### **ENVIRONMENTAL IMPACT STATEMENT**

AD-A268 467





RELOCATION OF THE

146th TACTICAL AIRLIFT WING
OF
THE CALIFORNIA
AIR NATIONAL GUARD

**APPENDICES** 



DECEMBER 1984

93-19341

AIR DIRECTOR NATIONAL GUARD BUREAU WASHINGTON, DC 20310

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PRC Engineering, Inc.

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This report has been prepared for the Air Directorate, National Guard Bureau by PRC Engineering, Inc. for the purpose of analyzing the impact of construction and operation of a new Air National Guard Base at one of three possible locations: Naval Air Station Point Mugu, CA; Norton Air Force Base, CA; or, Air Force Plant #42, Palmdale, CA.

"It is not an endorsement of any project. The Contractor has no financial or other interest in the outcome of the project. The views expressed herein are those of the Contractor and do not necessarily reflect the official views of the National Guard Bureau, the United States Air Force or the Department of Defense."



### Air Force Environmental Planning Division (HQ USAF/CEVP)

ΤŨ

Room 5B269 1260 Air Force Pentagon Washington, DC 20330-1260 14 Jul 9 3

MEMORANDUM FOR DTIC (ACQUISTED)

(ATTN: PART MAUBY)

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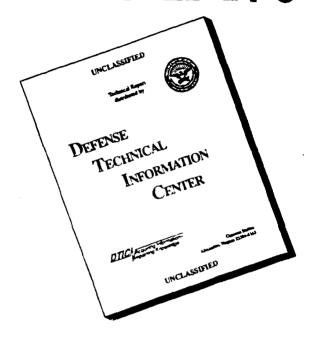
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your cagament on the subject
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### TABLE OF CONTENTS

APPENDIX I BIOLOGICAL SPECIES LIST

APPENDIX II CORRESPONDENCE RECEIVED DURING PREPARATION

OF DRAFT ENVIRONMENTAL IMPACT DOCUMENTS

Section A Comments Received in Response to

Notice of Intent and Notice of Preparation

Section B Comments Received from the General Public

APPENDIX III 146TH TAW RELOCATION SURVEY FORM

APPENDIX IV CULTURAL RESOURCES REPORT

APPENDIX V NEWS ADVERTISEMENTS AND VOTICES

APPENDIX VI CARPOOL EMISSIONS SAVINGS

DTIC QUALITY INSPECTED 3

Acces	stion For	1
NTIS	GRA&I	[7
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APPENDIX

BIOLOGICAL SPECIES LIST

### **APPENDIX 1**

### **BIOLOGICAL SPECIES LIST**

# PLANT SPECIES IDENTIFIED AT PALMDALE AF PLANT #42

KEY	
Importance	Habitat/Association
A Abundant C Common F Fragment O Occasional I Infrequent	Y Yucca brevifolia A Atriplex canescens L Larrea tridentata D Sheep Disturbed
Status	
*Non-native species	
GNETAE	Y A L D
Ephedraceae - Joint Fir Family  Ephedra nevadensis  Nevada Morman Tea	C O A
DICOTYLEDONES	
Asteraceae - Sunflower Family  Acamptopappus sphaerocephalus  Goldenhead	I O
Ambrosia dumosa Burro bush	<b>F</b>
Hymenoclea salsula Cheese Bush	A O
Stephanomeria exigua Small Wire Lettuce	0
Tetradymia stenolepis Narrow-scaled Felt-thorn	0 0
Brassicaceae - Mustard Family <u>Brassica tournefortii</u> Sahara Mustard	o
Cactaceae - Cactus Family Opuntia echinocarpa Silver Cholla	I

	<u>Y</u>	Α	L D
Chenopodiaceae - Saltbush Family  Atriplex canescens  Four-winged Saltbush	0	A	
Eurotia lanata Winter Fat	1		0
Euphorbiaceae - Euphorbia Family  Eremocarpus setigerus  Dove Weed	1	4	
Stillingia pancidentata  Mojave Stillingia	0		
Onagraceae - Evening Primrose Family <u>Camissonia boothii</u> Woody Bottlewasher	(		<b>.</b>
Polemoniaceae - Phlox Family <u>Eriastrum densifolium</u> Blue Mantle	0	ir	
Polygonaceae - Buckwheat Family  Eriogonum plumatella  Flat-Top	1		
Eriogonum mohavense Mohave Buckwheat	1		
Olanaceae - Nightshade Family  Lycium andersonii  Desert Tomato			0
Lycium cooperi Peach Thorn	0		0
Zygophyllaceae - Caltrop Family  Larrea tridentata  Creosote Bush			С
MOCOTYLEDONES			
Agavaceae - Agave Family <u>Yucca brevifolia</u> Joshua Tree	F		
Poaceae - Grass Family  *Bromus rubens  Red Brome	0	F	С
*Bromus tectorum  Downy Brome	0	С	С

L D 1 Oryzopsis hymenoides Indian Ricegrass 1 Poa scabrella Pine Bluegrass Schismus barbatus Mediterranean Grass Stipa speciosa Desert Needlegrass

### VERTEBRATE SPECIES OBSERVED ON-SITE AND REPORTED IN THE AREA (a)

### Scientific Name (Amphibians & Reptiles)

Common Name

Dipsosaurus dorsalis Cnemidophorous tigris Callisaurus draconoides Crotaphytus collaris Uma scoparia Crotaphytus wislizenii Gerrhonotus multicarinatus Uta stansburiana Gopherus agassizi Crotalus viridis Crotalus cerastes Tantilla planiceps Bufo boreas

Xantusia vigilis

Eremophila alspestris (Avifauna) Corvus corax Cathartes aura Lanius Iudovicianus <u>Falco sparverius</u> Geococcyx californianus Lophortyx californicus Buteo jamaicensis Accipter cooperii Hylocichla guttata Dendroica auduboni Chamaea fasciata Amphispiza belli Icterus parisorum Tyto alba Zena idura macroura Taxostoma lecontei Gymnorhinus cyanocephala Camphylothynchus brunneicapillum Hesperiphona vespertina

Bombycilla cedrorum

Euphagus cyanocephalos

Sturnus vulgaris

Columbia livia

Hirundo rustica

Elanus leucurus

Passer domesticus

Sturnella neglecta

Minus polyglottos

Desert iguana Western whiptail (observed) Zebra-tailed lizard Collared lizard Fringe-toed lizard Long-nose leopard lizard Southern alligator light Side-blotched lizard (observed) Desert tortoise Western rattlestake Sidewinder Black-headed snake Common total Desert night izard

Horned lank (observed) Common raven (observed) Turkey vulture (observed) Loggerhead shrike (observed) American kestrel (observed) Roadrunner (observed) California quail Red-tailed hawk (observed) Cooper's hawk Hermit thrush Audubon warbler Wrentit Sage sparrow Scott's oriole Barn owl (pellets) Mourning dove (observed) LeConte's thrasher (observed) Pinyon jay Cactus wren (observed) Evening grosbeak Cedar waxwing Starling (observed) Rock dove (observed) Barn swallow Brewer's blackbird Black shouldered kite House sparrow (observed) Western meadowlark (observed) Mockingbird (observed)

### Scientific Name (Mammals)

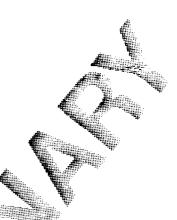
Dipodomys deserti Neotoma fuscipes Sylvilagus audubonii Perognathus in gimembris Reithrodon amys megalotis Sylvilagus bachmani

Perognathus californicas
Taxidea taxus
Urocyon cinereoargenteus
Canis latrans
Felis domesticus
Canis domesticus

### Common Name

Desert kangaroo rat
Dusky-footed woodrate
Audubon's cottontail (observed)
Little pocket mouse
Western harvest mouse
Brush rabbit
Black-tail jackrabbit (observed)
California mouse
Ringtail badger
Grey fox
Coyote (observed)
Feral cat (observed)
Feral dog (observed)

(a) Species not listed as observed have been reported in the Antelope Valley area Department of Transportation - Federal Aviation Administration Draft EIS - Palmdale International Airport - January 1978.)



### APPENDIX II

# CORRESPONDENCE RECEIVED DURING PREPARATION OF DRAFT ENVIRONMENTAL IMPACT DOCUMENTS

### Section A

Comments Received in Response to Notice of Intent and Notice of Preparation

### DEPARTMENT OF TRANSPORTATION

DIVISION OF AERONAUTICS 20 "N" STREET CRAMENTO, CA 95814 (916) 322-3090



September 19, 1984

RECOUVED

OCT 1 ECH

PRO-PAD

MSgt. Riley Black Department of Air Force 146th Tactical Airlift Wing \$030 Balboa Boulevard Van Nuys, CA 91409

Dear Sergeant Black:

Department of Air Force's NOP for 146th Tactical Airlift Wing National Guard Van Nuys, Base Relocation EIR-EIS, SCH #84080104

Upon review of subject NOP, specific comments are difficult to provide at this stage until the final location of the Air National Guard Wing is determined. When this decision is made, consideration should be given to the issues of noise and safety from increased aircraft activities resulting from the relocation of the Wing.

Thank you for the opportunity of reviewing and commenting on this NOP.

Sincerely,

JACK D. KEMNERLY, Acting Chief Division of Arronautics

Earl A. Tucker, Chief Air Transportation



### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

**REGION IX** 

215 Fremont Street
San Francisco, Ca. 94105

Mr. Don Williams ANGSL/DEV Andrews AFB, MD 20331

APR 1 9 1984

Dear. Mr. Williams:

The Environmental Protection Agency (EPA) has reviewed the Notice of Intent for the project titled RELOCATION OF THE 146 TACTICAL AIRLIFT WING FROM VAN NUYS AIRPORT TO NAS POINT MUGU, CALIFORNIA.

Our review is based on the Council On Environmental Quality (CEQ) Regulations (40 CFR Parts 1500-1508). We have the enclosed comments to offer at this time.

We appreciate the opportunity to comment on the proposed project. Please send three copies of the Draft Environmental Impact Statement (DEIS) to this office at the same time it is officially filed with our Washington, D.C. office. We also request notification of any public hearings to be held on this project. If you have any questions, please contact me at (415) 974-8188 or FTS 454-8188.

Sincerely yours,

Loretta Kalın Barsamian, Chief

EIS Review Section

Enclosure

### Water Quality Comments

For each alternative the DEIS should:

- 1. Demonstrate the proposed project's consistency with Executive Order 11988 titled "Floodplain Management," dated May 24, 1977.
- 2. Completely describe current drainage patterns in the project locale.
- 3. Assess how altering drainage patterns and characteristics will affect drainage hydrology, surface runoff, erosion potential, soils, vegetation, and therefore water quality.
- 4. Identify any project impacts on riparian (in stream) habitats or conditions (such as changes in substrate, direction of stream flow or sediment levels).
- 5. Evaluate the potential for increased toxicity in the stream due to either discharge to the streams or runoff from surrounding areas.
- 6. Discuss the project's conformity with state and local water quality management plans and rederal-state water quality standards.
- 7. Identify appropriate mitigation measures to protect water quality both during and after project construction.

### 404(b) Permit Comments

The Los Angeles District Office of the U.S. Army Corps of Engineers should be contacted to determine the need for a Section 404 discharge permit for any portion of the proposed project. If a permit is required, EPA will review the project for compliance with rederal Guidelines for Specification of Disposal Sites for Dredged or Fill Material (40 CFR 230), promulgated pursuant to Section 404(b)(l) of the Clean Water Act. Our evaluation would focus on the maintenance of water quality and the protection of wetlands, fishery and wildlife resources. If applicable, the results of further study should indicate the amount of dredging required, potential disposal sites, types of fill material to be utilized, and quantities to be discharged into waters and wetlands that fall under Section 404 jurisdiction.

### Air Quality Comments

For each alternate location (Van Nuys, Pt. Mugu NAS, Norton AFB, and Palmdale), the DEIS should:

- Describe present air quality in terms of all pollutants addressed by the National Ambient Air Quaity Standards (NAAOS): carbon monoxide, nitrogen dioxide, sulfur oxides, ozone, hydrocarbons, total suspended particulates, and lead. Ambient levels should be compared with the NAAOS, and the number of violations in recent years indicated. It should be noted in the DEIS that each location is in an area designated as a Nonattainment Area for one or more of the pollutants listed above.
- 2. Describe the aircraft operations that are expected to occur in the foreseeable future. The description should include the number and type(s) of aircraft as well as the expected frequency of each kind of operation.
- 3. Describe the air pollutant emissions that will result from aircraft operations. Please refer to EPA publication AP-42: Compilation of Air Pollutant Emission Factors.
- 4. Describe the impact of those aircraft emissions upon ambient air quality in terms of all pollutants listed above. Resulting ambient air quality levels should be compared with the NAAOS, and the number of expected violations specified.

### LOS ANGELES COUNTY FLOOD CONTROL DISTRICT

Elect	SUBDIVISION REPORT
E.L.	File No. 2-15.311 2-15.313 1.21
	ESR for 140 to Todical Aulitus
Mis	T Riley Black Nir Ferce : Air Notion Gound, Van Nors, Base Role T Riley Black
146 °	Bollow Block Hung Assignment No. 220
	New 5, Ca. 91403 This area is nutside the bounderies of the Flood Control District and not writer its jurisdiction.
	The Firm' Control District has no requirements for this middivision/application.
<del></del> ;	The mubilivision/site is reasonably free of flord heard from as for charmels and streems, but any be subject to local flood heard. Refer to the report of the City/County Degineer concerning local drainage.
4.	Printions of the subdivision/site lying in and adjacent to ( ) steep hillsides, ( ) natural entercourses. ( ) are subject to fixed hazard believe of ( ) tidel/wave action, ( ) overflow, ( ) erosion, ( ) midflow and/or deposition of debris. Suffer to the report of the City/County Engineer concerning local drainings requirements.
* *	This project will not significantly affect the environment as for as the Biotelet's interests are apparent.
6.	Place a note of flood hexard in the final sup/press of waiver and majorit organization to assure these limits.
<sup>7.</sup>	Prior to recordstion of the final sup/grant of valver, adequate engineering documentation dust tem instanted showing that building situe are evaluable and are free of flood husbrd.
<b></b> •.	Provide a draining concept prior to approval of the tentative map. Buffighest information must be authited to the District showing the extent of the draining problem and proposed district.
<b></b> •.	Provide improvements to eliminate the flood heard. Improvements may include ( ) much drains and/or channels, ( ) debris control facilities, ( ) webicular access to attractures; )
10.	Dedicate for title/an esessions/future esessions to the District/County of LA./City of
n.	Prov on the final map the ficed Control District's right of the Bar Bar
12.	Approval of the is recommend subject to conditions noted herein or show at the lightened map.
13.	The removalation of this map will not unreasonably finistions with the free and complete exercise of the second light by the District.
14.	The is unmatisfactory.
15.	The subdivision/site is in Some from particular flood freumance date Maps.
0	
Comments:	
	automotion malation to the above comments may be obtained by contacting:

Information relative to the above comments may be obtained by contacting:

Engineering Investigator 

Telephone (2124-36-4324

Approved by 

Dave Lopment Regulation Section

### ICE OF PLANNING AND RESEARCH

ENTH STREET MENTO, CA 95814



DATE: July 30, 1984

TO: Reviewing Agencies

FROM: John B. Ohanian

Chief Deputy Director

RE: Department of Air Force's NOP for

146th Tactical Airlift Wing National Guard, Van News Base Relocation

EIR-EIS, SCH #84080104

Attached for your comments is the Department of Air Force's Notice of Preparation of a draft Environmental Impact Report (EIR) for 186th Nactical Airlift Wing, Air National Guard, Van Nuys, Base Relocation EIR\_EIS.

Responsible agencies must transmit their concerns and comments on the scope and content of the EIR, focusing on specific information related to their own statutory responsibility, within 30 days of receipt of this notice. We encourage commenting agencies to respond to this notice and express their concerns early in the environmental review process.

Please direct your comments to:

MSGT Riley Black
Department of Air Force
146th Tactical Airlift Mng, 8030 Balboa Blvd.
Van Nuys, CA 91409

with a copy to the Office of Planning and Research. Please refer to the SCH number noted above in all correspondence concerning this project.

If you have any questions about the review process, call Chris Goggin at 916/445-0613.

**Attachments** 

cc: MSGT Riley Black

### DISTRIBUTION LIST FOR SOR # 84080104

3 - Sent by Lead Agency	X - Sent by Clearinghouse
Anne Gernghty Air Resources Board 1102 Q Street Sacramento, CA 95814 916/322-6161	Bill Murphy Dept. of Housing & Community Dev't. 921 - 10th Street, 5th Floor Sacramento, CA 95814 916/323-6170
Barbara Elerbow Dept. of Boating & Waterways 1629 S Street Sacramento, CA 95814 916/323-9488	Loretta Allen Rative American Reritage Comm. 915 Capitol Mall, Room 288 Sacramento, CA 95814 916/322-7791
Gary Bolloway California Coastal Comm. 631 Howard Street, 4th Floor San Francisco, CA 94105 415/543-8555	Nick del Cioppo Office of Historic Preservation 1050 20th Street Secremento, Ca 85814 916/445-8006
Sheri McParland California Energy Commission 1516 Nighth Street, Rs. 200 Sacramento, CA 95814 916/324-3222	James M. Doyle Dept. of Parks and Recreation P.O. Box 2390 Sacramento, Ca 96811 916/324-8421
Spyridon Sideris Caltrans - Division of Aeronautics 1120 N Street Sacramento, CA 96814 918/322-9966	Public Dillities Commission 350 McLilities Street Sad Princisco, CA 94102 415/857-3398
Mary Relly Caltrans - Planning 1120 N Street Sacramento, CA 96814 916/323-7222	Public Works Board 1025 P Street, 4th Ploor Sacramento, CA 95814 916/445-5332
Dennia O'Bryant Dept. of Conservation 1416 Ninth Street, Rocal 1354 Sacramento, CA 95814 916/322-5873	Hel Schwartz Reclamation Board 1416 Ninth Street Sacramento, CA 95814 916/445-2458
Div. of Mane and Geology  Div. of Oil and Leaf  Land Rescurces Protect. Unit	Robert Baths S.F. Bay Conservation & D-v't. Comm. 30 Van Ness Avenue, Room 2011 San Francisco, CA 94102 415/557-3686
Robers Tharratt Dept: of Fish and Game 1445 Ninta Street Sacresento, CA 85814	Peggy Jenkins Solid Waste Management Board 1020 Ninth Street, Room 300 Sacramento, CA 95814 916/322-9543
Barry Krade Dept. of Food and Agriculture 1220 N Street Sagramento, CA 95814 916/322-1992	Ted Pukushima State Lands Commission 1907 - 13th Street Sacramento, CA 95814 916/322-7813
Dean Lucke Dept. of Porestry 1416 Ninth Street, Rm. 1506-17 Sacramento, CA 95814 916/322-2996	Een Pellows Dept. of Water Resources 1416 Ninth Street Sacramento, Ca 95814 916/445-7416
James Rargrove Dept. of General Services 1125 Tenth Street Sacramento, CA 86814 916/324-0209	O ———
Rarvey Collias Dept. of Realth 714 P Street, Room 430 Sacramento, CA 95814 216/322-2308	0

	District Contacts		Pish and Game - Regional Offices
0	Don Constock Department of Transportation District 1 1656 Union Street Eureka, CA 96501 707/442-6761	0	A. Maylor, Regional Manager Department of Pish and Game 627 Cypress Redding, CA 96001 916/246-6274
	Michelle Gallagher Department of Transportation District 2 1657 Riverside Drive Bedding, CA 96001 916/246-6404	0	P. Jensen, Regional Manager Department of Pish and Game 1701 Mimbus Road, Suite A Rancho Cordova, CA 25670 816/355-0622
0	Brian J. Smith Department of Transportation District 3 703 B Street Marysville, CA 96901 916/874-4277	0	B. Runter, Regional Manager Department of Plan and Game Yountville Pacility, Bldg. C Yountville, CA 84550 707/944-4460
0	Mars Helandry Department of Transportation District 4 P.O. Hos 3366, Rincon Annex San Francisco, CA 94119 415/557-1887	0	G. Robin, Regional Manager Department of Fish and Gene 1234 East Diam Avenue Branco, CA 18728 Service-3761
0	Jerry Laurer Department of Transportation District 5 50 Higuera Street San Luis Obispo, CA 83401 805/549-3114	Ø	Pred 3. Worthley Jr., Reg. Manager Copartment of Pish and Game 245 Sept Broadway Long Beach, CA 90802 213/590-6113
0	Mert Parlier Department of Transportation District 6 P.O. Box 12516 Presso, CA 93778 209/488-4088	O	Rolf B. Mall Marine Resources Region 245 Vest Brondway Long Beach, CA 90802 213/580-5155
$\bigotimes$	Wayne Ballentine Department of Transportation District 7 120 Spring Street Los Angeles, 53 213/620-5335	0	State Water Resources Control Board  Joan Jurancich State Water Resources Control Board Division of Water Quality P.O. Box 100, Sacramento, CA 95801
$\bigotimes$	Robert Pole Department of Transportation District 8 247 Sept third Street Sas beganding, CA 92403	0	918/322-3413  Jerry Johns State Water Resources Control Board Delta Unit 2125 19th St., Sacramento, CA 95818 P.O. Box 100, Sacramento, CA 95801
0	Tom Payak Department of Transportation District 9 500 South Wain Street Bishop, CA 94514 714/873-8411	0	Al Yang State Water Resources Control Board Division of Water Rights 901 P Street Sacramento, CA 95814 916/324-5716
0	John Gagliano Department of Transportation District 10 P.O. Box 2048 Stockton, CA \$5201	$\bigotimes$	Regional Vater Quality Control Bourd  Region 6 City Victorville  4 LGS Angeles
0	Jim Cheshire Department of Transportation District 11 2029 Juan Street San Diego, CA 62138 714/237-6755		4 åss ungeles

#### DEPARTMENT OF TRANSPORTATION

DISTRICT 6, P.O. BOX 231 SAN EEPNARDING, CALIFORNIA 92402

July 31, 1984



NOP-146th Tactical Airlift Wing Relocation 08-SRd-30-31.63

MSGT Riley Black Public Affairs Office 146th Tractical Airlift Wing 8030 Balboa Boulevard Van Muys, CA 91409

Dear MSGT Black:

This is in response to the Notice of Preparation of a Draft Environmental Impact Report for the 146th Tactical Airlift Wing Pelocation. We would appreciate the opportunity to review and comment on the proposed DEIR in order to evaluate possible impacts to the transportation system, particularly adopted State Route 30 freeway alignment east of Norton Airforce Base and on Interstate Route 10 which provides primary access to Norton AIR and Tippecanoe Avenue.

Consideration should be given to the cumulative effects that the relocation will have on the transportation system from a "worst case" viewpoint. Discussion of the impacts to the transportation system should include traffic growth, traffic safety, drainage, and those associated with the construction, maintenance, and operation of any anticipated highway improvements. Mitigation for traffic impacts should consider the use of carpooling/vanpooling, public transit, and accommodations for both pedestrians and bicycles. Mitigation may involve designation of a rideshare coordinator to encourage utilization of car/van pools and public transportation. Costs related to any transportation improvements, potential for funding and sources of funds should be discussed.

Should any work be required within state highway right of way, Caltrans would be a responsible agency and may require that certain mitigation measures be provided as a condition of permit issuance.

We urge early and continuous liaison with Caltrans on proposed plans as they affect state highways.

If you have any questions, please contact Richard A. Dennis at (714) 383-4165.

Very truly yours,

R. G. POTE

Chief, Transportation Planning

Branch A (Planning)

10.131

### DEPARTMENT OF TRANSPORTATION INSTRICT 7, P.O. BOX 2304, LOS ANGELES POOST

(213) 620-5335

August 2, 1984

Msgt Riley Black Public Affairs Office 146th Tactical Airlift Wing 8030 Balboa Blvd. Van Nuys, CA 91409



Notice of Preparation
Department of the Air Force

Dear Msgt Black:

We have received the Notice of Preparation for the 146th Tactical Airlift Wing's Base Relocation EIR/EIS. At this time we cannot determine if CALTRANS will be a responsible agency for this project. Any encroachments on to CALTRANS right-of-way for signing, signalization, ramp/interchange improvements, etc., will require a permit from this agency. The proposed environmental document should review and evaluate the base relocation's impacts upon the operation of State transportation facilities, and the measures needed to mitigate them.

Thank you for this opportunity to comment. For additional information contact Kreig Larson at (213) 620-2819.

Very truly yours,

W. B. BALLANTINE, Chief

Environmental Planning Branch

### 'UBLIC WORKS AGENCY

# county of ventura

Director Arthur E. Goulet

anager — Administrative Services pul W. Ruffin

August 2, 1984

Deputy Directors
Ron Brazill
Real Property Services
Al F. Knuth
Transportation
T. M. Morgan
Engineering Services
G. J. Nowak

Flood Control/Water Resources

MSgt. Riley Black Public Affairs Office 146th Tactical Airlift Wing 8030 Balboa Boulevard Van Nuys, CA 91409

Subject: VAN NUYS BASE RELOCATION EIR/EIS

Gentlemen:

By letter dated July 23, 1984 you requested information relating to the potential relocation of the Van Nuys base to one of three potential sites, one of which is located in Ventura County for purposes relating to an EIR/EIS. Our comments are as follows.

- 1. The commment submitted below represents the interests of only the Ventura County Flood Control District.
- 2. Mugu Drain, a channel under the jurisdiction of the Flood Control District, passes through the property in a north-south direction. We presently consider adjacent land as subject to flood hazard.

Information indicating the flood plain of this channel and any impacts resulting from this activity should be contained in the EIR/EIS. Witigating measures should be developed for any adverse impacts:

Consideration should be given to not only onsite impacts, but also offsite impacts to edjacent land.

If you have any questions on the above, feel free to contact this office.

Very truly yours,

G. J. Nowak, Deputy Director of Public Works Flood Control and Water Resources Department

W. G. Waydon, Senior Engineer

.

WGH/tb cc: Rich Guske

### DEPARTMENT OF HEALTH SERVICES

2151 BERKELEY WAY BERKELEY, CA 94704 415/540-2665



August 6, 1984

MSGT Riley Black Public Affairs Office 146th Tactical Airlift Wing 8030 Balboa Boulevard Van Nuys, California 91409

SUBJECT: Notice of Preparation for 146th Tactical Airlift Wing, Air National Guard, Van Nuys, Base Relocation EIR/EIS

The Department has reviewed the subject environmental document and offers the following comments.

Enclosed for your information is a document prepared by the Noise Control Program entitled, "Guidelines for Noise Study Reports ...", which indicates the type of information the Department considers important in EIRs.

Specifically, the EIR should estimate the number of residences likely to be affected by noise from the addition of 74 operations daily (37 departures and arrivals) at each of the three relocation sites. Single event noise levels for the operations at typical residential sites should be estimated. The improvement, if any, at Van Muys, should be described as well.

If you have any questions or need further information concerning these comments, please contact Dr. Jerome Lukas of the Noise Control Program, Office of Local Environmental Health Programs, at 2151 Berkeley Way, Room No. 613, Berkeley, California 1470 415/540-2665.

Stuart E. Richardson, Jr., R.S., Chief Office of Local Environmental Health Programs

Julie dn

Serior Psychoacoustician NOISE CONTROL PROGRAM

Enclosure

cc: Environmental Health Division

State Clearinghouse

### Guidelines for Noise Study Reports as Part of Environmental Impact Reports

California Office of Noise Control

California Department of Health Services 2151 Berkeley Way Berkeley, California 94704

May 1982

Because complaints about environmental noise are so frequent, the Office of Noise Control recommends that every project with a potential for increasing environmental noise levels or which may be affected by existing or future noise sources should have a Noise Study Report. This report assesses how noise levels associated with the project may affect people. The information contained in the Noise Study Report should be summarized in the Environmental Impact Report or Environmental Impact Statement, and kept on file by the lead agency for review by those with a specific interest in noise.

The attached is designed to help those who prepare Noise Study Reports and Environmental Impact Reports and reviewers of Environmental Impact Reports. Because there are so many different combinations of noise sources and receivers (people impacted by those sources), it is virtually impossible to develop guidelines that cover all situations. Nevertheless, the guidelines should help to bring some consistency to the way noise information is presented in environmental documents.

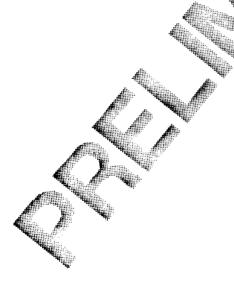
### Suggested Contents of a Noise Study Report

- I. A brief description of the project in terms of its effect on the noise environment and a description of the existing noise environment and its impact upon the project (homes near a freeway, for example).
- II. Two scale maps -- one showing the existing setting and the proposed project with adjacent land uses, receptors, and noise sources identified, and the second map showing the future condition (use a time span of no less than 10 years, unless the project's life span is less) with the proposed project and proposed land uses, receptors, and noise sources identified.
- III. A detailed survey of the existing noise environment.
  - A. The noise survey should encompass the proposed project area and must include any noise sensitive receptors, both near and far. The survey should establish the existing ambient noise level which may then be used to evaluate compliance of the proposed project with applicable noise standards. The standards should be local (city, county) but in their absence state or federal standards may be used The rationale for the selection of noise survey sites should be included in the report.
  - B. The survey should cover the time periods when the noise environment may be affected by the proposed project.
  - C. The survey should encompass enough days to be representative of the existing "normal" noise environment. Discussion of the similarity or dissimilarity of the noise environment during the survey period with that during other times of the year should be included.
  - D. For the time periods measured, the reported noise data should include the  $L_{eq}$ ,  $L_1$ ,  $L_{10}$ ,  $L_{50}$ ,  $L_{90}$ , and identification of typical noise levels emitted by existing sources. If day and night measurements are made, report the  $L_{dn}$  also.  $L_{dn}$  is approximately equal to CNEL either descriptor may be used. It is imperative that the descriptor conform to that used in the appropriate standard.
  - E. Summarize the present environment by providing a noise contour map showing lines of equal poise level in 5 dB steps, extending down to  $L_{dn} = 60$ . In quiet areas lower contours should be shown also.
  - F. Identify the noise measurement equipment used in the survey by manufacturer, type, and date of last calibration.
- IV. A discription of the future noise environment for each project alternative. The scope of the analysis and the metrics used will depend on the type of project, but as a minimum the following information must be provided:
  - A. Discussion of the type of noise sources and their proximity to potentially impacted areas.
  - B. Operations/activity data:
    - 1. Average daily level of activity (traffic volume, flights per day, hours on per day, etc.).
    - 2. Distribution of activity over day and nighttime periods, days of the week, and seasonal variations.
    - 3. Composition of noise sources (% trucks, aircraft fleet mix, machinery type, etc.).

# Summarization of Noise Study Reports in Environmental Impact Reports or Statements

Information included in the Environmental Impact Report or Statement should be a summary of the noise study. The following information must be included:

- A. Maps showing the existing setting and the proposed project with adjacent land uses and noise sources identified. Pertinent distances should be noted.
- B. A description of the existing noise environment.
- C. The change in the noise environment for each project alternative.
- D. A discussion of the impacts for the alternatives.
- E. A discussion of the compatibility of the project with the applicable Noise Element of the General Plan or the most applicable noise laws or ordinances.
- F. A discussion of mitigation measures, clearly identifying the locations and number of people affected when mitigation is not feasible.
- G. Statements of: (1) where to obtain a copy of the Noise Study Report from which the information was taken (or the Noise Study Report may be included as an appendix, and (2) the name of the consultant who conducted the Noise Study if it was not conducted by the author of the Environmental Impact Report.



LOS ARRESTS COUNTY DEPARTMENT OF REGIONAL PLANNING

320 West Temple Street California 90012 974-6401

> Norman Murdoch **Planning Director**



Master Sergeant Riley Black Assistant Public Affairs Officer 146th Tactical Airlift Wing Air National Guard 8030 Balboa Blvd.

Dear Sergeant Black:

Los Angeles, CA 91404

August 6, 1984

Thank you for the opportunity to provide easy input into the preparation of the EIR/EIS for the relocation af your operations from the Van Nuys Airport. One of the three sites under consideration—Air Force Plant #42—is within the jurisdiction of the County of Los Angeles. We are turnelly preparing an Areawide General Plan for the Antelope wilky and are certainly interested in any proposed projects with the area--especially one as significant as yours.

Based upon the description of pour proposed relocation, as contained, in the July 28, 1984 latter from The Planning Group, there are two areas of concern that we suggest be discussed in the environmental document: traffic and noise. The increase in local vehicular traffic may necessitate improvements in streets, highways and traffic flow controls. Additional air traffic may not only change noise patterns on its own, but may also require a change in air traffic/noise patterns of existing Plant 42 operations. It is important that "build out" projections be considered in these impact assessments. The report should discuss potential urrounding land uses, including the Palmdale International Airport.

We will be glad to weview your draft document -- thanks again for the opportunity to comment.

Very truly yours

DEPARTMENT OF REGIONAL PLANNING Norman Murdoch, Planning Director

Lee Stark, Section Head Impact Analysis Section

LS:mhb

cc: Eugene Grigsby, The Planning Group

July 1983. They result in a limitation of the scope of the rule from the proposed

version published earlier.

1. The rule now specifies that if there is a project proposed to be placed on farmland with federal assistance to a landowner or other nonfederal party, the federal agency may not refuse to grant such assistance to the project based on the Act or the rule. Section 1547(a) of the Act states that the Act "does not authorize the Federal Government in any way to regulate the use of private or nonfederal land." Nor does the Act provide authority for the Federal Government to withhold assistance to a project solely because it would convert farmland to nonagricultural uses.

2. The rule now specifies that if there is "prime farmland" that a state or local government has designated, through zoning or planning, for commercial, industrial or residential use that is not intended at the same time to protect farmland, this land will not be covered by the Act, since it will be deemed to be "committed to urban development" and thus outside the Act's definition of "prime farmland" subject to the Act.

3. The rule makes it clear that activities of the Federal Government to issue permits or licenses on private or nonfederal lands or approve public utility rates are not "federal programs" within the definition provided in the Act, and thus neither the Act nor the rule will apply to these activities of federal agencies.

The following are other important changes to the proposed rule. They deal with technical features of the rule itself.

1. The number of land evaluation criteria has been reduced from five to one, and the number of site assessment criteria has been reduced from 16 to 12. Site assessment criteria numbers 5 (special siting requirements) and 8 (alternatives having less relative value for agricultural production) in the proposed rule have been shifted from the criteria to the guidelines to evaluate alternative sites. Criterion number 7 (compatibility with comprehensive development plans) now has been incorporated in criterion number 4 of the rule.

2. The site assessment criteria have been rewritten with additional guidance, consistent with the comments and findings in field tests on 27 sites in seven counties, to clarify their meaning and to make them more specific.

3. To respond to criticism by many commenters that all site assessment criteria did not deserve equal weight, the rule now assigns different weights to the various criteria. Agencies are still free to change the weighting for their own use but a rulemaking procedure in

consultation with the Department is recommended.

4. To assist agencies in knowing which project sites call for exploration of alternatives, a point score of 160 has been established in the rule as the threshold for considering additional alternative actions, sites, or designs.

5. Agencies will be provided with a Farmland Conversion Impact Rating Form (AD-1006) on which they will request determinations from the Soil Conservation Service (SCS) of whether proposed sites are subject to the Act. Upon request, SCS will furnish a score for a site's relative value as farmland. The agencies will then compute for themselves the site assessment criteria acores.

6. The rule now encourages a procedure to make farmland protection evaluations part of an agency's review under the National Environmental Policy Act (NEPA).

7. In the case of linear or corridor type projects, such as utilities, highways, and railroads, the criteria and guidelines are using them have been modified to be

more appropriate.

8. A number of definitions have been added in § 658.2 of the rails. These include definitions for "land aiready in or committed to urban development or water storage." "construction or improvement projects beyond the planning stage." "private programs to protect farmland." "site," "unit of local government," and "state or local government programs to protect farmland." The definition of "federal program" has been expanded to explain what the definition does not include as provided in section 1540(c)(4) of the Act.

9. The rule has been modified to require that SCS complete the land evaluation within 45 calendar days after raceiving a request for assistance on a Farmland Conversion Impact Rating

Form (AD-1006).

LESA) systems ether to make their evaluations. In locations where there is no LESA systems in place, agencies use them to make their evaluations. In locations where there is no LESA system in place, agencies would always use the criteria in this rule.

11. The prohibitions contained in the Act against using the Act for federal regulation of land uses or as a basis for legal action have both been incorporated in § 658.3 of the rule.

12. The technical assistance section, § 658.6. has been shortened to delete two unnecessary subsections and

directions, including the statement that the Department "will encourage federal agencies to protect farmland from unnecessary and irreversible conversion to nonagricultural uses." The Act does not assign the Department such a role toward other federal agencies.

#### General Issues Raised by the Comments

1. Can Farmland Protection Policy Act Analysis Be Performed as Part of the NEPA Process?

Responses from the U.S. Department of Transportation. Commerce and Energy, the Washington Legal Foundation, National Association of Home Builders, eight state highway or transportation agencies and others maintained that existing National evironmental Policy Act (NEPA) procedures are adequate for considering the effects of federal actions on remland or that farmland protection should be integrated into the individual agencies' procedures for meeting NEPA environmental or other study requirements, thus eliminating any need for additional rules.

Prior to the enactment of the Act. the Council on Environmental Quality (CEQ) was already requiring federal agencies to assess the direct and indirect effects of their proposed actions on prime and unique agricultural lands. This requirement was issued in a memorandum dated August 11, 1980, from the CEQ Chairman to Heads of Agencies.

The memorandum cites 11 subsections of the Regulations for Implementing the Procedural Provisions of the National Environmental Policy Act, 40 CFR Part 1500 et seq., where the regulations apply to prime and unique agricultural lands. The CEQ memorandum states that when an agency begins planning any action, it should in the development of alternative actions, assess whether the alternatives will affect prime or unique agricultural lands and identifies these lands as those defined in 7 CFR 657.5. The NEPA regulations leave to the individual agencies the determination of procedures to be used in assessing these effects. Agencies are permitted in 40 CFR 1500.4(p) to establish program exclusions that categorically remove certain projects or actions from consideration under NEPA (categorical exclusions).

The FPPA, which was enacted on December 22, 1981, requires USDA to develop, in cooperation with other federal agencies, criteria for identifying the effects of federal programs on the conversion of farmland to nonagricultural uses. These criteria

uld be appropriate for use by individual agencies in carrying out their sponsibilities under the NEPA ulations, and agencies are touraged to apply these criteria as part of the NEPA process. However, FPPA imposes a separate responsibility the agencies which may not always discharged through compliance with the NEPA regulations, since the agencies' NEPA regulations may lude certain categories of projects n NEPA which may not be excludable under the FPPA. Guidance for compliance has been added to 3.4 of the rule.

2. Does the Rule Have Far-Reaching Economic or Environmental Impact?

he Irvine Company, the Department ransportation, the National Cattlemen's Association, and one private individual stated that the rule ld have far-reaching economic acts on the economy of a state or would result in a cost increase of \$100 million or more annually to consumers. vidual industries, federal, state or l government agencies, or geographic regions. Therefore, they maintained, it should have had a latory impact analysis pursuant to utive Order 12291. Similarly, the Natural Resources Defense Council. Consumers Union and others stated that ule must be subject to an onmental impact analysis under provisions of NEPA regulations because it is "a major federal action significantly ting the quality of the human onment'

me Department's position remains that the rule does not constitute a major action. The rule was extremely narrow effect in the form in which it was proposed on July 12, 1983. The rule published here is ever narrower in scome. It can affect only the ded ionmaking process of federal age lies when their own projects or those they assist would convert famuland to nonagricultural uses, ermore, in those cases where it still s, the rule, like the Act. is only procedural. It does not mandate that any project be changed. It merely requires es to examine impacts on and and consider alternatives. Neither the Act nor the rule would bar in agency from proceeding with its t or assisting if it decides, after ing the impact on farmland, that other factors outweigh the protection of gricultural land. Nor does the Act or e affect decisions of individuals. states, local governments or other ntities on projects converting farmland no federal assistance is involved.

3. Would an Agency's Decision to Reject a Proposed Site for a Project Based on FPPA (1) Interfere With Property Rights of Site Owners or (2) Regulate the Use of Private Nonfederal Land?

The National Association of Realtors and the National Association of Home Builders suggested that if an agency made an examination under the Act of the consequences of converting farmland at a particular site and then decided, as a result, to refuse to grant assistance to a project planned for that site, the decision would infringe on that landowner's property rights and thus violate section 1547(a) of the Act, which guarantees that the Act will not affect private property rights.

The landowner in such a situation does not have "property rights" affected. Except where Congress has established a right by entitlement to participate in a federal program and receive such benefits, and individual's access to assistance under federal programs is subject to conditions and restrictions imposed by other federal statutes. Thus, the landowner does not have a property right either to have his property chosen by the Federal Government as the site of a project or to obtain federal assistance for a project.

However, the Department has concluded that while dealed of project assistance on farmland does not affect a property right, such denial does constitute an interference with the use of private or nonfederal land. The fuil text of section 1547(a) of the Act states: This subtitle does not authorize the Federal Government in any way to regulate the use of private or nonfederal land, or in any way affect the property rights of owners of such land. Furthermore, the Act contains no suthority for an agency to deny assistance to a project solely because it would convert farmland to nonagricultural uses.

A farmer may desire to sell farmland acreage to a developer for construction at new homes, or to a unit of local government for construction of a sewer plant, either to occur with federal assistance. If federal assistance is denied to a developer or to the unit of local government, the sale of land anticipated by the farmer will probably not take place: the farmer will view the loss of the land sale as being a consequence of the Act's operation. Similarly, if an owner purchases farmland, retains it for years in expectation of eventually developing the land and then cannot obtain federal assistance for development when such assistance clearly would have been available but for the Act the result

would be an interference with the intended use of this land by operation of the Act.

In response to several comments recommending incorporation into the rule of a restatement of section 1547(a). this rule now contains a new § 658.3(c). In an attempt to clarify the limits of agency action under the Act, the rule adds to that restatement a provision that once a federal agency has identified and taken into account any adverse effects on farmland of the assistance requested and has developed alternative actions. and the landowner or nonfederal agency that has initiated the project has considered those effects and alternatives, the agency may not deny assistance to the project on the basis of the Act of this rate if the landowner or nonfederal agency wishes to proceed with the project on farmland.

4. What Responsibility Does the Act Give to the Department to Oversee Compliance With the Act by ail Agencies of the Federal Government?

In its comments, the American Familiand Trust stated that the Department has a role of "primary responsibility" in implementing the Act and that the rule should specify procedures by which the Department will assume that role. Comments from 10 state departments of agriculture, six local government agencies, the Association of Public Justice, the National Trust for Historic Preservation. as well as other organizations and three private individuals expressed similar thoughts. The comments specifically cited the lack of: Any requirement that federal agencies document their consideration of the effects of farmland conversions: any monitoring or enforcement mechanisms; and the lack of procedures for the Department's oversight of federal agencies' compliance activities. Also, some asserted that the Secretary is required to report anually to the Congress under section 1546 of the Act and that the rule should require other federal agencies to report data needed to the Department. However, other respondents, including the American Farm Bureau Federation. indicated that the role for the Department identified in the proposed rule is consistent with and supportive of efforts to protect farmland and that any further role would expand upon the authorities of the Act.

While one of Congress's findings. stated in the Act in section 1540(a)(6), is that the Department is the agency "primarily responsible for the implementation of federal policy with respect to United States farmlund." the

Act grants no express authority to the Secretary or the Department to devise enforcement or oversight procedures over other federal agencies. Nor does it assign the Department a role of encouraging other federal agencies to protect farmland. The Act is workable without giving any further role to the Department to oversee compliance with the Act by all the agencies of the Federal Government. Each agency is to be responsible for its own adherence to the mandate of the Act, and each agency could then be monitored as to its compliance with the Act by an appropriate request for such information by Congress, by another interested federal agency, or by members of the public. The Act does not assign the Department the role of enforcement. Section 1546 of the Act requires the Secretary to report to the Congress only one time. That requirement has been

5. Do Criteria in the Rule Properly Assess Effects of Federal Programs on Conversion of Farmlana?

Responses from the Rhode Island Department of Agriculture and the California Department of Transportation stated that the rule does not meet the requirements of the FPPA for the development of criteria to identify the effects of federal "programs" on the conversion of farmland. Rather, the rule addresses the worthiness of farmland for protection on a project-by-project basis.

The reference to federal "programs" in section 1541 has been interpreted in light of the definition contained in section 1540(c)(4), which states that a federal program means "activities or responsibilities" of a department or agency. Therefore, the Department has focused on the program activities or actions of federal agencies as the appropriate way to assess any advers effects of federal programs on larmland. Section 1542 requires each federal agency, with the assistance of the Department, to review current provisions of law, administrative rules and regulations, and policies and procedures and to propose actions to bring its programs, authorities and administrative activities into compliance with the purpose and policy of the FPPA. It is under this Section of the Act that the Department expects to be involved with the agencies in considering their program priorities or assessing the effects of their program rules and regulations on farmland Protection.

6. Has the Public Been Suitably Informed About the Rule?

In their comments, the Massachusetts Department of Agriculture and the American Farmland Trust suggested that public hearings on the rule be held before its publication.

This rule has been through an extensive public review and comment process. It is the Department's determination that such hearings would unduly delay promulgation of the rule and that the final rule accommodates the public comments to the extent possible.

The Colorado Department of Agriculture and the American Farmland Trust requested that the Department prepare and distribute a detailed handbook or manual on complying with the FPPA rule. The Natural Resource Defense Council, the National Farmers Union and others suggested that the Soil Conservation Service National Agricultural Land Evaluation and Site Assessment (LESA) System Handbook be cited as a reference in the final rule.

The Department believes that the rule itself, including this preamble, will resolve many of the concerns giving rise to these suggestions. If it appears necessary after the final rule has been in effect for 1 year, the Department will consider providing the requested handbook or manual. The SCS Handbook for the LESA system is now available from SCS offices.

#### Comments on \$ 558.1

Comments regarding § 658.1 were received from the Department of Transportation, four state agencies, and even organizations. The major concern expressed was that the rule and the Act. by requiring federal agencies to ensure that their programs are compatible, to the extent practicable, with "private programs and policies to protect farmland," would invite the obstruction federal projects by any small group of citizens styling themselves as such a "private program." These responses requested clarification of what is meant by "private programs." Other respondents requested clarification of what is meant by state and local government programs and policies to protect farmland.

As a result of these comments, the Department has now defined "private program" in § 658.2(e) of the rule and "state and local government programs and policies" in § 658.22(d) of the rule.

#### Comments on § 658.2

 Several parties commenting, including three state agencies, the California Chamber of Commerce. California Building Industry
Association. California Association of
Realtors. and the Wisconsin Land
Conservation Association proposed
different definitions of "farmland" from
that in the proposed rule.

Section 1540(c)(1) of the Act already contains a statutory definition of "farmland" for purposes of the Act and thus it must be followed in the rule.

2. The reference to 7 CFR 657.5 has been deleted from the definition of "farmland" because its inclusion would imply automatic concurrence by the Secretary of Agriculture in any determination made pursuant to that section by a state or local government identifying farmland of statewide or local imperiance. The Act, in section 1540 [2][1][C], calls for the Secretary to make his own determination, on a caseby-case basis, of whether the farmland determined by the state or local sovernment to be "of statewide or local menortance" should be considered farmland for purposes of the Act.

3. The Act, in defining "farmland" in section 1540(c)(1), states that "land already in or committed to urban development or water storage" is not "prime farmland" for purposes of the Act. This means that an agency need not consider the impact of a project on prime farmland which is either "already in" urban development or "committed to urban development."

The Department will treat prime farmland as "already in" urban development if the site meets a density standard of at least 30 structures per 40 acres. This is the standard that SCS has used in delineating "urban and built-up areas" on its County Base Maps which are kept in SCS field offices and updated every five years as part of the National Resource Inventory (NRI).

In addition, comments received from the California Cattlemen's Association. the California Chamber of Commerce. the California Association of Realtors and other groups advocated that "lands already in, committed, planned or zoned for other than an agricultural use by the state or any unit of local government" be exempt from the Act. The Department has concluded that if a state or local government has, by planning or zoning, designated the use of any tract of prime farmland for commercial or industrial use or residential use that is not intended at the same time to protect farmland, this action has thereby "committed" such land to "urban development," even though it may not currently be in urban uses. Thus, as this would be prime farmland "committed to urban development." a project on prime farmland that is so designated by local

tate planning or zoning would not re a federal agency's examination project's impact on farmland. nd use planning and zoning are ogatives of state and local enment, not the Federal nment. Section 1547(a) of the Act that the Federal Government may use the Act "in any way to regulate se of private or nonfederal land, or way affect the property rights of rs of such land. a federal agency were required by Act to assess the impacts of a t on prime farmland not yet in development but already gnated by the state or local ernment for urban development gh planning or zoning, the only

agency to weigh alternative sites would lessen the impact of the et on farmland. If the agency, on its assessment pursuant to the should then decide to refrain from ding its project on the proposed site. Id be declining itself to use the sed site for urban development. I local or state planning or zoning aireacy declared urban uses to be stable on the site. This would be an ion by the Federal Government in faction of land use planning of and local governments.

se of the requirement would be for

this reason, the rule now specifies, 180.2(a), that prime farmland nitted to urban development," that and excluded from the Act's stage, includes all such land zoned ently planned for a nonagricultural a state or unit of local roment.

The existence of a land use plan t. however, automatically be a or assigning land for purposes of Act and this rule to the status cribed by such a plan. A large r of units of local government ind use plans adopted many s ago for one or another purpose th have not been reviewed or d in a comprehensive way since on. Consequently, for land to be med the status provided for Hin a use plan. the plan must (1) have stended to be a comprehensive e plan for the area in question. have been expressly adopted or ewed in its entirety within the 10 eriod preceding proposed entation of the particular federal

Comments of the Edison Electric live suggested the rule state that the less not apply to federal activities agreements necessary for use or nancy of federal lands, or to lead service ratemaking.

Section 1540(c)(4) of the Act defines federal programs subject to the Act as those that undertake, finance or assist construction or improvement projects or those that acquire, manage or dispose of federal land or facilities. The Department has concluded that those carefully selected words were intended to exclude from the definition of "federal program." the grant of a permit or license. The Department also has concluded that this definition does not extend to federal regulatory agencies' actions in setting rates for utility service.

### Comments on § 658.3

Several comments relating to § 658.3 were received. Most of them requested that the rule provide exclusions or exemptions for specific kinds of projects or program actions. Some requested that definitions of some terms be included in the rule. Summaries of the comments and the Department response follow.

agencies, nine state agencies, and six organizations, objected to the June 22. 1982 date at which time agencies should begin complying with the FPPA. One comment asserted that the date of compliance should be the date of the final rule. Other comments asserted that agencies should not be required to comply with the provisions of the rule for projects that were undertaken prior to its issuance.

The Act, in section 1548, states that the provisions of the Act should become effective 6 months after its date of enactment, i.e., June 22 1982. However, that was not the actual date when agencies were in a position to consider the impacts of projects on farmland in compliance with section 1541(b) of the Act. To comply with that obligation under the Act, the criteria which this fale sets forth are a prerequisite to compliance. So the effective date for agencies to comply with section 1541(b) will be 30 days after publication of this rais in the Federal Register.

2. Comments from the Rural Electrification Administration.
Department of Transportation.
Department of Housing and Urban Development. Department of Energy, 12 state departments of highways or transportation, the Pacific Cas and Electric Company, and the Scil Conservation Society of America suggested that exemptions for certain kinds of projects should be granted in the rule. These include:

Categorical exclusions as referred to in

Farm-to-market highways or roads: Electric transmission lines: Projects that convert less than some minimum acreage of farmland, such as 10 acres; and

Construction of farm homes, storage buildings and livestock facilities.

The Act does not authorize the Secretary of Agriculture to grant exemptions, but specifies exemptions contained in section 1540(c)(4) and section 1547(b). However, the Act does not apply to construction of farmhouses, storage buildings, livestock holding facilities or any other structures applicable to the operations of a particular farm unit or units because such action does not convert farmland to nonagricultural uses.

3. Comments from the Department of Housing and Urban Development, the National Association of Home Builders. and others asserted that programs that merels provide federal guarantees for loans made between private parties with private funds, such as the mortgage surance programs of the Federal Housing Administration (FHA) and the mortgage guarantee program of the Veterans Administration (VA), are not covered by the Act since they do not entail "undertaking, financing or essisting construction or improvement projects." under section 1540(c)(4) of the Act

Insuring or guaranteeing loans for construction of housing or other structures under these programs is a form of financing or assistance. It thus is a federal action that may contribute to the unnecessary and irreversible conversion of farmland to nonagricultural uses, to the extent that such insurance or guarantees are relied upon for the construction to take place. Where a loan not for construction but for purchase of an existing house or other structure is guaranteed or insured. the proposed action would not convert farmland and therefore is not covered. by the Act.

However, since the Act does not provide any basis for denial of assistance solely because farmland is being converted, neither the Act nor this rule could operate to interfere with this form of financing or assistance once the agency had identified and taken into account any adverse effects on farmland and considered alternative actions, as required by the Act.

4. The Bureau of Land Management asserted that the FPFA would not apply to actions of the agency related to surface mining on lands containing leasable coal or phosphate and subject to the Surface Mining Contol and Reclamation Act of 1977, Pub. L. \$5-87.

Since that act presumes that farmland used for surface mining can be

reclaimed and reused for agriculture. there is no irreversible conversion to nonsericultural use and USDA concurs

with BLM's interpretation.

5. Section 1547(b) of the Act states that "none of the provisions or other requirements of this subtitle shall apply to the acquisition or use of farmland for national defense purposes." The U.S. Department of Transportation asserted that since the entire interstate highway system has been intended for defense purposes (see 23 U.S.C. 210) and since the Department of Defense consideraanother 12,000 miles of highways essential for defense purposes, these roads are exempt from the Act under section 1547(b).

The Department believes Congress intended acquisition of land for highways to be a major focus of the FPPA and does not believe Congress intended such an extensive number of highways to be exempt from the Act under the "national defense" exemption. It is doubtful that the evaluation required by the FPPA would result in halting construction of any addition to the interstate highway system specifically deemed necessary for national defense purposes. Presumably the national defense purpose of such a highway would override the importance of protecting farmland.

6. The National Park Service (NPS) asserted that NPS lands are exempt from the FPPA and that future acquisitions under the Land and Water Conservation Fund should be exempt.

The Department of Agriculture agrees that NPS lands acquired prior to the effective date of the final rule are not covered by the Act if used for the stated purpose, since the intent of both the Congress and the Administration for use of such lands is expressed in the legislation under which such lands were acquired. However, farmlands proposed for future acquisition under the Land and Water Conservation Fund or by other means of purchase should be evaluated as required by the Acti

7. Farmers Home Administration suggested that definitions are needed for the terms "planning stage" and lactive design" used in \$ 658.3(b)(2) of the

proposed rule.

The rule in \$ 658.2(c) now defines those terms.

8. The Rural Electrification Administration asserted that small electric and telephone projects and buried electric and telephone cables should be exempted from the analysis requirements of the Act as should service extensions to farms and projects that take place within road rights-of-

Buried utility lines that do not prevent farming operations over them would not be subject to the Act. Unless farming is not permitted over the buried lines or in the right-of-way, construction of such lines does not irreversibly convert farmland to nonagricultural uses. Likewise, projects built entirely within highway rights-of-way do not convert farmland.

9. Several comments recommended incorporating in the rule a restatement of section 1548 of the Act which prohibits use of the FPPA as a basis for legal action challenging a federal project that may affect farmland.

A statement reiterating section 1548 of the Act and applying it to the rule as well as the Act, has been added to ₫ 658.3 of the rule.

#### Comments on the Criteria § 658.4

The greatest number of comments received relate to \$ 658.4 of the proposed rule, which sets forth the criteria for evaluating the effects of proposed program actions on the conversion of farmland to nonagricultural uses. While there were a large number of comments received. they addressed only a few concerns. These are listed and discusted below.

1. Several responses, such as those from the Rural Electrification Administration, Farmers Home Administration, two state transportation departments, and the Pacific Gas and Electric Company asked that there be specific guidance for lederal agencies in applying the criteria to projects such a roads, pipelines, electric transmission lines, and water transmission facilities. These are often called "corridor

in the rule, the criteria and guidelines now have been modified to accommodate these linear or corridor-

type projects.

2. The Department of Housing and Urban Development, the Department of Energy, the Department of the Army. and two state agencies felt that SCS should be given only 30 days or less to respond to agency requests for assistance rather than 45 days. Others felt "a responsive" answer should be given within the 45-day period.

The 45-day period in the proposed rule did not specify whether the 45 days were "working" or "calendar days." In the Department's view, 45 calendar days is the period reasonably required to determine whether the proposed site is farmland and, if it is, to complete the Land Evaluation: In the rule, § 658.4(a) now makes the clarification that SCS is to give this response in 45 calendar days. Cooperative Soil Surveys are completed for an estimated 85 percent of

the Nation's farmland where proposed conversions are anticipated. Where these exist, the response should be made in less than 45 days. Now the rule states that if SCS fails to complete land evaluation within the 45-day period, and if further delay would interfere with construction activities, the agency should proceed as though the site were not farmland. The best assurance that the 45-day period will not delay an action is for the agency to request a determination as early as possible in the decisionmaking process.

3. A number of federal, state, and local government agencies. organizations, and individuals criticized criterion number 10 in the proposed rule. They argued that if the criterion took into account all of an owner's or developer's preproject investments in the site. such as engineering or echitectural studies, this might encourage the owner or developer to make as many expenditures as possible before the agency made its assessment of the site, in order to obtain the lowest possible score on this criterion, in view of this criticism and of the insertion of 658.3(c) to insure that federal assistance to a project could not be denied based on the Act or this rule. criterion number 10 now has been omitted.

4. Several comments were addressed to the site assessment criteria as a group. Comments from the Department of Energy, the Department of Transportation, the California Realtors Association and four other California based creanizations suggested that the site assessment criteria be dropped entirely from the rule. A greater number. including comments from federal, state and local agencies and organizations. complained that the indicators for scoring were too vague. The United States Postal Service and the Louisiana Department of Transportation and Development suggested that the criteria be used for general guidance but that there should be no scoring system.

The scoring system included in the critefia is taken from the Agricultural Land Evaluation and Site Assessment (LESA) system developed by the SCS. State and local officials in about 400 jurisdictions of 45 states nationwide have adopted or are studying LESA systems with assistance from SCS. The Department believes the use of numerical indices for scoring farmlands has proved to be a useful technique at state and local government levels for making defensible land use decisions and so their use is appropriate for the criteria provided in this rule. The Department has tested these criteria on

27 sites in seven counties in four states are found that the scores from these crucia were consistent in all cases with the scores from existing local LESA systems. For certain criteria in the presoned rule whose indices were critized as too vague, percentages and distances now have been added to, provide additional guidance in assigning scales. Some of the indices for scoring site assessment criteria call for adjustments to be made at the local level and scores may vary with local complitions

Many comments suggested that language be added to the rule to give state and local units of government greater participation in or control of the ess for assessing the effects of osed federal actions on farmland. These included comments from several state and local government agencies, the ciation of Illinoi Soil and Water ervation Districts, the Illinoiis South Project, the Piedmont Environmental Council and others. The formia State Grange stated that the ria must recognize the ability of local governments to determine and control land use within their jurisdiction. California Chamber of Commerce d it is essential that local governments be given a primary role under the Act within the rule. The onal Association of Home Builders mmended the rule be rewritten to increase the importance of the requirements for compatibility of federal age cy actions with state and local ultural preservation programs.

As mentioned in the preceding discussion, with assistance from SCS, so the 400 units of local government in 45 states, as well as some state governments, are developing and adopting Land Evaluation and Site Assissment (LESA) systems to evaluate the productivity of agricultural land and its suitability for conversion to nonagricultural use. Therefore, certain states and units of local government mathave aiready performed an evaluation using criteria similar to those contained in this rule applicable to federal agencies.

food of the rule recommending that federal agencies use state and local agenultural land evaluation and site as a sment systems that are on the SCS state conservationist's list of systems that meet the purposes of the FPPA.

The Natural Resources Defense Contil. the American Farmland Trust, the Jational Farmers Union and others asserted that direct analysis of the impacts of project alternatives should be used in addition to land evaluation and

site assessment criteria, and offered eight criteria for inclusion in the rule.

Of the eight criteria suggested, the proposed rule included four. Now the rule includes six of them. The rule still does not accommodate suggestions that the number of farms to be affected by a proposed action and the prospective impacts on farmers' incomes should be included as criteria. Congress apparently intended the Act to protect farmland per se, not farms as economic units. Nor is the number of farms affected a reliable measure of economic impact, if economic impact were to be considered. The Department believes that data on the prospective impacts on farmers' incomes would be nearly impossible to collect and in any event. protécting farmers' incomes is not a purpose of the Act

7. A number of parties recommended that site assessment criteria 5 and 6 of the proposed rule not be included as site assessment criteria. Their position was that by calling on the agency to assess special siting requirements of the project (criterion 5) and alternative sites (criterion 6), these criteria represented the kind of final judgment that the agency would make after assessing the site according to the other criteria. Hence the criteria did not belong in the same scoring system with the other criteria. Such comments were received from the National Association of Realtors, the California Building Industry Association, the irvine Company, the Pacific Legal Foundation and the Farmers Home Administration.

The Department agrees. Criteria 5 and 6 have been dropped as site assessment criteria but made a part of the guidelines for using the criteria.

6. Fermers Home Administration and the Utah Department of Agriculture both questioned the validity of criterion 7 of the proposed rule since it appeared to be applicable only where the local jurisdiction had a comprehensive plan in torce.

Department has dropped criterion 7 and has revised criterion 4 to incorporate the definitions of "state or local government policies or programs to protect farmland" and of "private programs to protect farmland." These are to be considered only where they exist.

9. The proposed rule stated that based on the land evaluation criteria set forth in § 658.4. "all farmland will be evaluated and each parcel assigned an overall score between 0 and 100 representing its value as farmland relative to other parcels in the area." The National Cattlemen's Association, addressing this in its comments.

objected to SCS or any other federal agency measuring "the value of a site as farmland." adding "this should be a local decision at the lowest possible level of government, preferably locally-governed soil and water conservation districts." The National Cattlemen's Association's concern appears to be that the rule will cause federal agency personnel to make unsolicited price appraisals of privately-owned farmland in the course of their data collection activities.

To address this concern, the term now used in the final rule is "relative value." "Relative value" is based purely on soils data collected by SCS. Expressed on a scale of 0 to 100, it indicates the usefulness of a parcel of land as farmland for sustained productivity, compared to other land in the jurisdiction, it would be separate and distinct from the price of the land, which would in any event depend on the real astate market and the nonsoil, as well as the soil, characteristics of the property.

10. The Environmental Protection Agency, among others, believed that the proposed rule would tend to work against protection of farmland near

Agency, among others, believed that the proposed rule would tend to work against protection of farmiand near urbanized areas. EPA proposed adding criteria to favor protection of close-in farmland in order to counterbalance those criteria on which close-in farmland would receive low scores.

Admittedly, use of the national criteria contained in the rule will discriminate to some degree against the protection of farmland close to urban areas. It is the Department's position that the purpose of the Act is to protect the best of the Nation's farmlands which are located where farming can be a practicable economic activity. The Department anticipates that population increases for the United States in the next 50 years will require conversion of some land from farm to other uses, that land nearest urban built-up areas are the most likely candidates for such conversions, and that converting these lands is preferable to having development put pressure on more productive farmlands farther from these urban built-up areas. The FPPA is not designed for the protection of open space, historic farms, recreation opportunities, or a particular rural lifestyle.

### Comments on Guidelines for Use of the Criteria § 658.5

1. A number of comments asserted that because the proposed rule allowed agencies to use any relative weighting of the criteria that they desired in determining the point totals for protection of a site as farmland, this

would permit an agency to assign weights so as to preselect the results of the analysis. This concern was shared by the Rural Electrification. Administration. Ohio Department of Transportation. Wisconsin Department of Agriculture. Whitman County. Washington. Regional Planning Council. National Association of State Departments of Agriculture. Illinois South Project. Association for Public Justice. Wisconsin Land Conservation Association and others.

The Department believes each agency should have the flexibility to judge for itself whether the weighting pattern in this rule is the appropriate one for that agency's programs. However, in response to these comments, the Department now recommends in the rule that an agency desiring to depart from the weighting pattern of the criteria in the rule should comply with two safeguards. First, the agency, in consultation with the Department. should use the rulemaking process to establish the change, and second, the variation on the basic weighting pattern that the agency adopts should be uniformly applied within the agency so as to prevent the agency from preselecting a particular weighting pattern that would insure a particular score for a project.

2. The American Farmland Trust, the Rural Electrification Administration and many others raised concern over the assignment of equal weights to all 16

site assessment factors.

Based on comments received, the weighting has been revised to reflect a difference in importance ranging from a high score of 20 points to a high score of points. The total points for the site ssessment criteria remains 160, based on a redistribution of the points among he 12 criteria. Even though the number f criteria has dropped from 16 to 12, the 60 point total for the site assessment has been retained in order to retain the same balance of weighting between the ite assessment and land evaluation riteria which, when the scares are added together, provide the point score for a farmland impact rating on Form D-1006 (see § 658.3 of the rule). 3. Comments from the Sierra Club. National Audubon Society, Natural Resources Defense Council and others oted that the rule fails to require that n agency consider alternatives to the proposed project itself. They maintain that the Act calls for the agency to onsideralternative actions, including ne alternative of not doing the project it all, and not just alternative sites for a proposed action. They also assert that pe rule assumes the necessity of the oposed action.

Guidelines for the use of the criteria. now found in § 658.4 of the rule, indicate that when a site obtains a threshold score of 160 points, the agency should consider alternative sites, locations and designs. This process should lead the agency to consideration of alternative actions as well as alternative sites for proposed program actions.

Compliance with the FPPA is but one of the requirements that federal agencies must meet in approving or disapproving projects. The FPPA rule does not assume the necessity of the project. The necessity for the project is left to be determined by the agency on the basis of economic and environmental analyses and its statutory program responsibilities as well as on the basis of the effects of the project on farmland.

Section 1542 of the Act calls on federal agencies to review and revise if necessary, their agencies' administrative regulations, policies and procedures to achieve conformity with the Act. In this process, it is anticipated that the agencies will identify actions they can take to alter project design to reduce effects on farmland.

### Comments on Technical Assistance § 658.6

1. Comments from the National
Association of Realtors and the
Wisconsin Department of Agriculture.
Trade and Consumer Protection
suggested that the consultation process
with elected state and local officials
discussed in § 6505[e] of the proposed
rule be required and that private
landholders be given the opportunity for
consultation.

The constitution process discussed in 553.6 would be pursuant to Executive Order and the various federal agency regulations pertaining to its implementation are in place and federal agencies are to comply. The § 658.6(e) was therefore deleted as an unnecesary part of this

rule.

2. The National Cattlemen's
Association observed that language
used in § 658.6 of the proposed rule
misquoted the Act. They stated that
there was nothing in section 1543 of the
Act which authorized the Secretary to
provide technical assistance to "protect
farmland" or to "guide urban
development."

The Department concurs with this comment. The language used was an inadvertent misquotation of the Act. The correct wording "encourages" the Secretary to provide technical assistance to an agency "that desires to develop programs or policies to limit the conversion of productive farmland-to

nonagricultural uses." This now has been corrected in the rule.

3. The New Mexico Cattle Grower's Association, the California Association of Realtors, the California Chamber of Commerce, the California Cattlemen's Association and others suggested eliminating the reference in § 658.6(c) of the proposed rule to Forest Service cooperation in planning for uses of land adjacent to National Forests and consideration, wherever practicable, of coordinating the management of National Forest lands with the management of adjacent lands. They maintained that this language suggested that the Forest Service would be in a position in influence land use policies on lands adjacent to National Forests, and they did not want this possiblity to arise.

To eliminate any misunderstanding, this entire statement now has been eliminated in the revised proposed rule.

The National Cattlemens'
Association, the New Mexico Cattle
Growers' Association and others
expressed concern that development of
maps designating farmlands would
define those to be protected
permanently by the Act as farmland,
even though conditions were likely to
change over time.

The comment apparently is based on the premise that designating or identifying farmlands on maps is comparable to zoning and that such lands will be permanently protected from conversion by law. The Act does not protect per se any farmland from being converted to nonagricultural use. The Act and the rule simply require that federal agency decisionmakers consider. the effects of proposed actions on the conversion of farmland and consider alternatives that would lessen such effects. Maps would simply indicate those lands that would fall under the purview of the Act.

5. American Farmland Trust and others suggested that the Department provide information to federal agencies, state and local governments and others regarding provsions of the FPA and its implementing rule.

The Department will be providing information to other federal agencies and state local governments concerning the rule. Upon request. SCS will assist federal agencies in training personnel to implement the Act. The Extension Service is responsible for designing and implementing educational programs and materials in accordance with section 1544(a) of the Act. The National Agnicultural Library has been designated a a farmland information

center in accordance with section 1554(b) of the Act

Comments on USDA Assistance § 658.7

The Illinois Department of Agriculture wanted § 658.7 of the proposed rule to be written more forcefully. The Delware State Grange, Inc., wanted to eliminate the words "as appropriate" in § 658.7(a) of the proposed rule, as well as the words "This assistance is precided on request, as permitted by starting and budget limitations."

In the proposed rule, § 658.7 simply remated language contained in the Act arm it has not therefore, been modified

dis final rule.

This action has been revised under Executive Order 12291 and Secretary's norandum No. 1512-1 and has been gnated "nonmajor." The Assistant Secretary for Natural Resources and Environment has determined that this on will not have economic impact on economy of \$100 million or more: result in a major increase in costs or prices for consumers, individual stries, federal, state, or local emment agencies, or geographic regions: or result in significant adverse eiffects on competition, employment, in stment, productivity, innovation, or on the ability of U.S.-based enterprises to compete with foreign-based enterprises in domestic or export kets. This rule does not contain rmation collection requirements which require approval by the Office of Management and Budget under 44 U.S.C.

35th et seq.

This document has been prepared in the Office of the Assistant Secretary for Natural Resources and Environment.

Department of Agriculture, with the assistance of the Land Use Division of the Soil Conservation Service.

List of Subjects in 7 CFR Part 658 griculture. Soil conservation.

Accordingly, Part 658 is added to Title 7 of the Code of Federal Regulations.
Title of Contents and text to read as for wa:

### PART 658—FARMLAND PROTECTION POLICY ACT

658.1 Purpose.
658.2 Definitions.
658.3 Applicability and exemptions.
658.5 Guidelines for use of criteria.
658.5 Criteria.
658.6 Technical assistance.

USDA Assistance with federal agencies' reviews of policies and procedures.

Authority: Sec. 1539-1549, Pub. L 97-98, 95 Stat. 1341-1344, (7 U.S.C. 4201 et seq.).

#### § 658.1 Purpose.

This part sets out the criteria developed by the Secretary of Agriculture, in cooperation with other federal agencies, pursuant to section 1541(a) of the Farmland Protection Policy Act (FPPA or the Act) 7 U.S.C. 4202(a). As required by section 1541(b) of the Act. 7 U.S.C. 4202(b), federal agencies are (1) to use the criteria to identify and take into account the adverse effects of their programs on the preservation of farmland. (2) to consider alternative actions, as appropriate, that could lessen adverse effects, and (3) to ensure that their programs, to the extent practicable, are compatible with state and units of local government and private programs and policies to protect farmland. Guidelines to assist agencies. in using the criteria are included in this part. The Department of Agriculture (hereinafter USDA) may make available to states, units of local government, individuals, organizations, and other units of the Federal Government. information useful in restoring. maintaining, and improving the quantity and quality of farmland.

#### § 658.2 Definitions.

(a) "Farmland" means prime of unique farmlands as defined in section 1540(c)(1) of the Act or farmland that is determined by the appropriate state or unit of local government agency or agencies with concurrence of the Secretary to be farmland of statewide or of local importance. "Frime farmland" does not include land already in or committed to urban development or water storage. Prime farmland "already in" urban development or water storage includes all such land with a density of 30 structures per 40 acre area. Prime farmland "committed to urban development or water storage" includes all such land that has been designated or commercial or industrial use or residential use that is not intended at the same time to protect farmland in a [1] zoning code or ordinance adopted by a size or unit of local government or (2) a comprehensive land use plan which has expressly been either adopted or reviewed in its entirety by the unit of local government in whose jurisdiction it is operative within 10 years preceding implementation of the particular federal project.

(b) "Federal agency" means a department, agency, independent commission, or other unit of the Federal Government.

(c) "Federal program" means those activities or responsibilities of a department, agency, independent commission, or other unit of the Federal Government that involve undertaking.

financing, or assisting construction or improvement projects or acquiring, managing, or disposing of federal lands and facilities. The term "federal program" does not include federal permitting, licensing, or rate approval programs for activities on private or nonfederal lands. The term "federal program" does not include construction or improvement projects that were beyond the planning stage on the date 30 days after publication of the final rule in the Federal Register, if:

(1) Acquisition of land or easement for

the project has occurred, or

(2) All required federal agency planning documents and steps were completed and accorted, endorsed or approved by the appropriate agency and:

- (3) A final environmental impact statement was filed with EPA or an environmental impact essessment was completed and a finding of no aignificant impact was executed by the appropriate agency official(s). "In the environmental espency official (s), "In the extrive design state" shall mean that the enumering or architectural design had begun or had been contracted for on or prior to the date 30 days after publication of the final rule in the Pederal Register.
- (d) "State or local government policies or programs to protect farmland include: Zoning to protect farmland: agricultural land protection provisions of a comprehensive land use plan which has been adopted or reviewed in its entirety by the unit of local government in whose jurisdiction it is operative within 10 years preceding proposed implementation of the particular federal program: completed purchase or acquisition of development rights: completed purchase or acquisition of conservation easements: prescribed procedures for assessing agricultural viability of sites proposed for conversion: completed agricultural districting and capital investments to protect farmland.
- (e) "Private programs to protect farmland" means programs for the protection of farmland which are pursuant to and consistent with state and local government policies or programs to protect farmland of the affected state and unit of local government, but which are operated by a nonprofit corporation, foundation. association, conservancy, district, or other not-for-profit organization existing under state or federal laws. Private programs to protect farmland may include: (1) Acquiring and holding development rights in farmland and (2) facilitating the transfer of development rights of farmland.

(f) "Site" means the location(s) that would be converted by the proposed action(s).

(g) "Unit of local government" means the government of a county, municipality, town, township, village, or other unit of general government below the state level, or a combination of units of local government acting through an areawide agency under a state law or an agreement for the formulation of regional development policies and plans.

#### § 658.3 Applicability and exemptions.

(a) Section 1540(b) of the Act 7 U.S.C. 4201(b), states that the purpose of the Act is to minimize the extent to which federal programs contribute to the unnecessary and irreversible conversion of farmland to nonagricultural uses. Conversion of farmland to nonagricultural uses does not include the construction of on-farm structures necessary for farm operations. Federal agencies can obtain assistance from USDA in determining whether a proposed location or site meets the Act's definition of farmland. The USDA Soil Conservation Service (SCS) field office serving the area will provide the assistance. Many state or local government planning offices can also provide this assistance.

(b) Acquisition or use of farmland by federal agency for national defense purposes is exempted by section 1547(b)

of the Act. 7 U.S.C. 4208(b).

(c) The Act and these regulations do ot authorize the Federal Government in lny way to regulate the use of private or nonfederal land, or in any way affect the property rights of owners of such land. he Act and these regulations do not rovide authority for the withholding of federal assistance to convert farmland to nonagricultural uses. In cases where... ther a private party or a nonfederal nit of government applies for federal assistance to convert farmland to a nonagricultural use, the federal agency hould use the criteria set forth in this rt to identify and take into account any adverse effects on farmland of the assistance requested and develop ternative actions that could avoid or tigate such adverse effects. If. after Consideration of the adverse effects and suggested alternatives, the applicant ants to proceed with the conversion. e federal agency may not, on the basis If the Act or these regulations, refuse to provide the requested assistance. (d) Section 1548. 7 U.S.C. 4209. states

it the Act shall not be deemed to

ovide a basis for any action, either

legal or equitable, by any state, unit of

pai government, or any person or class

persons challenging a federal project.

program, or other activity that may affect farmland. Neither the Act nor this rule, therefore, shall afford any basis for such an action.

#### § 658.4 Guidelines for use of criteria.

As stated above and as provided in the Act, each federal agency shall use the criteria provided in § 658.5 to identify and take into account the adverse effects of federal programs on the protection of farmland. The agencies are to consider alternative actions, as appropriate, that could lessen such adverse effects, and assure that such federal programs, to the extent practicable, are compatible with state, unit of local government and private programs and policies to protect farmland. The following are guidelines to assist the agencies in these tasks:

(a) An agency should first make a request to SCS on Form AD 1006, the Farmland Conversion Impact Rating Form, available at SCS offices, for determination of whether the site is farmland subject to the Act. If neither the entire site nor any part of it are subject to the Act, then the Act will not apply and SCS will so notify the agency. If the site is determined by SCS to be subject to the Act, then SCS will measure the relative value of the site as farmland on a scale of 0 to 100 according to the information sources listed in § 658.5(a). SCS wall respond to these requests within 45 calendar days of their receipt. In the event that SCS fails to complete its response within the 45-day period. if further delay would interfere with construction activities, the agency should proceed as though the

site were not farmland. (b) The Fern AD 1006, returned to the gency by SCS will also include the following intidental information: The total amount of farmable land (the land in the unit of local government's strisdiction that is capable of producing the commonly grown crop); the percentage of the jurisdiction that is farmland covered by the Act: the percentage of farmland in the jurisdiction that the project would convert; and the percentage of farmland in the local government's jurisdiction with the same or higher relative value than the land that the project would convert. These statistics will not be part of the criteria scoring process, but are intended simply to furnish additional background information to federal agencies to aid them in considering the effects of their projects on farmland.

(c) After the agency receives from SCS the score of a site's relative value as described in § 658.4(a) and then applies the site assessment criteria which are set forth in § 658.5 (b) and (c). the agency will assign to the site a combined score of up to 250 points. composed of up to 100 points for relative value and up to 160 points for the site assessment. With this score the agency will be able to identify the effect of its programs on farmland, and make a determination as to the suitability of the site for protection as farmland. Once this score is computed. USDA recommends:

(1) Sites with the highest combined scores be regarded as most suitable for protection under these criteria and sites with the lowest scores, as least suitable.

(2) Sites receiving a total score of less than 160 be given a minimal level of consideration for protection and no additional sites be evaluated.

Sites receiving scores totaling 160 more be given increasingly higher evels of consideration for protection.

When making decisions on proposed actions for sites receiving scores fotaling 160 or more, agency personnel consider.

(i) Use of land that is not farmland or use of existing structures:

(ii) Alternative sites, locations and designs that would serve the proposed purpose but convert either fewer acres of farmland or other farmland that has a lower relative value:

(iii) Special siting requirements of the proposed project and the extent to which an alternative site fails to satisfy the special siting requirements as well as the originally selected site.

(d) Federal agencies may elect to assign the site assessment criteria relative weightings other than those shown in § 658.5 (b) and (c). If an agency elects to do so. USDA recommends that the agency adopt its alternative weighting system (1) through rulemaking in consultation with USDA, and (2) as a system to be used uniformly throughout the agency. USDA recommends that the weightings stated in § 658.5 (b) and (c) be used until an agency issues a final

rule to change the weightings.

(e) It is advisable that evaluations and analyses of prospective farmland conversion impacts be made early in the planning process before a site or design is selected, and that, where possible. agencies make the FPPA evaluations part of the National Environmental Policy Act (NEPA) process. Under the agency's own NEPA regulations, some categories of projects may be excluded from NEPA which may still be covered under the FPPA. Section 1540(c)(4) of the Act exempts projects that were beyond the planning stage and were in either the active design or construction state on the effective date of the Act. Section 1547(b) exempts acquisition or use of

farmland for national defense purposes.
There are no other exemptions of
appears by category in the Act.

jects by category in the Act.

1) Numerous states and units of local government are developing and adopting Land Evaluation and Site sessment (LESA) systems to evaluate productivity of agricultural land and its suitability for conversion to nonagricultural use. Therefore, state and lits of local government may have leady performed an evaluation using criteria similar to those contained in this rule applicable to federal agencies.

be evaluated within a jurisdiction having a state or local LESA system that has been approved by the governing lody of such jurisdiction and has been juced on the SCS state conservationist's list as one which meets the purpose of the FPPA in halance with other public policy jectives, federal agencies use that stem to make the evaluation.

### § 658.5 Criteria.

This section states the criteria puired by section 1541(a) of the Act, 7 U.S.C. 4202(a). The criteria were developed by the Secretary of priculture in cooperation with other deral agencies. They are in two parts, [7] the land evaluation criterion, relative value, for which SCS will provide the ting or score, and (2) the site sessment criteria, for which each rederal agency must develop its own ratings or scores. The criteria are as follows:

(a) Land Evaluation Criterion lative Value. The land evaluation criterion is based on information from werai sources including national operative soil surveys or other ceptable soil surveys, SCS field office technical guides, soil potential ratings or ail productivity ratings, land capability issifications, and important farmland terminations. Based on this information, groups of soils within a local government's jurisdiction will be aluated and assigned a score between o 100. representing the release value. for agricultural production, of the farmland to be converted by the paging! mpared to other farmland in the same cal government jurisdiction. This score will be the Relative Value Rating on Form AD 1008.

(b) Site Assessment Criteria. Federal tencies are to use the following criteria to assess the suitability of each proposed site or design alternative for totection as farmland along with the tore from the land evaluation criterion described in § 658.5(a). Each criterion will be given a score on a scale of 0 to the maximum points shown. Conditions

suggesting top, intermediate and bottom scores are indicated for each criterion. The agency would make scoring decisions in the context of each proposed site or alternative action by examining the site, the surrounding area, and the programs and policies of the state or local unit of government in which the site is located. Where one given location has more than one design alternative, each design should be considered as an alternative site. The site assessment criteria are:

(1) How much land is in nonurban use within a radius of 1.0 mile from where the project is intended?

More than 90 percent—15 points

90 to 20 percent—14 to 1 point(s) Less than 20 percent—0 points

(2) How much of the perimeter of the site borders on land in nonurban use? More than 90 percent—10 points 90 to 20 percent—9 to 1 point(s) Less than 20 percent—0 points

(3) How much of the site has been farmed (managed for a scheduled harvest or timber activity) more than five of the last 10 years?

More than 90 percent—20 points 90 to 20 percent—19 to 1 points(s)

Less than 20 percent—0 points

(4) Is the site subject to state or unit of local government policies or programs to protect farmland or covered by private programs to protect farmland?

Site is protected 70 points

Site is not protected 0 points

(5) How close is the site to an urban built-up area?

The site is 2 miles or more from an urban fauit-up area—15 points

The site is more than 1 mile but less than 2 miles from an urban built-up area—10 points

The site is less than 1 mile from, but is not adjacent to an urban built-up area—5 points

The size is adjacent to an urban built-up ares—0 points

(6) How close is the site to water lines, sewer lines and/or other local facilities and services whose capacities and design would promote nonagricultural use?

None of the services exist neurer than 3 miles from the site—15 points

Some of the services exist more than 1 but less than 3 miles from the site—10 points

All of the services exist within 1/2 mile of the site—0 points

(7) Is the farm unit(s) containing the site (before the project) as large as the average-size farming unit in the county? (Average farm sizes in each county are available from the SCS field offices in

each state. Data are from the latest available Census of Agriculture. Acreage of Farm Units in Operation with \$1.000 or more in sales.)

As large or larger—10 points
Below average—deduct 1 point for each
5 percent below the average, down to
0 points if 50 percent or more below
average—9 to 0 points

(8) If this site is chosen for the project, how much of the remaining land on the form will become non-farmable because of interference with land patterns?

Acreage equal to more than 25 percent of acres directly converted by the project—10 points

project—10 points

Acreage equal to between 25 and 5
percent of the acres directly converted
by the project—9 to 1 point(s)

Acreage squal to less than 5 percent of the stree directly converted by the roject of points

Tal Does the site have available adequate supply of farm support services and markets, i.e., farm suppliers, equipment dealers, processing and storage facilities and farmer's arkets?

All required services are available—5 points

Some required services are available—4 to 1 point(s)

No required services are available—0 points

(10) Does the site have substantial and well-maintained on-farm investments such as barns, other storage building, fruit trees and vines, field terraces, drainage, irrigation, waterways, or other soil and water conservation measures?

High amount of on-farm investment—20 points

Moderate amount of on-farm investment—19 to 1 point(s)
No on-farm investment—0 points

(11) Would the project at this site, by converting farmland to nonagricultural use, reduce the dumand for farm support services so as to jeopardize the continued existence of these support services and thus, the viability of the farms remaining in the area?

Substantial reduction in demand for

Substantial reduction in demand for support services if the site is converted—10 points

Some reduction in demand for support services if the site is converted—9 to 1 point(s)

No significant reduction in demand for support services if the site is converted—0 points

(12) Is the kind and intensity of the proposed use of the site sufficiently incompatible with agriculture that it is likely to contribute to the eventual



greater van nuys area chamber of commerce

1 financial center building 14545 victory boulevard van nuys, california 91411 818 / 989-0300

August 7, 1984

J. Eugene Grigsby III The Planning Group 1728 Silverlake Blvd. Los Angeles, CA 90026

Re: Air National Guard Relocation

Dear Mr. Grigsby:

I was glad to see that the Planning Group is involved in the analysis of the relocation of the 166th Tactical Airlift Wing of the Air National Guard.

This is certainly an issue in which we have an interest, particularly in the consideration of the "do nothing" alternatives. We will not be able to be represented at the scoping meeting scheduled later this month. However, we definately want to be on the mailing list and to be informed of the issues that are raised and the timing and direction of the Guard's anticipated move.

We appreciate your teeping us informed.

Sincerely,

Marcia Madnick Project Director

MM:sr

cc: Master Sergeant Riley Black



### DEPARTMENT OF AGRICULTURE ScarConservation Service 7 CFR Part 558

### Familiand Protection Policy

Agency: Soil Conservation Service.
Agriculture.

ACTION: Final rule.

sur MARY: This action promulgates a rule for implementation of the Farmland Protection Policy Act. Subtitle I of Title XV of the Agriculture and Food Act of 1912 Pub. L. 97–98. The rule will add a new Part 658 to Title 7 of the Code of Federal Regulations establishing criteria for lentifying and considering the effects of federal programs on the conversion of farmland lononagricultural uses and identifying teed lical assistance to agencies of state. See Jal. and local governments that will be provided by the Department of Agriculture.

EFFECTIVE DATE: This rule becomes effective August 6, 1984.

FCR FURTHER INFORMATION CONTACT:
Howard C. Tankersiey. Executive
Secretary. USDA Land Use Issues
Wing Group, Soil Conservation
Service. P.O. Box 2390. Washington. D.C.
20013. telephone 202-382-1855.

SUMMEMBARY INFORMATION: A promised rule was published for public comment on July 12, 1983, in the Federal Register, Vol. 48. No. 134, pp. 31863-334 and 149 responses, containing eas of comments, were received during the comment period, which was |ਮਜੇginally set to expire September 12, but as extended through October 1. 1985 (See Federal Register, September 2, 1985, p. 39944). The Department of Agriculture has made a number of charges and additions to the rule as promised in response to several issues raised in the comments. Because several of these modifications will have the effect of limiting the scope of the rule. the the expartment considered republishing the vale in proposed form for additional comments. However, since the significance of the changes and add cns is not so great as to require such epublication, it has been determined that any benefit that could be derived from additional public v does not warrant further delay in ishing an effective final rule.

The most important additions clarify and narrow the scope of the Act's coverage and effect from the scope that was contemplated in the proposed rule. In making these additionals to the proposed rule, the Department has been suited by the view that if a federal

agency should deny assistance for a project on a certain tract solely on the basis that the site should be preserved for agricultural use, this denial would affect the use of private land and may not be consistent with local zoning or planning policy. The rule needed clarification because Congress expressly provided that the Act would not authorize any federal regulation of private land use. Accordingly, the Department has modified the rule to eliminate any possibility that either the Act or this rule will cause any refusal of federal assistance to private parties and nonfederal units of government.

Similarly, the Department has redraited the rule to insure that actions by federa! agencies will comport with local zoning decisions made to permit urban development on prime farreland.

In enacting the Farmland Protection Policy Act. Congress found that the Nation's farmland was "a unique natural resource" and that each year. "a large amount of the Nation's farmland" was being "irrevocably converted from actual or potential agricultural use to nonagricultural use." in many cases as a result of actions taken or assisted by the Federal Government. The general. purpose of the Act is to "minimize the extent" of the role of federal programs in the conversion of farmland to nonagricultural uses and to "assure that federal programs are administered in a manner that, to the extent practicable. will be compatible with state, unit of local government and private programs and policies to protect farmland." (section 1540(b) of the Act). The Act directs federal agencies to "identify and take into account the adverse effects of federal programs on the preservation of farmland: consider alternative actions. as appropriate, that could lessen such adverse effects: and assure that such federal programs, to the extent practicable, are compatible with state. unit of local government, and private programs and policies to protect farmland." In order to guide the federal agencies in this task, section 1541(a) of the Act directs the Department of Agriculture, in cooperation with other departments, agencies, independent commissions and other units of the Federal Government, to "develop criteria for identifying the effects of federal programs on the conversion of farmland to nonagricultural uses" for the use of all "departments, agencies, independent commissions and other units of the Federal Government" whose programs may affect farmland. This rule for implementation of the Act establishes the criteria required by section 1541(a) of the Act for identifying the effects of federal programs on the

conversion of farmland to nonagricultural uses, provides guidelines for program agencies' use of these criteria, and identifies technical assistance that will be provided by the Department to agencies of federal, state, and local governments pursuant to the Act.

For purposes of the Act. "farmland" is either "prime farmland." "unique farmland." or other farmland "that is of statewide or local importance." All three of these types of "farmland" are defined by section 1540(c)(1) of the Act.

Both the Act and this rule apply only to federal agencies or their programs that might convert farmland. Where no federal activity is involved, the Act does not apply. Neither the Act nor this rule requires a federal agency to modify any project solely to avoid or minimize the effects of conversion of farmland to nonagricultural uses. The Act merely requires that before taking or approving any action that would result in conversion of farmland as defined in the Act, the agency examines the effects of the action using the criteria set forth in the rule, and if there are adverse effects. consider alternatives to lessen them.

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The agency would still have discretion to proceed with a project that would convert farmland to nonagricultural uses once the examination required by the Act has been completed. Congress included in the Act a provision, section 1547(a), assuring landowners that the Act "does not authorize the Federal Government in any way to regulate the use of private or nonfederal land, or in any way affect the property rights of owners of such land." Finally, section 1548 states expressly that the Act "shall not be deemed to provide a basis" for any litigation "challenging a federal" project program, or other activity that may affect farmland."

The Department received 149 responses to the publication of the proposed rule on July 12, 1983. Of these, 18 were from federal agencies, 42 from state agencies, 19 from local units of government, 60 from national, state and local public interest organizations, and 10 were from individuals or firms. Where possible, comments contained in the responses were categorized according to that section of the proposed rule to which they applied. Others were categorized as general comments. All comments were summarized to identify the issues or concerns expressed.

Each response was carefully studied and the rule has been modified where possible and where such modifications are consistent with the Act. Following are the most important changes which were made to the rule as published in



PLANNING AND BUILDING SERVICES • 305 W. THIRD STREET • OXNARD, CA 93030 • (805) 984-4657

MUGUST 8, 1984

Haster Sergeant Riley Black
Assistant Public Affairs Officer
- 146th Tactical Airlift Wing
Air National Guard
8030 Balboa Boulevard
Los Angeles, California 91404

Dear Sergeant Black:

Re: Response to Notice of Preparation for Relocating 146th Tactical Airlift Wing

In the letter from your consultant (The Planning Group) dated July 28, the City of Oxnard was invited to participate in the environmental analysis process for the proposed relocation of the lactical Airlift Wing from Van Nuys Airport to the Naval Air Station at Point Mugu.

As part of the analysis, we request that consideration be given to several topics in the EIR/EIS as follows:

- 1. Methods used to minimize practice VFR and IFR approaches by the 146th Tactical Airlift Wing to Oxnard Airport as a means of mitigating noise impacts on surrounding urban areas within the City of Oxnard.
- 2. Evaluation of impacts of projected aircraft noise on existing and future urban development that could occur in conformance with provisions of adopted plans and policies for the easterly and southerly portions of Oxnard.
- 3. Evaluation of cumulative impacts of the entire Tactical Airlift Wing facility on all basic urban and community support services of the City of Oxnard. This evaluation should include quantification of any additional services that would have to be provided by the City of Oxnard and measures necessary to mitigate identified impacts. In addition, the relationship of the total cumulative impacts should be evaluated in terms of the applicable adopted plans of the City of Oxnard and adjoining entities. The evaluation of cumulative impacts should also include any other expansion projects being planned for implementation at Point Mugu.
- 4. Evaluation of impacts of the proposed Tactical Airlift Wing facility location or operation on the flora and fauna associated with and/or dependent upon Mugu Lagoon.

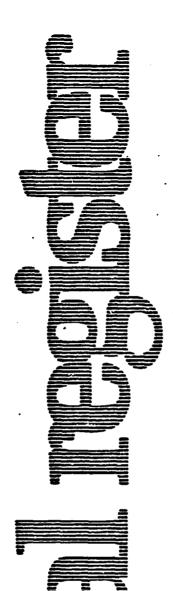
If you or your consultants have any questions about these requests, please contact Mr. Ralph Steele of the Planning and Building Services Department at (805)984-4657.

Sincerely yours

Richard J. Hayaro, Director U Planning and Building Services

RJI1: RJS: ch

cc: City Manager
Principal Planner
Senior Planner
County of Ventura, RHA Director
City of Camarillo, Planning Director
City of Port Hueneme, Planning Director
The Planning Group, Attn: Eugene Grigsby



Thursday July 5, 1984

Part III

## Department of Agriculture

Soil Conservation Service

7 CFR Part 658
Farmland Protection Policy; Final Rule

ty of Los Angeles Department of Airports 1 World Way, Los Angeles, California 90009 - (213) 646-5252 Telex 65-3413 Tom Bradley, Mayor

Board of Airport Commissioners

zabeth K. Armstrong President Johnnie L. Cochran, Jr. Vice President Mary Lou Crockett imuel Greenberg nmett C. McGaughey

Clifton A. Moore General Manager

Eugene Grigsby The Planning Group 1728 Silverlake Boulevard Los Angeles, CA 90026

Dear Mr. Grigsby:

Thank you for the opportunity to comment on the proposed Air National Guard move from Van Nuys Airport. Departmental staff has no specific comments to make at this time. However, continued information on the progress of the environmental assessment would be appreciated.

It is further requested that the Department be kept on the list to receive all pertinent documents and materials generated during the processing of this project.

Sincerely,

Matrice Z. Laham ACP Airport Environmental Planner

August 29, 1984

MZL/EFG:jr

cc: W. M. Schoenfeld



### United States Department of the Interior

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### FISH AND WILDLIFE SERVICE ECOLOGICAL SERVICES 24000 Avila Road Laguna Niguel, California 92677

September 26, 1984

Mr. Michael Benner PRC Engineering 972 Town and Country Road P.O. Box 5367 Orange, California 92667

Re: Comments on Proposed EIS/R for Proposed Relocation of Asth Tactical Airlift Wing to Point Mugu Naval Air Station

Dear Mr. Benner:

In response to your letter of September 11, 1984 and your recent telephone conservations with staff biologists at the Laguna Riguel Field Office, we provide the following remarks.

Although this site is located in existing agricultural land, it is adjacent and contiguous with wetlands of Mugu Lagoon, Point Mugu Duck Club, and the channel associated with the Ormond Beach wetlands. Mitigation for unavoidable habitat losses during construction, operations, and subsequent maintenance activities at this site will need to be provided prior to and/or concurrent with this development.

2. Biological Resources within the Project Area
The uplands at the end of the main runway are used by resident and migratory
raptors and water-associated birds, including shorebirds and waterfowl. Small
mammals (e.g. mice, shrews, voies) found in this upland area provide prey for
such raptor species as red tailed hawk, northern harrier, and prairie falcon.

In the vicinity of the project site, associated with the duck ponds, the Federal listed endangered salt marsh bird's beak (Cordylanthus maritimus var. maritimus) has been observed. It may be necessary to survey the project sites for this plant. If any plants are located, consultation under Section 7 of the Endangered Species Act should be considered and measures should be described which would avoid adverse impacts to this endangered plant.

3. Mitigation Suggestions

In our review of mitigation measures, we would like to see proposals to:

1) prevent deterioration of water quality, 2) restore wetland habitats,

3) discourage bird usage by attracting the birds away from the facilities, and 4) divert waterfowl flight patterns especially during the hunting season.

All these items are general suggestions, as we are unsure of the full scope of the proposed activities in your brief letter. We suggest that you provide a preliminary draft of the proposed DEIS/R for our early input. It is suggested that you have the applicant request a List of Candidate and Listed Endangered Species from Fish and Wildlife Service's Endangered Species Office in Sacramento at 2800 Cottage Way, Room E-1823, Sacramento, California 95825 (Telephone (916) 484-4935).

We hope that this information has assisted you in your preparation of the DEIS/R. If you should need additional information, contact John Wolfe or me at (714) 831-4270.

Sincerely yours,

Nancy M. Kaufman Field Supervisor

### RESOURCE MANAGEMENT AGENCY

### county of ventura

RECOVER

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Victor R, Husbands Agency Director (805) 654-2661

September 25, 1984

Master Sergeant Riley Black 146th Tactical Airlift Wing Air National Guard 8030 Balboa Blvd. Los Angeles, CA 91404

Dear Sergeant Black:

Ventura County Comments on Notice of Preparation EIR for Relocation of Air National Guard Loth Tactical Airlift Wing

The above referenced environmental document has been reviewed by appropriate Ventura County agencies. Specific reviewing agency comments are attached. Please respond to the comments as required by the California Environmental Quality Act. All responses should be addressed to the commenting agency with a copy to the Residential Land Use Section, Resource Management Agency.

Sincerely,

Victor R. Husbands

Director

VRH:11

Attachments

### County of Ventura

### RESOURCE MANAGEMENT AGENCY

### MEMORANDUM

To:

Nancy Settle

September 14, 1984

From:

Scott Johnson

Subject:

Relocation of the Air National Guard, 146th Tactical Airlift Wing, to Point Mugu - Notice of Preparation

APCD staff has reviewed the subject document and recommends an air quality impact analysis be prepared to address the impact of the project on air quality and consistency with the Air Quality Management Plan (AQMP).

The proposed transfer of the Air National Guard's \$\\\ 46th\$ Tactical Airlift Wing to the Point Mugu Naval Air Station may result in an increase in the number of flight operations conducted by the Air National Guard in Ventura County. Emissions generated by an increase in the number of military flight operations in Ventura County have not been included in 1982 AQMP emission forecasts. Moreover, the AQMP has not identified measures to mitigate aircraft emissions. Therefore, any additional emissions associated with an increase in the number of flight operations conducted by the Air National Guard at the Point Mugu Naval Air Station would be inconsistent with the 1982 AQMP.

Depending on the amount of missions associated with the increase in personnel, the number of landings and take-offs and other additional emission sources associated with the 146th Tactical Airlift Wing, the proposed project may have a significant adverse impact on air quality. In July 1983, the mentura County Board of Supervisors adopted the "Guidelines for the Preparation of Air Quality Impact Analyses". According to the Guidelines, any project emitting 13.7 tons per year of reactive organic compounds (ROC) or oxides of nitrogen (NOx) will individually and cumulatively have a significant adverse impact on air quality.

APCD staff recommends the air quality impact analysis be prepared in accordance with the Guidelines referenced above. The air quality analysis should consider ROC and NOx emissions generated by:

- 1. The increase in vehicular traffic associated with Air National Guard personnel commuting to the Point Mugu Naval Air Station.
- 2. The increase in the number of flight operations conducted by the Air National Guard from the Point Mugu Naval Air Station.

3. Stationary emission sources associated with the Air National Guard facility at the Point Mugu Naval Air Station such as fuel depots and fuel burning equipment of at least one-million BTU's or one-hundred horsepower.

Emissions associated with the Air National Guard personnel commuting to the Point Mugu Naval Air Station should be calculated using the procedure outlined in Appendix B to the Guidelines. Emissions generated by the projected increase in the number of flight operations conducted by the Air National Guard at the Point Mugu Naval Air Station should be determined using emission factors contained in Appendix L (pages 224-225) to the 1982 Ventura County Air Quality Management Plan. Emissions generated by any stationary emission sources should be calculated using emission factors contained in EPA'S publication AP-42, "Compilation of Air Pollutant Emission Factors". Additionally, A CALINE 3 model should be used to determine carbon district (CO) emission levels associated with the increase in vehicular traffic on major streets and intersections surrounding the Point Mugu Naval Air Station due to the additional personnel.

If the air quality analysis indicates the project will have a significant adverse impact on air quality, mitigation measures should be identified and emission reductions calculated for each measure based on the project completion date.

If you have any questions, please contact Chuck Thomas of my staff at 654-2799.

CTANG

### County of Ventura

### PLANNING DIVISION

### **MEMORANDUM**

To: Nancy Settle	<u> </u>	Date: September 7, 1984
From: Jeff Walker		Reference No.:

Subject: NOP for Air National Guard Relocation

The following provides a summary of my comments and those provided by Todd. The exact location of the 200 - 250 acres required for the relocation is unknown at this time, so the comments are somewhat general.

- 1. Loss of agricultural land (see Federal Reg. 7 CFR Part 658, July 5, 1984, Part 3, Dept. of Agriculture).
- 2. Impacts (noise, dust, increase population, etc.) on surrounding agricultural land.
- 3. Impacts on game preserve adjacent to Navy base.
- 4. Increased flooding potential and impacts on Mugu Lagoon due to additional run-off from facility.
- 5. Impacts, such as noise, on surrounding residences and Mugu State Park.
- 6. Traffic impacts.
- 7. Potential need for approval from Coastal Commission because of impacts in Coastal Zone.
- 8. Possible growth inducing impacts depending on the growth of the Airlift Wing.
- 9. Offsite demands and impacts from the possible 1500 people coming in for weekend duty.
- 10. What kinds of impacts could be expected from a full-scale practice "alert", and how many such practices could be expected each year?
- 11. Visual impacts.
- 12. Will there be any explosive materials stored on the site like there is at the Mugu Navy Base?
- 13. Air Quality impacts to the Oxnard Plain Airshed. Does the AQMP provide for such a facility?

NS:11:161



Soll Conservation Service

2828 Chiles Road Davis, CA 95616 (916) 449-2848

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Subject: LEG AFF - Farmland Protection Policy Act Date: July 13, 1984

To: Persons Interested in Farmland Protection

File Code: 320

Attached is the Final Rule for implementing the "Farmland Protection Policy Act", Subtitle I, PL 97-98.

The USDA employees in field locations will receive training in their responsibilities relative to the implementation of the provisions of the Act later this summer.

In the interim, please direct your questions concerning the Final Rule to:

Darwyn Briggs 2828 Chiles Road Davis, CA 95616 Phone: (916) 449-2849

DARWYN B. BRIGGS, Chairman

USDA's California Land Use Committee

Attachment





conversion of surrounding farmland to nonagricultural use?

Proposed project is incompatible with existing agricultural use of surrounding farmland—10 points
Proposed project is tolerable to existing agricultural use of surrounding farmland—9 to 1 point(s)
Proposed project is fully compatible with existing agricultural use of

surrounding farmland-0 points (c) Corridor-type Site Assessment Criteria. The following criteria are to be used for projects that have a linear or corridor-type site configuration connecting two distant points, and crossing several different tracts of land. These include utility lines, highways. railroads, stream improvements, and flood control systems. Federal agencies are to assess the suitability of each corridor-type site or design alternative for protection as farmland along with the land evaluation information described in § 658.4(a). All criteria for corridor-type sites will be scored as shown in § 658.5(b) for other sites.

except as noted-below:
(1) Criteria 5 and 6 will not be

considered.

(2) Criterion 8 will be scored on a scale of 0 to 25 points, and criterion 11 will be scored on a scale of 0 to 25 points.

#### § 658.6 Technical assistance.

(a) Section 1543 of the Act. 7 U.S.C. 4204 states. "The Secretary is encouraged to provide technical assistance to any state or unit of local government, or any nonprofit organization, as determined by the

Secretary, that desires to develop programs or policies to limit the conversion of productive farmland to nonagricultural uses." In § 2.62. of 7 CFR Part 2. Subtitle A. SCS is delegated leadership responsibility within USDA for the activities treated in this part.

(b) In providing assistance to states, local units of government, and nonprofit organizations. USDA will make available maps and other soils information from the national cooperative soil survey through SCS

field offices.

(c) Additional assistance, within available resources, may be obtained from local offices of other USDA agencies. The Agricultural Stabilization and Conservation Service and the Forest Service can provide aerial photographs. crop history data, and relatedinformation. A reasonable fee may be charged. In many states, the Cooperative Extension Service can provide help in understanding and identifying farmland protection issues and problems, resolving conflicts. developing alternatives, deciding on appropriate actions, and implementing those decisions.

(d) Officials of state agencies, local units of government, nonprofit organizations, or regional, area, state-level, or field offices of federal agencies may obtain assistance by contacting the office of the SCS state conservationist. A list of Soil Conservation Service state office locations appears in Appendix A. Section 661.5 of this Title. If further assistance is needed, requests should be made to the Assistant Secretary for Natural Resources and Environment,

Office of the Secretary. Department of Agriculture, Washington, D.C. 20250.

### § 658.7 USDA assistance with federal agencies' reviews of policies and procedures.

(a) Section 1542(a) of the Act. 7 U.S.C. 4203. states. "Each department, agency, independent commission or other unit of the Federal Government, with the assistance of the Department of Agriculture, shall review current provisions of law, administrative rules and regulations, and policies and procedures applicable to it to determine whether any provision thereof will prevent each unit of the Federal Government from taking appropriate action to comply fully with the provisions of this subtitle."

Tel USDA will provide certain assistance to other federal agencies for the purposes specified in section 1542 of the Act. 7 U.S.C. 4203. If a federal agency identifies or suggests changes in laws, edministrative rules and regulations, policies, or procedures that may affect the agency's compliance with the Act, USDA can advise the agency of the probable effects of the changes on the protection of farmland. To request this assistance, officials of federal agencies should correspond with the Chief, Soil Conservation Service, P.O. Box 2690, Washington, D.C. 20013.

Dated: June 28, 1984.

John B. Crowell. Jr.,

Assistant Secretary for Natural Resources and Environment

[FR Doc. 84-17894 Flied 7-3-84: 8:45 am] SELLING CODE 3410-16-65

### STEPS IN THE PROCESSING HE FARMLAND AND CONVERSION IMPACT RATING FORM

- Step 1 Federal agencies involved in proposed projects that may convert farmland, as defined in the Farmland Protection Policy Act (FPPA) to nonagricultural uses, will initially complete Parts I and III of the form.
- Dep 2 Originator will send copies A, B and C, together with maps indicating locations of site(s), to the Soil Conservation Service (SCS) local field office and retain copy D for their files. (Note: SCS has a field office in most counties in the U.S. The field office is usually located in the county seat. A list of field office locations are available from the SCS State Conservationist each state).
- Step 3 SCS will, within 45 calendar days after receipt of form, make a determination as to whether the site(s) of the prosed project contains prime, unique, statewide or local important farmland.
- Step 4 In cases where farmland covered by the FPPA will be converted by the proposed project, SCS field offices will complete Parts II, IV and V of the form.
- p 5 SCS will return copy A and B of the form to the Federal agency involved in the project. (Copy C will be retained for SCS records).
- p 6 The Federal agency involved in the proposed project will complete Parts VI and VII of the form.
- Step 7 The Federal agency involved in the proposed project will make a determination as to whether the proposed conversion is consistent with the FPPA and the agency's internal polices.

### INSTRUCTIONS FOR COMPLETING THE FARMLAND CONVERSION IMPACT RATING FORM

- Part I: In completing the "County And State" questions list all the local governments that are responsible local land use controls where site(s) are to be evaluated.
- Part III: In completing item B (Total Acres To Be Converted Indirectly), include the following:
- Acres not being directly converted but that would no longer be capable of being farmed after the conversion, because the conversion would restrict access to them.
- Acres planned to receive services from an infrastructure project as indicated in the project justification (e.g. highways, utilities) that will cause a direct conversion.
- Feet VI: Do not complete Part VI if a local site assessment is used.
- Assign the maximum points for each site essessment criterion as shown in §658.5(b) of CFR. In cases of chridor-type projects such as transportation, powerline and flood control, criteria #5 and #6 will not apply and will be weighted zero, however, criterion #8 will be weighted a maximum of 25 points, and criterion #11 a maximum of 25 points.
- Individual Federal agencies at the national level, may assign relative weights among the 13 site assessment criteria other than those shown in the FPPA rule. In all cases where other weights are assigned, relative adjustants must be made to maintain the maximum total weight points at 160.
- In rating alternative sites, Federal agencies shall consider each of the criteria and assign points within the limits established in the FPPA rule. Sites most suitable for protection under these criteria will receive the hest total scores, and sites least suitable, the lowest scores.
- That VII: In computing the "Total Site Assessment Points", where a State or local site assessment is used the total maximum number of points is other than 160, adjust the site assessment points to a base of 160. Example: if the Site Assessment maximum is 200 points; and alternative Site "A" is rated 180 points:
- Total points assigned Site A = 180 x 160 = 144 points for Site "A."
- ximum points possible 200

### U.S. Department of Agriculture

### FARMLAND CONVERSION IMPACT RATING

be completed by Federal Agency)		Date (	Of Land Evaluati	on Request		
ne Of Project		Feden	si Agency involv	<b>ed</b>	<del></del>	
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Percentage Of Fermland in Goyt, Jurisdiction	Wish Same Or Higher	Restive Value				
V. To be completed by SCS/ Land Evaluation and Evaluation of Farmland To Be Con		100 Points)		le .		
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Perimeter In Nonurban Use				<u> </u>	<u> </u>	<u> </u>
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Distance From Urban Builtup Area	- H		·			
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Of Farm Investments Effects Of Conversion On Farm Support	Sanita a			<del> </del>		<del></del>
Compatibility With Existing Agricultural			<del></del>	<del> </del>		<del> </del>
TA SITE ASSESSMENT POINTS		160				
VII (To be completed by Federal Agency	1			1	<del> </del>	
ati Value Of Farmland (From Part 1)		100			<del>                                     </del>	
al Site Assessment (From Part VI above or a local assessment)		160		<del> </del>		
TAPPOINTS (Total of above 2 lines)		260			<del> </del>	<del> </del>
Hected:	Date Of Selection	<u> </u>	L.,		ite Assessment Use	1 kd? No □
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# Subtitle I—Farmland Protection Policy Act

## BRICKE TITLE

Sec. 1839. This subtitle may be cited as the "Farmland Protection olicy Act".

FINDINGS, PURPOSE, AND DEFINITIONS.

Sec. 1540. (a) Congress finds that—

(1) the Nation's farmland is a unique natural resource and provides food and fiber necessary for the continued welfars of the people of the United States;

(2) each year, a large amount of the Nation's fermland is Irrevocably converted from actual or potential agricultural use to nonagricultural use.

(3) continued decrease in the Nation's farmland base may threaten the ability of the United States to produce food and fiber in sufficient quantities to meet domestic needs and the demands of our export markets;

(4) the extensive use of farmland for nonagricultural purposes undermines the economic base of many rural areas;

(5) Federal actions, in many cases, result in the conversion of farmland to nonagricultural uses where alternative actions would be preferred;

(6) the Department of Agriculture is the agency primarily responsible for the implementation of Federal policy with respect to United States farmland, assuring the maintenance of the agricultural production capacity of the United States, and has the personnel and other resources needed to implement national farmland protection miles and

farmland protection policy; and

(7) the Department of Agriculture and other Federal agencies
should take steps to assure that the actions of the Federal
Government do not cause United States farmland to be irreversibly converted to nonagricultural uses in cases in which other
national interests do not override the importance of the protection of farmland nor otherwise outweigh the benefits of maintaining farmland resources.

(b) The purpose of this subtitie is to minimize the extent to which Federal programs contribute to the unnecessary and irreversible conversion of farmland to nonngricultural unce, and to assure that Federal programs are administered in a manner that, to the extent practicable, will be compatible with State, unit of local government, and private programs and policies to protect farmland.

(1) the term "farmland" includes all land defined as follows:

of prime farmland is land that the best combination of physical and chemical characteristics for producing food, feed, fiber, forage, oilseed, and other agricultural crops with minimum inputs of fuel, fertilizer, pesticides, and labor, and williout intolerable soil erosion, as determined by the Serretary. Prime farmland includes land that possesses the above characteristics but is being used currently to produce live stock and timber. It does not include land already in or committed to urban development or water storage;

(B) unique farmland is land other than prime farmland that is used for production of specific high-value food and fiber crops, as determined by the Scretary. It has the special combination of soil quality, location, growing season, and moisture supply needed to economically produce sustrined high quality or high yields of specific crops when treated and managed according to acceptable farming methods. Examples of such crops include citrus, tree auts, olives, cranberfield.

ries, fruits, and vegetables; and

(C) farmland, other than prime or unique farmland, that is of statewide or local importance for the production of food, feed, fiber, forage, or oilseed crops, as determined by the appropriate State or unit of local government agency or agencies, and that the Secretary determines should be considered as farmland for the purposes of this subtitle;

(2) the term "State" means any of the fifty States, the District of Columbia, the Commonwealth of Puerto Rico, the Commonwealth of the Northern Mariana Islands, the Trust Territory of the Pacific Islands, or any territory or possession of the United States.

(3) the term "unit of local government" means the government of a county, municipality, town, township, village, or other unit of general government below the State level, or a combination of units of local government acting through an areawide agency under State law or an agreement for the formulation of regional development policies and plans;

responsibilities of a department, agency, independent commission of other unit of the Federal Government that involve (A) are taking, financing, or assisting construction or improvement projectator (B) acquiring, managing, or disposing of Federal larges and facilities. The term "Federal program" does not include construction or improvement projects that on the effective date of this activities are beyond the planning stage and are included.

either the active design or construction state; and (6) the term "Secretary" means the Secretary of Agriculture.

# PARKLAND PROTECTION POLICY

SEC. 1541. (a) The Department of Agriculture, in cooperation with other departments, agencies, independent commissions, and other units of the Federal Government, shall develop criteria for identifying the effects of Federal programs on the conversion of farmland to nongricultural uses.

(b) Departments, agencies, independent commissions, and other units of the Federal Covernment shall use the criteria established under subsection (a) of this section, to identify and take into account the adverse effects of Federal programs on the preservation of farmland; consider alternative actions, as appropriate, that could

lemen such adverse effects, and assure that such Federal programs, to the extent practicable, are compatible with State, unit of local government, and private programs and policies to protect farmland. (c) The Department of Agriculture may make available to States, units of local government, individuals, organizations, and other units of the Federal Government information useful in restoring, maintaining, and improving the quantity and quality of farmland.

# EXISTING POLICIES AND PROCEDURES

Sec. 1642. (a) Each department, agency, independent commission, or other unit of the Federal Government, with the assistance of the Department of Agriculture, shall review current provisions of law, administrative rules and regulations, and policies and procedures applicable to it to determing whether any provision thereof will prevent such unit of the Federal Government from taking appropriate action to comply fully with the growisias of this subtifle.

(b) Each department, agency, independent commission, or other anit of the Federal Government, will the mannance of the Department of the Federal Government, will the mannance of the Department of the Federal Government, will the mannance of the Department.

(b) Each department, agency, indepardent commission, or other unit of the Federal Government, with the commission, or other ment of Agriculture, shall, as appropriate develop proposals for action to bring its programs, authorities, and administrative activities into conformity with the purpose and policy of this stabilitie.

# TECHNICAL ABBISTANCE

Sec. 1643. The Secretary is encouraged to provide technical assignance to any State or unit of local government, or any monprofit organization, as determined by the Secretary, that desires tallevelop programs or policies to limit the conversion of productive farmland to nongricultural uses.

# PARKLAND RESOURCE INFORMATION

SEC. 1644. (a) The Secretary, through existing agencies or interagency groups, and in cooperation with the cooperative extension services of the States, shall design and implement educational programs and materials emphasizing the importance of productive farmland to the Nation's well-being and distribute educational materials through communications media, schools, groups, and other Federal agencies.

(b) The Secretary shall designate one or more farmland information centers to serve as central depositories and distribution points for information on farmland issues, policies, programs, technical principles, and innovative actions or proposals by local and State governments.

# GRANTS; CONTRACT

SEC. 1646. The Secretary may carry out the purposes of this subtitle, with existing facilities and funds otherwise available, through the use of grants, contracts, or such other means as the Secretary deems appropriate.

### REPORT

Sec. 1546. Within one year after the enactment of this subtitie, the Secretary of Agriculture shall report to the Committee on Agriculture, Nutrition, and Forestry of the Schale and the Committee on Agriculture of the House of Representatives on the progress made in

implementing the provisions of this subtitle. Such report shall include information on-

(1) the effects, if any, of Federal programs, suthorities, and administrative activities with respect to the protection of United States farmland; and

(2) the results of the reviews of existing policies and procedures required under section 1642(a) of this subtitle.

# Fratement of Limitation

Sec. 1547. (a) This subtitle does not authorize the Federal Government in any way to regulate the use of private or non-Federal land, or in any way affect the property rights of owners of such land. (b) None of the provisions or other requirements of this subtitle shall apply to the acquisition or use of farmland for national defense purposes.

### PROPERTION

Sec. 1548. This subtitle shall not be deemed to provide a basis for any action, either legal or equitable, by any State, local unit of government, or any person or class of persons challenging a Federal project, program, or other activity that may affect farmland.

## EPPECTIVE DATE

SEc. 1549. The provisions of this subtitle shall become effective six months after the date of enactment of this Act.



### DEPARTMENT OF THE AIR FORCE HEADQUARTERS 22D COMBAT SUPPORT GROUP (SAC) MARCH AIR FORCE BASE, CA 92518

RECEIVED

NOV 2 7 1964 1984

PRC - P & D

PRC Engineering ATTN: Michael A. Benner 972 Town & Country Road P. O. Box 5367 Orange CA 92667

Dear Mr Benner

The information you requested in your 13 Nov 84 letter to the Van Nuys Air National Guard follows:

1983

These figures sclude all inbound, outbound, touch and go, and approaches during calepdar year 1983.

Sincerely

MARY I. SIMORS

Chief, Documentation Branch

Base Administration

Total

Section B

Comments Received from the General Public

Master Sergeant Riley Black

Asst Public Aftairs officer

146 # Tactical Airlight officer

Air National Guard

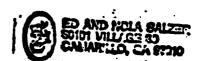
8030 Balboa Blud

Los Angeles, Ca 91404

we wish to advise that we have no objection to the possible move of the 1464 Tacked Hirlight to Toint Musque

many of us in thisar Village will be pleased to have you mour Area.

ZQ.Q. Salys Froh Moly-20101 V:11age 30 Camar: 110, ca 93010



transfer of the 146 Thu & reside directly under the present flight patter prisence willby NAS MUGU a Brision Cake. ing when they was our. My histand back the fly C130 and a 1 + E and is accountery. Know there drone " lecroses the 5-14/18's with haul gains own. I don't ful many people In the Cocal Community will the said of the difference of where the and water your presentation offer our beat government This bea try my to and the whish ly in and over this or interes the service sollies fur have are minimal and could be vertilly resture with inthe Communication butween TVAS and the residents of Camarille. Carol Johnmany 557 Hillow + Da 957-4450



### CITY OF CAMARILLO

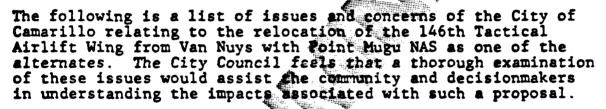
GOI CARNEN DRIVE P.O. BOX 848 CANABILLO, CALLPORNIA 80010 (805) 488-8821

OFFICE OF THE MATOR

August 10, 1984

Mr. Eugene Grigsby
The Planning Group
1728 Silverlake Boulevard
Los Angeles, CA 90026

Dear Mr. Grigsby:



### 1. Noise Impacts

- a. What is present situation over Camarillo?
- b. What would notice levels over Camarillo be under the proposal?
- c. What would noise levels over Camarillo be for alternate assigned aircraft (i.e., C-141B or F-16)?

### 2. Operations

- a. Any limit on flying hours as well as maintenance run ups? How much approach, touch and go training will occur at Point Mugu versus present activity?
- b. Would flight paths be over residences, schools or large crowd areas?
- c. What will be the normal flight patterns?

- d. What is the number and mix of flight operations now? What will be the number and mix of flight operations after transfer?
- e. Will there be an increase in transient military aircraft due to unit's relocation and maintenance support
  capability?
- 3. Will an EIS be required if unit converts to \$141B, F-16, or other aircraft?
- 4. Any low level training, missed approach, or other local area training requirements that would be over residential areas?
- 5. What is the possibility of an increase in numbers of aircraft assigned to the 146 TAW?
- 6. Compatibility/conflict of airspace use.

Is there a need to update air traffic control in the area at Camarillo Airport? at Oxnard Airport?

- 7. Are utilities adequate to serve expansion?
- 8. Will Mugu Lagoon be impacted?
- 9. What effect will the transfer have on air quality?
- 10. Any danger from hazardous cargo both in the air and ground transportation?
- 11. Are roads adequate to handle expected traffic?
- 12. Will fire suppression missions be continued and Point Mugu used as a base of operation?
- 13. What impacts are expected on housing?
- 14. What impacts are expected on schools, both enrollment and noise on school sites?
- 15. Will land be removed from agriculture and if so what is the significance?
- 16. What are the on-base construction and facility requirements?
- 17. What are the benefits of the relocation?

Mr. Eugene Grigsby August 10, 1984 Page 3

- 18. What are the cost comparisons of relocation to each of the proposed sites?
- 19. Who will be the hearing body?
- 20. What agency will make the decision on relocation?
- 21. What is the schedule for EIR preparation, review, hearings, and decision?

We appreciate your invitation to participate in this process and desire to be kept informed of future hearings and reports.

Sincerely,

イ. いつ. カ*PR* F. B. Esty /

F. B. Esty Mayor

FBE:s

### PUBLIC SCOPING MEETING 13 August, 1984

### 146th Tactical Airlift Wing Proposed Relocation to Pt. Mugu

### WOULD YOU PLEASE PROVIDE ANSWERS TO THE FOLLOWING QUESTIONS?

- 1) Who is the 'lead agency' responsible for preparation of this document? Are they sufficiently detached from this proposal to provide objective guidance to the EIS contractor?
- 2) Who will make the relocation decision? Are they sufficiently detached from the proposal to make an objective decision?
- 3) Why was PRC selected as the contractor to prepare the Bis, and by whom were they selected?
- '4) Do they have a demonstrated expertise in socioeconomic, noise, air safety and real estate valuation impact assessment? If so, that is it?
  - 5) How will PRC assess noise impacts?
  - 6) How will PRC assess air safety impacts? Will collision probability functions be developed based on past versus projected air traffic?
  - 7) How will PRC assess property value impacts?
  - 8) The number of takeoffs/landings, or "points of origination" are not particularly relevant to the residents of eastern Camarillo. The precise number of flights, types of flights and times of flights over eastern Camarillo is critical? Since training flights and some other flights (e.g., "touch and go") make repeated "passes" over eastern Camarillo, the EIS should precisely quantify those numbers. Are those numbers available now?
  - 9) When the C-130s are replaced to the near future, what will replace them and how loud are these planes?
  - 10) How seriously are you considering the "no-action alternative"?
    Will the economic benefits of its selection be clearly indicated in the EIS?
  - 11) Why is the 145th proposing to move? Maintenance problems at Van Nuys?

    Security: Safety? Threat of deactivation when new, larger transports
    replace the D-130s and Van Nuys facilities are inadequate to accommodate them?
  - 12) What are the other Air National Guard units in the LA area and where are they located? What services are provided by the 146th that are not, or cannot be provided by other Guard units? Will this be discussed in the EIS?

Submitted by

E. K. Klevin.

Eugene R. Mancini Camarillo, California

### PUBLIC SCOPING MEETING 13 August, 1984 Camarillo, California

-- On the PROPOSED RELOCATION OF THE 146th TACTICAL AIRLIFT WING FROM VAN NUYS TO PT. NUGU, CAMARILLO, CALIFORNIA--

Comments submitted by: Eugene R. Mancini Camarillo, California

The following comments on the proposed Pt. Mugu relocation alternative are submitted pursuant to the requirements of both the NEPA and CEQA to fully assess all impacts potentially affecting the quality of the human environment. These comments will focus on impacts associated with the Pt. Mugu glide path and all associated flight activity over the family/residential areas of eastern Camarillo. Issues presented here reflect concern for 1- incremental increases in military air traffic over eastern Camarillo, 2- increased risk of collisions between military and private/commercial aircraft over eastern Camarillo, 3- noise impacts associated with increased air traffic, and 4- the effects of these various impacts on residential property values.

### INCREMENTAL INCREASES IN MILITARY AIR TRAFFIC

The Environmental Impact Statement (EIS) should identify the incremental increase in the numbers and types of flights, types of aircraft (e.g., jets, helicopter, cargo, etc.), and precise flight paths associated with the Pt. Mugu relocation. A critical consideration for these analyses is establishment of accurate and representative baseline conditions for comparative purposes. The dramatically increased flight frequency since approximately May, 1964 makes use of 1984 summary data inaccurate since it is not representative of true baseline conditions. Documentation of genuinely representative flight frequency and type data must be the first priority in impact assessment and should be subjected to the most rigorous critical review before any other analyses are performed.

Additionally, the number of Assidents/households potentially affected should be determined based upon the maximum number of residences allowed under existing growth control ordinances in Camarillo. Baseline conditions are not the number of residences in 1984, but, rather, the number of residences projected for the year(s) of the relocation. Such "affected population" data should be easily projected and documented based upon construction applications, permits, and/or the Camarillo General Plan.

I would also propose that the flight path "corridor of impact" be defined as all properties within at least 1/4 mile of the center of the flight path when approach elevations are projected to be 6000 ft or less.

### AIR SAFETY

As military air traffic has increased over the Mission Oaks area during the past several months, so too has civilian/commercial air traffic increased. The prevailing flight path of the private aircraft

is directly across the glide path for Pt. Mugu air traffic. The extent to which this condition constitutes a threat of mid-air collisions, and the potential increase in risk associated with increased military air traffic (including "training" flights) must be assessed thoroughly, accurately and quantitatively.

### MOISE IMPACTS

Attached to these comments is a copy of a letter dated 2 July, 1984 which is addressed to Camarillo Mayor Esty. The letter documents noise levels associated with military air traffic measured on my property in Mission Oaks. For the purposes of this scoping meeting I will briefly review the data which I submitted to the Mayor.

I, and my wife, recorded peak sound levels associated with Pt. Mugu overflights over a 5-day period from 19-23 June, 1984. Measurements were recorded with a claibrated noise dosimeter according to pecifications in Camarillo Ordinance Section 10.34.070.

Ambient noise levels in my back yard during the daytime ranged from 48-52 dBA which is consistent with Camarillo's Exterior Noise level standard of 55 dBA for residential property. Average near abound levels for military aircraft were recorded as follows:

JETS 92.6 dBA
HELICOPTERS 90.3 dBA

TRANSPORTS 88.4 dBA (corrected from the July letter)

Subsequent to my letter to the Mayor I have analyzed the recorded data using a one-way analysis of variance and found that there is no statistically significant difference between these types of aircraft noise (P < 0.01). Clearly, any suggestion that cargo planes are "relatively quiet" should be viewed with a certain degree of skapticism, at least when applied to realistic exposure conditions.

Noise impacts associated with the relocation proposal must be clearly indicated and assessed. Additional data regarding noise level effects (e.g., speech interference, etc.) are attached to the 2 July letter.

### PROPERTY VALUE IMPACES

In light of the concerns for noise and safety impacts associated with the Pt. Mugu relocation proposal, it is both logical and pertinent to ask what effect the relocation might have on affected property values. The city of Camarillo requires the preparation and distribution of "Residential Reports (Municipal Code Section 10.52) to prospective home buyers. A section of that report ("noise") requires the disclosure of information regarding sources of noise affecting the property (e.g., existing and potential sources of noise as well as a "noise element classification").

Detailed, quantitative analyses of the potential effects of the relocation on property values should be conducted. Once again, it should be stressed that the "affected population" not only includes property/residences in existence in 1984, but also includes all residences projected to be built before and during the year(s) of relocation.

In summary, NEPA and CEQA require a thorough, quantitative assessment of impacts associated with the Pt. Mugu relocation proposal. In order for affected individuals to accept the impacts associated with such a plan, the EIS must clearly demonstrate that the relocation is necessary, cost-effective, and that all attendant impacts on noise, safety, and property values are less significant and extensive than impacts at other alternative locations.

Respectfully submitted,

5439 Summerfield St. Camarillo, California 93010

14 August, 1984

452 7 1833

1 46 7 65

Ms. Sylvia M. Salenius PRC Engineering 972 Town & Country Road P.O. Box 5467 Orange, California 92667

Dear Ms. Salenius;

I appreciated the PRC/ANG presentation and the effort that was required to conduct the 13 August Scoping Meeting in Camarillo regarding the 146th TAC proposed Pt. Mugu relocation plan.

I submitted some detailed comments to you and other FEC representatives regarding important issues to be considered in preparation of the DEIS. On the second page of my submittal I creed the statistically insignificant difference between average peak sound levels of the aircraft types I considered. The cited probability in my submittal:

"(P<0.01)"

is clearly incorrect. In my rush to type and sopy the document I incorrectly cited both the probability level and sign. The corrected citation is attached and highlighted in green (P>0.05).

In order to allow the statistical analysis to be reproduced for verification I am providing the raw sound level data (dBA) which were used in the analysis:

CARGO/TRANSPORT	<b>SET</b>	HELICOPTER
82.8	108.4	117.5
93.8	83.3	78.3
83.8	117.9	82.5
93.1	76.0	75.8
93.1	80.4	82.3
83.5	<b>9</b> 3.9	94.5
	82.4	85.5
	· 93.7	105.9
	102.4	
	94.3 <sup>-</sup>	
	<b>9</b> 5.6	
<u>-</u>	<b>8</b> 3.4	

I apologize for any inconvenience or misunderstanding which may have resulted from my error. Please call if there are any questions regarding these data (805-987-7652).

Engerely,

Eugene R. Mancini

cc: M. Sargeant Riley Black, 146th TAC City of Camarillo

### PUBLIC SCOPING MEETING 13 August, 1984 Camarillo, California

-- On the Proposed Relocation of the 146th Tactical Airlift wing from Van Muys to Pt. Mugu, Camarillo, California--

Comments submitted by: Eugene R. Mancini Camarillo, California

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In summary, MEPA and CEQA require a thorough, quantitative assessment of impacts associated with the Pt. Mugu relocation proposal. In order for affected individuals to accept the impacts associated with such a plan, the EIS must clearly demonstrate that the relocation is necessary, cost-effective, and that all attendant impacts on noise, safety, and property values are less significant and extensive than impacts at other alternative locations.

Respectfully submitted,

Eugene 1( )

Mayor F. B. Esty City of Camarillo 601 Carmen Drive P.O. Box 248 Camarillo, California 93010

### Dear Mr. Mayor:

I appreciate your timely and thorough response to my letter regarding the noise associated with Pt. Mugu air traffic. I understand that Pt. Mugu operations are in no way regulated by Camarillo ordinances. Nevertheless, I would assume that Pt. Mugu command would be willing to minimize the noise impacts associated with their activities in the interest of fostering good community relations.

The 1 July Camarillo Daily News article regarding the potential relocation of an Air National Guard unit to Pt. Mugu takes the content of this letter particularly relevant. I indicated in the earlier letter that I intended to measure sound levels associated with air traffic in my back yard according to sampling specifications presented in Camarillo ordinance Section 10.34.070. I, and my wife, recorded seak sound level measurements for approximately 30 Pt. Mugu military specifications over a 5-day period from 19-23 June, 1984. All data were recorded in dBA with a NETROSONICS db 307 noise dosimeter (Class type 24) calibrated according to the manufacturer's specifications.

For purposes of these measurements it was assumed that all military aircraft on a Pt. Mugu glide path were in fact, aircraft associated with that base. All private and commercial fixed wing/helicopter overflights were not recorded. For discussion purposes the various aircraft have been conveniently grouped as jets, transports (cargo planes), or helicopters. A data summary is presented below in tabular form.

Mircraft type	Sample	Peak Sound	Levels (dBA)
		Range	Hean .
JETS	122	76.0-117.9	92.6
ELI COPTED	8	75.8-117.5	90.3
FRANSPORTS (cargo)	7	82.8-93.8	86.5

The considerable variation in the range of jet and helicopter peak sound levels reflects the greater flight path variability which we noted during our measurements. What is important to note, however, is the similarity between average peak sound levels, ranging from 86.5 to 92.6 for the three types of aircraft.

In order to put these sound levels in perspective I have attached two parallel and two Figures demonstrating sound level effects with the range and average peak sound levels from our measurements indicated in color.

While this data base is not extensive or overly sophisticated, it is sufficient to indicate the significant increase in noise associated with Pt. Mugu traffic when compared to average daytime ambient levels of 48-52 dBA; 55 dBA is specified as an Exterior Noise Level standard for residential property in Camarillo.

The permanent relocation of an Air National Guard unit to Pt. Mugu would be expected to increase air traffic and concomitant noise levels. The noise impacts which Mission Oaks residents have experienced in the last few months may be good indicators of impacts which we will experience in the future if the Air National Gurad unit is relocated to Pt. Magu. I would be happy to assist you, the City Council, and my other responsible organization in assessing the impacts associated with increased air traffic.

Before Camarillo residents accept the impact associated with this relocation proposal, it should be clearly demonstrated to our satisfaction that there is no legitimate, reasonable alternative and that noise impacts in Camarillo will be less extensive and less significant than noise impacts at other alternative sites.

I look forward to working with you and other city authorities on this important issue. Please feel free to girculate this letter and attachments as appropriate.

Sincerely,

Eugene R. Mancini

5439 Summerfield St.

Camarillo, California 93010 (805) 987-7652 (213) 486-7290

cc: Lt. Codr. Dog Levis, PMTC

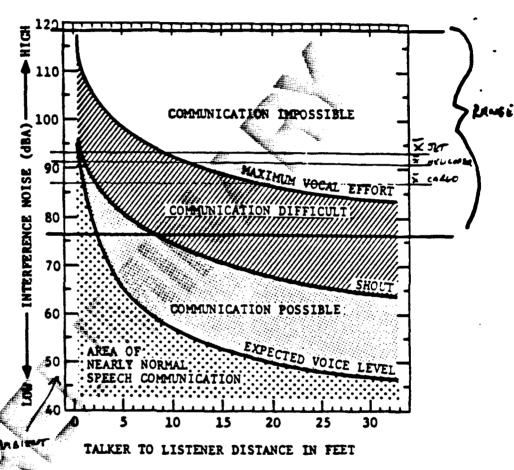


Figure 8-1. Speech interference levels (Congress, 1972).

Table 8. Is a summary of methods used to practit noise impact and environmental analysis. While decibels is the most commonly understood noise measurement, other methodoligies are appropriate for ortiain environmental assessment. For example, human health and welfare effects are measured in Ian (day-night levels) or Sound Level-Warnted Population (LWP). Structural damage prediction is based on teak pressure and weighted accelerations.

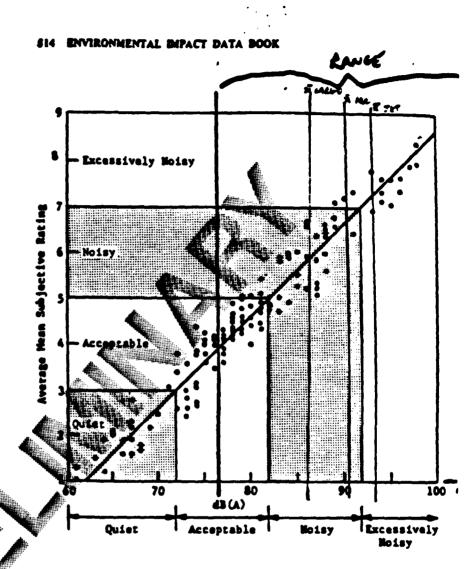
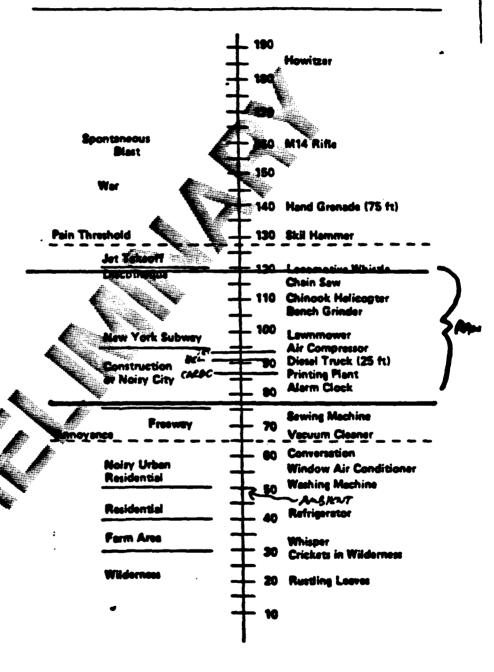


Figure 5-2. Average mean subjective rating as a function of maximum noise level in dBA (Congress, 1972).

Table 8.9 illustrates game beliavior changes, due to sente from low flying aircraft. The legal definition of harassment bould apply to all these predicted behavior changes. In general, the lower the aircraft the more severe the selection. Herd animals select more strongly to noise, than individuals alone. Wilderness species are most sentitive to noise exposure.

SOS ENVERONMENTAL EMPACT DATA BOOK

. Table 8-1. Typical Noise Level, 48A (DOD, 1975)



#### SIO ENVIRONMENTAL IMPACT DATA BOOK

Table 8-4. Effects of Noise on Man.

	<b>G</b> A Lord	Potential Effect
	20	To sound perceived
	25	Mouring threshold
	<b>30</b>	
	35	Slight thesp interference
	40	
	45	
	SO- MARKET	Moderate sleep interference
	55	Annoyance (mild)
	60	Normal speech level
	65	Communication in serference
	70	Smooth muscles/glands react
		Changed motor coordination
	80	Moderate hearing damage
Albs		Very annoying
Hel.		Affect mental and motor behavior
Jet		Severe mem sil amusika.
	100	Awaken everyons
	410	]
		<b>.</b>
•		Maximum vocal effort
•	121	Pain threshold
	<b>1</b>	<del> </del>
		Limit amplified speech
<b>4</b>	400	Very painful
		Potential hearing loss high

Table 8-6 provides criteria for various sound levels as acceptable for a variety of land uses. Normally, a day-night level (Lan) of 55 to 60 is acceptable in residential, hospital and motel zones. Figure 6-2 graphically displays the "acceptability" of dBA levels at a maximum. Generally, havels above 83 are considered policy by most people. Levels above 80 dBA would probably bring community action.

## FLOOD CONTROL/AIRPORTS

COUNTY OF SAN BERNARDINO ENVIRONMENTAL PUBLIC WORKS AGENCY

East Third Street 38 Bernardino, CA 92415-0835 . (714) 383- 2679

P30 - F & D

August 15, 1984

File: 109.43

M/Sgt. Riley Black
Public Affairs Office
146th Tactical Airlift Wing
8030 Balboa Boulevard
Van Nuys, CA 91409

Re: 146th Tactical Airlift Wing Relocation - 112/EIS

Dear Sgt. Black:

This letter is a follow-up to our comments made at the august 14, 1984 public scoping meeting held at the San Gorgonio High School in San Bernardino, California.

We appreciated the opportunity to provide input for use in the environmental assessment associated with the proposed relocation of your Air National Guard facility.

As mentioned at the meeting, the County Benartment of Transportation/Flood Control/Airports feels that adequate consideration should be provided for both potential flood hazards and traffic circulation/access items. In your evaluation of the Norton Air Force Base site, it should be noted that provisions for expansion of the traffic signals at the Third Street-Victoria Avenue intersection were incorporated into the design for a future southerly extension to provide access to the Base. If access is proposed at this location, it will be accessary to provide a structure to extend Victoria Avenue across City Treek (which parallels the north boundary of the site). Since this channel is subject to being overtaxed, it will be necessary to adequately size the tructure so as to preclude damage to both the street section and to the Base itself. To this end, the Department will be glad to furnish partinest Information and to assist in any way we can.

In conclusion, the purpose of this letter is to provide information which you may not be currently aware of, and is not intended to cover all aspects relating to flood hazards and circulation; however, we will be happy to review the braffic/circulation and draft environmental reports when available.

M/Sgt. Riley Black August 15, 1984 Page Two

Please feel free to refer any questions and/or transmittals directly to Michael G. Walker, Director, attention of the undersigned.

Very truly yours,

gala Kun JACK W. KRUSE, Chief Planning Division

JWK:LCG:gs

cc: C. L. Laird Ms. Sylvia M. Salenius (PRC Engineering)



240 Talud Terrace Camarillo, Calif. 93010 August 15, 1984

PRC Engineering, 972 Town and Country Road Orange, Calif. 92667

#### Ref: Safety & airspace considerations

Dear Ms. Salenius:

I attended the "Scoping" meeting at the Gamarillo airport last Monday night, and would like to add one additional negative factor regarding the possible relation of the Air National Guard at Point Mugu. To my knowledge, no one mentioned a study of weather conditions, as it affects flying, at the three locations under consideration. The years I have spent as an airline meteorologist focus my attention on this factor.

. . . ن ن ن ن ن ن .

I feel a comparative study of the days per year and hours per day of ceilings and visibilities below VFR minimums (or some other designated minimums) should be included in your E.I.R. study. VFR minimums used to be 1000 feet and 3 miles visibility, and probably haven't changed much in recent years. Most private pilots flying out of Camarillo airport are supposed to follow VFR minimums.

I live about 1000 yerds from the Camarillo High School, and am directly under the final approach pattern for the Point Mugu air strip. This noise has to be experienced to really be appreciated; I realize the noise factor is already included in your stady.

Military flights on final approach are frequently above the cloud base (and invisible) as they pass over my house. Of course, this is no problem for them with the instrument landing systems in use. However, at some point on their final approach, they will break out into the clear and, at this point, will first become visible to private aircraft from the Camarillo airport.

These private aircraft, often flying at right angles to the Point Mugu final approach, create a hazard, particularly on days and nights with reduced ceilings and visibilities.. Additional flights of the Air National Guard could only increase this hazard.

There is another item pertaining to weather which really doesn't qualify as a factor in your E.I.R. study; however, I feel I should mention it.

From the standpoint of the number of days of good flying weather, Point Mugu can't compare with your other two alternative locations. Not knowing the intent of the Air National Guard's training exercises, I can only guess that the more training time available, the better.

Very truly yours,

Robert M. Johnston

August 16, 1984 21405 Chatsworth St. Chatsworth, Ca. 91311

RESEDA WOMEN'S CLUB 7901 Lindley Avenue Reseda, California

Dear Ladies and Guests:

This meeting is the first of many regarding the relocation of the California Air National Guard from At's present location at the Van Nuys Airport.

My first reaction upon hearing of this proposal was that this was but another protest by some select group to speak in my behalf, just like the group who failed the people of the San Fernando Valley by rejecting vast material gain offered by the 1984 Olympic's Committee. But that is not the case at all.

In our twenty three years of life here in the Valley, my family and I merely accepted and took for granted the presence of the Air National Guard. We attended their air shows and marveled at the hugh ugly brown C-130 Transports.

Protests by homeowners and envone else for that matter are far down on the list of priorities. The basic fact of life is that progress has stepped into the arena. If there was even a remote possibility of retaining the Air Guard at it's present facility I would be the first one to shout out that:

The Gram has served not only the people of the San Fernando Valley, but the entire State of California since 1943.

It's aircraft have fire fighting capabilities and can also serve as hospital sups.

It's personnel serve us in the community by their assistance in a local school for crippled children and transporting material for forest regrowth operations.

And for local businesses this may come as news. The annual military payroll is 6.4 million dollars and the civilian payroll totals 8.4 million dollars:

Add that to the air shows, tours and band parade color guards, they surely will be missed.

The real fight is yet to come. I propose that the land and facilities not be abandoned to our politicians whose eyesight is not 20-20 but \$-\$ and leave the location intact, retaining a standby base for emergency use.

Arthur J Brez (818) 998-1894

5934 Fremont Circle Camerillo, California 93010 August 28, 1984 RECEIVED

SEP 5 1984

PRC - P&D

Ms. Sylvia M. Salenius PRC Engineering 972 Town & Country Road P.O. Box 5467 Orange, California 92667

Dear Ms. Salenius:

The proposed relocation of the 146th Tactical Airlift Fing to Point Mugu is total unacceptable to those of us residing in eastern Camerillo. The current air traffic using the base is already high and generates numerous complaints.

Any increase to the current traffic would be inappropriate and would have a serious impact on this expanding residential area.

As residents of Mission Oaks, we object to the flight pattern used by planes approaching Point Mugu. The planes fly extremely low ever our homes, schools and community. We were told by the flight officer at Point Mugu that the planes needed to fly at less than 3000 feet because LAX controls the air space above this. It is apparent that the controls at Mugu are not very stringent however as the planes often fly over at altitudes considerably below this.

We are also very concerned about the conflict that is being set up between the Mugu base approach and the uncontrolled approaches to Camarillo and Oxnard airports. We believe that any study should include consideration of the flight paths originating at these airports. Here importantly, we feel that consideration has to be given to the high level of recreational flying that crosses over our community. This traffic is especially heavy in the evenings and on weekends.

Camarillo is a growing beamunity, and Ventura county is expected to grow considerably in the coming decade. There are four new housing projects being developed by different developers on the east side of Camarillo, and the level of frustration and camplaints will be very great and continue to grow should the 146th be moved to Hagu.

On Wednesday the 22nd the 146th performed their training runs into Hugu. The result was very disturbing. Planes passed overhead at about 2500 feet every 5 minutes for an hour and a half. This, and the Wing hasn't even been relocated.

The alternative sites that are under consideration such as Palmdale don't present these same limitations. We would hope that the findings of your report will point out that the alternative site at Palmdale is subject to far fewer limitations than Mugu and should be recommended as the 146th's new home.

Sincerely,

In and Tone Book

Mark and Hary Rose

ec: Mayor Baty

Camarillo Comy Carnel

#### R. Chalmers Graham, F.P.S.A. 37216 Village 37 Camarillo, California 93010

August 29, 1984

Asst. Public Affairs Officer 146th Tactical Airlift Wing Air National Guard 8030 Balboa Blvd. Los Angeles, Ca. 91404

Dear Sergeant Black:

I am voicing another protest against the relocation of the 146 Tactical Airlift Wing to Point Mugu. I was unable to attend the August 13th meeting in Camarillo. My protest is the same as those brought up at that meeting, that were reported in the newspaper artical the fellowing morning. I hope these protests will be given a great deal of thought and consideration.

Sincerely

Mo R.C. Linken

Mrs R. C. Graham



#### NORTH COUNTY ALLIANCE of COMMUNITY ASSOCIATIONS

P. O. Box 3580 Quartz Hill, CA 93534

1300 square miles encompassing over 40 communities end/or established neighborhood organizations

MCACA MENS No. B, Vol. 1

- - - PLEASE SHARE - - -

August 30, 1984

#### AIR MATIONAL GUARD Public Mearing - Special Report

On Aug. 15, the 146th Tactical Airlift Wing of the Air National Guard (Van Huys) held on informational meeting and qubiic hearing in Antelope Valley (AV) regarding a possible site adjacent to USAF Plant 42 [Paludale Airport area]. The other 2 sites being considered are at Point Hugu and Norton AFB. The exeting began late due to a wix-up of the place (no fault of the 146th) and ended up in Paludale.

The 146th had a good presentation. They and their civilian research representative (Sylvia Stenius of PRC Engineering, Ovange Div.) were the most informed people 1've encountered so far re AV statistics! Erry refreshing, Col. Jeffries chaired the meeting; Capt. Crumrine was the main 146th speaker; Hs Little the far the Lancaster Council; Hs Foote asked several questions on behalf of Mike Antonovich's office, and Mag. Crossy spoke on behalf of USAF Plant 42. [We were rather surprised that the Paindale City rep. left during secoss, before the public bearing portion of the meeting began.] 3 local residents (including the LCMO/MCACA rep.) also aired concerns. Reps. were also present from Edwards AFB, the AV Press and the USAF Mestern Regions [Civil Engineer's office from Son Francisco.

#### Informational portion

Measons for moving: The Van Huys (VN) base is on 63 acres 8 they really need the fartly to park their 16 C-130's when they're all on base). VN is the 4th busiest uneral-day sirport in the 05. Security is not good, as VN has crowded right in on them. A flood control channel beauts their ramp, etc.

Facilities: There would be approx. 330,000 sq.ft. of construction, including the usual bidgs. connected with aircraft operations (i.e. training 8 ops. 14gs., 2hpps, engine test stand, jet fuel storage, savage treatment plant, etc.).

Site: The possible Palmdale site would be "the MV side of the field" (about 1/8 mile S. of Ave. N & 4-3/4 mile E. of Sierra Mry). They want to remain within 50 miles od downtown L.A. (54% of their regular & support personnel currently live in San Fernando Vaffey), and they prefer to be on or adjacent to an existing AFB. [Later AV Press article hinted at Point Mugu proference, but making to AV (from San Fernando Viy) would be more direct.]

EIR points: The Environmental Impact mount is bring done according to the Mat'l Environmental Policy Act (and the corresponding State Let). Towers dovered are: Moise, Biological Resources, Agriculture, Geology, Mydrology, Traffic/Circulation, Air Quality, Safety, Utilities, Nazardous Materials, Cultural Resources, Aesthetics [plus Archaeology and Socials Economic Effects]. All 3 possible sites are subject to earthquake problems. Palm-dale site is subject to some sheet flooding but is not in a 100-year flood plain. Auto traffic would increase esp. on Ave. M [as they've begin being flights over AV for some time, there wouldn't be much increase in air traffic). Safety - in over 130,000 "operations" buring 30+ years, there's only been one major accident! The impact of bookups to local utilities would be dinimal. Toxic waste - they produce about 24,000 gals, contaminated liquid annually, which is removed by a habiter to a legal site, 8 about 4 drums of solid material is taken to Pt. Mugu for disposal.

EIR Time Schedule: "The draft EIR should be ready by late Nov/Bf; public hearings in Jan/B5, 8 probably
file EIR in Mar/B5. If a "no significant impact" is "found" (after Braft is released)
12 could be filed earlier. Final decision is made by "The Department in Maskington".

Personnel: The 146th, basically a reserve unit, is the largest TAM on any one base with 300 full-time personnel 8 up to 1400 on "action" weekends (one whad a month). Though most of the 146th's personnel live "down below" now, some would relocate to AV (a few already live up here 8 commute). Mone would live on base. The 146th "Supports" similar groups in Alaska 8 Myoming, to backup 3500 personnel.

Awards: Both in 1967 & 1961 the 146th received the USAF Outstanding Unit Award (one of the few groups to receive it more than encel).

Gen'l Info.: About 905 of all defense flights are flown by reserves.

Civic Activities: Civic groups are wolcome to use TAM facilities. The 146th apansors Day Scout groups, etc.; provides color guard for various events; provides facilities 8 background personnel, etc. for movies (1.e. Entebbe, Firefex, Call to Glory, etc.) They also assisted in planting over 40,000 seedling trees in the San Bernardina Hat'l Forest. They hold an Aviation Fair 8 Air Show every 3 years; 160,000 attended the 1981 event.

Proceeds from these Shows are denoted to local charitable organizations!



#### NORTH COUNTY ALLIANCE of COMMUNITY ASSOCIATIONS

#### P. O. Box 3580 Quartz Hill, CA 93534

1300 square miles encompassing over 40 communities and/or established neighborhood organizations

MEACA HEVS No. 8, Vol. 1

- - - PLEASE SMARE - - -

August 30, 1984

AIR MATIONAL GUARD Hearing Report continued

#### Public Hearing portion

Residents: 2 local residents voiced concerns over existing noise 8 potential accident problems with low overflights 8 occasional straying from regular flight patterns. One said, even dole-insulated windows didn't help.

Loncaster: Mayor Little said the Council would welcome this type of operation in AV, but that they were concerned with "degradation" of air quality. The smog in our High Desert basin is appravated by the same "inversion" characteristics LA has. Other concerns were noise 8 outo traffic patterns 8 outstands. The personnel would be welcome however. The Council will "watch" the final EIR statements.

County: Ms Foote asked several questions, establishing that: the 146th has been working with Palmdale & is working in accordance with their General Plan land-use requirements. As no full like personnel would live on base, then approx. 300 cars would be added daily to traffic on Ave. M; 146th rega. said they were sware of the "bumper-to-bumper" traffic twice daily there now. [This problem is being worked on a stage between [anc/Plmdle/USAF-Feds/& LA County.] As a personal comment, Ms Foote said she would feel safer in a ble partiagence with the 146th here, as there's no entity in AV now capable of the rescue aps. the 146th has

Palmdale: Rep. absent.

Plant 42: Noj. Crosby sold the USAF is very proud of the 146ts 8 shor the 42 have felt benefits from the operations they are already conducting. He sold Shey have good agreements; are good neighbors 8 friends and obey noise limitations, flight patterns, etc.

Safety: When Plant 42 came in, in the '40's, they purchased find and/or "avigation rights" to land (no high structures, or crowded housing adjacent) will the ends of the runways. Nost housing nearby came in in the '70's. Plant 42 has always cooperated with fancaster & Palandale.

Moise: Unfortunately, noise can be magnifled by a law cloud cover (& high famility). The frequency of flights would not be increased much & the C-130 Hercules is a "quiet" craft. There are no flights between 10 pm & 6 am. (The noisiest, the SR71, usually just flies once a week.) (Tower is not menned on weekends.)

East Wind: When reversing usual E-W flight pattern, Plant 42 always checks with civic authorities & diverts 1f special exams, for example, and being taken in the schools.

Air Quality: Plant 42 is also very concerned about air quality. The C-130 has low emissions; the bigger impact would be feel increased auto traffic.

Auto Traffic: The Nat'l Defense Highley Act causes funds to be used on Interstate 8 other essential highways It was largely responsible for the AV Freeway being completed at all. Maj. Crosby
thopes they can obtain funds through the Net again to help costs of improving Ave. M. (Hopefully to 4 lames from
Sierra May (or Freeway ?) to 60th St. St.

LCND/MCACA: Rep. Name and some muestions & comments. Re future flight conflicts with proposed faintale International Airport - "Too nebulous to say; may never be built". East wind blows more often than is sometimes recognized. Desidents are very concerned over environmental issues. Speaking personally, she said previous contacts with the USAF and all been very pleasant & they'd been very cooperative in helping stop the coal-burning, electric plant (proposed a few years ago for RM AV), & the more recent suggested Prison site. She thought the 146th personnel would be velcomed here by local residents, but that accompanying impacts (i.e. increased traffic, etc.) meight pose a problem.

Conclusion: The meeting was well-worth attending; too bad so few there. However, those who were there learned a great deal and made some new friends, which is always nice.



## Board of Supervisors County of Los Angeles

MICHAEL D. ANTONOVICH SUPERVISOR FIFTH DISTRICT

August 30, 1984

MSGT Riley Black 146th Tactical Airlift Wing Air National Guard, Van Nuys 8030 Balboa Boulevard Van Nuys, California 91409

Dear MSGT Black:

It is my understanding that the Air National Suard 146th Tactical Airlift Wing will be moving their operation from the Van Nuys Airport to another site in the near future.

I have been informed that there are three sites which the Air National Guard is considering, Point Mugu, Norton Air Force Base, and Air Force Plant 42.

I am requesting that Air Force Plant 42 be given every consideration for your operations relocation, as I feel the Air National Guard could be an asset to the citizens of the Antelope Valley.

As you are aware, the proposed Palmdale International Airport could very soon become a reality; I hope you have taken into consideration the compatibility of both operations with reference to air space use.

If you should have any comments or questions regarding this letter, please contact my deputy in the Antelope Valley, Sherry Foote, at (805) 945-6491.

6inGerely

MICHAEL D. ANTONOVICH

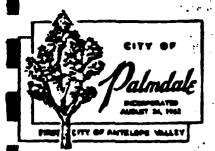
Supervisor, Fifth District

MDA: mh

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SEP 1 3 1984

PRC - P & D



#### CITY OF PALMDALE

Janis C. Bales
MAYOR

Alfred L. Beasley
WCEMAYOR

Tracy R. Bibb
COUNCLIAN

Wm. J. "Pele" Knight
COUNCLIAN

Earl F. Sherburn
COUNCLIAN

September 7, 1984

MSGT Riley Black 146th Tactical Airlift Wing Air National Guard, Van Nuys 8030 Balboa Blvd. Van Nuys, Calif. 91409

Dear MSGT Black:

It has come to my attention that the Air National Guard 146th Airlift Wing in Van Nuys will soon be moving its operation.

Included among future site possibilities, I understand, is Air Force Plant 42 in Palmdale.

I feel it would be mutually beneficial if Plant 42 were chosen as the future home of the 146th Airlift Wing. Palmdale and the entire Antelope Valley provide a great place to live and work, and the Air National Guard could certainly be a benefit to the people of this area.

If you would like to discuss this subject or if you have any questions, please don't hesitate to contact me or the staff at City Hall, (805) 273-3162.

Sincerely. Ball

Janis C. Bales, Mayor City of Palmdale

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SEP 1 4 1984

September 12, 1984

PRC · P & D

Lt. Col. Walter Clabuesch 146th Tactical Airlift Wing Air National Guard 8030 Balboa Blvd. Van Nuys, CA 91409

Dear Colonel Clabuesch:

Thank you for providing our Board of Directors with the needed information and background that enabled us to take positive action favoring the proposed relocation of the latth Tactical Airlift Wing to Pt. Mugu Naval Air Station.

As you and Captain Crumrine may recall the vote of the Board of Directors of the Oxnard Area Chamber of Commerce favoring this action was unanimous. We look forward to assisting you and your staff in any way we can throughout the Public Hearings on the EIR and EIS, and finally in facilitating your relocation to NAS Pt. Mugu. We believe strongly that you and your unit will have a very beneficial effect upon the economy of this area without undo impacts upon the housing and other resources of Ventura County.

Enclosed is a copy of a News Release that has been distributed to all media in this area. Please feel free to use it to your best advantage.

If we can be of any further assistance, do not hesitate to call on us.

Sincerely

"ULITEEL

Michael M. Plisky

President

TAS/bkf

Enclosure

cc: MSGT Riley Black

Ms. Sylvia M. Salenius 🛩

Mr. Jack Stewart





# Chamber of Commerce

228 5. "A" St. Oxnard, Cali

For more information phone: (805) 487-6305

**September 11, 1984** 

#### CHAMBER ENDORSES AIR GUARD MOVE TO PT. MUGU

Citing the positive impact on the local economy and the meed to maintain the Air National Guard in a "ready" position, the Oxpard Area Chamber of Commerce by action of its Board of Directors last Monday (September 10) has come out in support of the relocation of the 146th Tactical Airlift Wing, Air National Guard from Van Nuys Airport to Pt. Mugu Naval Air Station near Oxpard.

The action was taken following a presentation by Lt. Col. Walter Clabuesch and Capt. Boyd Crumrine of the Air National Guard unit.

During the presentation and nuestioning that followed it was brought out that of the 340 full-time personnel and 1100 part-time, primarily weekend personnel, over 85 percent currently reside within a fifty mile radius of Pt. Mugu. Therefore, a move to Pt. Mugu would not have a strongly adverse effect on local housing but would prevent undo hardship on the personnel that would be required by either personnel relocation or long commuting distances should an alternate location be selected. In fact, both Clabuesch and Crumrine are residents of Ventura County.

The pending expiration of the current Air National Guard lease at Van Nuys in 1985, coupled with high volume of light general aviation traffic and the inability of physically separating the Air National Guard operations

NEWS RELEASE September 11, 1984

from the rest of that airport has resulted in the 146th Tactical Airlift Wing, which currently flys C-130 turbo-prop transport aircraft, seriously considering a relocation to either Pt. Mugu, Air Force Plant #42 in Palmdale or Norton Air Force Base in San Bernadino.

Both a full Environmental Impact Report (EIR) as required by the California Environmental Quality Act (CSQA) and an Environmental impact Statement required by the National Environmental Policy Act are currently being prepared and public hearings will be conducted prior to any final decision being made, Col. Clabuesch said.



### Homeowners of Encino

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SFP 1 7 1984

PRC - P & D

"Serving the homeowners of Encino"

GERALD A. SILVER President P.O. Box 453 Encino, CA 91426 Phone (213) 990-2757

W. Fred Clabuesch, Lt. Colonel, CA Ang Air National Guard Headquarters 146th Tactical Airlift Wing Van Nuys, Ca. 91409

RE: RELOCATION OF ANG and 77. Dear Col. Clabuesch: SCOPING MEETINGS

Our organization would like to take an active role in participating in Scoping meetings regarding the ANG. Our position is that we would like to see the guard relocate from its present Van Nuys airport location. Your present fleet of aircraft generates noise and we believe safety problems.

We would not, however want to see the LADOA replace your operation with other fixed base operators who would also generate noise. Our recommendation is that the space be converted to a golf course, tennis courts, or a public park. Since the Van Nuys Airport will be out of compliance with the 1985 - 65 CNEL contour, the removal of the quard, and the substitution of non-aircraft related usage of the facilities, such as a park, etc. would be in the public's best interest.

We are also dismayed to discover that you held a Scoping meeting on Aug. 16, 1984, where we and other homeowners organizations were not invited, not given adequate notice. Be advised that FAA Order 1050.1C concerning Environment Impacts states that "Citizen involvement, where appropriate, should be initiated at the earliest practical time and continue throughout the development of the proposed project in order to obtain meaningful input." In our opinion, your Scoping meeting was inadequately noticed.

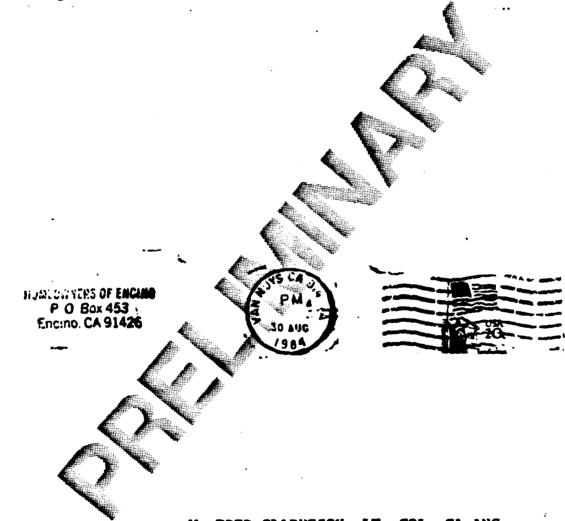
We must therefore ask that another Scoping meeting be held on this matter and that adequate notice be given to homeowners groups. The absence of persons at your last meeting effectively invalidates the previous Scoping gession. You may wish to contact Jim Norville, airport manager, for a list of concerned community organizations.

Cordially yours, a. Selve

CC: LADOA

#### DESCRIPTION OF THE SCOPING PROCESS

FAA Order 1050.1C "Policies and Procedures for Considering Environmental Impacts" states that "Citizen involvement, where appropriate, should be initiated at the earliest practical time and continued throughout the development of the proposed project in order to obtain meaningful input." It also provides that "A summary of citizen involvement and the environmental issues raised shall be documented where practicable in the EIS." In compliance with these requirements, the following information is provided:



W. FRED CLABUESCH, LT. COL. CA ANG Air National Guard Headq. 146th Tactical Airlift Van Nuys, Ca. 91409

31.



# an Airport Noise



PO BOX #3184 **Van Muys, Ca. 91407** 

Dear Mr.Black:

As an organization concerned with the reduction and control of airport related noise we were disturbed when an article that appeared in the valley section of the LA Times dated August 19th stated that the Air National Guard based at Van Nuys Airport was seeking public input regarding the proposed move from that aiport to alternate sites. One of these sites Point Mugu Naval Base near Camarillo brought protests from the ciy of Camarillo at a hearing held at that city. The article also stated that a hearing would be held in the Van Nuys Airport area. Answer the proposed meeting had already held in Reseda on August 16th. This meeting was attended according to a reliable source, by only two private citizens( part of a group from Camarillo) and a member of the press. This meeting was considered important enough to fly in military

personnel from out of state. In a call to your offices of the National Guard a Colonel Clevesch stated that three announcements

were run in the local newspapers ( one for each of the proposed sites) and that the notice of the Reseda hearing appeared 7 days prior to the meeting. Also it was verified that only two members of the lay public attended. Theses "scoping" hearings were considered a formality by the Guard spokesman and considered one advance notice adequate.

Our problem with these events are 1. No notices were run in the local trea newspapers and no TV or radio coverage was given.

2. Although considered important enough to fly in military personnel, the area citizens were given scant marice and no homeowner's groups

were given advance notice.

In our opinion this matter must be given wider publicity. The valley residents who have induted the operations of the Guard for many years should be thoroughly informed through open public hearings with advance notice given to the area homeowners groups of the intent of the Guard so as to light me opinion of those who are most directly impacted. Although is inderstood that most of the area governmental

agencys were notified, little emphasis was given to the public at large. BAN strongly suggests that the National Guard make a more positive and direct approach to the citizens in the area of the airport and hold additional meetings at a time and place that would insure a representive

The removal of the 146th Tactical Airlift Wing from Van Nuys airport would be a blessing to the area residents as well as a means for the Deptment of Airports to be compliant with the future requirements of CEQA. We further suggest that the vacated property be utilized for quieter enterprizes such as light industrial or commercial excluding those that would add more hangars or aircraft.

Anthony C. Beilenson CC:

Howard Berman Bobbie Fiedler Alan Robbins Tom Bane

Ernani Bernardi

Joy Picus

Respectfully,

Vice Pres. Ban Airport Noise

- 1. Ban Airport Noise P.O. Box 3184 Van Nuys, California, 91407
- 2. Homeowner's of encino P.O. Box 2008 Encino, California, 91426
- Encino Property Owner's Association P.O. Box 425 Encino, California ,91316
- 4. Sherman Caks Homeowners P.O. Box 5223 Sherman Caks, California ,91413
- 5. Sun Valley Hoemowner's P.O. Box 1303
  Sun Valley, California,91352
- Canyon and HIllside Federation 16611 Park Lane Circle Los Angeles, California, 90049
- 7. North Hollywood Homeowner's P.O. Box 4052
  North Hollywood, California,91607
- 8. Tarzana Property Owners P.O. Box 112 Tarzana, California,91356
- 9. Studio City Residents
  P.O. Box 1374
  Studio City, California, #1644
- 10. Van Nuys Homeowner S. Association P.O. Box 3528 Van Nuys, California, 91407
- 11. Reseda Community desociation P.O. Box 4431 Reseda, Callifornia,91355
- 12. Sepulveda Homeowner's Association P.O. Box 2008
  Sepulveda, California, 91343

RECEIVED

NOV 1 5 284

PRC - P&D

Gene C. Kjellberg 169 Appletree Avenue Camarillo, California 93010 November 13, 1984

Mr. Ray Lucasey Public Affairs Office
Pacific Missile Test Center, Naval Air Station Pt. Mugu
Code 0050
Pt. Mugu, California 93042

Dear Mr. Lucasey:

SUBJECT: POTENTIAL RELOCATION OF THE AIR NATIONAL GUARD'S 146th TACTICAL AIRLIFT WING

This letter is in response to several recent newspaper articles describing the potential relocation of the Air National Guard's latth Tactical Airlift Wing (Van Nuy's Airport) to the Pt. Mugu Naval Air Station. Although this relocation, based on my understanding, is only a proposal at this time, I am concerned that such a move to Pt. Mugu is even being considered and wish to state my reasons for opposing the relocation proposal.

I am a resident of the City of Camarillo and reside in the Woodside Greens neighborhood located near the Ventura Freeway/Pleasant Valley Road interchange. Currently our neighborhood is significantly impacted by jet and propeller aircraft noise originating from Pt. Mugu. Prior to our recent home purchase, I was aware of some potential aircraft noise impacting this portion of the County. This information was outlined in the 1977 Pacific Missile Test Center Pt. Mugu Air Installation Compatible Use Zone (AICUZ) study and in the City of Camarillo's real estate disclosure statement. I was not prepared, however, for the excessive number of flights, the intensity of jet fighter noise, nor your pilots apparent disregard for following prescribed flight paths and respecting minimum prescribed slittudes during approaches that were noted in the AICUZ study. In addition, I was not informed at any after change in the level of operations at your air base prior to our home purchase. I consider the addition of the Air National Guard unit a major accalation in flight operations and based on my understanding, has nothing to do with Pt. Mugu carrying out its primary mission (i.e., support facility for the landenberg Air Force Base and Pacific Missile Test Center).

am a professional land use planner with the County of Ventura and my primary responsibilities include the preparation of major updates to the County's General Plan (including the Land Use Element and the Noise Element). During the last lifteen years, I have had sufficient experience in planning for and thus attempting to minimize land use conflicts between incompatible land uses (e.g., military air bases with their attendant noise and safety problems and noise sensitive thes such as residential neighborhood). I raise this point not because my delnions necessarily reflect the County of Ventura's official position on this issue but because my concerns with this relocation goes beyond that of a concerned Caparillo resident.

During a six year tenure with the County of Orange Planning Department, I worked on numerous general plan amendments involving the El Toro Marine Corp Air Station (ETMAS) and its relationship to the urbanizing South Orange County area. I see many similarities involving land use/environmental conflicts experienced by El Toro and problems associated with your air base and its flight operations. At numerous public hearings before the Orange County Board of Supervisors involving existing and potential land use/noise conflicts, the ETMAS personnel argued that their facility was in existence before the south Orange County urbanization and that a prohibition of residential and other noise sensitive uses under their flight paths was necessary in order to minimize future problems and litigation. The Board of Supervisors eventually amended the County's Land Use Element and Noise Element which mandated that all new residential construction be excluded from lands affected by 65 Community Noise Equivalent Level (CNEL) impacts emanating from the ETMAS, Orange County Airport, freeways, etc. Although this 1979 decision alleviated some problems between El Toro's operations and the population growth in south Orange County, it by no means eliminated the safety/noise/residential land use conflicts. Although ETMAS personnel could undoubtedly dispute the following position, I am convinced that it is only a matter of time until the El Toro air base is forced to relocate to a more remote location (e.g., Camp Pendleton). I base my opinion on the increasing contact with urban uses encroaching on El Toro and the resultant political pressures that will eventually force the relocation.

I brought up the situation in Orange County because it typifies the inherent problems of a large military air installation located in a rapidly urbanizing county. It should be noted that El Toro's land use/noise/safety problems became more acute even though their level of operations did not escalate significantly and their pilots generally followed their prescribed AICUZ flight paths. It seems to me that Pt. Mugu, while admittedly located in a somewhat more remote section of Southern California, is subject to equally significant urbanization pressures. Ventura County's 1982 population was 552,000 persons which is expected to increase by 260,000 persons, or to a projected population of 812,000 persons, by the year 2000. \*significant portion of the County's growth will occur in the Camarillo/Oxnard meographic areas (i.e., their existing 1982 populations of 38,214 and 108,401 (respectively) is projected to grow to approximately 87,000 persons and 193,000 persons (respectively) by the year 2000). Although much of this growth will be channeled into existing City "spheres of influence" (i.e., those areas served by existing and funded urban services), development pressures will further grade existing agricultural/open space lands in the Oxnard plain. I am citing these growth figures because I feel it is important for decision maker in the Department of Defense and the California Air National Guard to realize that Ventura County, while still dependent on an agricultural economic base, is a rapidly urbanizing County and will continue to experience these growth pressures into the next century. Inevitably these growth trends will increasingly impact upon your air base's operations and the resultant political pressures may eventually force a relocation of Pt. Mugu to a more remote location. I believe this scenario is inevitable even though I personally and professionally would prefer to see agricultural operations in the Oxnard plain remain as an economically viable and permanent use of the land.

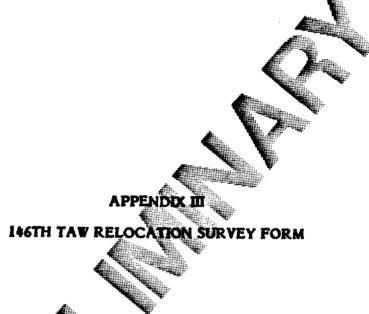
Given these facts, I find it difficult to understand why the Department of Defense would even consider expanding flight operations with the relocation of the Air National Guard unit. It seems to me that you already have a public relations problem with adjoining cities and communities such as Camarillo. This problem involves resident complaints concerning noise impacts and safety considerations related to your base's current level of operations and is further amplified by your pilots ignorance of or disregard for following prescribed flight paths and maintaining accepted minimum altitude during their approach to the Pt. Mugu facility. Why compound your public relations problems and add fuel to detractor's arguments that Pt. Mugu should move to another location due to increasing land use/noise/safety conflicts in this urbanizing area?

For the reasons cited above, I urge you to reconsider the relocation of the 146th Tactical Airlift Wing to Pt. Mugu. In my opinion, such a new would seriously erode the public's image of Pt. Mugu as a necessary military facility in the south coast region and the additional noise and safety impacts would adversely affect existing and future residents of south central lantura County. I request that you provide a written response to the points raised in this letter. I primarily am interested in, 1) the status of the Air National Guard's potential relocation, 2) why your pilots continue to disregard the AICUZ approach paths, 3) why do your pilots frequently fly at lower altitudes than those noted in the AICUZ study, and 4) when will the draft environmental impact statement being prepared for the Air National Guard's potential relocation be available for review?

Sincerely.

Gene C. Kjellberg

cc: Captain Michael Ritz, Public Affairs Office, 146th Tactical Airlift Wing Colonel Claybues, Base Civil Engineer, 146th Tactical Airlift Wing Congresswoman Bobbi Fiedler, 21st Congressional District Supervisor Ed Jones, 2nd Supervisorial District Supervisor Maggie Ericksen, 3rd Supervisorial District Mayor Bill Estey, City of Camarillo Councilman Mike Morgan, City of Camarillo City Manager Ipm Oglesby, City of Camarillo PRC Engineering Inc., Attn: Sylvia Salinas



#### 146TR TAU RELOCATION SURVEY

#### 1. Introduction

The Air Wational Guard is currently conducting an Environmental Impact Assessment of the potential relocation of the 146th TAU from Van Nuys to one of three possible locations: WAS Point Mugu, Air Force Plant \$42 at Palmdale, or Norton Air Force Base. As a part of that effort, this questionnaire is being administered to assist the Air Guard in determining what effect such a move might have on current personnel located at the Van Nuys base. The survey should take approximately five minutes to applete. All responses will be held in strict confidence. Your cooperation is appreciated.

	should take approximately five minute s will be held in strict confidence. ted.	
Please c	ircle the appropriate response.	
11.Backe	round Information	
1.	Current Rank	
	Col1 Lt. Col2	
	Major3 Capt4	•
	Lt5	
	2nd Lt	
	CH Set. 7 SH Set	•
	H Set	
	T Set10 ***	
	8 Set11 🛕 "	
	Set	
	Sr Amn. A A A A A A A A A A A A A A A A A A A	
	Asn15	
2.	Are you?	
	Afr Technician or AGR1	
	deekand Guardsman2	
3. 1	Uhich category best describes your as	•?
	18-241	
	25-34 2 25-44 3	
	25-443 45-544	
	55 or more5	
4.	Are you?	
	<b>6016 1</b>	

female

5.	How long have you served with the 146th TAU?
	1 year or less1 1-3 years2 4-6 years3 7-10 years4 11-15 years5 16-206 21 years or more_7
6.	How many children under the age of eighteen are currently living in your household?
	none1 one2 two3 three5 four6 five or more7
7.	Tes 1 No 2
	If yes, answer question 4. If no, answer question 9.
8.	Uhat category best describes your monthly mortgage payment?
	\$100-200 \$200-300 \$300-400 \$400-500 \$500-606 \$600-300 \$700-608 \$700-608 \$800-900 \$800-900 \$1000 or wore_10
9.	hat category best describes your monthly rent or lease?
	\$200-300

	•
	one1
	tvo2
	three3
	four4
	five or more_5
11.	Do you patronize the Base Exchange (BX)?
	Yee 1
	Yes1 No 2
	If yes, answer question 12 also. If no, as to
	question 13.
12.	On the average, how much do you spend at the BI each month?
4.2	Other than the BX, do you currently then, buy meals, or
13.	
	purchase any goods or services in the Van Nuys area?
	yee1
	(ANSUER QUESTIONS 14 AND 35)
	no 2
	(GO TO QUESTION 16)
	(GO TO GOESTION IS)
14.	Which of the following Items do you regularly spend
	money on in Van Mays? (Circle all that apply)
	nealsi
	groceries 2
	entertainment 3
	recreation 4
	gas/auto related 6
	clothing 7
	drug/sundries8
	other (specify)9
15.	On the average how such do you spend on the following
	items in a given month while in Van Nuys? Please
	enter a dollar mount in the appropriate space.
	direr antier months of the abbids sere abeca.
	meals
	groceries \$
	entertainment \$
	recreation \$
	hotels/motels \$
	gas/auto \$
	clothing \$
	drug/sundries \$
	other(specify)

16. If the 146th TAU relocated to WAS Point Mugu, and You
16. If the 146th TAU relocated to MAS Point Nugu, and vere eligible for some form of relocation benefits, were eligible for some form of relocation do?
16. If the 146th law for some form of relocation do? were eligible for some form of relocation do? which of the following would you most likely do?
which of the following vould
Which we monldence 1
a. commute from existing residence1
b. relocate
d. quit
d. quit
e. seek a transfer  17. If the 146th TAU relocated to Air Force Plant \$42 at of the 146th TAU relocated to Air Force Plant \$42 at of the following would you
17. If the 146th TAU relocated to Air Force Plant form of Palmdale, and you were eligible for some form of Palmdale, and you were eligible for some form of Palmdale, benefits, which of the following would you
17. If the 146th TAW relocated eligible for some total you paledale, and you were eligible for some your relocation benefits, which of the following would you relocation benefits, which of the following would you
Paladale, and the which of the total
a. commute from existing residence
A compute from existing
b. relocate
d. quit
d. quit
e. Horizon Air Force
18. If the 146th TAU relocated to worten Air Force Base, and you were eligible for some form of relocation and you were eligible for some found you most likely and you which of the following would you most likely
18. It the eligible tor and you most like.
and you which of the following
benefitt,
do?
A letine Telline
b. relocate
b. relocate
6. retire
d. quit
d. quit
19. What is your gip code?  20. What is the average griving time from your home to Van Nuys?
19. and time from your nome to
the system of th
20. Unat alnutes
veekdey
veckend veckend best describes your household's total 21. Uhick category best describes your household's total
best describes
21. Uhich Cafegory Dant taxes)? angual income (before taxes)?
3.000-9.4999
- AAA-11 VVV
\$55,000 or more
<b>~~~</b>
THANK YOU FOR YOUR COOPERATION
THANK YOU FUR TOOK

# APPENDIX IV CULTURAL RESOURCES REPORT

# VAN NUYS AIR NATIONAL GUARD RELOCATION STUDY AIR FORCE PLANT #42, PALMDALE NAVAL AIR STATION, POINT MUGU NORTON AIR FORCE BASE

Prepared For:

PRC ENGINEERING
972 Town & Country Road
Orange, California 92567
(714) 835-447
Attention: Sylvia Salenius

Prepared By:

SCIENT(FIC RESOURCE SURVEYS, INC. 5232 Bolsa Avenue, Suite 5 Huntington Beach, CA 92647 (714) 897-7877

Principal Author: Paige Talley



#### TABLE OF CONTENTS

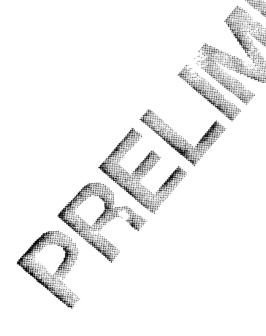
	<u> Page</u>
ABSTRACT	1
INTRODUCTION	2
PROJECT LOCATIONS AND DESCRIPTIONS	2
PALMDALE AIR FORCE PLANT #42	2
NAVAL AIR STATION POINT MUGU	2
NORTON AIR FORCE BASE	7
SURVEY METHODS	7
PALMDALE AIR FORCE PLANT #42	7
NAVAL AIR STATION POINT MUGU	7
SURVEY RESULTS	7
RECORD SEARCHES	10
HISTORICAL RESEARCH	11
INTRODUCTION	11
PALMDALE	11
<b>VENTURA</b>	16
SAN BERNARDINO	18
RESOURCES ELIGIBLE FOR THE NATIONAL REGISTER OF HISTORIC PLACES	21
MITIGATION MEASURES	21
BIBLIOGRAPHY	22

#### LIST OF FIGURES

		rage
1.	General Location of Project Area, Near Palmdale Air Force Plant # 42.	3
2.	Specific Location of Project Area, Near Palmdale Air Force Plant #42.	4
3.	General Location of Project Area, Near NAS Point Mugu.	5
4.	Specific Location of Project Area, Near NAS Point Mugu.	6
5.	General Location of Project Area, on Norton Air Force Base.	8
6.	Specific Location of Project Area, on Norton Air Force Base.	9
7.	Location of Project Area on an Historic Map.	12
8.	Project Area Plotted on an Historic Map.	13
9.	Project Area Plotted on an Historic Man.	14

#### **ABSTRACT**

Archaeological reconnaissances were conducted on two of three proposed land additions for military bases in consideration for the relocation of the Van Nuys Air National Guard Base. The third military air base, Norton Air Force Base, required only a literature search. The archaeological records searches and on-foot surveys of proposed additions to the Naval Air Station Point Mugu and Palmdale Air Force Plant #42 showed that there are no cultural resources on these properties. The records search for the parcel at Norton Air Force Base demonstrates that there are no recorded archaeological sites within or adjacent to the subject property. A review of the historic maps for the project locations reveals that there are no historic structures located within the property boundaries. However, the historic maps illustrate that for the Norton Air Force Base property and the Naval Air Station Point Mugu property historic structures existed adjacent to the property boundaries. These structures are not indicated on the contemporary maps.



### INTRODUCTION

The following report is submitted at the request of Sylvia Salenius of PRC Engineering. The scope of work included an archaeological records search and historical overview for three parcels of land being considered as sites for the proposed relocation of the Air National Guard unit currently located at Van Nuys, California. The three parcels of land are in or adjacent to Naval Air Station, Point Mugu; Norton Air Force Base; and Air Force Plant #42, Palmdale. All of these sites are located in Southern California. In addition to the records search and historic overview, a field survey was carried out at the Point Mugu and Palmdale properties. The Norton Air Force Base property was not surveyed since it has been extensively developed and paved over. Since federal funds are involved, the records, literature, and field surveys were carried out in order to identify sites or properties potentially eligible for the National Register of Historic Places.

### PROJECT LOCATIONS AND DESCRIPTIONS

### PALMDALE AIR FORCE PLANT #42

This proposed addition of 280 acres is located adjacent to the west side of the Palmdale Air Force Plant #42 in Los Angeles County (Figures 1 and 2.)
The subject property is relatively flat, reaching an elevation of 2500 feet above sea level. The plant community is Joshua Tree Woodland with Mormon Tea (Ephedra sp. 2). Cholla (Opuntia sp.?), Creosote-bush (Larrea Divaricata), Red Brome (Bromus Rubens), Desert Stipa (Stipa speciosa), and Turkey Mullein Eremocarpus Setigerus) as an understory.

### NAVAL AIR STATION POINT MUGU

This proposed addition of approximately 240 acres is located south of Hueneme Road, north of the Pacific Missile Range, and west of Highway 1 in Ventura County (Figures 3 and 4). The project area is nearly flat as a result of crop harvesting. The entire subject property has been disturbed as a result of crop cultivation and swamp drainage. While no native vegetation exists, there are cultivated fields of lima beans and tomatoes. The elevation of the project area averages ten feet above sea level.

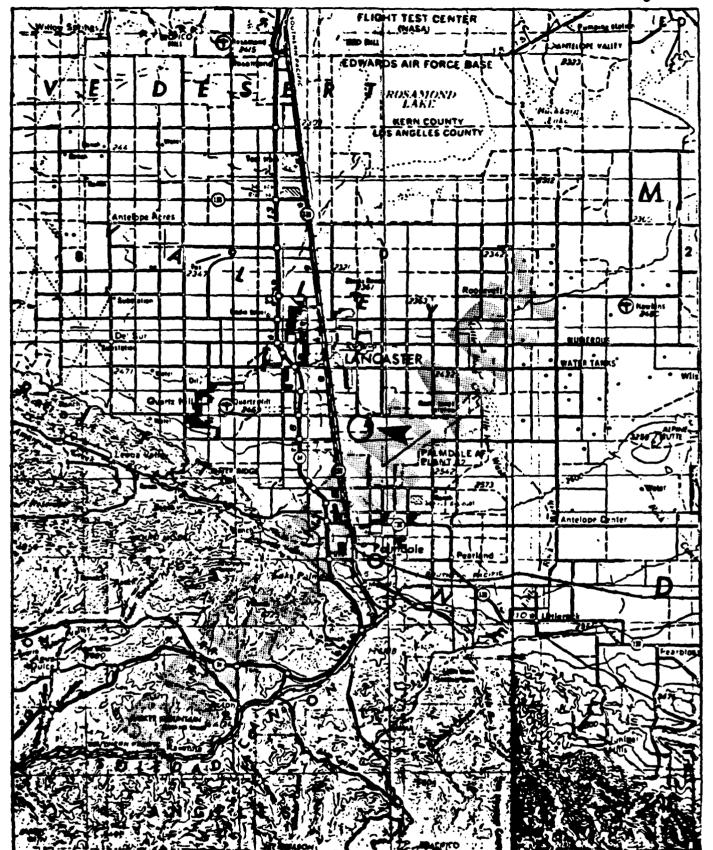


Figure 1. General Location of Project Area, Near Palmdale Air Force Plant #42. From USGS Los Angeles (1975) and San Bernardino (1969) Quads.

Scale 1:250,000

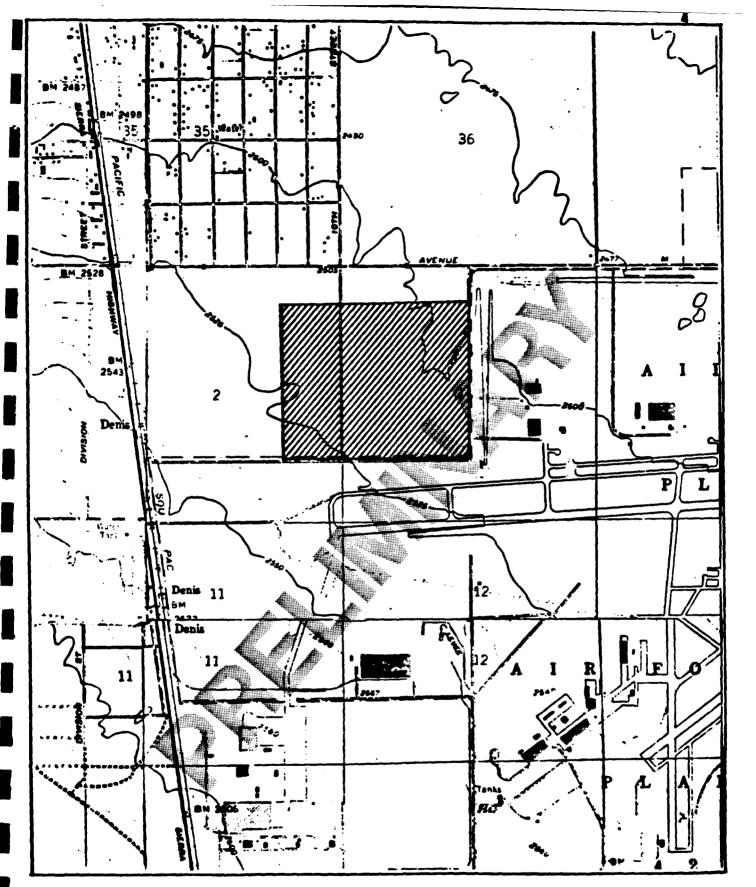


Figure 2. Specific Location of Project Area, Near Palmdale Air Force Plant #42. From USGS Palmdale (1974), Ritter Ridge (1974), Lancaster West (1974) Quads.

Scale 1:24,000

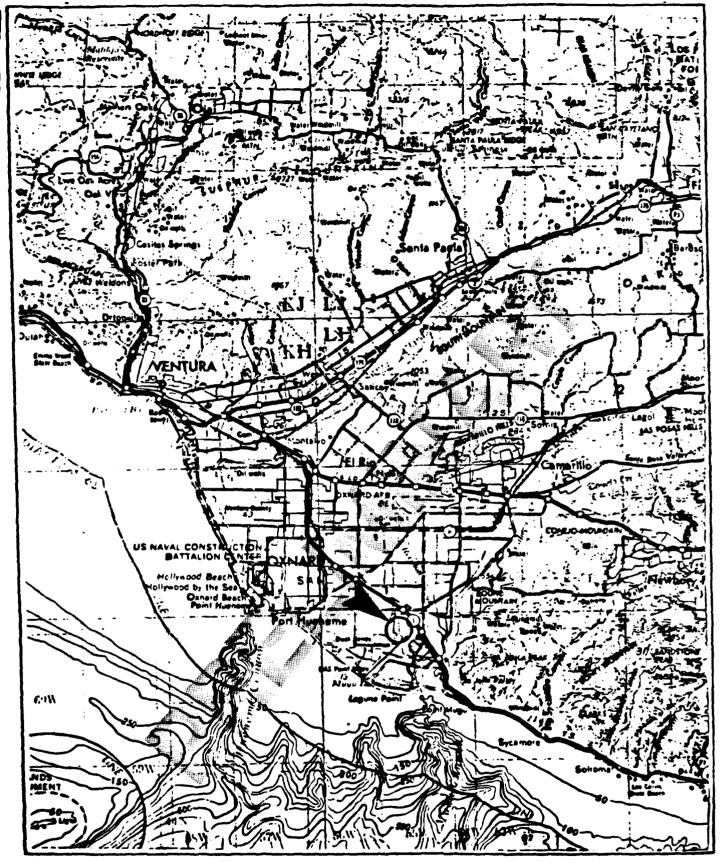


Figure 3. General Location of Project Area, Near NAS Point Mugu. From USGS Los Angeles (1975) Quad.

Scale 1:250,000

### NORTON AIR FORCE BASE

This subject property approximates 160 acres and is located north of the Norton Air Force Base runway and taxi ways and south of City Creek in San Bernardino County (Figures 5 and 6). The average elevation is 1140 feet above sea level. The entire area is impacted with structures, roads, and concrete aprons for the aircraft taxi ways.

### SURVEY METHODS

### PALMDALE AIR FORCE PLANT #42

On July 11, 1984, Thomas J. Banks and Jackie Pesautels conducted an archaeological reconnaissance of the subject property. On-toot transects were spaced 30 meters apart. The ground visibility was excellent because of the sparse vegetation.

### NAVAL AIR STATION POINT MUGU

On July 12, 1984, Thomas J. Banks and Jackie Desautels conducted an archaeological reconnaissance of the subject property. The majority of the project area is under cultivation: lima beans and tomatoes with wind breaks of eucalyptus and cyprus. One area at the extreme southern end of the property was not under cultivation, yet was being disced during the reconnaissance. This area is reclaimed marsh land. One strip of the subject property, near Hueneme Road, is disturbed compact dirt.

Ground visibility was obscured among the tomatoes and more mature lima bean plants. However, this amounted to a strip that is only 30 to 40 cm wide. The major portion of the subject property was surveyed, on foot, in transects spaced 30 to 40 meters apart. There were, however, areas where trees, pipes, and irrigation ditches obstructed survey.

### SURVEY RESULTS

No cultural resources were found as a result of the archaeological survey of both properties considered as alternatives for the relocation of the Van Nuys

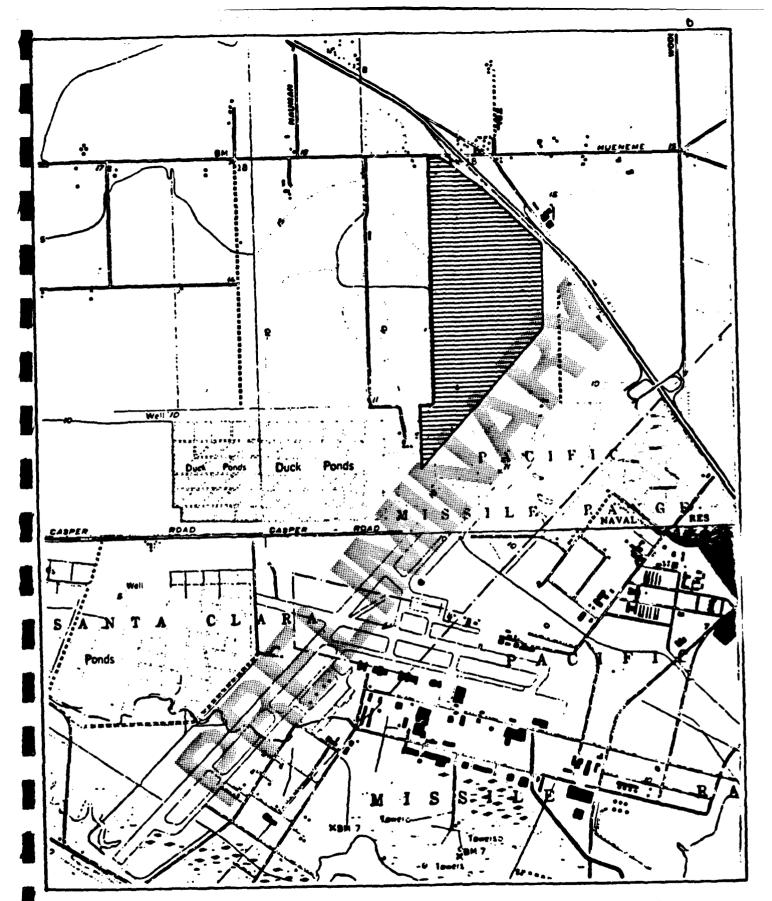


Figure 4. Specific Location of Project Area. Near NAS Point Mugu. From USGS Camarillo (1967), Oxnard (1967), and Point Mugu (1967).

Scale 1:24,000

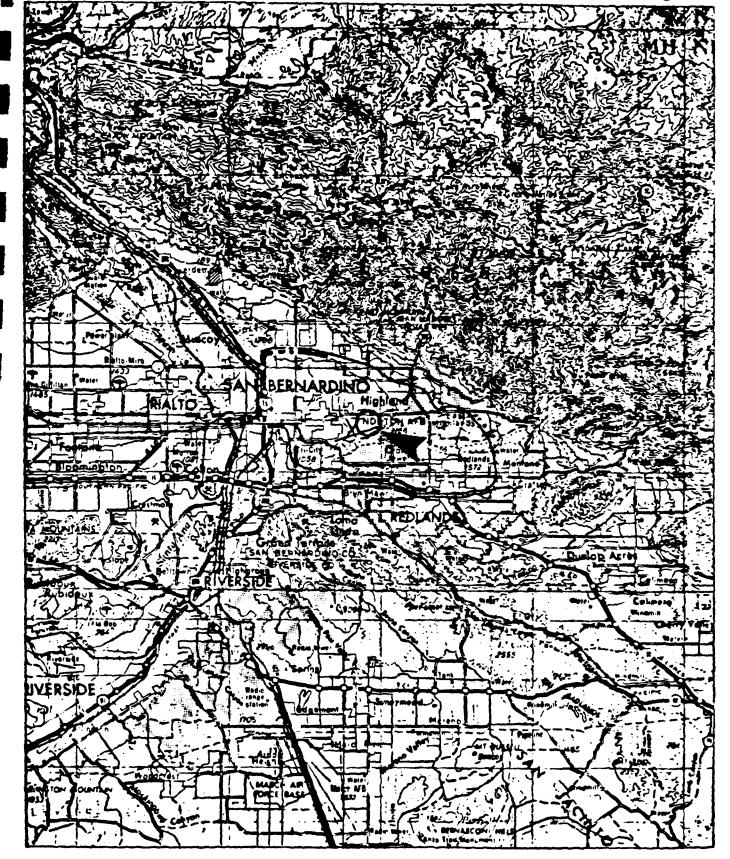


Figure 5. General Location of Project Area, on Norton Air Force Base. From USGS San Bernardino (1969) and Santa Ana (1979) Quads.

Scale 1:125,000

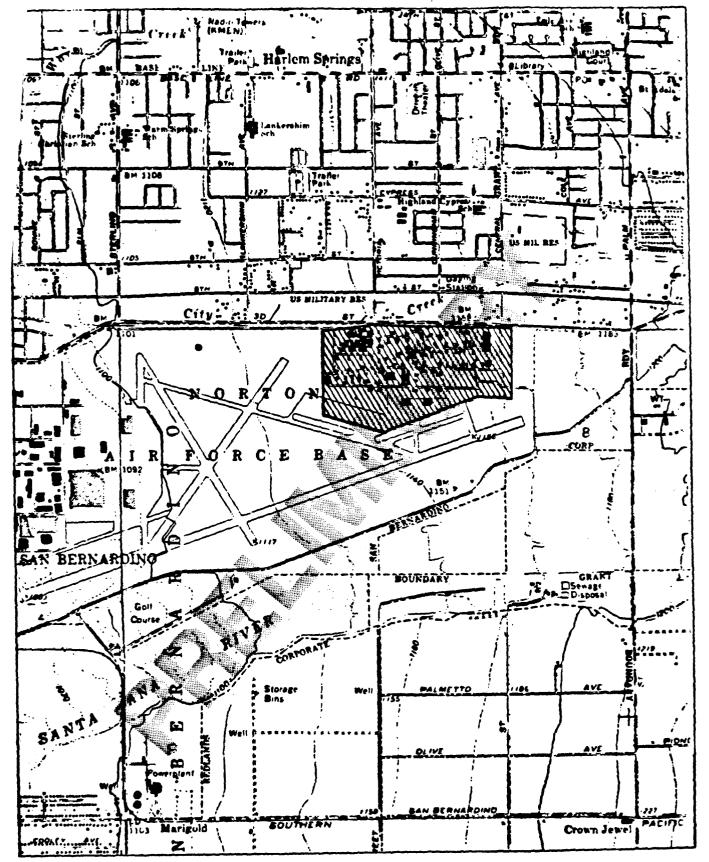


Figure 6. Specific Location of Project Area, on Norton Air Force Base. From USGS Redlands (1967) Quad.

Scale 1:24,000

National Guard Base. However, a large modern trash scatter that covers a small portion of the proposed addition for the Palmdale Air Force Plant #42. The trash is dated between 1940 and 1950 and consists mostly of tin cans, glass, 50 gallon drums, roofing tar, and bed springs.

### RECORD SEARCHES

Archaeological record searches were requested and received from the Institute of Archaeology, University of California at Los Angeles, and the San Bernardino County Museum Association. The record searches for the subject properties and the area within a mile of the Palmdale Air Force Plant 142 and the Norton Air Force Base were negative. Although there are recorded archaeological sites located in close proximity to the Naval Air Station Point Mugu property, there are none within the property boundaries. These sites are described below:

- 1. <u>Ven-11</u>: This site consists of a shell midden located approximately three miles southeast of the subject property. The site was recorded by B. Frost in 1954.
- 2. <u>Ven-110</u>: This site consists of a shell midden with associated burials, bowls, and pestles. It is located approximately two miles southeast of the subject property. The site was recorded by McKusick in 1959.
- 3. Ven-187: This site consists of a cemetery and habitation area. The exact location is undetermined because no maps were included when this site was first recorded by Toney and Huston in 1968. It is believed that the site exists either two miles southeast or two miles southwest of the subject property.
- 4. <u>Ven-256</u>: This site consists of a cemetery and associated artifacts. It is located approximately one mile south of the subject property. The site was recorded by Barber in 1971.

### HISTORICAL RESEARCH

### **INTRODUCTION**

Historical research was conducted in the libraries of the cities of Palmdale and San Bernardino for the Palmdale Air Force Plant #42 and the Norton Air Force Base, respectively. Neither the Palmdale nor the San Bernardino historical societies have documents available to the public at this time. Historical research for the Naval Air Station Point Mugu was conducted at the Oxnard City library and the Ventura County Historical Society.

Nineteenth century and turn of the twentieth century maps were inspected for evidence of historic structures located within the properties proposed for the relocation of the Van Nuys National Guard Base. There is no evidence of historic structures within the subject property of the Palmdale Air Force Plant 422 (Figure 7), the Naval Air Station Point Mugu (Figure 8), and the Norton Air Force Base (Figure 9). However, an 1899 map does show two structures adjacent to what is now the northwest boundary of the Norton Air Force Base. Similarly, a 1904 map illustrates that two historic structures are within 400 feet of the proposed land addition to the Naval Air Station Point Mugu. Another structure is indicated approximately 1000 feet east of the northernmost boundary. The historic structures hear both of these air bases no longer exist; however, there may be subsurface evidence of historic occupation (such as trash dumps).

### PALMDALE

As early at 1861 the Butterfield stage coach carrying passengers, bullion, and freight from San Bernardino to Bakersfield, stopped in Palmdale (Antelope Valley n.d.). Yet, it was when the railroad was built through the Antelope Valley, in 1876, that people decided to settle in the area to become known as Palmdale (Progress Association n.d.).

Palmdale was settled by German Lutheran colonists sometime between 1884 and 1886 (Cunningham 1964). The mistaken identity of the Joshua trees for palms prompted the settlers to name their new town Palmenthal. later changed to

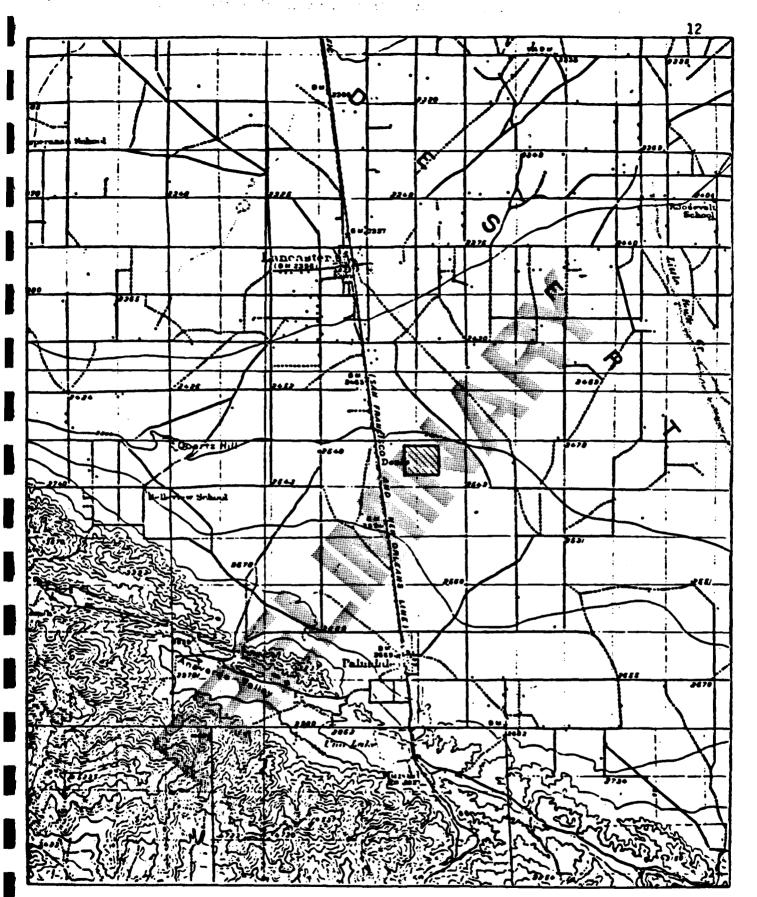


Figure 7. Location of Project Area on Historic Map. From USGS Elizabeth Lake (1917) Quad.

Scale 1:125,000

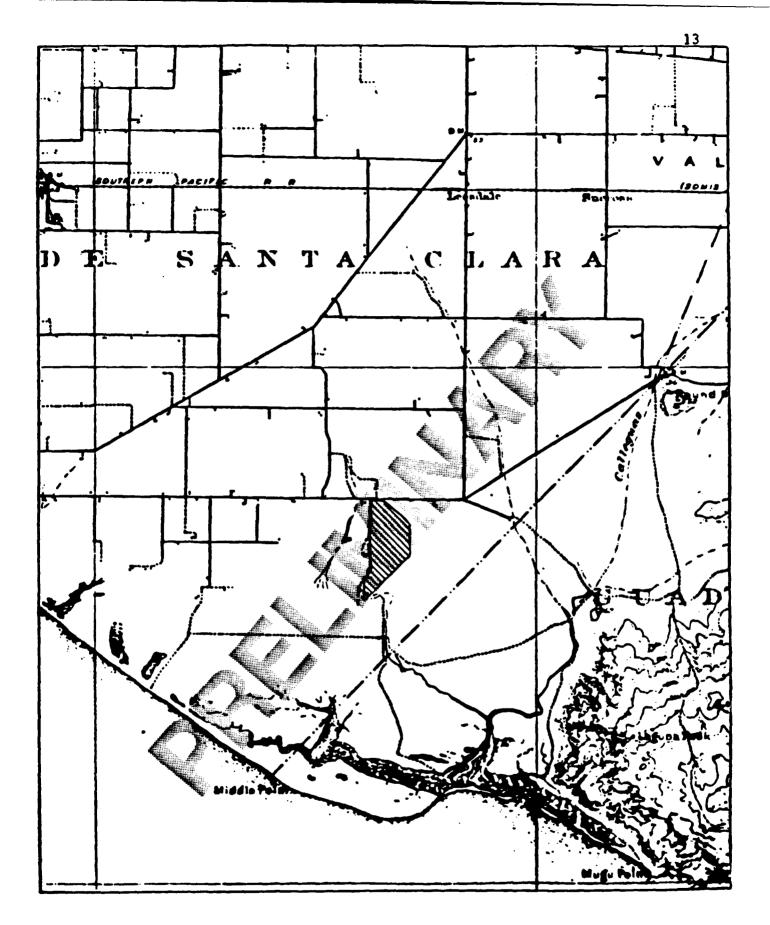


Figure 8. Project Area Plotted on an Historic Map. From USGS Pt. Hueneme (1904, 1911) Quad. Scale 1:62,500

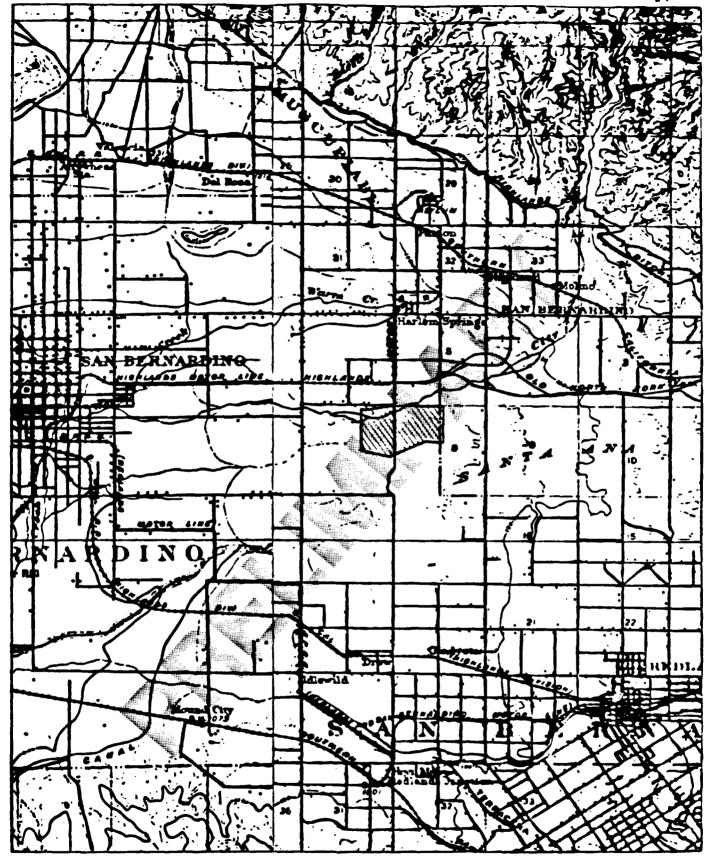


Figure 9. Project Area Plotted on an Historic Map. USGS San Bernardino (1901, 1909) and Redlands (1899) Quads.

Scale 1:62,000

Palmdale (Palmdale Chamber of Commerce 1979). The name of Palmenthal became official when the post office was established on June 17, 1888, in the general store owned by a Mr. Munz. The name was changed to Palmdale in 1890 (Valley Life n.d.).

The German colonists, after surveying the land, constructed the first canal from Littlerock Creek to the "village," using wooden flumes and ditches. Large cisterns were also used to store water. For domestic use of water, wells were dug and windmills were constructed (Valley Life n.d.)

Because of a drought in 1893, a problem with water storage resulted (Palmdale Chamber of Commerce 1979). Consequently, many of the settlers left Palmdale, while the few who remained moved their homes, piece by piece, to the present location of Palmdale, which is approximately two to three miles west of what is now called Old Palmdale. All that remains of Old Palmdale is the cemetery, with German inscriptions on the headstones (Valley Life n.d.).

By 1911 and 1912 Palmdale, along with Lancaster, was actively pursuing grain farming. Between the two towns seven hundred and fifty carloads of grain were shipped out in one year (Progress Association n.d.).

Until the stock market crash of 1929 the small community of Palmdale remained fairly undisturbed. With the depression, however, the Works Progress Administration (WPA) initiated the building of the Palmdale-Littlerock dam and the Palmdale airport (Antelope Valley n.d.). (This county airport is now the location of the Palmdale Air Force Plant #42.)

During World War II, in 1941, the Palmdale county airport was leased to the United States government for \$1.00 per year for the training of cadets (Antelope Valley n.d.). In 1947 the airport was purchased by the county for \$30,000 and an additional four acres were added sometime later. The federal government finally bought the county airport in 1951, at which time aircraft companies such as Lockheed and Northrop located at Plant #42 (Progress Association n.d.).

### **VENTURA**

The name Mugu is the modified word for the Ventureno Chumash village of Muwu, located approximately three to four miles southeast of the Naval Air Station Point Mugu. In fact, many of the names for the cities in Ventura. County are taken from the original Chumash village appellations (Grant 1978a).

Chumash aboriginal territory extended from San Luis Obispo in the north to Malibu Canyon on the coast and in the interior to the San Joaquin valley. In addition, the islands of San Miguel, Santa Rosa, Santa Cruz, and Anacapa were occupied by the Chumash (Grant 1978b; Kroeber 1925).

The Point Mugu environs along with Point Huenesse were occupied by the Chumash until the Spaniards established the Mission San Buenaventura, located within the present city of Ventura, in 1771 (Grant 1978b). Spanish colonization of the Chumash promulgated disease among the mission neophytes, so that by the time mission secularization occurred in 1834, nearly four-fifths of the population had died.

Historically, the proposed addition to Naval Air Station Point Mugu was located within the Rancho El Rio de Santa Clara o La Colonia. The rancho was granted in 1837, by Governor Juan B. Alvarado, to eight men and their families. In 1872, the rancho was patented to these original grantees (Robinson 1956).

Although transportation to San Buenaventura was often accomplished by men on horseback and muleback, the most common mode of travel was by sea. In 1868, however, the stagecoach supplanted the sailing vessels and steamers (Robinson 1956). It was not until 1913 that the state highway was constructed over the old route (Sheridan 1926).

When the first postal service was established in San Buenaventura in 1861, delivery of the mail was free. The first postmaster for the city of San Buenaventura used to place the mail in his hat and "begin a round of friendly calls upon those for whom he had letters" (Hobson and Francis 1912:7).

Until 1873, San Buenaventura was included within the boundaries of Santa Barbara County. In celebration of the separation from Santa Barbara, San Buenaventura held "the last great bull fight and dance...a remnant of an ancient custom inherited from Spain" (Hobson and Francis 1912:7).

Commensurate with the founding of Ventura County came the construction of a courthouse, completion of the first wharf, a bank and public library, and the introduction of ice cream (Murphy 1979). In 1887, the Southern Pacific Railroad line was established in San Buenaventura and for convenience the name was shortened to Ventura. When the Post Office also used the abbreviated form, the county soon became known as Ventura (Murphy 1979).

Probably the most remembered citizen of Ventura is Thomas Bard who during his fifty year (1865-1915) residency in the county purchased a major portion of the old rancho lands (including La Colonia). He financially supported many of the businesses in the county and became a State Senator. Thomas Bard was remembered as a generous man who never foreclosed a mortgage" (Fairbanks 1960:7).

When the La Colonia rancho was acquired as one of the larger Bard holdings there were minor problems with squatters. Although records indicate that nothing serious ever happened between the renters and the squatters, one man was lynched for the murder of another renter with whom he had a boundary dispute (Sheridan 1926)

Between 1914 and 1917 several petroleum companies attempted to drill for oil and gas, but the drilling bits were successively ruined by the gas pressure. Finally, the Associated Oil Company succeeded in recovering approximately 2,000 barrels per day, thus establishing that oil and gas could be obtained with the rotary drill bit and use of hematite and birite with mud fluid (Sheridan 1926).

Perhaps the greatest contribution to the growth and economy of Ventura was the U.S. Naval Construction Battalion, located at the harbor, and the U.S. Naval Air Missile Test Center, established at Point Mugu in 1946 (Robinson 1956; Sheridan 1926).

### SAN BERNARDINO

Prehistorically, portions of the San Bernardino area were inhabited by the Serrano Indians who spoke a Takic language that belonged to the greater Uto-Aztecan family (Bean and Smith 1978). Gerald Smith of the San Bernardino County Museum Association said that Jesusa Manuel, a Serrano, was interviewed in the 1930s, and she related that many of her relatives moved to Harlem Springs (located one mile north of the Norton Air Force Base) during the midnineteenth century. The move was prompted by the Mormon occupation of San Bernardino which occurred in 1851. There is no recorded archaeological site, however, in the Harlem Springs area.

Similarly, Victory Village, established during World War II and located near the north entrance to the Norton Air Force Base, is reported to have been an archaeological site because surface handstones and millingstones were observed during the 1940s (personal communication Gerald Smith). This site, however, has not been officially recorded, nor have the artifacts been relocated.

Spanish influence on the Serrano was slight until an asistencia to the San Gabriel Mission was constructed near Redlands in 1819 (Bean and Smith 1978). The site for the asistencia had been selected in 1910 by the Franciscan missionary, Father Dumetz. It was at this time that San Bernardino received its name (Stoebe 1974). The branch establishment of the mission San Gabriel was abandoned in 1834 then a group of Indians raided the asistencia (Bancroft 1886-1890 Vol. 17).

The San Gabriel Mission's asistencia was part of the Agua Caliente Rancho, granted to Antonio Lugo and his sons in 1842 (Bancroft 1886-1890 Vol. IV). The Harlem Springs area was included in the Agua Caliente Rancho, so named because of the many hot springs within the rancho's boundaries. Nine years after the Lugo family was granted the Rancho they sold it to Mormon settlers (Bancroft 1886-1890 Vol. IV).

In 1851, and upon the suggestion of Brigham Young, a colony of Mormons from Utah came to the Cajon Cañon, now known as City Creek, for the purposes of cultivating San Bernardino's rich soil and establishing a satellite settlement

(Ingersoll 1904). By 1853, the townsite for the future city of San Bernardino was laid out in "Babylonian style--a miniature of Salt Lake City" (Ingersoll 1904:142). The town was one square mile with eight acre blocks, and streets that ran at right angles, each bordered by an irrigation ditch. All of the streets were given Mormon appellations (Ingersoll 1904).

By April 13, 1854, a special act was passed by the legislature incorporating the city of San Bernardino. Shortly after the city's incorporation another act was passed authorizing appropriation of the water of the Twin Creeks for the city's municipal and domestic use. Several years later, the Twin Creeks irrigation ditches were abandoned because they were inefficient (Ingersoll 1904).

The Mormons' control over the city of San Bernardino lasted only four years. Conflict between the U.S. Military and Mormon population in Utah forced Brigham Young to recall all of the settlers to Utah. Young had heard that U.S. troops were on their way to Salt Lake City (Ingersoll 1904; Stoebe 1974). Even though a few of the colonists remained in their newly founded city, with the majority of the population absent, the financial burden was too great; and the city was soon disincorporated (Elliot 1965; Stoebe 1974). San Bernardino reincorporated, however, in 1868, and a city charter was approved in 1904 (Anonymous n.d.). Following the Mormon exodus from San Bernardino, the city became known as a drinking and gambling town "and a period of unrest in city government followed" (Stoebe 1974:46).

When gold was found in the Bear and Holcomb valleys, in 1860, thousands of miners traveled through the city of San Bernardino in search of their fortune. The gold such boosted the population of the town of Belleville in Holcomb Valley to 10,000. Because of the competition from Belleville, the city of San Bernardino marrowly won the County Seat--a one vote decision (Stoebe 1974).

In 1875, the Southern Pacific Railroad was established in Colton, approximately six miles southwest of San Bernardino, and ten years later the Santa Fe Railroad line arrived in San Bernardino (Elliott 1965; Ingersoll 1904; Stoebe 1974). Consequently, between 1885 and 1890 the city's growth was especially noticeable because of what Charles Lummis called the Pullman Conquest (Ingersoll 1904).

Since one of the major reasons for establishing the railroad line through San Bernardino was the orange crop industry, the Southern Pacific and the Santa Fe lines vied for the business. Hence, rates were drastically lowered. Many of the people who took advantage of the lowered fares came to San Bernardino and decided to stay, for they viewed California as the land of opportunity (Ingersoll 1904).

The first attempt at developing electricity came in 1888, but failed because the power was insufficient. By the late 1890s, however, San Bernardino maintained a working electrical plant (Elliott 1965; Stoebe 1974). Along with electricity, San Bernardino supported a 400 room hotel that had a Ladies Only entrance and an elevator, a stone courthouse, and a large Seth Thomas clock located in the tower of the courthouse (Stoebe 1974). (This same clock is now striking the hours at the entrance to the Central City Mall.)

Although the city of San Bernardino was growing in the late 1890s, it remained a town "where it was customary to shoot first and ask questions later" (Stoebe 1974:48). The city also experienced its share of prostitution: according to the old timers the red light district was notorious throughout the state of California (Stoebe 1974). Open prostitution continued until the beginning of World War II when the War Department threatened that no military installation would be constructed in a city that allowed prostitution (Stoebe 1974).

With the abandonment of the red light district, the United States Army selected San Bernardino as the location for maintenance and supply depots. Hence, two depots were established within the city limits: San Bernardino Air Depot and Campo Ono. The former is now the Norton Air Force Base and the latter was abandoned in 1946 (Hixson 1982). The San Bernardino Air Depot was changed to the Norton Air Force Base in honor of a San Bernardino youth, Leland Francis Norton, who was killed in the war (Stoebe 1974).

Today, San Bernardino has become a major commercial center, partly because of the establishment of the San Bernardino Air Depot which created many new jobs (Hixson 1982).

### RESOURCES ELIGIBLE FOR THE NATIONAL REGISTER OF HISTORIC PLACES

There are no known archaeological and historical resources within the subject properties of Palmdale Air Force Plant #42, Naval Air Station Point Mugu, and Norton Air Force Base. No resources were located which would be eligible for the National Register of Historic Places.

### MITIGATION MEASURES

Since no cultural remains are known to be located within the subject properties of the Palmdale Air Force Plant #42, the Naval Air Station Point Mugu, and the Norton Air Force Base (Figures 2, 4, and 6), no archaeological testing or excavation is required at this time. However, because of the historic structures once located in close proximity to the Naval Air Station Point Mugu and the Norton Air Force Base, and the extent of historic activity in the Palmdale Air Force Plant #42 area, an archaeologist should be required to monitor grading in the event that an historic trash dump or other associated historic materials are located.

Furthermore, there is a potential for subsurface prehistoric cultural remains at the Naval Air Station Point Mucu property because of the extent of Chumash activity in the surrounding area. Hence, an archaeologist should monitor grading for prehistoric, as well as historic resources.

- 1. A qualified archaeologist should be present at the pre-grade meeting and should monitor all grading activites.
- The a chaeologist would be empowered to temporarily divert, redirect, or halt grading in order to adequately recover cultural materials which may be encountered during the grading process.

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# FICE OF HISTORIC PRESERVATION URTMENT OF PARKS AND RECREATION OFFICE BOX 2590 AMENTO, CALIFORNIA 95811 1) 445-8006



REPLY TO: September 28, 1094

Nancy A. Whitney-Desautels, President Scientific Resource Surveys, Inc. 5232 Bolsa Avenue, Suite 5 Huntington Beach, CA 92647

Dear Ms. Whitney-Desautels:

On September 20 we received your letter and report concerning the results of cultural resources surveys conducted in connection with the Van Nuys Air National Guard Base relocation project.

We have reviewed the material submitted and concur in your findings and conclusions.

If you have any questions, please call (916) \$\footnote{\chi}\$ 45-8006 and ask to speak to Hans Kreutzberg of our start.

Sincerely,

Marion Mitchell-Wilson

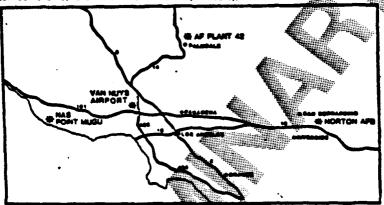
Deputy State Historic Preservation

Officer

APPENDIX V
NEWS ADVERTISEMENTS AND NOTICES

VAN NUYS AIR NATIONAL GUARD, PROPOSED RELOCATION

Due to physical and operational constraints at the Van Muys Airport, the 146th Tactical Airlift Wing, Air Mational Guard, if proposing to relocate its facilities and operations to one of three alternative sites. Sites under consideration include Naval Air Station. Point Mugu (Venturs County), Norton Air Torce Plant 42 (Paindale).



As part of this relocation gasty on Environmental Impact Statement will be proposed. This document will come by with the provisions of the Mational Environmental Policy Act (NEPA) was the California Environmental Quality Act (CEDA). The Air National Guard must also tansider the de-nothing alternative of remaining at their present location also van Muya Airport.

ALL INTERESTED CITIZENS ARE INVITED TO ATTEND AND PROVIDE PUBLIC INPUT TO ASSIST THE STUDY TEAM IN LOCATFYING CONCERNS TO BE ADDRESSED IN THE BRAFT ENVIRONMENTAL DOCUMENT, Public Employing Meetings will be held at the following locations:

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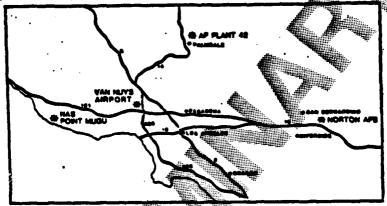
PALHDALE-LANCASTER AREA MEDMESDAY, AUGUST 18, 1984 7:00 TO 9:00 P.H. Enights of Columbus Hall 729 W. Avenue H Lancaster, CA.

WAN MEYS AREA THURSDAY, AUGUST 18, 1984 7:00 TO 9:00 P.M. Reseda Memor's Club 7901 Lindley Avenue Reseda, CA.

Für nore information contact: Naster Sorgount Riley Slack, Assistant Public Effairs Officer, 146th Tactical Airlift Wing, Air Mational Scard, 8030 Balbon Fig. Los Angoles, CA. 91404, Phonos (818) 781-5980, actamaten 364,

VAN NUYS AIR NATIONAL GUARD, PROPOSED RELOCATION

Due to physical and operational constraints at the Van Mays Airport, the 146th Tactical Airlift Wing, Air Mational Guard, is proposing to relocate its familities and operations to one of three alternative sites. Sites under consideration include Naval Air Station, Peint Nugu (Venture County), Mortan Air Farce Plant 42 (Paledale),



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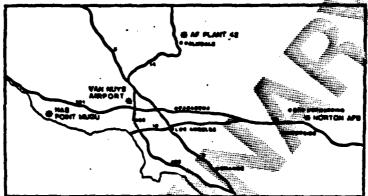
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WAN NUYS AREA THURSDAY, AUGUST 18, 1984 7:00 TO 9:00 P.M. Resede Memon's Club 7901 Lineley Avenue Reseds, CA.

For more information contact: Master Sorgeant Riley Slack, Assistant Public Affairs Officer, 165th Tactical Atrilift bing, Air Mational Guard, 2030 Salbon Tight. Los Angeles, CA, 91404, Phones (818) 781–5980. extension 364.

VAN NUYS AR NATIONAL GUARD, PROPOSED RELOCATION

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As part of this relocation study on Environmental Impact Statement will be probated. This decument will comply with the provinces of the Mational Environmental Policy Act (MEPA) and the California Environmental Quality Act (CEGA). The Air Mational Guard must give consider the do-nothing alternative of remaining at their present location at the Man Muya Airport.

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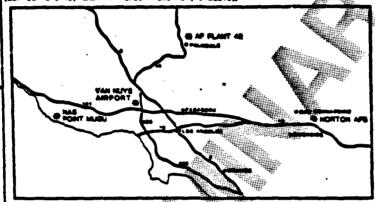
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VAN NUYS AREA THURSDAY, AUGUST 16, 1984 7:00 TO 9:00 P.N. Resude Momen's Club 7901 Lindley Avenue Resede, CA.

For more lifernation contact: Master Sergoant Riley Black, Assistant Public Affeirs Officer, 146th Tectical Africk Wing, Air Mational Guerd, 8030 Balbon Blvd., Los Angelos, CA, 91404, Phones (818) 781-5980, extension 366.

YAN NUYE AIR NATIONAL GUARD, PROPOSED RELOCATION

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As part of this relocation study or Environmental impact Statement will be preserved. This document will comply with the preserved of the National Environmental Policy Act (NEFA) and this California Environmental Quality Act (CEQA). The Air National Guard must be consider the do-nothing alternative of remaining at their present location at the May Airport.

ALL INTERESTED CITIZENS ARE INVITED TO PRESIDE AND MOVIDE PUBLIC INPUT TO ASSIST THE STUDY TEAM IN EMERITYING CONCERNS TO BE ADDRESSED IN THE DRAFT ENVIRONMENTAL DOCUMENT, Public Senting Moutings will be neld at the following locations:

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VAN NUYS AREA THURSDAY, AUGUST 16, 1986 7:00 TO 9:00 P.II., Recode Homen's Club 7801 Lindley Avenue Recode, CA.

The same information contact: Master Sorgeant Riley Black, Assistant Public Affairs Officer, 146th Tactical Airlift Wing, Air National Guard, 8030 Balbon Bluck has Angolom, CA. 91404, Phones (818) 781-5600, estamaton 364.

### **NOTICE OF** PUBLIC SCOPING MEETING VAN HUYS AIR MATIONAL GUARD, PROPOSED RELOCATION

Due to physical and operational constraints at the Van Nuys Airport, the 146th Tactical Airlift Wing, Air National Guard, is proposing to relocate its facilities and operations to one of three alternative sites. Sites under con-sideration include Navai Air Station, Point Mugu (Ventura County), Norton Air Force Base (San Bernardino) and Air Force Plant 42 (Palmdale).



As part of this relocation study an Environmental Impact Statement will be prepared. This document will comply with the provisions of the National Environmental Policy Act (NEPA) and the California Environmental Quality Act (CEQA). The Air National Guard must also consider the donothing afternative of minaming at their present location at the Van Nuys Airport.

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Public Scoping Meetings will be held at the following locations: Palmdale-Laucaster Area

Bullet Marge Area Menday, Are. 13, 1984 7:00 to 9:00 p.m. Frontier H.S. Cafeteria Pleasant Valley Road Camarillo, CA

Wednesday, Aug. 15, 1984 7:00 to 9:00 Enights of Columbus Hall 729 W. AVR. M Lancaster, CA

San Bernardine Ares Total 1, Apg. 14, 1904 7:00 to 9:00 p.m. San Gorgonio h.s., Rm. E-S Reseda Women's Clab 2299 E. Pacific Street San Bernardino, CA

The Heys Aree Thersday, Acq. 16, 1904 7:00 to 9:00 p.m. 7901 Lindley Avenue Meseda, CA

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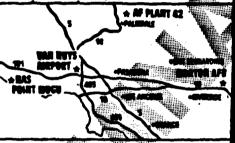




# NOTICE OF PUBLIC SCOPING MEETING

YAR RUTS AIR MATIONAL GUARD, PROPOSED RELOCATION

Due to physical and operational constraints at the van Nurs Airport, the 146th Tactical Airlift Wing, Air National Guard, 6 proposing to relocate its facilities and operations to one of three alternative sites. Sites under consideration include Naval Air Station, Point Mugu (Ventus), Norton Air Force Base (San Bernardino) and Air Force Plant 42 (Palmdale).



As part of this respection study as Environmental impact Statement will be prepared. This document will comply with the provisions of the National Environmental Policy Act (NEPA) and the California Environmental Quality Act (CEQA). The Air National Eurard must also consider the donothing afternative of remaining at their present location at the Van Suiga Airport.

ALL INTEREST CHICKINS ARE INVITED TO ATTEND AND PROVIDE PUBLIC INPUT TO ASSIST THE STUDY TEAM IN IDENTIFYING CONCERNS TO BE ADDRESSED IN THE DRAFT ENVIRONMENTAL DOCUMENT. Public Scoping Meetings will hard at the following locations:

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Teesday, Aee. 14, 1984
7:00 to 9:00 p.m.
See Corgonio H.S., Rm. E-S.
2299 E. Pacific Street
San Bernardino, CA

The Ruys Area
Thorsday, Aee. 16, 19
7:00 to 9:00 p.m.
Reseda Women's Club
7901 Lindley Avenue
Reseda, CA

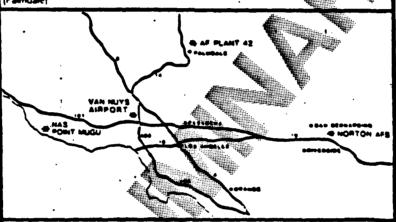
Palmdale-Lancaster Area. Wednesday, Aug. 15, 1984
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Enights of Columbus Hall
728 W. Ave. II
Lancaster, CA
Yaon Ruys Area
Thorsday, Aug. 96, 1984
7:00 to 9:00 p.m.
Reseda Women's Club
7901 Lindley Avenue

For Heavy Information (SMLSE) Marter Sergeant Stay Stack Authorant Puel Affairs Officer, 146th Tactical Auffill Wing, Air Rassmal Cuarty 6030 State Strd., Las Angeles, CA 9140A, Phone: 1818; 781: 5880. extension 366



## NOTICE OF PUBLIC SCOPING MEETING VAN NUYS AIR NATIONAL GUARD, PROPOSED RELOCATION

Due to physical and operational constraints at the Van Nuys Airport, the Elliph Tratical Airlift Wing, Air National Guard, is proposing to relocate its facilities and destructions to one of three alternative sites. Sites under consideration inside Naval Air Staulin, Point Mugu (Ventura County), Norton Air Force Base (San Bernardino) and Air Force Page 42 (Paimdale).



As Part of this relocation study an Environmental Impact Statement will be prepared. This document will comply with the provisions of the National Environmental Folicy Act INEP Alignd the California Environmental Quality Act ICEQA). The Air National Guard must also consider the do-nothing alternative of remaining at their patient fluidition at the Van Nuys Airport.

ALL INTERESTED CITIZENS ARE INVITED TO ATTEND AND PROVIDE PUBLIC INPUT TO ASSIST THE STUDY TEAM IN IDENTIFYING CONCERNS TO BE ADDRESSED IN THE DRAFT ENVIRONMENTAL DOCUMENT. Public Scoping Meetings will be train at the following locations

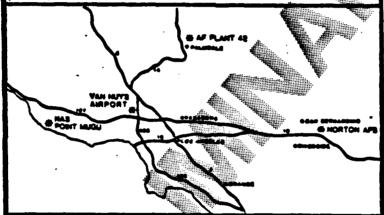
POINT MUGU AREA
CONDAY, AUG. 13, 1984
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TUESDAY, AUG. 14, 1984

7.00 to 9.00 P.M. San Gorgonio, H.S., Rm. E-5. 2299 E. Pacific St., San Bernardino PALMDALE-LANCASTER AREA
WEDNESDAY, AUG. 18, 1984
7:00 to 9:00 P M
Knights of Columbus Hall
729 W. Ave. M. Lancaster
VAN NUYS AREA
THURSDAY, AUG. 16, 1984
7:00 to 9:00 P M
Reseda Women's Club.
7901 Lindley Ave., Reseda

For more information contact: Master Sergeant Riley Black. Assistant Public Affairs Officer, 146th Tactial Airlift Wing, Air National Guard, 8030 Balboa Blvd., Los-Angeles, CA 91404: Phone: (818) 781-5980, extension 366

### NOTICE OF PUBLIC SCOPING MEETING VAN NUYS AIR NATIONAL GUARD, PROPOSED RELOCATION

Due to physical and operational constraints at the Van Nuys Airport, the 144th Essential Airlift Wing, Air National Guard, is proposing to relocate its facilities and operations its one of three atternative sites. Sites under consideration inside Naval Air Selbion, Politic Mugu (Veritura County), Norton Air Force Base (San Bernardino) and Air Perss Paint 42 (Paintale).



As Part of this relocation study an Environmental Impact Statement will be prepared. This document will comply with the provisions of the National Environmental Policy Act [NEPA] and the California Environmental Quality Act [CEOA]. The Air Mational Guilla shust also consider the do-nothing attemative of remaining at their presint location at the Van Nuys Airport.

ALL INTERESTED CITIZENS ARE INVITED TO ATTEND AND PROVIDE PUBLIC INPUT TO ASSIST THE STUDY TEAM IN IDENTIFYING CONCERNS TO BE ADDRESSED IN THE SPAIRT ENVIRONMENTAL DOCUMENT. Public Scoping Meetings will be held it the following locations:

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7:00 to 9:00 P.M.
SAN Gorgonio, H.S., Rm. E-5 Reseda Women's Club
2299 E. Pacific St., San Bernardina 7901 Lindley Ave., Reseda

PALMDALE-LANCASTER AREA WEDNESDAY, AUG. 15, 1984 7:00 to 9:00 P.M. Krieghts of Columbus Hall 729 W. Ave. M. Lancaster VAN NUYS AREA THURSDAY, AUG. 16, 1984 7:00 to 9:00 P.M. Reseda Women's Club 7901 Lindley Ave., Reseda

For more information contact: Master Sergeant Riley Black, Assistant Public Affairs Officer, 146th Tactial Airlift Wing, Air National Guard, 8030 Balboa Bivd., Los Angeles, CA 91404, Phone: (818) 781-5980, extension 386.



# DEPARTMENT OF THE AIR FORCE HEADQUARTERS 146TH TACTICAL AIRLIFT WING (ANG) VAN NUYS, CALIFORNIA 81406

REPLYTO ATTNOF DPC (MSgt Black)

23 July 1984

SUBJECT:

Notice of Preparation

TO

California State Clearinghouse 1400 Tenth Street Sacramento, CA 95814

### 1. Project Title

146th Tactical Airlift Wing, Air National Guard, an Nuys, Base Relocation EIR/EIS.

### 2. Summary

The Military Department at the State Of California will be the lead Agency and will prepare a combined Environmental Impact Report (EIR) and Environmental Impact Statement for the project described below. The EIR/EIS will be prepared in compliance with both the California Environmental Quality Act (CEQA) and the National Environmental Policy Act (NEPA).

Please list applicable permit and environmental review requirements of your agency and the scope and content of the environmental information which is germane to your agency's statutory responsibilities in connection with the proposed project.

### 3. Description of the Presect

The 146th Tactical Alriift Wing, Air National Guard is currently based at the Van Nuys Airport. Current conditions at this general aviation airport, including considerations such as safety, security, and limited Air National guard expansion potential, dictate that the Air National Guard relocate to an alternative site within its southern California recruiting area.

The Air National Guard is thus proposing relocation of its facilities and operations to one of three alternative sites. These sites include, Naval Air Station, Point Mugu (Ventura County), Norton Air Force Base (San Bernardino), and Air Force Plant 42 (Palmdale). In addition, under environmental regulations, the Air National Guard must also consider the do-nothing alternative of remaining at its existing locaiton at the Van Nuys Airport.

To relocate, the Air National Guard will require 200-250 acres of land. This requirement must be met either within or directly adjacent to the alternative sites identified above. On this acreage, the Air National Guard would construct various maintenance, storage, training and other support facilities totaling approximately 330,000 square feet, as well as construction of associated taxiways, and aircraft parking aprons. The 146th Tactical Airlift Wing is currently assigned sixteen (16) C-130E turbo-prop aircraft. These aircraft would be based at the new site. No replacement aircraft are currently programmed for the 146 Tactical Airlift Wing.

With respect to operations, the Air National Guard projects a maximum worst base frequency of 74 daily aircraft operations (37 complete circuits). At two of the site locations under consideration for base relocation (Air Force Plant #42, Palmdale, and the Naval Air Station at Point Mugu) the 146th Tactical Airlift Wing already conducts flight training activities, and base relocation would not significantly increased present flight operations. Hours of operation would be from 8:00 a.m. to 10:00 p.m. Aside from a staff of 300 day-to-day employees, the bulk of the 146 Tactical Airlift Wing personnel (approximately 1,500 persons) would be active at the new site one weekend each month.

### 4. Probable Enivironmental Effects

Environmental effects will vary with each alternative site location. In general, environmental effects of the proposed project may include the following: perceived noise and visual intrusion, impacts to growth and development under flight patterns, impacts on adjacent land uses, pre-emption of planned and proposed land use, impacts on other general aviation aircraft, motor vehicle traffic impacts each month, impacts on biological resources, and impacts on agriculture (Air Force Plant #42, Palmdale, and Point Mugu only). In addition the secondary affects of the Air National Guard relocation from the Van Nuys Airport in terms of the re-use and redevelopment of the vacated base may also be considered.

### 5. Scoping Process

This Notice of Preparation invites comments regarding study issues and alternatives from affected agencies. In addition to its function under State law, this notice is intended to intiate the scoping process with cooperating federal agencies. Scoping meetings to receive public comment are scheduled as follows:

Point Mugu Area Monday, August 13, 1984, 7:00 - 9:00 p.m. Frontier High School Pleasant Valley Road Camarillo, California

Norton Air Force Base Area Tuesday, August 14, 1984, 7:00 - 9:00 p.m. San Gorgonio High School 2299 E. Pacific Street San Bernardino, California

### **DISTRIBUTION LIST**

### NOTICE OF PREPARATION

### **STATE AGENCIES**

Gary Agid Chief, Air Resource Board P.O. Box 2815 Sacramento, CA 95814

California State Clearinghouse 1400 Tenth Street Sacramento, CA 95814

Rick Aguayo Soil Conservation Service 805 West Avenue "J" Lancaster, CA 93534

Robert P. Ghirelli Executive Officer California Regional Water Quality Control Board 107 South Broadway, #4027 Los Angeles, CA 90012-4596

Jerome S. Lukas, Ph.D Coordinator, Noise Control Program Department of Health Services Berkeley, CA 94704

Mark Mispagel
Chief, Department of Transportation
Division of Aeronautics
1120 "N" Street
Sacramento, CA 95814

Dave Nelson
Environmental Review Section
Department of Transportation
Division of Aeronautics
Sacramento, CA 95814

Bill Wasser
CALTRANS, District 7
120 South Spring Street
Los Angeles, CA 90012

South Coast Air Quality Management District J.A. Stuart, Executive Officer 9150 Flair Drive El Monte, CA 1731

Los Angeles County Flood Control James L. Easton, Chief Engineer P.O. Box 2418, Terminal Annex Los Angeles, CA 90051

Ventura County Flood Control G.J. Nowak 800 South Victoria Avenue Ventura, CA 93009

San Bernardino County Flood Control
B.L. Ingram, Deputy Administrator of
Public Works
825 East Third Street
San Bernardino, CA 92415-0835

Southern California Association of Governments Mark Arpers 600 S. Commonwealth Ave., Suite 1000 Los Angeles, CA 90005

State Department of Fish and Game 1416 Ninth Street Sacramento, CA 95814

State Health Department 1600 Ninth Street, Room 460 Sacramento, CA 95814

Director, CALTRANS, District 8 247 West Third Street San Bernardino, CA 92403

### THE BELOW LISTED FEDERAL AGENCIES RECEIVED

### NOTICE OF INTENT

(Federal Register, Vol., 49, No. 14, page 2506)

Friday, January 20th, 1984

Naval Air Station at Point Mugu Public Affairs Office Mr. Lucasey Point Mugu, CA 93402

Public Affairs Office Jackie Bunn 63 MAW/PA, Norton AFB, CA 92409

U.S. Air Force Plant #42 at Palmdale Flight Operations Officer Major James West Palmdale, CA 93550

Herman Bliss
Manager, Airports Division
Federal Aviation Administration
Western Pacific Region
P.O. Box 92007
Worldway Postal Center
Los Angeles, CA 90009-2007

Rick Hoffman
Acting Chief, EIS Review ection
U.S. Environmental Protection Agency
215 Fremont Avenue,
San Francisco, CA 98 105

Arnold Kohnheim
Chief, Environmental and Energy
Programs Division
Office of Economic Analysis
Civil Aeronautics Board,
Washington D.C.

U.S. Soil and Conservation Services 318 Cayuga Street, Suite 206 Salinas, CA 93901 Air Force Plan #42 (Palmdale) Area Wednesday, August 15, 1984, 7:00 - 9:00 p.m. Knights of Columbus Hall 729 W. Avenue M. Lancaster, California

Van Nuys Area Thursday, August 16, 1984, 7:00 - 9:00 p.m. Reseda Women's Club 7901 Lindley Avenue Reseda, California

To participate in the public scoping process, you may make verbal and/or written statements at the above-listed public scoping meetings, or send written comments to:

MSGT Riley Black,
Public Affairs Office,
146th Tactical Airlift Ving,
8030 Balboa Blvd,
Van Nuys, California 91409

We will need the name and telephone number of the appropriate contact person in your agency.

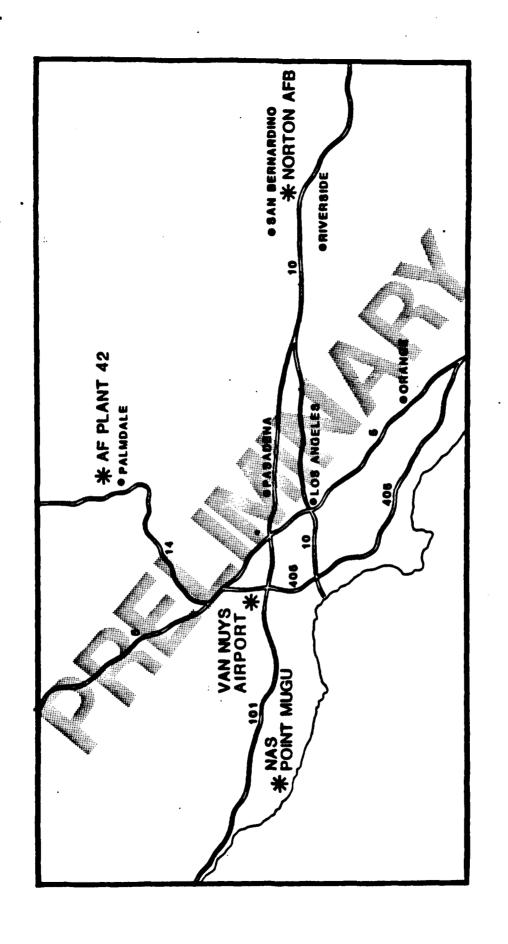
Due to the time limit established by State law, your response must be sent at the earliest possible date, but not later than 30 days after the receipt of this notice.

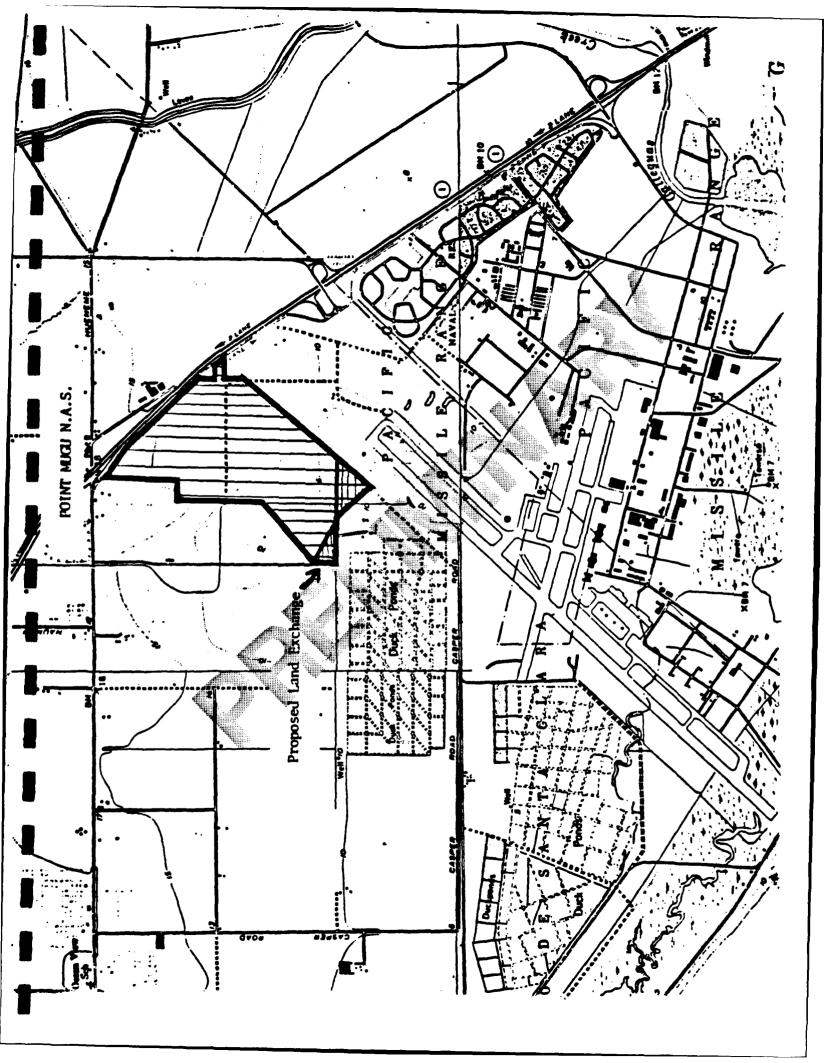
FOR THE COMMANDER

RONALD A. DOERR Major, CA ANG

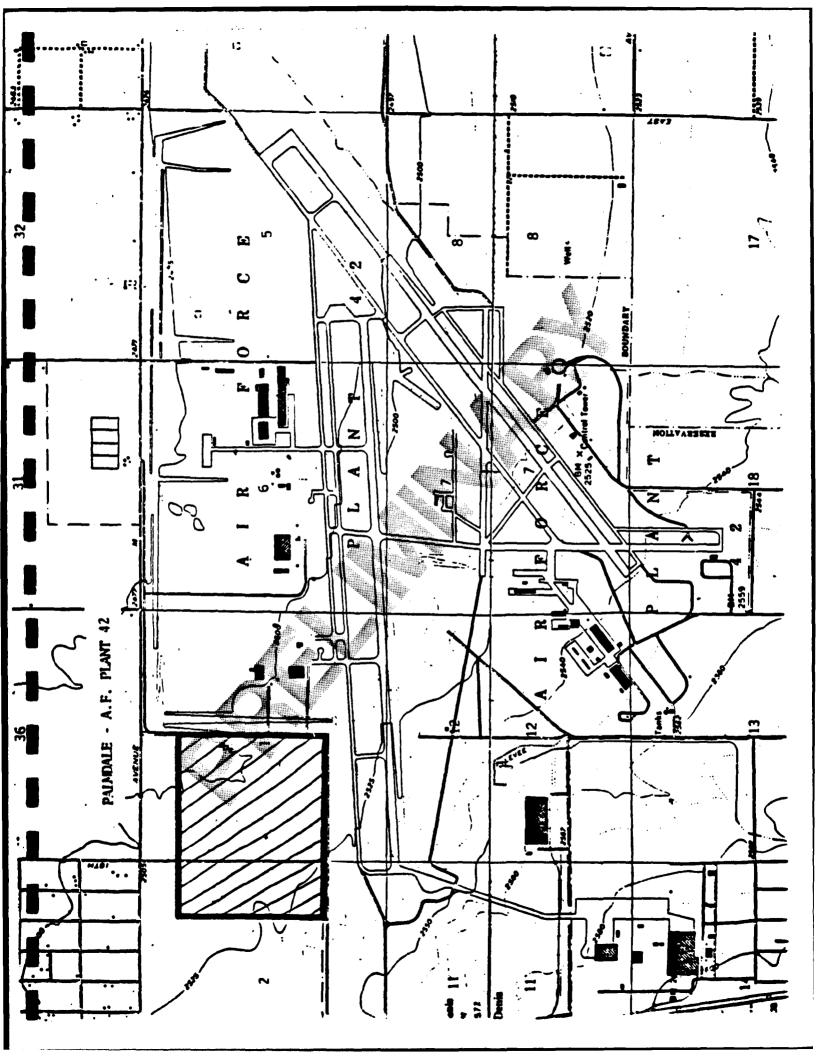
Environmental Coordinator

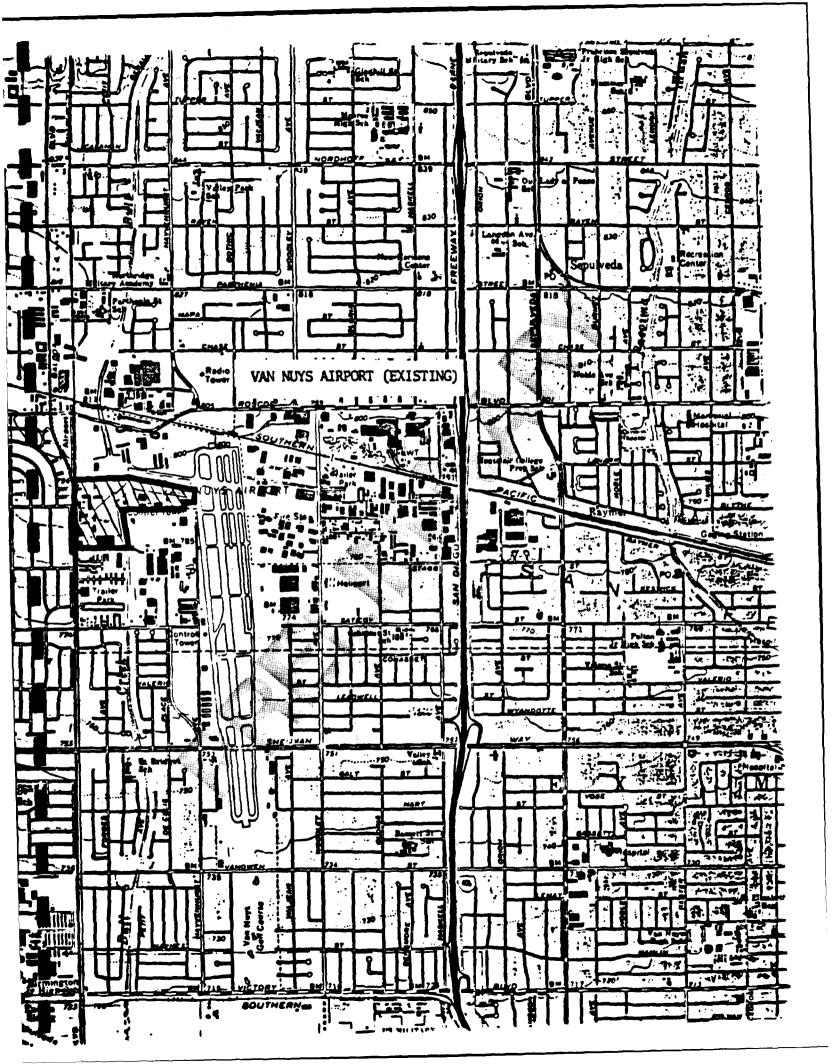
Atch
Location Maps (4)













### **APPENDIX VI**

### **CARPOOL EMISSIONS SAVINGS**

### ROC: Carpool

5 miles @ 35 mph = .61 gram/mile x 5 mi = 3.05 grams
11 miles @ 50 mph = .49 gram/mile x 5 mi = 5.39 grams
3.05 + 5.39 = R = 8.44 grams
Cold Start = 7.93 grams (morning) + 7.36 grams (evening)
Crankcase = 0.004 gram/mi x 16 mi = .064 grams
Soak = 2.523 grams
T = R + Cold + Soak + Crankcase
T (morning) = 8.44 + 7.93 + .064 + 2.523 = 18.957 grams
T (evening) = 8.44 + 7.36 + .064 + 2.523 = 18.387 grams
Total = 18.957 + 18.387 = 37.344 gr/day/carpool = 0.0823 lb.

### Driving Alone

4 miles @ 35 mph = .61 gram/mi x 4 mi = 2.44 grams
11 miles @ 50 mph = .49 gram/mi x 11 mi = 5.39 grams
2.44 + 5.39 = 7.83 grams = R
Cold Start = 7.93 grams (morning) + 7.36 grams/levening)
Crankcase = 0.004 gram/mile x 15 mi = 6.060 grams
Soak = 2.523 grams
T (morning) = 7.83 + 7.93 + 0.06 + 2.523 = 63.343 grams
T (evening) = 7.83 + 7.36 + 0.06 + 2.523 = 13.73 grams
Total = 18.343 + 17.773 = 36.1164
= 0.0796 lb/day/car alone

 $2.4 \times .0796 - .0823 = .10874 b/day/carpool (saved)$ 

.10874 x 260 days x 886 carpols, sition + 2000 #/ton = 12.44 tons/yr/position

### NOx: Carpool

5 miles @ 35 mpt = 105 tram/mile x 5 mi = 7.75 grams
11 miles @ 50 mpt = 1.72 gram/mile x 11 mi = 18.92 grams
R = 7.75 + 3.71 = 2.47
Cold State = 2.16 grams (morning or evening)
T = 2 (R+5) = 2 x 28.79 = 57.58 grams = 0.12694 lb/day/carpool

### Driving Alone

4 miles @ 35 mph = 1.55 gram/mile x 4 mi = 6.20 grams
11 miles @ 50 mph = 1.72 gram/mile x 11 mi = 18.92 grams
Cold Start = 2.12 grams (morning or evening)
T = 2 (R+S) = 2 x 27.24 = 54.48 grams = 0.12011 lb/day/car alone

2.4 x 0.12011 - 0.12694 = 0.161324 lb/day/carpool 0.161324 x 260 days/yr x 880 carpools/position + 2000 #/ton = 18.46 tons/yr/position funded