

# Air Force Life Cycle Management Center (AFLCMC)

### **Standard Process**

For

Reportable

Airworthiness Flight Authorization

 $(TAA-issued\ Airworth iness\ Approvals)$ 

Process Owner: AFLCMC/EN-EZ

Date: 21 February 2019

Version: 1.5

# Record of Changes.

Record of Changes						
Version	Effective Date	Summary				
1.0	21 Feb 2013	Basic document (Approved by S&P Board)				
1.1	26 Feb 2013	Admin/Format Changes				
1.2	8 Aug 2014	Process Improvement updates				
1.3	10 Jul 2015	Annual review; no changes				
1.4	9 Sep 2016	Annual review; no changes				
1.5	21 Feb 2019	Incorporated use of Airworthiness				
		Certification Tool, reduced total cycle time to				
		65 workdays, updated figures, tables and				
		Work Breakdown Structure. Approved by				
		S&P Board on 21 Feb 2019.				

#### Reportable Airworthiness Flight Authorization Process

#### 1.0 Description.

- 1.1 In 2010, the USAF instituted 62-series AF Airworthiness (AW) policy requiring independent assessments of all air systems by the USAF Technical Airworthiness Authority (TAA). AW Approvals are required for all air systems owned, leased, contracted for, operated, used, designed, or modified by the Air Force (AF). This document describes the process to obtain a TAA-issued AW Approval (Military Flight Release (MFR) or Military Type Certificate (MTC)) for new air systems undergoing initial AW certification and for reportable modifications to existing air systems. Refer to TAA-issued USAF Airworthiness Bulletins as needed for additional information on MFRs, MTCs, and reportable modifications.
- 1.2 Baseline/Current Process. All air systems must undergo AW assessment against approved AW criteria and standards and obtain AW Approvals prior to conducting flight. Failure to comply with approved criteria and standards results in AW risk which must be documented and accepted at the appropriate level of Program Management before an AW Approval may be issued. Airworthiness assessment for air systems undergoing initial AW certification and reportable modifications is conducted first by the Program Office and then by the TAA's organization (AFLCMC/EN-EZ) in close coordination with other organizations (e.g. AF Safety Center). TAA independence from the program chain of execution and TAA review assures the technical adequacy of data products, consistency across AF fleets, and process standardization. Air system conformance to the assessed configuration referenced in the TAA-issued AW Approval is the Single Program Manager's responsibility.
- 1.3 AW assessment for existing air systems undergoing non-reportable modification is conducted within the Program Directorate under the oversight of Delegated Technical Authorities at the Director of Engineering and Chief Engineer levels; refer to 62-series AF policy and TAA-issued AW Bulletins for more information.
- 1.4 Prior to execution of this standard process, the Program Office and AW Office engage in the submittal of input AW documents (Section 3.1.1). 62-series AW policy and TAA-issued AW Bulletins address these products and are available from the AW Office.
- 1.5 Future Process State. The AW Certification Tool (ACT) is now used by the TAA's organization as a workflow tool to conduct independent AW assessment and associated process metrics. This tool enhances communication between the Program Office and the TAA's organization enabling more efficient and timely process execution.
- **2.0 Purpose.** All air systems must undergo AW assessment against approved AW criteria and standards and obtain AW Approvals (MTC or MFR) prior to conducting flight.

#### 3.0 Entry/Exit Criteria and Inputs/Outputs.

- 3.1 Entry Criteria.
  - 3.1.1 TAA-approved AW Plan and Certification Basis (CB), Project Tracker, Draft Compliance Report (CR) utilizing ACT, all compliance artifacts (unless previously agreed to by the AW Office), and CR Kickoff briefing, or,
  - 3.1.2 Joint Urgent Operational Need (JUON) received for an aircraft design that has not previously been issued an MTC or MFR. As this is atypical, it requires direction from the TAA regarding how to conduct an AW assessment, or,
  - 3.1.3 Direction from the TAA.
- 3.2 Exit Criteria.
  - 3.2.1 Final AW Board approving compliance findings and risk assessment.
  - 3.2.2 Completed risk acceptance by the appropriate authorities.
- 3.3 Inputs: AW Plan, CB, Project Tracker, draft CR in ACT, compliance artifacts, CR Kickoff briefing.
- 3.4 Outputs: TAA-approved CR, TAA-issued MTC or MFR (upon issuance, the Single Program Manager may issue Military Certificates of AW attesting to operational aircraft conformance to the approved design).

#### 4.0 Process Workflow and Activities.

4.1 Suppliers, Inputs, Process, Outputs, Customer (SIPOC), **Table 1**.

	Suppliers	Inputs	Process	Outputs	Customers
Process	PO Contractors	TAA-Approved AW Plan TAA-Approved CB Compliance Artifacts	Compliance Report Development	PO Compliance Assessment PO Draft AW Hazards & Risks Draft CR CR Kickoff Briefing Project Tracker	AW Office EN-EZ SMEs EN-EZ TAs EN-EZ TDs
Core Flight Release Pro	AW Office PO	PO Compliance Assessment Draft CR CR Kickoff Briefing	Compliance Assessment	Compliance Findings TAA-Approved CR TAA-Approved AW Hazards & Risks Draft Aircraft Restrictions Mitigation Options Draft AW Approval (MTC/MFR)	PO Test Orgs MAJCOMs
	AW Office PO	TAA-Approved AW Hazards & Risks Draft Aircraft Restrictions Mitigation Options	Risk Decisions	Aircraft Restrictions Mitigation Strategy TAA-Approved AW Risks in System Safety Risk Assessment Format Risk Acceptances Updated AW Approval (MTC/MFR)	AW Office Test Orgs PO MAJCOMs
	PO	Aircraft Restrictions TAA-Approved CR Risk Acceptances Updated AW Approval	AW Approval	TAA-Issued AW Approval (MTC/MFR)	PO Test Orgs MAJCOMs

Table 1. SIPOC

- 4.2 Process Flowcharts.
  - 4.2.1 Figure 1 shows the AW assessment process for a new developmental aircraft or a modification to an existing aircraft. It highlights the critical work (AW Plan, CB) which occurs prior to entrance into this standard process. Note that ACT is an automated MIL-HDBK-516 tool which retains the decisions and approvals of compliance to criteria. Usage of ACT begins with the development of the CB. Upon CB approval, ACT is used to build the CR and reference the associated artifacts until ready for submission to the AW Office. All artifacts need to be linked in the CR before submission, unless approved by the AW Office.

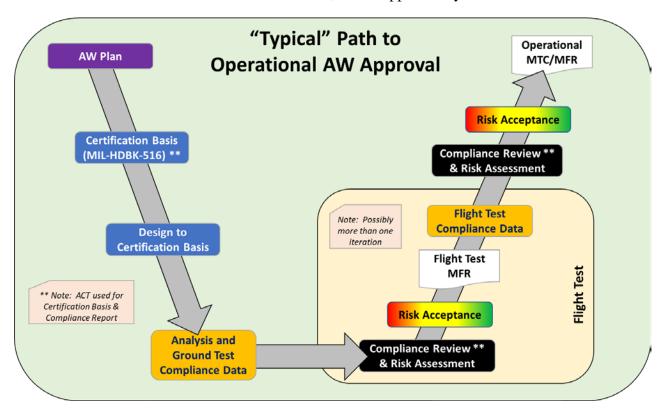


Figure 1. USAF AW Process

4.2.2 **Figure 2** highlights the AW Approval standard process exchanges between the program office and the TAA's organization, AFLCMC EN-EZ, in two parts. The upper half highlights the timeframe for EN-EZ to make a finding of compliance based upon the artifacts provided by the Program Office. This determination is critical to the AW Approval because it identifies the level of compliance to standards, and thus the level of safety of the design. Non-compliances typically result in risk identification. The lower half shows the timeframe to document risks and obtain risk acceptance prior to AW Approval. The tasking highlights that with Low and Medium residual risks the process moves from Step 1.11 to 1.16 which shortens the timeline for an AW Approval.

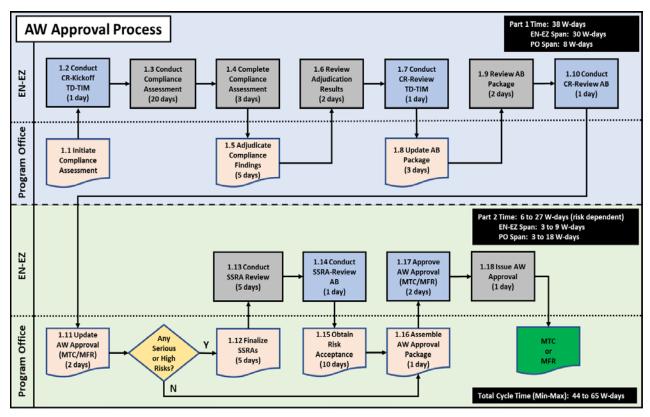


Figure 2. AW Approval Process

- 4.3 Work Breakdown Structure (WBS). The WBS, Attachment A, provides additional detail for the activity boxes in Figure 2.
- 4.4 Additional work tables, figures, or checklists. N/A.
- **5.0 Measurement**. Process metrics are developed and maintained by the AW Office. They are reviewed at AW Management Steering Group meetings on a quarterly basis. Metrics to be tracked by this standard process guide are housed on the AFLCMC Dashboard and include:
  - 5.1 Compliance to Project Tracker This metric is time based and compares actual vs. planned worked days for the WBS tasks to AW Approval completion.
  - 5.2 Rework/Delay Artifacts This metric is a subjective assessment that records the causes of any delays or rework.

- **6.0 Roles and Responsibilities.** The pertinent roles and responsibilities for the AW process are:
  - 6.1 The TAA:
    - 6.1.1 Implements, manages and controls the design activity of AW.
    - 6.1.2 Organizes, trains and equips engineering workforce to provide expertise and direction to design and independently assess air systems.
    - 6.1.3 Determines whether air system modifications impact AW, conducts independent AW assessments, and, when appropriate, issues AW Approvals.
    - 6.1.4 Maintains and utilizes the AF AW Office. This office serves as the primary interface to the TAA.
  - 6.2 Program Managers (PMs):
    - 6.2.1 Ensure AW and substantiating data requirements are incorporated into program contractual documents.
    - 6.2.2 Ensure air systems are designed and/or modified in compliance with AW criteria appropriate for the air system type and intended use.
    - 6.2.3 Obtain TAA approval on Serious and High System Safety Risk Assessments (SSRAs), and AF AW Authority coordination on High SSRAs, prior to seeking risk acceptance. Obtain acceptance of all risks by the appropriate authority, prior to exposing people, equipment, or the environment to known hazards. Provide proof of risk acceptance to the TAA.
    - 6.2.4 Obtain TAA-issued AW Approvals prior to flight for managed air systems.
  - 6.3 Directors of Engineering (DOEs): Conduct AW activities as delegated by the TAA.
  - 6.4 Chief Engineers (CEs): Develop and obtain TAA approval of AW plans, CB documents, and CRs.
- **7.0 Tools**. AW SharePoint site for templates, AWBs, references, policy and ACT requests: <a href="https://cs2.eis.af.mil/sites/23230/Airworthiness/SitePages/Home.aspx">https://cs2.eis.af.mil/sites/23230/Airworthiness/SitePages/Home.aspx</a>
- **8.0 Training**. AW process training is available for AF personnel and contractors.
  - 8.1 **AFIT SYS 116: Introduction to AW Certification.** Presents AF policy overview and provides introductory knowledge on importance of applying AW principles and practices, a basic understanding of that process during the acquisition and sustainment lifecycle, nomenclature, and an overview of the responsibilities each functional area has in implementing AW.
  - 8.2 **EZZ-161: AW Policy and Implementation.** Covers details of the AF Directives, Instructions and AW Bulletins and teaches students how the AW process is executed to assess AW for AF platforms and platform modifications to issue AW Approvals.
  - 8.3 **AFIT SYS 316: Advanced AW Certification.** Teaches how to assess AW for new and modified weapon systems, determine modification impact to AW and reportability, and technically assess MIL-HDBK-516 to develop the CB and CR. This course uses examples, case studies, and exercises based on actual experiences with AF weapon systems to allow development of skills required to support the AW process.

#### 9.0 Definitions.

- 9.1 **Airworthiness (AW)** The property of an air system configuration to safely attain, sustain, and complete flight in accordance with approved usage limits.
- 9.2 **Airworthiness Approval** Documents issued by an empowered AW authority and may take a number of different forms (e.g., AW release, military type certificate, flight clearance) depending on specific AW authority policy. An AW Approval affirms that the appropriate tenets of the AW process are met and that the aircraft or air system was assessed against the required AW standards and any risk to aircrew, ground crew, passengers, or to third parties has been accepted by the appropriate authority. Examples of AF AW Approvals are Military Type Certificates, Military Flight Releases, and Civil Aircraft Operations Verification Letters.
- 9.3 **Certification Basis** (**CB**) A document comprised of the set of AW certification criteria, standards, and methods of compliance that apply to a specific air design. It is typically derived from MIL-HDBK-516, *Airworthiness Certification Criteria*.
- 9.4 **Compliance Report (CR)** A document comprised of the Certification Basis, references to compliance data, identified non-compliances, hazards associated with non-compliance, and risk level for those hazards.
- 9.5 **Military Type Certificate** (MTC) An AW Approval based on evidence that the air system design is substantially in compliance with its approved Certification Basis (typically only LOW/MEDIUM risks remain due to non-compliance).
- 9.6 **Military Flight Release (MFR)** An AW Approval for an air system design that does not meet full standards and/or intent of a Military Type Certificate.
- 9.7 **Technical Airworthiness Authority (TAA)** The AF official who has the mandate to develop and enforce pertinent rules, regulations, and policy governing technical AW.

#### 10.0 References to Law, Policy, Instructions or Guidance.

- 10.1 AF Policy Directive 62-6, USAF Airworthiness, 16 Jan 2019.
- 10.2 AF Instruction 62-601, USAF Airworthiness, 11 June 2010.
- 10.3 Airworthiness Certification Criteria, MIL-HDBK-516C, 12 Dec 2014.

## ATTACHMENT A, Work Breakdown Structure for Flight Authorization

WBS Level	WBS	Activity	Description	OPR	Time (Days)	Input	Supplier	Output	Customer	Tools
I I	1	Obtain TAA-Issued AW Approval			(Days)	TAA-approved AW Plan and Certification Basis (CB)  Compliance Report (CR) Kickoff briefing  Draft Project Tracker  Draft CR (in ACT) documenting PO compliance review including compliance findings, initial risk assessments, operational envelope, limitations & restrictions	Program Office (PO)	TAA-approved CR TAA-issued AW Approval	PO	Project Tracker Template  Airworthiness Certification Tool (ACT)  ACT Data Import Templates  AW Briefing Templates
						All compliance artifacts (unless previously agreed to by AW Office)				SharePoint
2	1.1	Initiate Compliance Assessment  Conduct CR- Review Kickoff	PO submits the input items in order to commence the formal AFLCMC/EN-EZ compliance review  PO requests project created in ACT  AW Office performs initial review of completeness prior to scheduling the CR-Kickoff Technical Director (TD)-TIM  CR-Kickoff briefing due 2 days before TD-TIM. Tracking of the standard process schedule starts with WBS 1.2  CR-Review Kickoff TD-TIM conducted (AW Office, PO, TDs, TAs, and SMEs) to provide	AW Office	1	TAA-approved CB  CR-Kickoff briefing  Draft Project Tracker  Draft CR (in ACT) documenting PO compliance review including compliance findings, initial risk assessments, operational envelope, limitations & restrictions  All compliance artifacts (unless previously approved by AW Office)  CR-Kickoff briefing	PO	Approved Project Tracker	EN-EZ	ACT Data Import Templates AW Briefing Templates AW Office SharePoint
		TD-TIM	background program information			Draft Project Tracker		TD approval to commence review		
2	1.3	Conduct Compliance Assessment	AW Office tasks EN-EZ SMEs to conduct compliance review (Technical Advisors (TAs) & TDs notified)  SMEs work issues & questions with PO  SMEs evaluate evidence against proposed envelope, limitations, restrictions & confirm and/or identify non-compliances and associated hazards, as required  SMEs document their findings in ACT and in draft CR-Review AW Board (AB) briefing	AW Office	20	Draft CR (in ACT) documenting PO compliance review including compliance findings, initial risk assessments, operational envelope, limitations & restrictions  All compliance artifacts (unless previously agreed to by AW Office)	PO	Updates to CR (in ACT)  Draft CR-Review AB briefing	EN-EZ TAs, TDs	ACT AW Briefing Templates

3	1.3.1	Conduct Quick- look Review	AW Office tasks EN-EZ SMEs (cc TDs & TAs) to conduct Quick-look within the first 5 days of the compliance assessment  SMEs document findings in ACT and/or report to their TAs and TDs  Quick-look is to identify deficiencies in CR and artifact quality or completeness. Enables PO to correct issues prior to a full SME assessment.	AW Office	5	Draft CR (in ACT) documenting PO compliance review including compliance findings, initial risk assessments, operational envelope, limitations & restrictions  All compliance artifacts (unless previously agreed to by AW Office)	PO	Identification of deficiencies in the draft CR and/or artifact quality or completeness	EN-EZ TAs, TDs	ACT SharePoint
3	1.3.2	Review SME Quick-look Findings	TAs and TDs review SME Quick-look findings  TDs notify AW Office of completion and provide details	AW Office	1	Identification of deficiencies in the Draft CR and/or artifact quality or completeness	EN-EZ SMEs	Quick-look findings (in ACT) and/or in reports	AW Office	ACT
3	1.3.3	Adjudicate Quick-look Findings	If any issues exist:  AW Office notifies PO that Quick-look review complete and ACT available for review.  PO updates CR (in ACT) and artifacts and notifies AW Office of updates  AW Office notifies TDs, TAs, SMEs of updates	РО	2	Quick-look findings (in ACT) and/or in reports	AW Office	Updates to CR (in ACT) and/or artifacts, as necessary Unresolved issues	AW Office	ACT
3	1.3.4	Conduct Quick- look TD-TIM	If any issues still exist:  AW Office, PO, TDs, TAs, and SMEs review Quick-look deficiencies and viable options to proceed with compliance assessment  Note: Option may be to pause compliance assessment until PO can resolve deficiencies	AW Office	1	Updates to CR (in ACT) and/or artifacts, as necessary Unresolved issues	AW Office	Updates to draft CR (in ACT) as necessary Updated Project Tracker as necessary	РО	ACT
2	1.4	Complete Compliance Assessment	TAs, then TDs, review SME assessments in ACT & in draft CR-Review AB briefing  TDs notify AW Office of completion  AW Office notifies PO that compliance assessment complete and ACT and CR-Review AB Briefing are available for review	AW Office	3	CR (in ACT)  Draft CR Review AB briefing	EN-EZ SMEs	TA and TD coordination on CR and CR- Review AB briefing	РО	ACT
2	1.5	Adjudicate Compliance Findings	PO works with SMEs to resolve issues, develop or refine restrictions, limitations & mitigations.  PO determines if proposed limitations and restrictions are viable  PO updates CR (in ACT) and CR-Review AB briefing as required and sends to AW Office  Disagreements, if any, documented in CR-Review AB briefing	PO	5	CR (in ACT)  Draft CR-Review AB briefing	AW Office	Updates to CR and CR-Review AB briefing as necessary Both are due 2 days before CR Review TD-TIM	AW Office	ACT

	1.0	n ·	AWOCC 11 1 1 1 CD 1 CD	A 337		CD (' A CT)	A 337	TD 1.	DO	1
2	1.6	Review Adjudication	AW Office provides updated CR and CR- Review AB briefing to SMEs, TAs, and TDs for	AW Office	2	CR (in ACT)	AW Office	TD approval to proceed with CR-	PO	
		Results	coordination	Office		Draft CR-Review AB briefing	Office	Review TD-TIM		
2	1.7	Conduct	AW Office, PO, TDs, TAs, and SMEs review	AW	1	Draft CR-Review AB briefing	AW	Action items	PO	
2	1.7	CR-Review	compliance assessment findings, non-	Office	1	Draft CK-Keview Ab bliefing	Office	Action items	10	
		TD-TIM	compliances, resulting hazards and risks	Office			Ginec	TD approval to		
			3					proceed with CR-		
			Resolve issues and disagreements if any					Review AB		
			Review mitigating actions including operational					Updates to CR and		
			envelope, limitations and restrictions					CR-Review AB briefing as		
			Unresolved disagreements, if any, are					necessary		
			documented in CR-Review AB briefing					necessary		
			documented in the review rib briefing					Unresolved issues		
2	1.8	Update AB	PO and SMEs complete action items, update CR	PO	3	Action items	PO	Updates to CR (in	AW	MFR/MTC
		Package	(in ACT) if necessary and submit updated CR-					ACT) and CR-	Office	Templates
			Review AB briefing if necessary					Review AB		
			PO submits a Draft MTC/MFR					briefing as		
			PO sublints a Draft WITC/WFK					necessary		
			Output due 2 days before CR-Review AB					Draft MTC/MFR		
2	1.9	Review AB	AW Office provides updated CR, CR-Review	AW	2	Updates to CR (in ACT) and CR-	AW	Approval to	EN-EZ	
		Package	AB briefing and draft MTC/MFR to SMEs,	Office		Review AB briefing as necessary	Office	proceed to AB		
			TAs, TDs and Safety Center for coordination			D. G. MEGOMED				
		~ .				Draft MTC/MFR				
2	1.10	Conduct	AB and PO review compliance assessment findings, non-compliances, resulting hazards	AW Office	1	CR Review AB briefing	AW Office	Minutes and Action Items	PO	
		CR-Review AB	and risks, mitigation options	Office		Draft MTC/MFR	Office	Action items		
			and risks, intigation options			Drait WITC/WII K		TAA-Approved		
			AB approves CR and finalizes technical aspects					CR		
			of risk assessment							
								Risk mitigation		
								actions if		
2	1 11	Hedata AW	PO updates MTC/MFR	PO	2	Desults from CD Deview AD	PO	necessary	AW	
2	1.11	Update AW Approval	PO upuates MTC/MFK	PO	2	Results from CR-Review AB	PO	Updated MTC/MFR as	AW Office	
		(MTC/MFR)	PO ensures mitigation actions (restrictions and					necessary	Office	
			limitations) acceptable and provides final					,		
			MTC/MFR							
2	1.12	Finalize SSRAs	For Serious and High risks resulting from non-	PO	5	Results from CR-Review AB	AW	SSRAs	AW	System Safety
			compliances, PO finalizes System Safety Risk				Office		Office	SSRA format
			Assessments (SSRAs) IAW appropriate System							
			Safety policy							
			Note: the PO should have indications well							
			before this activity that Serious or High risks							
			exist and have already commenced SSRA							
			development							

2	1.13	Conduct SSRA Review	For Serious and High risks resulting from non- compliances, AW Office coordinates SSRAs with SMEs, TAs, TDs, and appropriate Senior Leaders (SL)	AW Office	5	SSRAs	PO	SME, TA, TD and SL coordination on SSRAs	EN-EZ	
2	1.14	Conduct SSRA-Review AB	For Serious and High risks resulting from non- compliances, AB and PO review, adjudicate issues, and approve technical details of SSRAs	AW Office	1	SME, TA, TD and SL coordination on SSRAs	AW Office	TAA approval of SSRAs	РО	
2	1.15	Obtain Risk Acceptance	For Serious and High risks resulting from non- compliances, PO coordinates SSRAs with the appropriate Risk Acceptance Authority IAW appropriate System Safety policy	РО	10	SSRAs	РО	Appropriate Acquisition and Operational Authority Risk Acceptance	PO EN-EZ	
2	1.16	Assemble AW Approval Package	PO provides PM risk acceptance of Low and Medium risks  If any Serious or High risks exist, PO provides risk acceptance (from appropriate Risk Acceptance Authority)  PO ensures mitigation actions (restrictions and limitations) acceptable and provides final MTC/MFR	PO	1	Appropriate Acquisition and Operational Authority Risk Acceptances	PO	Risk acceptances Final MTC/MFR	AW Office	
2	1.17	Approve AW Approval (MTC/MFR)	AW Office coordinates with AB and obtains TAA approval of the AW Approval package  Note: This may entail conducting a formal AB or completed virtually, dependent upon resolution of issues	AW Office	2	Risk acceptances Final MTC/MFR	AW Office	AB coordination  TAA-issued  MTC/MFR	AW Office	
2	1.18	Issue Flight Authorization	AW Office provides the TAA-issued AW Approval (Flight Authorization)	AW Office	1	TAA-issued MTC/MFR	AW Office	TAA-issued MTC/MFR	PO	
				Planned Cycle Time	65					