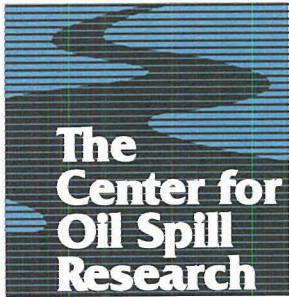


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The Center for Oil Spill Research provides information to the public on the Exxon Valdez oil spill. Located in Anchorage, Alaska, the Center welcomes

requests from patrons around the world.

The Center's Origin. On March 24, 1989, the tanker *Exxon Valdez* spilled almost 11 million gallons of oil into Prince William Sound. During the massive cleanup effort that followed, large amounts of scientific and economic information related to the oil spill were generated.

Recognizing the value of this information to the public, the U.S. Department of Justice, on behalf of the U.S. Departments of Agriculture, Commerce, and Interior and the Environmental Protection Agency, established the Center for Oil Spill Research. Information may be contributed to the Center by agencies of the Federal Government and other public and private organizations.

Resources And Facilities. The Center houses a variety of information related to oil spills, with emphasis on the *Exxon Valdez* oil spill. The basic reference and research collection includes information for numerous disciplines of the natural and social sciences, economics, and law.


Visitors to the Center will find technical reports, newspaper and magazine articles, books, and other print materials in the reading room. They will have access to information stored on microfilm and microfiche, a growing library of audio and videotapes, photographs,

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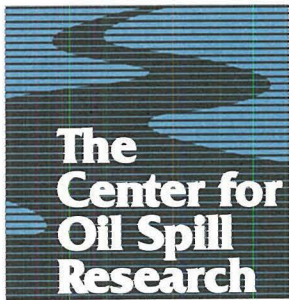
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The Center for Oil Spill Research has assembled a talented staff to assist users. Director of Information Services Mary H. McGee leads the team. Ms. McGee is the former director of the Ketchikan Public Library. Assisting her are Technical Information Specialist Susan Means, who comes to the Center from the Anchorage Municipal Libraries, and Catalog Information Specialist Constance Beatty, an experienced public librarian, archivist, and records management consultant.

Patrons can contact the Center through the following toll-free telephone numbers: **1-800-478-SPIL** (Alaska residents) or **1-800-283-SPIL** (outside Alaska).

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 **The Center for Oil Spill Research**
645 G Street ■ Anchorage, Alaska 99501
(907) 278-8008 ■ Fax: (907) 276-7818



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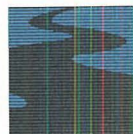
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Oil Spill Public Information Center

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RESOURCES AND FACILITIES

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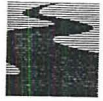
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**Oil Spill Public
Information Center**

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October 10, 1991

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Ms. Lynette Dennis
Walcoff & Associates
635 Slaters Lane, Suite #102
Alexandria, VA 22314

Dear Ms. Dennis:

Enclosed please find the latest "OSPIC Collection List" which includes all titles except newspaper clippings. If you are interested in a specific newspaper article, a date range of articles, or a specific subject area, please contact library reference staff for appropriate clippings.

For your information, the OSPIC titles are now accessible through the Western Library Network's online bibliographic database. Check with your local library for additional information.

If you have any questions, please do not hesitate to call (907) 278-8008 locally or toll-free 1-800-478-SPIL (Alaska residents) or 1-800-283-SPIL (outside Alaska).

Sincerely,

Mary McGee
Director
Oil Spill Public Information Center

MM/hsv

encl.

1. ABC/KIMO CHANNEL 13 OIL SPILL SPECIAL: VALDEZ TOWN MEETING, VOL. I [VIDEORECORDING]. [ANCHORAGE, AK:] ALASKA TELEVISION NETWORK, 11 April 1989. VIDEO LENGTH IS 01:02:30.
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Washington, D.C. 20530

June 10, 1991

The Honorable Alan C. Raul
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The Hon. Thomas A. Campbell
General Counsel
National Oceanic & Atmospheric
Administration
Department of Commerce
14th & Constitution Ave., NW
Room 5814
Washington, DC 20230

Re: Exxon Valdez: Washington Policy Group Meeting-
Draft MOA, Economics Agreement, Subsistence Memo

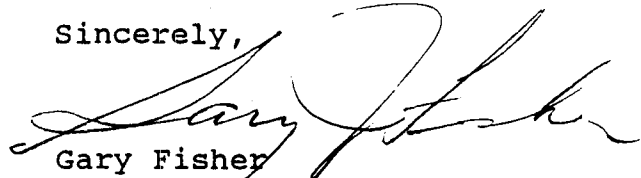
Dear WPG Members,

Attached please find copies of 1) revised Draft Memorandum of Agreement and Consent Decree, 2) revised Draft Joint Cooperation Agreement for Conducting Economic Studies and 3) Draft memorandum concerning conduct of the Subsistence Study for your review prior to the WPG Meeting on June 11, 1991. We have attempted to revise the MOA and Economics Agreements to reflect the fact that the settlement failed and avoidance of litigation with Alaska continues to be in our mutual best interests. Revisions from the March 1991 versions of these

memorandum are indicated as strikeouts for deletions and redline for additions. The draft memorandum on the subsistence advisory board has not yet been reviewed by upper level management at the Department.

Please contact me on 514-3637 if you have any questions.

Sincerely,

A handwritten signature in cursive script, appearing to read "Gary Fisher".

Gary Fisher
Senior Attorney
Environmental Enforcement Section

Attachments

cc: George VanCleve
David Hutchinson, Admiralty Section
DOJ Civil Division
Bill Brighton
Dianne Connolly

DRAFT

EXXON.MOA.6.6.91
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UNITED STATES DISTRICT COURT
DISTRICT OF ALASKA

UNITED STATES OF AMERICA,

Plaintiff,

v.

STATE OF ALASKA,

Defendant.

Civil Action No.
A91-081 CV

MEMORANDUM OF AGREEMENT AND CONSENT DECREE

This Memorandum of Agreement and Consent Decree (MOA) is made and entered into by the United States of America (United States)

and the State of Alaska (State) (collectively referred to as the Governments).

INTRODUCTION

WHEREAS, Section 311 of the Clean Water Act, 33 U.S.C. § 1321, establishes liability to the United States and to States for injury, loss, or destruction of natural resources resulting from the discharge of oil or the release of hazardous substances or both;

WHEREAS, the United States and the State are trustees and/or co-trustees for natural resources injured, lost or destroyed as a result of the EXXON VALDEZ Oil Spill;

WHEREAS, Section 107 of the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), 42 U.S.C. § 9607, the National Contingency Plan, 40 C.F.R. § 300.615(a), and the Natural Resource Damage Assessment Regulations, 43 C.F.R. § 11.32(a)(1)(ii), provide a framework for and encourage the state and federal trustees to cooperate with each other in carrying out their responsibilities for natural resources;

WHEREAS, the Secretaries of the United States Departments of the Interior and Agriculture and the Administrator of the National Oceanic and Atmospheric Administration (NOAA), a bureau of the United States Department of Commerce, have been designated trustees (*the Federal Trustees*) for purposes of the Clean Water Act, 33 U.S.C. § 1321, and CERCLA, 42 U.S.C. § 9607, and otherwise have statutory responsibilities related to the natural resources injured, lost or destroyed as a result of the Oil Spill, and the United States Environmental Protection Agency

(EPA) has been designated by the President of the United States to coordinate restoration activities on behalf of the United States;

WHEREAS, the Commissioners of the State Departments of Fish and Game and Environmental Conservation and the Attorney General of the State of Alaska have been designated trustees for purposes of the Clean Water Act, 33 U.S.C. § 1321, and CERCLA, 42 U.S.C. § 9607, and otherwise have statutory responsibilities relating to the natural resources injured, lost or destroyed as a result of the Oil Spill;

WHEREAS, the United States Coast Guard, an agency of the United States Department of Transportation, is the predesignated Federal On-Scene Coordinator (FOSC) to direct response efforts and to coordinate all other efforts at the scene of the Oil Spill, pursuant to the Clean Water Act, 33 U.S.C § 1321, and the National Contingency Plan, 40 C.F.R. § 300, and is coordinating its efforts with the Federal Trustees in accordance with the National Contingency Plan;

WHEREAS, the State Department of Environmental Conservation is the State On-Scene Coordinator (SOSC) to direct containment and cleanup of discharged oil pursuant to AS 46.04.020;

WHEREAS, the United States Department of Justice (Justice) and the Department of Law for the State of Alaska (Law) have constitutional and statutory responsibility for litigation management and specifically for prosecuting claims for damages for injury, loss or destruction to the natural resources affected by the Oil Spill;

WHEREAS, all of the above state and federal entities have determined that it is in furtherance of their statutory and trust responsibilities to assure that all injuries, loss or destruction to state and federal natural resources are fully compensated and to assure that such compensation is used in accordance with law;

~~WHEREAS, the United States and the State have entered into an Agreement and Consent Decree ("Agreement and Consent Decree") with Exxon Corporation, Exxon Shipping Company, and Exxon Pipeline Company (collectively referred to as Exxon) which provides for the recovery of compensation for damages resulting from the Oil Spill, including natural resource damages;~~

WHEREAS, the United States *has brought this action against the State, and the State* ~~have claims against one another~~ *has asserted counterclaims in this action against the United States, with respect to their respective shares in any recoveries from Exxon for compensation for damages resulting from the Oil Spill, including natural resource damages, and have determined that entering into this MOA is the most effective means of resolving these claims and will best allow them to fulfill their duties as Trustees;*

WHEREAS, ~~on or before the lodging of this MOA with the Court, the United States and the State will each have filed a complaint in this Court against the other Government asserting civil claims relating to their respective shares in recoveries from Exxon for compensation for damages arising from the Oil Spill (Governments' Complaints)~~ *have determined that entering into this MOA is the most appropriate way to resolve their claims against one another*

in this action, and that the terms of this MOA are in the public interest and;

~~WHEREAS, all of these state and federal entities have determined that the procedures set forth in this Memorandum of Agreement (MOA)~~ will best enable them to fulfill their duties as trustees to assess injuries and to restore, replace, rehabilitate, enhance, or ~~otherwise~~ acquire the equivalent of the natural resources injured, lost, or destroyed as a result of the Oil Spill;

NOW THEREFORE, in consideration of their mutual promises, the United States, acting through the United States Departments of the Interior, Agriculture, Transportation, and Justice, NOAA, and EPA, and the State of Alaska, acting through the State Departments of Fish and Game, Environmental Conservation, and Law (together "the Governments") have agreed to the following terms and conditions, which shall be binding on both Governments, it is hereby ORDERED, ADJUDGED, AND DECREED as follows:

I.

JURISDICTION

The Court has jurisdiction over the subject matter of the claims set forth in the ~~Governments~~ *United States' Complaints and in the State's Counterclaim* and over the parties to this MOA pursuant to, among other authorities, 28 U.S.C. §§ 1331, 1333, and 1345, and section 311(f) of the Clean Water Act, 33 U.S.C. § 1321(f).

II.

DEFINITIONS

For purposes of this MOA, the following terms shall have the meanings specified in this paragraph:

A. "Base Allowed Expenses" means (1) reasonable, unreimbursed costs obligated by the United States or the State on or before ~~the effective date of the Agreement and Consent Decree~~ March 12, 1991, for the planning, conduct, evaluation, ~~and~~ coordination, and oversight of natural resource damage assessment and restoration pursued by the Governments with respect to the Oil Spill, or (2) reasonable, unreimbursed costs obligated by the State on or before March 12, 1991, for experts and counsel in connection with ~~the preparation of the~~ Oil Spill Litigation, ~~and the unreimbursed response and cleanup costs incurred by either of the Governments on or before December 31, 1990.~~

B. "CERCLA" means the Comprehensive Environmental Response, Compensation and Liability Act of 1980, 42 U.S.C. § 9601 et seq. as amended.

C. "Clean Water Act" means the Federal Water Pollution Control Act, 33 U.S.C. §§ 1251-1376, as amended.

D. "Joint use" means use of natural resource damage recoveries by the Governments in such a manner as is agreed upon by the Governments in accordance with Article V of this MOA.

E. "National Contingency Plan" means the National Oil and Hazardous Substances Pollution Contingency Plan, 40 C.F.R. Part 300.

F. "Natural resources" means land, fish, wildlife, biota, air, water, ground water, drinking water supplies, and other such resources belonging to, managed by, held in trust by, appertaining to, or otherwise controlled by the United States (including the resources of the fishery conservation zone established by the Magnuson Fishery Conservation and Management Act of 1976) and/or the State.

G. "Natural resource damage recovery" means ~~those monies paid to the Governments by Exxon which are received in settlement of natural resource damage claims arising from the Oil Spill and consists of the settlement monies not reimbursed to the Governments either as (1) allowed expenses or (2) in the case of response and cleanup costs, those unreimbursed costs incurred by either Government after December 31, 1990 and certified by the FOSC with respect to the FOSC directed costs and by the SOSC with respect to SOSC directed costs.~~ any award, judgment, settlement or other payment to either Government which is received as a result of a claim or demand for natural resource damages arising from the Oil Spill. The term includes, without limitation, all recoveries upon claims for natural resource damages under the Clean Water Act, CERCLA, the Trans-Alaska Pipeline Authorization Act, state and federal common law, state statutes, admiralty law, state and federal right-of-way lease covenants, and any recoveries for natural resource damages obtained from or in connection with a civil proceeding or criminal restitution. The term also includes all interest accrued on any such recoveries.

H. "Oil Spill" means the grounding of the T/V EXXON VALDEZ on Bligh Reef in Prince William Sound, Alaska on the night of March 23-24, 1989, and the resulting oil spill.

I. "Oil Spill Litigation" means any past, present, or future civil judicial or administrative proceeding ~~by-the-Governments, or-either-of-them,-against-Exxon-or-by-Exxon-against-the Governments~~ relating to or arising out of the Oil Spill:

J. "Restore" or "Restoration" means any action, in addition to response and cleanup activities required or authorized by state or federal law, which endeavors to restore to their pre-spill condition any natural resource injured, lost, or destroyed as a result of the Oil Spill and the services provided by that resource or which replaces or substitutes for the injured, lost or destroyed resource and affected services. Restoration includes *planning, implementation, oversight, and monitoring of injury assessment, restoration, replacement, and enhancement of natural resources, and acquisition of equivalent resources and services.*

K. ~~"Settlement monies" means all monies received from Exxon under the Agreement and Consent Decree between the Governments and Exxon in settlement of the Oil Spill Litigation, exclusive of amounts credited to Exxon for cleanup costs incurred after December 31, 1990.~~

L. "Trustees" means the officials now or hereafter designated by the President of the United States and the Governor of the State of Alaska to act as trustees, for purposes of CERCLA

and the Clean Water Act, of natural resources injured, lost or destroyed as a result of the Oil Spill.

IIA.

EFFECT OF ENTRY OF MOA

Upon approval and entry of this MOA by the Court, this MOA shall constitute a final judgment between the United States and Alaska in accordance with its terms.

III.

CO-TRUSTEESHIP

A. The Governments shall act as co-trustees in the collection and joint use of all natural resource damage recoveries ~~from--Exxon~~ for the benefit of natural resources injured, lost or destroyed as a result of the Oil Spill.

B. Nothing in this MOA shall be deemed an admission of law or fact by either Government concerning ownership, right, title, or interest in or management or control authority over natural resources or the right to recover for injury to such resources. Except in matters concerning or relating to enforcement of this MOA, the Oil Spill Litigation, or the settlement of claims relating to the Oil Spill, ~~and the settlement of the Oil Spill Litigation,~~ the Governments agree that this MOA may not be used by one Government against the other for any reason.

C. Nothing in this MOA shall be construed to affect or impair in any manner the rights and obligations, if any, of any entities or persons not parties to this MOA, including without limitation:

1. The rights and obligations, if any, of Alaska Native villages to act as trustees for the purposes of asserting and compromising claims for injury to, destruction of, or loss of natural resources affected by the Oil Spill and expending any proceeds derived therefrom;

2. The rights and obligations, if any, of legal entities or persons other than the United States and the State who are holders of any present right, title, or interest in land or other property interest affected by the Oil Spill;

3. The rights and obligations, if any, of the United States or the State or both relating to such Alaska Native villages and the entities or persons referred to in subparagraph 2 above.

IV.

ORGANIZATION

A. General Provisions

1. All decisions relating to injury assessment, restoration activities, or other use of the natural resource damage recoveries obtained by the Governments, including all decisions regarding the planning, evaluation, and allocation of available funds, the planning, evaluation, and conduct of injury assessments, the planning, evaluation and conduct of restoration activities, and the coordination thereof, shall be made by the unanimous agreement of the Trustees. Such decisions, on the part of the Federal Trustees, shall be made in consultation with EPA.

2. The Governments shall cooperate in good faith to establish a joint trust fund for purposes of receiving,

depositing, holding, disbursing and managing all natural resource damage recoveries obtained or received by the Governments in connection with *the Oil Spill Litigation* or any settlement of claims relating to the Oil Spill and interest earned thereon. ~~settlement--of--the--Oil--Spill--Litigation--in--accordance--with paragraph-V.A.--~~The joint trust fund shall be established in the Registry of the United States District Court for the District of Alaska or as otherwise determined by stipulation of the Governments and order of the court.

3. If the Trustees cannot reach unanimous agreement on a decision pursuant to paragraph A.1. of this Article, and either Government so certifies, either Government may resort to litigation in the United States District Court for the District of Alaska with respect to any such matter or dispute. At any time, the Governments may, by mutual agreement, submit any such matter or dispute to non-binding mediation or other means of conflict resolution.

4. The Trustees shall establish procedures providing for meaningful public participation in the injury assessment and restoration process, which may include establishment of a public advisory group to advise the Trustees with respect to the matters described in paragraph IV.A.1.

5. The Trustees shall agree to an organizational structure for decisionmaking under this MOA within 90 days from the date this MOA ~~Agreement and Consent Decree~~ has been approved and entered as a judgment of the Court.

B. Injury Assessment and Restoration Process

1. Nothing in this MOA limits or affects the right of each Government unilaterally to perform any natural resource injury assessment or restoration activity, in addition to the cooperative injury assessment and restoration process contemplated in this MOA, from funds other than natural resource damage recoveries as defined in paragraph G of Article II.

2. Nothing in this MOA constitutes an election on the part of either Government to adhere to or be bound by the Natural Resource Damage Assessment Regulations codified at 43 C.F.R. Part 11.

3. Nothing in this MOA shall prevent the President of the United States or the Governor of the State of Alaska from designating, pursuant to applicable law, an official or officials to exercise any or all rights or obligations of their respective Governments under this MOA. Neither Government shall object to any designation of such officials, or to any transfer of Trustee status from one official to another, by the other Government; provided that, in no event shall either Government designate more than three Trustees for the purposes of carrying out the provisions of this MOA. The designation of such officials or of successor Trustees by either Government shall not affect the enforceability of this MOA.

C. Role of the Environmental Protection Agency

The Governments acknowledge that the President has assigned to EPA the role of advising the Federal Trustees and coordinating, on behalf of the Federal Government, the long-term restoration of

natural resources injured, lost or destroyed as a result of the Oil Spill.

V.

DISTRIBUTION OF SETTLEMENT-MONIES

A. Joint Use of Natural Resource Damage Recoveries

The Governments shall jointly use all natural resource damage recoveries for purposes of restoring, replacing, enhancing, rehabilitating or otherwise acquiring the equivalent of natural resources injured as a result of the Oil Spill and the reduced or lost services provided by such resources, *except as provided in paragraph B of this Article.* The Governments shall establish standards and procedures governing the joint use and administration of all such natural resource damage recoveries. *Except for costs reimbursed to either Government under paragraph B of this Article,* all natural resource damage recoveries shall be placed in the joint trust fund for use in accordance with the terms and conditions of this MOA.

B. Reimbursement of Allowed Expenses and Response Costs

The Governments agree that the following costs shall be advanced or reimbursed to each Government, at its election, out of any natural resource damage recoveries related to the Oil Spill: (1) Base Allowed Expenses; and (2) reasonable unreimbursed costs jointly agreed upon by the Governments and incurred by either or both of them after March 12, 1991 for the planning, conduct, coordination, or oversight of natural resource damage assessment and restoration planning with respect to the Oil Spill or for restoration activities conducted under this MOA.

Solely for the purposes of any settlement(s) of the Governments' natural resource damages claims arising out of the Oil Spill, the aggregate amount reimbursed to the United States for Base Allowed Expenses and for response and cleanup costs incurred by it before January 1, 1991 shall not exceed \$62 million, and the total amount reimbursed to the State for Base Allowed Expenses and for response and cleanup costs incurred by it before January 1, 1991 shall not exceed \$72 million; provided that this sentence shall not affect or impair in any way the rights of either Government to recover any costs or damages through litigation.

~~Up to 72 million dollars for the State and up to 62 million dollars for the United States shall be available from the settlement monies, at the election of each Government, for reimbursement of allowed expenses. In addition, all of the Governments' unreimbursed response and cleanup costs incurred after December 31, 1990 and certified by either the FOSG or SOSG shall be reimbursed out of the settlement monies. Reimbursements of allowed expenses described in this paragraph shall be paid directly to the Governments by Exxon over a period of 5 years.~~

C. Except as otherwise provided in this MOA, the Governments agree that all natural resource damage recoveries will be expended on restoration of natural resources in Alaska unless the Trustees determine, in accordance with Article IV, paragraph A.1. hereof, that spending funds outside of the State of Alaska is necessary for the effective restoration, replacement or acquisition of equivalent natural resources injured in Alaska and services provided by such resources.

D. Nothing in this MOA shall be construed as obligating the Governments to expend any monies except to the extent funds are appropriated or are otherwise lawfully available.

V-A.

LITIGATION AND SETTLEMENT OF CLAIMS
RELATING TO THE OIL SPILL

A. Agreement to Consult and Cooperate. The Governments, through the Departments of Law and Justice, agree to act in good faith to consult and cooperate with each other, to the extent practicable, with respect to any state or federal civil Oil Spill Litigation and any negotiations to settle civil claims relating to the Oil Spill and restitution claims in connection with criminal proceedings in order to develop a common approach to such matters and to facilitate full and just recovery for natural resource damages; provided, however, that each Government reserves the right to make all decisions relating to the pursuit and settlement of any claim available to that Government with respect to the Oil Spill unilaterally and in the exercise of its sole discretion, and provided further that this MOA shall not in any way limit or otherwise affect the prosecutorial discretion of the State of Alaska or the United States.

B. Economics Agreement. The Governments agree to share economic research relating to the effects of the Oil Spill in accordance with the Joint Cooperation Agreement for Conducting Economic Studies (Economics Agreement) executed on _____, which agreement is incorporated herein.]

C. Legal Work Product and Privileged Information. The Governments, through the Departments of Law and Justice, agree that they may in their discretion share with each other or with private and/or other public plaintiff litigants scientific data and analyses relating to the injury to natural resources resulting from the Oil Spill, the products of economic studies under the Economics Agreement, legal work product, and other confidential or privileged information, subject to the following terms and conditions, and provided that, in the event of a conflict in terms between this MOA and the Economics Agreement incorporated herein by paragraphs B this Article, the Economics Agreement shall be deemed to govern for these purposes:

1. Each Government will take all reasonable steps necessary to maintain work product and other applicable privileges and exemptions from the Freedom of Information Act, civil discovery, and AS 09.25.110 et seq.

2. No Government may voluntarily share with another party information jointly prepared or prepared by the other Government, including this MOA and the Economics Agreement, without prior consultation with and the express written consent of the other Government's legal counsel.

D. Settlement

1. The Governments agree to consult each other and to cooperate with one another in good faith in any negotiations with opposing parties concerning settlement of civil claims relating to the Oil Spill. In reaching any such settlement, the settling Government may not purport to represent or otherwise bind the

non-settling Government without the express written consent of the latter.

2. With regard to negotiated criminal pleas and awards of restitution with any of the defendants in the Oil Spill Litigation, the settling Government agrees that it will not purport to represent or bind the non-settling Government without the express written consent of the latter.

3. Nothing contained in this MOA modifies or supersedes authority existing within either Government to approve or disapprove any settlement, provided that neither Government may, without the express written consent of the other, abrogate or alter its obligations under this MOA in any settlement or agreement with any third party.

E. No Effect on MOA from Adversity. If the Governments become adverse to each other in the course of the Oil Spill Litigation, this MOA and the Economics Agreement incorporated herein shall remain in effect.

VI.

SCIENCE STUDIES

The Governments shall continue to work cooperatively to conduct all appropriate scientific studies relating to the Oil Spill, including specifically the scientific studies approved by the Trustees for the 1991 field season.

VII.

COVENANTS NOT TO SUE

A. Each Government covenants not to sue or to take other

legal action against the other Government with respect to the following matters:

1. The authority of either Government to enter into and comply with the terms of this MOA.
2. The respective rights of either Government to engage in cleanup, damage assessment or restoration activities with respect to the Oil Spill in accordance with this MOA.
3. Any and all civil claims (including, but not limited to, cross-claims, counter-claims, and third party-claims) it may have against the other Government arising from any activities, actions, or omissions by that other Government relating to or in response to the Oil Spill which occurred prior to the execution of this MOA, other than claims to enforce this MOA.

B. Solely for purposes of the Oil Spill Litigation and any other proceedings relating to the determination, recovery, or use of natural resource damages resulting from the Oil Spill, each Government shall be entitled to assert in any such proceeding, without contradiction by the other Government, that it is a co-Trustee with the other Government over any or all of the natural resources injured, lost or destroyed as a result of the Oil Spill, and each Government covenants not to sue the other with respect to, or to take any other legal action to determine, the scope or proportionate share of either Government's ownership, rights, title or interest in or management, control, or trusteeship authority over any of the natural resources injured, lost or destroyed as a result of the Oil Spill.

C. Notwithstanding anything in this Article, each Government reserves the right to intervene or otherwise to participate in any legal proceeding concerning the claims of a third party with respect to the scope of either Government's Trusteeship and waives any objection to such intervention or participation by the other Government, *provided that, in any such proceeding, neither Government may dispute that it is a co-Trustee with the other over the natural resources injured, lost, or destroyed as a result of the Oil Spill.*

D. If the Governments become adverse to each other in the course of the Oil Spill Litigation, this MOA shall remain in effect.

E. Notwithstanding the covenants contained in paragraph VII.A. ~~and notwithstanding any provisions of the Agreement and Consent Decree between the Governments and Exxon~~, if both Governments are sued by a Third Party on a claim relating to or arising out of the Oil Spill, the Governments agree to cooperate fully in the defense of such action, and to not assert cross-claims against each other or take positions adverse to each other. Each shall pay its percentage of liability, if any, as determined in a final judgment.

F. Notwithstanding the covenants contained in paragraph VII.A. ~~and notwithstanding any provisions of the Agreement and Consent Decree between the Governments and Exxon~~, if one of the Governments is sued by a Third Party on a claim relating to or arising out of the Oil Spill, the Governments agree that the non-sued Government shall cooperate fully in the defense of the sued

Government, including intervening as a party defendant or consenting to its being impleaded, if necessary. If the non-sued Government thereby becomes a party to the action, the Governments agree not to assert cross-claims against each other, to cooperate fully in the defense of such action, and not to take positions adverse to each other. Each shall pay its percentage of liability, if any, as determined in a final judgment.

VIII.

RETENTION OF JURISDICTION

A. This MOA ~~shall be enforceable by the United States District Court for the District of Alaska, which~~ Court shall retain jurisdiction of this matter for the purpose of entering such further orders, directions, or relief as may be appropriate for the construction, implementation, or enforcement of this MOA.

B. If this MOA is subsequently and finally determined to be invalid, this MOA shall terminate and the disposition to the Governments of any remaining natural resource damage recoveries shall be determined by further agreement of the Governments or by an allocation of such recoveries by the United States District Court for the District of Alaska, subject to appellate review in accordance with applicable law.

IX.

MULTIPLE COPIES AND EFFECTIVE DATE

This MOA may be executed in several counterparts, each of which shall be an original, but all of which shall constitute one and the same instrument. Except for the provisions contained in Article VI, which shall be effective as of the date this MOA is

signed by all the signatories hereto, this MOA shall be effective as of the date ~~as of the date the Agreement and Consent Decree has been approved and~~ it is entered as a judgment of the Court.

X.

INTEGRATION AND MERGER

A. This MOA ~~and the Agreement and Consent Decree between the Governments and Exxon~~ constitutes the entire agreement between the United States and the State as to the matters addressed herein, and there exists no other agreement of any kind which is inconsistent with this MOA with respect to the subjects addressed in this MOA; provided, that the agreement reached among the Trustees as to disbursements of the original \$15 million paid by Exxon in April, 1989 shall remain in full force and effect.

XI.

TERMINATION

~~The obligations of the parties under this MOA shall terminate sixteen years from the effective date of this MOA, or upon termination of the Agreement and Consent Decree, unless otherwise agreed by the Parties~~ when the Governments certify to the Court, or when the Court determines, that all activities contemplated under the MOA have been completed.

XII.

JUDICIAL REVIEW

This MOA creates no rights of action on the part of any persons not signatory to this MOA and shall not, except as provided in Article VIII, be subject to judicial review.

~~This MOA is executed at the time and on the dates set forth below.~~

XIII.

MISCELLANEOUS

A. This MOA can be modified only with the express written consent of the Parties to the MOA and the approval of the Court.

B. Each undersigned representative of the Parties to this MOA certifies that he or she is fully authorized to enter into the terms and conditions of this MOA and to execute and legally bind such Party to this MOA.

THE FOREGOING Memorandum of Agreement and Consent Decree among the United States of America and the State of Alaska is hereby APPROVED AND ENTERED THIS ____ DAY OF _____, 1991.

Honorable H. Russel Holland
United States District Judge
District of Alaska

DRAFT

**PRIVILEGED AND CONFIDENTIAL
DRAFT**

June 5, 1991
[Revisions from 2/1/91
draft marked.]

In re Exxon Valdez Oil Spill
Litigation

**JOINT COOPERATION AGREEMENT
FOR CONDUCTING ECONOMIC STUDIES**

THIS AGREEMENT is entered into this ___ day of _____,
1991 between the State of Alaska and the United States of
America.

WHEREAS, on March 24, 1989, the grounding of the T/V EXXON
VALDEZ resulted in a spill of approximately 11 million gallons of
crude oil into Prince William Sound ("Oil Spill"); and

WHEREAS, Alaska and the United States (the "Governments"),
pursuant to state and federal law, are investigating and
initiating, among others, civil litigation and administrative
proceedings relating to the Oil Spill and the Governments are
either currently Parties in litigation or may, either jointly or
separately, prosecute civil or criminal actions or other
proceedings for the recovery of monetary damages, penalties,
fines, restitutions, and other monetary amounts, as well as
injunctive or other equitable relief as a result of the Oil Spill
(collectively the "Litigation"); and

WHEREAS, in anticipation of litigation, the Governments have initiated economic studies to assess natural resource damages resulting from the Oil Spill and would like to share this work product as well as conduct studies jointly and at the same time maintain the work product privilege pertaining to such studies; and

WHEREAS, the Governments have determined that it is in their mutual interest to engage in certain cooperative efforts on certain aspects of developing an assessment of natural resource and other damages which relate to the Oil Spill and for which damages may be sought in the Litigation, to share work product, to ensure mutual protection of work product, and to avoid duplication of effort; and

WHEREAS, the United States acknowledges that the State of Alaska has heretofore expended significant effort in developing contingent valuation economic studies ("State C.V. Studies"); and

WHEREAS, Alaska acknowledges that the United States has also expended effort, though to a lesser degree, in developing contingent valuation studies ("Federal C.V. Studies"), and that the United States has expended additional effort in developing certain other studies of economic damages resulting from the Oil Spill;

WHEREAS, the Governments have, therefore, determined that it is in their mutual interest to engage in distinct cooperative efforts regarding Joint Contingent Valuation Economic Studies ("Joint C.V. Studies") which vary in some regards from the

cooperative efforts provided herein for the other joint economic studies ("Other Joint Studies").

NOW, THEREFORE, the Governments agree as follows:

1. **Contingent Valuation Economic Studies.**

1.1 As detailed below, subject to the review process described in paragraph 2 hereof, the Governments, through the Departments of Law and Justice ("counsel"), shall conduct Joint C.V. Studies of natural resource damages relating to the Oil Spill.

1.2 Each Government shall retain the necessary experts and principal investigators to prepare the Joint C.V. Studies and to advise it regarding the conduct and use of these Studies. The Governments shall form a single team of experts agreed upon by both of them for the preparation of the Joint C.V. Studies, which team will presumptively include all of the principal investigators for the State C.V. Studies (listed on Attachment A) and may include some or all of the principal investigators for the Federal C.V. Studies (listed on Attachment B).

Notwithstanding any provisions in their respective contracts with the experts conducting the State and Federal C.V. Studies, each Government has the right to retain, for the preparation of and for testimony concerning the Joint C.V. Studies, each of the experts included in the Joint C.V. Studies team. Solely to the extent necessary for the listed experts to enter into and perform contracts with the other Government in connection with the Joint C.V. Studies, each Government hereby waives (and, where the

expert is a subcontractor to another contractor of the Government, including outside counsel, shall cause the contractor to waive) the right to enforce against those individuals any contractual provisions which would otherwise bar them from disclosing information disclosed to or generated by them under those contracts and from providing services to other parties interested in the Litigation. Nothing in this paragraph shall affect the enforceability of such contractual provisions with respect to disclosures or services to any person other than the United States or Alaska. Each Government reserves the right to enter into exclusive contracts with experts who are not included in the Joint C.V. Studies team, at its separate expense, to provide advice or testimony regarding these or any other studies.

1.3 The Governments shall proceed in good faith to collaborate in the preparation and implementation of the Joint C.V. Studies, exercising their best efforts to make decisions jointly.

1.4 The Joint C.V. Studies team shall have as its goal the production of a single set of Joint C.V. Studies that can be used by both Governments for their respective litigation requirements.

1.5 The persons developing and conducting the Joint C.V. Studies will, by and through counsel for each Government, provide each Trustee or a single designat~~tee~~ of each Trustee (*in addition to counsel for the Governments and the United States' Economics Liaison*) with requested information and materials concerning

these studies on a reasonable and timely basis. Any designee of a Trustee receiving information or materials under this paragraph shall first execute a confidentiality agreement and shall not retain copies of any documentary information or materials concerning the Joint C.V. Studies. Information and materials regarding the Joint C.V. Studies shall receive no further dissemination (other than to counsel for each Government and the United States' Economics Liaison) and shall be kept by the United States in no more than three secure locations.

2. Review of C.V. Studies.

2.1 The parties agree that the State and Federal C.V. Studies will be Joint C.V. Studies if, after the review provided herein, the United States and Alaska so decide. This review is to be undertaken promptly by the United States and Alaska and shall be completed within 3060 days after completion of the pre-review consultation required by paragraph 2.2, which consultation shall occur within 10 days after the execution of this Agreement. If such review indicates significant disagreement between the Governments regarding whether the State and Federal C.V. Studies should be considered Joint Studies or regarding how and by whom any remaining work on the Joint C.V. Studies should be performed, the Governments agree to confer to attempt to resolve the concerns identified within 10 days. If this review results in a determination by both the United States and Alaska that the State and Federal C.V. Studies should be considered Joint C.V. Studies,

the United States and Alaska shall each pay fifty percent (50%) of all costs paid or incurred in connection with the State and Federal C.V. Studies prior to the execution of this Agreement. If, as expected, Alaska's pre-Agreement C.V. Study costs exceed those of the United States, the United States shall pay for its share of pre-Agreement costs by paying one hundred percent (100%) of all costs incurred in the conduct of the Joint C.V. Studies after the date of this Agreement until the United States has paid one-half of all C.V. Study costs incurred by the two Governments. Thereafter, to the extent funds are appropriated or otherwise lawfully available, the Governments will each pay fifty percent (50%) of the costs incurred for the Joint C.V. Studies, up to \$4.5 million in total costs for both Governments, or up to such higher amount as the Governments hereafter agree in writing. If the United States terminates its participation in the Joint C.V. Studies or if the Joint C.V. Studies are otherwise completed or terminated prior to the time that the United States has contributed fifty percent (50%) of the cost of the Joint C.V. Studies, the United States shall pay Alaska the unpaid balance of its share within 60 days. The United States agrees that, under any circumstances, it shall pay any unpaid balance on its share of the pre-Agreement costs of the State and Federal C.V. Studies on or before October 11, 1991. *[Date is subject to review based on current budgetary situation.]*

2.2 The United States and Alaska may each utilize a review panel to conduct the review referred to in paragraph 2.1 above.

The United States' review panel shall consist of: Assistant Attorney General Richard B. Stewart, or his deputy, and two other Department of Justice lawyers; NOAA General Counsel Thomas A. Campbell and one other NOAA lawyer; one federal government in-house economist; and no more than three outside experts.

Alaska's review panel may consist of: Alaska Attorney General Charles Cole and two other lawyers representing Alaska; up to three designees of the State Trustees; and no more than three outside experts. All members of each review panel shall execute a confidentiality agreement to be mutually agreed upon by the Governments. Prior to the review of any information, but within 10 days after the execution of this Agreement, counsel for the Governments shall consult with one another to determine whether the basic methodological approaches of the State and Federal C.V. Studies are compatible. The review panels shall have complete and unrestricted access to all information developed in connection with the State and Federal C.V. Studies and to all persons who have worked on the State and Federal C.V. Studies. Each Government may, at its sole discretion, monitor the other Government's review process. Each Government shall bear the costs of its own review, including costs to the other Government of providing persons and materials for the review process.

2.3 Each review panel may prepare a report for its Government. Copies of this report will be numbered and may be distributed only to members of the review panel. If the decision of the United States and Alaska is that the State and Federal

C.V. Studies are not Joint C.V. Studies, all copies of these reports shall be destroyed, with the exception of one copy of the State team's report and one copy of the federal team's report, which will be retained by the Alaska Department of Law and the United States Department of Justice, respectively. Further, upon a decision that the State and Federal C.V. Studies are not Joint C.V. Studies, (1) any member of the federal review panel who is not an employee of the federal government and any member of the State review panel who is not an employee of the State government or an attorney representing the State shall be recused from further participation in economic studies relating to existence value of the natural resources injured by the Oil Spill; and (2) each Government shall return to the other Government all documents received from it for the review of its C.V. Studies and shall destroy all notes taken in connection with the review.

2.4 Each Government may seek reimbursement from private plaintiff or defendant litigants for the costs the Government incurs in implementing the terms of this Agreement and participating in any Study conducted pursuant to this Agreement.

3. Other Joint Economic Studies.

3.1. As detailed below, the Governments shall assess the appropriateness of conducting and, where appropriate, may conduct Other Joint Studies of natural resource damages related to the Oil Spill.

3.2 The Governments shall consult and determine the necessity of preparing any or all of the Other Joint Studies listed in Attachment B. Each Government may independently pursue additional studies in any manner it desires.

3.3 The Governments shall proceed in good faith to conduct and complete any Other Joint Study in a professional and timely manner. The scope, methodology, research criteria, schedule or personnel shall be determined and/or changed jointly as determined by counsel in consultation with retained experts and an Economic Steering Group ("ESG") consisting of no more than two economists from each Trustee, if a Trustee elects to appoint such a person.

3.4 Each Government also has the right to retain one or more persons to monitor and analyze the progress of the Other Joint Studies and to provide continuing input as those Other Joint Studies are developed. The persons developing and conducting each of the Other Joint Studies will, by and through counsel for each Government, provide the Trustees and their representatives, including the Trustee Council and the ESG, with requested information and materials on a reasonable and timely basis.

3.5 The costs of any Other Joint Studies incurred after the execution of this Agreement shall be shared equally by the Governments. Both Governments have incurred costs for studies of the Oil Spill's effects on the economic values of recreation and of the commercial fishery in the area affected by the Oil Spill.

In the event the Governments agree to conduct Other Joint Studies concerning recreation or concerning the commercial fishery, the United States and Alaska shall each pay fifty percent (50%) of all costs paid or incurred by either Government for pre-Agreement work on the subject matter of such Other Joint Studies (i.e., recreation or the commercial fishery or both). If, as expected, the United States' pre-Agreement costs for such other studies exceed those of Alaska, Alaska shall pay its share of these pre-Agreement costs by paying one hundred percent (100%) of all costs incurred in the conduct of Other Joint Studies after the date of this Agreement until Alaska has paid one-half of all costs for such studies incurred by the two Governments or, at the option of the United States, by allowing the United States a credit against its obligation to share in the State's pre-Agreement costs for the State C.V. Studies.

4. Sharing of Information.

4.1 Except as provided herein, all data, documents, analyses, studies and other information developed for and resulting from the Joint C.V. Studies and the Other Joint Studies (collectively the "Studies") conducted pursuant to this Agreement shall be considered joint information of both Governments. To the extent consistent with applicable law, and subject to the right of each Government to use joint information in litigation as provided in paragraph 5.3, such joint information or any other information developed separately but shared with the other

Government may not be disclosed by that other Government to a third party without the express written consent of counsel for each the Government that developed the information. That written consent may be conditioned upon the third party agreeing not to become adverse in the litigation to the Government that developed the information. The restrictions herein on disclosure of joint information shall remain in force notwithstanding termination of this Agreement.

5. Work Product and Attorney Client Privilege.

5.1 All work conducted or shared under this Agreement shall be done in contemplation of litigation by the respective Governments under the direction and at the request of counsel for the respective Governments. To the extent consistent with applicable law, such work shall be subject to a joint work product privilege and cannot be waived except as provided in paragraph 4.1. The joint work product privilege for work conducted under this Agreement shall remain in force notwithstanding termination of this Agreement.

5.2 All communications between the Governments regarding Joint Studies shall be considered confidential attorney-client communications because of the jointly developed nature of the information communicated. Each Government shall take all reasonable steps to ensure that the information and reports collected and prepared pursuant to this Agreement shall retain the attorney-client, work product and other applicable protection

provided by law and shall retain any exemptions from the Freedom of Information Act and AS 09.25.110 et seq. Reasonable steps include, but are not limited to, assuring that all experts' contracts contain confidentiality provisions and that access to information be limited to those Government personnel and contractors essential to perform and approve the studies.

5.3 Notwithstanding paragraphs 4.1 and 4.2 above, either Government may use the ~~sworn testimony,~~ information gathered, and reports prepared for any Joint Studies pursuant to this Agreement *and the testimony of the experts who worked or are working on those studies* for purposes of any pre-trial proceeding (including discovery), trial, or hearing arising out of the Litigation. For these purposes, counsel for both Governments and the United States' Economics Liason shall have unrestricted access to the experts conducting Joint Studies and to all information gathered or produced in the course of those studies (other than materials prepared by counsel), provided that counsel for each Government shall coordinate and cooperate with counsel for the other Government concerning the use of Joint Study information and demands on the experts' time. Each Government shall pay fees and expenses of the experts for any testimony or preparation for testimony on its behalf.

6. Termination of Studies.

6.1 A Government may, upon 30 days notice, terminate its participation in any Joint Study. If one Government determines

for whatever reason to cease participation in ~~one or more of the~~ a Joint Study, the terminating Government must, after notice and at its own expense, to the extent funds are appropriated or otherwise lawfully available, complete any distinct, designated and assigned phase if one is ongoing and thereafter the other Government shall have the option, at its own expense, to continue the Study with its own retained experts and in-house personnel. Subject to the confidentiality and nondisclosure provisions in this Agreement, either Government may use all information which was jointly developed for ~~the any such Joint~~ Study and which was generated during the period of its participation in the ~~Joint Study~~. The terminating Government, however, shall relinquish the right under this Agreement to review or use any information developed after its participation in the Study has ceased, but shall retain any other rights to the information provided by law.

6.2 If one Government decides to terminate participation in ~~one or more of the a~~ Joint Study, it shall nevertheless be liable for its share of mutually-agreed costs expended or incurred in conducting the Joint Study as of the date of termination.

6.3 The decision of a party not to adopt or to continue to agree with any of the Studies, methodologies, or conclusions drawn by an expert retained for purposes of conducting one or more of the Studies pursuant to this Agreement, or the decision of a party to terminate participation in all or part of any of

the Studies conducted pursuant to this Agreement, shall not be used to draw a negative inference against the other party in the event of litigation.

7. Miscellaneous.

7.1 This Agreement may be amended or modified only by written agreement of the Alaska Department of Law and the United States Department of Justice.

7.2 If any provision of this Agreement is for any reason held to be invalid or unenforceable, the invalidity or unenforceability of such provision shall not affect any of the remaining provisions of this Agreement and this Agreement shall be construed and enforced as if such invalid or unenforceable provision had not been contained in it.

7.3 This Agreement merges and supersedes all prior negotiations, representations, and agreements between the Governments relating to the subject matter of this Agreement.

DRAFT

Memo to: Federal Trustee Council
Washington Policy Group

From: Vern Wiggins, DOI Representative to Washington Policy
Group

Paul Gertler, Chairman, NRDA Management Team

Rachel Jacobson, DOJ Environmental Enforcement Section

Re: Exxon Valdez: Subsistence Advisory Board

Date: June 10, 1991

The purpose of this memorandum is to recommend that the subsistence study being undertaken in the Exxon Valdez litigation be supervised by an advisory board consisting of representatives of those trustee agencies with subsistence expertise and subsistence management responsibilities. This advisory board will report to the NRDA Management Team. The Economic Steering Committee and the Trustee Council have been advised of this recommendation.

Currently, the subsistence study is being directed by the Economic Steering Committee. The ultimate goal of a subsistence study is to value subsistence resources consumed by Native and non-Native Alaskans in the affected area. Any such study will involve economic expertise and will therefore be monitored closely by the Economic Steering Committee. However, it has become evident to those who have been attempting to structure a subsistence study that a subsistence damage assessment must precede the valuation process. The oversight responsibility for conducting a subsistence damage assessment study should be transferred to the NRDA Management Team and an advisory board should be created consisting of agency subsistence experts and economists to assist in study development and review.

Various subsistence studies have been undertaken by various entities since the spill. These range from scientific studies which measure the safety of consumption of subsistence resources, to studies which evaluate the psychological impact of the spill on subsistence users, especially in the Native communities. Data has been collected by the Alaska Department of Fish and Game (ADFG) to measure the reduction in harvest of subsistence resources. To date, a comprehensive subsistence damage assessment study has not yet been performed. All the various existing studies must be compared and analyzed so that the valuation process will follow a comprehensive subsistence damage assessment study. An advisory board will direct the comprehensive study effort.

Subsistence use by rural Alaskans is governed by the Alaska National Interest Lands Conservation Act (ANILCA). The federal government currently has primary regulatory authority for management of subsistence resources on federal lands. Regulations being promulgated under ANILCA by the Departments of Interior and Agriculture will define who is entitled to subsistence priority and will identify the availability of alternative resources. Any subsistence study performed for the Exxon Valdez litigation must take the ANILCA regulations into account. A comprehensive subsistence damage assessment study will facilitate trustee resource management responsibilities under ANILCA.

We therefore recommend that the Washington Policy Group transfer oversight responsibility for a subsistence study to the Management Team and that an advisory board be created to include representatives from the trustee agencies with expertise and familiarity with ANILCA and subsistence issues. This advisory board should include a representative from the Bureau of Indian Affairs so that native issues regarding subsistence use are taken into consideration in the subsistence study. One or more members of the Economic Steering Committee should sit on the subsistence advisory board to act as a liaison with the Economic Steering Committee and to insure that the study incorporates valuation concerns into its methodology at an early stage. This advisory board should be created as soon as possible so that its members can assist in the ongoing process of hiring subsistence experts.