to an absolute minimum. The option to fully civilianize FCDNA is not viable and therefore the required military presence conflicted with the Air Force goal of minimizing military personnel; hence, the only option was to relocate FCDNA. I was also advised it was not possible to move all of FCDNA to either Nellis AFB or Holloman AFB because of space and environmental restrictions at those bases. In addition, our Large Blast Thermal Simulator (LBTS) and Advanced Research EMP Simulators (ARES) cannot be moved and some radiation simulator operations must stay. Given the above, the only responsible alternative was to disperse Field Command amongst Kelly, Nellis, and Kirtland AFBs.

Subsequently, conditions have changed and, as a result, my position has changed. First, the military manpower ceiling is under review and the limit on military personnel may be raised or eliminated. If the ceiling is increased to a level which will support FCDNA needs, then my desire is to keep Field Command at Kirtland AFB. I prefer to retain our current mix of military and civilian personnel but can reduce to 130 military if necessary to meet a military ceiling. That "reduction" of military members assumes we convert military to civilian positions, including high grade conversions (GS-13 through GS-15).

Additionally, it now appears either Nellis AFB or Holloman AFB can support FCDNA. If we must move from Kirtland AFB, I strongly prefer moving to just one location. Nevertheless, in addition to leaving 25 personnel for LBTS, ARES, and radiation simulation, I recommend we also leave the Interservice Nuclear Weapons School (INWS) at Kirtland. The INWS is truly a "joint" program, sharing resources (people, facilities, and equipment) with the DOE, Sandia Lab, and several state and local agencies. To move INWS would severely degrade the operation.

With the exception of INWS and the above-mentioned simulators, however, the DNA mission is not indivisibly tied to any specific location. While we benefit from daily "face-to-face" communications on a wide range of topics and issues, modern technology makes regular long-distance communication and coordination a workable option. Some temporary duty travel will be necessary to address areas and issues still requiring personal contact. The increase in TDY cost is difficult to pinpoint at present.

In sum, I strongly prefer to keep FCDNA at Kirtland AFB, with a reduced military presence if necessary. If we must move, I want to keep 25 people (as originally proposed) plus 31 INWS personnel at Kirtland. The rest would move to either Nellis AFB or Holloman AFB.

Again, thank you for the opportunity to state DNA's position. I will be happy to provide any additional information you require.

Sincerely,

HAGEMANN

Major General, USAF Director

### EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950508-3

FROM: JUDO, CASEY	TO: DIXON			
TITLE: PRESIDENT, LOCAL E-57	TITLE: CHARMAN			
ORGANIZATION:	ORGANIZATION:			
MCCLELLAN AFB FIRE DEPT.	DBCEC			
INSTALLATION (S) DISCUSSED: VOCCLEILAN AEB				

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
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DIR./INFORMATION SERVICES				<u>, , , , , , , , , , , , , , , , , , , </u>			

#### TYPE OF ACTION REQUIRED

(1)	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	$\checkmark$	FYI

Subject/Remarks:

LETTER OF SUPPORT.

Routing Date: 95

Due Date: 950510

Date Originated 95015 0508

Mail Date:

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May 5, 1995

The Honorable Alan J. Dixon Chairman Defense Base Closure & Realignment Commission 1700 N. Moore St. Suite 1425 Arlington, Va. 22209

Placase refer to this number when responding 950508-3

Dear Chairman Dixon

This letter hopes to find you and the other members of the Commission fielding a great volume of correspondence from federal employees here at McClellan as well as residents from around the Sacramento area in an attempt, as we did in 1993 to convince the Commission of the value of McClellan.

I am in a unique position in that being a Union president working under the same Command Labor Agreement that the other Air Force Logistics Depots work under between the Command and the International Association of Fire Fighters, I often have occasion to speak with workers from the other facilities to share information and to become educated on their mission. From that contact, it is my impression that McClellan has at least, if not more of what the government should be looking at as we enter the next century

As reality sunk into Sacramentans a few years ago with the slated closure of Mather AFB and the Sacramento Army Depot, many did not dream that we could face the closure of all three area facilities. When Mather was selected for closure, there was not a great deal of concern. After all, we still had McClellan and the Army Depot When that was selected for closure, concern started to rise. However it appeared that the thought process was one of "they've shut down two of our three facilities, certainly they won't close McClellan." This thought was fortified with knowledge that through head to head competition with the Army, McClellan won 5 out of 9 contracts from the Army Depot.

Needless to say, two years ago changed all that. I am pleased to say that the entire Sacramento area responded to the call then as they are now. Far more than simply saying "this isn't fair," local, state & Federal leaders, took an active role in developing McClellan into a facility for the future. Much of this credit must be given to General Phillips who hasn't simply stood silently by as the powers to be in the Pentagon offer McClellan up for sacrifice, but who has lead the way in developing dual use programs, who has presided over this installation as it geared up for prosperity into the next century.

As an employee who has been here for nearly 14 years. I have seen the ebb and flow of the work load here. I have seen in recent years the transition from busy hangars to near silent hangars. I have seen the number of arrestaft dwindle, although I hope you and the Commission members know by now. McClellan is much more than aircraft on the mat. While the rest of the Logistics Centers felt secure in 1993 and perhaps again in 1995. McClellan took to heart what it's leaders gleaned from the 1993 round to create the most high-tech sophisticated logistics center in the country.

Simply, it became necessary to undue what the Pentagon did in offering up McClellan, and educate the Commission as to what exactly McClellan was all about. This of course started during the 1993 round. While I think we all went through a myriad of emotions during the time Defense Secretary Aspin removed us from the Pentagon list, to the Commission placing us on the review list, the proof of McClellan's value was in the final vote by the 1993 Commission of whether to close McClellan or keep it open.

- 2 .... KAN

Due to all the publicity, most everyone expected a close vote, 4-3 one way or another. However when the final vote was counted as 6 to 1 in favor of keeping the base open, it clearly indicated to all of us the we indeed had overcome being offered as the "sacrificial lamb" by demonstrating to the Commission our value to this country.

McClellan's workers and government leaders did not stop their pursuit of developing McClellan into the premier high tech logistics center once that 1993 vote was concluded. We all knew 1995 was coming around and that we needed to continue to demonstrate our capabilities to not only the Commission, but the entire country. As you have learned, or will learn, McClellan is leading the way in many technologies that benefit not only the (cderal government but all of this country's citizens. There are "one of a kind" functions on this base that cannot be duplicated anywhere. We have urged interservicing, knowing that the Air Force logistics centers far exceed those of other DoD branches. Unfortunately, those other agencies continue to avoid progressive thinking. We have forged partnerships with non government agencies such as the Big-Three automakers. In fact just this week, the Pentagon released \$12 million for the "foundry of the future" at McClellan.

We ask you and all the members of the Commission to understand that we too agree there is excess capacity in the Air Force logistics centers. McClellan is doing everything they can i.e. partnerships, dual-use, to reduce the excess and make our facility as efficient as possible. However we urge all of you to understand that the workers at McClellan are screaming the loudest for more work. We should not be penalized because of the archaic mentality of other branches of the service failing to consider interservicing because they know our facilities and workers are superior to theirs. We have the capabilities, the know-how and the desire. This issue, at least to those of us as rank and file employees transcends "cost of closure" "cost per widget" etc. The issue to us is if there is excess capacity, give us more work. We are the best at what we do so let us do it. The vote of the 1993 Commission echoed our resolve that we are the best and ought to be given the opportunity to do our best for this country.

On behalf of the fire fighters I represent here at McClellan, I sincerely hope that you and the Commission members identify the significance of that vote in 1993 and understand that all we want is a fair opportunity to prove what McClellan is, and that is THE premiere high-tech center for the next century. Your consideration of this fetter and the many others you will receive is greatly appreciated

Respectfully,

Casey Judd, President Local F-57

# Document Separator

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#### Office of Senator Kent Conrad

#### Fax Cover Sheet

724 Hart Senate Office Building

Washington, DC 20510

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(202) 224-2043

OFFICE: Frank Civillo OFFICE: hador Kent Conrad PAGES: Stotal (including cover sheet) Comments:

FYI- the hard-copy will arrive this weekend. I ended up finding the COBRA data I was looking for. Thanks for calling lack. See you next week. Com Frank Sending to Fax Number: n

DATE:

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#### Congress of the United States

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Washington, DC 20515

May 5, 1995

The Honorable Alan J. Dixon Chairman The Defense Base Closure and Realignment Commission Suite 1435 1700 North Moore Street Arlington, VA 22209

Dear Mr. Chairman:

We write to reiterate our request made at the Commission's hearing in Grand Forks, North Dakota that the Malmstrom and F. E. Warren missile bases be added to the base closure and realignment list. Adding these bases is essential to ensure a fair and comprehensive review of basing options for Minuteman III intercontinental ballistic missiles (ICBMs).

We recognize the challenge in making such tough decisions. All things being equal, we would not advocate shutting down any ICBM bases. At the same time, we believe that the Commission must meet its twin responsibilities of reducing bases and defense costs while preserving essential military forces.

Using the dual mission infrastructure at Minot AFB and Grand Forks AFB is the most logical way to meet this goal. We can save hundreds of millions of dollars by keeping ICBMs at fully capable missile installations where the host bases will retain flying missions anyway: namely, Grand Forks and Minot. In fact, the Air Force has designated Grand Forks as one of three core tanker bases and Minot as one of two remaining B-52 bases. Air Force studies further show that no other base in the country can currently support these missions.

In addition, there is inherent synergy between the two North Dakota bases. The tankers provide refueling support for the bombers. The proximity of the two missile fields has resulted in a sharing of parts and supplies that saves time and money.

As you also know, the Nuclear Posture Review called for a force structure of 450/500 Minuteman IIIs. We can retain 450 Minuteman IIIs without incurring the cost or disruption of moving missiles from either Grand Forks or Minot.

Moreover, either Malmstrom or Warren AFB could be closed even if we decide to retain 500 Minuteman IIIs. Malmstrom could be closed by redesignating Warren's 50 MX silos (which once housed Minutemen) as Minuteman III silos, transferring Malmstrom's Minuteman III missiles to Warren, and reinstalling Minuteman launch facilities there.

D.

The Honorable Alan J. Dixon Page 2

When the Air Force reviewed its closure estimates, it determined that closing Malmstrom AFB would save \$1.4 billion in net present value. This saving is \$1 billion greater than that from realigning missiles from either Minot or Grand Forks. We further understand that closing Malmstrom, which is losing its flying mission, would yield savings of \$300 million more than closing an entire North Dakota base.

Similarly, moving the Minuteman III wing from Warren to Malmstrom would allow closure of the former base when its MX missiles are eliminated under the START II Treaty. This move would also yield substantial cost savings, and the Air Force would not lose aircraft infrastructure, since Warren does not have a runway.

Recent testimony by the General Accounting Office (GAO) to the Commission reinforces our position that all four northern ICBM bases should be studied for closure or realignment. As you know, the GAO pointed out weaknesses in the military services' processes for recommending closures or realignments. It concluded:

In particular, the Air Force's process remained largely subjective and not well documented; also, it was influenced by preliminary estimates of base closure costs that changed when more focused analyses were made.

In closing, given the Air Force's own conclusion that all four ICBM units are fully capable of performing the missile mission, we believe that the economic and operational advantages of dual-mission bases logically require retaining ICBMs and large aircraft at both Grand Forks and Minot Air Force Bases. Minot and Grand Forks simply provide greater military value at a lower cost than other options.

Thank you for your consideration.

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Senator

Sincerely,

Kent Conrad U.S. Senator

Earl Pomeroy

Earl Pomeroy Member of Con

# Document Separator

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#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950509-66

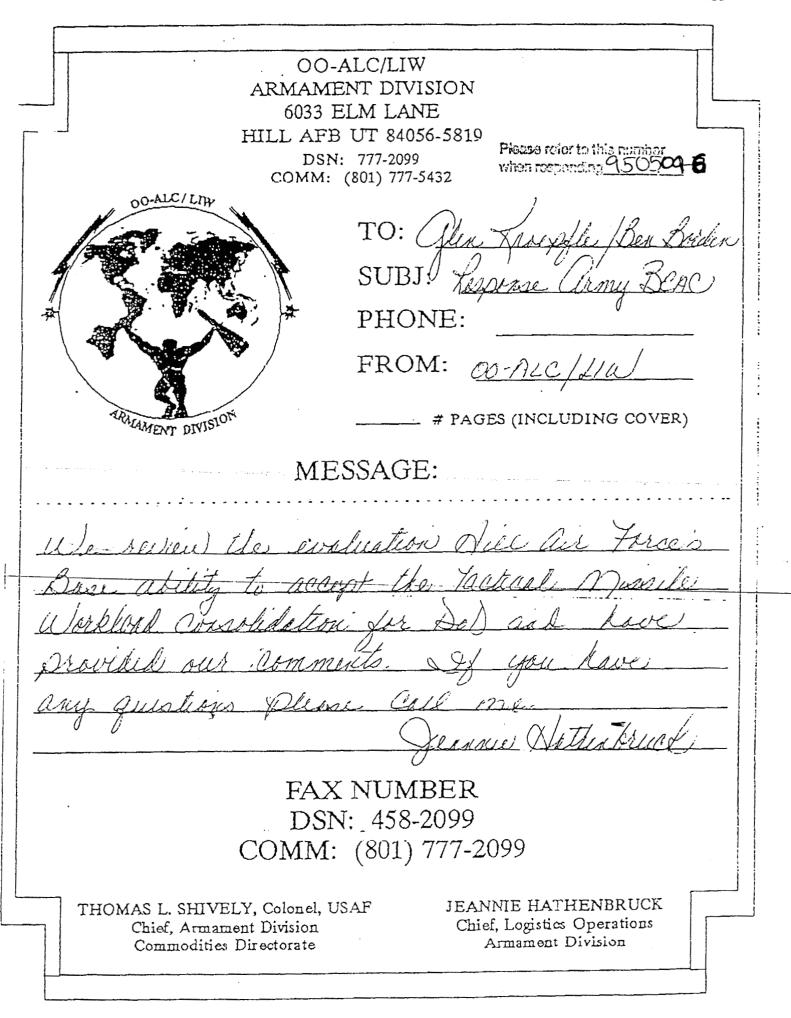
FROM: HATHENBRUCK, LEANNIE	TO: BORDEN, BEN
TITLE: CHIEF, LOG. OPER. ARMAMEN DIU	
ORGANIZATION:	ORGANIZATION:
HILL AFB, UT	DBCRC
INSTALLATION (S) DISCUSSED: HILL AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INTT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR	$\checkmark$			COMMISSIONER DAVIS			
GENERAL COUNSEL	V			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
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DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	V		
DIR./INFORMATION SERVICES							

#### TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature		
	Prepare Reply for Staff Director's Signature		Prepare Direct Response		
	ACTION: Offer Comments and/or Suggestions	K	FYI		
Subject/Re	emarks:				
PROVIDING COMMENTS ON HIHILL'S ABILITY. TO ACCEPT THE TACTICAL MISSILE WORKLOAD CONSOLIDATION FUR DOD.					
Due Date:	Routing Date: 950509	Date Origi	nated: 950508 Mail Date:		

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#### POINT PAPER ON ARMY BRAC 93 RE-DIRECT PROPOSAL TACTICAL MISSILE CONSOLIDATION FOR BRAC COMMISSION May 8, 1995

- The BRAC Commission on Apr. 26, 1995, directed the Army to analyze consolidation of all the DoD tactical missile workload at Hill AFB.
  - Representatives from the Army and OSD with Air Force personnel conducted a quick site survey of Hill AFB and reviewed the tactical missile workload requirements.
  - •• The total FY 1999 workload required to transfer to Hill AFB was determined to be 1.272 M direct labor hours (DLH) plus 121K DLH (at Hill AFB) for a total of 1.393 DLH. The 1.393M DLH includes the original 677K DLH identified during the BRAC 93 decision plus 658K DLH attributed to Patriot and Hawk at Letterkenny Army Depot (LEAD), and 58K DLH for Patriot and Hawk all up round (AUR) at Red River Army Depot (RRAD). The only DLH not included are those required for the AUR currently performed at LEAD, which were not provided to the Air Force. However, all costs associated with transferring the workload (e.g., facilities, equipment, etc.) were included in the Air Force proposal.
- The Air Force provided the Army Base Study Office a written cost estimate to move the identified DoD tactical
  missile workload to Hill AFB. The Army Base Study Office assessed the Air Force and Army data submitted,
  and made cost-adjustments (increases) to the Air Force proposal. The Air Force did not have an opportunity to
  review these increased costs prior to the Army Base Study Office incorporating them into the COBRA analysis.
  - After completing the COBRA analysis, the Army provided the Air Force with the methodology used in determining the cost increases to the Air Force proposal. The Air Force has reviewed the Army's cost increases and provides the following comments:
    - PERSONNEL: The Army was directed by the BRAC Commission to use the DoD BRAC recommendation submitted Feb. 28, 1995. The BRAC Commission Staff provided the Army with the Hill AFB personnel increase of 237 (personnel authorizations), associated with the DoD BRAC recommendation. However, not included in the model, were the more than 1500 personnel losses (faces) from Hill AFB between FY 1996 and FY 2001 directed by the Dorn memo. This does not include the 600 personnel (faces) scheduled for RIF during September 1995. The losses will include personnel with related skills used in the full range of tasks for the repair of DoD tactical missiles and could be realigned with minimal training. Utilizing these personnel reductions avoids the need to hire direct labor or PCS personnel (faces). There will be no personnel hiring costs at Hill AFB for transferring this workload, therefore, the COBRA personnel transferring costs should be eliminated.
    - -- MILCON:
      - ••• ATACM's ALL-UP ROUND MAINTENANCE FACILITY (BLDG. 2214) Based on information provided by the facilities engineer in the ATACM program office, Hill AFB has the depot level facilities available to support a consolidation of the ATACM's missile workload without incurring any substantial construction costs. Building 2214, the building selected for the ATACM's Full-Up Round Maintenance Facility, has been certified and approved in accordance with DoD Explosive Standards to handle 9,800 pounds of Class 1, Division 1.1 explosives. In addition to having the adequate explosive handling rating, Building 2214 meets the

floor space requirements for ATACM missile operations. Building 2214 is not scheduled for demolition. Hill AFB is prepared to expand Building 2214 based on the ATACM missile system workload in order to establish an efficient missile maintenance operation. Such changes will include: 1) Incorporating an orientation pad and test stand for the final guidance control alignment calibration for the ATACM, 2) Continue and complete the work already started on hardening the natural gas metering station located adjacent to Bldg. 2214 (current work on this issue was prompted by other facility requirements affected by the metering station, not due to Bldg. 2214 operations), 3) Adding additional security lighting to the building (even though it is in a secured, controlled access area with military police sentry's monitoring activities; the same area where the Minuteman and Peacekeepers are stored), 4) Upgrading the environmental control conditioning to the building, 5) Providing enclosed sheltering for the loading platforms, protecting personnel and munitions from inclement weather, and 6) Adding radio frequency (RF) protection around the building. Most of these modifications will be handled within Hill AFB's Civil Engineering Squadron with minimal outlay in funding. Overall the Air Force proposes renovation costs of \$495K for Building 2214. This includes \$295K for facility modifications and \$200K for support equipment. This changes our original estimate of \$287K. The structural integrity and wall construction of the building can be accounted for by the Class 1. Division 1.1 rating approved for the building. In addition, ceiling height is adequate for safe movement of the 14'x3.5'x3' missile container. The missile itself, 13' in length and 2' in diameter, easily fits into and can be handle within the existing bays of building 2214. Furthermore, the entrance and exit utility doors are 8'x10'. This allows the current sideloading munitions forklift to pick-up and position the missile, in it's container, within Building 2214. Finally, Building 2214 is fully capable of accepting the ATACM missile maintenance workload without the extensive renovation costs called out by the LEAD personnel.

PATRIOT RADAR TEST SITE: The \$510K estimate for the radar test site construction was based on what we believed were similar operations. Due to short time frames, Hill AFB was unable to obtain accurate costs for equipment and construction of a radar test site. We will accept the \$2M costs, but feel that with adequate time to prepare, these costs could be brought down.

•• MISSILE STORAGE: LEAD identified a requirement for 1M ft² of tactical missile explosive storage to be collocated with the maintenance facility. The Air Force requires a total of 314,975 ft² for AUR and explosive component-storage if stacked one item high. This includes AUR, rocket motor, explosive components, and guidance and control sections. However, according to system specification, the Air Force missiles can be stored from 5 to 11 high. Using an average of three high, the Air Force storage requirements are reduced to 104,955 ft². Fifty percent of that requirement is for storage of the Maverick and was not considered for AUR consolidation. Deducting the Air Force requirement from the 1M ft² identified by LEAD leaves approximately 900K ft² required for Army and Marine Corps missiles. Discussions with the Navy indicate they plan to continue use of their East and West Coast repair and storage facilities and not consolidated at LEAD. Based on our analysis of Air Force requirements and Navy stated intentions, 1M ft² appears to be excessive.

Review of the storage requirement of 1M  $ft^2$  of space, as called for in the BRAC Commission Analyst Notes, found that Hill has over 187K  $ft^2$  of missiles storage space available. This 187K  $ft^2$  was obtained by vacating 62.2K  $ft^2$  utilized for the storage of strategic missile and 125K  $ft^2$  used to store tactical missiles and other conventional munitions items. Available space is 87K  $ft^2$  greater than previously reported and resulted from a more in-depth study of existing storage requirements. Costs associated are described in the Munitions Storage MILCON paragraph following.

The Air Force explosive storage regulations do not require class 1.4 explosive items be stored in igloos. Our normal procedures are to license a warehouse facility and use it to store these type of

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items. An additional 50K  $ft^2$  of 1.4 storage is available immediately to store GCS, freeing up additional 1.1 class for AUR storage.

The proposed consolidation is to consider complete collocation of the required storage at the depot maintenance location. This criteria is not consistent with present DoD procedures and is not necessary for successful, economic depot performance. Historically, Maverick Missiles have been stored at Toole and Red River Army Depots and all up round repairs performed at Hill AFB within the GCS depot. Approximately 75% - 90% of Air Force missiles are stored at operational locations. Even more important, it is unwise both strategically and logistically to store all missiles in one location as described below. The services' System Program Managers have not been consulted about the tactical missile consolidated storage at one location.

During Desert Storm and more recently Somalia and Bosnia, we found because of collateral damage reasons, precision guided munitions were then and are now the weapon of choice. Precision guided munitions must be strategically located for outload purposes whether by air, rail or surface. Therefore, in future conflicts, it would be logistically impossible to outload all service requirements from one location. Also, from a strategic standpoint, the impacts of locating all of DoD's most expensive weapons in one location could be disastrous.

Because of this, DoD has developed a stockpile optimization plan placing critical assets in three Tier I Army storage depots, in the east (Anniston AD), west (Tooele AD) and midwest (McCallister AD). This provides optimum outload to meet critical scenarios. At this point in time, assets have not yet been moved (not yet funded) to any of the Tier I Depots, negating any relocation costs. We verified with the Army representative author of the Army Tiering concept that LEAD is a Tier II depot.

It is the Air Force's opinion that additional storage over and above that required to meet immediate repair needs, is not necessary. Tactical missiles should be stored at the three Tier I depots.

•••• MISSILE STORAGE MILCON: Review of the storage requirement of 1M ft² of space, ac called for in the BRAC Commission Analyst Notes, found that Hill AFB has over 187K ft² of missiles storage space available. This 187K ft² was obtained by vacating 62.2K ft² utilized for the storage of strategic missiles and 125K ft² used to store tactical missiles and other conventional munitions items. Available space is 87K ft² greater than previously reported and resulted from a more in-depth study of existing storage requirements. There is an estimated cost of \$300K to obtain this space. Strategic missile storage has been programmed for closing and no costs are associated with obtaining this space. The munitions storage space will be realized through demilitarization, attrition due to normal issue, and the movement of material from 30K ft² of storage.

With the availability of 187K ft² of space at Hill AFB, an additional area of 813K ft² is required to meet the estimated 1M ft² identified by LEAD. Hill AFB believes the 1M ft² to be excessive for several reasons previously explained, 1) strategic requirements to not locate all depot assets at one location, 2) logistical requirements for shipping during a Desert Shield/Storm scenario, and 3) vertical storage of assets in new type igloos. However, to abide by the direction received, Hill is providing cost for the stipulated large storage area.

Acreage for additional storage is available at Tooele AD or UTTR (Oasis), or a combination of these two sites. Construction costs would be \$106M (813K ft² * \$131/ft²). Construction of larger facilities of a more modern design, such as those being constructed at Hill AFB. could be expected to save 40% of this construction costs (\$66M). This would occur due to better utilization of space with vertical walled units allowing better vertical storage.

The need for construction of an additional 460 igloos at Hawthorne, NV. or McCallister Army Ammunition Plant, OK, for storage of conventional munitions currently stored at LEAD, should not be a factor in the tactical missile workload consolidation study. This requirement is totally independent of and not associated with the 1M  $ft^2$  of space stated as being required for tactical missile storage, and as a result Hill AFB has only calculated cost of obtaining 1M  $ft^2$  of space.

In summary, Hill AFB's position is that the MILCON for tactical missiles storage would be \$66M or less, and when the storage requirements are fully identified and analyzed, the existing 187K ft² available at Hill AFB plus the designated Tier I storage at Anniston, Tooele, and McCallister, would be fully adequate for all storage requirements. This is especially true from a strategic and logistic point of view. It would not be wise to store all assets at one location, as any disaster could cripple the U.S. posture. In addition, shipment of assets from one location during a Desert Shield/Storm scenario would be a logistics nightmare.

- TIME FRAME: In accordance with DoD and Air Force implementation of the National Environmental Policy Act, an Environmental Assessment (EA) will be completed. Only when the EA results in a finding of significant impact is an environmental impact survey (EIS) required. The workloads recommended for transfer during the first years of the plan include no known new processes, chemicals, waste streams, etc., that would impact our present environmental licensing at Hill AFB. The major systems, Patriot and Hawk, do not transfer until FY 1998-1999 providing more than enough time to complete and respond to any new environmental issues. Therefore, an EA is expected to demonstrate that no significant impact will be found, and an EIS will not be required.
- •• TRAINING. LEAD estimated training on all 21 systems to be \$28.3M, of which \$22M was slated for Hawk and Patriot systems, equating to 78% of the total training budget. We believe the \$22M training budget for Hawk and Patriot to be excessive.

The Dorn memo continues to drive downsizing at Hill AFB. This action will require the release of direct labor personnel, during the workload transfer schedule, with the skills to support the full scope of DoD tactical missile workload. The Air Force still believes that \$17.4M is excessive for all training because of the resident skills base at Hill AFB, but will accept the \$17.4M based on data from LEAD.

- INVENTORY TRANSFER: The inventory transfer cost is considered a "wash" for inventory not presently at LEAD. The inventory will either be shipped to Hill AFB or LEAD depending on the decision of the BRAC. The increased inventory documented in this paragraph, from the estimated \$50% to the reported \$3.1M, appears significant. However, our inventory cost estimates are based on the belief that the Army depots practice good supply discipline and only retain the material required to support the current year requirements. This, coupled with the projected transfer date of the first quarter of FY 1999, provides ample time to reduce the inventory to a minimum before the transfer begins. We would further expect the Army to only order mandatory material requirements for up to six months prior to workload transfer with other parts being held in the item manager's account or forwarded to the new depot. This practice will further reduce the inventory to the point we believe the cost to transfer will be more in-line with our projected \$50% for Patriot and a \$1.8M total.
- •• OTHER COSTS:
  - ••• EQUIPMENT TRANSFER: The equipment transfer cost of \$7.3M, for the Hawk and Patriot weapon systems appears to be high. The equipment transfer costs for all of the tactical missiles to LEAD is estimated to be \$5M. This includes the Maverick Missile System which has more test stations and test sets than the 24 test sets currently used on the Patriot System. We believe a more conservative \$2.5M should meet the equipment transfer cost for both Hawk and Patriot.

- SUNK COSTS: Sunk costs are a reality of downsizing throughout DoD. LEAD has identified \$25M already spent consolidating tactical missiles. Sunk costs will be associated with any scenario, i.e., the closure of LEAD will result in a loss of funds spent implementing the 93 BRAC recommendation, or failure to obtain optimum utilization of the Hill AFB infrastructure by adding workload will require closure, disposal, or transfer of in-place facilities—a loss to DoD. This is a significant impact to the \$1B infrastructure in place at Hill AFB.
- ••• RECURRING COSTS: Even though labor costs are not included in the COBRA model, long term savings based on labor rates should be evaluated. The difficulty in comparing rates between services is due to the differences in the accounting systems, i.e., material, overhead, G&A, etc. However, consistently, Hill AFB labor rates are less than LEAD, ANAD and TOAD. The Depot Maintenance operation Indicator Report identifies Hill AFB average labor rate of \$69.27 compared to the LEAD rate of \$101.36. The Cost Comparability Handbook (Aug 93) identifies Hill AFB labor rate as \$49.38, LEAD as \$65.33, and TOAD as \$58.31. A comparison using the Cost Comparison Handbook labor rates between Hill AFB and LEAD shows considerable annual savings can be achieved for GCS, launcher, and vehicle repair.

#### -- COSTS NOT INCLUDED:

- ••• OTHER MILCON: Hill AFB sees the tactical missile consolidation as a civilian workload. However, the Hill AFB infrastructure is in-place to support a large contingent of military personnel. The facilities remain while the assigned contingent has decreased over the past several years. Our military personnel and their family members are provided both on-base and off-base support, including, social activities, child care, Base Exchange, hospital, theater, banking, school, housing, Commissary, Hobby shops, educational opportunities, ctc. Our downsizing efforts will result in mothballing approximately 300K ft² of administrative area. Other MILCON concerns identified in this section should not be considered.
- ICS: Based on the decision of the Joint Cross Service Group for Depot Maintenance (JSCG/DM), interim contractor support (ICS) is the responsibility of the owning service and will not be considered in costs to relocate workload. Like the estimated \$84.5M attributed to Patriot and Hawk, the 1993 estimate for Maverick ICS was \$76.5M, which if considered, would have greatly skewed the original analysis.
- ••• RELOCATION COSTS: Hill AFB identified 100K ft² for tactical missile explosive storage, 70K ft² immediately available and an additional 30K ft² available in the future. The paper made mention of existing storage of ICBMs at Navajo National Guard Depot, AZ, and possible deep storage of Air Force Munitions. However, all movement would be done through attrition requiring no relocation dollars. ICBMs planned or currently stored at Navajo were already budgeted for by the PEO and igloos would not need modification to accommodate deep storage of Air Force munitions² items. An additional 87K ft² of explosive storage at Hill AFB would also be freed up with a relocation cost of \$300K, for a total 187K ft². Hill AFB also has additional storage available for GCS 1.4 storage in excess of 50K ft².
- COST AVOIDANCE: Since all of the missile systems have not yet transferred to LEAD, it seems
  inappropriate to label the difference between the original BRAC 93 appropriation and what has been
  expended to date as "cost avoidance".

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#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

### EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950509-11

FROM: CALUERT, KEN	TO: COX, REBECCA
TITLE: REP. (CA)	TITLE: COMMISSIONER
ORGANIZATION: U.S. CONSGRESS	ORGANIZATION: OBCR
INSTALLATION & DISCUSSED: MON R CHA DER	

INSTALLATION (S) DISCUSSED: MARCH AFB

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	~		
STAFF DIRECTOR				COMMISSIONER COX	~		
EXECUTIVE DIRECTOR	1			COMMISSIONER DAVIS	~		
GENERAL COUNSEL				COMMISSIONER KLING	1		
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CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	K		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

#### TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	$\mathcal{O}$	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature		Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	V	FYI
Subject/Remarks: REQUESTING LEGAL OPINIC OPPORTUNITY . IN BRAC PRE TAKE PLACE AT MAY 10	DES	5. MUST ANY ACTION
Due Date: 950511 Routing Date: 950509	Date Origi	nated: 450504 Mail Date:

KEN CALVERT 430 DIETRICT, CALIFGRINIA

COMMITTEE ON RESOURCES CHAIRMAN SUBCOMMITTEE ON ENERGY

AND MINERAL REGOURCES COMMITTEE ON SCIENCE BUBCOMMITTEES: SPACE AND AERONAUTICS

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IECHNOLOGY, VICE-CHAIRMAN COMMITTEE ON AGRICULTURE

GUBCOMMITTEE: DEPARTMENT OPERATIONS, NUTRITION, AND FOREIGN AGRICULTURE



WASHINGTON DEFICE 1034 LONGWORTH HOUSE OFFICE BUILDING WASHINGTON, DC 206 16-0643 (2021 225-1986

> ENSTRICT OFFICE. 3400 CENTRAL AVENUE SUITE 200 RIVERBIDE, CA 92506 (909) 784-4300

### Congress of the United States House of Representatives

Washington, DC 20515-0543

May 9, 1995

Rebecca Cox Commissioner Base Realignment and Closure Commission 1700 North Moore Street Suite 1425 Arlington, VA. 22209

Please refer to this number when receptions 450504-U

Dear Commissioner Cox,

I am writing to obtain a clarification of the current legal opinion of the BRAC Counsel regarding status of the "March Opportunity" in the BRAC process.

- o It is my understanding that the option of redirecting USMC helo forces from El Toro and Tustin to March AFB (instead of to Miramar) does not have to be affirmatively added to BRAC's list at the May 10 hearing.
- I further understand that Miramar does not have to be added (as do bases losing 300 or more personnel) to the BRAC list because the USMC helo forces under discussion are not presently assigned to Miramar -- thus under BRAC's definition it is not losing them.
- Finally, it is my understanding that while BRAC is not compelled to vote on the March Opportunity, it may do so at its final deliberations in June if it feels that the evidence presented warrants the action. In other words, is it correct that a lack of action regarding March/Miramar/Marine helos at the May 10 hearing in no way forecloses later affirmative action by BRAC 95 prior to July 1, 1995 on this redirect?

Due to pressing interest by the affected communities and the public in general in Riverside County, I would most appreciate a written confirmation or elarification of the above summary. I know that the Commission is under great time constraints, yet I hope that my office could receive even a brief affirmative response today. Thank you for your time and continued attention to this matter of great importance to my constituents and the taxpayers in general.

Sincerely, Ken Calvert

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				Retransmitter	
Headquarters United States Air Force			Date Time	Tues May of Monday, May 08, 1995 3:13 PM 07:45 AM	
FAX			Number of pages: <b>6</b> (includes cover sheet)		
TO:	Mr Frank Cirillo DBCRC	Λ	FROM:	Lt Col Barry W. Pitcher HQ USAF/LGMM 1030 Air Force Pentagon	
Phone	DSN 696-0504			Washington D.C. 20330-1030	
Fax Phone	DSN 696-0550	A	Phone	DSN 225-5257	
Subj:	Using Capacity and MPC Data in Evaluating Depot Options		Fax	DSN 225-9811	
CC:		_			
REMARKS	5: 🗌 Urgent 🛛 For y	– vour review	🗌 Reply	ASAP 🔲 Please Comment	

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2001/006

Mr Cirillo:

I prepared and am forwarding the following paper at Mr Orr's request to address the DBCRC chart (see atch 1) indicating all depot workloads from the two "tier III" depots could be supported within the Maximum Potential Capacity (MPC) of the other three 'tier I and II" depots. I prepared it in anticipation of a tasking that never came from your staff to address this chart. My paper defines and outlines the most appropriate use of both capacity terms, and clarifies the theoretical nature of MPC. It also describes differences between Service-certified JCSG-DM MPC information, illustrates why capacity data can not be meaningfully analyzed when combined above the commodity group level, and discusses the capacity implications of closing an Air Force depot.

I hope you and the rest of the DBCRC staff find it useful in your continuing analysis of DOD depots.

VR Darry

#### Talking Paper

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#### on

#### Applying Capacity and Maximum Potential Capacity Information in Depot Maintenance Planning

#### Purpose:

- This paper was developed to explain differences between current capacity and Maximum Potential Capacity (MPC) information. It defines and outlines the appropriate use of both capacity terms, and clarifies the theoretical nature of MPC. It also describes differences between Service-certified JCSG-DM MPC information, illustrates why capacity data can not be meaningfully analyzed when combined above the commodity group level, and discusses the capacity implications of closing an Air Force depot.

#### Background:

- The DBCRC staff developed a chart (atch 1) indicating that all AF workloads could be supported within the MPC of the three AF "tier I and II" depots (OC, OO and WR-ALCs) while closing the two "tier III" depots (SA and SM-ALCs).
- The JCSG-DM data base contains certified data reporting Current Capacity and MPC information by commodity group for all DOD depot maintenance activities.
- By consensus within the JCSG-DM, Current Capacity data was used for most JCSG-DM capacity deliberations because of the theoretical nature of MPC, and the differences in Service techniques for establishing MPC data.

#### **Definitions:**

#### - Current Capacity:

- An objective measure of the facilities and equipment (work positions) available to support a depot maintenance workload.
- -- Within the DOD the basic measure of capacity is available work position operating hours available on a single shift expressed in direct labor hours (DLH)
  - --- Measurement methodology prescribed by the DOD Capacity Measurement Handbook documenting the formal OSD capacity measurement methodology all Services are required to follow.

#### - Maximum Potential Capacity (MPC):

- A subjective estimate of the maximum amount of capacity that could be made available to support a commodity considering the depot operation's current workload mix and volume.
  - --- Measurement not prescribed by DOD regulation or policy.
- -- Key concept is in the theoretical nature of "potential" capacity.
  - --- Actual workstation configurations and numbers do not exist now within the depots.
  - --- "Potential" capacity can not be eliminated during depot closure or downsizing.
  - --- "Potential" capacity can not be workloaded unless actual work positions are established.

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#### **Discussion:**

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- Although JCSG-DM MPC data was certified by the Services, differences in how this data was generated caused it to be largely discounted during JCSG-DM deliberations
- Services reported certified MPC data to the JCSG-DM based on different approaches and philosophies.
  - -- AF depots reported MPC data for each JCSG-DM commodity group based on an industrial estimate of the maximum number of hours which could be produced by reconfiguring / adding work stations to available facilities.
    - --- Supported by historic production information and industrial engineering data.
  - -- Navy stated they estimated Navy and Marine Corps MPC data for each commodity group based on the highest capacity level they believed could be engineered within their current industrial facilities.
    - --- Navy stipulated "gross inefficiencies and extraordinary management attention" would be required" to operate at the upper end of these maximum capacity levels.
  - -- Army also used an estimating technique when establishing MPC data for commodities at their depots.
- Capacity data is most meaningful when considering the specific commodity group it describes.
  - Capacity information is usually not viewed as relevant to other commodity groups.
    - --- Capacity data is calculated based on the facilities <u>and equipment</u> needed to provide depot maintenance support for a specific commodity group.
      - ---- Equipment needed to support one commodity group is not usually applicable to other commodity groups unless they are very closely related.
      - ---- Industrial facilities are more flexible and may be used to support a variety of commodities requiring the same or "lighter" classes of industrial facilities.
- Capacity information ceases to be meaningful if it is consolidated above the commodity group level.
  - Because most capacity is unique to the commodity group it supports (and not related to other commodities) capacity information can not usually be combined meaningfully between different commodities.
- Capacity data for several commodities is sometimes combined to indicate a "total" capacity for comparative purposes.
  - Analysis using any resulting "total' capacity information will only be beneficial when considering the mix of commodities from which the total was derived.
- The AF Technology Repair Center (TRC) concept implemented in the early 1970s specialized the capabilities of each of the ALCs.
  - -- Eliminated most duplication in ALC capacity and established a single repair line every specific item and for most commodities.
    - --- Single-siting requires unique equipment and overhaul processes for all items supported by any ALC to be moved or duplicated at another ALC in the event of a depot closure.

- -- Single-sited depot maintenance and test activity examples at SA-ALC:
  - --- C-5 aircraft, structures and software, General Electric jet engines, Aircraft fuel components, Aircraft Power Units, Nuclear Weapon Components.

-- Single-sited maintenance and test activity examples at SM-ALC:

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- --- F-111 and A-10 aircraft, structures and software, Hydraulic components, General Flight Instrument components and Central Air Data Computers, Ground Communication and Electronics systems, and Ground generators
- -- Unique capacities required to support workloads at any closing ALC would have to be established at a gaining ALC.
  - --- Some existing facilities may be able to be modified to provide adequate support.
    - ---- Fighter aircraft overhaul facilities are generally available at the other ALCs.
  - -- Some unique facility requirements may only be met through new construction.
    - ---- SA-ALC's C-5 airframe overhaul, strip and paint facilities, and their F100 engine compressor disk cryogenic spin test facility.
  - --- In some cases, the cost of depot operations may increase after workloads are transferred because efficiencies from state-of-the-art facilities currently available at a closing depot may not be achieved at a gaining depot due to limitations on new construction which will prevent facility replication.
    - ---- SM-ALC's centralized hydraulic overhaul and test facility.
    - ---- SA-ALC's centralized fuel component overhaul and test facility.

#### - Examples:

- -- Unrelated capacity (the most common situation):
  - --- Capacity (facilities and equipment) needed to support the depot repair and overhaul of aircraft avionics components can not be effectively applied to the overhaul of aircraft landing gear.
  - --- Capacity to overhaul of aircraft structural components cannot be effectively applied to the overhaul of jet engines.
  - --- Capacity to overhaul missiles cannot be effectively applied to the overhaul of communication electronics components.
- -- Related capacity (the less common situation):
  - --- Capacity to overhaul large aircraft has good application to the overhaul of fighter-sized aircraft, but there is much less application of fighter aircraft capacity to large aircraft overhaul because of the substantial size differences between the facilities and equipment associated with depot maintenance on these two classes of aircraft.
- Reusing Industrial Facilities:
  - --- Facility requirements to overhaul aircraft instrument components are very similar to those required for the overhaul of tactical missile guidance and control components; therefore, the facilities supporting either commodity group can be reconfigured (with appropriate equipment) to support the other.

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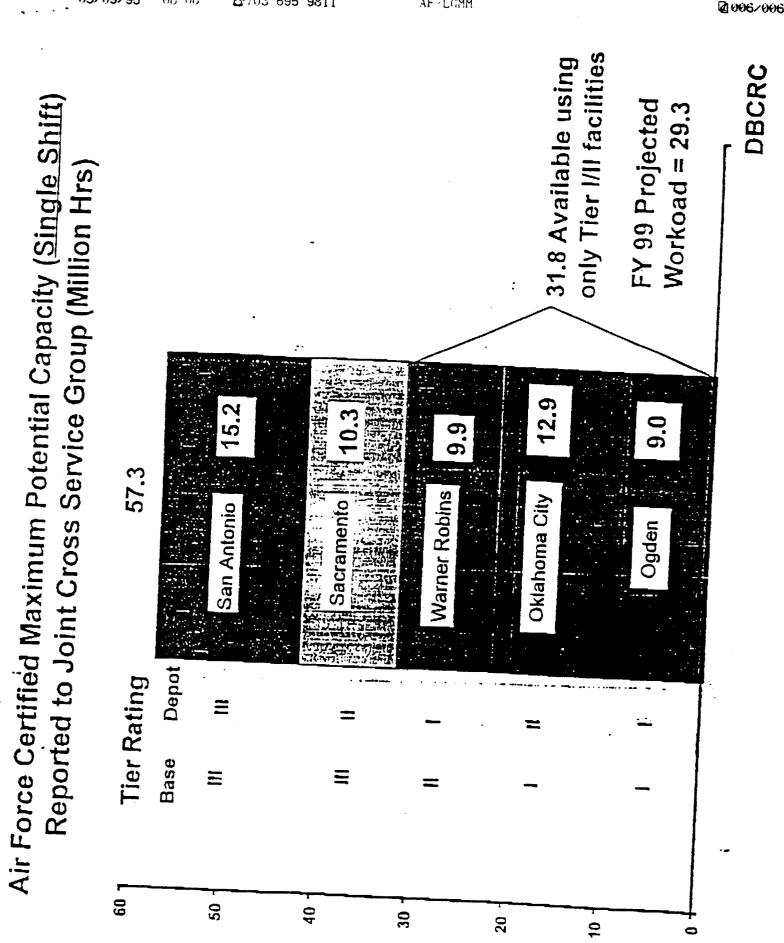
AF/LGMM

Ø 005/006

#### **Conclusions:**

- The DBCRC chart (atch 1) incorrectly infers that capacity required to support workloads at SA and SM-ALC is currently available at OC, OO and WR-ALCs.
  - Capacity to support most of the workloads at SA and SM-ALCs is unique, single-sited, and available only at those two depots.
    - --- Includes unique equipment and support facilities.
    - --- Such capacity would have to be moved or replicated befor a potential gaining depot could support these workloads.
      - ---- Some facilities may be available at the cited gaining ALCs that could be adapted for reuse in support of these workloads.
  - -- SA and SM-ALCs can be closed and capacity could be established at OC, OO and WR-ALCs to support the workloads from SA and SM-ALC, but only at a substantial cost and increased operational risk.
    - --- Estimated to cost approximately \$1.2 B using COBRA cost model.
    - --- AF views this alternative as neither affordable, due to the very high one-time cost, nor acceptable, due to the higher risk to mission readiness.
- JCSG-DM MPC data has limited practical application.
  - MPC information reflects the <u>potential</u> capacity level that could be expected to be achieved within existing depot facilities, not actual capacity existing at that depot at this time.
  - JCSG-DM MPC data cannot reliably be compared between Services because of differences in Service techniques for developing this data.
- Capacity data is most meaningful when considering the individual commodity group for which it was collected.
  - Specific commodity group capacity information should not be considered relevant to other commodity groups.
- Industrial facilities can often be configured to support many commodities.

POC: LtCol B. Pitcher, AF/LGMM, 5-5257, 8 May 95.



(atch )

## Document Separator

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FROM: COMBEST, LARRY	TO: COX; REBECCA
TITLE: REP. (TX)	TITLE: COMMISSIONER
ORGANIZATION:	ORGANIZATION:
U.S. CONGRESS	DBCRC
INSTALLATION (S) DISCUSSED: DEESE AER	· · · · · · · · · · · · · · · · · · ·

OFFICE OF THE CHAIRMAN	FYI	ACTION	INTT	COMMISSION MEMBERS FYI		ACTION	INTT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	-			COMMISSIONER COX	1-		
EXECUTIVE DIRECTOR	6			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	1		
· · ·				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON	V	•		COMMISSIONER STEELE	1		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS		·	
		•		DIRECTOR OF R & A			
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
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DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	in a		
CHIEF FINANCIAL OFFICEF				INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL	:			CROSS SERVICE TEAM LEADER			
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DIR./INFORMATION SERVICES					· · · · · · · · · · · · · · · · · · ·		

#### TYPE-OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature	;
Prepare Reply for Staff Director's Signature	Prepare Direct Response	
ACTION: Offer Comments and/or Suggestions	FII	

Subject/Remarks:

THANK YOU FOR MEETING WITH HIM. ALSO, EXPRESSING
CONCERN OVER AIR FORCE'S HANDLING OF
UNDER-GRADUATE PILOT TRAINING BASES,
Due Date: Routing Date: G50504 Date Originated: G50503 Mail Date:



#### HOUSE OF REPRESENTATIVES WASHINGTON, D. C. 20515

LARRY COMBEST 19TH DISTRICT TEXAS

May 3, 1995

950504-B

Dear Rebecca:

Thank you so much for taking time on Monday to come speak with me. I know that there are great demands made on your time, so I am particularly grateful that you were able to come to Capitol Hill for a meeting.

As I hope was evident in our conversation, I am greatly troubled by what I believe are substantial errors used in evaluating the undergraduate pilot training (UPT) bases. More than being distressed at the possibility of closing a base in my congressional district, I am disturbed that the Air Force may be closing the wrong base based on incomplete and incorrect data. I understand and agree with the need to refocus our military based on the demands of the future, but I am steadfast in my belief that this decision should be based on a factual analysis.

You mentioned you were currently leaning toward a motion to look at the entire area of UPT bases. I encourage you to do that. As the GAO indicated in their testimony, "...community concerns regarding the Reese AFB closure were not fully resolved at the time we completed our work. These issues will need to be addressed by the Commission before a final decision is reached." If you have any questions on how we arrived at the data or any questions about the entire area of UPT, I would be glad to provide any information I can.

Again, thank you for your time, and with kind regards.

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Sincerely,

Ms. Rebecca Cox Defense Base Closure and Realignment Commission 1700 N. Moore Street, Suite 1425 Arlington, Virginia 22209

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### Document Separator

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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 450512-7

FROM: WIDNALL, SHEILA E.	TO: DIXON
TILE SEC OF ALL FORCE	TITLE: CHAIRMAN
OFPT OF AIR FORCE	ORGANIZATION:
INSTALLATION (3) DISCUSSED: AND LEGISTIC	DBCRC

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX	~		
EXECUTIVE DIRECTOR	V			COMMISSIONER DAVIS	~		
GENERAL COUNSEL	V			COMMISSIONER KLING	~		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES	L		
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE	V		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			·
				DIRECTOR OF R & A			
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	1		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	1		
DIR./INFORMATION SERVICES							

#### TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	 FYI

Subject/Remarks:

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PROVIDING REASON AIR FORCE CI	HOSE TO REALIEN
ALLS AIR LUGISTIC CENTERS	INSTEAD OF
CLOSING ANUY.	

Due Date:	Routing Date: CASORIN	Date Originated:	Mail Date:
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#### SECRETARY OF THE AIR FORCE WASHINGTON

MAY 9 1995

The Honorable Allan J. Dixon Chairman, Defense Base Closure and Realignment Commission 1700 N. Moore Street, Suite 1425 Arlington, VA 22209

Dear Chairman Dixon:

Following our appearance before the 95 Defense Base Realignment and Closure (BRAC) Commission a month ago, we asked our staff for additional analysis of depot closure and consolidation data from all four commissions for the three Military Departments so that we could better understand various views raised about depot closure costs and savings. Discussions with the Army, Navy, and Joint Depot Maintenance Activity Group suggested the most appropriate means to gather this information was to use Cost of Base Realignment Actions (COBRA) data submitted to OSD and to the commissions. We have done that. Our analysis of the data sustains our original determination that realigning and downsizing is the most cost effective means to achieve depot savings and efficiencies rather than attempting a complete depot base closure. This approach may be unique to the Air Force because our depots and the associated base populations are significantly larger than those in the other Services.

The question from Commission staff and others is: Why do Air Force depot closure costs seem so much higher? To answer this we have compared 10 Army and Navy closure and realignment actions with Air Force depot alternatives to include McClellan and Kelly (recognizing that these two were not actually on our list to the Commission, but are considered here for comparative purposes). We have found from the data that base population is a very strong indicator of the one-time cost to close. Not necessarily a surprising result, but when all DoD depot actions are plotted together (Chart 1) it tells an instructive story. Air Force costs are in line with other DoD COBRA estimates, when allowing for the significantly larger base populations we are dealing with. For example, excluding Air Force depots, other Military Departments report average one-time closure costs per depot of \$145M, based on an average population per depot of 4,290 people. If a decision were made to close either Kelly or McClellan, or both, the average costs would be \$578M or almost four times higher than the average experience elsewhere. This is not suprising when you consider that the average population at these Air Force depots is nearly three and a half times greater than that found at Army and Navy depots. In the case of McClellan, costs also appear higher than the overall DoD trend line because of the additional costs associated with moving certain unique facilities such as the Air Force Technology Application Center, the Coast Guard, and classified activities, and the shutdown of a neutron radiation facility.

We also looked at the other side of the equation, i.e., savings, and found that Air Force savings are well in line with all other DoD activities as shown in Chart 2 (enclosed). What the data show is the level of steady state annual savings is principally explained by how many positions are actually eliminated from employment rolls. The more people that are actually taken out of end strength the larger the steady state savings. The Air Force did not recommend to the Secretary of Defense a complete depot installation closure, in large part because of the relatively high one-time costs to close an Air Force depot compared to what could be saved. Chart 3 compares the ratio of annual steady state savings to one-time costs. All three military departments show relatively similar annual steady state savings per depot, but the Air Force installations reflect a significantly higher one-time cost to close.

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For the Air Force it is more cost effective to realign and downsize; allowing each of our five Air Logistics Centers (ALCs) to develop their own areas of comparative advantage. Our review of the Air Force data compared to the larger DoD experience over all four closure commissions, further supports the view that for the Air Force a one or two depot base closure recommendation does not make good economic sense.

Another consideration for us is total budgetary cost. We currently have \$1,047M budgeted for the next six years to cover the total cost of FY95 commission closures and realignment. Should a depot be added it is very likely that our currently budgeted costs would nearly double. Within the context of our future funding needs, and the high priority the Secretary of Defense and the President have placed on future modernization needs, it would be a serious funding problem for the Air Force. We took great care in building our closure package to ensure that what we were planning was fiscally prudent, and we believe our depot recommendations meet that objective.

We welcome the opportunity for our base closure experts to meet with your staff to cover this analysis in whatever level of detail would be helpful.

Sincerely,

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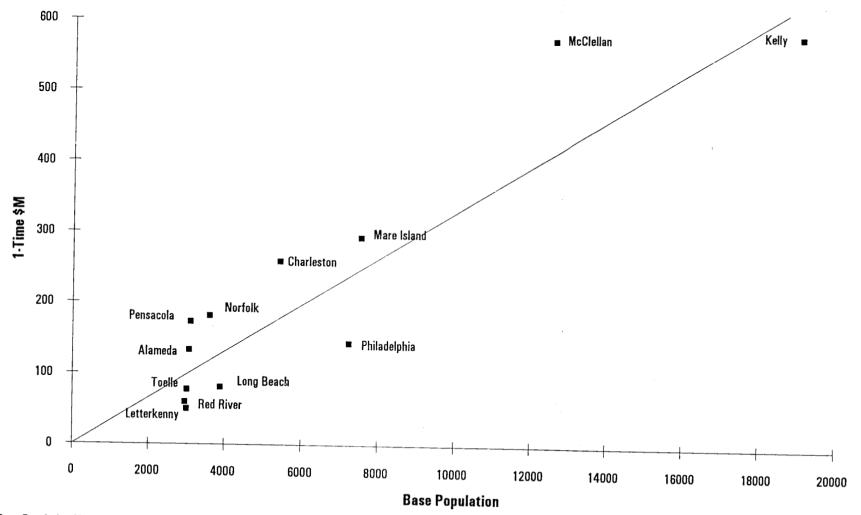
Sheila E. Widnall

CHART 1

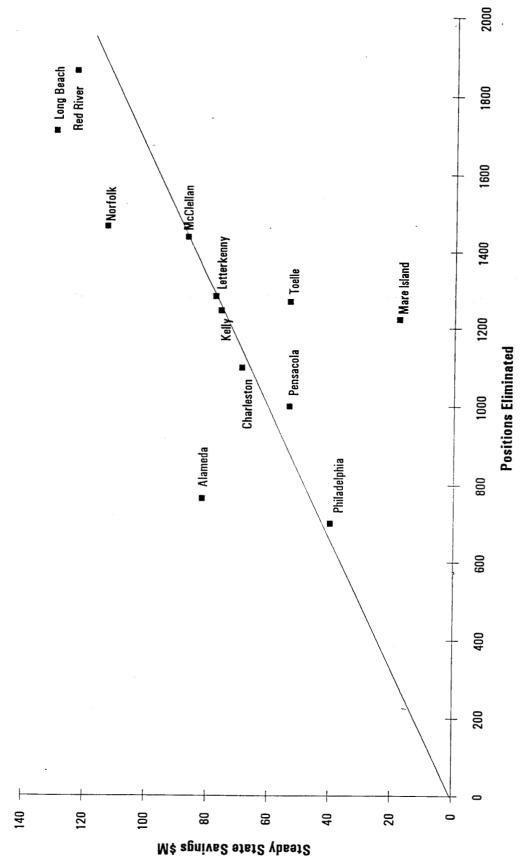


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Base Population Means: AF 15,846, Army 3004, Navy 4841



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POSITIONS ELIMINATED VS STEADY STATE SAVINGS \$M

Mean Positions Eliminated: Gobal 1254, AF 1342, Army 1472, Navy 1135

### CHART 3

### COMPARISON OF MILITARY DEPARTMENT COBRA DEPOT ESTIMATES ALL FOUR BRAC COMMISSIONS

#### AVERAGE PER BASE

	BASE POPULATION	1-TIME COST FY95 \$M	POSITIONS ELIMINATED	ANNUAL STEADY STATE SAVINGS	RATIO OF STEADY STATE SAVINGS TO ONE TIME COST	
ARMY ¹	3,004	62	1,472	85	1.37	
NAVY ²	4,841	181	1,135	72	.40	
AIR FORCE ³	15,846	578	2,526	82	.14	÷
	6,216	217	1,254	77	.35	

 ¹ Includes Red River, Letterkenny, Toelle
 ² Includes Shipyards--Philadephia, Mare Island, Charleston, Long Beach; Aviation Depots--Alameda, Pensacola, Norfolk
 ³ Includes Kelly, McClellan (Kelly and McClellan were not recommendations to the Commission but are included here for purpose of comparison only)

# CHART 4 BASE POPULATION VS 1-TIME COST \$M

Activity	Base Population	1-Time Cost
Letterkenny Army Depot	3,017	FY95 \$M
Toelle Army Depot	3,024	50
Naval Aviation Depot Alameda	3,076	77
Naval Aviation Depot Pensacola	3,110	133
Naval Aviation Depot Norfolk	3,606	173 181
Naval Shipyard, Long Beach	3,891	81
Red River Army Depot	2,971	60
Charleston Naval Shipyard	5,430	259
Naval Shipyard, Philadelphia	7,236	144
Mare Island Naval Shipyard	7,541	293
McClellan AFB	12,588	574
Kelly AFB	<u>19,104</u>	<u>582</u>
Total	74,594	2,607
Average	6,216	217
Total Air Force	31,692	1,156
Air Force Average	15,846	578
Total Army & Navy	42,902	1,451
Army & Navy Average	4,290	145

SOURCE: Data from COBRA reports submitted to OSD commission except McClellan & Kelly, which were not submitted

NOTE: 1-time costs from previous commissions were adjusted to FY95 constant year dollars in order to produce comparable data for all four commissions

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NOTE: Newark AFS was not included since positions eliminated were replaced with contractor personnel

Activity	Positions	Steady State
	Eliminated	Savings \$M
Navy Shipyard Philadelphia	701	40
Naval Aviation Depot Alameda	764	82
Naval Aviation Depot Pensacola	1000	53
Charleston Naval Shipyard	1088	69
Mare Island Naval Shipyard	1223	18
Kelly AFB	1245	76
Toelle Army Depot	1268	53
Letterkenny Army Depot	1287	78
McClellan AFB	1438	87
Naval Aviation Depot Norfolk	1464	113
Naval Shipyard, Long Beach	1707	130
Red River Army Depot	<u>1861</u>	<u>124</u>
Total	15,046	923
Average	1,254	77
Total Air Force	2526	156
Air Force Average	1,342	82
Total Army & Navy	12,520	766
Average Army & Navy	1,252	77

# CHART 5 POSITIONS ELIMINATED VS STEADY STATE SAVINGS \$M

SOURCE: Data from COBRA reports submitted to OSD commission except McClellan and Kelly, which were not submitted

NOTE: Steady state savings from previous commissions were adjusted to FY95 constant year dollars in order to produce comparable data for all four commissions

NOTE: Newark AFS was not included since positions eliminated were replaced with contractor personnel

## CHART 6

## DOD DEPOT ACTIVITIES RECOMMENDED FOR BRAC ACTION

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ACTIVITY

91 Navy Shipyard Philadelphia

93 Mare Island Naval Shipyard

93 Naval Aviation Depot Alameda

93 Naval Aviation Depot Pensacola

93 **Charleston Naval Shipyard** 

93 Naval Aviation Depot Norfolk

95 Naval Shipyard, Long Beach

95 Red River Army Depot

95 Letterkenny Army Depot

95 Kelly AFB

95 McClellan AFB

93 **Toelle Army Depot** 

93 Newark AFS

88 Lexington Army Depot

88 Navajo Depot Activity

93 Savanna Army Depot Activity

95 Seneca Army Depot

95 Sierra Army Depot

Sacramento Army Depot 91,

Ship Repair Facility, Guam 95

**STATUS** 

**Complete Closure Complete Closure Complete Closure** Close Depot Only **Complete Closure** Close Depot Only

**Complete Closure** 

**Close Depot** 

Realign

Focused Analysis - Not recommended for BRAC action Focused Analysis - Not recommended for BRAC action **Close Depot** 

Privatization in Place - Cost & Savings not comparable Close Depot COBRA data not available

Close Ammo Storage - Not included

Close Ammo Storage - Not included

Close Ammo Storage - Not included

Close Ammo Storage - Not included

**Close Supply Depot - Not included** 

Closure of Floating Drydock - Not included

## CHART 7 MAJOR TENANTS ON KELLY & McCLELLAN AFB

KELLY AFB						
<u>Tenant / (Location)</u>	<b>Positions</b>	<u>MilCon \$M</u>	Other \$M	<u>Total \$</u>		
AFRES (Lackland)	673	0.0	0.0	0.0		
ANG (Lackland)	202	0.0	0.0	0.0		
AIA (Lackland)	3,247	0.0	0.0	0.0		
SIGINT (Lackland)	813	0.0	0.0	0.0		
1849 EIS (Lackland)	311	0.0	0.0	0.0		
DLA (Base X)	973	0.0	20.6	20.6		
DECA (Base X)	241	0.0	5.1	5.1		
DFAS (Base X)	179	0.0	3.8	3.8		
Others (Base X)	<u>925</u>	<u>0.0</u>	<u>19.6</u>	<u>19.6</u>		
Total	7,564	0.0	49.1	49.1		
	M	CLELLAN AFB	1			
<u>Tenant / (Location)</u>	<b>Positions</b>	<u>MilCon \$M</u>	Other \$M	<u>Total \$</u>		
AFRES (March)	53	0.0	1.1	1.1		
USCG (Moffett)	190	22.1	4.0	26.1		
Det 42 (Travis)	142	23.5	8.0	31.6		
AFTAC (Offutt)	388	6.1	13.2	19.3		
1827 EIS (Travis)	309	1.2	6.6	7.8		
DLA (Base X)	603	0.0	12.8	12.8		
DFAS (Base X)	139	0.0	2.9	2.9		
Others (Base X)	<u>618</u>	<u>0.0</u>	<u>13.1</u>	<u>13.1</u>		
Total	2,442	52.9	61.8	114.7		

Note: Kelly to Lackland moves are on paper only, people and equipment remain intact, real estate transfers to Lackland Other cost based on \$22,000 per position plus addition \$5M for Det 42 and AFTAC for equipment movement

# Document Separator

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#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

950509

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

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FROM: GRAHAM, BOB				TO: DAULS, J.B			
TITLE: SEWATOR (FL)			TITLE: COMMISSIONER				
ORGANIZATION:			ORGANIZATION:				
U.S. CONC	ORES	~S		DBCRC			
INSTALLATION (S) DISCUSSED: FL	DRIV	DA B	ASE	5			
OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	レ			COMMISSIONER COX	-		
EXECUTIVE DIRECTOR	2			COMMISSIONER DAVIS	-		
GENERAL COUNSEL				COMMISSIONER KLING	~		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	~		
				COMMISSIONER ROBLES	V		
DIR./CONGRESSIONAL LIAISON		N. N	!	COMMISSIONER STEELE	K		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS	<u></u>		
				DIRECTOR OF R & A	1		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	\checkmark		
				NAVY TEAM LEADER		Х	
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	\checkmark		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	\checkmark	· ·	
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER		X	
DIR./INFORMATION SERVICES						······································	
	•	TYDE A	EACT			<u> </u>	
TYPE OF ACTION REQUIRED							

	I IPE OF ACII	UN ASS.	IKED				
	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature				
<u> </u>	Prepare Reply for Staff Director's Signature		Prepare Direct Response				
	ACTION: Offer Comments and/or Suggestions	1	FYI				
1							

Subject/Remarks:

ISSUE PAPER SUPPORTING NAS WHITING FIELD, NADEP NACKSONVILLE AND EGLIN AFB.

Due Date:

Date Originated: 95 Routing Date: 950509

Mail Date:

MEMORANDUM

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TO: General (ret.) J. B. Davis, BRAC Commissioner

FROM: Senator Bob Graham

DATE: May 9, 1995

RE: FLORIDA BASE REALIGNMENT AND CLOSURE COMMISSION ISSUES

Thank you for returning my call today. I enjoyed the conversation and hope to get together with you sometime soon.

As you had requested, I am forwarding a short issue paper to you concerning the subject matter that we discussed. As I said, I believe that the issues that I am concerned about are based on merit and hope that you can assist in ensuring that these arguments get a fair hearing.

I thank you for your objective analysis and hard work as a commissioner, as well as your dedicated, patriotic service to our Nation.

-วร บู้ร ระ ระจะระด TITER STRFIGT FAR AVEURE IN ALGORADADADA

Florida Issues May 9, 1995 Page 2

ISSUES FOR CONSIDERATION

1. <u>NAS Whiting Field</u>: It is our understanding that several members of the Commission may be considering adding Whiting Field to its list of possible base closures. We have also been told that the BRAC may perform a site visit at Whiting, and that data calls have been made for analysis of consolidation and co location scenarios at Ft. Rucker.

- * The Navy, Marine Corps and Coast Guard strongly support continued training at NAS Whiting Field.
- * Co-locating the training operations at Rucker is not a fiscally viable option. The Navy has reports that it would result in high costs and protracted return on investment. Gains made would quickly evaporate due to student transfers (to and from Ft. Rucker between training phases) and military construction costs.
- * Consolidation would be much more difficult to institute due to differences in Service requirements (sea versus land), training philosophy (fixed wing primary versus no fixed wing training), and personnel policies (officer versus non-commissioned officer).
- * According to the Navy, consolidation would threaten its most needed training requirements -- extensive instrument time. Those who have flown in maritime environments know well the unique and extreme hazards associated with night operations at-sea (particularly onboard smaller vessels such as destroyers or frigates).
- * The Navy has reliably analyzed its requirements and assets and made the correct decision to retain NAS Whiting Field. The Secretary of the Navy and Chief of Naval Operations see this issue as a safety, training, and fiscal issue.

2. NADEP Jacksonville:

- * The Navy has repeatedly shown strong support for the retention of NADEP Jax for cost and strategic reasons.
- * NADEP Jax has proven itself as an efficient and cost effective depot. It has prevailed in both private-public workload competitions (against GE for F-117 stealth fighter engines) and public-public competitions (against Air Force for J-52 engines).

Florida Issues May 9, 1995 Page 3

> * The GAO report is highly critical of the Air Force depot analysis. It does not raise questions about the Navy analysis. The Navy's analysis and recommendations are sound and should be bonored.

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* The Air Force, unlike the Navy, has yet to reduce its excess depot infrastructure. The Navy has already closed three of its NADEPs including NADEP Pensacola, FL. The Navy has "right-sized" and eliminated its excess capacity in the true spirit of BRAC.

3. Eglin AFB:

- * Air Force BRAC analysis, in general, has been seriously questioned by the GAO. Our own analysis of the Test and Evaluation issue makes us question the Air Force's decision to move electronic warfare test and evaluation hardware out of Eglin.
- * The Board of Director's Study clearly is supportive of Eglin's strengths as a Test and Evaluation center, should consolidation be necessary.
- * The Defense Authorization Act for 1995 directed the Secretary of Defense to establish an electronic warfare Master Plan, before consolidating electronic warfare assets, in order to ensure that a thorough analysis is conducted in this area. The Air Force's BRAC recommendations act to circumvent this directive.
- * Although the BRAC Commission is able make decisions in an independent fashion, the completion of the Master Plan would allow for a more thorough study in this area and ensure that DOD's plans are well thought out in the longterm.

Document Separator

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950510-2

FROM: STARK, RAY	TO: DIXON
TILE: GOU. AFFAIRS MANAGER	TITLE: CHAIRMAN
BOISE, ID CHAMBER	ORGANIZATION:
INSTALLATION (5) DISCUSSED: MOUNTAIN HOME	AFB

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DEXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR	V			COMMISSIONER DAVIS			
GENERAL COUNSEL	1			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
			i i s	COMMISSIONER ROBLES			
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DIR./COMMUNICATIONS		-		REVIEW AND ANALYSIS		•••••••••••••••••	<u> </u>
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EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		ΙX	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

\bigcirc	Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature	Ζ	
	Prepare Reply for Staff Director's Signature	Prepare Direct Response	/.	/
Χ	ACTION: Offer Comments and/or Suggestions	FYI	7	

Subject/Remarks:

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LETTER OF SUPPORT.

Marrill INFOONLY

Due Date: 950517

Routting Date: 950510

Mail Date:



A Special Place

May 5, 1995

Alan J. Dixon, Chair Base Closure & Realignment Commission 1700 N. Moore St., Ste. 1425 Arlington, VA 22209

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Dear Mr. Dixon:

The Boise Area Chamber of Commerce strongly supports the continued operation of Mountain Home Air Force Base in Idaho. The base is NOT recommended for closure or realignment by the Department of Defense.

Since 1992, Mountain Home Air Force Base has been home to the 366th Wing, the air intervention Composite Wing. The attached policy statement describes in further detail why Mountain Home Air Force Base is an asset to the Department of Defense:

- * Long runway for any aircraft in the inventory
- * Abundant flying weather
- * Existing training range (but we are working for more)
- * No encroachment on urban areas
- * Community support
- * Low cost of living
- * High quality of life

The Boise Area Chamber of Commerce realizes and appreciates the significance of the air base on the economy of the state of Idaho. Every base in the country benefits its area's economy. The Chamber policy statement highlights why the base is important to the military, not just on the economy of our area.

Mountain Home Air Force Base enjoys the support of the business and political leadership of the Boise area and the state of Idaho. Thank you for reviewing this information.

Very truly yours,

Pay Starte

Ray Stark, Governmental Affairs Manager



A Special Place

POLICY STATEMENT

SUPPORT THE CONTINUED OPERATION OF MOUNTAIN HOME AIR FORCE BASE

August 11, 1994

POLICY STATEMENT: The Boise Area Chamber of Commerce supports the continued operation of Mountain Home Air Force Base.

1. The Air Base is an important, established asset to the U.S. Department of Defense.

Even though changing political events will lead to reprioritized military spending; training pilots, testing aircraft and maintaining combat readiness will continue to be a function of the Air Force.

2. The Air Base is an important asset to the State of Idaho. Mountain Home Air Force Base is the largest, operational military facility in Idaho. Its economic impact on Elmore County and the State of Idaho is significant. The base employs over 4,000 active military personnel, 800 civilians and creates more than 3,000 secondary jobs. Annual payroll is over \$200 million. The air base provides extensive support to the Idaho Air and Army National Guard.

BACKGROUND:

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Mountain Home Air Force Base was established in 1942 during World War II as an Army Air Base. Bomber and pursuit training occurred throughout the war. The base was deactivated at the end of the war.

The base was reactivated in 1949 as a SAC base with B-29 bombers. Extensive construction of buildings, roads, utilities and runways occurred during the 1950s. In 1960, SAC added B-47 bombers and constructed three Titan missile complexes off base. The missile complexes were deactivated in 1965.

TAC assumed control of the base in 1966 with RF-4s used for reconnaissance and tactical fighter training. With the arrival of F-111 fighter-bombers in 1972, the bases's bomber training mission was expanded. In 1982, EF-111s were added for an electronic jamming training mission. Many new base facilities were contructed in the 1980s.

In 1992, the Air Force created the Air Combat Command and established the 366th Wing at Mountain Home Air Force Base as the first air intervention Composite Wing. Aircraft assigned to the wing are: F-16C, F-15E, B-1B, F-15C/D, and KC-135.

Mountain Home Air Force Base is located 10 miles from the city of Mountain Home, Idaho (population 8,900) and within Elmore County (population 25,500). Mountain Home is located 44 miles southeast of Boise, the state capital, along Interstate 84.

Mountain Home is a base-oriented supportive community. It is located in a agricultural area with relatively mild climate, low cost living, low crime rate and unlimited access to recreation.

ASSETS TO THE U.S. DEPARTMENT OF DEFENSE:

Long Runway. The runway is 13,000 feet in length and is able to accommodate any aircraft in the Air Force inventory.

Abundant Flying Weather. Less than 2% of the missions are lost due to inclement weather.

Existing Training Range. The Saylor Creek Range, encompassing 174 square miles, is located 20 miles from the air base. There are vast areas of unencumbered airspace and established low level flying routes.

New Facilities. Construction has recently been completed on a 20 bed Hospital, Combat Support Center, Squadron Operations Building and many new support facilities.

Good Location. The base is located in a large, rural county in Southwest Idaho and does not impact on population centers.

Citizen and Government Support. The city of Mountain Home actively supports the base with on-going involvement. The Chamber of Commerce sponsors a Military Affairs Committee. The Governor of Idaho and the entire congressional delegation support the continued operation of Mountain Home Air Force Base.

Educational Opportunities. Continuing educational opportunites are provided on-base and in Boise by Boise State University.

Low Cost of Living. In the city of Mountain Home and in southwest Idaho, the cost of housing, food and energy is less than other comparable areas in the western United States.

High Quality of Life. Within a short distance are unlimited recreational opprtunities for military personnel and their dependents, such as: national forests, state parks, the Sawtooth National Recreation Area, Sun Valley, and high desert areas that offer hunting, fishing, hiking, rafting and skiing. Less than an hour away, Boise offers year-round cultural and sporting events

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 9505(0-7)

FROM: HEIDEWREICH, WES			TO: ACLERMAN, STEJE TITLE: AF ASSOC. ANAL957				
TITLE: ELECTRONIC WARFARE DIREC.			TITLE: AF ASSOC. ANALYSI				
ORGANIZATION:			ORGANIZATION:				
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CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR				COMMISSIONER COX			
EXECUTIVE DIRECTOR	~			COMMISSIONER DAVIS			
GENERAL COUNSEL	\checkmark			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS		<u>.</u>	
				DIRECTOR OF R & A	~		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER		;	
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	\checkmark		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	-		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature		Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	~	FYI

Subject/Remarks:

RESPONSE TO QUESTIONS REGARDING MOUE OF RENCAD TO EDWARDS AND AFEWES TO PATUXENT RIVER,

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Due Date:	Routing Date: 450510	Date Originated	Mail Date:

For Test & Evaluation officials: Eglin AFB

1. What knowledge do you have on the level (or percentage) of workload to total available capacity at the REDCAP and AFEWES facilities?

2. When conducting live-flight exercises, does electronically-linking the REDCAP and the AFEWES simulation systems result in a real-time loss of data?

3. Based on your knowledge of the REDCAP and AFEWES missions, as well as infrastructure in place at both Edwards AFB and NAWC Patuxent River, what percentage and type of equipment would be required to be moved in order to effectively conduct the mission?

What infrastructures are in place at both Edwards AFB and NAS Patuxent River to adequately house and operate the necessary equipment to effectively carry out the REDCAP mission?

4. The Test & Evaluation Joint Cross-Service Group has noted that the collocation of HITL and ISTF capabilities "allows for the sharing of costly resources." Given the Electronic Combat Integrated Test (ECIT) program upgrade at the Avionics Test and Integration complex at Edwards AFB. what differences in capabilities exist between Edwards and Patuxent River, and which facility is more capable of integrating the REDCAP's and AFEWES's HITL missions?

5. To your knowledge, is there any MILCON planned at Edwards to accommodate the AFEWES and REDCAP missions, or are these missions to be housed and operated in preexisting structures?

Stephen M. Ackerman Defense Base Closure and Realignment Commission Air Force Team 04/19/95 1. The level of workload as related to overall capacity at REDCAP and AFEWES [or any other test and evaluation (T&E) facility] is highly dependent upon how it is measured. If measured in terms of overall hardware use (as was done using the BRAC methodology), present utilization of REDCAP and AFEWES is very low (13 and 36 percent, respectively, and anticipated to decrease to 10 and 28 percent based upon workload projections). The BRAC methodology recognized that test planning, data reduction and analysis, etc, are important parts of testing and usually take significantly more time than actual test conduct; however, these aspects of T&E are generally personnel (vs facility) limited, and they can often be accommodated separately from the test facility.

Both REDCAP and AFEWES are composed of several test capabilities (16 and 18 component capabilities, respectively). The BRAC methodology recognized that, although a couple of these capabilities enjoy relatively high customer demand, overall it would be misleading to equate general facility utilization to that usage associated with the most used component. This is especially true for REDCAP and AFEWES, since most of their capabilities have had no or one customer in the past few years. For example, nine of REDCAP's test capabilities have not been utilized by a single customer in the past three years; the same is true for seven of AFEWES' capabilities.

2. Electronically linking REDCAP and AFEWES to themselves or to other test facilities does not necessarily result in lost data, but it does result in some data delay. Depending upon the purpose of the test, resulting data delays may or may not be of concern. For example, is REDCAP is linked for the purpose of providing simulated Integrated Air Defense System (IADS) cucing to terminal threats, resulting data delays should not cause problems since IADS command and control is highly people-dependent and human interactions (by their nature) are slower than electronically transferred data. However, linking terminal threat simulators to a remote test facility for the purpose of evaluating electronic countermeasures is infeasible because resulting data latency adversely impacts responses of the system under test.

The real value of linking depends upon its impact to the electronic warfare (EW) test process. Although the technical feasibility of linking REDCAP and AFEWES during liveflight exercises was demonstrated over three years ago, the resulting usefulness was such that not a single test customer has requested it.

3. Approximately 44% of the equipment at REDCAP and 50% of the equipment at AFEWES would have to be moved in order to effectively conduct EW T&E. Infrastructure currently available within the AF Flight Test Center to accommodate the REDCAP mission includes the overall facility (some MILCON is needed for work in the existing building), scenario and environment generation capability, data analysis computers, host capabilities for the system under test, and the ability to conduct hardware-in-the-loop testing against threat radars netted together into a simulated IADS.

4. The ISTF capabilities at Edwards AFB and Pax River NAS are similar in some regards and disparate in others. For example, the ISTF capability at Pax River has more advanced instrumentation (e.g., signal generation and environment monitoring) than currently exists in the Avionics Test and Integration Complex (ATIC) at Edwards. The ECIT program will upgrade the instrumentation in the ATIC: however, most of the ECIT funds are required for joint Air Force/Navy efforts to develop infrared, radar target, and communications/navigation/identification test capabilities that do not exist in any ISTF.

In terms of facilities, the ATIC is more capable than the ISTF at Pax River because of the former's ability to accommodate large (bomber and cargo) size (or multiple fighter size) aircraft. Thus, incorporating, REDCAP and AFEWES capabilities into the ATIC would make them available for testing aircraft of all sizes, while moving the HITL missions to Pax River would restrict their use to only single fighter-size vehicles. Additionally, BRAC COBRA analysis shows Edwards to be the most cost-efficient location to receive the REDCAP and AFEWES HITL missions.

5. Although initial BRAC estimates did not include any MILCON at Edwards AFB, subsequent site visits could not locate sufficient existing floor space (that area thought to be available is required for future ECIT equipment). Thus, a floor would have to be added in a pre-existing structure to accommodate the REDCAP and AFEWES missions; this will require \$2.8M in MILCON, which has been input into the BRAC COBRA analysis.

Document Separator

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 9505(0 - 273)

FROM: HAYSLETT, FRED M	TO: CIRILLO, FRANK		
TITILE:	TITLE: AF TEAMLEADER		
ORGANIZATION: COLLUMBUS AFFB 2000	ORGANIZATION: DBCRC		
INSTALLATION (S) DISCUSSED: (C) LI MOCI & AE(2		

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OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	
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STAFF DIRECTOR	~			COMMISSIONER COX			Ť
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TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
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Due Date:	Routing Date: (150510	Date Origi	nated: 9 50504 Mail Date:

S. A. HEAD, Jr. GENERAL MANAGER

LIGHT AND WATER DEPARTMENT

COLUMBUS

420 4th Avenue South P.O. Box 949 Columbus, Mississippi 39703 Telephone: (601) 328-7192 Fax: (601) 243-7408

May 4, 1995

when the

Mr. Frank Cirillo, Jr. Air Force Team Leader Defense Base Closure & Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Mr. Cirillo:

We want to thank you for the time you gave us on Monday, May 1st. We are well aware of how precious your time is during these hectic days.

As I am sure you can tell, we are very dedicated to preserving Columbus Air Force Base. Not only is CAFB a vital part of our community; but a very important part of our nation's defense.

If we wanted to leave any single message, it is that as the military becomes smaller, the military value of a facility becomes ever more important. A base such as Columbus Air Force Base that has the capability to do any mission the Air Force has is an irreplaceable asset.

Once again, we appreciate your courtesy and attentiveness.

Sincerely,

Fred M. Hayslett CAFB 2000

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ROBERT C. GRONDIN COMPTROLLER

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 9505(0 - 17)

FROM: LEHMAN, CHRIS	TO: COX, REBECCA
TITLE:	TITLE: COMMISSIONER
ORGANIZATION: COMMONWEALTH CONSULTING CORP.	ORGANIZATION: DBCRC
INSTALLATION (S) DISCUSSED: PITTSBURGH IN	TERNATIONAL AIRPORT

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DEXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR	~			COMMISSIONER DAVIS			
GENERAL COUNSEL	~			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
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DIR./COMMUNICATIONS				REVIEW AND ANALYSIS		·	
				DIRECTOR OF R & A	V		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	~		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	V		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES				LIBRARY			

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature		
	Prepare Reply for Staff Director's Signature		Prepare Direct Response		
	ACTION: Offer Comments and/or Suggestions	\checkmark	FYI		
Subject/Remarks: FORWARDING TESTIMONY FOR THE RECORD FROM 'JOHN G. BROSKY IN SUPPORT OF PITTSBURGH INTERNATIONAL AIRPORT. PITTSBURGH INTERNATIONAL AIRPORT.					
Due Date:	Routing Date: 950510	Date Origi	nated 50508 Mail Date:		

Commonwealth Consulting Corporation

1925 North Lynn Street Suite 600 Arlington, VA 22209

TO: COMMISSIONER REBECCA COX DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION FROM: CHRISTOPHER MATERIMAN DATE: 8 MAY 1995

Attached you will find a brief written statement regarding the 911th Airlift Wing located at Pittsburgh International Airport. This statement was intended to be a part of the public comment of Judge John G. Brosky, Chairman of the Western Pennsylvania Coalition, during the regional hearing in Baltimore.

Because the judge was speaking in support of two facilities in Western Pennsylvania, there was insufficient time to complete the statement supporting the 911th Wing.

As you suggested at the time of the hearing, a written statement is hereby submitted for inclusion in the Record of the hearing. Please share this statement with the other Commissioners.

The judge wanted me to express again his appreciation for your courtesy.

Should there be a need for additional information, Judge Brosky may be contacted at the following address:

John G. Brosky Chairman, Western PA Coalition The Superior Court of Pennsylvania Judge's Chambers Suite 2703 Grant Building Pittsburgh, PA 18219 BRAC - REGIONAL HEARING UNIVERSITY OF MARYLAND MAY 4, 1995

SUBJECT: 911 AIRLIFT WING, PITTSBURGH, PENNSYLVANIA

BY: JUDGE JOHN G. BROSKY, CHAIRMAN, WESTERN PENNSYLVANIA COALITION

DISTINGUISHED COMMISSIONERS. I AM JUDGE JOHN G. BROSKY OF THE SUPERIOR COURT IN PENNSYLVANIA; ALSO A RETIRED MAJOR GENERAL OF THE PENNSYLVANIA AIR NATIONAL GUARD AND CHAIRMAN OF THE WESTERN PENNSYLVANIA COALITION TO RETAIN THE 911TH AIRLIFT WING IN PITTSBURGH.

THE 911TH AIRLIFT WING IS MORE THAN A MILITARY BASE. IT'S A BASE OF HUMAN SERVICES.

THERE'S A LOT OF EARTH SHAKING PUBLICITY THESE DAYS ABOUT CERTAIN MILITANT GROUPS WHO ADVOCATE THAT OUR GOVERNMENT HAS OVER-STEPPED ITS BOUNDS AND FORGOT ABOUT THE PEOPLE. THE 911TH AIRLIFT WING IS PART OF AND REPRESENTS THE UNITED STATES AND OVER THE YEARS THE 911TH WAS AMONG THE FIRST OF MILITARY UNITS TO HELP PEOPLE IN TIMES OF WAR, EMERGENCY AND DISASTERS LIKE THE RECENT AIRPLANE CRASH OF FLIGHT 427.

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UNKNOWN AND UNPUBLICIZED IS THAT THE 911TH AIRLIFT WING EMPLOYS A NUMBER OF AUTISTIC AND MENTALLY HANDICAPPED PEOPLE FOR CLEANING SERVICE. THIS IS SIGNIFICANT WHEN YOU REALIZE 80% OF SUCH PEOPLE ARE NOT GIVEN EMPLOYMENT IN OUR SOCIETY.

WHEN GENERAL MICHAEL DUGAN WAS CHIEF OF STAFF OF THE U.S. AIR FORCE, HE TOLD ME AS A PAST NATIONAL PRESIDENT OF THE AIR FORCE ASSOCIATION THAT THERE ARE THREE ELEMENTS FUNDAMENTAL TO AN EXCELLENT MILITARY FORCE. THEY ARE PERFORMANCE, PRODUCTIVITY AND PROFESSIONALISM. THAT IS WHAT WE HAVE IN THE 911TH AIRLIFT WING.

OUR BRIEFERS WILL HIGHLIGHT THE MILITARY VALUE OF THE 911TH WITH COST EFFECTIVENESS OF OPERATION TO DEMONSTRATE THAT IN SAVING THE 911TH AIRLIFT WING YOU WILL SAVE MONEY FOR THE UNITED STATES GOVERNMENT. THANK YOU.

Document Separator

THE DEFENSE BASE	CLOSURE AND	REALIGNMENT	COMMISSION
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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #. 950511 - 1

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FROM: FLUIANI, LOSEPH	TO: $D(X_{(1)})$
THE EXECUTIVE DIRECTOR	TTTLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
MASS. TECH. COLL,	DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	1			COMMISSIONER COX		1	
EXECUTIVE DIRECTOR	V			COMMISSIONER DAVIS			
GENERAL COUNSEL	~			COMMISSIONER KLING	1		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
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				DIRECTOR OF R & A	V		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
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DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	V	<i>.</i>	
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	X		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

(i)	Prepare Reply for Chairman's Signature		Prepare Reply for Commi	ssioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response	
X	ACTION: Offer Comments and/or Suggestions		FYI	
15	ACTIOFLY PUR SUING			
Due Date: (950518 Routing Date: 950511	Date Origi	uated: 950509	Mail Date:

Massachusetts TECHNOLOGY Collaborative

May 9, 1995

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The Honorable Alan Dixon Joint Cross Service Working Group Defense Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

When reponding 950511-1

Dear Mr. Dixon:

At the request of Secretary Gloria Larson of the Executive Office of Economic Affairs and the Weld-Cellucci Administration, the Massachusetts Technology Collaborative (MTC) is actively pursuing a technology transfer initiative in the Commonwealth of Massachusetts. The necessity to proceed with a technology transfer facility is certainly a worthwhile endeavor and one that has the full support of MTC and the Weld-Cellucci Administration. The Massachusetts Technology Collaborative (MTC) is an initiative of the Massachusetts Technology Park Corporation (MTPC), created to facilitate the development of the Commonwealth's technology base through various initiatives and it is only fitting that MTC assumes the leading role in such a venture.

With the support of the Weld-Cellucci Administration and the Massachusetts State Legislature, MTC intends to establish a full service technology transfer enterprise within the Commonwealth of Massachusetts with the primary objective of taking technologies currently residing at places like Hanscom AFB and Natick Laboratory, and linking them to the commercial entities in Massachusetts that have the desire and capability to bring them to the marketplace. This initiative responds to a long-standing desire by the military to find commercial applications for the technology innovations developed within the federal laboratory system.

The goal of this initiative is to enable the Department of Defense, and officials at Hanscom AFB, to leverage the full spectrum of business development activities in Massachusetts in a way that aligns the most appropriate commercial entities in Massachusetts with the promising technologies at Hanscom AFB, and other DoD facilities. To achieve this objective with funds provided through the Weld-Cellucci Administration, MTC is spearheading an initiative to establish a "state-of-the-art" technology transfer and commercialization enterprise in Massachusetts that enables Hanscom officials to exploit the rich landscape of technology intensive firms in the Commonwealth.

To achieve the stated goal, it is our intent to employ the revolutionary INQUERY information retrieval system, developed at the Computer Science Department at the University of Massachusetts, to provide instantaneous access to information on the qualities and characteristics of available technology, while providing the most reliable information available on the commercial enterprises that are qualified to exploit these technologies. The federal government is already widening its use of the INQUERY system to apply to the body of text describing the licensable technology available at Federal Laboratories. Through this Hanscom Technology Initiative, we will be developing a compatible infrastructure for the electronic transfer of information on available technologies at Hanscom AFB, while providing a necessary human interface for the

Seventy Five North Drive • Westborough, MA 01581-3340 • (508) 870-0312 • FAX (508) 898-2275 An initiative of the Massachusetts Technology Park Corporation, an independent instrumentality of the Commonwealth of Massachusetts efficient commercialization of these technologies. This enterprise will work closely with the technology transfer office at Hanscom AFB.

The Commonwealth's initiative through MTC will, in essence, promote and manage the interests of the small, medium and large sized industries in the state as they pertain to the matchmaking and commercialization opportunities at Hanscom AFB. These efforts are enhanced through our unique ability to solicit collateral state support in the way of financing, marketing assistance or strategic planning on behalf of the commercial enterprise. Through association with a core group of business development professionals, and with the enhanced use of the INQUERY information retrieval system, the Hanscom Technology Initiative will represent a new paradigm for state services toward technology transfer and the broader agenda of technology commercialization.

Thank you for your attention with this matter. Please feel free to call me if I can be of any further assistance.

Sincerely.

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Mr. Joseph D. Alviani Executive Director

cc: Mr. Dick Helmer

Document Separator

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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 450511 - 9

FROM: CAYAN, PETER U.	TO: NXON
TILE: PRESIDENT	TITLE: CHAIRMAN
ORGANIZATION: SUNY INSTITUTE OF TECH,	ORGANIZATION:
INSTALLATION (3) DISCUSSED: ROWE LAR	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX		1	
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			1
GENERAL COUNSEL	~			COMMISSIONER KLING			1
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			1
				COMMISSIONER ROBLES		·	1
DIR./CONGRESSIONAL LIAISON		\bigcirc		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS		**************************************	<u></u>
	1			DIRECTOR OF R & A	V		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	1		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	4		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER		\mathbf{X}	
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature				
	Prepare Reply for Staff Director's Signature		Prepare Direct Response				
X	ACTION: Offer Comments and/or Suggestions	1	FYI				
Subject/Re	marks:						
LE	LETTER OF SUPPORT FOR ROME LAB.						
F-XC INFO							
Due Date: (950518 Routing Date: 950511	Date Origin	ated: GLZ505 Mail Date:				



Office of the President (315) 792-7400 May 5, 1995

Alan Dixon, Chairman Base Realignment and Closure Commission 1700 North Moore Street Arlington, Virginia 22209

Please refer to this number when responding 950511 - 9

Dear Chairman Dixon:

At the suggestion of Oneida County Executive Raymond Meier, I am writing directly to you to urge the removal of Rome Laboratory from the 1995 Base Realignment and Closure list. I have a copy of SUNY Chancellor Bartlett's letter to you describing the long and productive relationship the Institute of Technology at Utica/Rome has had with Rome Laboratory for more than two decades, and I will not reiterate the details contained therein.

My purpose is to assure you from the trenches, so to speak, that our institutional interaction and, I dare say, interdependence with Rome Lab continues to grow. This mutually supportive relationship is making an increasingly significant impact on the economy of the Mohawk Vally Region and the State of New York. Moreover, the academic connection is an important element of the Griffiss redevelopment plan of which the Laboratory is the centerpiece.

The Institute of Technology is the State University's newest and most proximate campus to Rome Lab. Our engineering, technological, and scientifically oriented curricula, as well as our physical location only ten miles from the base, position us as the primary gateway for the Laboratory to access the prodigious resources of the State University of New York.

I respectfully urge that this growing academic/research laboratory partnership be considered among the many important assets which speak persuasively to retaining Rome Laboratory in Central New York.

Should you, or any members of the commission, have any questions, please do not hesitate to contact me.

Sincerely Peter Preside

cc: The Honorable Raymond Meier Chancellor Thomas Bartlett

> A college for transfer and graduate study State University of New York • P.O. Box 3050, Utica, NY 13504-3050 • FAX 315/792-7407 An equal opportunity/affirmative action employer

-executive correspondence tracking system (ects) # 450514-2

FROM: COMBEST, LARRY	TO: DIXONO
TITLE: GERA REP. (TX)	TITLE: CHAIRMAN
ORGANIZATION: U.S. COWGRESS	ORGANIZATION: DBCRC

INSTALLATION (S) DISCUSSED: UPT BASES

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
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EXECUTIVE DIRECTOR	~			COMMISSIONER DAVIS	1		
GENERAL COUNSEL	~			COMMISSIONER KLING	V		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	~		
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				DIRECTOR OF R & A	~		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
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CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	10		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	1		
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TYPE OF ACTION REQUIRED

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HOUSE OF REPRESENTATIVES WASHINGTON, D. C. 20515

LARRY COMBEST 19TH DISTRICT TEXAS

May 11, 1995

Presien <u>tol. (*)</u> Within Northeace

Dear Mr. Chairman:

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Thank you for your vote to reconsider the Air Force Undergraduate Pilot Training (UPT) category when the Commission met yesterday. I know that you had many important matters before you, and I appreciate your support.

Your willingness to revisit this matter clearly shows your desire to insure that our nation's ability to produce the finest pilots in the world will not be jeopardized. This in turn will guarantee that our military will be able to meet its obligations in the 21st century. That goal is paramount for us all.

I look forward to working closely with you, and hope you will not hesitate to call on me anytime in the next six weeks as the Commission continues its review.

Sincerely,

The Honorable Alan J. Dixon, Chairman Defense Base Closure and Realignment Commission 1700 N. Moore Street Suite 1425 Arlington, Virginia 22209

Document Separator

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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # $\frac{950501 - 1}{2}$

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TTLE: SENATOR (NM)	TITLE: CHALEMAN
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U.S. CONGRESS	DBCRC
INSTALLATION (S) DISCUSSED: KIRTLAND AF	в

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TYPE OF ACTION REQUIRED

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	Prepare Reply for Staff Director's Signature		Prepare Direct Response
Х	ACTION: Offer Comments and/or Suggestions	\checkmark	FYI

Subject/Remarks:

Live Date: 9505

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FORWARDING LETTER FROM EPA INFORMING THAT AIR QUALITY IS NOT A PROBLEM FOR THE EXPANSION OF THET BASE.

Routing Date: 950501-

Date Originated: 950428

Mail Date:

PETE V. DOMENICI NEW MEXICO

United States Senate

WASHINGTON, DC 20510-3101

April 28, 1995

The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

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Dear Chairman Dixon:

On April 14, 1995, Senator Jeff Bingaman, Congressman Steve Schift and I sent a letter to Carol Browner, Administrator of the Environmental Protection Agency (EPA). A copy of that letter is enclosed. You will note that the letter referred to the air quality problem the Air Force said it encountered when considering possible expansion of Kirtland Air Force Base, as a "receiver" base under the current BRAC process. We asked Administrator Browner to have the EPA take expeditious action to confirm that air quality standards are not a problem for expansion of Kirtland Air Force Base.

Also enclosed is a copy of the EPA's response. It is an April 27, 1995 letter from Jane N. Saginaw. Regional Administrator of EPA Region 6 in Dallas. In this response, it is most instructive that the EPA addresses the Kirtland expansion issue as follows:

I would like to emphasize that the allowance for growth in Albuquerque's redesignation plan is acceptable, and use of the growth allowance within the maintenance plan is acceptable now and is not tied to the EPA's final approval. I hope this helps provide clarity before the upcoming realignment dates.

On behalf of the other members of the New Mexico Congressional Delegation and everyone interested in retaining Kirtland Air Force Base as the important national defense asset it is, this letter is submitted to confirm that air quality is not a problem for the expansion of that base. If you, other Commissioners, or Commission staff have questions or need more information, please let me know.

ours.

Pate V. Domenici United States Senator

Enclosures

cc: Senator Jeff Bingaman Representative Steve Schiff Representative Bill Richardson Representative Joe Skeen Kirtland Retention Task Force ¢}002_005

COMMITTEES: BUDGET APPROPRIATIONS ENERGY AND NATURAL RESOURCES INDIAN AFFAIRS

United States Senate

WASHINGTON, DC 20510

April 14, 1995

The Honorable Carol Browner Administrator Environmental Protection Agency 401 M Street, SW Washington, D.C. 20460

Dear Ms. Browner:

Today New Mexico's Governor, Gary E. Johnson, formally submitted to Jane Saginaw, the EPA Region VI Administrator, the State Implementation Plan (SIP) documents pertaining to carbon monoxide in Bernalillo County and requested final approval of the Albuquerque/Bernalillo County inspection/maintenance portion of the carbon monoxide SIP.

We write to ask that Governor Johnson's request be given expedited review by your regional office. As you know from previous correspondence, the Air Force has incorrectly and without consultation with your agency raised questions about whether Kirtland Air Force Base (KAFB) could receive significant numbers of additional personnel because of air quality concerns, specifically pertaining to carbon monoxide, in Albuquerque. Mr. Russell Rhoades of your Dallas office wrote Senator Bingaman April 6 that "it is our understanding that there is substantial room for growth and the City of Albuquerque has not identified any significant obstacles relating to air quality concerns that would inhibit expansion of KAFB."

We understand that there has been very close cooperation between your regional office and the Albuquerque Environmental Health Department and New Mexico Environment Department in anticipation of Governor Johnson's submission. While expansion at KAFB can already be done under Albuquerque's current air quality status, we desire to absolutely eliminate any misconceptions on the part of the US Air Force. Therefore, we ask that the EPA review and approval sought by the Governor be carried out by May 15, and in any case no later than June 9. The reason for these dates is that by May 17, the Defense Base Closure and Realignment Commission (BRAC) must decide whether to add bases for realignment consideration and the last chance for Members of Congress to testify to the BRAC will come on June 12-13 with decisions made by July 1.

We believe that it is already clear that the Air Force erred in its environmental analysis in Albuquerque. Final EPA approval of the documents submitted today by Governor Johnson would make that absolutely clear.

Thank you for your consideration of our request.

Pete V. Domenici United States Senator

Sincerely,

United States Sevator

5th Ediff

Steven Schiff Member of Congress



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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

HECIONIS 1445 HOSS AVENUE, SUITE 1200 DALLAS, TX 75202-2733

APR 2 7 1994

Honorable Pete V. Domenici United States Senate Washington, DC 20510-3102

Dear Senator Domenici:

Thank you for your letter of April 14, 1995, to the Honorable Carol Browner regarding your request for an expedited review of the Albuquerque/Bernalillo County inspection/maintenance (I/M) portion of the carbon monoxide (CO) State Implementation Plan (SIP). Your letter also discusses concerns about future growth at Kirtland Air Force Base (KAFB).

Regarding your first concern, we do plan to act expeditiously in approving not only the 1/M portion of the Albuquerque/Bernalillo County CO SIP, but also the companion plan containing Albuquerque/Bernalillo County's request for redesignation to attainment for the CO standard. The redesignation request contains a plan showing maintenance of the CO standard through the year 2006. Your letter was correct in stating that there has been close cooperation between our office and the Albuquerque Environmental Health Department (AEHD) in reviewing draft plans. The draft maintenance plan has shown substantial room for growth in the area relating to air quality concerns, as previously mentioned in a letter dated April 6, 1995, from our office to the Honorable Jeff Bingaman

Our current plan is to conduct an expeditious completeness review of the I/M and CO redesignation plans upon receipt in our office. Since my staff has worked very closely with the AEHD, we anticipate making this determination within two weeks of receipt of the submittal from the Governor of New Mexico. Once our office deems the plans complete, the I/M sanctions clock will stop. Our office will then immediately proceed in drafting a notice to be published in the Federal Register for public review and comment on the U.S. Environmental Protection Agency's (EPA) proposed action. The goal is to send this notice for publication within four months after the plans are deemed complete. A final Federal Register notice will then be developed after review of the public comments, with a goal of sending forth the final notice for publication within three months after the close of the

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4-27-95 - 3:19PM - Reg 6 Ext Affairs-

public comment period. I am aware of your concern with resolving this issue before the Defense Base Closure and Realignment Commission must decide whether to add bases for realignment consideration. I would like to emphasize that the allowance for the growth in Albuquerque's redesignation plan is acceptable, and use of the growth allowance within the maintenance plan is acceptable now and is not tied to the EPA's final approval. I hope this helps to provide clarity before the upcoming realignment consideration dates.

In closing, I hope that the information above adequately addresses your concerns. If I can be of further assistance, please contact me.

Singerely yours, Saginaw Jane N.

Regional Administrator

cc: Ms Sarah Kotchian Environmental Health Department

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950518-7

FROM: 1=06 LEMAN, ROWALD R.	TO: DIXONS
TILE: CHIEF OF STAFF	TILE: CHAICMAN
ORGANIZATION:	ORGANIZATION:
DEPT OF AIRFORCE	DBCRC
INSTALLATION (1) DISCUSSED: C RANNO FORKS	AFB

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TYPE OF ACTION REQUIRED

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ACTION: Offer Comme	unts and/or Suggestions	V	FYI				
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Due Date!	Rooting Date: 950518	Date Origi	nated: 250517 _ Mail Date:				



DEPARTMENT OF THE AIR FORCE OFFICE OF THE CHIEF OF STAFF UNITED STATES AIR FORCE WASHINGTON DC 20330

HQ USAF/CC 1610 Air Force Pentagon Washington DC 20330-1660

17 MAY 1995

Defense Base Closure and Realignment Commission 1700 N. Moore St, Suite 1425 Arlington VA 22209

Dear Chairman Dixon

I am writing to express my deep concern over the DBCR Commission's decision to consider Grand Forks Air Force Base for realignment or closure actions beyond those recommended by the Department of Defense. Two years ago we rebased our KC-135 fleet to form three core air refueling wings at Grand Forks, Fairchild, and McConnell AFBs. We took this action to achieve the organizational, operational and fiscal efficiencies of a properly sized organization with a clearly defined mission at each of these bases.

This reorganization was the right way to go in the long run for our tanker force but required that we relocate approximately 65% of the active duty KC-135 aircrew and support personnel to one of the three core refueling bases. During this same time, Air Force tanker and other mobility forces have supported numerous contingency and humanitarian efforts in countries such as Somalia, Haiti, Rwanda, and Iraq. The cost to our people from this high operations tempo when combined with the reorganization of our forces has been an increase in turbulence in their lives. We are just beginning to capture a measure of stability for them and are seeing the benefits in terms of greater operational efficiencies and higher morale. In my judgment, scattering Grand Forks' force structure throughout a number of new smaller units and locations dilutes our ability to efficiently accomplish the air refueling missions which are critical to support the national strategies of strategic deterrence and crisis response and creates additional turbulence in the lives of many of our personnel.

Specifically, Grand Forks AFB has the airspace, infrastructure, and location the Air Force requires for a core tanker wing. Grand Forks' north central location is ideally suited to support our nation's nuclear deterrent posture and rapid response to mobility contingency operations. Grand Forks is also located close to most northern air refueling tracks providing quality training airspace free from encroachment and interference from commercial air traffic. In addition to these excellent characteristics, Grand Forks has some of the best infrastructure in AMC, with both the ramp and hydrant system required to support a large tanker fleet. Finally, the tanker force has undergone an inordinate amount of turmoil over the past five years with previous

BRAC actions having closed 12 tanker bases. Stability is essential to maintaining our readiness posture.

Our three core air refueling wings now realize economies of scale in operations, logistics, and organization. In operations, for example, a larger wing can support a long-term contingency on its own through Integrated Tanker Unit Deployments (ITUD). Smaller units would have to combine resources and cross normal lines of unit command to accomplish the same mission. In the area of logistics, our core air refueling wings avoid duplication in equipment, supply, manpower and overhead and efficiently use in-place infrastructure to provide support to a large number of aircraft at these three bases. From an organizational perspective, the fewer locations we operate from, the less overhead manning, units and facilities we need to support that operation. Closing Grand Forks would reduce or eliminate many of these benefits.

I cannot overstate my support for retention of a core air refueling wing at Grand Forks Air Force Base. I believe it is essential to our nation's ability to respond in a timely manner to challenges across the entire spectrum of conflict. I ask your consideration of the benefits we are now receiving from our core refueling wings as you make the recommendations which will affect the basing structure of all the Armed Services for many years to core. I trust my thoughts will be helpful to you in that process.

RONALD R. OGLEMAN

General, USAF Chief of Staff

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TYPE OF ACTION REQUIRED

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	Prepare Reply for Staff Director's Signature		Prepare Direct Response
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MASHINGTON OFFICE

318 CANNON BUILDING WASHINGTON DC 20515 (202) 225-2611

> DISTRICT OFFICES BISMARCK (201) 224-0355

> FARGO (701) 235-9760



Carl Pomeroy Congress of the United States North Dakota

May 12, 1995

Commissioner Rebecca Cox Defense Base Closure and Realignment Commission 1700 N. Moore Street, Suite 1425 Arlington, VA 22209

Dear Commissioner Cox:

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It is with deep regret that I belatedly offer my thanks for the time you spent reviewing Minot and Grand Forks Air Force Bases on March 30.

I know the base briefings delivered at Minot and Grand Forks made clear that each base figures prominently in future Air Force planning. In addition, the two communities sincerely appreciated the opportunity to share with you their strong support for a continued Air Force presence. I believe everyone involved felt they had a fair opportunity to state their case before the Commission.

It was a real pleasure to meet you. As the Commission's work proceeds, I look forward to speaking with you again.

Sincere EARL POMEROY Member of Congre

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COMMITTEES

AGRICULTURE

BUDGET

D.S.G. EXECUTIVE COMMITTEE

Congress of the United States

Mashington, DC 20515

May 5, 1995

The Honorable Alan J. Dixon Chairman The Defense Base Closure and Realignment Commission Suite 1435 1700 North Moore Street Arlington, VA 22209

Dear Mr. Chairman:

We write to reiterate our request made at the Commission's hearing in Grand Forks, North Dakota that the Malmstrom and F. E. Warren missile bases be added to the base closure and realignment list. Adding these bases is essential to ensure a fair and comprehensive review of basing options for Minuteman III intercontinental ballistic missiles (ICBMs).

We recognize the challenge in making such tough decisions. All things being equal, we would not advocate shutting down any ICBM bases. At the same time, we believe that the Commission must meet its twin responsibilities of reducing bases and defense costs while preserving essential military forces.

Using the dual mission infrastructure at Minot AFB and Grand Forks AFB is the most logical way to meet this goal. We can save hundreds of millions of dollars by keeping ICBMs at fully capable missile installations where the host bases will retain flying missions anyway: namely, Grand Forks and Minot. In fact, the Air Force has designated Grand Forks as one of three core tanker bases and Minot as one of two remaining B-52 bases. Air Force studies further show that no other base in the country can currently support these missions.

In addition, there is inherent synergy between the two North Dakota bases. The tankers provide refueling support for the bombers. The proximity of the two missile fields has resulted in a sharing of parts and supplies that saves time and money.

As you also know, the Nuclear Posture Review called for a force structure of 450/500 Minuteman IIIs. We can retain 450 Minuteman IIIs without incurring the cost or disruption of moving missiles from either Grand Forks or Minot.

Moreover, either Malmstrom or Warren AFB could be closed even if we decide to retain 500 Minuteman IIIs. Malmstrom could be closed by redesignating Warren's 50 MX silos (which once housed Minutemen) as Minuteman III silos, transferring Malmstrom's Minuteman III missiles to Warren, and reinstalling Minuteman launch facilities there.

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The Honorable Alan J. Dixon Page 2

When the Air Force reviewed its closure estimates, it determined that closing Malmstrom AFB would save \$1.4 billion in net present value. This saving is \$1 billion greater than that from realigning missiles from either Minot or Grand Forks. We further understand that closing Malmstrom, which is losing its flying mission, would yield savings of \$300 million more than closing an entire North Dakota base.

Similarly, moving the Minuteman III wing from Warren to Malmstrom would allow closure of the former base when its MX missiles are eliminated under the START II Treaty. This move would also yield substantial cost savings, and the Air Force would not lose aircraft infrastructure, since Warren does not have a runway.

Recent testimony by the General Accounting Office (GAO) to the Commission reinforces our position that all four northern ICBM bases should be studied for closure or realignment. As you know, the GAO pointed out weaknesses in the military services' processes for recommending closures or realignments. It concluded:

In particular, the Air Force's process remained largely subjective and not well documented; also, it was influenced by preliminary estimates of base closure costs that changed when more focused analyses were made.

In closing, given the Air Force's own conclusion that all four ICBM units are fully capable of performing the missile mission, we believe that the economic and operational advantages of dual-mission bases logically require retaining ICBMs and large aircraft at both Grand Forks and Minot Air Force Bases. Minot and Grand Forks simply provide greater military value at a lower cost than other options.

Thank you for your consideration.

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Senator

Sincerely,

Kent Conrad U.S. Senator

Earl Pomeroy Member of Con

LARRY COMBEST 19TH DISTRICT. TEXAS

CHAIRMAN PERMANENT SELECT COMMITTEE ON INTELLIGENCE

COMMITTEE ON AGRICULTURE

BOOM 1511 LONGWORTH HOUSE OFFICE BUILDING WASHINGTON, DC 20515-4319 (202) 225-4005

Congress of the United States

May 5, 1995

ROOM 611 GEORGE H. MAHON FEDERAL BUILDING LUBBOCK, TX 79401-4089 (806) 763-1611

SUITE 205 3800 E. 42ND STREET ODESSA, TX 79762-5941 (915) 550-0743

SUITE 205 5809 S. WESTERN AMARILLO, TX 79110-3626 (806) 353-3945

The Honorable Alan J. Dixon, Chairman Defense Base Closure and Realignment Commission 1700 N. Moore Street Suite 1425 Arlington, Virginia 22209

Dear Mr. Chairman:

I am writing to ask you to support the addition of one or more Air Force Undergraduate Pilot Training (UPT) bases during the May 10th hearing.

While I understand and even agree with a reluctance to add any base for consideration, I believe that it is a necessity with regard to UPT bases for a number of a reasons.

First, and most importantly, the Commission should decide to review Air Force UPT bases because there is documented evidence of substantial errors in the Department of Defense (DoD)/Air Force analysis. These were not minor errors in unimportant They were in areas declared to be vitally important by areas. the Air Force (i.e., airspace, training routes and other key measures of merit). The Air Force and the DoD have admitted errors in these areas. However, they have side-stepped or ignored other errors and maintain that the errors do not alter the outcome. The facts, however, indicate that correcting the errors does make a difference; it changes which base is closed.

Second, the General Accounting Office (GAO) review of DoD mentioned specifically Air Force UPT as an area worthy of further review by the Commission. If the Commission does not challenge the DoD recommendation on Air Force UPT where the errors are glaring and numerous, then the Commission will not have provided the review GAO requested or met its statutory responsibility.

A third important reason to add Air Force UPT bases is that the cost and effectiveness of the bases were never considered. While Reese Air Force Base (AFB) has the lowest cost-per-flying-hour and the second lowest cost-per-student-graduate, it appears this critical issue was never a component of the Air Force/DoD analysis.

DISTRICT OFFICES:

House of Representatives

The Honorable Alan J. Dixon, Chairman May 5, 1995 Page 2

In light of the problems described above and in view of the concerns expressed by the GAO and members of the BRAC staff, I urge you to make sure that Air Force UPT bases are added and reviewed further by the Commission.

This is a most important issue which deserves the full scrutiny of the BRAC Commission.

incerely, Larry Combest

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TYPE OF ACTION REQUIRED

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Prepare Reply for Staff Director's Signature	Prepare Direct Response
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Subject Remarks: REQUEST THAT REGIONAL BASES BE HELD IN SAN A	ANTONIO.
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ARMED SERVICES COMMITTEE SUBLOMMITTEES HESPARCH AND FECHNOLOGY MILITAHY INSTALLATIONS AND SACHITIES OVERSIGHT AND INVESTIGATIONS

VETERANS' AFFAIRS COMMITTEE

SUBCOMMITTEES HOSPITALS AND HEALTH CARE COMPLESATION PENSION AND INSURANTE

FRANK TEJEDA 2011 DISTRICT TEXAL

123 CANNON HOUSE OFFICE BUILDING WASHINGTON, DC 20515-1328 202 226 1840

DISTRICT OFFICE

1313 5 E. MILLIANY DRIVE, SUITE 135 5 SAN ANIONIO, TX 78214-2851 210 924 7383



→ LODIN - COND. F. TEJEDA IX28-

Congress of the United States House of Representatives

Washington, DC 20515-4328

March 3, 1995

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The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, Virginia 22209

11.1

Dear Chairman Dixon:

As the Member of Congress who represents Brooks Air Force Base, I would like to request that the Defense Base Closure and Realignment Commission's regional hearing for Texas bases be held in San Antonio, Texas.

I have enlisted the support of the Greater San Antonio Chamber of Commerce and the Southside Chamber of Commerce to assist the commission with logistical details such as hotel and conference center arrangements. As you may know, San Antonio's many facilities are more than adequate to handle major conferences, conventions, and meetings. In addition, past commissions have held regional hearings in other fine Texas cities even though one of San Antonio's bases was under scrutiny.

Thank you for your consideration of my request. Please feel free to ________ contact me if you have any questions or concerns.

Sincerely,

ilda, Frank Tejeda Member of (

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TTE DEFENSE DASE CLOSUKE AND KEALIGININENT CUMUNISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS)

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FROM: SANDLER, ROGER . W.	TO: DIXON
TILE: EXECUTIVE PIRECTOR	TITLE: OHAIVEN
ORGANIZATION:	ORGANIZATION:
RES, OFFICERS ASSOC OF US	DBCRC
INSTALLATION (1) DISCUSSED.	

FYI OFFICE OF THE CHAIRMAN FYI ACTION INTT ACTION COMMISSION MEMBERS INIT CHAIRMAN DEXON COMMISSIONER CORNELLA 1/ STAFF DIRECTOR COMMISSIONER COX \checkmark EXECUTIVE DIRECTOR COMMISSIONER DAVIS GENERAL COUNSEL COMMISSIONER KLING MILITARY EXECUTIVE COMMISSIONER MONTOYA COMMISSIONER ROBLES DIR./CONGRESSIONAL LIAISON COMMISSIONER STEELE DIR./COMMUNICATIONS REVIEW AND ANALYSIS DIRECTOR OF R & A EXECUTIVE SECRETARIAT ARMY TEAM LEADER • NAVY TEAM LEADER DIRECTOR OF ADMINISTRATION AIR FORCE TEAM LEADER CHIEF FINANCIAL OFFICER INTERAGENCY TEAM LEADER DIRECTOR OF TRAVEL CROSS SERVICE TEAM LEADER DIR./INFORMATION SERVICES

TYPE OF ACTION REQUIRED

$\langle \rangle$	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	V	FYI

Subject/Remarks:

EXPRESSING CONCERN THAT SEVEN AIR RESERVE BASES WERE ADDED TO LIST OF BASES BEING CONSIDERED FOR CLOSURE, Due Date? 9505 16 Date Originated? 505 19 Mail Date: Reserve Officers Association of the United States



The Professional Association Representing All Officers

19 May 1995

Chairman Base Realignment and Closure Commission 1700 North Moore Street Suite 1425 Arlington, Virginia 22209

Dear Mr. Chairman,

Thank you for acknowledging our earlier letter voicing our concerns with the process used to determine which bases would be scheduled for realignment or closure. Also, we appreciate the opportunity to emphasize our concerns in person on 19 May 95.

The latest add ons of bases to the Department of Defense list, has seven Air Reserve bases among the 29 recommendations. We realize that the commissioners will be visiting these bases to acquire first hand information before a final determination is rendered and prior to your submission to the President on 1 July.

We, at ROA, are concerned that the newly included bases are going to cause an extraordinary hardship on the Air Force Reserve to maintain trained strength in units. Five of the bases have C-130 units containing 40 aircraft. Shifting these planes to new locations or inactivating them will cause undo turbulence in a force that is vital to the mission of the Air Force.

The Navy Reserve has similar problems with demographics as they will be expected to restation troops and equipment to new locations. As I have mentioned previously, restationing will result in loss of trained manpower.

It is requested that the impact of demographics on the Reserve forces be reexamined along with the cost and other parameters used by the Commission. Additionally, it is requested that, where active bases are closed which also house reserve units, that there continue to be enclaves reserved for those reserve forces. This will allow Reserve leaders to maintain their readiness without an inordinate level of turbulence and without having to train new reservists in a new location

Thank you again for allowing the ROA to voice our concerns.

cerely Major G (Ret.) Executive Director

Army ★ Navy ★ Air Force ★ Marine Corps ★ Coast Guard ★ Public Health Service ★ NOAA

One Constitution Avenue, N.E., Washington, D.C. 20002-5624 \star Telephone: (202) 479-2200

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950523

FROM: PILLITTERE , NOSEPH	TO: 01×0^{-1}
TITLE: ASSEMBLYMAN	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
NEW YORK LEGISLATURE.	DBCRC
INSTALLATION (S) DISCUSSED: NIAGARA FALLS	·AIR RESERVE · STATION

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	\checkmark		
STAFF DIRECTOR	~			COMMISSIONER COX	~		
EXECUTIVE DIRECTOR	V			COMMISSIONER DAVIS	~		
GENERAL COUNSEL	V			COMMISSIONER KLING	V		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	V		
				COMMISSIONER ROBLES	V		
DIR./CONGRESSIONAL LIAISON		$\langle \rangle$		COMMISSIONER STEELE	~		
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DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			- -
				DIRECTOR OF R & A	V		
EXECUTIVE SECRETARIAT .				ARMY TEAM LEADER	V		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	1		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	V		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

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\bigcirc	Prepare Reply for Chairman's Signature		Prepare Reply for Commis	sioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response	\land
	ACTION: Offer Comments and/or Suggestions		FYI	
Subject/R	ETTER OF SUPPORT.			R CRAIR, RICH
Due Date:	950524 Routing Date: 950522	Date Origi	nated 950515	Mail Date:



JOSEPH T. PILLITTERE 138th District

THE ASSEMBLY STATE OF NEW YORK ALBANY

CHAIRMAN Committee on Tourism, Arts and Sports Development

COMMITTEES Agriculture Commerce Environmental Conservation Energy

May 15, 1995

Piezze roler to this number when responding 950*

Hon. Alan Dixon, Chairman Defense Base Closure and Realignment Commission 1700 N. Moore Street, Suite 1425 Arlington, Va. 22209

Dear Chairman Dixon,

We, the members of the Western New York Delegation, seek your support and assistance in retaining the Niagara Falls Air Reserve Station. We stand united with local and federal legislators and Gov. George Pataki in demonstrating the vital economic and military role the Niagara Falls ARS plays in New York State.

The facts supporting our position speak for themselves. The Niagara Falls ARS employs 800 civilians and 2,500 military personnel generating over \$125 million in salaries and services. The base is the second largest employer in Niagara County and the fifth largest employer in Western New York. Closing the base will save federal taxpayers \$10.4 million but it will exact a terrible economic toll on the Niagara community and the greater Western New York region.

It is disturbing to think that the Defense Department would shut down a base that it invested \$30 million in the past year. We believe that the department did so because it supported its continued operation. Indeed, airbase personnel have been called on repeatedly to serve missions around the world and have been recognized by the Air Force for its quality in performing those duties. Certainly a base achieving such recognition should remain open and active.

Published reports indicate that four of the six C-130 facilities under consideration for closing are within 100 miles of each other. Consolidation within those bases is far easier than the Niagara Falls ARS which is hundreds of miles from the nearest alternative base. What logic is there in closing a base that would strand hundreds of reservists hundreds of miles away from the next closest facility.

New York State has shouldered sufficient burden in previous base closings. The Niagara Falls ARS is the last Air Force installation in New York. The base admirably serves the community it is stationed in and the nation at large. We request your support in our effort to keep the Niagara Falls ARS open and urge your joining us in ensuring its future. Thank you for your attention to this matter.

Ditter sept. alle M. U llean 1. /\b

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Sincerely, Magung arker 2 in

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1522-2

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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS)

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FROM: BAUCUS, MAX	TO: DIXON
	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
U.S. CONGRESS	OBCRC
INSTALLATION (S) DISCUSSED: MALMSTROM	AFB

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	~			COMMISSIONER COX			
EXECUTIVE DIRECTOR	V			COMMISSIONER DAVIS			
GENERAL COUNSEL	V			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
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DIR./CONGRESSIONAL LIAISON	V			COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS		I	<u> </u>
				DIRECTOR OF R & A	V		
EXECUTIVE SECRETARIAT .				ARMY TEAM LEADER			
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CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	V		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	FYI A
Subject/Remarks: THANK YOU FOR OBJECTION BASE	UE CONSTIDERATION OF DAVE, Rich
Due Date: Routing Date: 9505.22	Date Originated: 950510 Mail Date:



UNITED STATES SENATOR WASHINGTON, D. C. 20510

MAX BAUCUS Montana

> May 10, 1995 Pisese refer to this number when reconding 95052-3

The Honorable Alan J. Dixon Chairman Defense Base Realignment and Closure Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

Dear Al:

Your fair and objective consideration of the status of Malmstrom Air Force Base is greatly appreciated. You listened to all sides and ultimately made a difficult -- but absolutely correct -- decision. I commend the efforts of you and your colleagues to act in what you have determined to be the national interest.

Again, thank you for your commitment to objectivity throughout an exacting decision making process.

Sincerely, I vanks, AI

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

950522-7

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS)

FROM: GRAHAM, BOB	TO: DIXON
TITLE: SENAJOR (FL)	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
U.S. CONGRESS	DBCRC
INSTALLATION (S) DISCUSSED: 1000 ESTENDARB	EGLIN AFB, ORLANPONNPPTC

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	V		
STAFF DIRECTOR	V			COMMISSIONER COX	V		
EXECUTIVE DIRECTOR	~			COMMISSIONER DAVIS	5		
GENERAL COUNSEL				COMMISSIONER KLING	V	1	
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	V		
				COMMISSIONER ROBLES	~		
DIR./CONGRESSIONAL LIAISON		$\langle \rangle$		COMMISSIONER STEELE	V		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS		*	• • • • • •
				DIRECTOR OF R & A	V		
EXECUTIVE SECRETARIAT .				ARMY TEAM LEADER			
				NAVY TEAM LEADER	V		
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	V		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	8		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	V		
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DIR./INFORMATION SERVICES					1		

TYPE OF ACTION REQUIRED

$\langle \cdot \rangle$	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	1	FYI

Subject/Remarks:

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Due Date: 150524	Routing Date: 950522 Date Originated: 950512 Mail Date:

United States Senate

WASHINGTON, DC 20510-0903

May 12, 1995 Ploase mist to the review 100 mm 150522-7

The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, Virginia 22209

Dear Alan:

We commend you and your fellow commissioners on the excellent work that the commission has done thus far in the base closure process. We Floridians entered the BRAC process knowing well that our military facilities are among the best and most militarily valuable in the world. Moreover, they are national assets on which our Nation depends heavily for its national security.

There remain three issues which we are deeply concerned about that the Commission will be considering in the next two months. We hope that you will carefully consider the following issues during your deliberations.

(1) <u>Homestead ARB</u>: Closing Homestead would be a strategic and military error. The recent strife in the Caribbean, particularly the Haiti operations, have served to enhance and highlight Homestead's strategic value. Clearly, it is in our Nation's best interest to have defense resources poised and ready in South Florida, considering the frequently unstable conditions that exist in the Caribbean region, including a hostile Cuba. Losing this valuable resource would undermine America's ability to react quickly and effectively to contingencies in Latin America. We urge you and your fellow commissioners to give careful consideration to Homestead's true military and strategic value, for we are confident you will recognize its important future and function in our national defense and foreign policy strategy.

(2) Eglin AFB: We remain concerned that the Air Force's recommendations to the Department of Defense with respect to weapons test and evaluation (T/E) lacks sufficient justification to warrant implementation. The 1995 National Defense Authorization Act directed the Defense Department to develop a master plan for T/E before consolidating or moving electronic warfare equipment. Moving Air Force T/E equipment in accordance with the Air Force's recommendations would undermine the intent of Congress to ensure that a comprehensive and cost-effective

weapons T/E plan is in place before consolidating or moving EC equipment and operations. Eglin AFB is a proven, cost-effective and efficient T/E center -- it is ideally suited for the mission of weapons T/E. Moving the simulators out of Eglin will seriously degrade the Air Force's capability to perform vital T/E functions. Therefore, we urge you and the members of your Commission to reject the Air Force's recommendations and allow the Defense Department to develop its comprehensive master plan.

(3) Orlando Navy Nuclear Power Propulsion Training Center: The 1993 BRAC decision to relocate the training center to New London, Connecticut was projected to produce annual savings of, according to the 1993 Commission, approximately \$75.8 million after a one time cost of \$374 million. However, in this BRAC round, the Defense Department recommends a redirect of the training center to Charleston, South Carolina. We ask you and your fellow commissioners to carefully analyze the cost effectiveness of moving the training center from Orlando to Charleston. Should the costs associated with its relocation to, and its operation at, Charleston exceed the costs of keeping the training center in Orlando, we urge the Commission to redirect the 1993 decision to keep it at its present site.

We thank you for your superb leadership, fair judgement and dedicated service to America. We look forward to discussing this matter with you in the near future, and hope that you will contact us if we can assist you in any way.

Sincerely,

Bob Graham United States Senator

Connie Mack United States Senator

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

May 22, 1995

The Honorable Sheila Widnall Secretary of the Air Force The Pentagon, Room 4E871 Washington, D.C. 20330

Dear Madam Secretary:

Next month, the Defense Base Closure and Realignment Commission will begin its final deliberations on the Defense Department's recommendations to close or realign military installations in the United States. Prior to beginning these deliberations, the Commission will hold a public hearing with senior DOD officials on Wednesday, June 14 in room SH-216 of the Hart Senate Office Building.

The purpose of this hearing will be to allow Defense Department officials to testify on the additional military activities which the Commission voted to consider as proposed changes to the Defense Department's recommendations. In addition, Commissioners will have questions on the Defense Department's original recommendations as a result of the base visits and regional hearings held by the Commission over the past three months.

I would like to invite you, General Fogleman, and other appropriate members of your staff to testify at this hearing. The Commission will hear testimony from each of the Military Departments and from the Office of the Secretary of Defense at this hearing based on the following schedule:

Army	8:30 - 10:00 am
Air Force	10:15 - 11:45 am
Navy	1:00 - 2:30 pm
OSD/DLA	2:30-3:30 pm

In order to have the maximum amount of time for questions, we ask that you limit your opening remarks to not more than 10 minutes. Please provide 150 copies of your opening statement to the Commission staff at least two working days prior to the hearing. If your staff has any questions, they should contact Mr. Frank Cirillo of the Commission staff.

Thank you for your continuing assistance to the work of the Defense Base Closure and Realignment Commission. I look forward to your testimony on June 14.

Sincerely,

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950523

FROM: PARADISE, ELSIE M.	TO: DIXON
TITLE: CITY CLERK	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
NIAGARA FALLS, NY	OBCRC
INSTALLATION (S) DISCUSSED: NIA GARA FALL	-SARS

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	~			COMMISSIONER COX	-		
EXECUTIVE DIRECTOR	2			COMMISSIONER DAVIS	-		
GENERAL COUNSEL	V			COMMISSIONER KLING	-		
MILITARY EXECUTIVE	1			COMMISSIONER MONTOYA	~		
				COMMISSIONER ROBLES	V		
DIR./CONGRESSIONAL LIAISON		$\langle \rangle$		COMMISSIONER STEELE			
DIR./COMMUNICATIONS	1			REVIEW AND ANALYSIS			·
				DIRECTOR OF R & A			
EXECUTIVE SECRETARIAT	1			ARMY TEAM LEADER			
	1			NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	V		
CHIEF FINANCIAL OFFICER	1			INTERAGENCY TEAM LEADER	1/		
DIRECTOR OF TRAVEL	1			CROSS SERVICE TEAM LEADER	1		
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DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

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$\langle \rangle$	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	V	FYI
Subject/Re	emarks:		
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Due Date:	950525 Routing Date: 150523	Date Origi	ginated: 950516 Mail Date:



City of Niagara Falls, New York

P.O. Box 69, Niagara Falls, NY 14302-0069

OFFICE OF THE CITY CLERK

May 16, 1995

Pleaso refer to this number when responding 950523-3

Alan Dixon, Chairman Defense Base Closure and Realignment Commission 1700 N. Moore Street Arlington, VA 22209

Dear Mr. Dixon:

At a Meeting of the City Council held on May 15, 1995, the Council adopted a Resolution opposing the closure of the Niagara Falls Air Reserve Station.

A copy of the Resolution is enclosed.

Very truly yours,

Elin M. Paraduce

Elsie M. Paradise City Clerk

EMP:caa Enc. Resolution 1995 - 89



I hereby certify that the following Resolution was adopted at a Meeting of the City Council held on May 15, 1995.

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RESOLUTION No. 1995-89

OPPOSING CLOSURE OF THE NIAGARA FALLS AIR RESERVE STATION

BY: Chairman John G. Accardo Council Member Ralph F. Aversa Council Member Barbara A. Geracitano Council Member Vincent R. Morello Council Member Anthony F. Quaranto Council Member Tom Sottile Council Member Andrew M. Walker

WHEREAS, the members of the City Council of Niagara Falls, New York are deeply concerned at the last minute addition of the Niagara Falls Air Reserve Station to the Base Closure and Realignment Commission list of sites that might be included for realignment or closure in 1995; and

WHEREAS, the Niagara Falls Air Reserve Station is the second largest employer in Niagara County and the fifth largest in Western New York, employing some 800 persons with an annual payroll of \$56 million, and an overall economic impact of \$125 million. Closure of the Niagara Falls Air Reserve Station would be another serious blow to an already depressed economy in Niagara County: there are simply not enough jobs available in the area at comparable pay levels to absorb 800 more displaced workers. It is estimated that the overall savings from closure would be approximately \$10.4 million. But when weighed against the deleterious social effect and economic cost on the local community of unemployment, the savings lose significance and translate into a greater monetary loss to the community; and

WHEREAS, the Niagara Falls Air Reserve Station is the only remaining air force installation in New York State since the 1993 closure of the Plattsburg and Griffis Air Force Bases; and

WHEREAS, closure of Niagara Falls Air Reserve Station would also force hundreds of reservists to travel hundreds of miles to the nearest alternative base; and

WHEREAS, the community strongly supports the retention of the Niagara Falls Air Reserve Station; with its surprise addition to the closure list, the Niagara Falls area community has had little time, unlike other communities, to prepare a case against base closure.

NOW, THEREFORE, BE IT RESOLVED that the City Council of Niagara Falls, New York most strongly opposes closure of the Niagara Falls Air Reserve Station, and urges the Base Closure and Realignment Commission to consider the disastrous impact that closure would have on an already weakened local economy, and to keep the base open; and BE IT FURTHER RESOLVED that the Clerk is directed to forward copies of this resolution to President Bill Clinton, United States Senators Daniel P. Moynihan and Alfonse D'Amato, Congressman John J. LaFalce, and to Alan Dixon, Chairman of the Defense Base Closure and Realignment Commission, as well as to Governor George Pataki, State Senators Anthony Nanula and George Maziarz, and Assembly members Joseph Pillittere and David Seaman.

Prepared by: WILLIAM W. ZARR, Assistant Corporation Counsel

Witness my hand and seal this 17th Day of May, 1995.

Elie M. Shicdure

Elsie M. Paradise City Clerk

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150520

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

FROM: BORDEN, BEN	TO: BABBITT, GEORGE. T.
TITLE: DIRECTOR OF RJA	TITLE: PRINCIPAL PERITY DIRECTOR
ORGANIZATION:	ORGANIZATION:

INSTALLATION (s) DISCUSSED:

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	·/			COMMISSIONER COX			
EXECUTIVE DIRECTOR	~			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS		1	J
				DIRECTOR OF R & A	V		
EXECUTIVE SECRETARIAT .				ARMY TEAM LEADER		141	Ð
				NAVY TEAM LEADER		TRAD	ve
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		12	EXC
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	V	1	
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	V		171
							VT
DIR./INFORMATION SERVICES				·		/	1

TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	FYI

Subject/Remarks:

REQUESTING COBRA. RUNS. FOR COMPLETE CLOSURE OF PISTRIBUTION DEPOTS LOCATED AT 5 AIRFORCE LOGISTIC CENTERS AND TOBY HANNA PRMY DEPOT. ALSO, IF ONE OF THE ALC'S CLOSES, MENHOW WOULD DLA'S RECOMMENDATIONS CHANGE.

Due Date: Routing Date: 950524 Date Originated 950522 Mail Date: 950523



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

M. Martin Carlos 0524 - 4ALAN J. DIXON, CHAIRMAN

May 22, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

Major General George T. Babbitt, USAF Principal Deputy Director Defense Logistics Agency Cameron Station Alexandria, VA 22304-6100

Dear General Babbitt:

On May 10, 1995, the Defense Base Closure and Realignment Commission voted to add McClellan, Kelly, Hill, Robins, and Tinker Air Force Bases and the Tobyhanna Army Depot to the Secretary of Defense's list of installations to be considered for closure or realignment. In concert with the additions, the collocated Defense Distribution Depots at these installations will also be considered for closure.

To facilitate our analysis, please provide COBRA runs for complete closure of each of the Distribution Depots listed above.

If the current DoD recommendations are effected, DLA will incur a storage shortfall of approximately 21M square feet. While DLA officials have testified that this risk appears acceptable, this storage shortfall could be exacerbated if one or more Air Logistics Centers (ALCs) should close. Please provide your views and options for such a contingency, including whether the original DLA recommendation would be changed if one or more ALCs were closed and exactly what the change would be.

Please provide to the Commission four copies of all certified data and three certified COBRA discs for each run.

If possible, please provide the requested data by June 1, 1995. The documents can be forwarded incrementally as they become available.

Thank you in advance for your assistance. I appreciate your time and responsiveness. If your staff has any questions about this request, they should contact Marilyn Wasleski or Ty Trippet of the Commission staff.

Sincerely,

Son Forder

Ben L. Borden Director of Review and Analysis

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS)

FROM: DIXON	TO: WIDNALL, SHEILA
TITLE: CHAIRMAN	TITLE: SEC OF THE AIR FORCE
ORGANIZATION:	ORGANIZATION:
OBURC	DEPT OF AIR FORCE

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INSTALLATION (s) DISCUSSED:

-4

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR	V			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	2		
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CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	~		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

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	Prepare Reply for Staff Director's Signature		Prepare Direct Response
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1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

May 22, 1995

The Honorable Sheila Widnall Secretary of the Air Force The Pentagon, Room 4E871 Washington, D.C. 20330

Please refer to this number when responding 950523-8

Dear Madam Secretary:

Next month, the Defense Base Closure and Realignment Commission will begin its final deliberations on the Defense Department's recommendations to close or realign military installations in the United States. Prior to beginning these deliberations, the Commission will hold a public hearing with senior DOD officials on Wednesday, June 14 in room SH-216 of the Hart Senate Office Building.

The purpose of this hearing will be to allow Defense Department officials to testify on the additional military activities which the Commission voted to consider as proposed changes to the Defense Department's recommendations. In addition, Commissioners will have questions on the Defense Department's original recommendations as a result of the base visits and regional hearings held by the Commission over the past three months.

I would like to invite you, General Fogleman, and other appropriate members of your staff to testify at this hearing. The Commission will hear testimony from each of the Military Departments and from the Office of the Secretary of Defense at this hearing based on the following schedule:

Army	8:30 - 10:00 am
Air Force	10:15 - 11:45 am
Navy	1:00 - 2:30 pm
OSD/DLA	2:30-3:30 pm

In order to have the maximum amount of time for questions, we ask that you limit your opening remarks to not more than 10 minutes. Please provide 150 copies of your opening statement to the Commission staff at least two working days prior to the hearing. If your staff has any questions, they should contact Mr. Frank Cirillo of the Commission staff.

Thank you for your continuing assistance to the work of the Defense Base Closure and Realignment Commission. I look forward to your testimony on June 14.

Sincerely, Cela. for on

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950523 - 14

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FROM: FILIPOWICZ, STEPHEN	TO: CORNELLA, AL
TITLE: EXECUTIVE DIRECTOR	TITLE: COMMISSIONER
ORGANIZATION: ATASCOSA CO. ECON DEU CORP	ORGANIZATION:
INSTALLATION (S) DISCUSSED: BROOKS . AFB,	KELLY AFB

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	V		
STAFF DIRECTOR	~			COMMISSIONER COX	V		
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GENERAL COUNSEL	V			COMMISSIONER KLING 🖌	V		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	V		
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				DIRECTOR OF R & A	V		
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				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	~		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	~		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER		X	
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

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THE COSA COMPANY

Atascosa County Economic Development Corporation

711 Oak Jourdanton, Texas 78026

(210) 769-2880

1-800-259-3880

Fax: (210) 769-3546

May 19, 1995

Alton W. Cornella Base Closure & Realignment Commission 1700 N Moore St. Suite 1425 Arlington, VA. 22209 Please refer to this number when responding 9505 23-14

Dear Mr. Cornella

I am writing on behalf of my Board of Directors to express our concerns regarding the possible closures of Brooks AFB and the re-alignment/downsizing of the Air Logistics Center at Kelly AFB.

Ours is a small non-profit community service organization chartered to promote jobs and opportunity for Atascosa County Texas. We have a 35 member Board representing all walks of life. As can be expected these are rural Texans proud of America and its preeminent role in world affairs.

I myself am a ten year veteran of the U.S. Army, having served as an Armor Officer in Korea and West Germany. I know how critical logistics and a solid logistical base are to the success of any operation be it Army, Navy or Air Force.

A glance at the headlines tells us the new world order has not created worldwide peace and harmony. America's leadership role draws us into global hot spots if for no other reason than our renown humanitarianism.

Key to this role is airlift capability. Without it our response time to troublespots or the scenes of natural disasters is greatly increased. Kelly is a linchpin in our Nation's capacity to sustain its airlift capability.

Brooks too plays an essential role in the readiness of our Armed Forces. That role is an investment in future readiness and cost-effectiveness based on hi-tech research conducted today.

I and my Board of Directors applaud past efforts to trim "fat" out of the Defense budget, but let us not cut muscle or amputate limbs from a military whose force structure is pared dangerously thin. Yes, we are also concerned about the economic impact on our county and the entire region. Though we only have a population of 33,000 in Atascosa County, almost 400 of our residents work at the Brooks-Kelly bases. They bring in over \$11 million annually to our tax-base. Certainly we want to retain this but chiefly we do not want to see the readiness of our Armed Forces further sacrificed on the alter of short-term budget cuts and base closures.

Thank you for your hard work and the open minded manner in which you are receiving public comments on these matters.

Sincerely,

nowia Stephen J. Filipowicz

Executive Director

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950525-17

FROM: TOCCI, ROWALD	TO: 1/XON		
TITLE: ASSEMUZLYMAN	TITLE: CHAIRMAN		
ORGANIZATION:	ORGANIZATION:		
STATE OF NEW YORK	DBURC		
INSTALLATION (s) DISCUSSED: NEW YORK BASES			

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
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EXECUTIVE DIRECTOR	V			COMMISSIONER DAVIS	~		
GENERAL COUNSEL	V			COMMISSIONER KLING	1		
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				DIRECTOR OF R & A	V		
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DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	V		
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Prepare Reply for Staff Director's Signature		Prepare Direct Response
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		And FXC	
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RONALD TOCCI 85th Assembly District

THE ASSEMBLY STATE OF NEW YORK ALBANY

CHAIRMAN Veterans Affairs

CHAIRMAN Sub-Committee on Harbor and Coastal Zones

COMMITTEES Education Environmental Conservation Labor Racing and Wagering Ways and Means

SUBCOMMITTEES Air Quality and Nuclear Issues Hazardous Waste Transportation Transportation Safety

Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1725 North Moore Street-Suite 1425 Arlington, Virginia 22209

Manso rater to this names.

Dear Chairman Dixon,

As you prepare to make final recommendations on which military bases will be closed or realigned we, the undersigned members of the New York State Assembly Veterans' Affairs Committee, hope you take into consideration the impact of your determination on the State of New York.

The following bases in New York State will be affected by the decision made by the panel: close: Fort Totten; NRC Staten Island; Rome Laboratories; Roslyn AGS; Seneca Army Depot; Niagara Falls Air Reserve Station; realign: Ft. Hamilton Reserve Center; redirect: Griffis Air Guard and disestablish: REDCAP Activity, Buffalo.

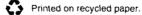
If the list is approved as it now stands, including the additions of May 10th, New York State will be left with only one major military base, Ft. Drum. Fort Drum, an Army base located in northern New York, employs 13,000 military and civilian personnel, with an annual economic impact of more than \$400 million.

No region of the state, nor type of base, or branch of service has been spared since the downward trend during the last number of years. From 1969 to 1983 New York State lost 36 military installations along with 50,000 jobs. Adding this to the recent recommendations, any base closing or realignment in New York will have a profound effect on the State.

Currently, New York is trying to respond to the base closing recommendations of just two years ago and the continued downsizing of our nation's military. It has been suggested that 61,000 Armed Forces personnel will be making New York State their home upon leaving the military. Part of the State's responsibility, along with the military, is to help prepare them, to make the transition to civilian life. The recommended base closing will have a devastating effect on New York State's ability to continue to help in this transition.

Changes in the world order prompt the reexamination of our

Room 841, Legislative Office Building, Albany, New York 12248, (518) 455-4897, FAX (518) 455-4861
 77 Quaker Ridge Road, New Rochelle, New York 10804, (914) 235-7900, FAX (914) 654-9785



military mission and, to be sure, we must in turn reexamine the role of our domestic military operations. However, just as surely, a State's past role must be taken into account when decisions affecting its future are being examined.

We appreciate your consideration of our view in this important matter.

Sincerely, 11/11 In leer 111/1 a lin

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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # ____

FROM: GRZYUNA, STEPHEN	TO: DIXON
TITLE: PRESIDENT	TITLE: CHAIRMAN
ORGANIZATION: SOUEREIGN CIRCUITS'INC	ORGANIZATION:
INSTALLATION (S) DISCUSSED: GIOTH .TACTIC	CAL AIRLIFT WING

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CHAIRMAN DIXON				COMMISSIONER CORNELLA			
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DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
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12080 DeBartolo Drive • North Jackson, Ohio 44451 Tel. (216) 538-3900 • FAX (216) 538-3820

May 25, 1995

The Honorable Alan J. Dixon Chairman Base Realignment and Closure Commission 1700 North Moore Street Suite 1425 Arlington, VA 22208

Piesso reler to this number whan mercencing

RE: 910th Tactical Airlift Wing

Dear Chairman Dixon:

The United States Air Force has decided to expand the size and mission of the 910th Tactical Airlift Wing - which is an important part of our community. The purpose of this letter is to urge the Base Realignment and Closure Commission (BRACC) not to disrupt that decision.

Over the years the 910th has fulfilled mission with distinction. This coupled with the additional capacity available at the Youngstown-Warren Regional Airport, led the Air Force to expand the Group to 16 aircraft and to add aerial spraying to the new Wing's mission.

The 910th contributes both to the Airport and the community atlarge, by providing fire/crash-rescue services and by hosting numerous tours and special events. Through payroll and purchases the base contributes an estimated \$30 million per annum to the local economy.

The community also supports the 910th. The proposed international air cargo complex at the Airport will provide the Air Force with longer runways and improved avionics.

In short, this exceptional unit has been targeted for expansion by the Air Force because of its success at the Youngstown-Warren Regional Airport. I urge the BRACC to allow the 910th to continue its record of success.

Sincerely,

Stephen F. Grzywna President



ISO 9000 Approved Reg. No. FM 21686 Mil Spec 55110D Certified Reg. No. 55110-280-89/T-E Reg. No. 55110-13-061993 UL Approved Reg. No. E119997 (N)

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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # _

FROM: BOXER, BARBARA	TO: GENERAL
TITLE: SEINATOR (CA)	TITLE:
ORGANIZATION:	ORGANIZATION:
U.S. CONGRESS	DBCRC

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CHAIRMAN DEXON				COMMISSIONER CORNELLA			1
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Statement of Senator Barbara Boxer May 25, 1995

10.00

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Mr. Chairman and members of the Base Realignment and Closure / Commission, I thank you for giving me the opportunity to submit testimony for the record of this regional hearing. I regret that due to Senate consideration of the budget resolution, I am unable to attend this hearing in person.

At the March 29 San Francisco regional hearing, I discussed at length the California bases recommended for closure or realignment by the Secretary of Defense. Since that time, the Commission has added a number of California installations for consideration for closure or realignment.

I am deeply disappointed by the Commission's decision to add additional California bases to the closure list. As I have stated on numerous occasions, California has borne more than its share of base closures. After 22 major base closures and realignment, I must say simply: enough is enough.

In the remainder of my statement, I would like to address the merits of each major base added by the Commission for consideration for closure or realignment.

McClellan Air Force Base

McClellan Air Force Base is a unique national asset that should not only be preserved, but fully utilized. For that reason, I support the Department of Defense's recommendation and urge the Commission not to close McClellan.

The Department's recommendation recognizes the high-technology capabilities and technical centers of excellence that McClellan has developed in recent years. The DoD's recommendation, supported by the analyses of the Joint Cross Service Group and the Air Force, support the contention that McClellan is the preeminent high-tech depot within the entire Department.

McClellan is a depot for the future. It has embraced crossservicing, as evidenced by the high ranking it received from the Joint Cross Services Group. Had cross-servicing analyses been more widely used by the Department, I am confident that it would have directed even more workload to McClellan.

McClellan is also pioneering the way for private industry joint ventures and partnerships with non-DoD customers. McClellan has established joint ventures with the Big Three auto makers to develop cleaner casting processes; with the University of California Medical School at Davis to test and develop better and safer cancer therapy treatments; and with the California Department of Transportation to produce composite wraps to reinforce bridge supports which have prevented washouts during California's recent floods.

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Finally, I urge the Commission to consider the cumulative economic impact of base closures on the Sacramento area. In 1988, nearby Mather AFB was closed, resulting in the loss of 3,000 jobs. Three years later, the 1991 BRAC Commission voted to close Sacramento Army Depot, resulting in an additional 3,000 layoffs. Closing McClellan while the Sacramento area is still reeling from earlier base closures would be devastating.

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Mr. Chairman, McClellan is more than just another military base. It is a vital component of the Sacramento community. I encourage the Commission to support the recommendation of the Air Force and the Secretary of Defense.

Pt. Mugu

I believe strongly that the proposed realignment of Pt. Mugu makes no sense from either a financial or military perspective.

I would remind the Commission that Pt. Mugu ranked second for military value among all Navy Technical centers. The primary cause for Pt. Mugu's high military value score is its expansive Sea Test Range.

It is widely agreed that the Sea Test Range must not be closed. Because it supports the Sea Range, the Pt. Mugu Airfield is also off-limits to further consolidation.

Aside from the Sea Range and Airfield, Pt. Mugu assets can be moved, but I believe that such moves would be prohibitively expensive and would not enhance our national security. For these and other reasons, the Department of Defense and the Chief of Naval Operations oppose the realignment of Pt. Mugu.

I would also urge the Commission to base its decision with respect to Pt. Mugu solely on certified BRAC 1995 data, and not rely on outdated 1993 data calls. I am certain that when this data is made available, the desirability of maintaining Pt. Mugu will be clear.

Oakland Army Base

The Oakland Army Base is a crucial west coast port for mobilizing forces for military action in the Pacific theater. It is strategically located near three rail lines and three major highways, which link the base to military installations around the West. Compared to other military ports on the west coast, the Oakland Army Base is positioned closest to the open ocean.

Before making a decision on the final disposition of the Oakland Army Base, I would urge the Commission to carefully consider the ability of commercial ports to assume military sealift responsibilities. Indisputably, closing the Oakland Army Base would require increased reliance on the private sector. It is my view, and the view of the United States Army, that the mobilization mission of the Oakland Army Base cannot be replicated by commercial ports. Army studies show that relying on commercial ports for mobilization would delay troop and equipment deployment by 16-50 days.

I urge the Commission to uphold the recommendations of the Secretary of the Army and the Secretary of Defense by maintaining the Oakland Army Base.

Naval Warfare Assessment Division, Corona

NWAD, Corona is a one of a kind organization. It should be evaluated based upon its unique mission of providing <u>independent</u> assessment of military systems and fleet readiness. NWAD should not be evaluated as a Warfare Center. Relocating its mission to a warfare center raises the possibility of conflict of interest.

In addition to military value, with the proposed closure of the Warfare Assessment Lab at NWAD, the Department of Defense would lose the ability to provide real time assessment of fleet readiness for six to ten years.

When the considerations of retaining an independent organization and the Warfare Assessment Lab are reviewed, the proposed cost savings also become questionable. For these reasons I urge the commission to retain the Naval Warfare Assessment Division, Corona at its present location.

Engineering Field Activity, San Bruno Naval Fleet and Industrial Supply Center, Oakland Supervisor of Shipbuilding, San Francisco

These facilities, in addition to NWAD Corona, were removed from final consideration for closure by Secretary of the Navy John Dalton because of concern about the magnitude of cumulative BRACrelated job losses in California. It is my view that the decision of the Secretary of the Navy, which was approved by the Secretary of Defense, was the correct one.

Economic impact is a valid criterion for evaluating base closures under the BRAC statute. And California has clearly borne more than its share of base closures. To date, we have suffered 22 major base closures and realignments--far more than any other state.

These closures have affected every region of the state and their impact on local economies has been severe.

When these 22 closures are completed, California will have lost more than 200,000 jobs and \$7 billion in economic activity. As the Commission considers additional base closures, it is essential to recognize that many of these closures, particularly those from the 1993 round, are still ongoing. Tens of thousands of Californians can anticipate receiving layoff notices from closing bases in the coming months. As these workers lose their jobs, California's emerging economic recovery will slow.

In addition to base closures, California has been hit very hard by natural disasters including earthquakes, fires, floods, and mudslides. The defense and aerospace industry slowdown has also caused tremendous job losses.

California's economy is in a precarious position. Additional job losses from new base closures may be too much for us to bear.

I thank the Commission for its time and consideration.

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # -950525-7

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FROM: DIMED, STEVEN J.	TO: HELMER, DICK					
TILE: EXECUTIVE DIRECTUR	TITLE: CROSS SERVICE GAD AWALVS					
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May 19, 1995

Dick Helmer Defense Base Closure & Realignment Commission 1700 North Moore St. Arlington, Va. 22209

Dear Dick:

Assemblywoman Destito's office will send you another copy of General Franklin's testimony, and the official transcript from the February 15, 1994 public hearing that was sponsored through the New York State Legislature. In addition to the testimony from General Franklin, I thought that you would find the attached newspaper articles also of some interest.

It was good seeing you again. Please feel free to contact me if you have any questions.

Sincerely,



153 Brooks Road Griffus AFB, New York 13441 Phone (315)338-0393 Fax (315)338-5694

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PAGE 2 DAILY SENTINEL, ROME, N.Y., TUESDAY EVENING, FEBRUA

AF says local alliance with refining the technology campus proposal. By ROB DUCHOW

ALBANY - The Air Force would look favorably on keeping Rome Laboratory at Griffiss Air Force Base if the state forms an alliance with the local community to strengthen the lab's presence.

' Lt. Gen. Charles E. Franklin, who heads Rome Lab's parent command, gave that assessment today to members of the Assembly at a hearing in the state cepital, · · ·

" "I think the Air Force would be very receptive to that," Franklin responded when saked by Assembly Anthony J. Casale if a plan now being developed to enhance the lab would help the effort to keep the lab.

Franklin told the lawmakers. anything the state does to strengthen the lab, including active involvement in a proposed Central New York

Technology Campus could aid the lab's · future.

"I certainly would encourage you to move forward and see if that is the right thing for the state to do. My guess is if you did that the Air Force would look at that very favorably," Franklin seid.

"We have a dual opportunity to save the jobs and strengthen the economy, H. Graham Jones, chairman of the Sci-ence and Technology Fundation, told the committee hearing.

Jones was the second witness to testity today, speaking for nearly 30 minutes after Franklin spoke for 45 minutes.

Assembly woman Eileen C. Dugan, a Brooklyn Democrat who chaired the bearing as chairwoman of the Assembly. Connerce, Industry and Economic Development Committee, told Franklin the Amembly does want to help keep Rome Lab off future military closure lists.

"We certainly do have a very strong interest in what is going on in Rome. Hopefully we can create some sort of partnership which is beneficial to all of us," she said.

Franklin said the future of the lab "is in our hands. It depends on how hunovative we are," with the future plan for the lab. He noted work continues on

A key to the plan will be reducing maintenance costs around the lab. Those costs are now picked up by Griff-iss' hest flying mission but will shift to the lab when the base is realigned. If those maintenance costs are too high, it may cause the Air Force to move the lab elsewhere.

"If we can find ways to cut support costs there," Franklin said, "a win-win situation" can be created. He predicted Rome Lab could become "a prototype for how one goes about defense conversìon."

Franklin told the Assembly members they should care about Rome Lab's inture because the information technologies being developed at Rome Lab, "are vitally important to our economy."

In addition to detailing members about the lab - 850 employees, more than 3,309 secondary and spinoff jobs, \$132 million in contracts - Prenklin said the effects of Rome Lab research are felt close to home.

"Children's toys such as "Speak and Spell' had their origins in some of the speech laboraturies" at Rome Lab.

Rome Lab technologies in infrared radar detection have been used in the search for Sara Anne Wood in Raquette Lake and other investigations, he said. Other lab developments are seen everyday in the medical field and other areas.



Lt. Gen. Charles E. Franklin

General to testify at Rome Lab hearing

Switch for 485th Engineering

By CHIP HALEY

A former commander of Rome Lab -now in charge of the lab's parent organization, Electronic Systems Center at Hanscom Air Force Base, Mass. -- was at Griffiss Air Force Base today.

Li. Gen. Charles E. Franklin, a three-star general, was here to meet and greet members of the 485th Engineering Installation Group, who were - recently put under his organization.

Francis L. Crumb, spokesman for the lab, said Franklin was also here to review his planned testimony before a hearing at the state Legislature in Albany next week. Franklin will be among those testifying at a public hearing explusing the local economic impact of the lab.

Requests have been made to the state for funding to begin development of a Central New York Technology campus at Griffiss, with Rome Lab as its centerpiece.

The hearing is intended to show state legislators that Rome Lab represents the future of public-private high-tech collaboration, according to Assemblywoman Rohns M. Destito.

The hearing will be at 10 a.m. Tuesday, Feb. 15, in the Hamilton Hearing Room B in the Legislative Office Building in Albany. It is sponsored by the Assembly's Commerce and Small Business committees, in conjunction with the Commission on Science and Technology.

Crumb said the 719 members of the 485th Engineering Installation Group destined for Hill AFB, Utah, under base realignment — were recently placed under Franklin's organization, the Electronic Systems Center. Also moved



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under ESC were the Standard Systems a Center, Gunter AFB, Ala.; the so Communications Systems Center, 2

Communications Systems Center, 5, Tinker AFB, Okla., which includes the 5 485th; and the Materiel Systems Center, 6 Wright-Patterson AFB, Ohio.

The Electronic Systems Center is a under the Air Force Materiel Command at Wright-Patterson.

Crumb said Rome Lab and the Air -Force's other three "superlabs," also a under the Air Force Materiel Command, do research which is "transitioned" to the systems centers, which are responsible for purchasing whatever is needed to apply the, research to Air Force needs.

Franklin served as commander of :: Rome Air Development Center — now Rome Lab — from July 1986 to July 1988.

Crumb said Frankin and his wife arrived Saturday, had dinner Sunday night with community leaders, and left this afternoon. 3385694

PEB 1 6 1994 W × × M PES 1 6 1994 Nedring sent right message Rome Laboratory's future PAGE 1 DAILY SENTINEL, ROME, N.Y., WEDNESDAY EVENING, FERENARY 16, 1394

Additionally, two teachers have taken tant thisgs Rome Lab has done for us." pericipators in education." Farsaci culty that they had before. They are

an sellye role in the school district. projects and lab employees have taken have belped students with science fair as bettenis at Rome Lab, lab scientists

They are perents in our schools. They have children in our community. part of our community." Parsaci said. "These scientists and engineers 279

survive in the slat century." be said, done with children is order to live and de and they know what will have to be touship with what they do and what we The grade ... because they see the rela-Agrouth astragashirt in trader garten through "These those things that they know so

Alst century." the superintendent said. education in New York State into the rol samofidgli out of liew ... augustion bus more into as our parton dity?

idel add bauous around the lab: bestogony a bas solution transfer and a proposed Tol Froque state has de l'emost to Tors! Other testimony lawmakers heard in

PAR COVERIENTS STREETS STATE beand-incitrati well to ellatest mich wipe out 20 permant of our business," bluow it's bevout at dail emost it .

York." It is not impossible that four years cant economic astback in Central New Rome Laboratory would create signifam convinced the closure of moving of Research Corp. said. But, he said, "I Lab, John Variell of the Syracuse ence the Pentagon's plans for Rome . The state mey not be able to man.

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FROM

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MAY-11-1995

Velopment elloris. bechnology campus plan and other redeoil, receiving regular updates on the Griffias Redevelopurant Planning Coun-Landine has hopt in contact with the Lt. Gov. Stan Lundine atter leatitying. mony began the hearing, also met with Franklin, whose do manues of testi-Gen. Charles E. Frankän about the lab. Silver, and spoke with star witness Lt.

- including frome school children. engineers, educators and researchers, sectanology is used not just by high-tech s'dal emost hiss vabeau? sessentity

tive bours after the hearing began. thinned to two by the thins he testified, told the lawnelers. whose ranks had TT" Buperintendent Daniel K. Farsech invosds into education in the sist centuhave been working logether for about Rome Leb and the city school district

Faranci anid. Buglish, and next year, science, ficial intelligence in remailed math, -the guine al bevioral sus on w similar developed by the lab. "We have over 200 to use artificial intelligence software Benisti need even are been trained

mosed her getting through school, and guess what, they don't have that diffi-These are remedial students who

> the parade continued. which grew progressively analler as quorg a - arstammal state lo quorg and its importance in their work, to a del edit storte balled about the lab state's Centers for Advanced Technolofederal inda, private sector businesses, A parade of 15 whereases representing opment in the state.

the transcripts, Mrs. Destito said, Bearing, and will impact those who read an impact on those who attended the The testimony of the witnesses made

bias one " atots off ni vgobudost Lab is for economic development and enton how insportant the future of Rome del scorf the fusies to start with though the positive for Rome Leb. Each spoke The mease they gave may very

plan was underscored," she said. ing a commitment to the community "I think the urgency of the state mak-

on behalf of Assembly Speaker Sheldon of Syracuse, viewed ins demonstrations, memberd biss nemowyldmesse say .Buineed suit evolut before the bearing. Leader Michael Bragman viewed Rome Others, including Democratic Majority Ley stall was there " Mrs. Destito said. odi" "untred bil bebustis aredmem vidmassa to inibuad a vine agreenta

M makel manusvydmarsh of 2m mology campus around the lab, accordcept of a plan for state support of tech-Rome Laboratory, and endorse the conhave beard the right message about technology transfer organizations, the The right people in the Assembly

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Deatho, D-116, Rome, said, Sensie and the executive branch, Mrs. state, and the level of support in the bow much such a plan will cost the The questions now are determining

-lavah simonese to economic develdal amol no saw anool to lam and a tate Although there are to federal labe in the in state economic development, Albany looked at the rate of federal labe an Assembly hearing Tuesday in

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n ureate stenticant economic setback in Central New York."

"It is not impossible that four years from now a reasonably large percent-age of the lab's capabilities, and thus people, could be working on activilies of military and commercial value. Once such dual-use activities are at critical mass, a Rome Lab could be retained in Rome, even if primary Air Force sponsorship is no longer possible," Vasselli toid lawmakers.

"I believe the State of New York must make a clear commitment to the Air Force concerning Rome Lab. In return, we must obtain a clear commitment from the Air Force. At a minimium, this must involve a commitment from the State of New York to financially participate in the future evolution of Rome Lab. This state commitment must be met with a commitment from the Air Force to guarantee the lab will not disband or relocate before we can have a fair chance to expand the nation-al socurity value of the lab via coopera-tively-funded initiatives," ha said.

• "The state has get to be a catalyst, not a foundation," in technology trans-fer between federal labs and the private sector, Daniel Walsh of the state Business Council said.

"It sounds to me like you're on the right track. You've got everybody in New York who is anybody on board. You've got to keep puching," Walsh bias

At the beginning of the hearing, eight members of the Assembly and an audi-ence of about 75 listened to Franklin. When the hearing ended after 542 hours, Ronald J. Canestrari was the aniy Assembly member remaining, and there were about 15 people in the 500seat bearing room.

The hearing was sponsored by the Assembly's Commerce, Industry and Economic Development, and Small Business Committees, and the Commission on Science and Technology. Mrs. Destito helped arrange it.

Assemblywoman Eileen C. Dugan, a Brockiyn Democrat who as chair woman of the Commerce Committee chaired most of the hearing's first three hours, . said Mrz. Destito has been fighting hard to inform her callengues about Rome Lab and its importance to the Mohawk

Yalley. "I never knew where Rome was, but I've already been there this year," Dugan said. "RoAnn bes done a good job of promoting her area."

In addition to Assemblywaman Desti-to, Dugan and Canestrari, a Cohoes Democrat and chairman of the Science Lemocrat and Commission of the Sound and Technology Commission, also attending purts of Theaday's hearing were members of the Assembly Robin L. Schimminger, a Buffelo Democrat and chairman of the Small Business Committee; Anthony J. Casale, a Herkimer Republican; Elleen M. Hickey, a Democrat from Dutchess County; Richard J. Keane of Brie County, a Democrat; William Bianchi, a Long Island Democrat; Joseph Robach, a Rochester Democrat, and Republican Robert Warner of Binghamion.

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950526 - 12

FROM: WAGNER, JACK E.	TO: DIXON				
TITLE: SR VP AND GM	TITLE: CHAIRMAN				
ORGANIZATION:	ORGANIZATION:				
CALSPAN ANY TECH CTR	DBCRC				
INSTALLATION (5) DISCUSSED: NIAGARA (914TH AIRLIFT WING)					

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR				COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL		16		COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
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DIR./COMMUNICATIONS			REVIEW AND ANALYSIS				
				DIRECTOR OF R & A			
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL			CROSS SERVICE TEAM LEADER				
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

\bigcirc	Prepare Reply for Chairma	un's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Di	rector's Signature		Prepare Direct Response
	ACTION: Offer Comments	and/or Suggestions		FYI
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Please refer to this number when recording 50526 - 12

25 May 1995

Mr. Alan J. Dixon, Chairman Base Realignment and Closure Commission 1700 North Moore Street STE 1425 Arlington, VA 22209

Dear Mr. Dixon:

1. The USAF research programs conducted by the Calspan Advanced Technology Center, Buffalo, New York would be seriously jeopardized if the Niagara Falls Air Reserve Station (ARS) were to close. The 914th Airlift Wing provides significant support in the areas of piloting staff, maintenance, aircraft inspections, liquid oxygen servicing, life support, publications and regulations, plus many other intangible instances of help. The assistance provided by the Air Force Reserves at Niagara Falls ARS permits the DOD research and aircraft operations to be conducted economically on the reduced DOD budget.

2. Calspan's Flight Research Department operates several sophisticated experimental aircraft that perform critical aeronautical research and development for the DOD, NASA and the commercial aircraft industry. Three are USAF aircraft operated by Calspan for the Wright Laboratory, Wright Patterson AFB, OH. All of the aircraft are used to develop advanced military and non-military aircraft systems and designs.

3. The work performed by Calspan's Flight Research Department has gained international recognition in the development of new aircraft over the last 45 years. Virtually every new aircraft design has been flight tested by this group before going into production. The most recent of these include the USAF's F-117, B-2, YF-22, YF-23, and C-17. The Boeing 777 and McDonnell Douglas MD-12 were also first flown on the research aircraft operated by Calspan. These programs involve countless approaches and landings to improve the design and train the test pilots. The Niagara Falls ARS runway is routinely used since it provides minimum traffic conflict between military and civilian aircraft and the air traffic controllers are familiar with military operations.

4. The Flight Research business base represents approximately ten million dollars per year to the company and directly employs 50 professional engineers, test pilots, maintenance staff, plus additional support personnel. The closure of the Niagara Falls ARS would be detrimental to the development of tomorrow's aircraft produced in the United States and would increase their procurement costs. Consequently, we at Calspan urge you to keep the Niagara Falls ARS and the 914th Airlift Wing operational.

Very truly yours, agner

Juck E. Wagner Senior Vice President and General Manager (716) 631-6797 FAX: (716) 631-4152

CALSPAN ADVANCED TECHNOLOGY CENTER PO. BOX 400 BUFFALO, NEW YORK 14223 TEL 716/632-7500 FAX.716/631-6722

& Dissum of Space Industries International, Inc.

TOTAL P.02

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950526-13

FROM: HORSON, DAVID L.	TO: DIXON
TITLE: U.S. REP (OH)	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
U.S. CONGRESS	DBCRC
INSTALLATION (S) DISCUSSED: SPRINGFIELD AIR NA	T'L QUALO BALE

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	1			COMMISSIONER COX	1		
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GENERAL COUNSEL	\checkmark			COMMISSIONER KLING	1		1
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DIR./COMMUNICATIONS				REVIEW AND ANALYSIS	ļ		
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DIRECTOR OF TRAVEL			CROSS SERVICE TEAM LEADER				
DIR./INFORMATION SERVICES				· · · · · · · · · · · · · · · · · · ·			

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature				
	Prepare Reply for Staff Director's Signature		Prepare Direct Response				
	ACTION: Offer Comments and/or Suggestions		FYI				
د	Subject/Remarks: Confirm meeting to discuss proposed alosnee of Springfield Air Not I Ghand Base, Monday, 6 Jan at 11 u.m.						
Due Date:	950528 Routing Date 950526	Date Origi	nated: 950523 Mail Date:				

7TH DISTRICT, OHIO

WASHINGTON OFFICE 1514 Longworth HOB

Washington, D.C. 20515

(202) 225-4324



APPROPRIATIONS COMMITTEE NATIONAL SECURITY VA, HUD, AND INDEPENDENT AGENCIES BUDGET COMMITTEE SPEAKER'S DESIGNEE STANDARDS OF OFFICIAL CONDUCT REPUBLICAN WHIP ORGANIZATION

CONGRESS OF THE UNITED STATES HOUSE OF REPRESENTATIVES

May 23, 1995

Please rator to this number when responding 750526-13

The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

ATTN: Mr. Chip Walgren and Mr. Jim Schufreider (fax: (703) 696-0550)

Dear Mr. Chairman:

I am writing to confirm a meeting set-up by Liaison Officer Chip Walgren for my constituents from Springfield, Ohio, to discuss the proposed closure of the Springfield Air National Guard Base. The meeting is at the Base Closure Commission on Monday, 6 June 1995, at 11 a.m., with Air Force Team Leader Frank Cirillo and Analyst Craig Hall. Attending from Springfield will be:

- Matt Kridler (Springfield City Manager)
 76 East High Street Springfield, Ohio 45502 (513) 324-7300
- 2. Colonel Richard Higgins, OHANG (Ret.) (BRAC consultant and former Base Commander) 1753 Walnut Terrace Springfield, Ohio 45504 (513) 399-6792
- 3. Lt. Col. Homer Smith, OHANG (former Base civil engineer/current Rickenbacker Base civil engineer) Rickenbacker International Airport 7556 South Perimeter Road Columbus, Ohio 43217 (614) 492-3385

Mr. Cirillo met, and worked with, all three of these people two years ago during the 1993 BRAC round.

Thank you.

DAVID L. HOBSON Member of Congress

LANCASTER OFFICE 212 S. Broad St. Room 55 Lancaster, OH 43130–4389

DLH/kak

SPRINGFIELD OFFICE

Room 220 Post Office 150 N. Limestone St. Springfield, OH 45501–1121

513) 325-0474

THIS STATIONERY PRINTED ON PAPER MADE OF RECYCLED FIBERS.

(614) 554-5149

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950526-17

FROM: POMEROY DORGAN/CONRAD				TO: DIKON)				
TITLE: U.S. REP/SEN (ND)				TTTLE: CHAIRMON				
ORGANIZATION:				ORGANIZATION:				
11.5. CONGRESS				DBCRC				
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EXECUTIVE DIRECTOR				COMMISSIONER DAVIS				
GENERAL COUNSEL				COMMISSIONER KLING	~			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA				
			COMMISSIONER ROBLES					
DIR./CONGRESSIONAL LIAISON		COMMISSIONER STEELE						
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS				
				DIRECTOR OF R & A				
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	T			
				NAVY TEAM LEADER				
DIRECTOR OF ADMINISTRATION		AIR FORCE TEAM LEADER		X				
CHIEF FINANCIAL OFFICER		INTERAGENCY TEAM LEADER						
DIRECTOR OF TRAVEL			CROSS SERVICE TEAM LEADER					
DIR./INFORMATION SERVICES								

TYPE OF ACTION REQUIRED

\bigcirc	Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature	Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	FYI

Subject/Remarks:

Highlighting several points made in 17 May Fagleman letter; Request the Commission closely consider the letter. Attachment. Routing Date: 9,50526 Date Originated: 950524 Due Date: 950528 Mail Date:

Congress of the United States Mashington, DC 20515

May 24, 1995

Picasa rater to this number when responding 950526-17

The Honorable Alan Dixon Chairman Defense Base Closure and Realignment Commission 1700 N. Moore St. Suite 1425 Arlington, VA 22209

Dear Chairman Dixon:

Recently, you received a letter from General Ronald Fogleman, Air Force Chief of Staff, stating his strong opposition to the proposed closure of Grand Force Air Force Base. We write to highlight several of the points made by General Fogleman.

First, the Air Force has determined that our national security interests require a "core tanker" basing concept that concentrates a large number of tankers at a few bases. The Air Force is committed to this concept because it improves the performance of our forces. Centralizing a large part of our tanker assets improves the readiness, planning, and coordination of the force, and it also improves tasking response time. In addition, core units train together and deploy together, yielding greater unit performance, morale, and cohesion. General Fogleman noted that breaking up a core tanker base will directly reduce the Air Force's ability to carry out its missions.

Second, Grand Forks is the right base for a core tanker wing. It has the capacity and infrastructure (including a new runway and a new fuel hydrant system) to support 4 or more squadrons of tankers. And, it is strategically located to be able to deploy to either coast, train with B-52 and B-1 bombers, and support the nuclear single integrated operations plan (SIOP). No other base is as well-suited to host a core tanker wing.

Furthermore, keeping a core tanker wing at Grand Forks saves operational dollars by creating economies of scale and shared overhead. Consolidation means less duplication and better utilization of infrastructure. From an operations and logistics perspective, dispersing Grand Forks' tankers to a number of bases will cost, not save, money.

Finally, moving tankers from Grand Forks would impact mission performance and impose additional burdens on stressed Air Force personnel. Almost the entire active duty tanker force was relocated over the past two years. At the same time, tankers have had some of the highest operations tempo of any weapon system in the Air Force. The combination of these factors has significantly stressed our tanker personnel. Any move to again realign tankers would erode morale and our forces' ability to effectively respond to contingencies.

We hope you will closely consider General Fogleman's letter. We also believe you will be interested in the attached letter from the Air Force that addresses a recent allegation that the Air Force had a "secret" study supporting closure of Grand Forks. As you can see, that allegation is false.

Thank you for your consideration.

EARL POMEROY

Member of Confress

Since ely, BYRON DORGAN

U.S. Senate

KENT CONRAD U.S. Senate

Enclosure



OFFICE OF THE SECRETARY

May 24, 1995

SAF/LLP 1160 Air Force Pentagon Washington, DC 20330-1160

The Honorable Kent Conrad United States Senate Washington, DC 20510

Dear Senator Conrad

This is in response to your request of May 17, 1995, for the Air Force to comment on a May 4, 1995, joint letter from Senator Baucus, Senator Burns and Representative Williams to the Honorable Alan J. Dixon, Chairman of the Defense Base Closure and Realignment Commission. This letter was written regarding the status of Grand Forks Air Force Base (AFB), North Dakota, in the BRAC 95 process.

The subject letter asserts that the Air Force conducted a study that recommended the immediate closure of Grand Forks AFB. There was no such recommendation. Rather, the Department of Defense's BRAC 95 recommendation to inactivate a missile group had the potential to delay a final decision until December 1996. Because this delay may have required an extension of missile operations beyond those currently programmed, the Air Force engaged in an assessment of options to assess the budget impact of that extension. This internal Air Force assessment, confined only to the inactivation of a missile group, may have been the catalyst for the Montana Congressional Delegation's May 4 letter to Chairman Dixon.

As you are aware, on May 9, the Deputy Secretary of Defense advised Chairman Dixon by letter that an interagency review favorably resolved the contingency associated with the Grand Forks realignment recommendation. This resolution ameliorated any concerns on budgetary impact from the potential delay associated with the recommendation to inactivate the 321st Missile Group. In addition, the Air Force firmly believes that retention of the core tanker force at the Grand Forks AFB airfield is operationally vital. Senior Air Force officials will continue to articulate this position to the Commission. In fact, the Air Force Chief of Staff addressed this issue in the attached May 17, 1995, letter to Chairman Dixon. We trust this information is useful and appreciate your continued support of Grand Forks AFB.

i

Sincerely

SCOTT B. MCLAUTH IN

Colonel, USAF Deputy Chief, Programs and Legislation Division Office of Legislative Liaison

Attachment



DEPARTMENT OF THE AIR FORCE OFFICE OF THE CHIEF OF STAFF UNITED STATES AIR FORCE WASHINGTON DC 20330

HQ USAF/CC 1610 Air Force Pentagon Washington DC 20330-1660

17 MAY 1995

Defense Base Closure and Realignment Commission 1700 N. Moore St, Suite 1425 Arlington VA 22209

Dear Chairman Dixon

I am writing to express my deep concern over the DBCR Commission's decision to consider Grand Forks Air Force Base for realignment or closure actions beyond those recommended by the Department of Defense. Two years ago we rebased our KC-135 fleet to form three core air refueling wings at Grand Forks, Fairchild, and McConnell AFBs. We took this action to achieve the organizational, operational and fiscal efficiencies of a properly sized organization with a clearly defined mission at each of these bases.

This reorganization was the right way to go in the long run for our tanker force but required that we relocate approximately 65% of the active duty KC-135 aircrew and support personnel to one of the three core refueling bases. During this same time, Air Force tanker and other mobility forces have supported numerous contingency and humanitarian efforts in countries such as Somalia, Haiti, Rwanda, and Iraq. The cost to our people from this high operations tempo when combined with the reorganization of our forces has been an increase in turbulence in their lives. We are just beginning to capture a measure of stability for them and are seeing the benefits in terms of greater operational efficiencies and higher morale. In my judgment, scattering Grand Forks' force structure throughout a number of new smaller units and locations dilutes our ability to efficiently accomplish the air refueling missions which are critical to support the national strategies of strategic deterrence and crisis response and creates additional turbulence in the lives of many of our personnel.

Specifically, Grand Forks AFB has the airspace, infrastructure, and location the Air Force requires for a core tanker wing. Grand Forks' north central location is ideally suited to support our nation's nuclear deterrent posture and rapid response to mobility contingency operations. Grand Forks is also located close to most northern air refueling tracks providing quality training airspace free from encroachment and interference from commercial air traffic. In addition to these excellent characteristics, Grand Forks has some of the best infrastructure in AMC, with both the ramp and hydrant system required to support a large tanker fleet. Finally, the tanker force has undergone an inordinate amount of turmoil over the past five years with previous

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BRAC actions having closed 12 tanker bases. Stability is essential to maintaining our readiness posture.

Our three core air refueling wings now realize economies of scale in operations, logistics, and organization. In operations, for example, a larger wing can support a long-term contingency on its own through Integrated Tanker Unit Deployments (ITUD). Smaller units would have to combine resources and cross normal lines of unit command to accomplish the same mission. In the area of logistics, our core air refueling wings avoid duplication in equipment, supply, manpower and overhead and efficiently use in-place infrastructure to provide support to a large number of aircraft at these three bases. From an organizational perspective, the fewer locations we operate from, the less overhead manning, units and facilities we need to support that operation. Closing Grand Forks would reduce or eliminate many of these benefits.

I cannot overstate my support for retention of a core air refueling wing at Grand Forks Air Force Base. I believe it is essential to our nation's ability to respond in a timely manner to challenges across the entire spectrum of conflict. I ask your consideration of the benefits we are now receiving from our core refueling wings as you make the recommendations which will affect the basing structure of all the Armed Services for many years to cone. I trust my thoughts will be helpful to you in that process.

OGLEMAN RONALD R. General, USAF

Chief of Staff

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950526-19

FROM: BROWN, SHE TITLE: U.S. REP (OW)	<u> RROI</u>)		TO: DIKON					
TITLE: U.S. REP (OH)				TITLE: CHAIRMAN					
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SHERROD BROWN THIRTEENTH DISTRICT OHIO

COMMITTEE ON ENERGY AND COMMERCE SUBCOMMITTEE ON OVERSIGHT AND INVESTIGATIONS (VICE-CHAIRMAN) SUBCOMMITTEE ON HEALTH AND THE ENVIRONMENT

COMMITTEE ON FOREIGN AFFAIRS

SUBCOMMITTEE ON EUROPE AND THE MIDDLE EAST SUBCOMMITTEE ON ASIA AND THE PACIFIC

COMMITTEE ON POST OFFICE AND CIVIL SERVICE

Congress of the United States

House of Representatives

Washington, DC 20515

WASHINGTON OFFICE 1407 LUNGWORTH HOUSE ()FFICE BUILDING WASHINGTON, DC 20515-3514 (202) 225-3401

> LORAIN COUNTY DISTRICT OFFICE 5201 ANDE RD. ELVRIA, OH 44035-1451 (216) 365-5877-ELVRIA (216) 934-5100-LORAIN

MEDINA COUNTY DISTRICT OFFICE

MEDINA COUNTY ADMINISTRATION BUILDING 144 NORTH BROADWAY MEDINA, OH 44256-1902

(215) 722-9262

GRAUGA COUNTY DISTRICT OFFICE 13561 WEST HIGH STREET MIDULEFIELD, OH 44062-9292 (216) 632-5913

Places refer to this number when responding 950526-/9

May 26, 1995

The Honorable Alan J. Dixon Chairman Base Realignment and Closure Commission 1700 North Moore Street Suite 1425 Arlington, VA 22208

Dear Chairman Dixon:

I am seeking your assistance in maintaining the U.S. Air Force Reserve Unit, 910th Tactical Airlift Wing located in Youngstown, Ohio. It is my understanding that the 910th has been selected by the Base Realignment and Closure Commission to be closed and I want to express my strong disagreement with this decision and my support for the 910th.

Since its inception the 910th has fulfilled a multitude of missions with distinction. Additionally, the Air Force expanded the unit to 16 C-130 aircraft and added aerial spraying to the new Wing's mission. This expansion was because of the additional capacity available at the Youngstown-Warren Regional Airport.

The 910th's peacetime missions include organizing, equipping and training of Air Force Reserve aircrews in tactical airlift tactics and techniques, and maintaining a state of readiness which will enable performance of wartime missions upon immediate mobilization. The 910th also assists in non-military humanitarian projects along with other local community functions.

The 910th is an exceptional unit which has been targeted for expansion by the Air Force because of its success. I strongly urge the Base Realignment and Closure Commission to reconsider its position and allow the 910th to continue its fine work.

Sincerely,

bur

SHERROD BROWN Member of Congress

MINTED ON HECYCLED PAPER

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # $950530 - 10^{-1}$

	TO: 10 XON
TITLE: ASS SEC OF DEF	TITLE: CHAIRMAN
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INSTALLATION (5) DISCUSSED: GRAND FORK	LS AFB.

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON	1			COMMISSIONER CORNELLA	V		
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EXECUTIVE DIRECTOR	~			COMMISSIONER DAVIS	1		
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DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
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TYPE OF ACTION REQUIRED

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	Prepare Reply for Staff Director's Signature				Prepare Direct Response
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TO REALI	6N GRAND FORKS AFB.
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ASSISTANT SECRETARY OF DEFENSE 3300 DEFENSE PENTAGON WASHINGTON, DC 20301-3300

May 25, 1995



Honorable Alan J. Dixon Chairman, Defense Base Closure and Realignment Commission 1700 N. Moore St., Suite 1425 Arlington, VA 22209

Please refer to this number when responding 450530-10

Dear Chairman Dixon:

I want to underscore the Department's steadfast support of its recommendation to realign Grand Forks Air Force Base (AFB), North Dakota, by inactivating the 321st Missile Group, but retaining the flying mission. We are gravely concerned that the Commission might modify our recommendation by closing the entire base and relocating its aircraft assets.

Our recommendation to realign Grand Forks AFB is militarily and fiscally sound. It was developed through an analysis process which complied with law and, we believe, was reasonable and fair. The recommendation considers organizational and operational efficiencies and will generate substantial savings for the DoD and the tax payers. Refined estimates have increased initial costs and savings from this recommendation, i.e., \$17.5 million (vs. \$11.9 million) in closure costs and \$494 million (vs. \$447 million) in savings expressed as the net present value of costs and savings over 20 years. Although complete closure may appear attractive from a strict savings perspective, it does not take account of the preeminent military factors considered by the Department in its realignment recommendation.

The Department's position to realign Grand Forks AFB has not wavered. Former Deputy Secretary Deutch reaffirmed our recommendation in his May 9, 1995, letter to you following favorable completion of the interagency review which cleared the way for inactivation of the Grand Forks missile group.

General Ronald Fogelman's letter to you of May 17, 1995, clearly describes the operational considerations of location, economy of operation, and personnel impact that underlay the determination that the Air Force's air refueling forces should be centrally based at a few, geographically dispersed locations. I believe that these factors, coupled with the judgment of the Chief of Staff who formerly commanded Air Mobility Command, ought to be persuasive in the question of retaining the air refueling mission at Grand Forks Air Force Base.

I trust that this will help the Commission to progress in developing its recommendation to the President.

Sincerely,

osh Gotbaum



Joshua Gotbaum

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS)

FROM: CALUERT, KEN	TO: $M(X) M$
TILE: REP(CA)	TTLE: CHAIRMAN
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INSTALLATION (s) DISCUSSED:

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	14		
STAFF DIRECTOR	L			COMMISSIONER COX	V		
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GENERAL COUNSEL	L			COMMISSIONER KLING	10		
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DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	1		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

(\sim)	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
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Subject/Remarks:

RESPONSE TO DON FRALETTER.	REGARDING
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KEN CALVERT 430 DISTINCT, CALE (IMNIA COMMITTEE ON RESOURCES CHAIRMAN SUBCOMMITTEE ON IAFROY AND MINERAL RESOURCES COMMITTEE ON SCIENCE SUBCOMMITTEE SPACE AND AFRONAUTKC. TECHNOLOGY, VICE-CHARIMAN COMMITTEE ON AGRICULTURE BURCOMMITTE. DEPARTMENT OPENATIONS, NUTHINON, AND FORERON ADRICULTURE



WASHINGTUK (471k) 1034 Longwohth Houdi (164k) Building Washington, DC 20515-0543 (202) 225-1986

> DISTRICT OFFICE 3400 CENTRAL AVENIR SUITE 200 HVYTRBIDE, CA 92200 (1909) 784-4,300

Pirchael Britis Marina

No. 950531-2

Congress of the United States House of Representatives Mashington, DC 20515-0543

May 31, 1995

The Honorable Alan J. Dixon Chairman, Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA. 22209

Dear Chairman Dixon:

This letter is in response to the Department of Navy letter regarding March AFB dated May 19, 1995, signed by Charles Neufakos.

First, let me say I was surprised and disappointed to find Mr. Nemfakos was responsive enough to send a copy of his letter to a local reporter, but failed to extend the same courtesy to the Congressional Representative who brought this issue before the BRAC Commission. I will separately request of the Navy that they send to my office all future correspondence on this issue.

Secondly, the Nemfakos letter totally ignores operational and safety considerations that enhance military effectiveness utilizing the March Opportunity vice the potential danger of single siting 18's and rotary wing assets at Miramar.

Thirdly, Mr. Nemfakos is relying on Cobra algorithms, which have proven completely inaccurate thus far. More weight should be given to the "stubby pencil work" of the Marines who are responsible for the current Marine West Coast Aviation mission, as well as future realignment actions.

Quite frankly, the Navy is looking at the March-Miramar situation in a parochial fashion. In their letter to you, Nemfakos states "additional costs required to operate two bases (Miramar and March) far exceed any savings that may be attributed by reductions in military construction."

The fact that March <u>will remain an operational base under scenario</u>, and that the O&M costs for the Reserves to operate March on an annual basis <u>have already been</u> pegged at \$37 million, has been lost on the Navy. It is almost <u>unthinkable</u> that an objective Navy analysis would conclude O&M costs at March would increase by an additional \$40 to \$50 million with the Marines collocated at March. The entire O&M budget for March, including Active Duty, Reserves, Guard forces, and a fully operational hospital and family housing, now function at a cost of \$56 million.

The Navy is relying on the same Cobra algorithms which, two years ago, the Air Force used to forecast a downsized March that would save \$50 million in annual O&M costs. In actuality, the

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March savings, excluding housing and hospital costs (those savings will be offset by increased cost at other receiving sites) are non-existent. The March Comptroller anticipates an actual increase of \$1 million of O&M costs when realignment occurs.

Additionally, estimated construction costs at Travis as a receiving site for March assets was pegged at \$100 million two years ago. Programmed construction costs at Travis are now just shy of <u>\$800</u> <u>million</u>, informed sources tell my office. (We are verifying this separately with the Air Force.)

Mr. Chairman, I'm not asking you to take another look at the Air Force's decision to realign the active duty Air Force at March. I know many people, in and out of uniform, who believe that was a mistake. But, . . it's done. However, let's not make the same kind of mistake twice. I trust you and your Commission members will look at DOD dollars, not simply Navy dollars.

We have brought you a proposal that makes operational sense and it saves money. I know it, and down where the rubber meets the road, the Marines know it. Let's not be swayed by those Cobra algorithms that have served us so poorly in the past. I've been down that road before.

Thanks for your consideration. Please call me if you have any questions regarding the accuracy or origins of our figures.

Sincerely Ken Calvert, MC

cc: Commission members Department of the Navy March AFB JPA

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 450531-5

FROM: CONRAD, KENT	TO: DIXON
TILE: SENATOR (ND)	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
U.S. CONGRESS	DBCRC
INSTALLATION (5) DISCUSSED: GRAWO FOR 155	AFB

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OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR	V			COMMISSIONER DAVIS			
GENERAL COUNSEL	V			COMMISSIONER KLING			а. н.
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DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
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TYPE OF ACTION REQUIRED

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ACTION: Offer Comments and/or Suggestions	FYI							
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United States Senate

WASHINGTON, D. C. 20510

May 30, 1995

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The Honorable Alan J. Dixon Chairman Defense Base Closure and

Realignment Commission 1700 North Moore Street Arlington, Virginia 22209

Dear Chairman Dixon:

Attached are important documents from the Department of Defense, the U. S. Air Force, and the U. S. Strategic Command that strongly support maintaining the Air Force Base at Grand Forks, North Dakota. I would greatly appreciate your review of this information prior to the consideration of the Grand Forks Air Force Base at the BRAC hearing tomorrow in Chicago.

Thank you for your time, and I look forward to seeing you tomorrow.

ncerely.

KENT CONRAD United States Senate

KC:wgg Enclosures

DEPARTMENT OF DEFENSE



30 May 1995

The Honorable Alan J. Dixon Chairman, Defense Base Closure and Realignment Commission 1700 N. Moore St, Suite 1425 Arlington VA 22209

Dear Chairman Dixon

I am writing to express my concern over the Defense Base Closure and Realignment Commission's decision to consider Grand Forks Air Force Base for closure.

The core refueling wing at Grand Forks AFB provides critical support to strategic and contingency operations. Grand Forks' infrastructure can sustain a large tanker fleet and provides important operational flexibility to our strategic air refueling assets in support of global missions. Its north-central location is important in reinforcing our nation's strategic deterrent posture. Grand Forks is also located close to most northern air refueling tracks, which provide quality training airspace free from encroachment and interference from commercial air traffic. Moreover, the tanker force has experienced unprecedented change since the end of the Cold War, with a substantial number of tanker bases already closed. Over time, such turmoil can jeopardize the readiness of our forces.

United States Strategic Command views retention of a core refueling wing at Grand Forks AFB an important element in support of our nation's strategic deterrent capability. I appreciate your strongest consideration as you face the challenging decisions which will shape our forces' future basing structure.

Sincerely,

H.G. CHILES, JR. Admiral, U.S. Navy Commander in Chief

7036937011



ASSISTANT SECRETARY OF DEFENSE 3300 DEFENSE PENTAGON WASHINGTON, DC 20301-3300

May 25, 1995



P. 32

Honorable Alan J. Dixon Chairman, Defense Base Closure and Realignment Commission 1700 N. Moore St., Suite 1425 Arlington, VA 22209

Dear Chairman Dixon:

I want to underscore the Department's steadfast support of its recommendation to realign Grand Forks Air Force Base (AFB), North Dakota, by inactivating the 321st Missile Group, but retaining the flying mission. We are gravely concerned that the Commission might modify our recommendation by closing the entire base and relocating its aircraft assets.

Our recommendation to realign Grand Forks AFB is militarily and fiscally sound. It was developed through an analysis process which complied with law and, we believe, was reasonable and fair. The recommendation considers organizational and operational efficiencies and will generate substantial savings for the DoD and the tax payers. Refined estimates have increased initial costs and savings from this recommendation, i.e., \$17.5 million (vs. \$11.9 million) in closure costs and \$494 million (vs. \$447 million) in savings expressed as the net present value of costs and savings over 20 years. Although complete closure may appear attractive from a strict savings perspective, it does not take account of the preeminent military factors considered by the Department in its realignment recommendation.

The Department's position to realign Grand Forks AFB has not wavered. Former Deputy Secretary Deutch reaffirmed our recommendation in his May 9, 1995, letter to you following favorable completion of the interagency review which cleared the way for inactivation of the Grand Forks missile group.

General Ronald Fogelman's letter to you of May 17, 1995, clearly describes the operational considerations of location, economy of operation, and personnel impact that underlay the determination that the Air Force's air refueling forces should be centrally based at a few, geographically dispersed locations. I believe that these factors, coupled with the judgment of the Chief of Staff who formerly commanded Air Mobility Command, ought to be persuasive in the question of retaining the air refueling mission at Grand Forks Air Force Base.

I trust that this will help the Commission to progress in developing its recommendation to the President.

Sincerely,

Gotbaum Joshua Gotbaum





DEPARTMENT OF THE AIR FORCE OFFICE OF THE CHIEF OF STAFF UNITED STATES AIR FORCE WASHINGTON DC 20330

HQ USAF/CC 1610 Air Force Pentagon Washington DC 20330-1660

17 MAY 1995

Defense Base Closure and Realignment Commission 1700 N. Moore St, Suite 1425 Arlington VA 22209

Dear Chairman Dixon

I am writing to express my deep concern over the DBCR Commission's decision to consider . Grand Forks Air Force Base for realignment or closure actions beyond those recommended by the Department of Defense. Two years ago we rebased our KC-135 fleet to form three core air refueling wings at Grand Forks, Fairchild, and McConnell AFBs. We took this action to achieve the organizational, operational and fiscal efficiencies of a properly sized organization with a clearly defined mission at each of these bases.

This reorganization was the right way to go in the long run for our tanker force but required that we relocate approximately 65% of the active duty KC-135 aircrew and support personnel to one of the three core refueling bases. During this same time, Air Force tanker and other mobility forces have supported numerous contingency and humanitarian efforts in countries such as Somalia, Haiti, Rwanda, and Iraq. The cost to our people from this high operations tempo when combined with the reorganization of our forces has been an increase in turbulence in their lives. We are just beginning to capture a measure of stability for them and are seeing the benefits in terms of greater operational efficiencies and higher morale. In my judgment, scattering Grand Forks' force structure throughout a number of new smaller units and locations dilutes our ability to efficiently accomplish the air refueling missions which are critical to support the national strategies of strategic deterrence and crisis response and creates additional turbulence in the lives of many of our personnel.

Specifically, Grand Forks AFB has the airspace, infrastructure, and location the Air Force requires for a core tanker wing. Grand Forks' north central location is ideally suited to support our nation's nuclear deterrent posture and rapid response to mobility contingency operations. Grand Forks is also located close to most northern air refueling tracks providing quality training airspace free from encroachment and interference from commercial air traffic. In addition to these excellent characteristics, Grand Forks has some of the best infrastructure in AMC, with both the ramp and hydrant system required to support a large tanker fleet. Finally, the tanker force has undergone an inordinate amount of turmoil over the past five years with previous

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BRAC actions having closed 12 tanker bases. Stability is essential to maintaining our readiness posture,

Our three core air refueling wings now realize economies of scale in operations, logistics, and organization. In operations, for example, a larger wing can support a long-term contingency on its own through Integrated Tanker Unit Deployments (ITUD). Smaller units would have to combine resources and cross normal lines of unit command to accomplish the same mission. In the area of logistics, our core air refueling wings avoid duplication in equipment, supply, manpower and overhead and efficiently use in-place infrastructure to provide support to a large number of aircraft at these three bases. From an organizational perspective, the fewer locations we operate from, the less overhead manning, units and facilities we need to support that operation. Closing Grand Forks would reduce or eliminate many of these benefits.

I cannot overstate my support for retention of a core air refueling wing at Grand Forks Air Force Base. I believe it is essential to our nation's ability to respond in a timely manner to challenges across the entire spectrum of conflict. I ask your consideration of the benefits we are now receiving from our core refueling wings as you make the recommendations which will affect the basing structure of all the Armed Services for many years to core. I trust my thoughts will be helpful to you in that process.

> RONALD R. FOGLEMAN General, USAF Chief of Staff

DEPARTMENT OF THE AIR FORCE WASHINGTON DC 20330-1000



OFFICE OF THE SECRETARY

May 24, 1995

SAF/LLP 1160 Air Force Pentagon Washington, DC 20330-1160

The Honorable Kent Conrad United States Senate Washington, DC 20510

Dear Senator Conrad

This is in response to your request of May 17, 1995, for the Air Force to comment on a May 4, 1995, joint letter from Senator Baucus, Senator Burns and Representative Williams to the Honorable Alan J. Dixon, Chairman of the Defense Base Closure and Realignment Commission. This letter was written regarding thestatus of Grand Forks Air Force Base (AFB), North Dakota, in the BRAC 95 process.

The subject letter asserts that the Air Force conducted a study that recommended the immediate closure of Grand Forks AFB. There was no such recommendation. Rather, the Department of Defense's BRAC 95 recommendation to inactivate a missile group had the potential to delay a final decision until December 1996. Because this delay may have required an extension of missile operations beyond those currently programmed, the Air Force engaged in an assessment of options to assess the budget impact of that extension. This internal Air Force assessment, confined only to the inactivation of a missile group, may have been the catalyst for the Montana Congressional Delegation's May 4 letter to Chairman Dixon.

As you are aware, on May 9, the Deputy Secretary of Defense advised Chairman Dixon by letter that an interagency review favorably resolved the contingency associated with the Grand Forks realignment recommendation. This resolution ameliorated any concerns on budgetary impact from the potential delay associated with the recommendation to inactivate the 321st Missile Group. In addition, the Air Force firmly believes that retention of the core tanker force at the Grand Forks AFB airfield is operationally vital. Senior Air Force officials will continue to articulate this position to the Commission. In fact, the Air Force Chief of Staff addressed this issue in the attached May 17, 1995, letter to Chairman Dixon. We trust this information is useful and appreciate your continued support of Grand Forks AFB.

Sincerely

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SCOTT B. MCLAUTHLIN

Colonel, USAF Deputy Chief, Programs and Legislation Division Office of Legislative Liaison

Attachment

.

NORTH DAKOTA



United States Senate

WASHINGTON, D. C. 20510

May 30, 1995

Commissioner Wendi Louise Steele Defense Base Closure and Realignment Commission 1700 North Moore Street Arlington, Virginia 22209

Dear Commissioner Steele:

Attached are important documents from the Department of Defense, the U. S. Air Force, and the U. S. Strategic Command that strongly support maintaining the Air Force Base at Grand Forks, North Dakota. I would greatly appreciate your review of this information prior to the consideration of the Grand Forks Air Force Base at the BRAC hearing tomorrow in Chicago.

Thank you for your time, and I look forward to seeing you tomorrow.

Sincerely,

KENT CONRAD United States Senate

KENT CONRAD



United States Senate

WASHINGTON, D. C. 20510

May 30, 1995

Major General Josue Robles, Jr., USA (RET) Commissioner Defense Base Closure and Realignment Commission 1700 North Moore Street Arlington, Virginia 22209

Dear General Robles:

Attached are important documents from the Department of Defense, the U. S. Air Force, and the U. S. Strategic Command that strongly support maintaining the Air Force Base at Grand Forks, North Dakota. I would greatly appreciate your review of this information prior to the consideration of the Grand Forks Air Force Base at the BRAC hearing tomorrow in Chicago.

Thank you for your time, and I look forward to seeing you tomorrow.

incerely

KENT CONRAD United States Senate

KENT CONRAD NORTH DAKOTA



United States Senate

WASHINGTON, D. C. 20510

May 30, 1995

General J. B. Davis, USAF (RET) Commissioner Defense Base Closure and Realignment Commission 1700 North Moore Street Arlington, Virginia 22209

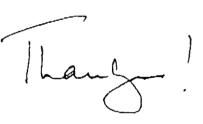
Dear General Davis:

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Thank you for your time, and I look forward to seeing you tomorrow.

Sincerely. KENT CONRAD

United States Senate



KENT CONRAD



United States Senate

WASHINGTON, D. C. 20510

May 30, 1995

Commissioner Al Cornella Defense Base Closure and Realignment Commission 1700 North Moore Street Arlington, Virginia 22209

Dear Commissioner Cornella:

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Thank you for your time, and I look forward to seeing you tomorrow.

Sincerely.

KENT CONRAD United States Senate

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # $950530 - 10^{-1}$

FROM: GOT BAUM, UDSHUA	TO: ') \XON
TILE: ASS SEC OF DEF	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
DEPT OF DEFENSE	UBCRC
INSTALLATION (5) DISCUSSED: GRAND FORK	LS_AFB.

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OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	14		}
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EXECUTIVE DIRECTOR	~			COMMISSIONER DAVIS	V		
GENERAL COUNSEL				COMMISSIONER KLING	5		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	5		
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TYPE OF ACTION REQUIRED

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Prepare Reply for Staff Director's Signature		Prepare Direct Response					
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ASSISTANT SECRETARY OF DEFENSE 3300 DEFENSE PENTAGON WASHINGTON, DC 20301-3300

May 25, 1995



P.02

Honorable Alan J. Dixon Chairman, Defense Base Closure and Realignment Commission 1700 N. Moore St., Suite 1425 Arlington, VA 22209

Please refer to this number when responding 450530 - 10

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I trust that this will help the Commission to progress in developing its recommendation to the President.

Sincerely,

Gotbaum



Joshua Gotbaum

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950530-5

FROM: BOURDA, J.M.	TO: MONTGOMEKY, SONNY
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INSTALLATION (5) DISCUSSED: NAS MERIDIAN

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CHAIRMAN DIXON				COMMISSIONER CORNELLA	V		
STAFF DIRECTOR	\checkmark			COMMISSIONER COX	2		
EXECUTIVE DIRECTOR	*			COMMISSIONER DAVIS	V		
GENERAL COUNSEL	V			COMMISSIONER KLING	5		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	V		
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CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			
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TYPE OF ACTION REQUIRED

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Prepare Reply for Staff Director's Signature		Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	V	FYI

Subject/Remarks:

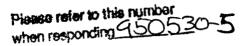
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CHIEF OF NAVAL OPERATIONS



25 May 1995

Dear Sonny,

In response to your letter of 18 May regarding NAS Meridian, let me say up front that there is a sizable amount of data that has to be re-certified given the matters you pointed out that prevents me from answering all of your specific questions at this time. Let me answer what I can now and we'll continue to work the data as it is developed.

First, you are correct that several events have occurred since DoN's analysis and DoD's recommendation were made regarding Meridian. As you know, DoN's analysis of training air stations was based on the FY 01 force structure with an annual Strike PTR of 336. Based on this requirement, DoN recommended Strike training be single-sited at NAS Kingsville which incorporated NAF Corpus Christi as an outlying field. Since that analysis, two events have occurred that change the underlying assumptions:

- Navy was given the requirement to fulfill the USAF EF-111 mission which requires us to buy 4 additional EA-6B squadrons and our own needs require us to buy back 6 additional F/A-18 squadrons across the FYDP. This plus up - provided we can successfully buy the 10 squadrons - is a 5 percent increase in Strike PTR (336 to 360).

- CNATRA has recommended accelerating the relocation of E-2/C-2 training (36 PTR) from NAS Pensacola to NAS Kingsville. Because the requirements for E-2/C-2 training are about half that of Strike, this would equate to roughly 22 additional Strike PTR.

Compounding these is the fact that procurement rate for T-45 aircraft of 12 per year, concomitant with the end of service life of TA-4J trainers, slows the transition to an all T-45 training syllabus which is significant because the alternative split of T-2/T-45 syllabus would require about 20 percent more flights per student.

If all of these are considered together, the requirements at NAS Kingsville will increase by about 18 percent. Based on the calculated capacity for Kingsville/Corpus Christi, this will require operating at near 100 percent capacity from FY 01 through FY 04, assuming Meridian closes in FY 01 (vice FY 99 as recommended). Operating this close to maximum capacity would be difficult and uncomfortable - and unsatisfactory if we had to increase PTR for a significant operational surge requirement. But 1'd be less than honest if I didn't acknowledge that Navy has the ability to absorb some increased capacity with managed alternatives such as increased workdays, increased night flying. detachments, and shifting some Strike related training into the JPATS aircraft when it comes on line. Again, this is recognizing the risk associated with additional unknowns like aircraft groundings, bad weather in excess of planned figures, and missed carrier guals due to CV/CVN operational commitments or weather.

With regards to the Samis and Hamilton report, the Naval Facilities Command has been directed to provide an assessment and I will forward that on to you when it's done - but for the moment, I can't give you a good response on that.

In summary, if both NAS Kingsville and Meridian were to remain open - even at a PTR of 360 - We would be operating each base at well below capacity. The combination of increased Strike PTR and a single Strike training base makes successful completion of our projected PTR more difficult and reduces our capacity for surge operations - and that could be unacceptable. But the trade off remains the degree of difficulty of risks versus costs to operate 2 Strike training bases.

Sonny, I will continue to look hard at everything I can to give you the best enswer possible and I will keep you informed as new developments arise.

Sincerely and very respectfully,

M. BOORDA J. Admiral, U.S. Navy

The Honorable Gillespie V. Montgomery U.S. House of Representatives Washington, DC 20515-2403

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # $\frac{150530 - 16}{150530}$

FROM: PETERSON, PETE	TO: DIXON
TITLE: REP (FL)	TITLE: CI-LALIRMIA~
ORGANIZATION:	ORGANIZATION:
U.S. CONGRESS	NBCRC
INSTALLATION (5) DISCUSSED: TYNDALL AFY	B, BROOKS AFB

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
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GENERAL COUNSEL	~			COMMISSIONER KLING	1		
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TYPE QF ACTION REQUIRED

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	Prepare Reply for Staff Director's Signature		Prepare Direct Response
<u> X </u>	ACTION: Offer Comments and/or Suggestions	\checkmark	FYI

Subject/Remarks:

FORWARDING INFORMATION SUPPORTING. MOUE OF AF CENTER FOR ENVIRONMENTAL EXCELLENCE FROM BROOKS AFB TO TYNDALL AFB.

Due Date: 950601	Routing Date: C150530	Date Originated: C1505	Mail Date:
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PETE PETERSON 2D DISTRICT, FLORIDA

COMMITTEE ON APPROPRIATIONS SUBCOMMITTEES: ENERGY AND WATER RESOURCES AGRICULTURE AND RURAL DEVELOPMENT

Congress of the United States House of Representatives Washington, DC 20515-0902

May 26, 1995

WASHINGTON OFFICE 426 CANNON BUILDING WASHINGTON, DC 20515-0902 (202) 225-5235

DISTRICT OFFICES

930 THOMASVILLE ROAD, SUITE 101 TALLAHASSEE, FL 32303 {904} 561-3979

> MARIANNA (904) 526-7516

LAKE CITY (904) 752-1088

30 WEST GOVERNMENT STREET ROOM 203 PANAMA CITY, FL 32401 (904) 785-0812

Mr. Alan J. Dixon Chairman The Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

House relates to this number when responsing 950530-1/2

Dear Mr. Dixon:

I respectfully request that you consider the attached information regarding the recommended move of the Air Force Center for Environmental Excellence (AFCEE) from Brooks AFB to Tyndall AFB. These facts should give you a better understanding of why this transfer should take place.

As you know, the City of San Antonio recently made a presentation to the BRAC Commission at the Regional Hearing in Dallas, Texas. Among their recommendations to the Commission was a proposal to cordon off 15% of Brooks AFB into a cantonment area with support coming from either Kelly AFB or Lackland AFB.

Although I was not personally in attendance at the hearing, I have received information on some very serious concerns with the cantonment proposal. The attachments to this letter go into further detail of these potential problems. As a reminder, Major General McCarthy, the Air Force Civil Engineer, strongly supports the original plan to move AFCEE from Brooks to Tyndall.

Thank you in advance for your careful consideration of this matter, and best of luck with the challenges you face in the coming months. Please do not hesitate to contact me or my staff assistant, Mr. Andy Ball, at (202) 225-5235, should you need additional information.

Sincerely

Pete Peterson, M.C.

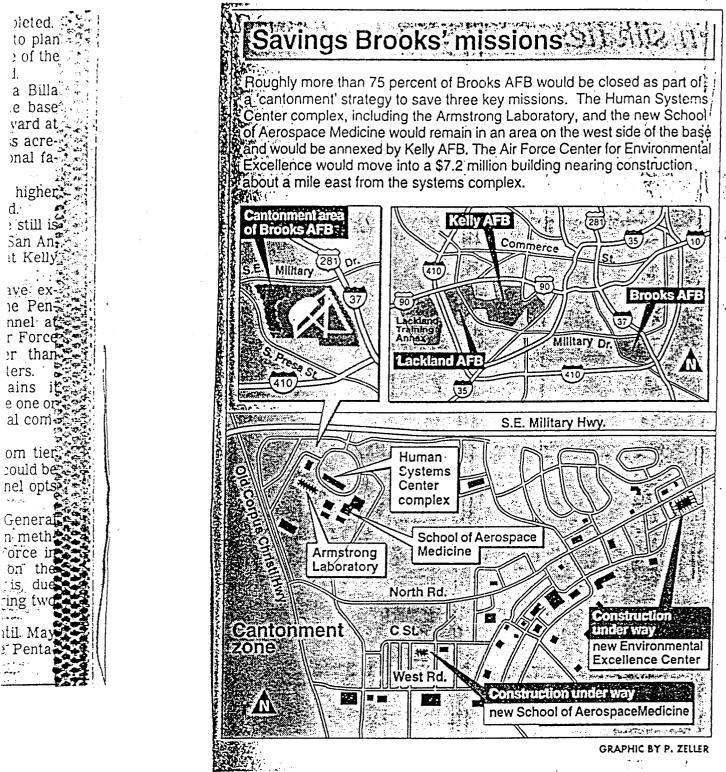
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COMMENTS CONCERNING SAN ANTONIO'S PROPOSAL REGARDING BROOKS AFB

- * School of Aerospace Medicine
 - Proposal is not specific as to whether the cantonment area will include the <u>New</u> School of Aerospace Medicine facility or if it will be set off by itself. In either case there appears to be no consideration given to housing and feeding the approximately 5000 students they train each year. Are the students to be housed and fed at Kelly/Lackland and be transported each day to Brooks?
- * Increased costs due to inefficiency caused by protracted support from fourteen (14) miles away is not considered.
 - Host base services of finance, facility operations and maintenance, personnel, housing, procurement, food service, travel, security, fire protection, etc. would cost more.
 - Brooks' occupants would suffer loss of productive time due to travel between Brooks and host base.
 - These additional costs would be ongoing.
- * Operating a cantonment area with protracted support functions located miles away is not practical.
 - Historically, users will demand and the support base will agree to provide satellite facilities on site to be more responsive to the service required.
 - In time, the base will return to almost its original support configuration, which defeats the base closure notion.
 - In BRAC '93 Rome Laboratory in New York was placed in a cantonment area at Griffiss AFB; in BRAC '95 the Secretary recommended the cantonment close and the lab relocate to Hanscom AFB, MA.

- *Air Force Center for Environmental Excellence
 - Proposal is not specific as to what will be done with the nearly completed \$7.5 million AFCEE facility on the east end of Brooks.
 - Although a single cantonment was presented, will there be a second cantonment or will there have to be another \$7.5 million facility built within the proposed cantonment area?
- * Proposal shows \$6 million in military construction; \$5 million at Brooks and \$1 million at Kelly.
 - The construction cost appears much too low to attain the one cantonment area proposed.
- * The proposal implied that all functions of Armstrong Laboratory (AL) and Human Systems Center (HSC) mission presented are physically located at Brooks AFB.
 - Tyndall Environics Division currently performs all the functions presented on one chart and referred to in their testimony (page 59, lines 11 17) "....the development and implementation for new techniques for cleaning up environmental waste..., use of micro-organisms to enhance waste cleanup."
 - Armstrong Laboratory contingent (300+ people) currently at Wright-Patterson AFB is performing most of the functions that are claimed to be performed at Brooks. (aircrew systems, toxicology, and logistic support)
 - Nuclear/biological/chemical defense which is performed at Aberdeen, MD
 - Aircrew training which is performed at Mesa, AZ
- * No credit was given for reducing the overhead costs due to the synergism of co-locating AFCEE with AFCESA at Tyndall or Armstrong Laboratory and HSC with Wright Laboratory and Aeronautical Systems Center (ASC), or Armstrong Laboratory's other divisions at Wright-Patterson AFB.
- * The survey of affected people referred to in their testimony appears to be biased when they said "... more than 50% won't move." There probably will be some loss, but it should not approach 50%.
- * A significant portion of the savings and reduced costs claimed in the San Antonio COBRA model versus the Air Force COBRA model comes from implementing the San Antonio proposal in two (2) years instead of the six (6) years indicated in the Air Force proposal.



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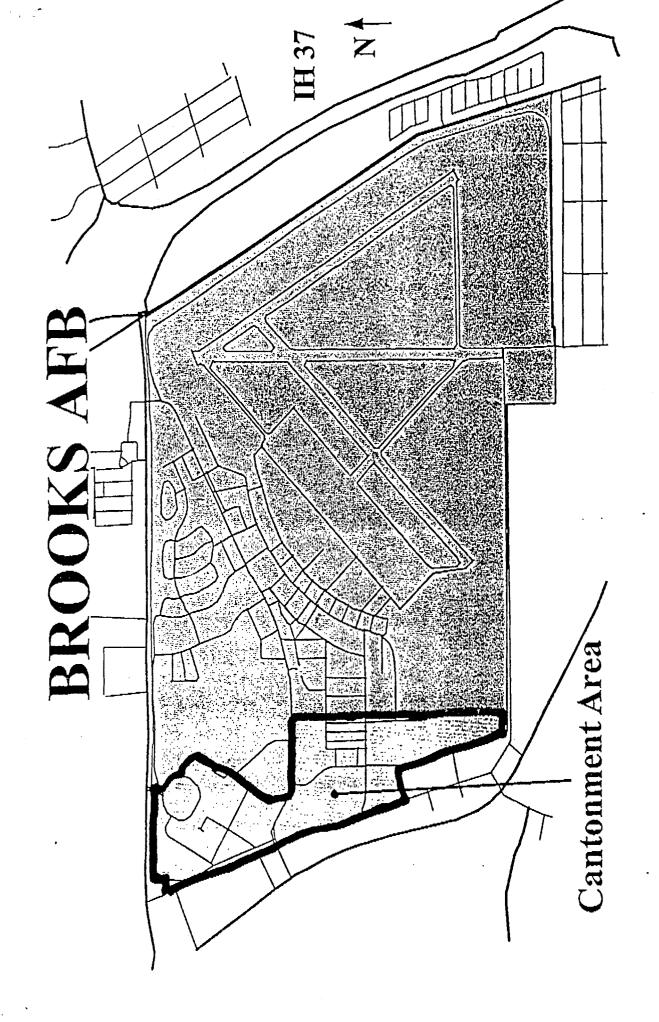
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EXECUTIVE CORRESPOND	DENCE '	FRACKI	NG SY	STEM (ECTS) #	530)-22	2		
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OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT		
CHAIRMAN DIXON				COMMISSIONER CORNELLA					
STAFF DIRECTOR	1			COMMISSIONER COX					
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COMMISSIONERS' OFFICE

OLIVIA M. LAZOR, CHAIR JOSEPH F. FRAGLE JOHN G. JOHNSON County of Mercer 103 Courthouse Mercer, PA 16137

(412) 662-3800 (412) 962-5711

May 24, 1995

Placeso rater to this number when responding 950530-22

The Honorable Alan J. Dixon, Chairman Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22208

Dear Chairman Dixon:

We are writing you to oppose the proposed closing of the 910 Airlift Wing based at the Youngstown-Warren Reserve Station, Vienna, Ohio.

As Mercer County, Pennsylvania is situated on the boundary line between Ohio and Pennsylvania, many of the Reservists who come for duty on weekends and throughout the week in support of the flying mission, live and work in Mercer County. These people add greatly to our economy which is still in a depressed state. Your closing the 910 Airlift Wing will add to the many problems we are facing.

The Youngstown Air Reserve Station is an integral part of the future development of the adjacent Youngstown-Warren Regional Airport, and with plans to develop a "cargo hub" at the regional airport, it also will add greatly not only to Ohio's economy but Pennsylvania's. Because of recent expansion efforts and anticipated growth, the area has seen a number of local businesses planning expansion.

The local communities depend heavily on several key capabilities of the Reserve Station - the Reserve Station Fire Department; the full time fire/crash rescue capability for the Regional Airport; numerous mutual aid agreements with surrounding communities; response with assistance during tornado damage recovery, fuel fires, automobile accidents and local aircraft crashes; aerial spray mission as both a peacetime and wartime capability by spraying large areas for pest borne disease control in the aftermath of national disasters; and they have developed an oil spill dispersant response capability with the Coast Guard. The Honorable Alan J. Dixon May 24, 1995 Page No. 2

For these reasons and the 910 Airlift Wing being extremely active in humanitarian causes throughout the world, assisting in airlifting supplies and resources to Central and South America and air station personnel supporting a high visibility mission to India in support of Mother Teresa and her cause, we urge you to oppose the closing of the 910 Airlift Wing. The Mercer County Board of Commissioners believes that keeping this base open with its many services and jobs will benefit many of our people in both states.

Sincerely,

MERCER COUNTY BOARD OF COMMISSIONERS 201) Μ. Lazor, Chair F. Fragle Johngon

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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 10-025056

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-A Force For Action-

May 22, 1995

Base Realignment and Closure Commission 1700 N. Moore Street, Suite 1425 Arlington, VA 22209

Plause refer to this number when responding 950530-21

Dear Sirs:

As Chairman of the Buffalo, New York Federal Executive Board, I am writing to express support for the Niagara Falls Air Reserve Station. The Niagara Falls Air Reserve Station is an integral part of the Under the leadership of Western New York Federal community. Installation Commander Colonel Gerald A. Black, the Air Reserve Station has been at the forefront of Federal Agencies in upholding the principles of the National Performance Review through its interest in sharing resources to enhance efficiency and cost effectiveness. It has hosted many Federal Executive Board sponsored events, as well as training classes and seminars sponsored by other Agencies. Base employees have enthusiastically participated in a full range of activities ranging from membership on the Federal Executive Board and its inter-Agency Training Committee to serving as Loaned Associates for the Combined Federal Campaign.

The Base's importance as a military installation is well established. In addition, its participation in such recent military efforts as Desert Shield/Desert Storm, Haiti, Bosnia, and Somalia have brought it to the public's attention as an outstanding example of the Federal Government, the Air Force, and military and civilian employees at their best.

I have great concern that closing the Niagara Falls Air Reserve Station would cause severe economic impact in Western New York. I sincerely hope that you will review the recommendation for closure with considerable thought to the long range impact on our community.

Yours truly,

Lawrence L. Bicknell

Lawrence L. Bicknell Chairman Buffalo Federal Executive Board

> Lawrence L. Bicknell, Chairman, 633-0660 Nicholas A. Fabozzi, Vice-Chairman, 846-2400 Robert J. Terragnoli, Executive Director, 846-5655/5656, FAX 846-3007

THE DEFENSE BASE CLUSUKE AND KEALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 45053

FROM: DEBARTOLO, EDWARD	TO: DIXON
TITLE: PRESIDENT & CEO	TTLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
DEBARTOLD CORP.	DBCRC
INSTALLATION (S) DISCUSSED: GIOTH AIRLIFT	·GROUP.

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TYPE OF ACTION REOUIRED

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	Prepare Reply for Staff Director's Signature	•	Prepare Direct Response
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Subject/Remarks:

Due Date: 950607

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LETTER OF SUPPORT

Rich CrAm

Routing Date: 950531

Date Originated: 05

2524

Mail Date:

The Edward J. DeBartolo Corporation

7620 Market St. • P.O. Box 3287 • Youngstown, OH 44513-3287 • (216) 758-7292 • FAX (216) 758-3598

Edward J. DeBartolo, Jr. President & Chief Executive Officer

Plaase refer to this number when responding 950531-17

May 24, 1995

The Honorable Alan J. Dixon Chairman Base Realignment and Closure Commission 1700 North Moore Street Suite 1425 Arlington, VA 22208

Dear Chairman Dixon:

It is my understanding that the United States Air Force had decided to expand the 910th Airlift Group to a full wing of sixteen aircraft. I would ask the Base Realignment and Closure Commission to please not interfere with this program.

The 910th is an integral part of our community and to our economy. Additionally, the expansion potential at this site is virtually unlimited.

Our community strongly supports the 910th, and with the selection of the Youngstown Warren Regional Airport by the state of Ohio as the site for an international air cargo hub, will provide longer runways and improved navigational facilities.

We are proud of the 910th, and ask that BRACC permit this unit to further it's fine record of success.

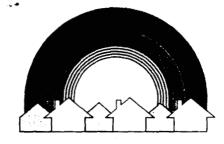
Sincerely

EDWARD J. DEBARTOLO, JR.

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OFFICE OF THE MAYOR

5050 S. LAKE DRIVE CUDAHY, WI 53110-0380 RAYMOND S. GLOWACKI MAYOR

PH: (414) 769-2222 FAX: (414) 769-2257

May 24, 1995

95053-15

Mr. Alan J. Dixon Defense Base Closure and Realignment Commission 1700 N. Moore Street, Suite 1425 Arlington, VA 22209

Dear Mr. Dixon:

As I am sure you know, the General Mitchell Air Reserve Station is the only Federal Air Force installation in the entire state of Wisconsin. Milwaukee's and Wisconsin's low unemployment rates and strong work ethic make for a superior recruiting base for the Air Force and Air Force Reserve.

The outstanding facilities at Wisconsin's Ft. McCoy and Volk Field offer the 440th Airlift Wing cost-efficient and nearby training opportunities for accomplishing its primary mission.

The joint training opportunities and overall environment throughout the state for the 440th to hone its mission skills are unparalleled.

The facilities at Gen. Mitchell International Airport, as well as other mission training sites used by the 440th in Wisconsin, are superb and uncrowded, allowing for unimpeded air traffic flow, and therefore, is more cost efficient and safer for training.

Operating out of General Mitchell Air Reserve Station, and throughout the other Wisconsin training venues, gives the taxpayer more value for each dollar spent on training.

General Mitchell Air Reserve Station's physical facilities are extremely well maintained, both inside and outside. There is room to develop more than thirty acres of property to reach future expansion and training needs.

The size and types of business and industry throughout Wisconsin are extremely compatible with Air Force Reserve participation and work specialties.

On a more personal note, we have always been aware of their presence and activities because they are a good neighbor to the City of Cudahy. They are always willing to keep us informed of their activities.

The 440th has served admirably as a reserve group. They have won national awards relative to their performance as a unit. We find them to be an asset to the Milwaukee and Wisconsin area and feel at this point, it would be a very grave mistake to remove them as a unit in the Midwest.

Speaking on behalf of myself, the City Administration and the Common Council of the City of Cudahy, I ask you to please reconsider any thoughts of removing the 440th from Mitchell International Airport.

If you would like further information as to how the City feels regarding this matter, please feel free to contact me at any time.

Raymond S. Glowacki,

Mayor

RSG:ctn

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 95053

FROM: GLOUEK, GARYA.	TO: DIXON
TITLE: MUNICIPACOURT ; LUDGE	TITLE: CITALRMAN
ORGANIZATION:	ORGANIZATION:
PEWAUKEE, WI	DBCRC
INSTALLATION (S) DISCUSSED: 440714 ALVEL	IFTWING -

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CHAIRMAN DIXON				COMMISSIONER CORNELLA	V		
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Subject/Remarks:

LETTER OF SUPPORTFOR GENERALMITCHELL AIR RESERVE STATION.

Due Date: 95060

Routing Date:

Date Originated: 95(05)

Mail Date:



Town of Pewaukee

MUNICIPAL COURT

W240 N3065 PEWAUKEE ROAD PEWAUKEE, WISCONSIN 53072 (414) 691-9083 FAX: (414) 691-5720 HONORABLE GARY A. GLOJEK JUDGE

May 26, 1995

Please refer to this number when responding 150531-12

Mr. Alan J. Dixon Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Re: 440th Airlift Wing General Mitchell Air Reserve Station

Dear Mr. Dixon:

I am writing to you asking that the 440th Airlift Wing <u>not</u> be recommended for closure. Some of my reasons for non-closure are as follows:

- 1) Milwaukee and Wisconsin's low unemployment rates and strong work ethic make for a excellent recruiting base for the Air Force and Air Force Reserve.
- 2) General Mitchell Air Reserve Station is the sole Federal Air Force installation in Wisconsin.
- 3) The facilities at General Mitchell International Airport as well as other mission training sites used by the 440th in Wisconsin - are superb and uncrowded, allowing for unimpeded air traffic flow and therefore, more cost efficiencies in training.
- 4) General Mitchell Air Reserve Station physical facilities are extremely well-maintained, both inside and outside and there is room to develop more than thirty acres of property to reach future expansion and training needs.
- 5) By virtue of its strategic military location, General Mitchell Air Reserve Station routinely support Air Force aircraft and aircraft form all other services traveling on official business through the upper midwest.

Mr. Alan J. Dixon Page 2 May 26, 1995

47

6) Outstanding facilities at Wisconsin's Ft. McCoy and Volk Field offer the 440th Airlift Wing cost-efficient and nearby training opportunities for accomplishing its primary mission.

In addition to the above, I believe the following should also be taken into account:

- 1) The Transportation systems in the Milwaukee area (highway, air rail and water) makes Milwaukee a strategic location of shipping of personnel, equipment and supplies. Recent examples of this include the Operations Desert Shield and Operations Desert Storm and other airlift assignments.
- 2) The joint training opportunities and overall environment throughout the state for the 440th to hone its mission skills is unparalleled.
- 3) Operating out of General Mitchell Air Reserve Station and throughout the other Wisconsin training areas give the taxpayer more value for each dollar spent on training.
- 4) The size and types of business and industry throughout Wisconsin are extremely compatible with Air Force Reserve participation and other work specialties.

Kindly take all of this information into consideration.

Thank you. truly yours erv Gary A. Glojek GAG: pak

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950531

FROM: COLEMAN, NORM	TO: OLXON
TILE: MAYOR	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
SAINT PAUL; MN	DBCRC
INSTALLATION (S) DISCUSSED: G34 AIRLIFT WI	NG., MINN, - STPAUL AIRPORT

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	12		
STAFF DIRECTOR	V			COMMISSIONER COX	V		
EXECUTIVE DIRECTOR	V			COMMISSIONER DAVIS	V		
GENERAL COUNSEL	1/			COMMISSIONER KLING	V		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	V		
				COMMISSIONER ROBLES	V		
DIR./CONGRESSIONAL LIAISON	7	V		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	i		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
•				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	V		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED Prepare Reply for Chairman's Signature Prepare Reply for Commissioner's Signature Prepare Reply for Staff Director's Signature Prepare Direct Response X ACTION: Offer Comments and/or Suggestions FYI Subject/Remarks: LETTER OF SUPPORT, Rich Due Date: G150C02 Routing Date G50531 Date Originated: G50525 Mail Date:



CITY OF SAINT PAUL Norm Coleman, Mayor

390 City Hall 15 West Kellogg Boulevard Saint Paul, MN 55102 Telephone: 612-266-8510 Facsimile: 612-228-8513

May 25, 1995

Stewart motor to this Duringer When reasonating 9505 31-11

Mr. Alan J. Dixon, Chair Defense Base Realignment and Closure Commission (BRAC) 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Mr. Dixon:

I am writing to express my concern regarding the study of the 934th Airlift Wing for possible realignment or closure by BRAC.

The Minneapolis-Saint Paul International Airport Reserve Station provides valuable employment and other services that benefit the entire Twin Cities Area. With 500 full-time personnel and an economic impact of \$70 million in FY 1994, the 934th is one of the largest employers in our region. Its loss would create significant hardship when signs are pointing to a national economic slowdown.

As a mayor, I can well appreciate the need to economize in these times of fiscal austerity. However, I urge you to consider the benefits and efficiencies that accrue from the colocation of the 934th with our region's international airport. Shared fire fighting capabilities, runway access, and control tower services all contribute to substantial taxpayer savings.

In sum, I believe that the 934th merits continued federal support, not closure.

Sincerely,

Mayor

NC:mv

cc: Al Cornella, BRAC Commissioner

AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 95053+10

FROM: HURLEY, BOB	TO: DIXON
TILE: MAYOR	TILE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
PLEASANTON,TX	DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	•		
STAFF DIRECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR	~			COMMISSIONER DAVIS			
GENERAL COUNSEL	V			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	1		
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DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

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Prepare Reply for Staff Director's Signature		Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	la la la la la la la la la la la la la l	FYI

Subject/Remarks:

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CITY OF PLEASANTON "Birthplace of the Cowboy"

May 25, 1995

Place refer to this number 31-10 when responding

The Honorable Alan Dixon, Chairman Defense Base Closure and Realignment Commission 1700 N. Moore Street, Suite 1425 Arlington, Virginia 22209

Dear Senator Dixon:

As Mayor of the City of Pleasanton, I wish to convey the concern felt by our residents and others in Atascosa County for the future of the bases located in our area. We are less than thirty miles from San Antonio, Texas, and therefore would be greatly affected by any change to Kelly Air Force Base, Brooks Air Force Base, and Lackland Air Force Base. Many of our residents are either employed there or are dependent on the incomes of those base employees to support their small businesses. The Corpus Christi Naval Air Station and Laughlin Air Force Base in Del Rio are also considered "neighbors" and we are proud to have them in our state. Texas has always been a great supporter of the country's defense system, and we appreciate the interdependence of the military and civilian groups economically and socially.

Enclosed is a resolution of the City Council of Pleasanton encouraging the continued operation of these bases at their present level so that the welfare of this south central area of Texas is sustained. We appreciate your consideration.

Respectfully. of Pleasanton

Enclosure

RESOLUTION NO. 102-95

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF PLEA-SANTON, TEXAS, ENDORSING CONTINUED OPERATIONS OF THE MILITARY BASES IN OUR AREA FOR THEIR ECONOMIC, HISTO-RICAL, AND SOCIAL SIGNIFICANCE TO OUR CITY AND SUR-ROUNDING AREA

WHEREAS, the State of Texas has been well regarded as a constant supporter of our nation's defense, as shown by the number of military installations in our State and the number of Texans who have served our country in times of peace and war; and

WHEREAS, these military installations are a part of the community in each of the areas they are located, with continuous interaction and interdependence between the military and civilian populations; and

WHEREAS, with Kelly Air Force Base, Brooks Air Force Base, and Laughlin Air Force Base being considered for closure, and the Corpus Christi Naval Air Station and Lackland Air Force Base being considered for realignment, this area of south central Texas would be greatly disturbed by the economic and social impact these changes would bring; and

WHEREAS, our geographic proximity to both San Antonio and Corpus Christi means that there are hundreds of families within our City and County that would be directly affected by the closing of any base, as well as many businesses throughout the area supported by those families;

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF PLEASANTON, TEXAS:

The City of Pleasanton, its residents and surrounding neighbors support continued operation of Kelly Air Force Base, Brooks Air Force Base, Lackland Air Force Base, Corpus Christi Naval Air Station, and Laughlin Air Force Base at their present levels of operation so that the defense of the country remains at its current strength and the interdependence of the military and civilian residents helps maintain the economic health of this area. We urge the Base Closure and Realignment Commission to consider all these factors when weighing any proposed change to military bases in south central Texas.

PASSED, ADOPTED and APPROVED this 18th day of May, 1995.

Bob Hurley, MAYOR

ATTEST:

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• EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 95053 - 8

FROM: GORSKI, DENINIS T	TO: OLXOW
TITLE: COUNTY EXECUTIVE	TTTLE: CHAIRMAN
ORGANIZATION: ERIECO., NY	ORGANIZATION:
INSTALLATION (5) DISCUSSED: REDCAP	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	V		
STAFF DIRECTOR	V			COMMISSIONER COX	V		
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DIRECTOR OF ADMINISTRATION	1			AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	L		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	1		
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DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

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	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions		FYI
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Franks rules to field Instrain 31-8 WING COLONIA CONTRACTOR

County of Erie

DENNIS T. GORSKI COUNTY EXECUTIVE

PHONE: 716-858-8500

May 19, 1995

Hon. Alan J. Dixon, Chair The Defense Base Closure and Reassignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Re: REDCAP facility at CALSPAN, Cheektowaga, NY

Dear Chairman Dixon:

I am writing to voice strong opposition to the proposal to reassign duties from the REDCAP electronic combat simulation facility located at the Calspan Corporation Advanced Technology Center in Cheektowaga, New York to Edwards Air Force Base, California.

Obviously, as a local government official, I am concerned over the loss of jobs, including the 50 highly skilled civilian positions directly involved and the 25 more indirectly affected. I am also concerned that the removal of this important component weakens all of Calspan, which has proven to be an invaluable incubator of innovative technology, spinning off over thirty area companies since its inception in 1946.

But important as are these considerations, I feel particular need to focus on what will be lost to the nation if REDCAP, as now constituted, is shifted to an non-existent operation at Edwards AFB.

Having served in a legislative capacity, I know the need to measure the cost effectiveness of each facility and each program. And as a past officer who has served in combat, I am also committed to the concept that we should provide our fighting personnel with the best hardware that we can develop. Those who risk their lives for our nation should not be expected to defend themselves with duds.

REDCAP had its origins in the wise recognition that an independent analysis of the capacity of new electronics systems was needed before the delivery platform was so far advanced that any changes would be astronomical in cost. I think it fair to say that the functional limits of the costly B-1 bomber proves the concept, as it was pushed to "open-air" testing before it was ready. Hon. Alan J. Dixon, May 19, 1995, page two.

REDCAP is structured to thoroughly test the ability of new electronic combat systems before they are miniaturized into hardware to be placed on prototype aircraft. Further, it can test the new electronic systems against any of an array of potential foreign opponents, using simulation in the hands of very experienced and imaginative operators. Such broad capacity simply does not exist in the Air Force, and the proposal to move the equipment fails to provide for relocation of skilled technicians to Edwards. Nor is it necessary to move the facility in order to link with other test sites, as Calspan has demonstrated the ability to electronically interact with such sites by secured real-time transmissions.

One might cynically conclude that some in DoD would prefer that there not be an <u>independent</u> test facility, for fear that lessthan-satisfactory test results would delay the acquisition of new weapons platforms, especially at a time when many question the need for continued defense spending.

Personally, I appreciate and support the continued development of technology, but would not purchase it blindly. It was the "launch at all costs" mentality which led to NASA's Challenger tragedy. Independent pre-testing of weapons system components is as important to fiscally responsible development of our nation's defense capabilities, as an outside audit of a corporation's management is to protection of the investment of its stockholders.

I urge the BRAC Commission to recognize that the suggested savings in moving REDCAP are illusory, and may well cost the nation many times as much in wasteful procurement of faulty equipment.

Very truly yours

DENNIS T. GORSKI County Executive

DTG:sjk

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cc: Hon. William Clinton Hon. Daniel P. Moynihan Hon. Alfonse D'Amato Hon. Jack Quinn Hon. Erie County Legislature Calspan Corporation ATC

THE DEPENSE BASE CLUSUKE AND KEALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # (5053 - 25)

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TITLE: KEP (TX)	
OPCINETIS	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
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U.S. CONGRESS	(γ)
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	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature			
	Prepare Reply for Staff Director's Signature		Prepare Direct Response			
X	ACTION: Offer Comments and/or Suggestions		FYI			
Subject/Re	marks:	V				
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TRAINING REQUIREN	SENDING AETC. COMMANDER PROJECTIONS FOR PILOT NENTS.
Due Date: 950603 Routing Date: 95053	Date Originated: 9500 Mail Date:

LARRY COMBEST

CHAIRMAN PERMANENT SELECT COMMITTEE ON INTELLIGENCE

COMMITTEE ON AGRICULTURE

Room 1511 Longworth House Office Building Washington, DC 20515-4319 (202) 225-4005 Congress of the United States

House of Representatives

ROOM 611 GEORGE H. MAHON FEOLHAL BUILDING LUBBUCK, TX 79401-4089 (806) 763 1611

SUITE 205 3800 E. 42ND STREET ODESSA, TX 79762-5941 (915) 550-0743

SUITE 205 5809 S. WESTERN AMARILLO, TX 79110-3626 (806) 353-3945

The Honorable Alan Dixon Chairman, Base Closure and Realignment Commission 1700 N. Moore Street, Suite 1425 Arlington, Virginia 22209

Dear Mr. Chairman:

I am writing to bring to your attention three important matters related to Air Force pilot training bases under review by your Commission.

First, I want to make sure that you and the other Commissioners are aware that there was an error in the Base Closure and Realignment Commission (BRAC) staff analysis which was briefed to the Commission during the May 10th "add" hearing. You may recall that the staff analysis rated Reese Air Force Base (AFB) as having a tie score with Vance (AFB) (see attached charts). This proved that with a fair analysis, all of the Undergraduate Pilot Training (UPT) bases were close in rating and that Reese AFB was not a Tier III inferior base.

My staff reviewed the BRAC staff analysis and found a computational error which was brought to the staff's attention. Your staff agreed and the corrected analysis rated Reese AFB higher than Vance AFB. I believe this is of sufficient importance that it deserves to be brought to the attention to each Commissioner before they begin their UFT site visits.

I am also tremendously concerned that the Air Force has indicated its decision to send the commander of the Air Education Training Command (AETC) or his deputy to each of the three UPT site visits scheduled for next month. This irregular action did not occur when the BRAC visited Reese AFB; their presence during the upcoming visits would be an unspoken but very clear message to both the BRAC commissioners and the Air Force officers on detail to your Commission, which would jeopardize the impartiality and objectiveness demanded by this process. The Air Force will have a complete opportunity to address the members of the Commission on June 14th.

On a related matter, I want to bring to your attention the fact that the Air Force has completed a "refined COBRA analysis" with respect to Reese AFB. This "refined" analysis concludes that the savings accruing from the closure of Reese AFB would be almost double the COBRA analysis used in the DoD deliberations. This

DISTRICT OFFICES

May 26, 1995

The Honorable Alan Dixon May 26, 1995 Page 2

analysis is suspect for a number of reasons, but most importantly it is suspect because no "refined COBRA analysis" has been attempted for the other UPT bases under consideration and thus there is no basis for comparison.

Mr. Chairman, there is one additional concern I have which is that the present projections on pilot training requirements may be seriously underestimated. The current Air Force projections assume that the current retention rate for pilots will continue even though this is unlikely due to a projected surge in civilian airline hiring. There is also to be a likely surge in the requirements for training of Air National Guard and Air Force Reserve pilots in the coming years. I would urge you to press the Air Force for a restatement of their requirements since a UPT base closure will leave only a very modest surge capability.

Mr. Chairman, I know that you have been steadfast in your determination to maintain the integrity and fairness of the BRAC process. It is with that same determination that I ask you to consider these concerns.

I look forward to hearing from you on these matters.

mcerely, Darry Combest

LC/rdl Attachments - Revised Analysis Charts

cc: BRAC Commissioners

CATEGORY: UNDERGRADUATE PILOT TRAINING (UPT) STAFF ANALYSIS -II CORRECT DATA

UPT-JCSG STAFF REESE COLUMBUS LAUGHLIN RANDOLPH VANCE MEASURES WEIGHT (C) (X) (*) (*) (*) (*) (X) OF MERIT Closure Closure Closure Realignment Closure WEATHER 30 4.7 4.7 7.0 5.8 4.3 AIRSPACE 20 4.1 4.0 5.7 2.8 6.0 ENCROACHMENT 20 8.6 8.9 10.0 0.0 6.9 AIRFIELDS 15 8.2 8.9 7.7 6.0 9.2 MAINTENANCE 10 7.0 7.1 6.4 7.4 6.6 FACILITIES GROUND TRNG 5 7.9 7.4 7.3 8.6 7.8 FACILITIES TOTAL: 100 6.3 6.4 7.4 4.4 6.3 RANK: 3 2 Ι 5 3 N. S. S. S.

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(C) = DoD recommendation for closure

(X) = Joint Cross-Service Group option for closure

(*) = Candidate for further consideration

REVISED BASE REALIGNMENT AND CLOSURE COMMISSION AIR FORCE ONLY ANALYSIS CORRECTED DATA & CALCULATIONS, AND WEIGHTING/FORMULAS ADJUSTED ICING DATA AND AIRSPACE OWNED AND SCHEDULED USED

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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950530-11

FROM: BROWN, SHERROD	TO: DIXUN			
TITLE: REP. (OH)	TITLE: CHAIRMAN			
ORGANIZATION: U.S. CONGRESS	ORGANIZATION:			
INSTALLATION (S) DISCUSSED: QOUNESTOWN				

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	V		
STAFF DIRECTOR	1			COMMISSIONER COX	V		
EXECUTIVE DIRECTOR	~			COMMISSIONER DAVIS	~		
GENERAL COUNSEL	~			COMMISSIONER KLING	V		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	C		
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DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	V		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

$\langle \rangle$	Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Ŭ	Prepare Reply for Staff Director's Signature	Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	FYI

Subject/Remarks:

LETTER (AIRLIFT.	OF SUPPORT FOR GIOTH. TACTICAL WING LOCATED IN YOUNGSTOWN, FRick, Crimy
Due Date: 95060(Routing Date: 950530 Date Originated 950522 Mail Date: G

SHERROD BROWN THIRTCENTH DISTRICT OHIO

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COMMITTEE ON ENERGY AND COMMERCE SUBCOMMITTEE ON OVENSIGHT AND INVESTIGATIONS IVICE CHAIRMANI SUBCOMMITTEE ON HEALTH AND THE ENVIRONMENT

COMMITTEE ON FOREIGN AFFAIRS

SUBCOMMITTEE ON EUROPE AND THE MIDDLE EAST

SUBCOMMITTEE ON ASIA AND THE PACIFIC

COMMITTEE ON POST OFFICE AND CIVIL SERVICE

House of Representatives

Washington, DC 20515

May 26, 1995

Congress of the United States

WASHINGTON OFFICE 1407 LONIMORTH HOUSE OFFICE BUILDING WASHINGTON DC 20515-3514 (202) 225-3401

LORAIN COUNTY DISTRICT OFFICE

5201 Abbe Ro Elyria, OH 44035-1451 (216) 365-5877-Elyria (216) 934-5100-Lorain

MEDINA COUNTY DISTRICT OFFICE MEDINA COUNTY ADMINISTRATION BUILDING 144 NORTH BROADWAY

MEDINA, OH 44256-1902 (216) 722-9262 GEAUGA COUNTY DISTRICT OFFICE

15561 WEST HIGH STREET MIDDLEFIELD, OH 44082-3292 (216) 632-5913

Primerso ration to this purchase

The Honorable Alan J. Dixon Chairman Base Realignment and Closure Commission 1700 North Moore Street Suite 1425 Arlington, VA 22208

Dear Chairman Dixon:

I am seeking your assistance in maintaining the U.S. Air Force Reserve Unit, 910th Tactical Airlift Wing located in Youngstown, Ohio. It is my understanding that the 910th has been selected by the Base Realignment and Closure Commission to be closed and I want to express my strong disagreement with this decision and my support for the 910th.

Since its inception the 910th has fulfilled a multitude of missions with distinction. Additionally, the Air Force expanded the unit to 16 C-130 aircraft and added aerial spraying to the new Wing's mission. This expansion was because of the additional capacity available at the Youngstown-Warren Regional Airport.

The 910th's peacetime missions include organizing, equipping and training of Air Force Reserve aircrews in tactical airlift tactics and techniques, and maintaining a state of readiness which will enable performance of wartime missions upon immediate mobilization. The 910th also assists in non-military humanitarian projects along with other local community functions.

The 910th is an exceptional unit which has been targeted for expansion by the Air Force because of its success. I strongly urge the Base Realignment and Closure Commission to reconsider its position and allow the 910th to continue its fine work.

Sincerely,

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SMERROD BROWN Member of Congress

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PRINTED ON RECYCLED PAPER

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 45020-27

FROM: CONRAVO, KENT	TO: DIXON				
TITLE: SENATOR (ND)	TITLE: CHAIRMAN				
ORGANIZATION:	ORGANIZATION:				
M.S.CONGRESS	DBCRC				
INSTALLATION (s) DISCUSSED: GRAND FORKS AFB					

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
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DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

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X	ACTION: Offer Comments and/or Suggestions	V	FYI

Subject/Remarks:

COMMENTING ON MAY 17 LETTER BROM GEN RONALD FOGLEMAN, WHICH OPPOSES THE CLOSING OF BASE,

Due Date: 950604	Routing Date: 95060	Date Originated 95082L	Mail Date:

Congress of the United States Mashington, DC 20515

May 24, 1995

The Honorable Alan Dixon Chairman Defense Base Closure and Realignment Commission 1700 N. Moore St. Suite 1425 Arlington, VA 22209

THE RES & HIS TRUCK 150601-27

Dear Chairman Dixon:

Recently, you received a letter from General Ronald Fogleman, Air Force Chief of Staff, stating his strong opposition to the proposed closure of Grand Force Air Force Base. We write to highlight several of the points made by General Fogleman.

First, the Air Force has determined that our national security interests require a "core tanker" basing concept that concentrates a large number of tankers at a few bases. The Air Force is committed to this concept because it improves the performance of our forces. Centralizing a large part of our tanker assets improves the readiness, planning, and coordination of the force, and it also improves tasking response time. In addition, core units train together and deploy together, yielding greater unit performance, morale, and cohesion. General Fogleman noted that breaking up a core tanker base will directly reduce the Air Force's ability to carry out its missions.

Second, Grand Forks is the right base for a core tanker wing. It has the capacity and infrastructure (including a new runway and a new fuel hydrant system) to support 4 or more squadrons of tankers. And, it is strategically located to be able to deploy to either coast, train with B-52 and B-1 bombers, and support the nuclear single integrated operations plan (SIOP). No other base is as well-suited to host a core tanker wing.

Furthermore, keeping a core tanker wing at Grand Forks saves operational dollars by creating economies of scale and shared overhead. Consolidation means less duplication and better utilization of infrastructure. From an operations and logistics perspective, dispersing Grand Forks' tankers to a number of bases will cost, not save, money.

Finally, moving tankers from Grand Forks would impact mission performance and impose additional burdens on stressed Air Force personnel. Almost the entire active duty tanker force was relocated over the past two years. At the same time, tankers have had some of the highest operations tempo of any weapon system in the Air Force. The combination of these factors has significantly stressed our tanker personnel. Any move to again realign tankers would erode morale and our forces' ability to

effectively respond to contingencies.

We hope you will closely consider General Fogleman's letter. We also believe you will be interested in the attached letter from the Air Force that addresses a recent allegation that the Air Force had a "secret" study supporting closure of Grand Forks. As you can see, that allegation is false.

Thank you for your consideration.

EARL POMEROY

Member of Congress

Sincerely. BYRÓN DORGAN

U.S. Senate

KENT CONRAD U.S. Senate

Enclosure



DEPARTMENT OF THE AIR FORCE OFFICE OF THE CHIEF OF STAFF UNITED STATES AIR FORCE WASHINGTON DC 20330

HQ USAF/CC 1610 Air Force Pentagon Washington DC 20330-1660

17 MAY 1995

Defense Base Closure and Realignment Commission 1700 N. Moore St, Suite 1425 Arlington VA 22209

Dear Chairman Dixon

I am writing to express my deep concern over the DBCR Commission's decision to consider Grand Forks Air Force Base for realignment or closure actions beyond those recommended by the Department of Defense. Two years ago we rebased our KC-135 fleet to form three core air refueling wings at Grand Forks, Fairchild, and McConnell AFBs. We took this action to achieve the organizational, operational and fiscal efficiencies of a properly sized organization with a clearly defined mission at each of these bases.

This reorganization was the right way to go in the long run for our tanker force but required that we relocate approximately 65% of the active duty KC-135 aircrew and support personnel to one of the three core refueling bases. During this same time, Air Force tanker and other mobility forces have supported numerous contingency and humanitarian efforts in countries such as Somalia, Haiti, Rwanda, and Iraq. The cost to our people from this high operations tempo when combined with the reorganization of our forces has been an increase in turbulence in their lives. We are just beginning to capture a measure of stability for them and are seeing the benefits in terms of greater operational efficiencies and higher morale. In my judgment, scattering Grand Forks' force structure throughout a number of new smaller units and locations dilutes our ability to efficiently accomplish the air refueling missions which are critical to support the national strategies of strategic deterrence and crisis response and creates additional turbulence in the lives of many of our personnel.

Specifically, Grand Forks AFB has the airspace, infrastructure, and location the Air Force requires for a core tanker wing. Grand Forks' north central location is ideally suited to support our nation's nuclear deterrent posture and rapid response to mobility contingency operations. Grand Forks is also located close to most northern air refueling tracks providing quality training airspace free from encroachment and interference from commercial air traffic. In addition to these excellent characteristics, Grand Forks has some of the best infrastructure in AMC, with both the ramp and hydrant system required to support a large tanker fleet. Finally, the tanker force has undergone an inordinate amount of turmoil over the past five years with previous

BRAC actions having closed 12 tanker bases. Stability is essential to maintaining our readiness posture.

Our three core air refueling wings now realize economies of scale in operations, logistics, and organization. In operations, for example, a larger wing can support a long-term contingency on its own through Integrated Tanker Unit Deployments (ITUD). Smaller units would have to combine resources and cross normal lines of unit command to accomplish the same mission. In the area of logistics, our core air refueling wings avoid duplication in equipment, supply, manpower and overhead and efficiently use in-place infrastructure to provide support to a large number of aircraft at these three bases. From an organizational perspective, the fewer locations we operate from, the less overhead manning, units and facilities we need to support that operation. Closing Grand Forks would reduce or eliminate many of these benefits.

I cannot overstate my support for retention of a core air refueling wing at Grand Forks Air Force Base. I believe it is essential to our nation's ability to respond in a timely manner to challenges across the entire spectrum of conflict. I ask your consideration of the benefits we are now receiving from our core refueling wings as you make the recommendations which will affect the basing structure of all the Armed Services for many years to core. I trust my thoughts will be helpful to you in that process.

RONALD R. OGLEMAN General, USAF Chief of Staff



May 24, 1995

OFFICE OF THE SECRETARY

SAF/LLP 1160 Air Force Pentagon Washington, DC 20330-1160

The Honorable Kent Conrad United States Senate Washington, DC 20510

Dear Senator Conrad

This is in response to your request of May 17, 1995, for the Air Force to comment on a May 4, 1995, joint letter from Senator Baucus, Senator Burns and Representative Williams to the Honorable Alan J. Dixon, Chairman of the Defense Base Closure and Realignment Commission. This letter was written regarding the status of Grand Forks Air Force Base (AFB), North Dakota, in the BRAC 95 process.

The subject letter asserts that the Air Force conducted a study that recommended the immediate closure of Grand Forks AFB. There was no such recommendation. Rather, the Department of Defense's BRAC 95 recommendation to inactivate a missile group had the potential to delay a final decision until December 1996. Because this delay may have required an extension of missile operations beyond those currently programmed, the Air Force engaged in an assessment of options to assess the budget impact of that extension. This internal Air Force assessment, confined only to the inactivation of a missile group, may have been the catalyst for the Montana Congressional Delegation's May 4 letter to Chairman Dixon.

As you are aware, on May 9, the Deputy Secretary of Defense advised Chairman Dixon by letter that an interagency review favorably resolved the contingency associated with the Grand Forks realignment recommendation. This resolution ameliorated any concerns on budgetary impact from the potential delay associated with the recommendation to inactivate the 321st Missile Group. In addition, the Air Force firmly believes that retention of the core tanker force at the Grand Forks AFB airfield is operationally vital. Senior Air Force officials will continue to articulate this position to the Commission. In fact, the Air Force Chief of Staff addressed this issue in the attached May 17, 1995, letter to Chairman Dixon. We trust this information is useful and appreciate your continued support of Grand Forks AFB.

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Sincerely

SCOTT B. MCLAUTHLIN Colonel, USAF Deputy Chief, Programs and Legislation Division Office of Legislative Liaison

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Attachment

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # $950601 - 31$							
FROM: LEE, DE TITLE: ASST SEC D	TO: DIXON						
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	Prepare Reply for Staff Director's Signature		Prepare Direct Response		
	ACTION: Offer Comments and/or Suggestions		FYI		
Subject/Re					
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MARK icto Marill Due Date: Routing Date: 45 Date Originated CJ 50518 K01 Mail Date:



ASSISTANT SECRETARY OF DEFENSE

WASHINGTON, DC 20301-1500

1 8 MAY 1995

MEMORANDUM FOR CHAIRMAN, THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

SUBJECT: Naval Air Station, Joint Reserve Base, Fort Worth (Carswell AFB)

I wanted to personally let you know that one of the more successful products of BRAC 91 and BRAC 93 is the Joint Reserve Base (JRB) Forth Worth. This base will provide facilities for the Naval Reserve assets at Naval Air Station (NAS) Dallas, the Air Force Reserves' 301st Fighter Wing, the Marine Reserve Air Group 41, and elements of the Texas Air and Army National Guard. This joint base conforms to the requirements of Title 10 USC 18231(2) that facilities for Reserve components be shared by two or more components while providing a true experiment in jointness and the economies and efficiencies associated with it.

I have visited the base and seen first hand how the structure of the Air Force Reserve components can supplement and complement the Naval Reserve squadrons that must rely on others for support. Through the efforts of the energetic commanders assigned to the JRB, parochial service barriers are broken down and efforts at commonality are established. The integration of assets and potential to reduce cost will provide effecient day-to-day training in a joint atmosphere while not impacting readiness.

To maximize the economies and efficiencies envisioned for this first JRB, it is imperative that the Air Force Reserves' 301st Fighter Wing, a major tenant and leader in the experiment, remain assigned to the JRB Fort Worth.

I encourage you to personally visit the base and see the progress that Captain Beaver, U.S. Navy; the site commander, and Colonel Efferson, U.S. Air Force; the 301st Wing commander, have made toward creating a truly joint installation.

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Deborah R. Lee

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PENN, NW				VBCRC			
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147 North Diamond St., Mercer, PA 16137-1280 Phone (412) 662-3705 Fax (412) 662-0283

May 19, 1995

Flasse refer to this number within responding 950601-32

The Honorable Alan J. Dixon, Chairman Base Realignment and Closure Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22208

RE: Youngstown Air Reserve Station - Youngstown/Warren Regional Airport - Vienna, Ohio

Dear Chairman Dixon:

As the Executive Director and on behalf of the Penn-Northwest Development Corporation in Mercer County, Pennsylvania, we submit our strong objections to the potential closure of the Youngstown Air Reserve Station in Vienna, Ohio.

The Air Reserve Station employs a total of 1500 persons at the facility of which 1100 are Air Force Reservists. Total annual payroll approximates \$24.6 million and swells to \$75.6 million when the more than 6400 retirees are counted. The 1995 base construction budget alone exceeds \$13.2 million and records reflect \$3 million in contracts for supplies and materials in the local economy. These basic figures reflect a facility with tremendous positive economic impact in eastern Ohio and western Pennsylvania.

More importantly, the Youngstown Air Reserve Station is an integral part of the future development of the adjacent Youngstown/Warren Regional Airport. Plans are underway to develop a regional "cargo hub" at the regional airport, which would tie in with the new philosophy of being able to expedite movement of goods and services via air transport. The cargo hub is supported by a broad multi county consortium in Ohio and Pennsylvania. The station provides full-time fire/crash rescue capabilities for the regional airport and has numerous mutual aid agreements with surrounding communities, all of which are essential to achieving this regional economic development, cargo hub, objective.

In view of the present and potential economic impact, the Air Reserve base provides within the region, we strongly urge the Commission's rejection of any decisions to close the Youngstown Air Reserve Station. Should you have questions regarding our position on this closure issue or The Honorable Alan J. Dixon May 19, 1995 Page 2

should we be able to provide additional supporting documentation, please contact the Penn-Northwest Development Corporation accordingly.

Singerely, PENN-NORTHW DEVELOPMENT CORPORATION Larry chard, Executive Director D

LDR:tlc

CC: Congressman James Traficant Congressman Phil English Commander, Youngstown/Warren Regional Airport Air Reserve Station Reid Dulberger, Youngstown/Warren Regional Chamber Olivia Lazor, Chair, Mercer County Board of Commissioners Richard Werner, Chairman, PNDC

CLUDURE AND KEALIGNMENT C

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 95060 + 22

FROM: GAGLIARDI, ALBERT	TO: BEYER, MERRILL
UTLE:	TILE: AIR FORCE DOD ANALYSY
GANIZATION:	ORGANIZATION:
	DBCRC
INSTALLATION (5) DISCUSSED: LAUGHLIN F	1FB

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS FYI ACTION		ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	~			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	~			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE	\Box		
					1		
DIR/COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	V		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
A				NAVY TEAM LEADER			
Land CTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER 1			
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES				MARK PROSS	V		

TYPE OF ACTION REQUIRED

P	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
P	Prepare Reply for Staff Director's Signature		Prepare Direct Response
A	ACTION: Offer Comments and/or Suggestions	V	FYI

Subject/Remarks:

FORWARDING CRITIQUE OF THE UDINT CROSS SERVICE WORKING GROUP ANALYSES OF
MPT. COPY to Myself Merill/MARY
Dente: Routing Date (75060) Date Originated: 950524 Mail Date: